

ANDREW M. CUOMO Governor

**HOWARD A. ZUCKER, M.D., J.D.**Commissioner

**SALLY DRESLIN, M.S., R.N.** Executive Deputy Commissioner

MAR 2 9 2019

National Institutional Reimbursement Team Attention: Mark Cooley CMS, CMCS 7500 Security Boulevard, M/S S3-14-28 Baltimore, MD 21244-1850

Re: SPA #19-0013

Inpatient Hospital Services

Dear Mr. Cooley:

The State requests approval of the enclosed amendment #19-0013 to the Title XIX (Medicaid) State Plan for inpatient hospital services to be effective January 1, 2019 (Appendix I). This amendment is being submitted based upon enacted legislation. A summary of the proposed amendment is contained in Appendix II.

This amendment is submitted pursuant to §1902(a) of the Social Security Act (42 USC 1396a(a)) and Title 42 of the Code of Federal Regulations (CFR), Part 447, Subpart C.

Notice of the changes in the methods and standards for setting payment rates for general hospital inpatient services were given in the <u>New York State Register</u> on December 26, 2018.

A copy of pertinent sections of enacted legislation is enclosed for your information (Appendix III). In addition, responses to the five standard funding questions are also enclosed (Appendix V).

If you have any questions regarding this State Plan Amendment submission, please do not hesitate to contact Regina Deyette, Medicaid State Plan Coordinator, Division of Finance and Rate Setting, Office of Health Insurance Programs at (518) 473-3658.

Sincerely,

Donna Frescatore Medicaid Director Office of Health Insurance Programs

Enclosures cc: Mr. Ricardo Holligan

Mr. Tom Brady

FORM CMS-179 (07/92)

	A TRANSMITTAL NUMBER			
TRANSMITTAL AND NOTICE OF APPROVAL OF STATE PLAN MATERIAL	1. TRANSMITTAL NUMBER 2. STATE  1 9 0 0 1 3 New York			
FOR: CENTERS FOR MEDICARE & MEDICAID SERVICES	3. PROGRAM IDENTIFICATION: TITLE XIX OF THE SOCIAL SECURITY ACT (MEDICAID) TITLE XIX OF THE SOCIAL SECURITY ACT (MEDICAID)			
TO: REGIONAL ADMINISTRATOR CENTERS FOR MEDICARE & MEDICAID SERVICES DEPARTMENT OF HEALTH AND HUMAN SERVICES	4. PROPOSED EFFECTIVE DATE  January 1, 2019			
5. TYPE OF PLAN MATERIAL (Check One)				
☐ NEW STATE PLAN ☐ AMENDMENT TO BE CONSID	ERED AS NEW PLAN			
COMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENI	DMENT (Separate transmittal for each amendment)			
6. FEDERAL STATUTE/REGULATION CITATION	7. FEDERAL BUDGET IMPACT			
Section: 42 CFR 440.160	a. FFY 01/01/19-09/30/19 \$ 1,180.10 b. FFY 10/01/19-09/30/20 \$ 1,573.50			
8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT	9. PAGE NUMBER OF THE SUPERSEDED PLAN SECTION OR ATTACHMENT (If Applicable)			
Attachment: 4.19-A Part III Pages: 10,11,12 Attachment A Replacement Pages	Attachment: 4.19-A Part III Pages: 10,11,12 Attachment A Replacement Pages			
10. SUBJECT OF AMENDMENT				
OASAS Residential Rehabilitation for Youth (FMAP=50%)				
11. GOVERNOR'S REVIEW (Check One)				
■ GOVERNOR'S OFFICE REPORTED NO COMMENT □ COMMENTS OF GOVERNOR'S OFFICE ENCLOSED □ NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL	☐ OTHER, AS SPECIFIED			
Ne	RETURN TO ew York State Department of Health			
13. TYPED NAME Donna Frescatore	vision of Finance and Rate Setting Washington Ave – One Commerce Plaza uite 1432			
14. TITLE	pany, NY 12210			
Medicaid Director, Department of Health	<b>,</b> ,			
15. DATE SUBMITTED MAR 2 9 2019				
FOR REGIONAL OFF	ICE USE ONLY			
17. DATE RECEIVED 18	. DATE APPROVED			
PLAN APPROVED - ONE	COPY ATTACHED			
19. EFFECTIVE DATE OF APPROVED MATERIAL 20	. SIGNATURE OF REGIONAL OFFICIAL			
21. TYPED NAME 22	. TITLE			
23. REMARKS				

Instructions on Back

Appendix I 2019 Title XIX State Plan First Quarter Amendment Amended SPA Pages

#### **SPA 19-0013**

#### **Attachment A**

**Replacement Pages: 11,12** 

## New York State Office of Alcoholism and Substance Abuse Services (OASAS)

Inpatient Psychiatric Services for Individuals under 21

Inpatient Psychiatric Services for individuals under 21 who are admitted to Residential Rehabilitation Services for Youth (RRSY) programs that are certified by the New York Office of Alcoholism and Substance Abuse Services. Services are limited to those provided for those recipients who are medically certified as requiring this level of care in accordance with 42 CFR 441.152. Service are limited to individuals under the age of twenty-one (21), or receiving services immediately before attaining the age of twenty-one (21), not to extend beyond the earlier of:

- (1) the date the services are no longer required; or
- (2) the date the individual reaches the age of twenty-two (22).

Coverage of services will be limited to those services provided within a residential rehabilitation services program for youth that is certified by the New York Office of Alcoholism and Substance Abuse Services.

[Residential Rehabilitation Services for Youth

Medicaid fees for Residential Rehabilitation Services for Youth ("RRSY") services are established using a cost model based on service requirements established by the Commissioner of the Office of Alcoholism and Substance Abuse Services ("the office") pursuant to regulation at 14 New York Code of Rules and Regulations Part 817 ("Part 817").

#### Definitions.

- (1). "Eligible residential rehabilitation services for youth provider" will mean a residential rehabilitation services for youth provider that has been certified by the Office to provide services pursuant to Part 817.
- (2) "Allowable costs" will mean those costs incurred by an eligible residential rehabilitation services for youth provider which are eligible for Medicaid payments. To be allowable, costs must be reasonable and necessary for efficient provision of chemical dependence services, related to patient care, recurring, and approved by the commissioner.]

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Supersedes TN <u>#05-0054</u>	Effective Date

Medicaid fees for RRSY services will be established using a cost-based fee methodology that is inclusive of both operating and capital reimbursement. There will be no capital add-on to these fees or any separate Medicaid reimbursement for capital costs. These fees will be effective on January 1, 2019 and will remain in effect until such time as they are revised with the approval of CMS.

The base year for new fee calculations under this methodology will be the most recent substantially complete Consolidated Fiscal Report period available at the time of the calculation, and may vary by provider and service type based on the availability of such information. Prior to the fee calculation, base year cost information will be trended, using the Congressional Budget Office's Consumer Price Index for all Urban Consumers, to the start date of the fee period. Outlier cost data, meaning program cost data that deviates substantially from the expected value(s), will be removed from the fee calculation. Only allowable costs will be used in the fee calculation. To be considered as allowable, costs must be both reasonable and necessary, and in conformance with generally accepted accounting principles. The Commissioner of the N.Y.S. Office of Alcoholism and Substance Abuse Services will make the final determination on the allowability of any cost.

Per diem fees for each service will be determined using a cost-based methodology that recognizes both regional cost differentials and economies of scale. A regression model based on standardized statewide cost relative to program capacity will be used to develop the fees. Individual provider reported facility-specific cost will be converted to statewide cost based on regional cost factors (see table below), the fees will then be developed based on a "statewide cost" basis. The calculated statewide fees will be converted to facility-specific fees based on program capacity (bed size) and regional cost factors. The fees will be deemed to be inclusive of all service delivery costs and will be considered payment in full for fee-for-service Medicaid reimbursed services.

For both existing and new facilities, the "bed size" will be based on the certified capacity of the program site. The "statewide fee" will be taken from the following table and then adjusted by the applicable regional factor from the second table. If the certified bed size changes, the rate will be revised accordingly and will be effective on the date of the bed size change. Facilities with fewer than 14 certified beds will use the 14 bed fee. Facilities with 60 or more certified beds will use the 60 bed fee.

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- [(3) "Patient day" will mean the unit of measure denoting lodging provided and services rendered to one patient between the census-taking hours on two successive days. A patient day is counted on the day of admission but not on the day of discharge. When a patient is admitted and discharged on the same day, this period [shall] will be counted as one patient day.
- (4) "Allowable days" will mean the total of patient days provided by an eligible residential rehabilitation services for youth provider.
- (5) "Fee Period" will be the calendar year.
- (6) "Base year" will mean the period from which fiscal and patient data are utilized to calculate rates of payment for the fee period.
- (7) "Fee Cycle" will mean either one fee period or more than one consecutive fee periods. Such fee or fees will be derived from a common base year.
- (8) "New eligible residential rehabilitation service for youth provider" will mean an eligible RRSY provider for which relevant historical chemical dependence service costs are not available.
- (9) "Service operating fee" will mean fees calculated as payment in full for operating expenses as required by Part 817. Such fee will not include the capital add-on.
- (10) "Capital add-on" will mean a provider-specific cost based per diem to address allowable and approved real property, equipment and start-up costs not included in the service operating fee.

Calculation of service operating fees.

Service operating fees for RRSY will be developed by the office using a cost model based on the requirements of Part 817. The cost model will contain personal service and non-personal service costs. The cost model will recognize cost differentials between the upstate and downstate regions of the state and also cost differentials between providers with differing service capacities. The service operating fees will be deemed to be inclusive of all service delivery costs and will be considered payment in full to the residential rehabilitation services for youth provider for all non-capital costs related to delivery of services provided pursuant to Part 817.]

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#### Statewide RRSY Fees:

Bed Size	RRSY Fees										
<u>14</u>	<u>\$418.43</u>	<u>22</u>	<u>\$374.90</u>	<u>30</u>	<u>\$347.69</u>	<u>38</u>	<u>\$328.28</u>	<u>46</u>	<u>\$313.39</u>	<u>54</u>	<u>\$301.41</u>
<u>15</u>	<u>\$411.47</u>	<u>23</u>	<u>\$370.88</u>	<u>31</u>	<u>\$344.93</u>	<u>39</u>	\$326.21	<u>47</u>	<u>\$311.75</u>	<u>55</u>	\$300.07
<u>16</u>	<u>\$405.07</u>	<u>24</u>	<u>\$367.06</u>	<u>32</u>	<u>\$342.28</u>	<u>40</u>	<u>\$324.21</u>	<u>48</u>	<u>\$310.16</u>	<u>56</u>	<u>\$298.76</u>
<u>17</u>	<u>\$399.14</u>	<u>25</u>	<u>\$363.44</u>	<u>33</u>	<u>\$339.73</u>	<u>41</u>	\$322.27	<u>49</u>	<u>\$308.61</u>	<u>57</u>	\$297.48
<u>18</u>	<u>\$393.64</u>	<u>26</u>	<u>\$359.99</u>	<u>34</u>	<u>\$337.27</u>	<u>42</u>	<u>\$320.39</u>	<u>50</u>	<u>\$307.10</u>	<u>58</u>	\$296.22
<u>19</u>	<u>\$388.50</u>	<u>27</u>	<u>\$356.70</u>	<u>35</u>	<u>\$334.90</u>	<u>43</u>	<u>\$318.56</u>	<u>51</u>	<u>\$305.63</u>	<u>59</u>	\$294.99
<u>20</u>	<u>\$383.69</u>	<u>28</u>	<u>\$353.57</u>	<u>36</u>	\$332.62	44	<u>\$316.79</u>	<u>52</u>	<u>\$304.19</u>	<u>60+</u>	\$293.79
<u>21</u>	<u>\$379.17</u>	<u>29</u>	<u>\$350.56</u>	<u>37</u>	<u>\$330.41</u>	<u>45</u>	<u>\$315.06</u>	<u>53</u>	<u>\$302.78</u>		

The geographic regions and regional cost factors applicable to the statewide RRSY fees from the first table are as follows:

Region	Factor	Counties
1	1.2267	New York City
<u>2</u>	1.2001	<u>Westchester</u>
3	1.1825	Nassau, Suffolk, Rockland, Orange
4	1.1009	<u>Dutchess, Putnam</u>
<u>5</u>	1.0317	Erie, Niagara
<u>6</u>	0.9710	Madison, Onondaga, Oswego, Tompkins, Jefferson, Herkimer, Oneida
7	0.9192	Rest of State

TN <u>#19-0013</u>		Approval Date		
Super	sedes TN	#05-0054	<b>Effective Date</b>	

- [(1) For purposes of this section, the upstate and downstate geographic regions are defined as follows:
  - (i) The downstate region includes New York City and the counties of Nassau, Suffolk, Westchester, Rockland and Putnam. New York City includes the counties of New York, Bronx, Kings, Queens and Richmond.
  - (ii) The upstate region includes all other counties in New York State.
- (2) Within each geographic region, four service operating fees will be developed based on differing service capacities. The applicable fee for a given RRSY facility will be determined based on the region in which the facility is located and the RRSY provider's statewide certified RRSY capacity.
- (3) The service operating fees for each fee cycle will be developed using base year patient and fiscal data. The base year fee calculation will then be trended, using the Congressional Budget Office's Consumer Price Index for all Urban Consumers, to the first day of the fee cycle. The personal service component of the service operating fees will be calculated by the office using the staffing requirements of Part 817 in conjunction with the applicable U.S. Department of Labor's Employment and wage Estimates, as adapted by the office to coincide with the staffing position titles of Part 817 and the geographic regions defined above. The fringe benefits, non-personal service and administrative components of the service operating fees will be calculated by the office using fringe benefit, non-personal service and administrative fiscal data for providers operating RRSY.
- (4) The initial base year will be 2002. The first day of the initial fee cycle will be 1/1/2005. The service operating fees, effective 1/1/2005, will be:

	Provider's State-Wide		
Fee Level	Certified Capacity	<u>Upstate Fee</u>	Downstate Fee
Level 1	10 - 14	\$349.69	\$394.96
Level 2	15 - 39	\$266.58	\$299.81
Level 3	40 - 89	\$174.75	\$194.65
Level 4	90 or greater	\$151.07	\$167.22

Prior to implementation these fees will be trended to first day of the fee period of implementation in accordance with number (5) below.

(5) Each year a trend factor based on the Congressional Budget Office's Consumer Price Index for all Urban Consumers will be applied to all components of the service operating fee. The trend factor will not apply to the capital add-on to the service operating fee.]

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Supersedes TN <u>#05-0054</u>	Effective Date	

Appendix II 2019 Title XIX State Plan First Quarter Amendment Summary

### **SUMMARY SPA** #19-0013

This State Plan Amendment proposes to revise the rate setting methodology for NYS Office of Alcoholism and Substance Abuse Services (OASAS) Residential Rehabilitation Services for Youth (RRSY) programs.

The program will move to site-specific per-diem fees, which are inclusive of capital costs, based on a regression model that uses normalized cost per bed in comparison to bed size. Fees will be assigned to each facility based on its operating capacity (bed size) and a regional cost factor. The fees for each bed size are detailed in the SPA.

Appendix III 2019 Title XIX State Plan First Quarter Amendment Authorizing Provisions Included below is 43.01 and 43.02 - which we cite as authority to establish methods of payment:

- § 43.01 Fees and rates for department services.
  - (a) The department shall charge fees for its services to patients and residents, provided, however, that no person shall be denied services because of inability or failure to pay a fee.
  - (b) The commissioner may establish, at least annually, schedules of rates for inpatient services that reflect the costs of services, care, treatment, maintenance, overhead, and administration which assure maximum recovery of such costs.

In addition, the commissioner may establish, at least annually, schedules of fees for noninpatient services which need not reflect the costs of services, care, treatment, maintenance, overhead, and administration.

- (c) The executive budget, as recommended, shall reflect, by individual facility, the costs of services, care, treatment, maintenance, overhead, and administration.
- (d) All schedules of fees and rates which are established by the commissioner, shall be subject to the approval of the director of the division of the budget. Immediately upon their approval, copies of all schedules of fees and rates established pursuant to this section shall be forwarded to the chairman of the assembly ways and means committee and the chairman of the senate finance committee.
- § 43.02 Rates or methods of payment for services at facilities subject to licensure or certification by the office of mental health, the office for people with developmental disabilities or the office of alcoholism and substance abuse services.
  - (a) Notwithstanding any inconsistent provision of law, payment made by government agencies pursuant to title eleven of article five of the social services law for services provided by any facility licensed by the office of mental health pursuant to article thirty-one of this chapter or certified by the office of alcoholism and substance abuse services pursuant to this chapter to provide inpatient chemical dependence services, as defined in section 1.03 of this chapter, shall be at rates or fees certified by the commissioner of the respective office and approved by the director of the division of the budget, provided, however, the commissioner of mental health shall annually certify such rates or fees which may vary for distinct geographical areas of the state and, provided, further, that rates or fees for service for inpatient psychiatric services or inpatient dependence services, at hospitals otherwise licensed pursuant to article twenty-eight of the public health law shall be established in accordance with section two thousand eight hundred seven of the public health law and, provided, further, that rates or fees for services provided by any facility or program licensed, operated or approved by the office for people with developmental disabilities, shall be certified by the commissioner of health; provided, however, that such methodologies shall be subject to approval by the office for people with developmental disabilities and shall take into account the policies and goals of such office.
  - (b) Operators of facilities licensed by the office of mental health pursuant to article thirty-one of this chapter, licensed by the office

for people with developmental disabilities pursuant to article sixteen of this chapter or certified by the office of alcoholism and substance abuse services pursuant to this chapter to provide inpatient chemical dependence services shall provide to the commissioner of the respective office such financial, statistical and program information as the commissioner may determine to be necessary. The commissioner of the appropriate office shall have the power to conduct on-site audits of books and records of such facilities.

- (c) The commissioner of the office of mental health, the commissioner of the office for people with developmental disabilities and the commissioner of the office of alcoholism and substance abuse services shall adopt rules and regulations to effectuate the provisions of this section. Such rules and regulations shall include, but not be limited to, provisions relating to:
- (i) the establishment of a uniform statewide system of reports and audits relating to the quality of care provided, facility utilization and costs of providing services; such a uniform statewide system may provide for appropriate variation in the application of the system to different classes or subclasses of facilities licensed by the office of mental health pursuant to article thirty-one of this chapter or licensed or operated by the office for people with developmental disabilities pursuant to article sixteen of this chapter, or certified by the office of alcoholism and substance abuse services pursuant to this chapter to provide inpatient chemical dependence services; and
- (ii) methodologies used in the establishment of the schedules of rates or fees pursuant to this section provided, however, that the commissioner of health shall adopt rules and regulations including methodologies developed by him or her for services provided by any facility or program licensed, operated or approved by the office for people with developmental disabilities; provided, however, that such rules and regulations shall be subject to the approval of the office for people with developmental disabilities and shall take into account the policies and goals of such office.

Appendix IV 2019 Title XIX State Plan First Quarter Amendment Public Notice state\_plans/status. Individuals without Internet access may view the State Plan Amendments at any local (county) social services district.

For the New York City district, copies will be available at the following places:

New York County 250 Church Street New York, New York 10018

Queens County, Queens Center 3220 Northern Boulevard Long Island City, New York 11101

Kings County, Fulton Center 114 Willoughby Street Brooklyn, New York 11201

Bronx County, Tremont Center 1916 Monterey Avenue Bronx, New York 10457

Richmond County, Richmond Center 95 Central Avenue, St. George Staten Island, New York 10301

For further information and to review and comment, please contact: Department of Health, Division of Finance and Rate Setting, 99 Washington Ave., One Commerce Plaza, Suite 1432, Albany, NY 12210, or e-mail: spa\_inquiries@health.ny.gov

#### PUBLIC NOTICE

Department of Health

Pursuant to 42 CFR Section 447.205, the Department of Health and the Office of Alcoholism and Substance Abuse Services hereby gives public notice of the following:

The Department of Health proposes to amend the Title XIX (Medicaid) State Plan for institutional services to comply with Title 14 NYCRR, Chapter XXI, Parts 818, 817, 816. The following changes are proposed:

Institutional Services

Effective on or after January 1, 2019, The New York State Office of Alcoholism and Substance Abuse Services will change the Medicaid reimbursement for freestanding chemical dependence inpatient rehabilitation services (Title 14 NYCRR, Chapter XXI, Part 818), chemical dependence residential rehabilitation services for youth (Part 817), and freestanding chemical dependence medically supervised inpatient withdrawal services (Part 816) to a new fee-based methodology effective January 1, 2019. The new fee methodology will apply only to freestanding facilities that are certified solely under Article 32 of the New York State Mental Hygiene Law and shall not apply to facilities certified under Article 28 of the Public Health Law. The new Medicaid fees will be per diem fees established using a cost-based fee methodology that is inclusive of both operating and capital reimbursement. There shall be no capital add-on to these fees or any separate Medicaid reimbursement for capital costs.

The fees will be established using a regression model based on the relationship between normalized cost and program capacity. The calculated statewide fees, based on program capacity, will then be adjusted using regional cost factors (see below). Separate fee schedules will apply to each of the three program types.

Any changes in certified program capacity will result in a rate change effective on the same date, except that for medically supervised inpatient withdrawal, bed size will not be based on certified program capacity and instead shall be based on the reported all payer units of service. For new Medically Supervised Inpatient Withdrawal (MSIW) facilities, the "bed size" shall be based on 90% of the certified capacity rounded up to the next integer. Once actual service volume data is received for a new MSIW facility, the fee shall be revised retroactively

to the opening date, based on the reported actual all payer units of service. Thereafter the MSIW fee shall be based on the reported all payer units of service for the period two years prior to the fee period (or base year if a rebasing applies), unless the certified capacity changes in which case the fee shall be based on 90% of the new certified capacity, effective on the date of the capacity change, and reconciled to actual service volume once that information becomes available.

The geographic regions and regional cost factors for the three services will be as follows:

Region	Factor	Counties
(1)	1.2267	NYC
2	1.2001	Westchester
3	1.1825	Nassau, Suffolk, Rockland, Orange
4	1.1009	Dutchess, Putnam
5	1.0317	Erie, Niagara
6	0.9710	Madison, Onondaga, Oswego, Tompkins, Jefferson, Herkimer, Oneida
7	0.9192	Rest of State

The estimated all shares impact (cost) of this proposal is \$6.8 million per year. The estimated annual net aggregate increase in gross Medicaid expenditures attributable to this initiative contained in the budget for state fiscal year 2018/2019 is \$1.7 Million (all shares).

The public is invited to review and comment on this proposed State Plan Amendment, a copy of which will be available for public review on the Department's website at http://www.health.ny.gov/regulations/state\_plans/status. Individuals without Internet access may view the State Plan Amendments at any local (county) social services district.

For the New York City district, copies will be available at the following places:

New York County 250 Church Street New York, New York 10018

Queens County, Queens Center 3220 Northern Boulevard Long Island City, New York 11101

Kings County, Fulton Center 114 Willoughby Street Brooklyn, New York 11201

Bronx County, Tremont Center 1916 Monterey Avenue Bronx, New York 10457

Richmond County, Richmond Center 95 Central Avenue, St. George Staten Island, New York 10301

For further information and to review and comment, please contact: Department of Health, Division of Finance and Rate Setting, 99 Washington Ave., One Commerce Plaza, Suite 1432, Albany, NY 12210, or e-mail: spa\_inquiries@health.ny.gov

#### PUBLIC NOTICE

Department of State F-2018-1042

Date of Issuance - December 26, 2018

The New York State Department of State (DOS) is required by Federal regulations to provide timely public notice for the activities described below, which are subject to the consistency provisions of the Federal Coastal Zone Management Act (CZMA) of 1972, as amended.

# Appendix V 2019 Title XIX State Plan First Quarter Amendment Responses to Standard Funding Questions

# APPENDIX V HOSPITAL SERVICES State Plan Amendment #19-0013

**CMS Standard Funding Questions (NIRT Standard Funding Questions)** 

The following questions are being asked and should be answered in relation to all payments made to all providers under Attachment 4.19-A of the state plan.

1. Section 1903(a)(1) provides that Federal matching funds are only available for expenditures made by States for services under the approved State plan. Do providers receive and retain the total Medicaid expenditures claimed by the State (includes normal per diem, supplemental, enhanced payments, other) or is any portion of the payments returned to the State, local governmental entity, or any other intermediary organization? If providers are required to return any portion of payments, please provide a full description of the repayment process. Include in your response a full description of the methodology for the return of any of the amount or percentage of payments that are returned and the disposition and use of the funds once they are returned to the State (i.e., general fund, medical services account, etc.)

**Response:** Providers do retain the payments made pursuant to this amendment. However, this requirement in no way prohibits the public provider, including county providers, from reimbursing the sponsoring local government for appropriate expenses incurred by the local government on behalf of the public provider. The State does not regulate the financial relationships that exist between public health care providers and their sponsoring governments, which are extremely varied and complex. Local governments may provide direct and/or indirect monetary subsidies to their public providers to cover ongoing unreimbursed operational expenses and assure achievement of their mission as primary safety net providers. Examples of appropriate expenses may include payments to the local government which include reimbursement for debt service paid on a provider's behalf, reimbursement for Medicare Part B premiums paid for a provider's retirees, reimbursement for contractually required health benefit fund payments made on a provider's behalf, and payment for overhead expenses as allocated per federal Office of Management and Budget Circular 2 CFR 200 regarding Cost Principles for State, Local, and Indian Tribal Governments. The existence of such transfers should in no way negate the legitimacy of these facilities' Medicaid payments or result in reduced Medicaid federal financial participation for the State. This position was further supported by CMS in review and approval of SPA 07-07C when an on-site audit of these transactions for New York City's Health and Hospitals Corporation was completed with satisfactory results.

2. Section 1902(a)(2) provides that the lack of adequate funds from local sources will not result in lowering the amount, duration, scope, or quality of care and services available under the plan. Please describe how the state share of each type of Medicaid payment (normal per diem, supplemental, enhanced, other) is funded. Please describe whether the state share is from

appropriations from the legislature to the Medicaid agency, through intergovernmental transfer agreements (IGTs), certified public expenditures (CPEs), provider taxes, or any other mechanism used by the state to provide state share. Note that, if the appropriation is not to the Medicaid agency, the source of the state share would necessarily be derived through either an IGT or CPE. In this case, please identify the agency to which the funds are appropriated. Please provide an estimate of total expenditure and State share amounts for each type of Medicaid payment. If any of the non-federal share is being provided using IGTs or CPEs, please fully describe the matching arrangement including when the state agency receives the transferred amounts from the local government entity transferring the funds. If CPEs are used, please describe the methodology used by the state to verify that the total expenditures being certified are eligible for Federal matching funds in accordance with 42 CFR 433.51(b). For any payment funded by CPEs or IGTs, please provide the following:

- (i) a complete list of the names of entities transferring or certifying funds;
- (ii) the operational nature of the entity (state, county, city, other);
- (iii) the total amounts transferred or certified by each entity;
- (iv) clarify whether the certifying or transferring entity has general taxing authority; and,
- (v) whether the certifying or transferring entity received appropriations (identify level of appropriations).

**Response:** Payments made to service providers under the provisions of this SPA are funded through a budget appropriation received by the State agency that oversees medical assistance (Medicaid), which is the Department of Health.

The source of the appropriation is the Medicaid General Fund Local Assistance Account, which is part of the Global Cap. The Global Cap is funded by General Fund and HCRA resources.

There have been no new provider taxes and no existing taxes have been modified.

3. Section 1902(a)(30) requires that payments for services be consistent with efficiency, economy, and quality of care. Section 1903(a)(1) provides for Federal financial participation to States for expenditures for services under an approved State plan. If supplemental or enhanced payments are made, please provide the total amount for each type of supplemental or enhanced payment made to each provider type.

**Response:** The payments authorized for this provision are not supplemental or enhanced payments.

4. Please provide a detailed description of the methodology used by the state to estimate the upper payment limit (UPL) for each class of providers (State owned or operated, non-state government owned or operated, and privately owned or operated). Please provide a current (i.e. applicable to the current rate year) UPL demonstration. Under regulations at 42 CFR 447.272, States are prohibited

from setting payment rates for Medicaid inpatient services that exceed a reasonable estimate of the amount that would be paid under Medicare payment principals.

**Response:** The rate methodology included in the State Plan for SUD outpatient and residential/inpatient services is a prospective methodology. We are unaware of any requirement under current federal law or regulation that limits individual provider's payments to their actual costs.

5. Does any governmental provider receive payments that in the aggregate (normal per diem, supplemental, enhanced, other) exceed their reasonable costs of providing services? If payments exceed the cost of services, do you recoup the excess and return the Federal share of the excess to CMS on the quarterly expenditure report?

**Response:** The rate methodology included in the approved State Plan for institutional services is prospective payment. We are unaware of any requirement under current federal law or regulation that limits individual provider payments to their actual costs. Additionally, at this time, there are no governmental providers of these services.

#### **ACA Assurances:**

1. <u>Maintenance of Effort (MOE)</u>. Under section 1902(gg) of the Social Security Act (the Act), as amended by the Affordable Care Act, as a condition of receiving <u>any</u> Federal payments under the Medicaid program <u>during the MOE period</u> indicated below, the State shall <u>not</u> have in effect any eligibility standards, methodologies, or procedures in its Medicaid program which are more restrictive than such eligibility provisions as in effect in its Medicaid program on March 10, 2010.

#### **MOE Period.**

- Begins on: March 10, 2010, and
- Ends on: The date the Secretary of the Federal Department of Health and Human Services determines an Exchange established by a State under the provisions of section 1311 of the Affordable Care Act is fully operational.

**Response:** This SPA complies with the conditions of the MOE provision of section 1902(gg) of the Act for continued funding under the Medicaid program.

2. Section 1905(y) and (z) of the Act provides for increased FMAPs for expenditures made on or after January 1, 2014 for individuals determined eligible under section 1902(a)(10)(A)(i)(VIII) of the Act. Under section 1905(cc) of the Act, the increased FMAP under sections 1905(y) and (z) would not be available for States that require local political subdivisions to contribute amounts toward the non-Federal share of the State's expenditures at a greater percentage than would have been required on December 31, 2009.

<u>Prior to January 1, 2014</u> States may potentially require contributions by local political subdivisions toward the non-Federal share of the States' expenditures

at percentages greater than were required on December 31, 2009. However, because of the provisions of section 1905(cc) of the Act, it is important to determine and document/flag any SPAs/State plans which have such greater percentages prior to the January 1, 2014 date in order to anticipate potential violations and/or appropriate corrective actions by the States and the Federal government.

**Response:** This SPA would [ ] / would not [ $\checkmark$ ] violate these provisions, if they remained in effect on or after January 1, 2014.

3. Please indicate whether the State is currently in conformance with the requirements of section 1902(a)(37) of the Act regarding prompt payment of claims.

**Response:** The State does comply with the requirements of section 1902(a)(37) of the Act regarding prompt payment of claims.

#### **Tribal Assurance:**

Section 1902(a)(73) of the Social Security Act the Act requires a State in which one or more Indian Health Programs or Urban Indian Organizations furnish health care services to establish a process for the State Medicaid agency to seek advice on a regular ongoing basis from designees of Indian health programs whether operated by the Indian Health Service HIS Tribes or Tribal organizations under the Indian Self Determination and Education Assistance Act ISDEAA or Urban Indian Organizations under the Indian Health Care Improvement Act.

IHCIA Section 2107(e)(I) of the Act was also amended to apply these requirements to the Children's Health Insurance Program CHIP. Consultation is required concerning Medicaid and CHIP matters having a direct impact on Indian health programs and Urban Indian organizations.

- a) Please describe the process the State uses to seek advice on a regular ongoing basis from federally recognized tribes Indian Health Programs and Urban Indian Organizations on matters related to Medicaid and CHIP programs and for consultation on State Plan Amendments waiver proposals waiver extensions waiver amendments waiver renewals and proposals for demonstration projects prior to submission to CMS.
- b) Please include information about the frequency inclusiveness and process for seeking such advice.
- c) Please describe the consultation process that occurred specifically for the development and submission of this State Plan Amendment when it occurred and who was involved.

**Response:** Tribal consultation was performed in accordance with the State's tribal consultation policy as approved in SPA 17-0065, and documentation of such is included with this submission. To date, no feedback has been received from any tribal representative in response to the proposed change in this SPA.