#### <u>STATE OF NEW YORK</u> PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

#### **AGENDA**

April 12, 2018

Immediately following the Special EPRC meeting which is to begin immediately following the Committee on Codes, Legislation and Regulation meeting (Codes scheduled to begin at 10:00 a.m.)

Empire State Plaza, Concourse Level, Meeting Room 6, Albany

#### I. INTRODUCTION OF OBSERVERS

Jeffrey Kraut, Chair

#### II. ADOPTION OF 2019 PHHPC MEETING DATES

2019 Public Health and Health Planning Council Meeting Dates

#### III. APPROVAL OF MINUTES

February 8, 2018 Meeting Minutes

#### IV. REPORT OF DEPARTMENT OF HEALTH ACTIVITIES

#### A. Report of the Department of Health

Howard A. Zucker, M.D., J.D., Commissioner of Health

#### B. Report of the Office of Primary Care and Health Systems Management Activities

Daniel Sheppard, Deputy Commissioner, Office of Primary Care and Health Systems Management

#### V. PUBLIC HEALTH SERVICES

#### **Report on the Activities of the Public Health Committee**

Jo Ivey Boufford, M.D., Chair of the Public Health Committee

#### VI. <u>REGULATION</u>

#### Report of the Committee on Codes, Regulations and Legislation

Angel Gutiérrez, M.D., Chair of the Committee on Codes, Regulations and Legislation

#### For Adoption

17-16 Amendment of Part 405 of Title 10 NYCRR (Hospital Policies and Procedures for Individuals with Substance Use Disorders)

#### \*\*\*\* TO BE DISTRIBUTED UNDER SEPARATE COVER\*\*\*\*

#### VII. PROJECT REVIEW RECOMMENDATIONS AND ESTABLISHMENT ACTIONS

#### Report of the Committee on Establishment and Project Review

Peter Robinson, Chair of Establishment and Project Review Committee

#### A. APPLICATIONS FOR CONSTRUCTION OF HEALTH CARE FACILITIES

<u>CATEGORY 1</u>: Applications Recommended for Approval – No Issues or Recusals,

Abstentions/Interests

#### **NO APPLICATIONS**

**CATEGORY 2:** Applications Recommended for Approval with the Following:

- **❖** PHHPC Member Recusals
- Without Dissent by HSA
- ❖ Without Dissent by Establishment and Project Review Committee

#### **NO APPLICATIONS**

**CATEGORY 3:** Applications Recommended for Approval with the Following:

- ❖ No PHHPC Member Recusals
- **Second Second Project Review Committee Dissent, or**
- Contrary Recommendations by HSA

#### **NO APPLICATIONS**

**CATEGORY 4**: Applications Recommended for Approval with the Following:

- **❖** PHHPC Member Recusals
- ❖ Establishment and Project Review Committee Dissent, or
- Contrary Recommendation by HSA

#### **CON Applications**

#### **Acute Care Services - Construction**

	<u>Number</u>	Applicant/Facility	<b>E.P.R.C. Recommendation</b>
1.	172305 C	Faxton-St Lukes Healthcare St Lukes Division (Oneida County)	Contingent Approval
		Dr. Bennett – Interest/Opposed at	
		EPRC	
		Dr. Brown – Abstained at EPRC	

2. 181016 C Maimonides Medical Center Contingent Approval

(Kings County) Mr. Kraut – Recusal Mr. Lawrence – Recusal

Dr. Brown- Abstained at EPRC

**CATEGORY 5**: Applications Recommended for Disapproval by OHSM or

Establishment and Project Review Committee - with or without

Recusals

NO APPLICATIONS

**CATEGORY 6**: Applications for Individual Consideration/Discussion

NO APPLICATIONS

B. <u>APPLICATIONS FOR ESTABLISHMENT AND</u> CONSTRUCTION OF HEALTH CARE FACILITIES

<u>CATEGORY 1</u>: Applications Recommended for Approval – No Issues or Recusals,

Abstentions/Interests

**CON Applications** 

**Ambulatory Surgery Centers – Establish/Construct** 

Number Applicant/Facility E.P.R.C. Recommendation

1. 172363 E Flushing Endoscopy Center, LLC Approval

(Queens County)

**Dialysis Services – Establish/Construct** 

Number Applicant/Facility E.P.R.C. Recommendation

1. 171380 B New York Continuum Contingent Approval

Services, LLC (Kings County)

Certificates

**Certificate of Incorporation** 

Applicant E.P.R.C. Recommendation

Cayuga Medical Center Auxiliary, Inc Approval

**Certificate of Amendment of the Articles of Organization** 

Applicant E.P.R.C. Recommendation

Endo Group, LLC Approval

#### **Certificate of Amendment of the Certificate of Incorporation**

#### Applicant <u>E.P.R.C. Recommendation</u>

The Martin Luther King, Jr., Health Center, Inc.

Approval

#### **CATEGORY 2:** Applications Recommended for Approval with the Following:

- **❖** PHHPC Member Recusals
- ❖ Without Dissent by HSA
- ❖ Without Dissent by Establishment and Project Review Committee

#### **Acute Care Services – Establish/Construct**

	<u>Number</u>	Applicant/Facility	<b>E.P.R.C. Recommendation</b>
1.	181031 E	Westchester County Health Care Corporation (Ulster County) Dr. Bennett – Interest Mr. Berliner - Interest	Contingent Approval

#### Residential Health Care Facilities – Establish/Construct

	<u>Number</u>	Applicant/Facility	<b>E.P.R.C. Recommendation</b>
1.	172428 E	Montclair Care Center, Inc. d/b/a Marquis Rehabilitation & Nursing Center (Nassau County) Ms. Carver-Cheney – Recusal	Contingent Approval

#### Certificates

#### **Certificate of Amendment of the Certificate of Incorporation**

<b>Applicant</b>	E.P.R.C. Recommendation
Long Island Jewish Medical Center Mr. Kraut - Recusal	Approval
Plainview Hospital Mr. Kraut – Recusal	Approval
Southside Hospital Mr. Kraut – Recusal	Approval
Staten Island University Hospital Mr. Kraut - Recusal	Approval

#### **CATEGORY 3:** Applications Recommended for Approval with the Following:

- ❖ No PHHPC Member Recusals
- ❖ Establishment and Project Review Committee Dissent, or
- Contrary Recommendations by or HSA

#### **CON Applications**

#### **Ambulatory Surgery Centers – Establish/Construct**

	<u>Number</u>	Applicant/Facility	E.P.R.C. Recommendation
1.	181002 E	New York Endoscopy Center (Westchester County) Dr. Martin – Abstained at EPRC	Contingent Approval

#### **Diagnostic and Treatment Center – Establish/Construct**

<u>Number</u>	Applicant/Facility	E.P.R.C. Recommendation
1. 172347 B	Southern Tier Women's Health Services (Broome County) Dr. Bennett – Opposed at EPRC Mr. La Rue – Abstained at EPRC	Contingent Approval

#### **CATEGORY 4**: Applications Recommended for Approval with the Following:

- **❖** PHHPC Member Recusals
- ❖ Establishment an Project Review Committee Dissent, or
- Contrary Recommendation by HSA

#### **CON Applications**

#### **Acute Care Services – Establish/Construct**

	<u>Number</u>	Applicant/Facility	<b>E.P.R.C. Recommendation</b>
1.	181106 E	Eastern Niagara Hospital – Lockport Division (Niagara County) Ms. Baumgartner – Recusal Dr. Bennett – Opposed at EPRC Dr. Brown – Abstained at EPRC	Contingent Approval
2.	171446 E	St. Josephs Hospital Health Center (Onondaga County) Dr. Bennett – Interest Dr. Brown - Abstained	Contingent Approval

#### **Certified Home Health Agency – Establish/Construct**

	<u>Number</u>	Applicant/Facility	E.P.R.C. Recommendation
1.	172230 E	St. Joseph's Hospital Health Center CHHA (Onondaga County) Dr. Bennett – Interest/Opposed at EPRC Dr. Brown – Abstained at EPRC Dr. Martin – Abstained at EPRC	Contingent Approval
2.	172296 E	NYU Winthrop Hospital (Nassau County) Dr. Kalkut – Recusal Dr. Brown – Abstained at EPRC	Contingent Approval

**CATEGORY 5**: Applications Recommended for Disapproval by OHSM or

Establishment and Project Review Committee - with or without

Recusals

#### **NO APPLICATIONS**

**<u>CATEGORY 6</u>**: Applications for Individual Consideration/Discussion

#### **CON Applications**

#### **Dialysis Services – Establish/Construct**

	<u>Number</u>	Applicant/Facility	E.P.R.C. Recommendation
1.	172364 E	True North IV DC, LLC (Queens County) Mr. Kraut – Recusal	Presented at the 4/12/18 Special Establishment/Project Review Committee No Recommendation
2.	172411 E	True North V DC, LLC (Kings County) Mr. Kraut – Recusal	Presented at the 4/12/18 Special Establishment/Project Review Committee No Recommendation

#### **HOME HEALTH AGENCY LICENSURES**

#### **New LHCSAs – Affiliated with Assisted Living Programs (ALPs)**

<u>Number</u>	Applicant/Facility	E.P.R.C. Recommendation
161033	2600 Niagara Falls Boulevard AL Operating Company, LLC d/b/a Elderwood Home Care at Wheatfield (Niagara County) Dr. Torres – Abstained at EPRC	Contingent Approval
162292	571 Main Street Operating Company, LLC d/b/a Elderwood Home Care at Williamsville (Erie County) Dr. Torres – Abstained at EPRC	Contingent Approval
162303	Western NY Care Services, LLC d/b/a Western NY Care Services (Cattaraugus, Wyoming, Erie and Niagara Counties) Dr. Torres – Abstained at EPRC	Approval
171385	Home Care for Generations, LLC d/b/a Generations Home Care (Rockland, Westchester, Orange and Dutchess Counties) Dr. Torres – Abstained at EPRC	Approval
172286	Magnolia Home Care Services, LLC d/b/a Magnolia Home Care Services (Rockland, Ulster, Dutchess, Sullivan, Orange, Westchester, Putnam and Bronx Counties) Dr. Torres – Abstained at EPRC	Approval

### VIII. <u>NEXT MEETING</u>

May 17, 2018 - NYC June 7, 2018 - NYC

#### IX. ADJOURNMENT

# Public Health and Health Planning Council 2019 Timeline

PHHPC Mailing #1 (Committee Day Mailing)	PHHPC Committee Meeting	PHHPC Mailing #2 (Full Council Mailing)	PHHPC Full Council Meeting	PHHPC Meeting Location
01/15/19	01/24/19	02/07/19	02/14/19	NYC
03/19/19	03/28/19	04/04/19	04/11/19	Albany
05/07/19	05/16/19	05/30/19	06/06/19	NYC
07/09/19	07/18/19	08/01/19	08/08/19	Albany
09/17/19	09/26/19	10/03/19	10/10/19	NYC
11/12/19	11/21/19	12/05/19	12/12/19	Albany

PHHPC meetings begin @ 10:00 a.m.

Albany Location – Empire State Plaza, Concourse Level, Meeting Room 6 NYC Location - 90 Church Street, Meeting Rooms A/B, 4<sup>th</sup> Floor, New York, NY

### **State of New York Public Health and Health Planning Council**

#### Minutes February 8, 2018

The meeting of the Public Health and Health Planning Council was held on Thursday, February 8, 2018 at the 90 Church Street, CR 4A and 4B, NYC. Chairman, Mr. Jeffrey Kraut presided.

#### **COUNCIL MEMBERS PRESENT**

Ms. Judy Baumgartner – via video Buffalo	Dr. Glenn Martin
Dr. John Bennett	Ms. Ellen Rautenberg
Dr. Howard Berliner	Mr. Peter Robinson – via video Rochester
Dr. Jo Ivey Boufford	Dr. John Rugge
Dr. Lawrence Brown	Ms. Nilda Soto
Dr. Angel Gutiérrez	Dr. Theodore Strange
Dr. Gary Kalkut	Dr. Kevin Watkins
Mr. Jeffrey Kraut	Dr. Patsy Yang
Mr. Scott La Rue	Dr. Zucker – Ex Officio

#### **DEPARTMENT OF HEALTH STAFF PRESENT**

Mr. Charles Abel Ms. Karen Madden – via video Albany Ms. Nancey Agard Mr. Mark Noe - via video Albany

Dr. Jean Alicandro – via video Albany Ms. Nancy Nowakowksi - via video Albany

Ms. Barbara DelCogliano - via video Albany
Ms. Alejandra Diaz - via video Albany
Mr. Daniel Sheppard
Dr. Marcus Friedich – via video Albany
Ms. Lisa Thomson

Mr. Mark Furnish Ms. Lisa Ullman – via video Albany

Mr. Brad Hutton - via video Albany Mr. Richard Zahnleuter

Mr. George Macko - via video Albany

#### **INTRODUCTION**

Ms. Colleen Leonard

Mr. Kraut called the meeting to order and welcomed Dr. Zucker, Council members, meeting participants and observers.

#### **2018 ANNUAL MEETING**

Mr. Kraut called the annual meeting portion of the meeting.

#### **ELECTION OF OFFICERS**

#### **Election of Vice Chairperson**

Mr. Kraut nominated Dr. Jo Ivey Boufford to serve as the Council's Vice Chair. The motion was seconded by Mr. Robinson. The motion passed. Please see page 3 of the attached transcript.

#### **2017 ANNUAL REPORT**

Mr. Kraut introduced Mr. Abel who presented the Establishment and Project Review Committee portion of the report, please see pages 5 through 15 of the attached transcripts.

#### **APPROVAL OF THE MINUTES OF DECEMBER 7, 2017**

Mr. Kraut asked for a motion to approve the December 7, 2017 Minutes of the Public Health and Health Planning Council meeting. Dr. Gutiérrez motioned for approval which was seconded by Dr. Kalkut. The minutes were unanimously adopted. Please refer to page 15 and 16 of the attached transcript.

#### REPORT OF DEPARTMENT OF HEALTH ACTIVITIES

Mr. Kraut introduced Dr. Zucker to give the Department of Health Activities.

#### **Governor Cuomo State of the State Overview**

Dr. Zucker began in report by announcing that in Governor Cuomo's State of the State address he announced several new health initiatives. These include the issue of reversing the opioid epidemic and protecting children from lead poisoning, empowering healthcare consumers, protecting New Yorkers from toxic chemicals in personal care products, and addressing rural health issues through expanded telemedicine and emergency medical services. Dr. Zucker advised that throughout the year the Department will be sharing more about these proposals as they are implemented.

#### **Maternal Mortality**

Dr. Zucker discussed the women's agenda and maternal mortality. One of the items that the Department will be implementing shortly is the one that the Council has been working on closely which is linked to the Prevention Agenda and that is maternal mortality. The Department of Health implemented the Maternal Mortality Review and Prevention Initiative in 2010 to review all maternal deaths. The goal was to ensure comprehensive review of factors that are leading to maternal death in New York State. Although the initiative lead to improvements in reducing maternal mortality rates since 2010, New York State still ranks at the 30<sup>th</sup> in the nation in the lowest maternal mortality rates. Dr. Zucker stated that New York State needs to improve. Moreover, a staggering racial disparities exist is African American women are also about four times more likely to die in childbirth than white women, and it's time to change that. The Department is launching a new Maternal Mortality Review Board that will implement and enhance multidisciplinary analysis of each and every maternal death in New York State. The Board will develop actionable recommendations to improve maternal outcome and clinical care. It will also be tasked with developing recommendations on strategies to address a severe maternal morbidities and racial disparities in that area as well.

#### **Prevention Agenda**

Next, Dr. Zucker spoke on the topic of developing the next iteration of prevention agenda which is obviously our blueprint to a healthier New York. These are difficult fiscal times and we are being faced with challenging decisions. The commitment to public health programs and prevention is as strong as ever, if not stronger. The executive budget proposes some consolidations, some of the public health programs in broader pools in order to produce duplication to leverage overlaps and maximize efficiencies. There will be savings attached to these efficiencies. Many programs will not be affected by this consolidation approach, and if the approach is implemented many programs will avoid a reduction as well.

#### <u>Flu</u>

Dr. Zucker next discussed the flu. The influenza numbers were geographically widespread across New York State. As of January 27, 2018, there have been about 37,000 laboratory confirmed cases of influenza that was reported to the Department of Health. There were 9000 people hospitalized and three pediatric flu deaths that have been confirmed. The first week in February was the third week in a row that the weekly case rate was at the worst that the state had seen since we started reporting which was in 2004. In response to the growing epidemic, Governor Cuomo issued an executive order that expands pharmacists' ability to provide flu vaccinations to include children from the ages of two to 18 making it easier for parents and guardians to get young New Yorkers immunized as well as themselves immunized. The Department held a statewide webinar to assist pharmacies with implementing the Governor's executive order, and distributed information about the order to all the pharmacists. The Department is urging anyone who has not been vaccinated to get the flu shot to get it today. The Department is in constant communication with the pharmacists with New York Hospitals, with local health departments, with healthcare associations on this issue, and we're monitoring the availability of supplies of IV bags, vaccines of anti-viral medicines, as the surge capacity changes. The Department is in touch with the CDC and manufacturers and while there are no supply shortages of flu vaccine or antiviral medications, some pharmacists have said they have experiencing some spot shortages as they await deliveries.

#### **State Health Exchange**

Dr. Zucker announced that the New York State of Health Exchange has some unbelievable numbers. When the 2018 open enrollment period ended on January 31, 2018 the marketplace reached a new record high with more than \$4.3 million New Yorkers enrolled in comprehensive health coverage through the exchange. So that represents increase of the 700,000 people over 2017. New York has nearly one million people enrolled in a qualified health plan or the essential plan. New York made the decision to extend the open enrollment period by six years this year, and it did pay off. There were an additional 24,000 individuals who purchased coverage during that period. The demand for quality affordable healthcare coverage is an all time high. The marketplace representatives participated in nearly 470 community events this year. They are at libraries, job fairs, farmers markets, and many more. The Department sent more than 1.2 million personalized emails to consumers and our website had nearly about two million visitors. The Department answered 1.8 million calls to the customer service including more than 42,000 calls on January 31, 2018 which was the last day of enrollment.

#### **Donate Life**

Dr. Zucker announced that not only has there been overwhelming demand for health insurance on the exchange, that between April 2017 and the week of February 5, 2018, the Department had 127,000 of those using marketplace enrolled who enrolled in the healthplan were also registered on Donate Life New York which is our organ donation registry, and so they will be potential organ donors and that's one of the issues we've been tackling.

#### **Brooklyn Initiative**

Dr. Zucker noted that as part of Governor Cuomo's vital Brooklyn initiative to address chronic disparities in healthcare in central Brooklyn over \$700 million in capital development funds have been awarded to One Brooklyn Health, a new unified healthcare system created in the collaboration of three hospitals; Brookdale University Medical Center, Interfaith Medical Center, and Kingsbrook Jewish Medical Center. The investment will increase services in local healthcare facilities including preventive care. They will be using to develop the 32 site ambulatory care network that includes partnerships with existing community-based providers. They will help modernize inpatient services at all three of the hospitals, including a new community-wide inpatient health information, a new community-wide health information technology system which will allow better coordinated care between the hospitals and other facilities as well. The plan is consistent with the recommendations in a Northwell Health Report which was the Brooklyn Study: Reshaping the Future of Healthcare which was provided to us. The Department looks forward to seeing significant improvements in healthcare in central Brooklyn where some of the state's most vulnerable populations reside.

#### Age Friendly and Paid Family Leave

Lastly Dr. Zucker spoke on two final points. One is that New York's designation as the first state of the nation to be named the age friendly state. This designation comes from both AARP and is based on eight domains created by the World Health Organization. This achievement is a result of the Governor's directive to include health and healthy aging in the state agency policy making and the effort is known as Health Across all Policies. The goal is to create more livable communities for people of all ages while ensuring that all New Yorkers can age comfortably in their homes. This is very much a noble goal.

The second item Dr. Zucker announced is that paid family leave went into effect in January and this is, our outpatient family leave program is the nation's largest program, largest policy providing support for those who need some paid family leave in the entire nation, and it will provide leave for those who need child care, medical care, if there is a sick loved one, it will provide leave for those who leave family burdens. Or for those who are just deployed overseas for military service. This is a great program and we believe it will be another one of the things that New York will be leading on the forefront for the nation

Dr. Zucker concluded her report. To read the complete report, please see pages 16 through 27 of the attached transcript.

#### Office of Primary Care and Health Systems Management Activities

Mr. Kraut introduced Mr. Sheppard to give the Office of Primary Care and Health Systems Management Activities report.

Mr. Sheppard updated the members on the executive budget and the health systems planning and described the three RMI related executive budget related proposals. The first one involves integrated care to ensure a more seamless and convenient access to medical and behavioral health services, at a single license clinic and also to make it easier for providers to be reimbursed for these services. The second RMI related executive budget proposal involved telehealth, and the goal of this particular effort was to enable more flexible adoption of emerging telehealth models in order to provide access to care in the most convenient setting, and also to ensure that reimbursement is available and then finally that we align the principles of governing the use of telehealth across the various state agencies that have oversight in this area. The third item that's in the budget is community para-medicine that essentially would allow the broad adoption of a care model that in a demo basis has shown some success in reducing unnecessary emergency department visits and inpatient admissions, and particularly for medically fragile patients who are residing in the community. This can take place either in a post discharge or a long term care basis. In addition to some of the primary benefits of this proposal, it can also potentially help address workforce shortages in rural areas where there are both shortages of EMTs and homecare workers, because particularly in rural areas where EMTs are voluntary and we're having very many of the EMS services in rural areas report difficulty recruiting and retaining EMTs, this could actually provide a source of income and a career track in parallel with their work as being a voluntary EMT.

Mr. Sheppard also explained in the budget is a proposal to expand assisted living program. This will incentivize the establishment of programs and counties that have no or one provider and also allowing expansion into counties that are experiencing high utilization of our services providers. Mr. Sheppard announced there is also another round of transformation capital, \$425 million and in addition to the support for hospitals and community-based providers the focus of this program, there is an increase focus of this program on nursing homes and supporting telehealth and other innovative care models that improve acute, post-acute and long term care continuum.

Lastly, Mr. Sheppard stated that proposed in the budget is a staffing investment for provider oversight and support, functions, and this is going to significantly enhance the ability to work with healthcare providers to ensure that the services are not only compliant with state and federal requirements, but also it will increase our ability to develop and implement initiatives that will improve quality of care.

Mr. Sheppard concluded his report. To view the complete report and questions from the members, please see pages 27 through 49 the attached transcript.

#### **Office of Public Health Activities**

Mr. Kraut introduced Mr. Hutton to give the Office of Public Health report.

Mr. Hutton spoke on four topics. First was regarding the vaccine effectiveness on influenza and the Department's concerns that the media coverage of the Australian experience and the low vaccine effectiveness in that nation was deterring individuals from undertaking the vaccine this year and explained the vaccine effectiveness.

The second item Mr. Hutton discussed was Governor Cuomo's announcements regarding breast cancer screening programs. Governor Cuomo on February 1, 2018 announced \$37.7 million in grant awards as part of our Get Screened, No Excuses initiative. That included three categories, two of which were rolled out at the end of 2016. Ten grantees to provide peer education in areas of the state that had lower rates of screening than other areas. 37 patient navigator awards. This initiative will provide grant support for certified breast cancer treatment centers under the American College of Surgery program to help navigate individuals through the diagnostic and treatment process. Six mobile mammography awards and these are going to Mt. Sinai, Stony Brook, Upstate Medical in Syracuse, Rochester General, and Windsong Radiology in Buffalo. This is funding to allow them to bring on board a brand new large mobile mammography unit to expand screening in those broader regional areas.

Mr. Hutton advised that also in the executive budget, is items relating to lead poisoning primary prevention. This would require every governmental unit or municipality in areas of the state that the Commissioner has designated to be high risk for lead poisoning, this includes all the major urban areas and some other areas as well, and the presumption in the proposal is that all paint on residential rental buildings, rental properties, that were constructed before January 1, 1978 the presumption is that they were used lead based paints. The requirement is that those municipalities have to assure that inspections are performed at a regular frequency to identify if any lead hazards exist and if they do, it needs to be remediated before a certificate of occupancy can be issued. This is modeled after a really effective initiative that was implemented in the city of Rochester several years ago, and there have been dramatic declines in the percentage of children that have elevated blood lead levels in Rochester.

Lastly, Mr. Hutton announced that for the second year in a row Governor Cuomo brought attention to the State's Prevention Agenda in his State of the State message, this year there was a specific highlight on our goal for non-profit hospitals to assure that they are linking their investments in community benefits with the implementation of evidence-based interventions in public health population health. In return for their tax exempt status, non-profit hospitals are required to demonstrate annually that their spending and activities recognized by the IRS are benefiting their communities, including spending on community health interventions.

Mr. Hutton concluded his report. To view the complete report and questions from the members, please see pages 49 through 55 of the attached transcript.

Mr. Kraut then moved to the next item on the agenda and introduced Mr. Robinson to give the Report of the Committee on Establishment and Project Review.

#### PROJECT REVIEW RECOMMENDATIONS AND ESTABLISHMENT ACTIONS

#### Report of the Committee on Establishment and Project Review

Peter Robison, Chair, Establishment and Project Review Committee

#### A. <u>APPLICATIONS FOR CONSTRUCTION OF HEALTH CARE FACILITIES</u>

<u>CATEGORY 1</u>: Applications Recommended for Approval – No Issues or Recusals, Abstentions/Interests

#### **CON Applications**

#### **Acute Care Services - Construction**

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	172168 C	Bronx-Lebanon Hospital Center - Fulton Division (Bronx County) Ms. Soto – Recusal	Approval

Mr. Robinson called application 172168 and noted for the record that Ms. Soto has declared a conflict of interest. Ms. Soto exited the meeting room. Mr. Robinson motioned for approval, Dr. Boufford seconded the motion. The motion carried with Ms. Soto's recusal. Ms. Soto returned to the meeting room. Please see pages 71 and 72 of the attached transcript.

#### **Diagnostic and Treatment Center - Construction**

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	172208 C	Charles B. Wang Community Health Center, Inc. (Queens County)	Contingent Approval

Mr. Robinson introduced application 172208 and motioned for approval. Dr. Gutiérrez seconded the motion. The motion to approve carried. See pages 72 and 73 of the attached transcript.

#### <u>CATEGORY 2</u>: Applications Recommended for Approval with the Following:

- ❖ PHHPC Member Recusals
- Without Dissent by HSA
- ❖ Without Dissent by Establishment and Project Review Committee

#### **CON Applications**

#### **Acute Care Services - Construction**

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	172212 C	North Shore University Hospital (Nassau County) Mr. Kraut – Recusal Dr. Strange - Recusal	Contingent Approval

Mr. Robinson called application 172212 and noted for the record that Mr. Kraut and Dr. Strange have declared conflicts and have exited the meeting room. Mr. Robinson motioned for approval, Dr. Gutiérrez seconded the motion. The motion carried with Mr. Kraut and Dr. Strange's noted recusal. Please see pages 73 through 76 of the transcript.

#### **Acute Care Transplant Services - Construction**

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	171149 C	North Shore University Hospital (Nassau County) Dr. Kalkut - Interest Mr. Kraut – Recusal Dr. Martin – Interest Mr. Robinson - Interest Dr. Strange - Recusal	Contingent Approval

Mr. Robinson called application 171149 and noted that Dr. Kalkut, Dr. Martin and Mr. Robinson have declared an interest. Mr. Kraut and Dr. Strange have declared conflicts and have remained outside the meeting room. Mr. Robinson motioned for approval, Dr. Gutiérrez seconds the motion. The motion to approve passed with Mr. Kraut and Dr. Strange's noted recusals. Mr. Kraut and Dr. Strange returned to the meeting room. Please see pages 76 through 83 of the attached transcript.

#### **Residential Health Care Facilities - Construction**

<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1. 171421 C	Seton Health at Schuyler Ridge Residential Healthcare (Saratoga County) Dr. Bennett – Interest Mr. La Rue – Abstained	Contingent Approval

Mr. Robinson moved to application 171421 and motioned for approval. Dr. Gutiérrez seconded the motion. The motion to approve passed with a member abstaining. Please see pages 83 through 85 of the attached transcript.

#### **CATEGORY 3:** Applications Recommended for Approval with the Following:

- ❖ No PHHPC Member Recusals
- Establishment and Project Review Committee Dissent, or
- Contrary Recommendations by HSA

#### **NO APPLICATIONS**

#### **CATEGORY 4**: Applications Recommended for Approval with the Following:

- ❖ PHHPC Member Recusals
- ❖ Establishment and Project Review Committee Dissent, or
- Contrary Recommendation by HSA

#### NO APPLICATIONS

<u>CATEGORY 5</u>: Applications Recommended for Disapproval by OHSM or Establishment and

Project Review Committee - with or without Recusals

#### **NO APPLICATIONS**

**<u>CATEGORY 6</u>**: Applications for Individual Consideration/Discussion

#### **NO APPLICATIONS**

## B. <u>APPLICATIONS FOR ESTABLISHMENT AND CONSTRUCTION OF HEALTH CARE FACILITIES</u>

**CATEGORY 1:** Applications Recommended for Approval – No Issues or Recusals,

Abstentions/Interests

#### **CON Applications**

#### **Ambulatory Surgery Centers – Establish/Construct**

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	172304 E	Queens Boulevard ASC, LLC (Queens County)	Approval
2.	172325 E	Liberty Endoscopy Center (New York County)	Approval

#### **Dialysis Services – Establish/Construct**

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	172220 B	Dialysis at ECC, LLC (Queens County)	Contingent Approval

#### Residential Health Care Facilities - Establish/Construct

	<u>Number</u>	Applicant/Facility	<b>Council Action</b>
1.	161122 E	Comprehensive Rehabilitation and Nursing Center at Williamsville (Erie County)	Contingent Approval

2. 172031 E

White Plains Nursing Home, Inc. d/b/a Bronx Park Rehabilitation &

Contingent Approval

Nursing Center (Bronx County)

Mr. Robinson called applications 161122 and 172031 and motioned for approval. Dr. Gutiérrez seconded the motion. The motion to approve carried. Please see pages 85 and 86 of the attached transcript.

#### Certificates

#### **Certificate of Incorporation**

<u>Applicant</u> <u>Council Action</u>

Cornerstone FH Charitable Foundation Approval

#### Certificate of Amendment of the Certificate of Incorporation

**Applicant** Council Action

The New York Eye and Ear Infirmary Approval

Mr. Robinson called Cornerstone FH Charitable Foundation and The New York Eye and Ear Infirmary and motioned for approval. Dr. Gutiérrez seconded the motion. The motion to approve carried. Please see pages 86 and 87 of the attached transcript.

#### Certificate of Amendment of the Certificate of Incorporation

**Applicant Council Action** 

Bronx-Lebanon Hospital New Directions Fund, Inc. Approval

Ms. Soto - Recusal

Bronx-Lebanon Special Care Center, Inc. Approval

Ms. Soto – Recusal

#### Certificate of Amendment of the Certificate of Consolidation

**Applicant** Council Action

The Bronx-Lebanon Hospital Center Approval

Ms. Soto - Recusal

Mr. Robison called Bronx-Lebanon Hospital New Directions Fund, Inc., Bronx-Lebanon Special Care Center, Inc.; and The Bronx-Lebanon Hospital Center and noted for the record that Ms. Soto has declared a conflict on all three applications and has exited the meeting room. Mr. Robinson motioned for approval, Dr. Gutiérrez seconded the motion. The motion to approve carried with Ms. Soto's recusals. Please see pages 87 and 88 of the transcript.

#### Certificate of Dissolution

#### <u>Applicant</u> <u>Council Action</u>

Sidney Area Hospital Foundation, Inc.

Approval

Mr. Robinson called Sidney Area Hospital Foundation, Inc. and motioned for approval. Dr. Gutiérrez seconds the motion. The motion to approve carries. Please see page 88 of the transcript.

#### **CATEGORY 2:** Applications Recommended for Approval with the Following:

- **❖** PHHPC Member Recusals
- Without Dissent by HSA
- ❖ Without Dissent by Establishment and Project Review Committee

#### **NO APPLICATIONS**

#### **CATEGORY 3:** Applications Recommended for Approval with the Following:

- ❖ No PHHPC Member Recusals
- ❖ Establishment and Project Review Committee Dissent, or
- Contrary Recommendations by HSA

#### **NO APPLICATIONS**

#### **CATEGORY 4**: Applications Recommended for Approval with the Following:

- **❖** PHHPC Member Recusals
- ❖ Establishment and Project Review Committee Dissent, or
- Contrary Recommendation by HSA

#### **CON Applications**

#### Residential Health Care Facilities – Establish/Construct

	<u>Number</u>	<u>Applicant/Facility</u>	Council Action
1.	171175 E	GORNC Operating, LLC d/b/a Gowanda Rehabilitation and Nursing Center (Cattaraugus Count) Mr. La Rue – Recusal Dr. Watkins – Recusal	Contingent Approval

Mr. Robinson called application 171175 and noted for the records that Mr. La Rue and Dr. Watkins have declared conflicts and have exited the meeting room. Mr. Robinson motioned for approval. Dr. Gutiérrez seconds the motion. The motion to approve carried with the noted recusals. Dr. Watkins returned to the meeting room. Please see pages 88 and 89 of the attached transcript.

171392 E ORRNC Operating, LLC d/b/a Contingent Approval

Orchard Manor Rehabilitation and

Nursing Center (Orleans County) Mr. La Rue – Recusal

Mr. Robinson called application 171392 and noted for the record that Mr. La Rue had a conflict of interest and exited the meeting room. Mr. Robinson motioned for approval, Dr. Gutiérrez seconded the motion. The motion carried with Mr. La Rue's noted recusal. Please see pages 89 and 90 of the attached transcript.

<u>CATEGORY 5</u>: Applications Recommended for Disapproval by OHSM or Establishment and Project Review Committee - with or without Recusals

#### **NO APPLICATIONS**

<u>CATEGORY 6</u>: Applications for Individual Consideration/Discussion

#### **Acute Care Services - Establishment**

	<u>Number</u>	Applicant/Facility	E.P.R.C. Recommendation
1.	172043 E	One Brooklyn Health System, Inc. (Kings County)	Contingent Approval

Mr. Robinson next called application 172043 and motioned for approval. Dr. Gutiérrez seconded the motion. The motion to approve carried. Please see pages 90 and 91 of the attached transcript.

#### HOME HEALTH AGENCY LICENSURES

#### New LHCSAs – Affiliated with Assisted Living Programs (ALPs)

162315	MLAP Acquisition III, LLC	Contingent Approval
	d/b/a Long Beach Home Care	
	(Nassau and Suffolk Counties)	

#### **Changes in Ownership**

171276 PromptCare Home Infusion of Approval
New York, LLC
(Nassau, Dutchess, Orange,
Putnam, Rockland, Suffolk,
Sullivan, Ulster, Wester, Queens,
Queens, Kings, Bronx, New York
and Richmond Counties)

172124	Blossom Home Care, LLC (Bronx, New York, Kings, Queens, Nassau and Richmond Counties)	Approval
172172	Passionate Home Care, LLC d/b/a LINK Home Care Services (Bronx, Kings, Nassau, New York, Queens, Richmond, Bronx, Putnam, Rockland, Westchester, Orange, Rockland and Ulster Counties)	Approval
171333	Caring People NY Operating, LLC (Queens, Bronx, Kings, New York, Richmond, Westchester, Nassau, Suffolk, and Rockland Counties)	Contingent Approval
172061	NY Home Care Select, LLC d/b/a Comfort Home Care (Nassau, Westchester, Queens and Suffolk Counties)	Contingent Approval
171242	Welcome Care, Inc. (Kings, Richmond, Queens, Nassau, New York and Bronx Counties)	Contingent Approval
New LHCSA		
152369	Life Improvement Homecare, Inc. (Bronx, New York, Kings, Queens, Nassau and Richmond Counties)	Approval
152374	Nurturing Angels Homecare, Inc. (Bronx, New York, Kings, Queens, Nassau, and Richmond Counties)	Approval
2535 L	Igor Homecare, Inc. (Bronx, Queens, Kings, Westchester, New York and Richmond Counties)	Approval

152031	Aza Group Inc. (Kings, Bronx, Queens, Richmond, New York, Nassau Counties)	Contingent Approval
152270	VIPatient Home Care, Inc. (Kings, Queens, and New York Counties)	Contingent Approval
152293	Santry Home Care, Inc. d/b/a Visiting Angels (Westchester and Bronx Counties)	Contingent Approval
152315	K Homecare Corporation (Bronx, New York, Kings, Queens, Nassau and Richmond Counties)	Contingent Approval
152335	Wellness Registered Nursing, P.C. (Bronx, and New York Counties)	Contingent Approval
152340	Reginald Aumoithe d/b/a Safe & Sound Nursing Care Agency (Nassau, Suffolk and Queens Counties)	Contingent Approval
152386	HazMed Solution, Inc. (Queens, New York, Kings, Bronx, Richmond and Nassau Counties)	Contingent Approval
161008	K. Campion Inc d/b/a Right at Home (Nassau, Suffolk and Queens Counties)	Contingent Approval
161011	Eprine Home Care, Inc. (Bronx, New York, Kings, Queens, Nassau and Richmond Counties)	Contingent Approval

161053	Executive Home Care, Inc. d/b/a Z Best Home Care (Kings, New York, Queens, Bronx, Richmond and Westchester Counties)	Contingent Approval
161063	Girgis Associates, Inc. d/b/a ComForCare Home Care – Staten Island (Richmond County)	Contingent Approval
161478	Advent Homecare Agency Inc. (Nassau and Queens Counties)	Contingent Approval
2589 L	The Rock Home Care, Inc. (Kings, New York, Queens and Richmond Counties)	Contingent Approval
2591 L	Exclusive Home Care Services, Inc. (Bronx, Kings, Nassau, New York, Queens and Richmond Counties)	Contingent Approval

Mr. Robinson called all the Home Health Licensure Applications' in Category 6 and motioned for approval. Dr. Kalkut seconded the motion to approve. See pages 91 and 92 of the attached transcript.

ADJOURNMENT:
Mr. Kraut announced the upcoming PHHPC meetings and adjourned the meeting.

2 NEW YORK STATE DEPARTMENT OF HEALTH 3 PUBLIC HEALTH AND HEALTH PLANNING COUNCIL MEETING ANNUAL MEETING 4 5 FEBRUARY 8, 2018 90 CHURCH STREET, CR 4A/4B 6 7 NYC 8 9 Good morning. I'm Jeff Kraut and I have the privilege to 10 call to order the meeting of the Public Health and Health Planning Council. February 8, 2018. I want to welcome our 11 12 members, participants, observers, and commissioner Zucker. Ι'd like to remind the council members and the staff that this 13 meeting is subject to the open meeting law. It's broadcast over 14 the internet. The webcast may be accessed through the 15 16 Department's website, NYHealth.gov. These on-demand webcasts are going to be available for no later than seven days after a 17 meeting for a minimum of 30 days. And a copy is retained in the 18 Department's archives for up to three months... four months. And I 19 want to make sure that everybody remembers that we're having 20 synchronized captioning of today's meeting. Please don't speak 21 over each other. The first time you speak, we we'd like you to 22 state your name and identify yourself as a council member or a 23 member of the DOH staff and this will be helpful to the 24 broadcasting company recording the meeting, and remember that 25 the microphones are hot. They pick up every sound. The rustling 26 of papers, side conversations, and please be sensitive because 27

#### 2... 13......

- 1 they'll pick up all the side chatter and we don't want to have a
- 2 Billy Bush moment here. As a reminder for our audience there's
- 3 a form that needs to be filled out before you enter the room.
- 4 It's required by the joint commission on public ethics in
- 5 accordance with executive law 166. The form is also posted on
- 6 the Department of Health's website under NYhealth.gov under
- 7 Certificate of Need. So in the future you could fill out that
- 8 form prior to attending the council meetings, and we appreciate
- 9 your support for us to comply with the executive order. And
- 10 today we're going to hold our annual meeting in addition to the
- 11 regular meeting of the council and we're going to vote on the
- 12 appointment of vice chair and we're going to have a review of
- 13 activity that occurred in 2017. That'll be followed by reports
- 14 from Dr. Zucker, Mr. Sheppard, and Mr. Hutton. And then we'll
- 15 turn to Dr. Boufford for the Public Health Committee report,
- 16 followed by Dr. Boufford and Dr. Rugge on Health Services and
- 17 Health Planning and Policy. And then the Establishment and
- 18 Review committee. I want to remind everybody the members of the
- 19 council and most of our guests are familiar now that we've
- 20 reorganized the agenda by topics or categories which captures
- 21 the roles and responsibilities of the council including the
- 22 batching of Certificate of Need applications. Please take a
- 23 moment to take a look how we batch those applications. If any
- 24 member of the council wants to move a project to a different

- 1 category to facilitate discussion or questioning... well,
- 2 questioning you can always do. But if there is an issue we'd
- 3 like to, if you want to take something out of the batch, please
- 4 let us know and we will do so. I'm going to turn to the annual
- 5 meeting, but before I do, I want to wish Charlie Abel a Happy
- 6 Birthday. It's a milestone birthday. It's the third anniversary
- 7 of his 20th birthday, and Charlie, we just want to thank you and
- 8 I'm so sorry that you're spending it here with us today. I hope
- 9 you get home tonight and be surrounded by your family. Happy
- 10 birthday.
- 11 And can you just... I'm now going to open up the annual
- 12 meeting portion of the meeting, and I'd like to move election of
- 13 the council's vice chair and make a motion for asking Dr.
- 14 Boufford to serve, continue her service on the council as vice
- 15 chair, and may I have a second. I have a second by Dr.
- 16 Gutierrez. And is there any discussion? OK. Hearing no
- 17 discussion, I'll call for a vote. All those in favor, aye.
- 18 Opposed? Abstentions? Thank you. The motion carries. I do
- 19 want to note that joining us for the record in Rochester is Mr.
- 20 Robinson, in Buffalo is Ms. Baumgartner. We have department of
- 21 health staff up in Albany, and I do not believe anybody is in
- 22 the Syracuse office. So, just for official records. And I
- 23 just, we've made no changes to the standing committees. If for
- 24 some reason you're dissatisfied with the committee assignments,

- 1 you can talk, let's just have a discussion with the Department
- 2 and myself, but we've made no changes to the committee
- 3 assignments thus far. And I want to thank everybody for their
- 4 work in serving on the committee, which really a lot of the hard
- 5 work of the council is performed, and we really look forward to
- 6 another productive year. As you're going to hear in a moment
- 7 about our annual report and the activities we've done. And I'm
- 8 going to now turn to the Department to give an overview of the
- 9 establishment and project review committee portion of the 2017
- 10 annual report, and I would really encourage everybody to take a
- 11 look at this. When you take a look at what we've done in public
- 12 health and codes and activities, you know, these are kind of
- 13 checklist if you will, it's a count of kind of the things we've
- 14 dealt with, the issues that come in front of us, but what's
- 15 really missing from the report which is a little harder to do
- 16 that Dr. Freidrich just mentioned is because of some of the work
- 17 we've done here, you heard him say mortality from stroke in New
- 18 York State declined by 40 percent, thus moving to the second
- 19 lowest mortality rate among New York State, among states in the
- 20 country. And it's those kind of things that it's hard to
- 21 capture in an annual report, but it's to remind yourself that if
- 22 you ever wonder why we're doing and what are we doing here, it's
- 23 those kinds of outcomes that really I think make a difference
- 24 and basically say the time is well-spent as well. So I'll turn

- 1 it to the Department for highlighting the annual report.
- 2 Charlie.

- 4 CHARLIE ABEL: Yeah, I'll start off if Dan wants to chime
- 5 in he certainly can.
- 6 So we as you see from, I'm going to talk about some of the
- 7 summary tables that are highlighted in the report, a few things;
- 8 as you can see we have been regularly getting approximately the
- 9 same number of applications every year. We've got 6-700
- 10 applications, CON, limited review notices come in at a rate of
- 11 about 400 and change a year. In addition to those applications,
- 12 we do process about 140, 150 construction waivers a year.
- 13 Doesn't make the report but it's a substantial amount of work
- 14 for us. If you take a look at the capital costs associated with
- 15 the projects, last year was a major year, \$5.5 billion worth of
- 16 capital. Now a lot of that was driven by CRFP, essential,
- 17 statewide grant projects where the Department has distributed,
- 18 has awarded a considerable amount of money to improve New York
- 19 State's healthcare infrastructure and also to make facilities
- 20 more stable and financially feasible into the future. What you
- 21 do see here also is a, some of the initiatives we've taken to
- 22 try to streamline some of the CON events. Mostly in pulling
- 23 applications out of full review so that they could be handled
- 24 administratively. Some drop from an administrative review to a

- 1 limited review. Now the challenge there obviously is it doesn't
- 2 change the complexity of those projects, it just changes the
- 3 processing. So as you see, when we look at the median processing
- 4 time table, we have seen some creep up of median processing time
- 5 of limited review and administrative review. That's partly as a
- 6 result of those more complex projects being handled
- 7 administratively at a lower review level. It's also reflective
- 8 of we handle the CRFP awarded projects, grant awarded projects
- 9 as well as the essential awarded projects administratively as
- 10 well. So we... and those projects, many of them become a bit of a
- 11 challenge as we coordinate not only the CON review but we
- 12 coordinate that with the grant review. That adds a little bit
- 13 of time to those. But still, all things considered, I think the
- 14 median review times are pretty good, impressive considering the
- 15 challenges that we faced during the year with some of those
- 16 initiatives and our staffing situation. So, we let that stand on
- 17 it's own. Happy to take questions, but as we go through, you'll
- 18 see there are bed changes both in the acute care and the long
- 19 term care sectors. Take 474 beds reduction in various categories
- 20 from hospitals. These are beds that have proven to be not
- 21 needed. Some of those have come out as a result of hospital
- 22 construction projects where the hospital does not see the need
- 23 to construct a new wing or a new addition with the same number
- 24 of beds, become more efficient cost-wise on the construction

- 1 project. Likewise with nursing home construction projects and
- 2 establishment projects, unnecessary beds have been eliminated.
- 3 And as you go through the review you'll see the various
- 4 applications categorized, a substantial number of merger and
- 5 affiliation applications occurred last year and of course toward
- 6 the, especially toward the end of the year we had a few
- 7 transplant projects. So I'll leave... I'll be happy to entertain
- 8 any questions from members.

- JOHN BENETT: I noticed on the hospital review you have
- 11 hospital establishments and hospital mergers. And I'm curious as
- 12 I read the description of it, explain to me the difference
- 13 between establishments and mergers.

- 15 CHARLIE ABEL: Sure. Mergers are considered full asset
- 16 mergers and establishment applications can include active parent
- 17 co-operator applications which don't constitute a full asset
- 18 merger. There will be a maintenance of the operating, separate
- 19 operating certificates. From a financial perspective, most
- 20 financial entities do consider the fiscals of the facilities
- 21 that come together under an active parent within the active
- 22 parents certified financial statements and the impact positive
- 23 or negative of that financial performance of those facilities
- 24 that affiliate through an active parent accrue to the parent.

JOHN BENNET: So it seems like a subtle legal difference 2 to me without any ... I mean is there a practical difference? 3 4 5 CHARLIE ABEL: In terms of the evolution of a system, there 6 often are significant issues that guide how facilities move forward through or may prevent a full asset merger. So for 7 8 instance, we may have a relatively strong healthcare system that is reluctant to take on a struggling facility through a merger 9 and that's because they would assume the debt associated with 10 that facility as it's own, as opposed to it standing on a 11 separate balance sheet. Other facilities, other systems have 12 13 evolved in a slightly different manner from a full asset merger type of arrangement out of choice. And those choices can either 14 be from purely an historical how they handle affiliations to 15 other substantive reasons. From the perspective of the 16 17 Department, whether it's a full asset merger or an active parent arrangement, we hold the active, we hold the parent entity in 18 the healthcare system responsible for addressing any issues at 19 all the hospitals that they have become formally affiliated 20 with. 21

22

JOHN BENNET: Is there any difference in the effect on the 23

24 consumer?

24

CHARLIE ABEL: Well, there are some financial advantages to 2 a full asset merger that and there may or may not be direct 3 clinical oversight of the smaller facilities by the system, 4 healthcare medical directors. It really all does depend upon 5 6 the nature of the affiliation and separate boards are often the case with active parent co-operator arrangements whereas in a 7 8 full asset merger a single one. 9 And the active parent situation though, they 10 JOHN BENNET: do retain contracting abilities together? 11 12 13 CHARLIE ABEL: The co-establishment of the active parent entity does permit that entity to act with authority in 14 contracting with all of it's facility that it is an active 15 parent co-operator. 16 17 Two points to make, and in the context of 18 JEFF KRAUT: regulatory, you know, the reform initiatives that we're doing, 19 if you take a look at this, you look at 94 applications we 20 approved last year for full review, right, almost 49 percent of 21 22 them are diagnostic and treatment and primary. And we've never disapproved one of those applications. And you know, It calls 23

into question the fact that half of it is expanding ambulatory

- 1 care. We've never had an issue... we might have discussed it, we
- 2 may have had issues but the reality is half that workload that
- 3 the Department is doing a full review to come in here, those are
- 4 one of the areas that the regulatory reform may take a look at,
- 5 modernization I'm sorry, might look at opportunities where that
- 6 diverted and goes to a lower level to free it up. So then that's
- 7 37 of them, and then you take the 39 that are essentially
- 8 ownership changes in long term care. And that's the overwhelming
- 9 bulk of our volume. 2/3 of our volume. And it's an ownership
- 10 change, and it's a structure because of how we do it, and all of
- 11 those conversations by and large have focused on quality,
- 12 character and competence. It's never, we've not denied one yet.
- 13 But it's those areas about defining quality and infusing it, and
- 14 we'll talk a little today about other things that might be
- 15 considered. So when you take a look at the overwhelming bulk
- 16 here, you kind of ask yourself, you stop for a moment and say,
- 17 is this the best use of our time, historically. I don't think
- 18 we've seen, we maybe disapproved a couple over the years but a
- 19 very small number relative to it. So I think that's just an
- 20 observation and then as we move with the reform, the regulatory
- 21 modernization, those are areas that I think conversations need
- 22 to be held.

- 1 CHARLIE ABEL: I just want to note that while we had no
- 2 disapprovals in 2017, in table 2B we have withdrawals noted. 197
- 3 withdrawals in 2017. Now, those withdrawals are typically for
- 4 applications that are not approvable and the facility or the
- 5 Department has deemed them withdrawn. So I think the process is
- 6 valuable in terms of leading through applications that don't
- 7 make sense or are problematic. Many of these would've been
- 8 administrative anyway and probably would not have come to you
- 9 unless we recommended disapproval. So, there's just that
- 10 sentinel effect or the potential of coming to PHHPC with a
- 11 disapproval.

- 13 JEFF KRAUT: And I think that has a better... there may be
- 14 other ways to manage that and keep that bar high so if you sift
- 15 it out, like you said, we don't see that. We don't spend time on
- 16 that to prevent unapprovable things from coming here. It's
- 17 probably why you have a high rate...

- 19 JO BOUFFORD: Yeah, I just wanted to say, I think it's an
- 20 important number. Can we get a breakdown of the types of things
- 21 that are either withdrawn by the Department or by the applicant?
- 22 I mean, you say some of them are trivial or it wouldn't have
- 23 come here anyway, but at least get a sense is it hospital,
- 24 community health center, long term care...

2 CHARLIE ABEL: We could certainly break that out.

3

- 4 JO BOUFFORD: Because that would, I think, speak to Jeff's
- 5 point.

6

- 7 JEFF KRAUT: And then the other point I make is again,
- 8 disproportionately dwelling on CON and were hoping over the
- 9 course of the next months and years ... [no mic]

10

- 11 JO BOUFFORD: I just wanted to comment, I think there's a
- 12 little more elaboration on the public health side. Maternal
- 13 mortality is not mentioned at all, and public health committee
- 14 did spend a good bit of time on that and I think made a lot of
- 15 progress, as a matter of fact, and maybe we can reserve the
- 16 right to beef it up a little bit more. Thank you. Just so the
- 17 record is...

18

- 19 JEFF KRAUT: Dr. Zucker, did you want to say something?
- 20 Dr. Kalkut.

- 22 GARY KALKUT: Charlie, on the bed changes, 474 fewer beds,
- 23 what percentage of that and if you look at a five year trend do
- 24 you know? Approximately, it seems like a very small one, but

1 what's happened over the past five years for closures? For bed

2 changes?

3

CHARLIE ABEL: First of all, the bed reductions that you 4 5 see here have not been affiliated with hospital closures. So, 6 the one thing that we have, our second business model is actually keeping hospitals in business or trying to through 7 8 financial subsidies. We have with the last four years now we 9 have been working very closely with approximately 25-30 facilities, depending on the year, that all hospitals that are 10 seriously at risk of closure, not being able to make payroll, 11 and because of substantive often structural financial issues. 12 13 Now we do have a list - it's not a very long list, but we do have a list of successes where we've been able to fund operating 14 losses to facilitate a transformation turn around plan and be 15 able to move these facilities forward often through affiliation 16 17 efforts through active parent or merger applications as many of them come before this body, and it provides, we provide a 18 stabilization and a runway, essentially financial runway to be 19 able to have stronger healthcare systems come, step up to the 20 21 plate, assume responsibility for facilities that are fragile and 22 through economies of scale and some strategic initiatives, these facilities have been able to improve themselves, stabilize, and 23 actually have come off of those state subsidies. Other 24

- 1 facilities continue. And we are looking for successful
- 2 strategies, always continuously challenging the facilities to
- 3 reinvent themselves into a sustainable healthcare model. The
- 4 three Brooklyn facilities that we had in the earlier application
- 5 that was the special EPRC have been especially challenged.
- 6 We've invested over, just this year, \$250 million to support
- 7 those three facilities, and you'll I believe you'll be hearing
- 8 over the course of the next few months how they are moving
- 9 forward and advancing some of those initiatives so that that
- 10 support can be lessened and improve services to the communities
- 11 that they serve.

- 13 LAWRENCE BROWN: Charlie, was wondering if sometime in
- 14 the future we can get a sense of the type of agreements when
- 15 subsidies are provided [no mic]
- 16 Anyway, is it possible at some future date we can get a
- 17 sense of the type of arrangement that go into place with respect
- 18 to the subsidies? For example, is it purely financial? Is it
- 19 also some quality indicators? What things are going to be
- 20 conditions for the substance in general?
- 21
- 22 CHARLIE ABEL: We can bring that back to you. Every
- 23 facility that received an operating subsidy must complete and
- 24 submit a transformation plan with specific initiatives that is

- 1 acceptable to the Department. And in addition, the bulk of the
- 2 facilities that we provide operating subsidies to are part of
- 3 our Quality Improvement Plan through managed care organizations,
- 4 and they have set up, those organizations have set up separate
- 5 quality initiatives and standards that these facilities must
- 6 make. So we can certainly come back to you with a better
- 7 understanding of what that is.

8

- 9 JEFF KRAUT: Any other questions? Hearing none, I'll ask
- 10 for a vote to accept the report? All those in favor, aye?

11

- **12** [aye]
- Opposed? The reports accepted. Thank you very much.
- 14 The next agenda item is the adoption of our minutes and I
- 15 have a motion for the adoption of the December 7, 2017 PHHPC
- 16 minutes. I have a motion and a second. Motion by Dr. Gutierrez.
- 17 A second by Dr. Kalkut. All those in favor aye.

18

- **19** [Aye]
- 20 Opposed? Motion carries. It's now my pleasure to turn to Dr.
- 21 Zucker who will give us an update about the Department's
- 22 activities since our last meeting.

- 1 HOWARD ZUCKER: Thank you. So, it's 2018 and we're just
- 2 beginning the 2018 year. Once again, New York State is leading
- 3 off with quite an ambitious agenda for health and wellness. In
- 4 Governor Cuomo's State of the State address he announced several
- 5 new health initiatives. These include the issue of reversing
- 6 the opioid epidemic and protecting children from lead poisoning,
- 7 empowering healthcare consumers, protecting New Yorkers from
- 8 toxic chemicals in personal care products, and addressing rural
- 9 health issues through expanded telemedicine and emergency
- 10 medical services. Throughout the year we will be sharing more
- 11 about these proposals as they're implemented.
- 12 The first part I wanted to talk about is the women's agenda
- 13 and maternal mortality. One of the items that we will be
- 14 implementing shortly is the one that I know many of you have
- 15 been working on here closely which is linked to our prevention
- 16 agenda and that's maternal mortality. As you know the
- 17 Department of Health implemented the maternal mortality review
- 18 and prevention initiative in 2010 to review all maternal deaths.
- 19 And the goal was to ensure comprehensive review of factors that
- 20 are leading to maternal death in New York State. And although
- 21 the initiative lead to improvements in reducing maternal
- 22 mortality rates since 2010, New York State still ranks at the
- 23 30th in the nation in the lowest maternal mortality rates. So we
- 24 need to improve that. Moreover a staggering racial disparities

- 1 exist is African American women are also about four times more
- 2 likely to die in childbirth than white women, and it's time to
- 3 change that. So we are launching a new maternal mortality
- 4 review board that will implement and enhance multidisciplinary
- 5 analysis of each and every maternal death in New York State.
- 6 The board will develop actionable recommendations to improve
- 7 maternal outcome and clinical care. It will also be tasked with
- 8 developing recommendations on strategies to address a severe
- 9 maternal morbidities and racial disparities in that area as
- 10 well.
- 11 Next area is this year we will be working with you to
- 12 develop the next iteration of prevention agenda which is
- 13 obviously our blueprint to a healthier New York. These are
- 14 difficult fiscal times and we are being faced with challenging
- 15 decisions. I can assure you that the commitment to public
- 16 health programs and prevention is as strong as ever, if not
- 17 stronger. The executive budget proposes some consolidations,
- 18 some of the public health programs in broader pools in order to
- 19 produce duplication to leverage overlaps and maximize
- 20 efficiencies. And there will be savings attached to these
- 21 efficiencies. Many programs will not be affected by this
- 22 consolidation approach, and if the approach is implemented many
- 23 programs will avoid a reduction as well.

- 1 Flu. This is speaking of public health programs. As you
- 2 know, flu has been a major public health problem this year. For
- 3 the last eight weeks the influenza numbers have been
- 4 geographically widespread across New York State. As of January
- 5 27 we've had about 37,000 laboratory confirmed cases of
- 6 influenza that was reported to the Department of Health. We've
- 7 had 9000, more than 9000 people hospitalized and we've had three
- 8 pediatric flu deaths that have been confirmed. Last week was
- 9 the third week in a row that the weekly case rate was at the
- 10 worst that the state had seen since we started reporting which
- 11 was in 2004, and we will know in a few hours from now the
- 12 numbers for this week as well. In response to the growing
- 13 epidemic, Governor Cuomo issued an executive order that expands
- 14 pharmacists ability to provide flu vaccinations to include
- 15 children from the ages of two to 18 making it easier for parents
- 16 and guardians to get young New Yorkers immunized as well as
- 17 themselves immunized. We held a statewide webinar to assist
- 18 pharmacies with implementing the Governor's executive order, and
- 19 we distributed information about the order to all the
- 20 pharmacists. We're urging anyone who has not been vaccinated to
- 21 get the flu shot to get it today. We're in constant
- 22 communication with the pharmacists with New York Hospitals, with
- 23 local health departments, with healthcare associations on this
- 24 issue, and we're monitoring the availability of supplies of IV

- 1 bags, vaccines of anti-viral medicines, as the surge capacity
- 2 changes. We are in touch w/ the CDC and manufacturers and while
- 3 there are no supply shortages of flu vaccine or antiviral
- 4 medications, some pharmacists have said they've been
- 5 experiencing some spot shortages as they await deliveries. But
- 6 we're on top of it.
- 7 On a brighter note, we have some good news from the State
- 8 Health Exchange. The New York State of Health Exchange has some
- 9 unbelievable numbers. When the 2018 open enrollment period
- 10 ended on January 31, the marketplace reached a new record high
- 11 with more than \$4.3 million New Yorkers enrolled in
- 12 comprehensive health coverage through the exchange. So that
- 13 represents increase of the 700,000 people over 2017. And we have
- 14 nearly one million people enrolled in a qualified health plan or
- 15 the essential plan. As some of you may recall we made the
- 16 decision to extend our open enrollment period by six years this
- 17 year, and it did pay off. Our numbers we had an addition 24,000
- 18 individuals who purchased coverage during that period. The
- 19 demand for quality affordable healthcare coverage is an all time
- 20 high. The marketplace representatives participated in nearly
- 21 470 community events this year. They're at libraries, job
- 22 fairs, farmers markets, and many more. We sent more than 1.2
- 23 million personalized emails to consumers and our website had
- 24 nearly about two million visitors. And we actually answered 1.8

- 1 million calls to the customer service including more than 42,000
- 2 calls on January 31. That was the last day of enrollment. So
- 3 that was quite busy. The phone didn't stop ringing. Not only
- 4 has there been overwhelming demand for health insurance on the
- 5 exchange, but I can also report that between April 2017 and this
- 6 week we had 127,000 of those using marketplace enrolled who
- 7 enrolled in the healthplan were also registered on Donate Life
- 8 New York which is our organ donation registry, and so they will
- 9 be potential organ donors and that's one of the issues we've
- 10 been tackling.
- 11 So, some good news on Brooklyn. As part of Governor Cuomo's
- 12 vital Brooklyn initiative to address chronic disparities in
- 13 healthcare in central Brooklyn. Over \$700 million in capital
- 14 development funds have been awarded to One Brooklyn Health, a
- 15 new unified healthcare system created in the collaboration of
- 16 three hospitals; Brookdale University Medical Center, Interfaith
- 17 Medical Center, and Kingsbrook Jewish Medical Center. The
- 18 investment will increase services in local healthcare facilities
- 19 including preventive care. They will be using to develop the 32
- 20 site ambulatory care network that includes partnerships with
- 21 existing community-based providers. And they will help modernize
- 22 inpatient services at all three of the hospitals, including a
- 23 new community-wide inpatient health information, a new
- 24 community-wide health information technology system which will

- 1 allow better coordinated care between the hospitals and other
- 2 facilities as well. The plan is consistent with the
- 3 recommendations in a Northwell Health Report which was the
- 4 Brooklyn Study: Reshaping the Future of Healthcare which was
- 5 provided to us. We look forward to seeing significant
- 6 improvements in healthcare in central Brooklyn where some of the
- 7 state's most vulnerable populations reside. I wanted to close on
- 8 two points. One is that New York's designation as the first
- 9 state of the nation to be named the age friendly state. This
- 10 designation comes from both AARP and is based on eight domains
- 11 created by the World Health Organization. This achievement is a
- 12 result of the Governor's directive to include health and healthy
- 13 aging in the state agency policy making and the effort is known
- 14 as Health Across all Policies. So our goal is to create more
- 15 livable communities for people of all ages while ensuring that
- 16 all New Yorkers can age comfortably in their homes. And this is
- 17 very much a noble goal. And the other thing is that paid family
- 18 leave went into effect in January and this is, our outpatient
- 19 family leave program is the nation's largest program, largest
- 20 policy providing support for those who need some paid family
- 21 leave in the entire nation, and it will provide leave for those
- 22 who need child care, medical care, if there's a sick loved one,
- 23 it will provide leave for those who leave family burdens. Or
- 24 for those who are just deployed overseas for military service.

- 1 So this is a great program and we believe it will be another one
- 2 of the things that New York will be leading on the forefront for
- 3 the nation. So I thank you, and I'd be happy to answer any
- 4 questions.

5

- 6 JEFF KRAUT: Thanks so much Dr. Zucker. I'll start with
- 7 Dr. Gutierrez then I'll go Dr. Bennet.

8

- 9 ANGEL GUTIERRZ: [no mic]
- 10 Thank you very much for the presentation. I heard you
- 11 mention the organ donor situation. How are we doing?

12

- HOWARD ZUCKER: So we are doing better. We have put out
- 14 there working with our community advertisements. As I mentioned
- 15 with the health exchange we have 127,000 individuals who have
- 16 agreed to be organ donors. This is something which is commitment
- 17 of the entire department and the administration to move forward
- 18 to get us moved up so that we are able to lead the nation on
- 19 this issue as well.

- JOHN BENNET: Thank you. Question on the flu. This has
- 22 been a bad season and there have also been some reports that
- 23 I've seen in the press about the ineffectiveness of the vaccine
- 24 or relative lack of effectiveness. But I frankly, and it maybe

- 1 just because I haven't looked for it or seen it but I haven't
- 2 seen any real scientific or clinical data on that. I mean, is
- 3 that really playing a role? And if so, what's going on with
- 4 that?

- 6 HOWARD ZUCKER: So I think there were two parts to that.
- 7 One is that CDC gives us some information in the data. Some say
- 8 between 10 and 30 percent of the effectiveness. But the fact is
- 9 the data has shown if you get the flu shot your symptoms are
- 10 going to be less severe. But I strongly encourage people to get
- 11 the flu shot because I will tell you that, if anyone has had the
- 12 flu when they didn't get the shot, it's pretty debilitating. So
- 13 I encourage everyone to get the flu shot on them. And we
- 14 continue to look at what ways we can do to improve that. Not
- 15 just us as the state but just the public health community at
- 16 large.

17

- 18 JEFF KRAUT: And I think Dr. Kalkut just wanted to
- 19 clarify before we go...

- 21 GARY KALKUT: Yeah, I think whatever data there is, looks
- 22 back at Australia in the last season and the effectiveness of
- 23 the vaccine there which often indicates how it will do here.
- 24 Same strains, same vaccine composition, and there the

- 2hr 15min 1 effectiveness was low. But I agree with Dr. Zucker, the vaccine does work and 2 3
- HOWARD ZUCKER: And we turn to the federal NIH and CDC and 4
- others who we talk to on a regular basis and I'm sure they're 5
- looking at this also given that it's been such a tough flu 6
- seasons. 7

- 9 GLENN MARTIN: Hello. Just following up on the flu. One of the public health initiatives that we had taken several years 10
- ago, not many years ago, was the requirement that healthcare 11
- professionals either get vaccinated or wear a mask. So it just 12
- 13 struck me, is there any possibility of looking about how
- effective either of those strategies has been in this flu season 14
- or previous flu seasons that we can demonstrate that in fact, 15
- masks are sufficient or not going forward. 16

- HOWARD ZUCKER: So I think we know that masks protective for 18
- those who are potentially sick, but I get your point about sort 19
- of, can we do a little bit of data and take a look. I think 20
- there are a lot of variables but we can go back and try to 21
- figure this out. The problem is that each flu season is a little 22
- bit different. So if this is a bad flu season and the numbers 23
- are higher you may say well, it's not as effective, but it may 24

- 1 be effective because if they weren't wearing the masks the
- 2 numbers would even be higher. But it's a good question. We'll
- 3 bring it back to the team and see what we can do.

- 5 GLENN MARTIN: Yeah, I would think this season might even
- 6 be best because you have good....yeah, you have something to look
- 7 at.

8

9 JEFF KRAUT: Ms. Soto.

10

- 11 NILDA SOTO: My question deals more with the record
- 12 enrollment of New York State residents in terms of health
- 13 exchanges. It's great. Any sense of the challenges some of these
- 14 individuals are having in getting access to providers and the
- 15 wait time as a first... a new patient.

- 17 HOWARD ZUCKER: So we're looking at that as well, because I
- 18 know sometimes the list and how do I get, is this person covered
- 19 on my plan? So that's one issue. And then there's the issue in
- 20 just trying to get in to see somebody. And so one of the things
- 21 that we are doing is we're looking at how to make, work with the
- 22 providers to be able to give them a little more time in their
- 23 schedule and the way to do that is some of the other things that
- 24 we've put out in this year's budget that we proposed is to let

- 1 people work within the scope of practice that they have. So for
- 2 example, the issue of EMTs. So if they can do more and provide
- 3 some of the other services and expand some of the things that
- 4 they can actually do, maybe it'll take away a little bit of the
- 5 burdens that are placed upon some of these health professionals,
- 6 that they have a little bit more time in their schedules to be
- 7 able to see other patients and it won't be such a delay. And
- 8 there are other things as well in the budget about that. So
- 9 we're trying to work on that as well. And then there's also the
- 10 sit down talk to the health insurance plans as well, and we will
- 11 do that.

- 13 JEFF KRAUT: Also, when eventually when we get an all
- 14 payer database, so it's not explicit, you're able to see
- 15 insurance onset, first visit, and I have to tell you having been
- 16 somewhat involved in this, getting insurance and using it, it's
- 17 not like, it's not immediate. Not that you need it to be, but
- 18 you have insurance and you go when you want to go. But sometimes
- 19 you don't go immediately afterwards. But the issue is what's
- 20 the waiting time for primary care visit and it depends, I think
- 21 you'll see a high variability depending on where you live. You
- 22 know, its access. Any other questions for the commissioner?
- 23 Peter? Judy? If there's anything you would like to ask? Turn to
- 24 you. You don't have to. I just...

2 [No thank you.]

3

OK. Well, thank you very much Commissioner. Appreciate
your remarks and I'm now going to turn to Mr. Sheppard to give
us an update on the activities of primary care and health
systems management.

8

9 DAN SHEPPARD: Thought I'd use my time before you today to highlight a couple of items that are in the executive budget 10 this year that have a significant health systems planning bend 11 to it. So I think particularly to, that would be a particular 12 13 interest to this group. Some of them flow from the regulatory modernization initiative that we've been speaking about the past 14 few months, and some will also sound familiar to you because 15 they have their genesis in this council. In all cases the 16 proposals are going to help facilitate the implementation of new 17 and innovative healthcare delivery models and importantly while 18 also ensuring that patients are put first in terms of access, 19 quality, and safety. The, my related proposals the following 20 three that I'm going to go through will be highlighted in the 21 22 report which we expect to be released shortly, and that report will also in addition to these items that are proposed in the 23 24 executive budget will also include the regulatory and policy

- 1 changes that came out of the RMI, at least the first round of
- 2 the RMI. So, the three RMI related executive budget related
- 3 proposals, the first one involves integrated care. This is the,
- 4 many of you recall and some of you participated in was the goal
- 5 of this particular effort was to ensure a more seamless and
- 6 convenient access to medical and behavioral health services, at
- 7 a single license clinic and also to make it easier for providers
- 8 to be reimbursed for these services. Specifically there is
- 9 statutory language in the executive budget that allows any
- 10 provider licensed under either article 28, article 31 or article
- 11 32, that's medical care 28, for those of you who don't know, 31
- 12 is mental health, and 32 is substance use disorder services. So
- 13 any provider who is licensed under one of these articles can
- 14 provide integrated primary care, mental health, or substance use
- 15 disorder services without needing the second or third license.
- 16 And without limitation on the volume of visits. So, for
- 17 example, this would allow primary care services to be provided a
- 18 mental health clinic without worrying about the current maximum
- 19 threshold of total annual visits for this service. That's one.
- 20 Second RMI related executive budget proposal involved
- 21 telehealth, and the goal of this particular effort was to enable
- 22 more flexible adoption of emerging telehealth models in order to
- 23 provide access to care in the most convenient setting, and also
- 24 to ensure that reimbursement is available and then finally that

- 1 we align the principles of governing the use of telehealth
- 2 across the various state agencies that have oversight in this
- 3 area. It's health, OMH, OASAS and OPWDD. The specific language
- 4 in the budget expands the originating sites for telehealth to be
- 5 anywhere a patient is located. It sounds logical but the
- 6 current law does not permit that and so I guess in the most
- 7 practical way somebody could receive telehealth services at
- 8 home. It also, like all of these with appropriate attention to
- 9 safety, privacy, and quality. Also, the proposals, the language
- 10 related to telehealth in the budget authorizes that credentialed
- 11 alcoholism and substance abuse counselors or CAASACs as well as
- 12 early intervention providers can also provide services via
- 13 telehealth. Third, are my related item that's in the budget is
- 14 community para-medicine. And as mentioned earlier by Dr. Zucker
- 15 and essentially that would allow the broad adoption of a care
- 16 model that in a demo basis has shown some success in reducing
- 17 unnecessary emergency department visits and inpatient
- 18 admissions, and particularly for medically fragile patients who
- 19 are residing in the community. And this can take place either in
- 20 a post discharge or a long term care basis. In addition to some
- 21 of the primary benefits of this proposal, it can also
- 22 potentially help address workforce shortages in rural areas
- 23 where there are both shortages of EMTs and homecare workers,
- 24 because particularly in rural areas where EMTs are voluntary and

- 1 we're having very many of the EMS services in rural areas report
- 2 difficulty recruiting and retaining EMTs, this could actually
- 3 provide a source of income and a career track in parallel with
- 4 their work as being a voluntary EMT.
- 5 I'm going to go into a couple of specifics about this
- 6 legislation and then also talk about some of the guardrails that
- 7 we've put in it to address some concerns that you may have read
- 8 about and maybe popping into your head as you're listening to me
- 9 talk. So, first of all, the sort of the guts of what this
- 10 authorization does is it allows EMTs to deliver services for
- 11 which they are already licensed and certified to provide. So,
- 12 but allows EMTs to deliver those in a non-emergent setting. So
- 13 not on a bus. Not an ambulance. But also retains the medical
- 14 supervision piece that currently covers them in their current
- 15 practice settings. Again, as mentioned, this proposal also
- 16 includes important guardrails with respect to safety and
- 17 integration into the healthcare system, and some examples of
- 18 these as I said, the medical services need to be provided under
- 19 the medical control of a physician and we've also put in the
- 20 legislation this notion of a community paramedicine
- 21 collaborative, and so that requires that for a program to be
- 22 approved and exist, a hospital, there's a collaborative that has
- 23 to involve a hospital, a physician, the EMS agency that's
- 24 employing who's employing those EMTs or paramedics, and so this,

- 1 and then if the care is taking place in somebody's private
- 2 residence or in somebody's residence, it must also include a
- 3 licensed home care agency. So I think what we tried to do is at
- 4 the same time open the door for expansion of what could be very
- 5 innovative use of providing care to people at the right time and
- 6 the right place at the right cost, that we've also tried to
- 7 address some of the issues that have been raised with respect to
- 8 how it integrates with other parts of the healthcare system.
- 9 There are a couple other healthcare system related
- 10 proposals that are in the budget that are external to RMI but
- 11 I'd also like to highlight them for you. One that would be
- 12 familiar to this body involves retail practices or what
- 13 previously has been called retail clinics. As you know, this
- 14 provides more convenient access to basic healthcare services at
- 15 a lower cost, between 40 and 80 percent less than in a
- 16 conventional setting. But also the proposal includes important
- 17 provisions with respect to ensuring quality, safety, and
- 18 integration of these services, again, into the healthcare
- 19 system. So give you the sense of the types of services that
- 20 would be provided, we're talking about care for minor acute
- 21 episodes, wellness including education as well as immunizations,
- 22 basic lab tests but nothing involving sedation or anesthesia.
- 23 Legislation also does not permit patients under 24 months to be
- 24 seen at a retail practice. We believe that babies should be

- 1 seen by pediatricians. And also the settings need to have
- 2 extended hours with no appointment necessary. So these can't be
- 3 popup things. They have to operate either a minimum of 12 hours
- 4 per day or when the retail establishment is operating as well so
- 5 there's some predictability to these as well. They must provide
- 6 services without discrimination related to source of payment and
- 7 also must order a sliding scale fee for the uninsured. They
- 8 also need to have a plan for how the operation will benefit
- 9 medically underserved communities. They have to be in a
- 10 collaborative with a local hospital, a physician practice, or an
- 11 ACO to ensure that patients who need ongoing or higher level
- 12 care can be quickly connected to that care. They have to
- 13 participate in our statewide health information network, SHIN-
- 14 NY, and they need to be accredited by an organization approved
- 15 by the department, they need to report adverse events to the
- 16 Department, and on an annual basis they need to report a wide
- 17 variety of utilization data so we can monitor and track what
- 18 they're going and to make sure that these practices remain
- 19 compliant with the authorization that allows them to operate.
- 20 Quickly moving through a couple of others, we have
- 21 questions on that one... sure. In a minute or two. So moving
- 22 quickly through a couple of other highlights from the budget
- 23 that may be of interest to the council. There's a proposal to
- 24 expand assisted living program. This is, we're doing this for a

- 1 couple of reasons. One is there are areas of... there's a goal of
- 2 moving assisted living program into the long term care benefit
- 3 and some areas of the state there's not capacity, there's not
- 4 enough capacity of outslots to do this. So we want to
- 5 incentivize the establishment of programs and counties that have
- 6 no or one provider and also allowing expansion into counties
- 7 that are experiencing high utilization of out services. The
- 8 legislation authorizes 500 new slots in counties with one or no
- 9 providers and 500 new slots in counties with occupancy over 85
- 10 percent. There's also the language, the budget proposal
- 11 includes provision for the expedited distribution of what we
- 12 call stranded slots, which are outslots that have previously
- 13 been authorized but were never... were awarded but were never
- 14 brought online and without taking you into the weeds there's an
- 15 expedited process for distributing those to existing out
- 16 providers. There's also another round of transformation capital,
- 17 \$425 million. And in addition to the support for hospitals and
- 18 community-based providers the focus of this program, there's an
- 19 increase focus of this program on nursing homes and supporting
- 20 telehealth and other innovative care models that improve acute,
- 21 post-acute and long term care continuum. So how can we make
- 22 investments that make better connections across provider silos.
- 23 Charlie alluded to earlier, we have ongoing transitional
- 24 operating support for safety net hospitals. There are about 25

- 1 of them. About \$582 million. And then finally a topic that comes
- 2 up here from time to time and I'm really pleased and humbled to
- 3 say this proposed in the budget is that there's a staffing
- 4 investment for provider oversight and support, functions, and
- 5 this is going to significantly enhance our ability to work with
- 6 healthcare providers to ensure that the services are not only
- 7 compliant with state and federal requirements, but also it will
- 8 increase our ability to develop and implement initiatives that
- 9 will improve quality of care. So, with that, happy to take
- 10 questions.

- 12 JEFF KRAUT: So, I'm sure there's questions and things we
- 13 can reflect back on our retreat and you see elements of that
- 14 here. So let's take the questions in two traunches [sic.] One,
- 15 the glass is half filled commenting on the ones that were
- 16 mentioned and then if you're asking questions about "where is..."
- 17 this one, let's hold those off to the end.

18

- 19 DAN SHEPPARD: And just... preventative medicine, just to be
- 20 clear, what I just went through were the statutory provisions
- 21 that came out, that things that needed statute to implement. We
- 22 have the RMI report coming out which has a host of regulatory.

2hr 15min JEFF KRAUT: And I'm just going to remind everybody that 1 there are statutory requirements which these are the ones, and 2 then there are things that can be done administratively internal 3 with the Department that are non-statutory. 4 5 6 DAN SHEPPARD: And the hope is ... clear expectations by the 7 time we sit down we'll have the report out... 8 9 JEFF KRAUT: And I'll turn it to Dr. Boufford and Dr. Berliner. 10 11 JO BOUFFORD: Thanks. I'll stay with the half full and 12 13 ask for a definitional question. What is a retail practice? You elegantly used that term because I am having a flashback to the 14 non... the set of discussions we had a couple of years ago on the 15 existing urgi-centers which I understand are under the rubric of 16 private practice of medicine at this point in time. So I want to 17 understand, is this grocery stores and pharmacies and whatever? 18 It's not funny, it's really true. That's what I'm asking. 19 20 DAN SHEPPARD: I mean, pharmacy is the model that 21 22 everybody, people think most about...

23

Just wait on this block and you'll find it. 24 JO BOUFFORD:

2 DAN SHEPPARD: But it's not restricted to that. It allows in terms of sponsors and who is operating these, a hospital can 3 actually operate one as well. 4 5 6 JO BOUFFORD: Without certification, without getting the 7 article 28 certificaiton. 8 9 DAN SHEPPARD: Correct. So the distinction between clinic and practice is that here is that in consistence with a lot of 10 our discussions and efforts to try to reduce the barriers to 11 providing primary care closest to where people coming in access 12 13 to it, this proposal does not take the article 28 licensure path to establishment. 14 15 JO BOUFFORD: No, I understand the eligibility for this 16 because, so, some of these characteristics that you describe 17 were ones that had been proposed to be applied previously to 18

this which is great to those parts that are retail, then the 19

question is for the existing sort of freestanding urgi-centers 20 doc-in-the-boxes that were popping up, they're not involved in

21

22 this conversation.

- 1 DAN SHEPPARD: This is no way... this proposal in no way
- 2 interferes or addresses, does anything more to the private
- 3 practice of medicine.

4

- 5 JO BOUFFORD: So it's not moving in the direction of
- 6 trying to connect them and ongoing primary care services, SHIN-
- 7 NY, etc., which was part of the proposal.
- 8 This one does, but that one doesn't have anything to do
- 9 with anybody who's out there as an urgi-center right now.

10

- 11 DAN SHEPPARD: Correct. This proposal does not address
- 12 urgent care centers.

13

- JO BOUFFORD: And would that be in a regulatory frame?
- 15 I'm just curious. You said you're talking about statute now,
- 16 but ...

17

DAN SHEPPARD: Would what be in a regulatory frame?

19

JO BOUFFORD: Would changing those have to have a reg...

- 22 DAN SHEPPARD: Absolutely. Although we have a statutory
- 23 frame, I think if you're talking about taking, moving the
- 24 private practice of medicine into...

JO BOUFFORD: No, no, no, I wouldn't be that audacious.

3

4 DAN SHEPPARD: Didn't think so.

5

- 6 JO BOUFFORD: No, I'm talking about the ... they will stay
- 7 as private practice of medicine and be unencumbered by
- 8 connecting to anything.

9

10 DAN SHEPPARD: Correct.

11

- JO BOUFFORD: Alright. My next question had to do with the
- 13 EMIs and I was just having a flash on that lovely pain center we
- 14 approved a few months ago. I mean, EMIs in, I think the ALS
- 15 folks are able to administer pharmaceuticals on an urgent basis
- 16 and I wonder how that's being managed in these new models.

17

DAN SHEPPARD: So?...

- JO BOUFFORD: I mean injections and medications. I
- 21 believe ALS are certified to deliver certain medications. In
- 22 this new model, how does a pharmaceutical administration get
- 23 managed because I'm just... paying clinics, I'm imaging wonderful
- 24 things popping up that could have...

1 2 DAN SHEPPARD: Maybe I'm being... so with respect to the ... 3 4 JO BOUFFORD: Their ability to administer drugs without a physician prescription. EMT. I apologize. Advanced life 5 6 support EMT. 7 DAN SHEPPARD: So we're on the community paramedicine. 8 9 JO BOUFFORD: There you go. 10 11 DAN SHEPPARD: So, sorry about that. 12 13 JO BOUFFORD: I used the right term. 14 15 DAN SHEPPARD: So community paramedicine, there's nothing 16 in the proposal that changes the scope of practice of either an 17 EMT with basic life support or paramedic. What it does do from a 18 statutory standpoint is allow them to practice in an non-19 emergent setting. So they're still under medical supervision, 20 any medication administration they do, would still be under 21

23

22

medical supervision.

2hr 15min 40

1 JEFF KRAUT: I'm going to go Dr. Berliner, Brown, and Rugge. 2 3 HOWARD BERLINER: Dan, also about the EMTs; do community 4 5 EMTs or volunteer EMTs can they get state provided health 6 insurance like volunteer fireman do? 7 DAN SHEPPARD: I don't know the answer to that question. I 8 9 don't know the answer to that question but I'd be happy to get 10 back to you. 11 HOWARD BERLINER: How would EMTs get, especially if 12 13 they're volunteer EMTs get reimbursed if they provide those services? 14 15 DAN SHEPPARD: I think how I think we assume if it were 16 17 enacted, how it implemented... one option for implementing the model, so again, we've required the part of collaborative, 18 so the EMS agency would be part of ... the entity that wants to 19 provide paramedicine doesn't just go out on the street, hire EMT 20 under this proposal and hire EMTs. They need to work with an 21 22 Emergency Medical Services agency. The reason that proposal is in there is that we wanted to be cautious about particularly 23

areas where there aren't a lot of EMTs who are volunteer making

- 1 sure that we don't impact adversely the emergency side of what
- 2 they do. So, presumably there would be some type of contractual
- 3 relationship with an EMS provider to make the EMTs available,
- 4 and whether the payment comes through the EMS agency or
- 5 directly, that's a detail I don't think we've gotten into yet.
- 6 But the goal is, it's not volunteer work. It's paid work.

7

8 JEFF KRAUT: Dr. Brown and then Dr. Watkins.

- 10 LAWRENCE BROWN: First and foremost I'd like to again
- 11 congratulate you and your team, not just because the
- 12 commissioner is here, and your team and not just because the
- 13 commissioner is here to say that you continue to do great work
- 14 and provide a number of opportunities for us to see how New York
- 15 State continues to have the leadership it does.
- 16 With respect to the presentation you provided, I probably
- 17 have one item in both categories, Mr. Kraut, so I will do the
- 18 first and then come back to the second?...
- 19 OK, very well. Then with respect to the EMTs, I'm sort of
- 20 wondering whether there had been any conversation with the
- 21 insurance industry to see what impact this might have in terms
- 22 of ultimately impacting the cost of care, because I can possibly
- 23 theoretically see in an alternate universe that an insurer may
- 24 very well say that the premium may need to change in light of

- 1 the fact that the area of practice is now changing with respect
- 2 to the EMTs. So, had there been any conversation or thinking
- 3 with respect to that side?

4

- 5 DAN SHEPPARD: So a couple of things; one is I believe
- 6 there are several people at this table who may be very qualified
- 7 to answer that.

8

- 9 JEFF KRAUT: All the demonstration projects where
- 10 community paramedicine has been used, it has been shown to lower
- 11 the utilization, it forestalls the need for an emergency room or
- 12 a hospitalization visit. So in almost every demonstration
- 13 project it actually, it is to forestall by enhancing the
- 14 treatment within the home primarily, and in some instances the
- 15 environment is the nursing home to prevent a transfer. By using
- 16 the EMT knowledge we've lowered emergency room visits and
- 17 hospitalizations. And I think getting back to the point about
- 18 how are you going to pay for that, most of those have tended to
- 19 be used in value-based shared savings agreements.

- DAN SHEPPARD: Yeah, a couple things. One is... well,
- 22 actually one I just want to say in gratuitous, thank you for the
- 23 overall recognition and Dr. Zucker has given us enough latitude
- 24 including patients when we don't get back to him on things that

- 1 are more urgent to focus on this regulatory modernization. The
- 2 flexibility we've had over the next couple of months to do all
- 3 of this is largely because we've been given the latitude to do
- 4 that. So specifically with respect to the... many of these
- 5 proposals are really built even though they can, under the right
- 6 arrangements, they can work in the current reimbursement system,
- 7 but they're really built as Mr. Kraut said, with an eye forward
- 8 to value-based payment and where were worried less about
- 9 episodic...

- 11 JEFF KRAUT: And just before we go to your second
- 12 question, Dr. Bennet, he raised his hand, he may have a comment
- 13 specific to your question.

- JOHN BENNET: Yeah, I was going to really echo your
- 16 comments, Jeff, that I would imagine that most insurers would be
- 17 supportive of this approach because it's really about delivering
- 18 care at the right point in time and I would imagine that you
- 19 could see where it could actually restrain costs. That said,
- 20 there are always unintended consequences and there are always
- 21 difficulties about implementation, so, I think that it would be
- 22 wise for the Department to have some conversation with the
- 23 insurance industry about the implementation of this. Because
- 24 things might pop up that I'm not thinking of right now or that

1 you're not thinking of that the industry would want to comment

2 on.

3

4 JEFF KRAUT: And so why don't you ask the second part.

5 Then we're going to go to Dr. Rugge, Dr. Watkins, and Ms.

6 Rautenberg.

7

8 LAWRENCE BROWN: My second part has to do with the fact

9 that you may not know or probably because the fact that

10 fantastic robust communications between the Departments of New

11 York State that I serve as the chair of the workforce committee

12 of Behavioral Health Services Advisory Council. So when you

13 mention about the CAASACs. I was sort of interested in terms...

14 well first of all I want to again congratulate you and your team

15 with respect to telehealth because that is an area that needed

16 to have some consistency across departments. With respect to

17 the CAASACs and the ability for them to be able to practice in a

18 setting that is not current, I was hoping that the Department

19 might think about what impact that will have on the workforce,

20 because as we've come to... in fact there was a recent report that

21 banks are closing and because of the fact that we're doing more

22 online banking, so I potentially see that this could possibly

23 effect the number of programs that are available, given the fact

- 1 that it's stretching the workforce or the availability for them
- 2 to have personnel to be able to provide services.

- 4 JEFF KRAUT: That's a valid issue and I think that that's
- 5 going to be part of it. Dr. Rugge.

6

- 7 JOHN RUGGE: Just a question regarding the retail
- 8 practices. Do you anticipate or plan for a certification
- 9 process or a registration process, and also will there be a
- 10 mechanism for evaluation to know the impact these are having?

- DAN SHEPPARD: So, yes. We will have, we will know who is
- 13 operating. They will be reporting to us so there'll be a whole
- 14 robust system set up in place to know who they are, where they
- 15 are, and as I mentioned there's not only requirement to report
- 16 event data as it happens, so somebody has to be transported,
- 17 shows up and has to be transported to an ED for example, we
- 18 would know that, be able to track and analyze that type of data,
- 19 but then also a broad array of utilization data by what are the
- 20 people coming in for? How many people are coming in? What kind
- 21 of insurance do they have? So that kind of information that we
- 22 can use to make any kind of course corrections, improve the
- 23 program down the road. And also there's accrediting and these
- 24 need to be, these entities need to be accredited as well and by

an accrediting organization that's approved by the Department, 1 and there are several out there now. 2 3 KEVIN WATKINS: I just wanted to follow up on your retain 4 clinics and seems to be quite interesting here today. One 5 6 question that I have is whether or not these retail clinics will have access to our local RHIOs or EMRs so they can report back 7 8 to our local primary care physicians so they'll know what's 9 going on, and our local health departments. If immunizations are provided by these retail clinics. Currently our pharmacists 10 are going immunizations but we still don't have access to that 11 data, and we really would like to get more access to that data. 12 13 DAN SHEPPARD: So thank you Dr. Watkins. The legislation 14 requires that they be part of, they be signed up with the RHIO 15 through... so I think we try to address that bit of connectivity 16 and integration. I mean, our hope is also by putting them in the 17 context of the collaborative process with local healthcare 18 providers will further integrate into that. If you've thought 19 about local health departments with respect to immunizations an 20

23

21

22

you.

interesting one, and certainly something we can explore.

ELLEN RAUTENBERG: I think it's great that you've got more 1 resources and quality is the next frontier as we talk about it, 2 but it brings me then to ask Dr. Zucker what's the magnitude of 3 the cut for traditional public health programs which essentially 4 5 are people working on the prevention agenda, and from my point 6 of view, this has been a multi-year trend that is not healthy. 7 HOWARD ZUCKER: So, I know as I mentioned before it's a 8 9 tough budget season on all of this and the cut is in the couple of millions of dollars. Last year there was a \$15 million cut, 10 but this year it's about \$3 million. I know, ... 11 It's been tough but we are looking at ways, as I mentioned 12 13 also to, it's a number but there are ways to cover because of the ways we're working on and trying to be more efficient and 14 there should be ways to cover that, and we'll keep pushing this 15 forward. And I understand that this is, these are the concerns 16 that we have and we're pushing as hard as we can on some of 17 this. 18 19 SCOTT LARUE: Dan, on the telemedicine, if it passes the 20 proposal, what about CMS? Does the requirement have to work 21 22 through with them in terms of the circumstances in which telemedicine could be used or the reimbursement or is this 23

something that the state has the ability to do unilaterally?

- 2 DAN SHEPPARD: Good question. My understanding is that, and
- 3 I have to get back to you with some details, but my
- 4 understanding is that actually in some ways the federal
- 5 reimbursement are more flexible than the state's right now. So,
- 6 I don't... again, I think our goal in general is to view... one of
- 7 the kind of course corrections we're trying to make is not to
- 8 view telehealth as a service. It's not. It's just a modality.
- 9 It's just another way of providing health service, and so we're
- 10 trying to align our state regulations and guidelines around
- 11 making sure that it just becomes another tool the provider can
- 12 use, getting paid the same amount for, and again, I heard Mr.
- 13 Kraut acknowledge it, but I think our sense when we did the RMA
- 14 workgroup was that the barriers aren't on the federal side. They
- 15 tended to be on the state side.

- 17 JEFF KRAUT: So what I'm going to do is, you know, we'll
- 18 defer the half empty questions because as you heard Dan said,
- 19 there's other things like CON and other things that are more in
- 20 the regulatory purview than it is statutory. And also Mr. Hutton
- 21 has to get on a national call on flu and we don't want him to be
- 22 late for that, so I want to turn to him to offer his report. And
- 23 so if there's any other questions, we can come back to it, but
- 24 let Mr. Hutton go and provide his report. Brad.

Thanks very much Jeff. I did have four 2 BRAD HUTTON: brief things I wanted to cover today. First I thought I would 3 try and expand on about the brief discussion that was earlier on 4 vaccine effectiveness on influenza. I wanted to share the news 5 6 that recently came out of Governor Cuomo's office making some announcements about breast cancer screening programs. And then 7 8 share two initiatives that are in the executive budget that are 9 public health initiatives that I'm especially excited about. First with respect to vaccine effectiveness, we have been 10 concerned that the media coverage of the Australian experience 11 and the low vaccine effectiveness in that nation was deterring 12 13 individuals from undertaking the vaccine this year, and just wanted to point out some key data points. First that that low 14 number of 13 or 17 percent in Australia really referred just to 15 the effectiveness of the H3N2 strain in that country. As some 16 17 of you know, the vaccine provides protection about three different types of flu. Two kinds of A, H3N2, and H1N1, one 18 type for B. And the effectiveness varies for those different 19 categories. It's usually in the high 30 percent for H3N2; it's 20 21 usually around 50 percent for H1N1, and it's as high as 60 percent for B. And so really you get a meaningful percentage of 22 protection for each of those different types. And that 23 percentage refers just to completely preventing an individual 24

- 1 from getting flu. The other important benefit that Dr. Zucker
- 2 was mentioning is that even individuals who are vaccinated who
- 3 get sick with flu typically have much less severialness [sic]
- 4 much shorter, and their rates of hospitalization and death are
- 5 really quite lower. And so we continue to stress those important
- 6 points. Everyone of course wants to see a different vaccine, a
- 7 universal vaccine for flu and will certainly participate in
- 8 those conversations, but it doesn't mean that we don't have a
- 9 good tool. We do have a good tool and we need to use it more
- 10 often each season.
- 11 The second item I mentioned, so Governor Cuomo on February
- 12 1 announced \$37.7 million in grant awards as part of our Get
- 13 Screened, No Excuses initiative. That included three categories,
- 14 two of which were rolled out at the end of 2016. Ten grantees to
- 15 provide peer education in areas of the state that had lower
- 16 rates of screening than other areas. 37 patient navigator
- 17 awards. This is a really exciting initiative to provide grant
- 18 support for certified breast cancer treatment centers under the
- 19 American College of Surgery program to help navigate individuals
- 20 through the diagnostic and treatment process. Finally six mobile
- 21 mammography awards and these are going to Mt. Sinai, Stony
- 22 Brook, Upstate Medical in Syracuse, Rochester General, and
- 23 Windsong Radiology in Buffalo. This is funding to allow them to

- 1 bring on board a brand new large mobile mammography unit to
- 2 expand screening in those broader regional areas.
- 3 Other two items, moving on to the executive budget, there's
- 4 one related to lead poisoning primary prevention that I'm really
- 5 excited about. This would require every governmental unit or
- 6 municipality in areas of the state that the Commissioner has
- 7 designated to be high risk for lead poisoning, so this includes
- 8 all the major urban areas and some other areas as well, and the
- 9 presumption in the proposal is that all paint on residential
- 10 rental buildings this refers to rental properties, I'm sorry -
- 11 that were constructed before January 1, 1978 the presumption is
- 12 that they were used lead based paints. And so the requirement is
- 13 that those municipalities have to assure that inspections are
- 14 performed at a regular frequency to identify if any lead hazards
- 15 exist and if they do, it needs to be remediated before a
- 16 certificate of occupancy can be issued. This is modeled after a
- 17 really effective initiative that was implemented in the city of
- 18 Rochester several years ago, and we've seen dramatic declines in
- 19 the percentage of children that have elevated blood lead levels
- 20 in Rochester, and we think it's directly as a result of that. A
- 21 true primary prevention effort and we're eager to get this
- 22 included in the enacted budget and see other municipalities reap
- 23 the same benefits.

- 1 Finally, we're really pleased that for the second year in a
- 2 row Governor Cuomo brought attention to the State's prevention
- 3 agenda in his State of the State message, this year there was a
- 4 specific highlight on our goal for non-profit hospitals to
- 5 assure that they're linking their investments in community
- 6 benefits with the implementation of evidence-based interventions
- 7 in public health population health. So as many of you probably
- 8 know in return for their tax exempt status, non-profit hospitals
- 9 are required to demonstrate annually that their spending and
- 10 activities recognized by the IRS are benefiting their
- 11 communities, including spending on community health
- 12 interventions. And so a review of hospital spending I think we
- 13 might've shared this at the retreat on community benefit,
- 14 specifically the category of community health improvement found
- 15 that non-profit hospitals allocate only about four percent of
- 16 the community benefit spending to investments in community
- 17 health improvement. And so to achieve greater alignments between
- 18 hospitals community benefit investments and proven models of
- 19 preventive care, we're going to be requiring hospitals to
- 20 include budgets in their community service plans that they
- 21 submit in order to demonstrate investments in evidence based
- 22 community health interventions that are tied to the prevention
- 23 agenda. This will help us understand current spending, guide
- 24 future decisions and discussions probably with you about

- 1 potential spending requirements that would be needed to achieve
- 2 public health goals and we think this dovetails very nicely with
- 3 some of the discussions we've been having about potential
- 4 modifications to the CON process, I think Jo might be sharing
- 5 here sometime today. I'll stop there and see if anyone has any
- 6 questions.

- 8 JEFF KRAUT: So if there's any questions for Mr. Hutton
- 9 with respect to the last item that is going to be part of the
- 10 conversation today so we'll be able to address those questions
- 11 during the public health committee report. Is there any
- 12 questions other than that last item that anybody has for Mr.
- 13 Hutton? Ms. Soto.

14

- 15 NILDA SOTO: You mentioned in the lead prevention
- 16 somewhat of the focus is on residence. Is the state looking at
- 17 our pipe system and an impact that maybe having in terms of lead
- 18 poisoning?

19

- BRAD HUTTON: I'm sorry, I only heard half of the words
- 21 you said. Is there any way somebody could repeat the question?

- JEFF KRAUT: I'll repeat it. Just make sure... yeah, Ms.
- 24 Soto asked recognizing the focus you have on lead based paint in

- 1 residential environments, where's the focus on lead in the water
- 2 supply, in the pipes that are delivering water? Is there a
- 3 similar initiative or concern or how that is addressed from a
- 4 public health monitoring perspective?

- 6 BRAD HUTTON: Sure thanks. So, first lead based paint is
- 7 certainly the primary source of elevated blood lead levels. But
- 8 we have other activities related to reducing exposure in water.
- 9 You may be familiar with new requirements that were implemented
- 10 well over a year ago requiring lead testing in schools that
- 11 resulted in the identification and remediation of a lot of
- 12 outlets that needed additional work. We also have a testing
- 13 program for homeowners if they are interested. We have
- 14 information on our website and they can contact any number of
- 15 contracted labs and obtain the collection device that tests
- 16 their own water. And then most importantly all public water
- 17 systems in New York State are required to comply with the
- 18 federal lead and copper rule. This requires them to routinely
- 19 collect samples in a specific manner from taps that are located
- 20 in high risk areas of their catchment area. So the number of
- 21 samples that are collected and the frequency depending on the
- 22 size of the system and their history of exceedances in the past
- 23 and if they have exceedances, they have specific actions they
- 24 have to undertake including potentially putting on specific

- 1 treatment systems to prevent aging in the pipes in the system.
- 2 Finally, and maybe most importantly we had \$20 million that was
- 3 allocated as part of the \$2.5 billion clean water act for lead
- 4 service line replacement program, and so we did award these \$20
- 5 million for municipalities in high risk areas of the state to
- 6 allow those many of them are cities or towns to approach
- 7 homeowners who lived in areas where there were constructions
- 8 that were in a period where lead service lines may have been in
- 9 use and they are able to approach them and hold up, dig up the
- 10 leaded lines and replace them with appropriate more modern
- 11 lines, and so that would reduce the potential of lead leaching
- 12 from the pipes that are on the residential property. Most often
- 13 we have controls in place for the municipal lines, but that
- 14 doesn't help with the residences who own the lines on their
- 15 property.
- 16
- 17 JEFF KRAUT: Thank you very much Mr. Hutton. If there's
- 18 no other questions, we'll let him get on that call. So thank you
- 19 for your report.
- Before I turn the meeting over to Dr. Boufford to give an
- 21 update on the activities of the office of public health, I'm
- 22 going to ask Dr. Berliner to spend a few moments just noting the
- 23 passing of a public health advocate in New York City, Dr. Victor
- 24 Seidel.

2 Great sadness to report that Victor HOWARD BERLINER: Seidel who for many years was the chairman of the social 3 medicine department at Montefiore has passed away. He was 86. 4 5 There's a very nice review in the New York Times today of his 6 life. He was certainly one of the greats in public health in this country. His concern with proliferation of nuclear weapons 7 8 and ways to reduce global devastation was certainly a big part 9 of his life. Some of you who may have seen him give talks, he certainly did a very memorable one when he was president of the 10 American Public Health Association with a ticking metronome to 11 talk about how many people were dying every second. Every tick 12 13 of the metronome from things that could be prevented. His role in helping to found the organizations with Bernard Loan and 14 others that were anti-nuclear war and nuclear weapons. His work 15 with the medical committee for human rights and several other 16 17 physician based organization trying to protect people, minorities, and everyone, and he certainly was a very active 18 member of the New York Academy of Medicine, played a big role in 19 at least that I recall very distinctly in trying to define the 20 21 ethical role of a physician in for example, a state ordered execution. Physicians have to certify someone as being dead and 22 therefore what was their role. Was that a violation of their 23 ethics? In any event, we was just a wonderful person. He was 24

1 just really someone who turned a lot of people every place he

- 2 went, on to public health and I think we should all mourn his
- 3 passing. Thank you.

- 5 JO BOUFFORD: Yeah, thank you. Just let me endorse
- 6 Howard's nice words about Vic. He was a very important person
- 7 in public health advocacy for sure, and I guess an alumni of
- 8 Montefiore, sort of another person Montefiore has contributed to
- 9 the public health agenda.
- 10 Let me just comment on Ellen's question and also the
- 11 emphasis that the Commissioner has placed on public health and
- 12 the importance of public health and we hope in the next weeks we
- 13 perhaps can see an even more positive trajectory for the funding
- 14 of public health. So we support, we appreciate your support.
- 15 I'm going to talk about the CON process, comment briefly on
- 16 community benefit, prevention agenda and maternal mortality. So
- 17 I'll try to move really quickly. On the CON connection, you
- 18 recall during our retreat in September the council decided to
- 19 try to incorporate public health considerations as well as
- 20 impact on healthy aging considerations for long term care,
- 21 public health considerations for hospitals, ambulatory care, and
- 22 long term care into the certificate of need process in some way,
- 23 and the staff were charged to, and the public health committee
- 24 to work on that with the planning committee as well. And the

- 1 idea being that it adds more use of the leverage that the
- 2 council has in direction of advancing the goals of the
- 3 prevention agenda and the Governor's statement about health
- 4 across all policies in the various agencies as well as New York
- 5 being the first age friendly state. The council does this under
- 6 it's statutory authority as such other matters as it may deem
- 7 pertinent. Just to make it clear, we're told we do have the
- 8 authority to work on something like this, and I do think it's
- 9 important because some people may be concerned about that. And
- 10 then we did public health and health planning committee met in
- 11 December to begin those conversations and I think really, really
- 12 rich conversation about the various types of facilities and how
- 13 such a report, such questions if you will, such elements might
- 14 be added to the existing screens for certificate of need,
- 15 especially for our review of establishment and construction
- 16 applications, feeling that we should start with general
- 17 hospitals but could move into various types actually, including
- 18 the specialty types of ambulatory care facilities, and then I'll
- 19 talk about long term care a little bit, separately.
- 20 So, the questions that have been developed by staff, I
- 21 won't go through the details, we can give them to you, but
- 22 essentially in my view really asks the acute care hospitals to
- 23 in a sense report on what they are doing in support of the
- 24 prevention agenda which they should've been doing for the last

- 1 at least three years, if not five years. So it's adding a
- 2 reporting requirement in the context of CONs but not adding new
- 3 tasks for the hospitals to do. So they're really being asked
- 4 what projects in their commun in their related to how this
- 5 particular project will relate to advancing local prevention
- 6 agenda priorities which means they should know what the local
- 7 prevention agenda coalitions in their community are doing and
- 8 since hospitals are key partners in those coalitions with their
- 9 local health directors, they should know that. And so, secondly
- 10 that if they look at the interventions they're making, which
- 11 ones are evidence-based or not and that data is available on the
- 12 prevention agenda site, so that many of them may be having and
- 13 have been using their funding for one-off activities that are
- 14 important locally but may not have a sustainable impact on
- 15 changing health status. Asking if they're engaged with
- 16 community partners and if so the types of organizations. This is
- 17 obviously a big concern in general both on the acute care side
- 18 looking at the engagement of hospitals with community-based
- 19 organizations with individual patient supports and health and
- 20 social services but also community-based organizations that can
- 21 advance the broader situation in communities looking at how
- 22 they're tracking their data in their own local intervention. And
- 23 then finally how they are aligning if you will, and Brad
- 24 mentioned there are community benefit dollars with their DSRIP

- 1 domain four with their prevention agenda dollars. In the
- 2 community health improvement category. So these are the things,
- 3 the latter one being the newest in terms of requesting people to
- 4 look at that more explicitly, but the other items presumably
- 5 they are doing and one of the advantages of linking this to CON
- 6 is I think it becomes more of a reality for the institution then
- 7 and more visible in terms of the aligning their agenda with the
- 8 public health side with the healthcare delivery side with all
- 9 the levers that the council has. So it's, I think, useful and
- 10 not particularly onerous requirements. These questions will be
- 11 included in the CON application. I think this will involve
- 12 public health staff being added to the review process working
- 13 with Charlie and his staff and Dan's group. So the feeling is we
- 14 can get this going June 1. We had hoped to do it a little bit
- 15 sooner but we can probably do it by June 1 which is great, and
- 16 we'll begin to have those reports as part of, the will be an
- 17 explicit part of the report to this council. They won't be sort
- 18 of in the longer part. They'll be brought forward so that you'll
- 19 look at them both in the summary documents that you have as well
- 20 as in the longer versions of the applications. And then we hope
- 21 to move on to other facility types. We have had conversations
- 22 with Mark Kissinger on long term care and these started having
- 23 these a little bit at the retreat and I think it's more complex
- 24 because there's an effort to integrate the various forms in

- 1 which long term care is being provided into some more modernized
- 2 process, and that we need to spend more time consulting with the
- 3 industry in the various providers to decide what that might look
- 4 like. But that is in train and I think Mark is going to develop
- 5 a bit of a work plan that we can keep track of with the staff to
- 6 see how that goes forward. So we're hoping to have something
- 7 for you as time goes on in the long term care space.
- 8 Moving on to the community benefit statement that Brad
- 9 made, again, this is the community benefit is a very extensive
- 10 set of things that qualify for community investment for the
- 11 internal revenue service by voluntary hospitals. We have been
- 12 focusing really on the community health improvement category of
- 13 community benefit which it's definitions by IRS are very similar
- 14 if not identical practically to those of the prevention agenda
- 15 and domain four of the DSRIP requirements, not of any of the
- 16 others like covering the uninsured or graduate medical education
- 17 or other areas. I want to make that clear for everyone. And
- 18 that category alone was over \$300 million in New York State in
- 19 2015. So this is serious resources that if that hospitals are
- 20 in fact contributing and reporting they're contributing and can
- 21 begin to align them more with the prevention agenda and to deal
- 22 with some of the issues in the shortages that we have for
- 23 evidence-based interventions in public health in communities.
- 24 This will be terrific. So we'll be watching that and I think

- 1 hopefully this voluntary alignment as we track it will see
- 2 really important results and I would only say that some states
- 3 actually require percentage of community benefit investment to
- 4 go into public health. The state of Massachusetts has really
- 5 used that to develop a public health trust fund. So hopefully in
- 6 New York we seem to do well with our voluntary efforts so we'll
- 7 keep our eye on that and hope it really turns the corner for us
- 8 on public health investments locally. And I think we'll increase
- 9 the excitement and engagement of the local coalitions on the
- 10 prevention agenda.
- 11 The prevention agenda is being updated for 2019-2024. I'm
- 12 just going to hit the highlights of that if you want the
- 13 details, you're welcome to come to the ad-hoc leadership group
- 14 which is meeting on the 15th in Albany, and for our next meeting.
- 15 But we did decide to keep the current five priorities which is I
- 16 think a really, really important step. We will be potentially
- 17 modifying some of the objectives and goals underneath,
- 18 especially as we are bringing in other agencies around the state
- 19 and the aging work as well as there will be, hope that they will
- 20 address the aging population in their plans. These are the
- 21 collaborative plans in the hospitals and local health
- 22 departments, based on the same community health needs
- 23 assessment. It will reflect more health across all activities
- 24 and more of the age friendly. So it's non.... chronic disease

- 1 and prevention, healthy and safe environment. We're excited
- 2 about especially the environmental pieces, parks and trails,
- 3 DEP, energy and others that are getting engaged in the
- 4 prevention agenda. Women, infants, and children's health. You've
- 5 heard about lead and other areas that are relevant there.
- 6 Mental health and substance abuse, and prevention of infectious
- 7 diseases. So that's going to be an exciting revision process.
- 8 It will go on over the next month, and should have a sort of
- 9 revised plan for the council by the end of the calendar year.
- 10 The process will be very inclusive. Again, as we did last time,
- 11 we had about 300-someodd organizations involved last time. What
- 12 we're going to try to do to simplify it to some degree and
- 13 depend a little bit more on the members of the ad-hoc leadership
- 14 group to conduct the same kinds of outreach they did last time.
- 15 We'll give them little presentations and they can go to their
- 16 constituencies, have them then reflect on the proposals and open
- 17 the conversation to comment on the proposed revisions to their
- 18 constituencies around the state rather than having a sort of
- 19 formal process where lots of conference calls with lots of
- 20 different people. But we think that the process and the networks
- 21 are mature enough at this point in time to respond effectively
- 22 to that request.
- 23 And then finally I wanted to highlight the other priority
- 24 of the public health committee of the council which has been

- 1 maternal mortality. There has been a lot of work in this area
- 2 and I want to really congratulate the state health department
- 3 colleagues, Lauren Tobias, Marilyn Casica, and others, and in
- 4 the state and New York City health department the HANYs and
- 5 Greater New York as well as the New York State ACOG have all
- 6 been working together in a very important way over the last
- 7 year, 14 months, and I think we're beginning to see the results
- 8 of those synergistic work in the Governor's statement about the
- 9 commission. This has been something that everybody has wanted
- 10 aboard that would actually look at more real time at all of the
- 11 maternal mortalities and so-called near misses morbidity to see
- 12 how we can feed that information back into the provider
- 13 community and see real improvements and results. There will be a
- 14 summit at the New York Academy of Medicine, I'm sorry, on
- 15 February 14 all day which will be sponsored by those five
- 16 entities and the Commissioner will be speaking. We're pleased he
- 17 will be coming down, and we'll have representatives from those
- 18 five parties as well as opening it to CBOs and advocacy groups
- 19 and others really looking at the progress that's been made as
- 20 well as the continuing challenges. The meeting will be sort of
- 21 10 to 2 on progress, and then working groups breaking into three
- 22 working groups looking at the sort of areas of unfinished
- 23 business and how we can get a work, a set of recommendations,
- 24 which we would bring... I would bring to this council because you

- 1 had approved the current progress report that's about a year ago
- 2 January and we want to see I think, the good news about what's
- 3 been accomplished in that regard, and then also what people feel
- 4 are still remaining challenges. And we'll also have a speaker
- 5 from the Centers for Disease Control. He'll be talking about,
- 6 really the huge definitional problems of getting to know what
- 7 we're counting, and that's been an issue for the State, but I
- 8 think it's an issue nationally, is how many mortalities are
- 9 there and they've also been developing a mechanism to deal with
- 10 the near-miss events. So we'll be ahead of the curve in New
- 11 York State again, which will be very exciting. Hopefully can
- 12 inform that process.
- So, the other thing I'd say about the prevention agenda is
- 14 we're going to have a special focus on health disparities, and I
- 15 think trying to combine now that we have the multiagency
- 16 engagement working with council of minority health, as well as
- 17 the Department of State which has economic development involved,
- 18 because we know that disparities are certainly racial but also
- 19 poverty issues in Upstate New York. So we're going to try to
- 20 combine the focus on, broaden the focus on disparities beyond
- 21 only race and ethnicity but adding the poverty issue and seeing
- 22 how we can build that into the next iteration of the prevention
- 23 agenda.

- 1 JEFF KRAUT: So, you've heard some of the context and
- 2 some of the things that are happening relating to what Brad said
- 3 and what Dr. Boufford said on some of the considerations. Are
- 4 there any questions or issues? It's consistent with what we
- 5 discussed at the committee and just to make sure you understand
- 6 dimensionally what we're talking about; we limited these to
- 7 general hospitals for the moment, just to kind of roll it.
- 8 First time rolling out. Recognizing, and I just want to make the
- 9 point that this is information that tends to be included in the
- 10 community service plan or in the schedule H filings of 990s. so
- 11 what we're asking initially is for that information to be
- 12 brought in here and if it doesn't appear there, my guess is it
- 13 will now. Because they know they're going to need it. And just
- 14 to give you a dimension, if you take a look at the volume of
- 15 what we looked at last year, we had 120 applications. Roughly
- 16 half of them, well... about only 28 of them related to hospitals.
- 17 Of the 28 that related to hospitals, between NYU, Northwell, Mt
- 18 Sinai and New York Presbyterian who gave in multiple
- 19 applications, we're really dealing with little less than 18
- 20 instances where won't be repetitive. So there's 18 kind of
- 21 unique hospital providers that came through establishment,
- 22 merger, capital expenditures, transplantation or base. Because
- 23 you'll see the same thing if they put in an application for
- 24 this. So I think it's a very low threshold to begin a

- 1 conversation that you'll be able to see and figure out how to
- 2 do. So I just make a point, and so there's materiality here and
- 3 it ... but I think it enhances and I think it's consistent to some
- 4 degree with the general tone that's happening nationally. And I
- 5 think it's actually a positive opportunity. So hopefully we'll
- 6 figure out how to use it in the conversation.

- 8 JO BOUFFORD: I'd like to just add I think the only of the
- 9 five questions that I delineated, in the instances to the degree
- 10 that there are multiple applications, it almost becomes
- 11 boilerplate except for the first question, which is how the
- 12 specific project relate. So I don't believe this is onerous. And
- 13 in fact the good news is it may bring these questions of the
- 14 leadership of these institutions as they advance these
- 15 particular projects and help all of us understand the
- 16 connections that are possible.

17

- 18 JEFF KRAUT: Now turn to Dr. Rugge and Dr. Boufford who
- 19 will give their recent joint meetings on health planning and
- 20 public health.

21

- 22 JOHN RUGGE: I think we already... later we go to health
- 23 planning about this mornings conversation I take it, Jeff?

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1 JEFF KRAUT: Yeah, it's fine.

2

3 JOHN RUGGE: In terms of I guess with regard to the joint efforts, certainly together we look forward to seeing the RMI 4 reports in any way that we can be helpful. Dan and others to 5 6 review and support, and advance those programs. Also earlier this morning we heard from Dr. Friedrich with regard to the 7 8 designation of stroke centers and the need for updating the 9 criteria based upon new technologies especially with the endovascular rescue. And also that other agencies knack of 10 (mental) agencies that are far ahead of us in terms of updated 11 criteria for designations. We expect to have that back on our 12 13 next cycle, at least in a preliminary way. In addition Dr. Freidrich pointed out there has been no recertification process. 14 Once certified it goes on and on and some kind of review for the 15 longer term would seem to be appropriate. Also committee 16 17 discussion pointed out the need not only to look at these applications one by one but to look at the statewide network 18 that we have for stroke centers especially to identify gaps in 19 care that may be geographic. I think all that also points to the 20 fact that not only stroke designations but with stroke care, but 21 with other concerns our regulations have a way of falling out of 22 date. That technology is outpacing us and I think for us to 23 reflect and for the Department to bring to the committee and the 24

- 1 council a plan for how do we review the regulatory basis and
- 2 advances and make sure on an ongoing basis we are keeping up.
- 3 And if there are barriers the council may be helpful in pointing
- 4 out what they are. For example, staff shortages. Simply not the
- 5 capacity the Department to do the work that really is incumbent
- 6 upon us. So with that. As preface we also had one concrete
- 7 proposal and that was an application by St. Joseph's hospital in
- 8 Syracuse for designation under our current criteria as a stroke
- 9 center. We heard a presentation that was approved unanimously by
- 10 the committee and would bring that motion to the council for
- 11 approval.

12

- 13 JEFF KRAUT: So I have a motion by Dr. Rugge. May I have
- 14 a second, Dr. Gutierrez. Any questions from the council? Hearing
- 15 none, I'll call for a vote. All those in favor, aye.

16

- **17** [Aye]
- 18 Opposed? Abstain? The motion carries.
- 19 Is there anything else Dr. Rugge?

20

- JOHN RUGGE: I hope that was (the sixth) presentation of
- 22 a very big outline of work that we really should be called upon
- 23 to do and look forward to.

- 1 JEFF KRAUT: Thank you very much. Before we turn to
- 2 project review, we'd like to suggest take up a matter we wanted
- 3 to discuss last time. We're going to move into executive session
- 4 in the room behind us. May I have a motion to go into executive
- 5 session? Dr. Gutierrez. Do I have a second? Ms. Rautenberg.
- 6 All those in favor aye?
- **7** [Aye]
- 8 We'll go into executive session and we'll return
- 9 immediately.
- 10 We're going into executive session on the basis of a matter
- 11 that requires attorney/client privilege. And we'll return in a
- 12 moment and for the moment we'll suspend the meeting.

13

- 14 JEFF KRAUT: It's now my pleasure to turn it over to Mr.
- 15 Robinson who will be providing the report of the project review
- 16 recommendations and establishment actions. Peter, I'll turn it
- 17 over to you.

18

19 PETER ROBINSON: Thank you. Can you hear me? Yes?

20

21 JEFF KRAUT: Yes, we can hear you.

- PETER ROBINSON: OK, Great. Thanks everybody. We will
- 24 begin with... in category one we have to actually do the

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1 applications individually because of a new recusal. So I'm going

- 2 to call 172168C., Bronx Lebanon Hospital Center (Fulton)
- 3 division, Bronx County. Noting a recusal and conflict by Ms.
- 4 Soto who I can confirm is leaving the room. This is to
- 5 permanently certify six adult psychiatric beds at that
- 6 institution. The Department is recommending approval with a
- 7 condition and the committee also recommended approval with a
- 8 condition, and I so move.

9

- 10 JEFF KRAUT: [no mic]
- 11 It seems that people went to the bathroom and we lost the
- 12 quorum. So, if you could...

13

14 PETER ROBINSON: I will start again...

15

- 16 JEFF KRAUT: You don't have to start again, we just have
- 17 to fill the room. And what are we up to now? We just need two
- 18 more people to start. We'll let you know.
- 19 We are at 11? We're just waiting for two more. I'm sure
- 20 they'll appear in a minute. We now need one more person to
- 21 start? You may begin.

- 23 PETER ROBINSON: Thank you. So this is application
- 24 172168C, Bronx Lebanon Hospital Center Fulton division Bronx

- 1 County. Noting a recusal and conflict by Ms. Soto. To
- 2 permanently certify six adult psychiatric beds. The Department
- 3 recommends approval with a condition as does the committee, and
- 4 I so move.

5

- 6 JEFF KRAUT: So I have a motion, I have a second by Dr.
- 7 Boufford. Is there any comments by the department of health?

8

9 CHARLIE ABEL: Only for questions.

10

- 11 JEFF KRAUT: Are there any questions from the committee
- 12 on the subject? Hearing none, I'll call for a vote. All those
- 13 in favor, aye.

14

- 15 [Aye]
- Opposed? Abstentions? The motion carries. You can ask Ms.
- **17** Soto...

- 19 PETER ROBINSON: Application 172208C, Charles B. Wang
- 20 community health center Inc., in Queens County. This is to
- 21 construct and certify an extension clinic to be located at 131-
- 22 72 in Flushing. The Department recommends approval with
- 23 conditions and contingencies as does the committee, and I so
- 24 move.

- 2 JEFF KRAUT: I have a second by Dr. Gutierrez who is 3 obviously back in the room. Are there any comments by the

Department? Are there any questions from the members? Hearing

5 none, I'll call for a vote. All those in favor, aye.

6

4

7 [Aye]

8 Opposed? Abstentions? The motion carries.

9

- 10 PETER ROBINSON: So, Mr. Kraut you are, and Dr. Strange
- 11 are conflicted and recusing from the next application and I
- 12 assume Dr. Boufford will assume the chair.

13

14 JO BOUFFORD: I am.

15

- 16 PETER ROBINSON: This is application 172212C, North
- 17 Shore University Hospital Nassau County, noting the conflict by
- 18 Mr. Kraut and Dr. Strange. This is to construct an eight story
- 19 addition with operating rooms, PAC-U and an intensive care unit
- 20 and to certify 18 new intensive care unit beds. The Department
- 21 is recommending approval with conditions and contingencies as
- 22 did the committee and I so move.

JO BOUFFORD: I have a motion and second. Is there anyone 1 on the council have any concerns, questions? John, Dr. Rugge? 2 3 JOHN RUGGE: Just one observation. The correspondence 4 5 we've received regarding transplant in general indicate here's 6 another instance in which taking a look at modernizing regulations and keeping up and activating our advisory council 7 is really, really important. 8 9 JO BOUFFORD: And is there a plan to transmit that 10 learning here in terms of the... Dan, is there any... on John's 11 point about the revision. 12 13 JOHN RUGGE: We're you paying attention Mr. Sheppard? 14 Just saying the correspondence we've received regarding this 15 application in opposition but indicating there's been no 16 constitution, no gathering of a transplant council, no attention 17 to modernizing if you will, criteria for transplant services. 18 19 DAN SHEPPARD: So, I think... No we're not on the transplant 20 21 application. 22 JOHN RUGGE: I won't repeat myself. 23

- JO BOUFFORD: He mentioned it. Well, anyway. He mentioned
- 2 it because the facility included that. That's how the words
- 3 were stated.

5 JOHN RUGGE: I heard Northwell and came to mind.

6

- 7 JO BOUFFORD: You made your point. We'll hold it over to
- 8 the next resolution. Any other comments on 172212? Howard
- 9 Berliner?

10

- 11 HOWARD BERLINER: Thank you. For those of you who
- weren't at the...
- 13 [closer to the mic...]
- Sorry. For those of you who weren't at the council meeting,
- 15 we had three speakers, two of whom had transplants and one I
- 16 think who's father had a transplant, that were just incredibly
- 17 articulate, just really, I don't think I've ever heard any
- 18 patients and patient representatives give a better story about
- 19 why this would be a needed facility. Problems just getting into
- 20 Manhattan, the 100 visits that they have to make after the
- 21 transplant and stuff like that. It was just amazing and it's
- 22 really I think the reason that there was such positive support
- 23 for the center. But although...

JO BOUFFORD: This is... we're not on the resolution about 1 the establishment of the transplantation. We're on the capital 2 facilities resolution. So can we finish... are there any comments 3 on establishing the facility? 4 5 6 HOWARD BERLINER: My bad. 7 JO BOUFFORD: Alright. All in favor? Opposed? Anybody 8 9 withholding? 10 PETER ROBINSON: Thank you. 11 12 13 JO BOUFFORD: Thank you, moving right along to the active conversation that's... 14 15 PETER ROBINSON: Mr. Kraut and Dr. Strange should remain 16 out of the room. This is application 171149C, Northshore 17 University Hospital in Nassau County. In addition to the 18 recusals, I note the interest of Dr. Kalkut, Dr. Martin, and 19 myself. Certify adult liver transplant service and construct a 20 bedded intensive care recovery space. The committee had 21 22 extensive presentation by Department staff and a significant

amount of public to this discussion. The Department

1 recommends approval with conditions and contingencies as does

2 the committee. And I so move.

3

4 JO BOUFFORD: I have a motion and second. Comments from

5 the council? Let's go back to Dr. Rugge first? Maybe you just

6 want to reiterate so it's on the record relative to this one,

7 then Dr. Berliner.

8

9 JOHN RUGGE: Sorry for the mistiming. Only that the

10 correspondence would indicate that there's not been really an

11 updating of criteria and convening of the transplant council and

12 I think once again this suggests there should be a comprehensive

13 or enduring system of review to make sure that we are keeping up

14 with changes in technology and changes in expectations.

15

JO BOUFFORD: Could that be part of what the quality

17 committee is supposed to... statewide, is doing? Could be doing?

18 We have Howard's comment.

19

20 HOWARD BERLINER: Well, what I wanted to say is that, I

21 mean, is the, our chairman is constantly reminding us that

22 public health comes first in our name, but I want to also say

23 that health planning is part of our name also. And the idea of

24 setting up new expensive facilities because it's convenient for

- 1 X number of patients is probably not, would not put that in the
- 2 top 10 rules of how to do effective health planning. But I
- 3 think what came out of what the patients said was really the
- 4 need for us or the Department or the transplant council to put
- 5 some pressure on the institutions to lower the burdens on
- 6 patients. I mean, these are people who at most had to travel
- 7 50, 60 miles and talked about having to get up early, or
- 8 traffic, or certainly you don't want to have to deal with that.
- 9 But we have a lot of people in this state who have to travel a
- 10 lot longer and a lot more miles to get a service. Someone has to
- 11 go for 100 follow up visits after a transplant, it should be
- 12 incumbent on the place that's doing it to make their life
- 13 easier. And I just wanted to say that because I think it's an
- 14 important part of what we do.
- 15
- 16 JO BOUFFORD: It also relates to the Commissioner's
- 17 earlier statement. At least those individuals have been
- 18 accepted for transplant, having to do with the availability of
- 19 organs and I mean that's a huge issue and good progress, it
- 20 sounds like, from the work he was describing, but a huge
- 21 problem. Dan? Any other questions or comments before Dan
- responds?
- 23

DAN SHEPPARD: And I know some of you didn't have the 1 opportunity to hear, we're joined by Nancy Agard who heads up 2 the organ donation program and was along with Lisa McMurdough 3 was a lead reviewer on this application. She's back in Albany, 4 but so we want to get the detailed questions, but I just, even 5 6 though there wasn't a question maybe let me just address a couple of points. With respect to Dr. Rugge's comment about the 7 8 council and also the alignment on the regs, just be clear, the 9 existing regs provided us with all the latitude we needed to approve this. And that said it was noted and we don't disagree 10 that it's been a long time since we've visited the transplant 11 regulations. Technology has come a long way and we think we are 12 13 due for a reboot on those. I think it certainly would be appropriate through this body in the context of regulatory 14 modernization to take that up. With respect to the transplant 15 council, we actually are scheduling for this spring a meeting of 16 the full council. But I want to be clear and give you all the 17 comfort, those of you who didn't have the opportunity to attend 18 the committee meeting, that we do consult with the members of 19 the transplant council and other experts when we evaluate these 20 21 applications. The reason it's not practical to take it to the 22 entire transplant council because so many members of the transplant council would be conflicted that there are a handful 23 that are not conflicted and then we go to national experts from 24

- 1 Texas, California, other parts of the country who participated
- 2 in the review of this application. So, we'll be taking it, but
- 3 really at the end of the day, the major factor in support of the
- 4 application was that on Long Island with 3.2 million people
- 5 there is no transplant center and I think just anecdotally but
- 6 backed up by data presented at the committee, there are people
- 7 who during what is a process that requires a long
- 8 hospitalization setting aside the pre and post care which
- 9 arguably could be provided in the community that to have a
- 10 population center that big where people have to travel several
- 11 hours, an hour or two, traffic, to get their care or visit their
- 12 loved ones who are hospitalized during the pre and post period
- 13 from transplant wasn't appropriate.

- 15 JO BOUFFORD: I think Howard's point, if we're really
- 16 talking about care coordination and management and avoidance of
- 17 complexity, this issue of pre and post becomes... it's an issue in
- 18 the regular care patients and for these patients it ought to be
- 19 now with the relaxing of the telehealth regulations, the
- 20 availability of other sources, it ought to be part of the
- 21 thinking potentially when these things are proposed. Good
- 22 point. Dr. Kalkut and Dr. Gutierrez.

- 1 GARY KALKUT: And I think that's right. And I think the
- 2 market demands that the surgeons go out where the medical
- 3 specialists goes out, almost all of the pre and post care. These
- 4 were quite a while ago, but networks are being forced to do that
- 5 and it makes sense for patients and there are ways we can ask
- 6 those questions and make sure those things are in place. But I
- 7 think it's happening right now.

8

- 9 ANGEL GUTIERREZ: At committee level the other day
- 10 Commissioner this morning, now I want to make it part of the
- 11 record, the main problem they had with transplantation is a lack
- 12 of donors.

13

- JO BOUFFORD: Yeah, that's what I want mentioning this
- 15 organ...

16

- 17 ANGEL GUTIERREZ: On record, as a council, emphasizing
- 18 the need to somehow do whatever it takes to increase the number
- 19 of donations in New York State.

- 21 ANGEL GUTIERREZ: And I think the Commissioner was
- 22 indicating that part of registrating [sic] for the health
- 23 insurance eligibility included that option. But we haven't
- 24 heard, we haven't really heard about the issue of organ

- 1 donation. I don't know if that's something that we have an
- 2 authority, systematically thinking about... I mean it's a national
- 3 issue to be sure, but how the state is doing relative to it.

- 5 DAN SHEPPARD: Just to reiterate for the record, I think
- 6 the Department has a major focus under the leadership of the
- 7 Governor on increasing organ donation with the establishment of
- 8 the registry, executive orders requiring expanding of that
- 9 registry...

10

11 JO BOUFFORD: Commercials too.

- DAN SHEPPARD: Commercials as well. We've, I think we're
- 14 making progress there. And I talked about one factor that went
- 15 into the approval of not just actually this transplant, the
- 16 instant transplant application, but the two heart transplant
- 17 applications this committee heard last year and approved last
- 18 year was that the institutions, in this case Northwell, as part
- 19 of their application had a very detailed plan as to how they
- 20 were going to use their system to encourage, to increase the
- 21 prevalence of organs and in some ways using technology by using
- 22 their EICU to identify certain patters that would indicate a
- 23 potential transplant opportunity or donation opportunity and
- 24 then through the appropriate and sensitive ways seeing if that

- 1 organ could be available, as well as just the overall culture of
- 2 donation that they could create in a large healthcare system.
- 3 So we're looking at multiple levers on how to increase organ
- 4 donation through the registry, through greater awareness, as
- 5 well as using the large health systems to foster that as well.

- 7 JO BOUFFORD: Any other comments, questions, concerns from
- 8 the council members? Let's vote. All in favor?

9

- 10 [Aye]
- 11 Opposed? Any abstentions. Bring Jeff back. Shall we move
- 12 on. Residential healthcare facility construction. Mr. Robinson.

- 14 PETER ROBINSON: Yep, I'm ready. So, we are moving to
- 15 application 171421C, Seaton Health at Schuyler Ridge Residential
- 16 Healthcare in Saratoga County. Interest and abstention by Dr.
- 17 Bennet. This is to construct a two story addition and convert 40
- 18 semi-private rooms to private rooms. The certified bed capacity
- 19 for the institution will remain the same. The Department is
- 20 recommending approval with conditions and contingencies. The
- 21 committee similarly recommended approval with conditions and
- 22 contingencies noting two member abstentions during that vote.
- 23 But I make the motion to approve along with committee
- 24 recommendation and I turn it over to you, Madam Chairman.

- 2 JEFF KRAUT: I have a motion and I have a second from Dr.
- 3 Gutierrez. And I noted an interest declared by Dr. Bennet. And
- 4 I'll turn it over to the Department.

5

- 6 CHARLIE ABEL: Thank you, so at the establishment and
- 7 project review committee there were some members interested in
- 8 the low numbers reported for Medicaid admissions. We did
- 9 interact with the applicant and on Friday sent out the
- 10 applicant's response and commitment to a plan to improve
- 11 Medicaid admissions. Again, that was distributed on Friday.
- 12 Again, it's with the request.

13

- 14 JEFF KRAUT: Any questions? Hearing none, I'll call for a
- 15 vote. All those in favor, Aye.

16

- **17** [Aye]
- Opposed? Abstention? The motion carries. I'm sorry, hold
- 19 on, I'm sorry. We have one abstention by Mr. LaRue. The motion
- 20 still carries.

21

- 22 PETER ROBINSON: Thank you. I am going to batch the next
- 23 group of applications as is our custom.

15min 85

- 1 JEFF KRAUT: Wait, hold on Peter. I'm sorry. Did you
- 2 abstain? Yes... OK. One abstention. Mr. LaRue. Motion carries.
- 3 Sorry Peter.

- 5 PETER ROBINSON: All set? Beginning with applications
- 6 for ambulatory surgery centers. 172304E, Queens Boulevard, ASC,
- 7 LLC in Queens County. This is a request for an indefinite life
- 8 for CON# 111165. With recommendations for approval by both the
- 9 Department and the committee. Application 172325E, Liberty
- 10 Endoscopy Center in New York County. Transferring 28 percent
- 11 ownership interest to seven new members all of whom are
- 12 currently performing procedures at the center. The Department
- 13 is recommending approval to the expiration of the operating
- 14 certificate in addition. The committee similarly made that
- 15 recommendation. Application 172220B, Dialysis at ECC LLC in
- 16 Queens County. This is to establish and construct a 20 station
- 17 renal dialysis center to be located at Elmhurst Care Center
- 18 which is a residential healthcare facility located at 100-17
- 19 23rd. Ave in East Elmhurst. The Department recommends approval
- 20 with conditions and contingencies as does the committee.
- 21 Application 161122E, Comprehensive Rehabilitation and Nursing
- 22 Center in Williamsville and Erie County. Transferring 36
- 23 percent membership interest from two current members to two
- 24 other current members and three new members. The Department

- 1 recommends approval with a condition and contingencies as does
- 2 the committee. Application 172031E, White Plains Nursing Home
- 3 Inc., d/b/a as Bronx Park Rehabilitation and Nursing Center in
- 4 Bronx County. This is a transfer of 100 percent ownership
- 5 interest from the sole shareholder to a new shareholder with
- 6 Department recommending approval with condition and
- 7 contingencies. And the committee doing the same. I'm going to
- 8 make those motions, Mr. Chairman.

9

- 10 JEFF KRAUT: I have a motion. May I have a second, Dr.
- 11 Gutierrez, and Dr. Brown. Are there any comments? Questions from
- 12 the committee? All those in favor, aye.

13

- **14** [Aye]
- 15 Opposed? Abstention? The motion carries.

16

- 17 PETER ROBINSON: Two certificates of incorporation.
- 18 Cornerstone FH Charitable Foundation for Fundraising, and the
- 19 New York Eye and Ear Infirmary. That one to amend it's purposes
- 20 and powers. The Department and the committee recommend approval
- 21 and I so move.

- JEFF KRAUT: I have a second Dr. Gutierrez. Are there any
- 24 questions? All those in favor, Aye.

1

2 [Aye]

3 Opposed? Abstention? I'm sorry, you're abstaining on New

4 York Eye and Ear Infirmary and Cornerstone? Just on Eye and

5 Ear. We have one abstention. Both motions are approved.

6

7 PETER ROBINSON: Thank you. The next three involve a

8 recusal and conflict by Ms. Soto who is leaving the room. Hold

9 on Peter, I'll tell you when she's out. Ms. Soto has left the

10 room.

11

12 PETER ROBINSON: Thank you. Bronx Lebanon Hospital New

13 Directions Fund, Inc., a corporate name change. Bronx Lebanon

14 Special Care Center inc., a corporate name change. And under

15 certificate of amendment of a certificate of consolidation the

16 Bronx Lebanon Hospital Center corporate name change. The

17 Department recommends approval as does the committee and I so

18 move.

19

JEFF KRAUT: I have a second, Dr. Gutierrez. Any

21 questions? All those in favor, aye.

22

23 [Aye]

Opposed? Abstention? The motion carries. Please as Ms. Soto 1 to return. Go ahead. 2 3 The next is a certificate of 4 PETER ROBINSON: dissolution. Sydney Area Hospital Foundation Inc., both the 5 6 Department and the committee recommending approval and I so 7 move. 8 9 JEFF KRAUT: I have a motion, a second, Dr. Gutierrez. All those in favor, Aye. 10 11 [Aye] 12 13 Opposed? Abstention? The motion carries. 14 PETER ROBINSON: Thank you. This next application 15 involves a conflict and recusal by Mr. LaRue and Dr. Watkins. 16 17 JEFF KRAUT: They are leaving the room. I'll tell you 18 when they are out. They're out of the room. 19 20 Thank you. Application 171175E, GORNC 21 PETER ROBINSON:

- 22 Operating LLC, d/b/a Gowanda Rehabilitation and Nursing Center
- in Cattaraugus County. Noting the conflicts. Previously 23
- 24 established GORNC Operating LLC as the new operator of the 160

1 bed residential healthcare facility located at 100 Miller Street

- 2 in Gowanda. The Department recommends approval with a condition
- 3 and contingency. The committee too recommended approval with
- 4 condition and contingency with one member opposing. I so move
- 5 for approval.

6

- 7 JEFF KRAUT: I have a second by Dr. Gutierrez. Any
- 8 comment by the Department? Any questions from the members? All
- 9 those in favor aye?

10

- **11** [Aye]
- 12 Opposed? Abstentions? The motion carries. Please ask Dr.
- 13 Watkins to return.

14

- 15 PETER ROBINSON: Correct. Calling application... should I
- 16 wait?

17

18 JEFF KRAUT: He's fine.

- 20 PETER ROBINSON: 171392E, ORRNC operating LLC, d/b/a
- 21 Orchard Manor Rehabilitation and Nursing Center in Orleans
- 22 County. Again, a conflict by Mr. LaRue to establish ORRNC
- 23 Operating LLC, d/b/a Orchard Rehabilitation and Nursing Center
- 24 as the new operator of the 160 bed residential healthcare

- 1 facility located at 600 Bates Road in Medina. The Department
- 2 recommends approval with a condition and contingencies. The
- 3 committee similarly recommended approval with a condition and
- 4 contingencies with one member opposing. I so move.

5

- 6 JEFF KRAUT: I have a second, Dr. Gutierrez. Any
- 7 questions for the Department? All those in favor, aye.

8

- 9 [Aye]
- 10 Opposed? Abstention? The motion carries. And we are going
- 11 to ask Mr. LaRue... Mr. LaRue is returning to the room.

12

- 13 PETER ROBINSON: And Mr. Lawrence has a conflict and
- 14 recusal on the next item.

15

- JEFF KRAUT: And he's not present at today's meeting so
- 17 you can continue.

- 19 PETER ROBINSON: Thank you. So this is the item that was
- 20 just addressed at the special establishment committee earlier
- 21 this morning. 172043E, One Brooklyn Health System Inc. This is
- 22 to establish One Brooklyn Health System Inc. as the active
- 23 parent and co-operator of Schulman and Schachne Institute for
- 24 Nursing and Rehabilitation, the Rutland Nursing Home, Urban

- 1 Strategies, Brookdale Family Care Center, and the Brookdale
- 2 Family Care Center. The Department has recommended approval with
- 3 a condition and contingency, and the committee recommends
- 4 similarly an approval with condition and contingency and I so
- 5 move.

6

- 7 JEFF KRAUT: I have a second by Dr. Gutierrez. Most of
- 8 heard the application this morning so if you have any questions,
- 9 they should've been answered. All those in favor, aye.

10

- **11** [Aye]
- 12 Opposed? Abstention? The motion carries.

- 14 PETER ROBINSON: Thank you. I'm going to go through a
- 15 series of home health agency licensure. I will note them by
- 16 number and not name. 162315, Here the Department recommends
- 17 approval as does the committee. Changes of ownership; 171276,
- 18 172124, 172172, also approvals by the Department and the
- 19 committee. Changes of ownership. Again, 171333, 172061, and
- 20 171242. Contingent approval recommended by both the Department
- 21 and the Committee. New LHHCSAs; 153269, 152374, 2535L, here the
- 22 Department and the Committee recommend approval. More new
- 23 LHHCSAs; 152931, 152270, 152293, 152315, 152335, 152340, 152368,
- **24** 161008....

1

- 2 JEFF KRAUT: Hold on Peter... Just go back on the 152you
- 3 inverted the numbers. It's 386. Just say it again?

4

- 5 PETER ROBINSON: I'm sorry if I made a mistake. 152386.
- 6 161008, 161011, 161053, 161063, 161478, 2589L, 2591L Here the
- 7 Department recommends contingent approval as does the committee
- 8 noting one member opposition on that last batch. And I move the
- 9 entire group of applications.

10

- 11 JEFF KRAUT: I have a second by Dr. Kalkut. Any
- 12 discussion? All those in favor, aye.

13

- **14** [Aye]
- 15 Opposed? Is there any abstentions? Hearing none, motion
- 16 carries.

17

- 18 PETER ROBINSON: Mr. Kraut, that concludes the report of
- 19 the establishment and project review committee. Thank you.

- 21 JEFF KRAUT: Thank you very much. And I'd like to also
- 22 thank everybody for their attention today and the work that they
- 23 did in preparation for today's meeting. There's going to be a
- 24 joint meeting of the Public Health Committee and the ad-hoc

- 1 committee to lead the Prevention Agenda on February 15 in
- 2 Albany. The next committee day is going to be held on March 22
- 3 in Albany, and the full council meeting will convene on April 12
- 4 in Albany as well. And now I'd like to have a motion to adjourn
- 5 the Public Health and Health Planning Committee meeting. So
- 6 moved. We are adjourned. Thank you very much.

7

8 [end of audio]

9

10

11

Pursuant to the authority vested in the Commissioner of Health by sections 2803 and 2803-u(4) of the Public Health Law, sections 405.9, 405.18, 405.19, 405.20 and 407.5 of Title 10 of the Official Compilation of Codes, Rules and Regulations of the State of New York (NYCRR) are hereby amended, to be effective upon publication of a Notice of Adoption in the New York State Register:

Subparagraph (ii) of paragraph (11) of subdivision (b) of section 405.9 of Title 10 is amended to read as follows:

(ii) If a patient eligible for transfer to a hospital operated by the Veteran's Administration requests such transfer, hospital staff shall make such arrangements. Transfer shall be effected in accordance with paragraph [(f)(7)]  $\underline{(g)(7)}$  of this section.

Subdivision (f) is relettered as (g) and a new subdivision (f) is added to section 405.9 of Title 10 to read as follows:

(f) Individuals with Substance Use Disorders. The hospital shall develop and maintain written policies and procedures for inpatient and outpatient care of individuals with documented substance use disorders or who appear to have or be at risk for substance use disorders, as that term is defined in section 1.03 of the Mental Hygiene Law. Such policies and procedures shall, at a minimum, meet the following requirements:

(1) Policies and procedures shall provide for the use of an evidence-based approach to identify

and assess individuals for substance use disorders, and to refer individuals with documented substance use disorders or who appear to have or be at risk for substance use disorders;

- (2) Upon admission, treatment, or discharge of an individual with a documented substance use disorder or who appears to have or be at risk for a substance use disorder, including discharge or transfer from the emergency service of the hospital or assignment to observation services pursuant to paragraph (2) of subdivision (e) of section 405.19 of this Part, the hospital shall inform the individual of the availability of the substance use disorder treatment services that may be available to him or her through a substance use disorder services program. Such information may be provided verbally and/or in writing as appropriate;
- (3) During discharge planning, the hospital shall provide to each individual with a documented substance use disorder or who appears to have or be at risk for a substance use disorder with educational materials, identified by the Office of Alcoholism and Substance Abuse Services in consultation with the Department and provided to the hospital pursuant to subdivision 1 of section 2803-u of the Public Health Law;
- (4) Except where an individual has come into the hospital under section 22.09 of the Mental Hygiene Law, and where the hospital does not directly provide substance use disorder services, the hospital shall refer individuals in need of substance use disorder services to and coordinate with appropriate substance use disorder services programs that provide behavioral health services, as defined in section 1.03 of the Mental Hygiene Law; and

(5) The hospital shall establish and implement training, in addition to current training programs, for all individuals licensed or certified pursuant to title eight of the education law who provide direct patient care regarding the policies and procedures established in this paragraph.

Subdivision (g) of section 405.9 of Title 10 is relettered as (h) and subparagraph (ii) of paragraph (7) of the former subdivision (f), now relettered as subdivision (g), of section 405.9 of Title 10 is amended to read as follows:

(ii) Patients discharged from the hospital by their attending practitioner shall not be permitted to remain in the hospital without the consent of the chief executive officer of the hospital except in accordance with provisions of subdivision [(g)] (h) of this section.

Subparagraph (vi) of paragraph (2) of subdivision (b) of section 405.18 of Title 10 is amended to read as follows:

(vi) In accordance with the provisions of section [405.9(f)] 405.9(g) of this Part, rehabilitation therapy staff shall work with the attending practitioner, the nursing staff, other health care providers and agencies as well as the patient and the family, to the extent possible, to assure that all appropriate discharge planning arrangements have been made prior to discharge to meet the patient's identified needs.

New paragraph (5) is added to subdivision (c) of section 405.19 of Title 10 to read as follows and existing paragraphs (5) through (9) are renumbered (6) through (10):

(5) The emergency service shall provide for the identification, assessment and referral of individuals with documented substance use disorders or who appear to have or be at risk for substance use disorders, as that term is defined in section 1.03 of the Mental Hygiene Law, as described in subdivision (f) of section 405.9 of this Part.

Paragraph (4) of subdivision (c) of section 405.20 of Title 10 is amended, paragraph (5) is renumbered (6) and a new paragraph (5) is added to read as follows:

(4) compliance with the domestic violence provisions of section 405.9(e) of this Part; [and]

(5) identification, assessment, and referral of individuals with documented substance use disorders or who appear to have or be at risk for substance use disorders, as that term is defined in section 1.03 of the Mental Hygiene Law, as described in subdivision (f) of section 405.9 of this Part; and

Paragraph (6) of subdivision (b) of section 407.5 of Title 10 is amended to read as follows:

(6) Discharge/transfer. Hospitals shall comply with the provisions of paragraph (1) of subdivision [(g)] (h) of section 405.9 of this Title concerning discharge/transfer. In addition, PCHs and CAHs shall comply with the following:

\* \* \*

### REGULATORY IMPACT STATEMENT

### **Statutory Authority:**

Public Health Law (PHL) § 2803 authorizes the Public Health and Health Planning Council (PHHPC) to adopt and amend rules and regulations, subject to the approval of the Commissioner, to implement the purposes and provisions of PHL Article 28, and to establish minimum standards governing the operation of health care facilities.

PHL § 2803-u(4) provides that the Department of Health (DOH), in consultation with the Office of Alcoholism and Substance Abuse Services (OASAS), shall issue regulations as necessary to implement the provisions of the section, which requires general hospitals to establish and train staff in policies and procedures for the identification, assessment and referral of individuals with substance use disorders.

### **Legislative Objectives:**

Chapter 70 of the Laws of 2016 enacted Public Health Law (PHL) § 2803-u as part of a multi-pronged approach to address the prevalence of substance use, particularly heroin and opioids, that has become a serious public health crisis impacting communities throughout New York State. PHL § 2803-u requires general hospitals to establish policies and procedures for the identification, assessment and referral of individuals with or at risk of substance use disorders and to train staff in those policies and procedures. In particular, the statute provides for hospitals to refer individuals in need of substance use disorder services to appropriate programs and coordinate with such programs. This proposal will implement these requirements as described below.

### **Current Requirements:**

General hospitals are required by section 405.9 of Title 10 of the New York Compilation of Codes, Rules and Regulations of New York (NYCRR) to refer patients for appropriate follow-up care after discharge from the hospital. Similar provisions are set forth in 10 NYCRR §§ 405.19 and 405.20 pertaining to hospital emergency and outpatient services. However, the current regulations do not specifically reference individuals with substance use disorders.

### **Needs and Benefits:**

In New York State, approximately 1.4 million New Yorkers suffer from a substance use disorder.<sup>1</sup> The number of people affected in particular by opioid and heroin addiction has grown so dramatically over the last several years that it constitutes a public health crisis, impacting thousands of people and their families throughout New York State communities.<sup>2</sup> Heroin overdose is now the leading cause of accidental death in the state and 2,028 New Yorkers died of a drug overdose in 2014.<sup>3</sup> In 2015, approximately 107,300 New York residents received treatment for opioid substance use.<sup>4</sup>

To identify ways to combat this issue, the Governor convened the Heroin and Opioid Task Force. The Task Force issued a report setting forth a series of recommendations, many of which were included in Governor's Program Bills Nos. 31, 32, and 33 of 2016. Subsequently, the Governor signed Chapters 69, 70 and 71 of the Laws of 2016, which included several

<sup>&</sup>lt;sup>1</sup> Heroin and Opioid Task Force Report, June 9, 2016, "Combatting the Heroin and Opioid Crisis," available at <a href="https://www.governor.ny.gov/sites/governor.ny.gov/files/atoms/files/HeroinTaskForceReport\_3.pdf">https://www.governor.ny.gov/sites/governor.ny.gov/files/atoms/files/HeroinTaskForceReport\_3.pdf</a>, p. 2.

<sup>&</sup>lt;sup>2</sup> Id. at p. 2.

<sup>&</sup>lt;sup>3</sup> Id. at p. 2.

<sup>&</sup>lt;sup>4</sup> Id. at p. 10.

initiatives to address heroin and opioid abuse across the state. Among other things, the new laws include measures to increase access to overdose reversal medication, limit opioid prescriptions for acute pain from 30 to 7 days, require ongoing education on addiction and pain management for prescribers, and eliminate insurance barriers for treatment and medication.

As part of this approach, new PHL § 2803-u was added by Chapter 70 of the Laws of 2016. As noted in the sponsor's memorandum, individuals who present at emergency rooms for treatment of an opioid overdose often are "simply stabilized and released, without the provision of treatment information or additional follow-up. However, continuous access to appropriate treatment and services is critical for an individual to have any chance to overcome an addiction." Accordingly, PHL § 2803-u requires general hospitals to establish policies and procedures and train staff in the identification, assessment and referral of individuals with or who appear to be at risk for substance use disorders.

Specifically, PHL § 2803-u(1) of the new statute requires OASAS, in consultation with DOH, to develop new or identify existing educational materials for general hospitals to disseminate to individuals who have or appear to have substance use disorders as part of discharge planning. The materials will include information such as: (1) the various types of treatment and recovery services such as inpatient, outpatient, and medication-assisted treatment; (2) how to recognize the need for treatment services; and (3) information for individuals to determine what type and level of treatment is most appropriate and what resources are available to them.

PHL § 2803-u(2)(a) requires hospitals to develop, maintain and disseminate written policies and procedures for the identification and assessment and referral of individuals with documented substance use disorders or who appear to have or be at risk for substance use

disorders. PHL § 2803-u(2)(b) requires hospitals to train their licensed and certified clinical staff members who provide direct patient care in such policies and procedures. Under PHL § 2803-u(2)(c), hospitals must refer individuals in need of substance use disorder services to appropriate programs and coordinate with such programs. PHL § 2803-u(3) provides that hospitals must inform individuals with documented substance use disorders or who appear to have or be at risk for substance use disorders of the availability of treatment services that may be available through a substance use disorder services program. Finally, PHL § 2803-u(4) provides that the Commissioner of Health, in consultation with the Commissioner of OASAS, shall issue regulations as necessary to carry out the new section.

Consistent with these requirements, this proposed regulation will require general hospitals to: (1) provide individuals who have or appear to have substance use disorders with educational materials, to be developed by OASAS in consultation with DOH, as part of discharge planning; (2) establish written policies and procedures for the identification and assessment (using an evidence-based approach) as well as the referral of individuals who have or appear to have substance use disorders; (3) train licensed and certified staff in such policies and procedures; (4) refer individuals in need of substance use disorder services to appropriate programs and coordinate with such programs; and (5) inform individuals who have or appear to have substance use disorders of treatment services that may be available, which can be accomplished verbally and/or in writing as appropriate.

As noted above, the proposed regulation requires the identification and assessment of individuals with substance use disorders by using any approach that is evidence-based. One such evidence-based approach is the Screening, Brief Intervention and Referral to Treatment (SBIRT). SBIRT seeks to identify patients who use alcohol and other drugs at risky levels with

the goal of reducing and preventing related health consequences, disease, accidents and injuries. Risky substance use is a health issue and often goes undetected. Information on SBIRT is available on the OASAS website at <a href="http://www.oasas.ny.gov/adMed/sbirt/index.cfm">http://www.oasas.ny.gov/adMed/sbirt/index.cfm</a>, which includes a video introducing this approach.

Consistent with the statute, the regulations require hospitals to refer individuals in need of substance use disorder services to appropriate programs and "coordinate" with such programs. Coordination, at a minimum, requires a referral to the most appropriate level of care but as appropriate should also include activities such as securing admission to an on-site substance use disorder services program or making an appointment with a program in the community, or establishing a telehealth connection with a distant practitioner who can further engage with the individual to identify needed services.

### **COSTS:**

### **Costs to Private Regulated Parties:**

While the current regulations do not specifically refer to individuals with substance use disorders, hospitals are already required to have written policies and procedures related to various operational requirements, train staff in such policies and procedures and refer patients to appropriate follow-up care. The proposed regulations do require additional effort to ensure that the policies and training encompasses the identification, assessment and referral of individuals with substance use disorders, as well as the provision of information related to substance use disorder services, consistent with the requirements of the statute. However, these efforts are expected to assist individuals in obtaining treatment that will help them avoid future emergency room visits and hospital admissions.

### **Costs to Local Government:**

This proposal will not impact local governments unless they operate a general hospital, in which case the impact would be the same as outlined above for private parties.

### **Costs to the Department of Health:**

The proposed regulatory changes will not result in any additional operational costs to DOH, as the new requirements will be incorporated into existing surveillance activities. The development of the educational materials to be distributed to individuals with substance use disorder during discharge planning to be developed in conjunction with OASAS, is expected to be managed within existing resources.

### **Costs to Other State Agencies:**

The proposed regulatory changes will not result in any additional costs to other state agencies. OASAS, in consultation with DOH, will develop educational materials to be distributed to individuals with substance use disorders as part of the discharge planning process, which is expected to be managed within existing resources.

### **Local Government Mandate:**

The proposed regulations do not impose any new programs, services, duties or responsibilities upon any county, city, town, village, school district, fire district or other special district.

### Paperwork:

General hospitals are already required to establish written policies and procedures related to various operational requirements, train staff in such policies and procedures, and refer patients to appropriate follow-up care. Therefore, the proposed regulations should not significantly increase their paperwork.

### **Duplication:**

While existing regulations require hospitals to make appropriate referrals, those regulations do not specifically reference individuals with substance use disorders. There otherwise are no relevant State regulations which duplicate, overlap or conflict with the proposed regulations.

### **Alternatives:**

There are no alternatives to the proposed regulations related to hospital policies and procedures, which are consistent with PHL § 2803-u, added by Chapter 70 of the Laws of 2016.

### **Federal Standards:**

The proposed regulations do not duplicate or conflict with any federal regulations.

### **Compliance Schedule:**

The regulations will be effective upon publication of a Notice of Adoption in the New York State Register.

**Contact Person:** Katherine Ceroalo

New York State Department of Health

Bureau of House Counsel, Regulatory Affairs Unit

Corning Tower Building, Room 2438

Empire State Plaza

Albany, New York 12237

(518) 473-7488

(518) 473-2019 (FAX) REGSQNA@health.ny.gov

### REGULATORY FLEXIBILITY ANALYSIS FOR SMALL BUSINESSES AND LOCAL GOVERNMENTS

### **Effect of Rule:**

The proposed regulatory provisions related to substance use disorders will apply to all general hospitals in New York State. This proposal will not impact local governments or small business unless they operate a general hospital. In such case, the flexibility afforded by the regulations is expected to minimize any costs of compliance as described below.

### **Compliance Requirements:**

These regulations will require general hospitals to develop, maintain and disseminate written policies and procedures for the identification and assessment (using an evidence-based approach) as well as the referral of individuals with documented substance use disorders or who appear to have or be at risk for substance use disorders. Hospitals will be required to train their licensed and certified clinical staff members in such policies and procedures.

### **Professional Services:**

While the current regulations do not specifically refer to individuals with substance use disorders, hospitals are already required to establish written policies and procedures related to various operational requirements, train staff in such policies and procedures and refer patients to appropriate follow-up care.

### **Compliance Costs:**

While the current regulations do not specifically refer to individuals with substance use

disorders, hospitals are already required to establish written policies and procedures related to various operational requirements, train staff in such policies and procedures and refer patients to appropriate follow-up care. The proposed regulations do require additional effort to ensure that the policies and training encompasses the identification, assessment and referral of individuals with substance use disorder, as well as the provision of information related to substance use disorder services, consistent with the requirements of the statute. However, these efforts are expected to assist individuals in obtaining treatment that will help them avoid future emergency room visits and hospital admissions.

### **Economic and Technological Feasibility:**

This proposal is economically and technically feasible. While existing regulations do not specifically refer to individuals with substance use disorders, hospitals are already required to establish written policies and procedures related to various operational requirements, train staff in such policies and procedures and refer patients to appropriate follow-up care.

### **Minimizing Adverse Impact:**

There are no alternatives to the proposed regulations related to hospital policies and procedures, which are consistent with PHL § 2803-u, added by Chapter 70 of the Laws of 2016.

### **Small Business and Local Government Participation:**

Development of these regulations included input from organizations including those whose members include general hospitals that are operated by local governments or that constitute small businesses.

## **Cure Period:**

Chapter 524 of the Laws of 2011 requires agencies to include a "cure period" or other opportunity for ameliorative action to prevent the imposition of penalties on a party subject to enforcement when developing a regulation or explain in the Regulatory Flexibility Analysis why one is not included. As this proposed regulation does not create a new penalty or sanction, no cure period is necessary.

### RURAL AREA FLEXIBILITY ANALYSIS

### **Types and Estimated Numbers of Rural Areas:**

This rule applies uniformly throughout the state, including rural areas. Rural areas are defined as counties with a population less than 200,000 and counties with a population of 200,000 or greater that have towns with population densities of 150 persons or fewer per square mile. The following 43 counties have a population of less than 200,000 based upon the United States Census estimated county populations for 2010 (http://quickfacts.census.gov).

Approximately 17% of small health care facilities are located in rural areas.

Allegany County	Greene County	Schoharie County
Cattaraugus County	Hamilton County	Schuyler County
Cayuga County	Herkimer County	Seneca County
Chautauqua County	Jefferson County	St. Lawrence County
Chemung County	Lewis County	Steuben County
Chenango County	Livingston County	Sullivan County
Clinton County	Madison County	Tioga County
Columbia County	Montgomery County	Tompkins County
Cortland County	Ontario County	Ulster County
Delaware County	Orleans County	Warren County
Essex County	Oswego County	Washington County
Franklin County	Otsego County	Wayne County
Fulton County	Putnam County	Wyoming County
Genesee County	Rensselaer County	Yates County
	Schenectady County	·

The following counties have a population of 200,000 or greater and towns with population densities of 150 persons or fewer per square mile. Data is based upon the United States Census estimated county populations for 2010.

Albany County	Monroe County	Orange County
Broome County	Niagara County	Saratoga County
<b>Dutchess County</b>	Oneida County	Suffolk County
Erie County	Onondaga County	

There are 47 general hospitals, approximately 90 diagnostic and treatment centers, 159 nursing homes, and 92 certified home health agencies in rural areas.

### Reporting, Recordkeeping, Other Compliance Requirements and Professional Services:

The proposed regulation is applicable to those general hospitals located in rural areas and is expected to impose only minimal costs upon hospitals, which are already required to establish written policies and procedures related to various operational requirements, train staff in such policies and procedures and refer patients to appropriate follow-up care. Because the proposed regulatory requirements can be incorporated into existing processes, they are not expected to substantially increase the administrative burden on these entities.

### Costs:

While the current regulations do not specifically refer to individuals with substance use disorders, hospitals are already required to establish written policies and procedures related to various operational requirements, train staff in such policies and procedures and refer patients to appropriate follow-up care. The proposed regulations do require additional effort to ensure that the policies and training encompasses the identification, assessment and referral of individuals with substance use disorder, as well as the provision of information related to substance use disorder services, consistent with the requirements of the statute. However, these efforts are expected to assist individuals in obtaining treatment that will help them avoid future emergency room visits and hospital admissions.

### **Minimizing Adverse Impact:**

There are no alternatives to the proposed regulation. The proposed regulations are consistent with PHL § 2803-u, added by Chapter 70 of the Laws of 2016 to require general hospitals to establish policies and procedures pertaining to individuals with substance use disorders.

## **Rural Area Participation:**

Development of these regulations included input from organizations including those that include as members general hospitals located in rural areas.

## STATEMENT IN LIEU OF JOB IMPACT STATEMENT

No job impact statement is required pursuant to section 201-a(2)(a) of the State Administrative Procedure Act. No adverse impact on jobs and employment opportunities is expected as a result of these proposed regulations.

# 17-19 Amendment of Subpart 5-1 of Title 10 NYCRR (Public Water Systems-Revised Total Coliform Rule)

To Be Distributed Under Separate Cover



## of Health

## Department Public Health and Health **Planning Council**

## Project # 172305-C Faxton-St Luke's Healthcare St Lukes Division

Program: Hospital County: Oneida

Acknowledged: November 10, 2017 Purpose: Construction

## **Executive Summary**

### **Description**

Mohawk Valley Health System (MVHS), a notfor-profit corporation, is the active parent and cooperator of the following voluntary not-for-profit, Article 28 acute care operators located in Utica (Oneida County):

- Faxton-St. Luke's Healthcare (FSLH) St Luke's Division (St. Luke's), a 370-bed hospital located at 1656 Champlin Avenue, with 21 open extension clinics and three extension clinics currently under construction;
- St. Elizabeth Medical Center (SEMC), a 201-bed hospital located at 2209 Genesee Street, with eight extension clinics.
- Mohawk Valley Heart Institute (MHVHI), an Article 28 provider approved to provide Cardiac Surgery and Cardiac Catherization services, within the St. Elizabeth Medical Center.

MVHS requests approval to construct a 373-bed hospital to relocate and consolidate the majority of FSLH's and SEMC's inpatient services to a new hospital campus site in Utica. The new campus (to be known as the "Mohawk Valley Health System Campus") will be located in the central business district of Utica on a 25-acre parcel of land generally bordered by State Street, Broadway, Oriskany Street West, and Columbia Street.

This application is the first of two CON applications MVHS will be submitting. The second will be for the merger of FSLH and SEMC and will effectuate the complete consolidation, redesign and modernization of the inpatient and outpatient services currently

provided by FSLH and SEMC, with no anticipated reduction of services. The filing of the merger CON is expected within the next few months, with the completion of the merger sometime in 2021. The Department is advancing the construction CON at this time because CON approval is a requirement of both the local planning approval process as well as the Health Care Facility Transformation Program grant award to MVHS for this CON project to be eligible to receive grant reimbursement for eligible project costs.

Through the to-be-submitted merger application and this construction CON, the surviving single hospital entity is expected to effectuate the following:

- the overall number of inpatient beds will be reduced from 571 to 397 beds, with 373 beds at the newly constructed consolidated hospital campus and 24 Physical Medicine and Rehabilitation (PM&R) beds at the St. Luke's campus;
- the existing St. Luke's campus will downsize to 24 PM&R beds currently located there and provide outpatient services including laboratory services, primary care services, including obstetrics, and surgeon offices for outpatient visits:
- the existing SEMC campus will be converted into an extension clinic for primary care, laboratory services, sleep center services, and outpatient medical services related to cardiac and thoracicsurgeries (non-surgical); and
- the existing 29 extension clinics and three pending extension clinics will continue to operate under the surviving hospital operator.

The consolidated hospital campus will have the following inpatient bed complement:

Category	<u>Beds</u>
Medical/Surgical	240
Coronary Care	8
Intensive Care	42
Maternity	23
Neonatal Intermediate Care	8
Pediatric	8
Psychiatric	<u>44</u>
Total	373

The hospital will have all single-bedded rooms with the exception of 20 semi-private rooms. The intention is to utilize all rooms as singles except during surge times.

The project will be funded, in part, through the Health Care Facility Transformation Program: Oneida County (HCFTP: Oneida County) capital grant authorized under Section 2825-b of the Public Health Law. The grant was intended specifically to fund capital projects located in the largest population center of Oneida County that would consolidate multiple licensed health care facilities into an integrated system of acute inpatient, outpatient primary and other health care services. MVHS was awarded \$300 million via this grant to construct the new hospital campus.

The goal is to create an integrated delivery system that will end service fragmentation, obtain operational efficiencies by eliminating service duplication, reduce gaps in care coordination and rebalance healthcare service delivery as care shifts from an inpatient to an outpatient care model focused on population health.

BFA Attachment C is the organizational chart of MVHS, which identifies all affiliated entities of the organization.

### **OPCHSM Recommendation**

Contingent Approval

### **Need Summary**

Through the completion of this project there will be a reduction in the total bed compliment of the two hospitals. Current Occupancy rates are in the 70% range for SEMC and the 40-50% range for St. Luke's and therefore the reduction of 174 beds will help right-size inpatient care in the area. No services are proposed to be eliminated in this application.

### **Program Summary**

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

### **Financial Summary**

Total project costs of \$481,371,583 will be met via \$31,371,583 of equity, a \$300,000,000 HCFTP Oneida County grant award, and permanent financing for the remaining \$150,000,000 to be funded via tax-exempt bonds (terms not currently provided) issued through the Dormitory Authority of the State of New York (DASNY). DASNY has provided a letter of interest to provide such financing, and Morgan Stanley has provided a letter of interest to underwrite the bonds. Prior to obtaining the bond financing, MVHS will secure an interim bridge financing loan in the amount of \$150,000,000 comprised of a three-year, interest only draw period followed by a ten-year term at 2.75% above the one-month LIBOR rate (1.7017% as of March 5, 2018) with payments based on a 30-year amortization schedule. Bank of America has provided a letter of interest to provide the bridge financing at the stated terms. This interim financing will be refunded upon issuance of the permanent bond financing solution.

### Combined FSLH/SEMC Budget:

	<b>Current Year</b>
Revenues	\$503,199,924
Expenses	\$501,337,743
Net Income	\$1,862,181

	<u>Year One</u>	<u>Year Three</u>
Revenues	\$580,132,699	\$602,592,827
Expenses	\$575,213,089	\$599,016,852
Net Income	\$4,919,610	\$3,575,975

### Recommendations

### **Health Systems Agency**

There will be no HSA recommendation for this project.

### Office of Primary Care and Health Systems Management Approval contingent upon:

- Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of a commitment from St. Elizabeth Medical Center and Mohawk Valley Health System in the form of Board Resolutions, acceptable to the Department, to decertify all inpatient beds at the current St. Elizabeth Medical Center by time the new facility becomes operational. [PMU]
- 3. Submission of documentation of approval by the Office of Mental Health, acceptable to the Department. [PMU]
- 4. Submission of documentation confirming final approval of the *Health Care Facility Transformation Program: Oneida County* grant contract, acceptable to Department of Health. [BFA]
- 5. Submission of an executed bridge loan commitment, acceptable to the Department of Health. (BFA)
- 6. Submission of the land appraisal value(s) for the site(s) on which the new replacement facility will be built, acceptable to the Department of Health. [BFA]
- 7. Submission of the executed land purchase agreement(s) for the site(s) on which the new replacement facility will be built, acceptable to the Department of Health. [BFA]
- 8. Submission of State Hospital Code (SHC) Drawings, acceptable to the Department, as described in BAEFP Drawing Submission Guidelines DSG-02. [AER]
- 9. Submission of Engineering (SHC) Drawings, acceptable to the Department, as described in BAEFP Drawing Submission Guidelines DSG-02. [AER]
- 10. Submission of State Environmental Quality Review (SEQR) Summary of Findings pursuant to 6 NYCRR Part 617.4(b) (6). [SEQ]

### **Approval conditional upon:**

- 1. The project must be completed within five years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. On or before the date the new hospital becomes operational, St. Elizabeth Medical Center must decertify all inpatient beds. [PMU]
- 3. Submission of a bond resolution acceptable to the Department of Health. Included with the submission must be a sources and uses statement and debt amortization schedule, for both new and refinanced debt. [BFA]
- 4. Construction must start on or before January 1, 2019 and construction must be completed by May 1, 2022, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the approved start date this shall constitute abandonment of the approval. [PMU]
- 5. The submission of Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, is required prior to the applicant's start of construction. [AER]

Council Action Date April 12, 2018

### **Need Analysis**

### **Background**

Mohawk Valley Health System (MVHS), a not-for-profit corporation, is the active parent and co-operator of the following voluntary not-for-profit, Article 28 acute care hospitals located in Utica (Oneida County):

- Faxton-St. Luke's Healthcare (FSLH) St Luke's Division (St. Luke's), a 370-bed facility located at 1656 Champlin Avenue, with 21 open extension clinics and three extension clinics currently under construction; and
- St. Elizabeth Medical Center (SEMC), a 201-bed facility located at 2209 Genesee Street, with eight extension clinics.
- Mohawk Valley Heart Institute (MHVHI), an Article 28 provider approved to provide Cardiac Surgery and Cardiac Catheterization services, within the St. Elizabeth Medical Center.

MVHS requests approval to construct a 373-bed hospital to relocate and consolidate a majority of FSLH's and SEMC's inpatient services to a new hospital campus site in Utica. The new campus (to be known as the "Mohawk Valley Health System Campus") will be located on a 25-acre parcel of land generally bordered by State Street, Broadway, Oriskany Street West, and Columbia Street.

Beds: Existing and Proposed						
	St. Elizabeth	St Luke's	Change	New Facility		
Coronary Care		8	0	8		
Intensive Care	20	22	0	42		
Maternity		26	-3	23		
Medical / Surgical	149	238	-147	240		
Neonatal Continuing Care		4	-4			
Neonatal Intermediate Care		8	0	8		
Pediatric	8	14	-14	8		
Physical Medicine and Rehab		**24	0	**24		
Psychiatric	24	26	-6	44		
Total	201	370	-174	373		
** Remaining at St Luke's Campus						

Source: HFIS 2017

In addition to the above inpatient services, both FSLH and SEMC provide a range of outpatient services on their campuses, including primary and medical specialty care, ambulatory surgery, dental, radiology, lithotripsy and therapy services. Additionally, MHVHI is the approved provider for cardiac services, located within SEMC. Those cardiac services will be relocated to the new hospital site and it is anticipated that MHVHI will be dissolved as a result of the merger and consolidation of SEMC and FSLH. Also, the new hospital expects to maintain the following designations which are currently held by either SEMC or St. Luke's: Level III Adult Trauma Center, Level II Perinatal Center, and Stroke Center. While most of the inpatient services and many of the outpatient services currently located at St. Luke's and SEMC will relocate to the new campus, there is no anticipated or requested reduction of services as a part of this project.

### **Analysis**

Historical utilization shows a general downward trend, as depicted below, to levels well under planning optimums. Additionally, Oneida County experienced a 1.6% population decline from 2010 to 2016 and is projected to decline another 2.8% by 2030. The proposed capacity of the new hospital and the projected occupancy take into account these factors.

St Elizabeth Medical Center Occupancy							
	Current Beds	2011	2012	2013	2014	2015	2016
Medical/Surgical	169	81.4%	82.7%	74.7%	71.8%	70.1%	71.2%
Pediatric	8	13.8%	13.0%	12.6%	9.4%	7.2%	4.6%
Obstetric	0	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
General Psychiatric	24	73.5%	80.6%	77.0%	81.1%	82.1%	77.2%
Chemical Dependence	0	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
High-Risk Neonates	0	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Total	201	78.8%	81.1%	73.7%	71.5%	70.1%	70.5%

Source: SPARCS

St Luke's Occupancy							
	Current Beds	2011	2012	2013	2014	2015	2016
Med/Surg	292	53.4%	55.4%	53.5%	53.4%	52.5%	46.9%
Pediatric	14	18.9%	31.4%	18.1%	17.1%	12.3%	11.2%
Obstetric	26	64.2%	63.4%	60.9%	58.4%	58.0%	57.6%
General Psychiatric	26	61.5%	58.8%	62.0%	73.0%	75.8%	71.2%
Chemical Dependence	0	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
High-Risk Neonates	12	16.9%	16.1%	19.7%	17.2%	27.1%	29.5%
Total	370	52.8%	54.6%	52.6%	53.0%	52.8%	48.1%

Source: SPARCS

With a projected overall occupancy of 82%, the proposed facility appears appropriately sized to ensure inpatient health care access without the excess capacity that currently exists.

New Facility Projected Occupancy based on Average Daily Census (ADC)				
	Beds	1st and 3 <sup>rd</sup> Year Expected ADC	Projected Occupancy of New Facility	
Med/Surg*	290	249	85.86%	
Pediatric	8	3	37.50%	
Obstetric	23	13	56.52%	
General Psychiatric	44	35	79.55%	
High-Risk Neonates	8	5	62.50%	
Total Projected Utilization	373	305	81.77%	

<sup>\*</sup>includes ICU and CCU

### Conclusion

No services are proposed to be eliminated as a result of this application. This project will centralize and consolidate inpatient services and reduce the total bed compliment by 174 certified beds, thus right-sizing the inpatient infrastructure. The consolidation will provide a foundation for the provision of safer, more efficient and cost-effective care to area residents for years.

### Recommendation

From a need perspective, approval is recommended.

### **Program Analysis**

### **Program Description**

Upon completion, the applicant will reduce its overall inpatient bed complement by 174 beds (373 beds at the new campus and 24 PM&R beds at the St. Luke's campus). The new hospital campus will be the main site and the current St. Luke's site will become a division of the to-be-merged surviving entity, with 24 PM&R beds and some other outpatient services. The St. Elizabeth site will be converted into an outpatient extension clinic with sleep center services, non-surgical cardiac and thoracic surgery-related outpatient visits, primary care services and a laboratory patient service center will continue to be provided at that site.

### Compliance with Applicable Codes, Rules and Regulations

This facility has no outstanding Article 28 surveillance or enforcement actions and, based on the most recent surveillance information, is deemed to be currently operating in substantial compliance with all applicable State and Federal codes, rules and regulations. This determination was made based on a review of the files of the Department of Health, including all pertinent records and reports regarding the facility's enforcement history and the results of routine Article 28 surveys as well as investigations of reported incidents and complaints.

### Conclusion

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

### Recommendation

From a programmatic perspective, approval is recommended.

## **Financial Analysis**

### **Total Project Cost and Financing**

The total project cost is \$481,371,583, detailed as follows: Land \$12,000,000 320,000,888 **New Construction** Renovation & Demolition 1,700,000 28,650,000 Site Development **Temporary Utilities** 3,010,000 **Design Contingency** 10,416,336 Construction Contingency 10,311,194 Planning Consultant Fees 740,400 Architect/Engineering Fees 18,730,205 Construction Manager Fees 3,525,500 Other Fees 16,234,512 Movable Equipment 29,275,000 Telecommunications 10,150,000 Financing Costs 3,500,000 Interim Interest Expense 10,500,000 Application Fee 2,000 Processing Fee (adjusted)\* 2,625,548 **Total Project Cost** \$481,371,583

\*The processing fee has been adjusted based on the Article 28 allocated cost for this project as follows:

A. Total Project Cost submitted without Fees	\$478,744,035
B. Less: Non-Article 28 Component	<u>(1,371,583</u> )
C. Processing Fee basis for Article 28 Project Cost	\$477,372,452
D. Adjusted Processing Fee (C X 0.0055)	\$2,625,548

Project costs are based on a 40-month construction period beginning January 1, 2019.

The applicant's financing plan appears as follows:

Cash	\$31,371,583
HCFTP: Oneida County Grant	\$300,000,000
DASNY Tax-Exempt Bonds (terms to be determined)	\$150,000,000
Total Cost	\$481,371,583

DASNY has provided a letter of interest to provide a public offering or private placement as determined by the expected credit rating of the financing, and Morgan Stanley has provided a letter of interest to underwrite the bonds. Prior to obtaining the bond financing, MVHS will secure an interim bridge financing loan in the amount of \$150,000,000 comprised of a three-year, interest only draw period followed by a ten-year term at 2.75% above the one-month LIBOR rate (1.7017% as of March 5, 2018) with payments based on a 30-year amortization schedule. Bank of America has provided a letter of interest to provide the interim bridge financing at the stated terms.

#### Land

MVHS estimated that it will spend approximately \$12 million to acquire the various parcels of land required for this project. A total of 95 parcels comprise the site for the new hospital. The majority of these parcels have been appraised by a NYS Certified appraisal firm. MVHS has issued purchase offers to the owners of all properties with approved appraisals. The steps necessary to acquire the properties are underway. As a contingency of this CON, MVHS must submit all land appraisals and land purchase agreements for the Department to verify site control and the land cost to include in total project cost (lower of cost or appraised value).

### **Operating Budget**

The applicant has submitted their current year (2016) and first-year operating budgets, in 2017 dollars, as shown below:

2016 - Current Year	FSLH	SEMC	Combined
Operating Revenue	\$284,755,470	\$216,936,349	\$501,691,819
Operating Expenses	284,984,166	216,353,577	501,337,743
Gain (Loss) from operations	(\$228,696)	\$582,772	\$354,076
Non-Operating Revenue	<u>1,079,311</u>	<u>428,794</u>	<u>1,508,105</u>
Total Net Income (Loss)	\$850.615	\$1.011.566	\$1.862.181

<u>Combined</u>	Current Year	Year One
Operating Revenue	\$501,691,819	\$578,938,274
Operating Expenses	<u>501,337,743</u>	575,213,089
Gain (Loss) from operations	\$354,076	\$3,725,185
Non-Operating Revenue	<u>1,508,105</u>	<u>1,194,425</u>
Total Net Income (Loss)	\$1,862,181	\$4,919,610

The following is noted with respect to the submitted budget:

- Revenue and expense assumptions are based on the experience of the existing services provided within FSLH and SEMC, adjusted for the projected volume and patient utilization. Projected Year One revenue and expense assumptions are based on an estimated annual increase from the current year of 2.2% to reflect market increases in rates and costs. This accounts for approximately \$70.2 million of the increase in revenue and \$69.9 million increase in expenses. The applicant indicated that, based on historical market trends, costs were expected to increase 1% 4.5% across various expense categories due to inflation. For a more conservative approach, a 2.2% inflation factor was used to align with revenue assumptions. Furthermore, Year One capital costs have increased due to a significantly addition of both interest and depreciation due to the project.
- The number of positions associated with inpatient services is expected to decrease by 184 FTEs overall from the current year due to the operating efficiencies created by the consolidated hospital campus. However, this reduction is anticipated to occur over multiple years through natural attrition and by transferring positions to hospital-operated settings.
- The consolidated campus will allow for the help achieve efficiencies related to limited physician resources.
- Expense reductions are expected due to lower energy consumption, the elimination of redundant workflow and staffing, and lower maintenance costs for materials required by two separate facilities.
- Other cost efficiencies to be achieved under the newly constructed hospital include reduced infection rates (improved infection control), reduced length of stay, improved fall prevention/management and reduced medical errors and readmissions.
- Non-Operating Revenue primarily consists of realized investment gain (loss) and interest income.

Utilization by payor source for the current year and first year is as follows:

	Current Year		1st Year	
<u>Inpatient</u>	<b>Discharges</b>	<u>%</u>	<u>Discharges</u>	<u>%</u>
Commercial - FFS	695	3%	643	3%
Commercial - MC	4,869	18%	4,703	19%
Medicare - FFS	9,201	34%	8,347	34%
Medicare - MC	4,070	15%	3,728	15%
Medicaid - FFS	1,542	6%	1,252	5%
Medicaid - MC	5,064	19%	4,865	20%
Private Pay	295	1%	276	1%
Charity	406	2%	329	1%
All Other	<u>584</u>	2%	<u>598</u>	2%
Total by Payor	26,726	100%	24,741	100%
	Current Year		1st Year	
<u>Outpatient</u>	Visits	%	<u>Visits</u>	<u>%</u>
Commercial - FFS	22,134	3%	22,961	3%
Commercial - MC	154,935	24%	160,720	24%
Medicare - FFS	173,244	27%	179,726	27%
Medicare - MC	85,285	13%	88,532	13%
Medicaid - FFS	19,097	3%	19,818	3%
Medicaid - MC	153,064	24%	158,898	24%
Private Pay	16,585	3%	17,233	3%
Charity	1,163	0%	1,204	0%
All Other	<u>19,383</u>	<u>3%</u>	20,113	<u>3%</u>
Total by Payor	644,890	100%	669,205	100%

### Capability and Feasibility

Total project costs of \$481,371,583 will be met via \$31,371,583 of equity, a \$300,000,000 HCFTP: Oneida County grant award, and \$150,000,000 to be financed via tax-exempt bonds (terms not currently provided) issued through the DASNY (letter of interest to provide). Morgan Stanley has provided a letter of interest to underwrite the bonds. Prior to obtaining the bond financing, MVHS will secure an interim bridge financing loan in the amount of \$150,000,000 comprised of a three-year, interest only draw period followed by a ten-year term at 2.75% above the one-month LIBOR rate (1.7017% as of March 5, 2018) with payments based on a 30-year amortization schedule. Bank of America has provided a letter of interest to provide such financing.

The submitted budget indicates an excess of revenues over expenses of \$4,919,610 during the first year of operations after the project is completed. Revenue and expense assumptions are based on the experience of the existing services provided within FSLH and SEMC, adjusted for the projected volume and patient utilization.

BFA Attachment A is the summaries of the 2015-2016 certified financial statements for FSLH and SEMC, which indicates a positive working capital, positive net equity, and an excess of revenues over expenses. BFA Attachment B is the internal financial statements of FSLH and SEMC as of December 31, 2017, which indicates a positive working capital and a positive net equity but shows a net operating loss of \$1,927,138. The operating losses are due to lower-than-projected volumes, mainly in outpatient surgery and the cardiac catherization laboratory. Also, a higher need for medical specialists and agency staffing in areas for trauma, ICU, emergency, urgent care, orthopedic surgery and pediatric hospitalists resulted in an increase in expense. To reduce the deficit, MVHS has been working on a recruitment strategy for providers to strengthen the medical staff and is anticipating favorable financial results in 2018. MHVS has also contracted with a third party to provide healthcare consulting services to implement an inpatient clinical documentation improvement program and a labor productivity monitoring system. Also, MHVS believes they will be able to achieve significant savings due to economies of scale under a consolidated hospital campus structure, as detailed in the Operating Budget assumptions noted above.

The applicant has demonstrated the capability to proceed in a financially feasible manner.

### Recommendation

From a financial perspective, contingent approval is recommended.

### **Attachments**

BFA Attachment A Financial Summary - 2015-2016 certified financial statements for Faxton-St.

Luke's Healthcare and St. Elizabeth Medical Center

BFA Attachment B Financial Summary - Internal financial statements FSLH and SEMC as of

December 31, 2017

BFA Attachment C Organizational Chart of Mohawk Valley Health System



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 181016-C Maimonides Medical Center**

**Program:** Hospital County: Kings

Purpose: Construction Acknowledged: January 17, 2018

# **Executive Summary**

### **Description**

Maimonides Medical Center (MMC), a 711-bed. voluntary not-for-profit, Article 28 acute care hospital located at 4802 Tenth Avenue, Brooklyn (Kings County), requests approval to renovate space to expand and modernize the emergency department (ED) and convert 17 medical/surgical beds to neonatal intensive care unit beds. The project will expand and modernize adult and pediatric services of the ED and improve other departments impacted by the ED expansion, including upgrades and renovations to Interventional Cardiology, the Neonatal Intensive Care Unit (NICU) and Surgical Services. The project proposes to expand the NICU bed capacity from 31 beds to 48 beds by adding 7 neonatal intensive care beds, 7 neonatal intermediate care beds, and 3 neonatal continuing care beds. Concurrent with the NICU expansion is a 17-bed decertification of medical/surgical beds, resulting in no net new inpatient beds.

The project consists of new construction, renovation and the addition and replacement of equipment at the main hospital campus. Components of the project are as follows:

• ED: MMC is undergoing significant growth in its ED service, particularly among the adult and geriatric population. The existing ED, which comprises approximately 29,390 square feet and 78 treatment stations, is undersized and experiencing overcrowding and a lack of resources that negatively impacts patient care. Upon completion, the ED will be approximately 63,660 square feet and feature 128 treatment stations.

- Cath Lab: The existing three-room Cath Lab is too small to support the needs of Interventional Cardiology, and the rooms do not meet current minimum design standards requiring patients to be prepped and recovered on a different floor via elevator transfer pre- and post-procedure. The Cath Lab Suite will be relocated to new and expanded space to consolidate and rightsize the program to accommodate for patients with varying levels of complex procedures and recovery times. There is no request to increase the number of Cath Labs in this CON application.
- NICU: The current 31-bed NICU is often at full capacity, with overflow into other available intensive care space resulting in bifurcated inefficient service to these critical patients. The project will create 17 additional NICU beds in 7,200 square feet of space adjacent to the existing 31-bed NICU. To maintain current overall bed certification at MMC, 17 medical/surgical beds will be decertified.
- Post Anesthesia Care Unit (PACU): The existing 4th floor 13-OR Surgical Suite has an inadequately sized PACU and clinical support spaces. To support modernization of Surgical Services, the area housing the to-be-relocated 14-bed Cardio-Thoracic ICU (approved to relocate under CON 172105) will be fully renovated to provide a new 5,900-square-foot, 20-bed PACU.
- Clinical Labs: A reconfiguration of Clinical Labs is planned as part of a broader affiliation with a large regional healthcare system. As part of that reconfiguration, a Rapid Response Anatomic Pathology Lab

will be constructed contiguous to the Surgical Suite in 3,700 square feet of space on the 4th floor. That Lab will have the full range of Anatomic Pathology functions to support Maimonides' surgical program.

MMC serves as a tertiary care hub and safety net provider to Brooklyn's residents with 80% of its patient volume drawn from Medicaid and Medicare enrollees. This project is part of MMC's Master Facilities Plan for capital improvements to better serve Brooklyn's population.

### **OPCHSM Recommendation**

Contingent Approval

### **Need Summary**

Expansion of the ED, PACU, NICU and Cath Lab Suite are needed due to high utilization. This project addresses current overcrowding and is designed for continued growth.

### **Program Summary**

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

### **Financial Summary**

Total project costs of \$116,709,930 will be met through \$11,709,930 equity from operations and the issuance of tax-exempt/taxable revenue bonds for \$105,000,000 at 6% interest with a 30-year term. The financing may be secured on a stand-alone basis with MMC as sole obligor or with credit enhancement provided by the Federal Housing Authority (FHA). Merrill Lynch has provided a financing letter of interest for the underwriting of the revenue bond financing. The proposed enterprise budget is as follows:

	Year One	Year Three
Revenues	\$1,099,548,780	\$1,099,548,780
Expenses	\$1,044,941,312	\$1,044,777,154
Gain/(Loss)	\$54.607.468	\$54,771,626

### Recommendations

### **Health Systems Agency**

There will be no HSA recommendation for this project.

### Office of Primary Care and Health Systems Management Approval contingent upon:

- Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of a bond resolution, acceptable to the Department. Included with the submitted bond resolution must be a sources and uses statement and debt amortization schedule, for both new and refinanced debt. [BFA]
- 3. Submission of an executed bond underwriting agreement, acceptable to the Department. [BFA]
- 4. The submission of State Hospital Code (SHC) Drawings for review and approval, as described in BAER Drawing Submission Guidelines DSG-02. [AER]
- 5. The submission of Engineering (MEP) Drawings for review and approval, as described in BAER Drawing Submission Guidelines DSG-02. [AER]

### **Approval conditional upon:**

- 1. The project must be completed within five years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. Construction must start on or before January 1, 2019 and construction must be completed by March 31, 2022, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the start date this shall constitute abandonment of the approval. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. [PMU]
- 3. The submission of Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, is required prior to the applicant's start of construction. [AER]

Council Action Date April 12, 2018

## **Need Analysis**

### **Proposal**

Maimonides Medical Center (MMC), an existing not-for-profit 711-bed acute care facility located at 4802 Tenth Avenue in Brooklyn (Kings County), requests approval for capital improvements consisting of the expansion and modernization of the adult and pediatric services of the Emergency Department (ED), as well as upgrades and renovations to Interventional Cardiology, Neonatal Intensive Care Unit (NICU) Surgical Services, and a new clinical lab. Additionally, MMC seeks to convert 17 medical/surgical beds to neonatal beds, thus increasing the NICU capacity from 31 beds to 48 beds, as shown in Table 1.

### **Background**

Table 1: Beds						
Bed Type	Current	Change	Proposed			
Coronary Care	10		10			
Intensive Care	40		40			
Maternity	69		69			
Medical / Surgical	448	-17	431			
Neonatal Continuing Care	9	3	12			
Neonatal Intensive Care	10	7	17			
Neonatal Intermediate Care	12	7	19			
Pediatric	32		32			
Pediatric ICU	11		11			
Psychiatric	70		70			
Total	711	0	711			

Source: HFIS 2018

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al Services - Other Medical Specialties
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al Capial Camilaga
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ar Medicine - Therapeutic
ogy - Diagnostic
nal Perinatal Center (RPC)
Dialysis - Acute
Center
by - Occupational O/P
by - Physical O/P
by - Speech Language Pathology

Source: HFIS 2018

The existing ED, with 78 treatment stations, is undersized relative to current healthcare standards and is experiencing overcrowding and a lack of appropriate resources that can negatively impact patient care. Upon completion of the Project, the ED will feature 128 treatment stations.

Table 3: ED Visits					
Year	Visits				
2016	107,869				
2015	91,775				
2014	104,926				
2013	108,803				
2012	115,542				

Source: SPARCS

The existing three-room Cath Lab Suite is undersized to support the growing needs of the interventional Cardiology program. Existing rooms do not meet current minimum design standards, and support functions are inadequate in size. The Cath Lab Suite will be relocated to significantly expanded space on Gellman-OS.

The existing 31-bed NICU is frequently operating at full capacity and often overflows into available space resulting in a bifurcated and inefficient service for these critical patients. A total of 17 NICU beds will be created and located in 7,200 square feet of space adjacent to the existing 31-bed NICU. To maintain the current overall bed certification at MMC, 17 medical/surgical beds will be converted to NICU certification.

A Rapid Response Anatomic Pathology Lab will be constructed contiguous to the Surgical Suite in 3,700 square feet of space on the 4th floor. That Lab will have the full range of Anatomic Pathology functions to support Maimonides' surgical program.

The PACU will be relocated and modernized to support the surgical services.

### Conclusion

The improvements being made will help ease overcrowding, quality, and patient throughput while the facility is brought up to current operating standards.

### Recommendation

From a need perspective, approval is recommended.

### **Program Analysis**

### **Program Description**

It is anticipated that the project will result in an additional 150.6 FTEs in the first year and remain at that level through the third year of operation.

Presently, Maimonides Medical Center's existing emergency department and Cath Lab Suite are undersized and do not meet current minimum design standards which may negatively impact patient care. Further, MMC reported that, for 2012 through 2017, it has consistently exceeded 100% occupancy for NICU beds.

MMC has developed a Facilities Master Plan and the proposed capital improvements (consisting of new construction, renovation and equipment) are an effort to provide significant enhancements to the main hospital campus that will modernize and "right-size" areas, improve overall workflow and prevent overcrowding— all of which should ultimately improve the patient/family experience.

### **Compliance with Applicable Codes, Rules and Regulations**

This facility has no outstanding Article 28 surveillance or enforcement actions and, based on the most recent surveillance information, is deemed to be currently operating in substantial compliance with all applicable State and Federal codes, rules and regulations. This determination was made based on a review of the files of the Department of Health, including all pertinent records and reports regarding the facility's enforcement history and the results of routine Article 28 surveys as well as investigations of reported incidents and complaints.

### Conclusion

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

### Recommendation

From a programmatic perspective, approval is recommended.

# **Financial Analysis**

### **Total Project Cost and Financing**

Total project costs, estimated at \$116,709,930, are as follows:

New Construction	\$7,684,078
Renovation & Demolition	\$40,396,192
Site Development	\$759,480
Asbestos Abatement or Removal	\$2,019,810
Design Contingency	\$5,085,956
Construction Contingency	\$4,701,752
Planning Consultant Fees	\$1,172,549
Architect/Engineering Fees	\$4,690,197
Construction Manager Fees	\$1,516,182
Other Fees	\$413,465
Movable Equipment	\$21,044,110
Telecommunications	\$2,960,776
Financing Costs	\$2,100,000
Interim Interest Expense	\$21,525,000
CON Application Fee	\$2,000
CON Processing Fee	<u>\$638,383</u>
Total Project Cost	\$116,709,930

Project costs are based on a start date of January 1, 2019, with a 41-month construction period.

The applicant's financing plan appears as follows:

Cash	\$11,709,930
Revenue Bonds (6% interest, 30-year term)	\$105,000,000
Total	\$116,709,930

The cash contribution will be provided from MMC's current operations. BFA Attachment A is MMC's 2015-2016 certified and internal financial statements as of November 30, 2017, which show the availability of sufficient resources to cover both the project costs and the requisite working capital requirements.

Merrill Lynch provided a letter of interest for the underwriting of the tax-exempt/taxable revenue bond financing. MMC's preferred method of financing is a non-FHA public or private bond offering issued by Build NYC Resource Corporation (Build NYC). Build NYC, a local development corporation incorporated under New York Not-for-Profit Corporation Law, is administered by New York City Economic Development Corporation (NYCEDC) and assists qualified projects in obtaining tax-exempt and taxable bond financing. Due to the complexity of the FHA credit enhancement process, and since an FHA insured loan is not the preferred financing instrument for this project, the facility has only completed step one (initial self-assessment stage) of the eleven-step process. MMC has committed to keep the Department informed as the financing plan proceeds.

### **Operating Budget**

The applicant submitted their first and third year operating budgets, in 2018 dollars, summarized below:

	Curr	ent Year	<u>Ye</u>	ear One	Yea	<u>ar Three</u>
Inpatient	/Disch.	<u>Total</u>	/Disch.	<u>Total</u>	/Disch.	<u>Total</u>
<u>Revenues</u>						
Medicaid FFS	\$21,335	\$64,152,851	\$21,334	\$67,907,723	\$21,334	\$67,907,723
Medicaid MC	\$10,231	\$206,688,525	\$10,231	\$220,274,749	\$10,231	\$220,274,749
Medicare FFS	\$26,432	\$247,297,308	\$26,432	\$264,795,259	\$26,432	\$264,795,259
Medicare MC	\$21,692	\$85,424,740	\$21,932	\$92,815,815	\$21,932	\$92,815,815
Comm. FFS	\$20,327	\$58,115,038	\$20,327	\$61,855,215	\$20,327	\$61,855,215
Comm. MC	\$18,653	\$78,751,660	\$18,653	\$83,899,802	\$18,653	\$83,899,802
Private Pay/Other	\$10,665	\$7,220,259	\$11,177	\$8,460,759	\$11,177	\$8,460,759
Other		(\$800,640)		(\$800,640)		(\$800,640)
Other Op Rev		\$95,512,584		\$95,512,584		\$95,512,584
Total Revenue		\$842,362,325		\$894,721,266		\$894,721,266
<u>Expenses</u>						
Operating	\$13,078	\$578,866,606	\$12,462	\$588,971,606	\$12,462	\$588,971,606
Capital	<u>\$789</u>	<u>\$34,911,900</u>	<u>\$900</u>	\$42,549,066	<u>\$898</u>	\$42,450,571
Total Expenses	\$13,867	\$613,778,506	\$13,362	\$631,520,672	\$13,360	\$631,422,177
Net Income		<u>\$228,583,819</u>		<u>\$263,200,594</u>		<u>\$263,299,089</u>
Discharges		44,261		47,261		47,261

Other Op Revenue of \$95.512 Million is comprised of the following:

<u>Type</u>	<u>Amount</u>
Loan Forgiveness	\$24,000,000
Government grant income	\$5,926,000
Electronic health records incentive payments	\$155,000
Real estate rental	\$5,895,000
Investment income	\$3,179,000
Special funds income	\$9,270,000
Parking lot income	\$1,234,000
Grants and contribution	\$5,023,000
Insurance company surplus distribution	\$7,855,000
Other	\$8,918,000
Change in captive insurance program	\$20,720,000
Net change in unrealized gains and losses	(\$539,000)
Grants for capital asset acquisitions	\$3,876,000
Total	\$95,512,000

Inpatient utilization by payor source for the first and third years is anticipated as follows:

Medicaid FFS	6.73%
Medicaid MC	45.56%
Medicare FFS	21.20%
Medicare MC	8.95%
Commercial FFS	6.44%
Commercial MC	9.52%
Private Pay	<u>1.60%</u>
Total	100.00%

	Cu	rrent Year	<u>Y</u>	ear One	Ye	ear Three
Outpatient	Per Visit	Total	Per Visit	Total	Per Visit	Total
Revenues						
Medicaid FFS	\$393	\$9,485,965	\$393	\$10,008,802	\$393	\$10,008,802
Medicaid MC	\$249	\$56,842,815	\$249	\$59,976,806	\$249	\$59,976,806
Medicare FFS	\$497	\$36,648,803	\$497	\$38,669,564	\$497	\$38,669,564
Medicare MC	\$508	\$18,104,499	\$508	\$19,102,449	\$508	\$19,102,449
Comm. FFS	\$981	\$42,233,432	\$981	\$44,562,397	\$981	\$44,562,397
Comm. MC	\$1,257	\$31,754,606	\$1,257	\$33,504,782	\$1,257	\$33,504,782
Private Pay	\$27	\$366,440	\$28	\$404,131	\$28	\$404,131
Other		<u>(\$1,401,417)</u>		<u>(\$1,401,417)</u>		<u>(\$1,401,417)</u>
Total Revenue		\$194,035,143		\$204,827,514		\$204,827,514
Expenses						
Operating	\$838	\$374,717,246	\$824	\$388,951,246	\$824	\$388,951,246
Capital	<u>\$43</u>	\$19,377,950	<u>\$52</u>	\$24,469,394	<u>\$52</u>	\$24,403,731
Total Expenses	\$881	\$394,095,196	\$876	\$413,420,640	\$876	\$413,354,977
Net Income		(\$200,060,053)		(\$208,593,126)		(\$208,527,463)
Visits		447,320		471,983		471,983

Outpatient utilization by payor source for the first and third years is anticipated as follows:

Medicaid FFS	5.40%
Medicaid MC	51.10%
Medicare FFS	16.49%
Medicare MC	7.96%
Commercial FFS	9.62%
Commercial MC	5.65%
Private Pay/Other	3.09%
Charity Care	<u>.70%</u>
Total	100.00%

Enterprise Budget	Current Year	<u>Year One</u>	<u>Year Three</u>
	Total	Total	Total
Revenues Inpatient Outpatient	\$842,362,325	\$894,721,266	\$894,721,266
	\$194,035,143	\$204,827,514	\$204,827,514
Total Revenues	\$1,036,397,468	\$1,099,548,780	\$1,099,548,780
Expenses	<b>#</b> 040 770 500	ФСО4 FOO 670	Ф004 400 4 <b>77</b>
Inpatient	\$613,778,506	\$631,520,672	\$631,422,177
Outpatient	\$394,095,196	\$413,420,640	\$413,354,977
Total Expenses	\$1,007,873,702	\$1,044,941,312	\$1,044,777,154
Net Income	\$28,523,766	\$54,607,468	\$54,771,626
Discharges	44,261	47,261	47,261
Visits	447,320	471,983	471,983

The following is noted with respect to the submitted budget:

- Revenue assumptions for both inpatient and outpatient services are based on reimbursement methodologies for government payors (Medicaid and Medicare) and negotiations with commercial payors
- Utilization projections for outpatient are based on trending of ED utilization at MMC, the current ED
  overcrowding, the rapid growth of the King County population, and the overall issues that the other

- county hospitals are facing with providing needed health care services. Incremental inpatient discharges are conservatively estimated at 12% of patients that presented to the ED that are admitted to the hospital. Over the last five years, the ED admission rate has been 25%.
- Expense assumptions are based upon the current operations and incremental expenses associated with the ED project equivalent to \$37 million annually. The incremental expenses are broken down as follows: 41.1% salaries, wages and benefits; 12.3% supplies; 11.7% other direct expenses; 0.6% utilities; and 34.3% capital costs of depreciation and interest.
- Breakeven based on the projected utilization is approximately 58.70% or 46,022 inpatient discharges and 461,797 outpatient visits in years one and three.

The budgets are reasonable.

### **Capability and Feasibility**

Total project cost of \$116,709,930 will be satisfied with \$11,709,930 in equity from MMC's operations with the remainder from a \$105,000,000 tax exempt/taxable revenue bond issue at the above stated terms. BFA Attachment A is MMC's 2015-2016 certified and their internal financial statements as of November 30, 2017, which show significant liquid assets to cover the equity contribution for this application.

Working capital requirements are estimated at \$6,150,576 based on two months of incremental third year expenses. The applicant will satisfy this requirement entirely by equity from MMC's operations. As shown on BFA Attachment A, the facility has significant liquid assets to cover the working capital needs.

MMC projects a net gain of \$54,607,468 in the first year and \$54,771,626 in the third year of operation. Revenues for Medicare and Medicaid are based on reimbursement methodologies for government payors and Commercial and Private Pay are based negotiations with commercial payors. The budgets are reasonable.

As shown on BFA Attachment A, the entity achieved an average positive working capital position, an average positive net asset position and generated an average net income from operations of \$9.673.000 for the period 2015-2016, and a net loss of \$9,074,476 for the period ending November 30, 2017. The loss in 2017 was due, in part, to increased labor costs and higher costs for supplies, drugs and other expenses that were trending at a multiple of the rate of inflation (2.2% -3.5%). A slower than anticipated ramp-up in Trauma Center services and a delay in bringing seven additional physician practices on-line impacted patient volume resulting in lower than expected revenues. Also, the consolidated financial statements include the accounts of the Medical Center and M2 Medical Community Practice, P.C, a professional physician practice formed in 2013 to facilitate alignment between the Medical Center and the physicians. The physician practice had a \$11.3 million loss from operations in 2017 that contributed to the overall loss. The facility has been dealing with significant revenue generating issues due to lack of space in the facility. This project intends to rectify the lack of space issues and allow the facility to generate an incremental net income of \$26 million dollars for both Years One and Three. In recognition of the financial challenges, MMC's Board approved and implemented a \$31 million reduction in force (RIF) in November 2017, as part of a 2018 Break-even budget that will allow the facility to generate an overall positive net income position for both years one and three upon completion of the project.

The applicant demonstrated the capability to proceed in a financially feasible manner.

### Recommendation

From a financial perspective, contingent approval is recommended.

### **Attachments**

BFA Attachment A 2015-2016 Certified and 1/1/2017-11/30/2017 internal financial statements of Maimonides Medical Center



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 172363-E** Flushing Endoscopy Center, LLC

**Program: Diagnostic and Treatment Center** County: Queens

Purpose: **Establishment** Acknowledged: December 7, 2017

# **Executive Summary**

### **Description**

Flushing Endoscopy Center, LLC (the Center), a proprietary Article 28 freestanding ambulatory surgical center (FASC) located at 136-02 Roosevelt Avenue, Flushing (Queens County), requests approval for indefinite life. The Center was approved by the Public Health Council (PHC) under CON 111409 as a single specialty FASC specializing in gastroenterology services. PHC approval was for a conditional five-year limited life and the Center began operation effective May 1, 2013. There are no changes in services associated with this CON.

### **OPCHSM Recommendation**

Approval

### **Need Summary**

Data submission by the applicant, as a contingency of CON 111409, has been completed. Based on CON 111409, Medicaid procedures were projected at 15.90% and

Charity Care was projected at 2.51% for Year Three. Actual Charity Care in Year Three (2016) was 1.63% and Medicaid was 46.03%.

### **Program Summary**

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

### **Financial Summary**

There are no project costs associated with this application. The budget is as follows:

<u>Year One</u>
\$13,190,749
<u>10,146,028</u>
\$3,044,721

### **Recommendations**

### **Health Systems Agency**

There will be no HSA recommendation for this project.

Office of Primary Care and Health Systems Management Approval

Council Action Date April 12, 2018

# **Need Analysis**

### **Analysis**

The primary service area is Queens County.

The table below provides information on projections and utilization for procedures in Year One (2014-1st full year) and Year Three (2016) based on CON 111409

CON 111409- Procedures	Year 1 (	2014)	Year 3	(2016)
Flushing Endoscopy Center	Projected	Actual	Projected	Actual
Total	18,360	19,139	20,400	19,264

The table below provides Year Three utilization, projections and actual, by payor, for CON 111409, and

projections for Year One following approval.

	CON 111409 Projected Year 3	CON 111409 Actual Year 3	CON 172363 Projections
Payor	(2016)	(2016)	Year 1
Medicaid FFS	1.40%	1.90%	1.90%
Medicaid MS	14.50%	44.13%	44.13%
Medicare FFS	19.79%	10.01%	10.02%
Medicare MC	1.40%	12.89%	12.89%
Commercial MC	60.20%	19.63%	19.63%
Other (Exchange)	0.00%	9.22%	9.22%
Private Pay	0.20%	0.59%	0.58%
Charity Care	2.51%	1.63%	1.63%
Total	100.00%	100.00%	100.00%

The center currently has Medicaid Managed Care contracts with the following health plans: Affinity, Emblem, Fidelis, HealthFirst, Metroplus, UHC Community Plan, VNS and Wellcare. The center's Medicaid utilization has been consistently above the original projection of 16% each year of its operation and is projected to be at approximately 46% going forward. The center has an established referral relationship with the Charles B. Wang Community Health Center and is currently pursuing additional charity care partners through the NYC Community Care Program and NYC Health and Hospitals/Gouverneur to grow their charity care program. The center has also partnered with NYSDOH Cancer Services Program to provide services to the under-insured. Flushing Endoscopy Center, LLC is committed to serving individuals needing care regardless of the source of payment or the ability to pay.

### Conclusion

The 2015 report by the Ad Hoc Advisory Committee on Freestanding ASCs and Charity Care indicates that "single specialty freestanding ASCs offering endoscopy are likely to serve an older clientele, a large portion of whom are 65 or over and eligible for Medicare; hence, it may be reasonable to expect a lower volume of Medicaid and charity care cases from these providers than from ASCs offering more general surgical services." The center's Medicaid volume has been consistently above 45% each year of its limited life, and it has been making reasonable and sustained efforts to provide services to the uninsured. Approval of the proposed project will allow for the continued access to gastroenterology ambulatory surgery services for the communities of Queens County.

#### Recommendation

From a need perspective, approval is recommended.

# **Program Analysis**

### **Program Description**

The Center is not proposing to add any services at this time. Staffing is expected to remain at current levels and Dr. Alan C. Yao will continue to serve as the Center's Medical Director.

### Compliance with Applicable Codes, Rules and Regulations

The medical staff will continue to ensure that procedures performed at the facility conform to generally accepted standards of practice and that privileges granted are within the physician's scope of practice and/or expertise. The facility's admissions policy will include anti-discrimination regarding age, race, creed, color, national origin, marital status, sex, sexual orientation, religion, disability, or source of payment. All procedures will be performed in accordance with all applicable federal and state codes, rules and regulations, including standards for credentialing, anesthesiology services, nursing, patient admission and discharge, a medical records system, emergency care, quality assurance and data requirements.

This facility has no outstanding Article 28 surveillance or enforcement actions and, based on the most recent surveillance information, is deemed to be currently operating in substantial compliance with all applicable State and Federal codes, rules and regulations. This determination was made based on a review of the files of the Department of Health, including all pertinent records and reports regarding the facility's enforcement history and the results of routine Article 28 surveys as well as investigations of reported incidents and complaints.

### Conclusion

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

### Recommendation

From a programmatic perspective, approval is recommended.

# **Financial Analysis**

### **Operating Budget**

The applicant has submitted their current year (2016) and the first and third year operating budgets, in 2018 dollars, as shown below:

	Current Year	<u>Year One</u>	<u>Year Three</u>
Revenues			
Medicaid FFS	\$156,492	\$159,622	\$159,622
Medicaid MC	5,131,397	5,234,024	5,234,024
Medicare FFS	821,031	837,452	837,452
Medicare MC	1,685,844	1,719,561	1,719,561
Commercial FFS	4,156,836	4,239,973	4,239,973
Other (Exchange)	942,507	961,357	961,357
Private Pay	38,000	38,760	38,760
Total Revenues	\$12,932,107	\$13,190,749	\$13,190,749
Expenses			
Operating	\$8,779,005	\$9,042,375	\$9,200,607
Capital	1,126,176	1,103,652	1,081,129
Total Expenses	\$9,905,181	\$10,146,028	\$10,281,736
Net Income	\$3,026,926	\$3,044,721	\$2,909,013
Utilization (Procedures)	19,264	19,649	19,649
Cost Per Procedure	\$514.18	\$516.36	\$523.27

Utilization by payor during the current year and the first and third years after receiving indefinite life are as follows:

	Current Year		Years One	<u>&amp; Three</u>
	<u>Procedures</u>	<u>%</u>	<b>Procedures</b>	<u>%</u>
Medicaid FFS	366	1.90%	373	1.90%
Medicaid MC	8,502	44.13%	8,672	44.13%
Medicare FFS	1,929	10.01%	1,968	10.02%
Medicare MC	2,483	12.89%	2,533	12.89%
Commercial FFS	3,781	19.63%	3,857	19.63%
Other (Exchange)	1,776	9.22%	1,812	9.22%
Private Pay	113	0.59%	115	0.58%
Charity Care	<u>314</u>	<u>1.63%</u>	<u>320</u>	<u>1.63%</u>
Total	19,264	100.00%	19,649	100.00%

### **Capability and Feasibility**

There are no project costs associated with this application. The submitted budgets indicate net income of \$3,044,721 and \$2,909,013 during the first and third years. Revenues are based on current reimbursement methodologies. The submitted budgets are reasonable.

BFA Attachment B is the 2015 and 2016 certified financial statements of Flushing Endoscopy Center, LLC. As shown, the facility had a positive average working capital position and a positive net asset position between 2015 and 2016. Also, the entity achieved an average net income of \$7,691,346 for the years 2015 and 2016.

BFA Attachment C is the internal financial statements of Flushing Endoscopy Center, LLC as of November 6, 2017. As shown, the entity had a positive working capital position, a positive net asset position, and achieved a net income of \$4,443,532 through November 6, 2017.

The applicant has demonstrated the capability to proceed in a financially feasible manner.

### Recommendation

From a financial perspective, approval is recommended.

### **Attachments**

BFA Attachment A	Current and original ownership of Flushing Endoscopy Center, LLC
BFA Attachment B	Financial Summary - 2015 and 2016 certified financial statements of Flushing
	Endoscopy Center
BFA Attachment C	Financial Summary - November 6, 2017 internal financial statements of Flushing
	Endoscopy Center

### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of section 2801-a of the Public Health Law, on this 12<sup>th</sup> day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby approves the following application to establish (4), and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

172363 E Flushing Endoscopy Center, LLC



# of Health

# Department Public Health and Health **Planning Council**

# Project # 171380-B **New York Continuum Services, LLC**

**Program: Diagnostic and Treatment Center** County: Kings

**Establishment and Construction** Acknowledged: May 25, 2017 Purpose:

# **Executive Summary**

### **Description**

New York Continuum Services, LLC (the Center), an existing New York limited liability company, requests approval to establish and construct a 24station, Article 28 end-stage renal dialysis (ESRD) center to be located at 85 Bartlett Street, Brooklyn (Kings County). The applicant will lease approximately 10,000 square feet of space in an existing commercial mixed-use building owned by Neighborhood Realty & Management, LLC that will be renovated for the Center's use in accordance with the architect's specifications. The cost for the construction will be charged back to the lessee via the rent payments. The applicant will be responsible for furnishing the equipment and the water system. There is no relationship between the landlord and lessee.

The proposed members of the Center and their ownership percentages are as follows:

The participation of the parti		
Proposed Operator		
New York Continuum	Services, LLC	
<u>Members</u>	<u>%</u>	
Miles Davis	45.0%	
Naftali Brachfeld	27.5%	
Abraham Sieger	27.5%	

### **OPCHSM Recommendation**

Contingent Approval

### **Need Summary**

Access for all residents of the county, and particularly those within the surrounding neighborhoods, will be improved by the additional capacity.

### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

### **Financial Summary**

Total project costs of \$3,195,483 will be met via \$319,548 equity from the proposed members, a bank loan for \$521,185 for a seven-year term at 7% interest (to finance the lease of equipment) and \$2,354,750 as a landlord contribution toward the required renovations for which an affidavit from the landlord was submitted. M&T Bank has provided a letter of interest for the financing at the stated terms. The proposed budget is as follows:

	Year One	Year Three
Revenues	\$2,124,978	\$6,374,934
Expenses	\$2,208,197	\$4,261,165
Net Income	(\$83,219)	\$2,113,769

### Recommendations

### **Health Systems Agency**

There will be no HSA recommendation for this project.

### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of an executed working capital loan commitment, acceptable to the Department of Health. [BFA]
- 3. Submission of an executed bank loan commitment for the lease of equipment, acceptable to the Department of Health. [BFA]
- 4. Submission of an executed building lease, acceptable to the Department of Health. [BFA]
- 5. Submission of an executed transfer and affiliation agreement, acceptable to the Department, with a local acute care hospital. [HSP]
- 6. Submission of an assumed name that will not cause confusion with any existing centers, acceptable to the Department. [HSP]
- 7. Submission of a photocopy of the applicant's amended Operating Agreement, acceptable to the Department. [CSL]
- 8. Submission of a photocopy of the applicant's executed Amended Articles of Organization, acceptable to the Department. [CSL]
- 9. Submission of a photocopy of the applicant's executed Lease Agreement, acceptable to the Department. [CSL]

### Approval conditional upon:

- 1. The project must be completed within three years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. Construction must start on or before July 1, 2018 and construction must be completed by June 30, 2019, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the start date this shall constitute abandonment of the approval. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. [PMU]
- 3. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]
- 4. The applicant is required to submit Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, prior to the applicant's start of construction for record purposes. [AER]

Council Action Date April 12, 2018

# **Need Analysis**

### **Background**

New York Continuum Services, LLC seeks approval to establish and construct a freestanding 24-station chronic renal dialysis center at 85 Bartlett Street in Brooklyn (Kings County) where there is significant projected need for additional stations. This application was reviewed with a batch of others targeting Kings County, the rest of which were eligible for administrative approval. Kings County had an estimated population 2,629,150 in 2016, 12.7% of which was aged 65 and over and 50.8% of which was nonwhite. These two population groups are statistically more likely to need end stage renal dialysis service. Comparisons between Kings County and New York State are shown below.

	Kings County	New York State
Ages 65 and Over	12.7%	15.4%
Nonwhite	50.8%	30.1%

Source: U.S. Census 2017

### **Needs Projections and Analysis**

The below chart depicts projections prior to consideration of the pending batch of Kings County dialysis projects.

New York State Chronic End Stage Renal Disease (Dialysis) Resources / Need Projected Through 2021						
County	Existing Resources	Pending Resources	Total Current Resources	Projected Need 2021	Projected Unmet Need 2021	
	а	b	С	d	е	
			(a+b)		(d-c)	
Kings	783	346	1,129	1,227	98	
Effective N	Effective November 7, 2017					
Column (a): Existing Resources: Stations in operation						
Column (b): Pending Resources: Approved-but-not-yet-operational stations						
Column (d): Total Need Projected Using 2016 Data and Upper Limit of 95%						
Confidence	e Linear Regr	ession Metho	dology			

### **Analysis**

The increasingly diverse population of Kings County, high obesity rates, the impact of diabetes (and that disease's relationship to End Stage Renal Disease), as well as the aging of the population in general, indicate a sustained future need for additional dialysis services in the County. This particular application addresses an area of relatively concentrated need within the northeastern corner of the county where existing services are comparatively sparse.

The Department also considered the following local factors presented by the applicant:

- The service area is a Primary Care Health Professional Shortage Area (HPSA) and Medically Underserved Area.
- The service area is 64% African American: (ESRD onset at age 57 vs. 63 for the White Population), and 20% Hispanic.
- Patients in the service area often go to the hospital first, then travel great distances to find a provider.
- The applicant stated that the centers closest to the Bartlett Street site have relatively low star ratings except for a hospital-operated center.
- Many patients don't have private transportation.
- The center will be open on Sundays to accommodate religious, cultural and employment needs of patients and their caregivers.

Existing Kings County Dialysis Centers in Relation to Proposed Facility							
Facility Name	Address Line	Zip	Shifts	Stations	Occupancy	Star Rating	Distance Miles
FMS-NEPHROCARE	1402 ATLANTIC AVE	11216	3	26	146.15%	3	2.5
BROOKLYN HOSPITAL CENTER	121 DEKALB AVE	11201	4	6	100.00%	3	2.8
CENTRAL BROOKLYN DIALYSIS CENTER LLC	818 STERLING PL	11216	4	30	145.33%	1	2.8
BROOKLYN DIALYSIS CENTER LLC	915 DEAN STREET	11238	3	25	132.80%	2	2.9
BROOKLYN HOSPITAL CENTER II	19 ROCKWELL PL	11217	4	25	152.00%	5	2.9
ROGOSIN INSTITUTE- NEPHROLOGY FOUNDATION OF BROOKLYN EAST	63 PENNSLYVANIA AVE	11207	4	30	119.33%	3	3.2
BUSHWICK CENTER FOR RENAL DIALYSIS, LLC	51 GEORGIA AVE	11207	4	20	150.00%	1	3.4
KINGSBROOK JEWISH MEDICAL CENTER - RNH DIALYSIS	585 SCHENECTADY AVE	11203	0	4	130.00%	1	3.5
KINGSBROOK JEWISH MEDICAL CENTER	585 SCHENECTADY AVE	11203	4	13	180.77%	1	3.5
KINGS COUNTY HOSPITAL CENTER	451 CLARKSON AVE	11203	3	26	121.15%	5	3.6
SUNY PARKSIDE DIALYSIS CENTER	710 PARKSIDE AVE	11226	4	24	125.83%	3	3.9
BROOKDALE PHYSICIANS DIALYSIS ASSOCIATES	9701 CHURCH AVE	11212	3.5	28	105.71%	4	4.1
BROOKDALE HOSPITAL & MEDICAL CENTER	1 BROOKDALE PLZ	11212	3	10	67.50%	1	4.2
PROSPECT PARK DIALYSIS	672 PARKSIDE AVE	11226	3	32	115.00%	1	4.2
ATLANTIC HEMODIALYSIS AT COBBLE HILL NURSING HOME	380 HENRY ST	11201	4	5	144.00%	2	4.4
FMS-NEPHRO CARE WEST	358-362 4TH AVE	11215	3	20	147.00%	3	4.5
UTICA AVENUE DIALYSIS CLINIC ROGOSIN KIDNEY CENTER -	1305 UTICA AVE	11203	3	30	130.00%	3	4.7
BKLYN	506 6TH ST	11215	4	22	150.91%	3	4.9
GATEWAY DIALYSIS CENTER	1170 EAST 98TH ST	11236	4	20	157.00%	3	5.2
NEOMY DIALYSIS CENTER	1122 CONEY ISLAND AVE	11230	3.5	31	121.29%	3	6.4
MILLENNIUM DIALYSIS	1408 OCEAN AVE	11230	4	20	134.00%	2	6.5
MIDWOOD DIALYSIS LIBERTY R.C.	1915 OCEAN AVE 3915 AVENUE V	11230	3.5 3.5	34 29	96.47% 121.38%	3	7.1 7.2
BAYRIDGE SUNSET PK DIALYSIS CTR	140 58TH STREET	11234 11220	3.5	26	140.00%	3	8.1
KNICKERBOCKER DIALYSIS, INC.	4102 13TH AVE	11219	2.5	32	105.63%	2	8.8
DCI NARROWS KIDNEY CENTER	6520 FT HAMILTON PKWAY	11219	3.5	19	126.32%	5	9.1
DYKER HEIGHTS DIALYSIS CENTER	1435 86TH ST	11228	4	20	150.00%	5	10.6
ROGOSIN INSTITUTE- NEPHROLOGY FOUNDATION OF BROOKLYN SOUTH	1845 MCDONALD AVE	11223	3.5	30	126.67%	4	11.6
NEW YORK AKC, INC	2651 EAST 14TH ST	11235	3.5	24	159.17%	5	12.8
SHEEPSHEAD BAY RENAL CARE CENTER	26 BRIGHTON 11TH ST	11235	2.5	16	133.75%	5	16.2

### Conclusion

Access for all residents of the County, and particularly those within the surrounding high need neighborhood, will be improved by the additional capacity.

### Recommendation

From a need perspective, approval is recommended.

# **Program Analysis**

### **Program Description**

New York Continuum Services, LLC seeks approval to establish and construct a freestanding 24-station chronic renal dialysis center to be located at 85 Bartlett Street in Brooklyn (Kings County).

Proposed Operator	New York Continuum Services, LLC
Doing Business As	TBD
Site Address	85 Bartlett Street
	Brooklyn, NY 11206 (Kings County)
Approved Services	Chronic Renal Dialysis (24 Stations)
Shifts/Hours/Schedule	7 days per week, 6 am to 10 pm
	(The center will have Sunday hours to accommodate
	residents of the community who observe the Sabbath
	on Saturday)
Staffing (1st Year / 3rd Year)	12.0 FTEs / 24.6 FTEs
Medical Director(s)	Stuart Rosenberg, MD
Emergency, In-Patient and Backup	Expected to be provided by provided by
Support Services Agreement and	Woodhull Medical Center
Distance	0.30 miles / 3 minutes

### **Character and Competence**

The members of New York Continuum Services, LLC are:

<u>Name</u>	<u>Interest</u>
Miles Davis, manager	45.0%
Adam Sieger	27.5%
Naftali (Nathan) Brachfeld	27.5%

Each of the proposed members of New York Continuum Services, LLC possess health care experience. Mr. Davis is a New York State certified Emergency Medical Technician (EMT) and has been employed for over 20 years by the Kings Harbor Multicare Center in the Bronx. Currently, he serves as the Dialysis Administrator. Mr. Sieger and Mr. Brachfeld are both licensed nursing home administrators currently serving as Administrators of their respective facilities. Mr. Sieger has been employed for nearly 20 years by the Regeis Care Center, a 236-bed Residential Health Care Facility in the Bronx, and, since 2002, Mr. Brachfeld has been employed by the New York Center for Rehabilitation and Nursing, a 280-bed Residential Health Care Facility in Queens.

Disclosure information was submitted and reviewed for the proposed Medical Director. Stuart Rosenberg, M.D. is a New York State licensed practicing clinical physician board-certified in Internal Medicine with sub-certification in Nephrology. Dr. Rosenberg received his medical degree from the University of Connecticut Health Center and completed a nephrology fellowship at Albert Einstein College of Medicine. In 1994, he joined the Albert Einstein Division of Nephrology faculty as an Assistant Professor of Clinical Medicine. Since 2004, he has served as the Medical Director of the Kings Harbor Dialysis Center. In total, Dr. Rosenberg has over 25 years of experience treating patients with chronic and end-stage renal disease.

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

Additionally, the staff from the Division of Certification & Surveillance reviewed the ten-year surveillance history of all associated facilities. Sources of information included the files, records, and reports found in the Department of Health. Included in the review were the results of any incident and/or complaint investigations, independent professional reviews, and/or comprehensive/focused inspections. The review found that any citations were properly corrected with appropriate remedial action.

### Conclusion

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

### Recommendation

From a programmatic perspective, contingent approval is recommended.

# **Financial Analysis**

### **Total Project Cost and Financing**

Total project cost for renovation, equipment and fees is estimated at \$3,195,483 broken down as follows:

Renovation and Demolition	\$2,354,750
Fixed Equipment	170,000
Other Fees	75,000
Architect/Engineering Fees	141,285
Movable Equipment	434,980
CON Fee	2,000
Additional Processing Fee	<u>17,468</u>
Total Project Cost	\$3,195,483

Project costs are based on a construction start date of July 1, 2018 and a 12-month construction period.

The applicant's financing plan is as follows:

Equity (from proposed members)	\$319,548
Landlord Contribution *	2,354,750
Bank Loan (7-year term, fixed interest estimated at 7%)	<u>521,185</u>
Total	\$3,195,483

<sup>\*</sup> The landlord will contribute toward the total project cost and will recover the renovation cost contribution via the lease payments. The property owner/landlord has submitted an affidavit (dated September 6, 2017) stating that Neighborhood Realty & Management, LLC will finance the renovations that are subject to this application.

M&T Bank has submitted a letter of interest for the equipment lease financing at the stated amount and terms listed above.

BFA Attachment A is a summary of the proposed members' net worth, which indicates sufficient resources proportional to ownership interest to cover the equity requirement. Also, a draft lease agreement has been submitted indicating lessor will pay the renovation costs and re-coup it through the lease payments.

### **Lease Agreement**

The applicant has submitted a draft lease for the site to be occupied. The terms are summarized below:

Premises:	Approximately 10,000 square feet located at 85 Bartlett Street, Brooklyn, NY
Lessor:	Neighborhood Realty & Management, LLC
Lessee:	New York Continuum Services, LLC and Miles Davis as Personal Guarantor
Term:	10 years with two 5-year renewal options.
Rental:	Year 1-5: \$400,000 annual (approximately \$40 per sq. ft.)
	Year 6-10: \$440,000 annually (approximately \$44 per sq. ft.)
Provisions:	Lessee pays maintenance fees and other operating charges including gas, electric,
	water, sewer, insurance, building personnel costs, repairs and taxes based on use.
Guarantor:	Applicant member, Mile Davis, is listed in the lease agreement as a Personal Guarantor.

The applicant has provided an affidavit attesting that the lease is an arm's length agreement, as there is no relationship between landlord and tenant. The applicant has submitted letters from two New York realtors attesting to the rent reasonableness.

### **Operating Budget**

The applicant has submitted an operating budget for the first and third years, in 2018 dollars, which is summarized below:

	Year One		Year Three	
Revenues	Per Treatment	<u>Total</u>	Per Treatment	<u>Total</u>
Medicare	\$274.97	\$1,276,704	\$274.99	\$3,830,113
Medicaid	\$269.72	161,561	\$269.72	484,683
Commercial	\$325.06	730,080	\$325.01	219,0240
Less Bad Debt		(43,367)		<u>(130,101)</u>
Total Revenues		\$2,124,978		\$6,374,935
<u>Expenses</u>				
Operating	\$217.19	\$1,626,292	\$164.51	\$3,695,533
Capital	<u>77.71</u>	<u>581,905</u>	<u>25.18</u>	<u>565,632</u>
Total Expenses	\$294.90	\$2,208,197	\$189.69	\$4,261,165
Net Income(Loss)		<u>(\$83,219)</u>		\$2,113,769
Treatments		7,488		22,464
Cost / Treatment		\$294.90		\$189.69

The first-year loss is due to start-up costs as the Center will only be open three days per week until patient census grows. By Year Three, the center will be operating six days per week and, once fully operational, will operate seven days per week. The applicant stated that any initial operating losses will be covered by the members.

Revenue assumptions are based upon current reimbursement methodologies by payor for chronic renal dialysis services. Expense and utilization assumptions are based on historical trends of other dialysis centers within Kings County.

Utilization by payor source for the first and third years is as follows:

	<u>Year One</u>		Year Three	
	<b>Treatments</b>	<u>%</u>	<b>Treatments</b>	<u>%</u>
Medicare	4,643	62%	13,928	62%
Medicaid	599	8%	1,797	8%
Commercial	<u>2,246</u>	<u>30%</u>	<u>6,739</u>	<u>30%</u>
Total	7,488	100%	22,464	100%

The applicant provided a conservative projection of utilization to reflect start-up issues and ramp-up of the dialysis center.

### **Capability and Feasibility**

Total project costs of \$3,195,483 will be met via \$319,548 equity from the proposed members, a bank loan for \$521,185 for a seven-year term at 7% interest (to finance the leased equipment) and \$2,354,750 as a landlord contribution toward the required renovations costs. The landlord has submitted an affidavit indicating contribution of project costs. M&T Bank has provided a letter of interest for the financing at the stated terms. BFA Attachment A shows sufficient resources for the equity contribution.

Working capital is estimated at \$710,194, based on two months of Year Three expenses. The proposed members will provide \$360,194 in equity with the balance financed via a loan for \$350,000 for a three-year term at 7% interest. M&T Bank has provided a letter of interest for the working capital financing at the stated terms.

BFA Attachment B is the pro-forma balance sheet of the Center as of the first day, which indicates the operations will begin with positive members' equity of \$420,692.

The submitted budget projects a net profit/(loss) of (\$83,219) and \$2,113,769 during the first and third years, respectively. Medicare and Medicaid reflect prevailing reimbursement methodologies. All other revenues assume current reimbursement methodologies. The Year One loss is due to the Center not being fully operational and is expected during the startup phase in of operations. The budget appears reasonable.

Subject to the noted contingencies, the applicant has demonstrated the capability to proceed in a financially feasible manner.

### Recommendation

From a financial perspective, contingent approval is recommended.

### **Attachments**

BFA Attachment A Net Worth Statement of proposed members

BFA Attachment B Pro Forma Balance Sheet of New York Continuum Services, LLC

BFA Attachment C Organization Chart

### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish and construct a 24-station chronic renal dialysis center to be located at 85 Bartlett Street, Brooklyn, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

171380 B New York Continuum Services, LLC

### APPROVAL CONTINGENT UPON:

- 1. Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of an executed working capital loan commitment, acceptable to the Department of Health. [BFA]
- 3. Submission of an executed bank loan commitment for the lease of equipment, acceptable to the Department of Health. [BFA]
- 4. Submission of an executed building lease, acceptable to the Department of Health. [BFA]
- 5. Submission of an executed transfer and affiliation agreement, acceptable to the Department, with a local acute care hospital. [HSP]
- 6. Submission of an assumed name that will not cause confusion with any existing centers, acceptable to the Department. [HSP]
- 7. Submission of a photocopy of the applicant's amended Operating Agreement, acceptable to the Department. [CSL]
- 8. Submission of a photocopy of the applicant's executed Amended Articles of Organization, acceptable to the Department. [CSL]
- 9. Submission of a photocopy of the applicant's executed Lease Agreement, acceptable to the Department. [CSL]

### APPROVAL CONDITIONAL UPON:

- 1. The project must be completed within three years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. Construction must start on or before July 1, 2018 and construction must be completed by June 30, 2019, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the start date this shall constitute abandonment of the approval. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. [PMU]
- 3. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]
- 4. The applicant is required to submit Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, prior to the applicant's start of construction for record purposes. [AER]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



### **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahpleuter

General Counset

Date:

February 13, 2018

Subject:

Cayuga Medical Center Auxiliary, Inc.

Cayuga Medical Center Auxiliary, Inc. (the "Foundation") desires to solicit contributions to support Cayuga Medical Center at Ithaca, Inc., a licensed Article 28 facility located in Ithaca, New York.

To legally do this type of fundraising, the Foundation must receive approval from PHHPC, and the Foundation must receive PHHPC consent to file the formational Certificate of Incorporation. Such approval and consent is required pursuant to NY PHL §2801-a (1), (6), and (8), as well as NY N-PCL §404 (0) and (t).

Attached for PHHPC's review is a letter from the Foundation's attorney which includes a description of the fundraising activities that the Foundation plans to undertake; the Certificate of Incorporation of the Foundation along with the corporation's By-laws; a letter from the supported organization, Cayuga Medical Center at Ithaca, Inc.; information regarding the Foundation's initial board of directors; among other information.

There is no legal objection to the formation of the Foundation. The proposed Certificate of Incorporation of the Foundation is in legally acceptable form, and there is no legal objection to the filing of the same with the New York State Secretary of State.

Attachments.

HARRIS BEACH #

ATTORNEYS AT LAW

99 GARNSEY ROAD PITTSFORD, NY 14534 (585) 419-8800

ERIC J. BACH

DIRECT: (585) 419-8615 FAX: (585) 419-8811 EBACH@HARRISBEACH.COM

# CERTIFIED MAIL – RETURN RECEIPT REQUESTED

Colleen M. Leonard
Executive Secretary, Public Health and Health Planning Council
NYS Department of Health
Corning Tower - Room 1805
Empire State Plaza
Albany, New York 12237

Re: Cayuga Medical Center Auxiliary, Inc.

Dear Ms. Leonard:

January 16, 2018

On behalf of Cayuga Medical Center Auxiliary, Inc., please consider this submission a formal request for the issuance of a letter of consent to permit filing with the Secretary of State of the Certificate of Incorporation attached hereto as **Exhibit A**.

Your approval, in the form of the above-referenced letter of consent, is required pursuant to Sections 404(e) and 404(t) of the New York Not-for-Profit Corporation Law because, as set forth in Paragraph 3 of the proposed Certificate of Incorporation, Cayuga Medical Center Auxiliary, Inc. intends to solicit contributions to support Cayuga Medical Center at Ithaca, Inc., which is a general hospital located in Ithaca, New York, that is licensed pursuant to Article 28 of the New York Public Health Law.

In support of this approval request, please consider each of the following nine items:

### 1. Certificate of Incorporation – COPY

A photocopy of the signed and dated proposed Certificate of Incorporation of Cayuga Medical Center Auxiliary, Inc. is attached hereto as **Exhibit A**.

### 2. <u>Certificate of Incorporation</u> – SUPPORTED ORGANIZATION

Paragraph 3 of the proposed Certificate of Incorporation of Cayuga Medical Center Auxiliary, Inc. specifically identifies the name of the supported organization: Cayuga Medical Center at Ithaca, Inc.

### 3. Certificate of Incorporation – CONTENTS

Paragraph 7 of the proposed Certificate of Incorporation of Cayuga Medical Center Auxiliary, Inc. reads in its entirety as follows:

Nothing in this Certificate of Incorporation shall authorize the corporation, within the State of New York, to (a) provide hospital services or health related services, as such terms are defined in the New York State Public Health Law (PHL); (b) establish, operate or maintain a hospital, a home care services agency, a hospice, a managed care organization, or a health maintenance organization, as provided for by Articles 28, 36, 40 and 44, respectively, of the PHL and implementing regulations; (c) establish and operate an independent practice association; (d) establish, operate, construct, lease, or maintain an adult home, an enriched housing program, a residence for adults, or an assisted living program, as provided for by Article 7 of the New York State Social Services Law; or (e) establish, operate, construct, lease or maintain an assisted living residence, as provided for by Article 46-B of the PHL. Additionally, nothing in this Certificate of Incorporation shall authorize the corporation, within the State of New York, to (i) hold itself out as providing or (ii) provide any health care professional services that require licensure or registration pursuant to either Title 8 of the New York State Education Law or the PHL, including, but not limited to, medicine, nursing, psychology, social work, occupational therapy, speech therapy, physical therapy, or radiation technology.

### 4. Bylaws – COPY

A photocopy of the proposed Bylaws of Cayuga Medical Center Auxiliary, Inc. is attached hereto as **Exhibit B**.

### 5. Letter from Supported Organization – ORIGINAL

An original, signed and dated letter from a duly-authorized representative of the intended supported organization, acknowledging that it will accept funds for it raised by the Cayuga Medical Center Auxiliary, Inc. is attached hereto as **Exhibit C**.

### 6. Generalized Description of Fundraising Activities

It is anticipated that the fundraising activities of Cayuga Medical Center Auxiliary, Inc. will include the development of an annual campaign aimed at a particular program or purpose of Cayuga Medical Center at Ithaca, Inc. that will be publicated in various ways, including through regular mail, e-mail, social media, and telephone and personal contacts. Cayuga Medical Center Auxiliary, Inc. may also engage in such fundraising events as golf tournaments, galas and wellness promotions, and it may apply for grants from private foundations.

# 7. <u>Information regarding the Corporation's Initial Board of Directors</u>

Attached as **Exhibit D**, please find a list of the following information regarding the Corporation's initial Board of Directors: (1) name and address; (2) occupation; (3) employer name and address; and (4) past and present affiliations with other charitable or non-profit organizations.

### 8. Organizational Relationship

With respect to the identification of the organizational relationship between the Corporation and the licensed supported organization, as set forth in Article II, Section 1 of the proposed Bylaws of Cayuga Medical Center Auxiliary, Inc., Cayuga Medical Center Auxiliary, Inc. will be a membership corporation with its membership comprised of individuals interested in supporting the purposes of the Corporation. Cayuga Medical Center at Ithaca, Inc. – i.e., the supported organization – will not be a member of Cayuga Medical Center Auxiliary, Inc. As such, the supported organization will not have a structural relationship to the Corporation, and, further, will not control the Corporation.

# 9. Affiliated Entities

With respect to any entities, which control, or are controlled by, the Corporation, please note that there are no such entities — i.e., the Corporation will have no structural affiliations whatsoever.

If there are any questions relating to the formation and/or operation of Cayuga Medical Center Auxiliary, Inc., or if additional information in support of this application for approval is required, please contact me at the Pittsford, New York address or telephone number set forth above.

Very truly yours,

Eric J. Bach

Enclosures

# Exhibit A

### CERTIFICATE OF INCORPORATION

### OF

### CAYUGA MEDICAL CENTER AUXILIARY, INC.

Under Section 402 of the Not-for-Profit Corporation Law

The undersigned, for the purpose of forming a not-for-profit corporation pursuant to the Not-for-Profit Corporation Law of the State of New York, hereby certifies:

- 1. The name of the corporation is: Cayuga Medical Center Auxiliary, Inc.
- 2. The corporation is a corporation as defined in subparagraph (5) of paragraph (a) of Section 102 of the Not-for-Profit Corporation Law.
- 3. The corporation is organized and shall be operated exclusively to benefit Cayuga Medical Center at Ithaca, Inc. and its not-for-profit, tax exempt affiliates. To this end, the corporation shall:
- (a) Coordinate and provide, directly or indirectly, volunteer services and assistance to benefit Cayuga Medical Center at Ithaca, Inc. and its not-for-profit, tax exempt affiliates;
- (b) Promote and raise community awareness, interest, and support to benefit Cayuga Medical Center at Ehaca, Inc. and its not-for-profit, tax exempt affiliates;
- (c) Solicit, collect, accept, hold, invest, reinvest and administer gifts, bequests, devises, grants, contributions, donations and property of any sort, without limitation as to amount or value, for the foregoing purposes;
- (d) Expend, contribute, disburse, donate or otherwise use its assets and/or income for the foregoing purposes; and
- (e) Do any other act or thing incidental to or connected with the foregoing purposes or in advancement thereof, but not for the pecuniary profit or financial gain of its members, trustees, directors, officers or any private person.

- 4. In furtherance of its corporate purposes and operations being exclusively for the benefit of Cayuga Medical Center at Ithaca, Inc., the following governance and management powers shall be reserved to Cayuga Medical Center at Ithaca, Inc.:
- (a) To approve any amendment of the Certificate of Incorporation or Bylaws of the Corporation and the adoption of any Restated Certificate of Incorporation or Restated Bylaws of the Corporation;
- (b) To approve any plan of merger, consolidation, reorganization, or dissolution of the Corporation;
- (c) To approve a voluntary change in the Corporation's tax exemption status under Section 501(c)(3) of the Internal Revenue Code; and
- (d) To approve the sale or other disposition of all or substantially all of the assets of the Corporation.
- 5. In furtherance of its corporate purposes, the corporation shall have the power to solicit and receive gifts, grants and contributions from public and private sources, together with all general powers enumerated in Section 202 of the Not-for-Profit Corporation Law.
- 6. Nothing in this Certificate of Incorporation shall authorize this corporation, directly or indirectly, to engage in or include among its purposes any of the activities mentioned in Section 404(a)-(n), (p)-(s), or (u)-(v) of the Not-for-Profit Corporation Law.
- 7. Nothing in this Certificate of Incorporation shall authorize the corporation, within the State of New York to (a) provide hospital services or health related services, as such terms are defined in the New York State Public Health Law (PHL); (b) establish, operate or maintain a hospital, a home care services agency, a hospice, a managed care organization, or a health maintenance organization, as provided for by Articles 28, 36, 40 and 44, respectively, of the PHL and implementing regulations; (c) establish and operate an independent practice association; (d) establish, operate, construct, lease, or

maintain an adult home, an enriched housing program, a residence for adults, or an assisted living program, as provided for by Article 7 of the New York State Social Services Law; or (e) establish, operate, construct, lease or maintain an assisted living residence, as provided for by Article 46-B of the PHL. Additionally, nothing in this Certificate of Incorporation shall authorize the corporation, within the State of New York, to (i) hold itself out as providing or (ii) provide any health care professional services that require licensure or registration pursuant to either Title 8 of the New York State Education Law or the PHL, including, but not limited to, medicine, nursing, psychology, social work, occupational therapy, speech therapy, physical therapy, or radiation technology.

- 8. The corporation is a charitable corporation under Section 201 of the Not-for-Profit Corporation Law.
- 9. Netwithstanding any other provision herein, the corporation is organized and operated exclusively for charitable purposes as specified in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, and shall not carry on any activities not permitted to be carried on by an organization exempt from federal income tax under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, or by an organization contributions to which are deductible under Section 170(c)(2) of said Code.
- 10. No part of the assets, income, profits or earnings of the corporation shall inure to the benefit of any member, trustee, director or officer of the corporation or any private individual (except that reasonable compensation may be paid for services rendered to or for the corporation affecting one or more of its purposes), and no member, trustee, director or officer of the corporation or any private individual shall be entitled to share in the distribution of any of the corporate assets on dissolution of the corporation.
- 11. No substantial part of the activities of the corporation shall be carrying on propaganda, or otherwise attempting to influence legislation (except as otherwise provided by Section 501(h) of the

Internal Revenue Code of 1986, as amended), and the corporation shall not participate in, or intervene in (including the publication or distribution of statements), any political campaign on behalf of any candidate for public office.

- 12. In the event of dissolution, all of the remaining assets and property of the corporation shall, after necessary expenses thereof, be distributed to one or more not-for-profit affiliates of the corporation, provided that such distributee(s) shall then qualify under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, subject to an order of a Justice of the Supreme Court of the State of New York. If none of the not-for-profit affiliates of the corporation shall so qualify at the time of dissolution, then distribution shall be made to such other organization or organizations that are organized and operated exclusively for charitable, educational or scientific purposes as shall at the time qualify as an exempt organization or organizations under Section 501(c)(3) of the Internal Revenue Code of 1986, as amended, subject to an order of a Justice of the Supreme Court of the State of New York. For purposes of this paragraph, an "affiliate" shall mean any not-for-profit organization which controls, is controlled by, or is under common control with the corporation.
- 13. In any taxable year in which the corporation is a private foundation as defined by Section 509 of the Internal Revenue Code of 1986, as amended, the corporation shall:
- (a) not engage in any act of self-dealing that is subject to tax under Section 4941 of said Code;
- (b) distribute its income for each taxable year at such time and in such manner as not to subject the corporation to tax on undistributed income under Section 4942 of said Code;
- (c) not retain any excess business holdings in such manner as to subject the corporation to tax under Section 4943 of said Code;
- (d) not make any investments in such a manner as to subject the corporation to tax under Section 4944 of said Code; and

- not make any expenditures that are subject to tax under Section 4945 of said (e) Code.
- The number of directors constituting the entire board of directors of the corporation shall 14. not be less than three. Subject to such limitation, the number shall be fixed by or in accordance with the bylaws of the corporation pursuant to Section 702 of the Not-for-Profit Corporation Law. The names and addresses of the initial directors are:

Name	Address
Kristin Alling	111 Woolf Lane Ithaca, NY 14850
Roberta Chiesa	159 Bundy Road Ithaca, NY 14850
Glenda Mattoon	P.O. Box 876 Trumansburg, NY 14886
Loretta Ramstad	370 Savage Farm Drive Ithaca, NY 14850
Claude Hewitt	2 Horizon Drive Ithaca, NY 14850
Joanna VanBusKirk	136 Seven Mile Drive #6 Ithaca, NY 14850
Randy Olson	73 Sage Road Ithaca, NY 14850
Teresa Palmer	1538 Taughannock Blvd Ithaca, NY 14850
Larry Hoffman	55 Genung Circle Ithaca, NY 14850

15. The office of the corporation is to be located in the County of Tompkins, State of New York.

- 16. The Secretary of State is hereby designated as the agent of the corporation upon whom process against it may be served, and the post office address to which the Secretary of State shall mail a copy of any process against the corporation that may be served upon him is: Cayuga Medical Center Auxiliary, Inc., 101 Dates Drive, Ithaca, New York 14850.
  - 17. The subscriber is of the age of eighteen years or over.

IN WITNESS WHEREOF, the subscriber has signed this Certificate of Incorporation this day of January, 2018.

Kristin Alling Incorporator 111 Woolf Lane Ithaca, NY 14850

# CERTIFICATE OF INCORPORATION

OF

# CAYUGA MEDICAL CENTER AUXILIARY, INC.

Under Section 402 of the Not-for-Profit Corporation Law

HARRIS BEACH PLLC 99 Garnsey Road Pittsford, NY 14534

# Exhibit B

S

of

Cayuga Medical Center Auxiliary, Inc.

Adopted:

# **Bylaws**

of

# Cayuga Medical Center Auxiliary, Inc.

# Article I

# - The Corporation -

#### Section 1. Name.

The Corporation shall be known as "Cayuga Medical Center Auxiliary, Inc."

# Section 2. Offices.

The principal office of the Corporation shall be located in Tompkins County, New York. The Corporation may also have offices at such other places within the State of New York as the Board of Directors (the "Board") may from time to time determine or the activities of the Corporation may require.

# Section 3. Purposes.

The Corporation shall have such purposes as are now or hereafter set forth in its Certificate of Incerporation.

#### Article II

# - Membership -

# Section 1. Members.

The Corporation shall be a membership corporation. The membership shall be open to all individuals age 18 or older interested in supporting the purposes of the Corporation. The membership shall be comprised of three separate classes of members. Each class of membership, comprised of individual "Members," shall have specific commitment levels with respect to the volunteer services to be provided to Cayuga Medical Center at Ithaca, Inc. (the "Medical Center"). Such volunteer services may be of any type and may be provided to any department of the Medical Center, as approved by the Corporation. However, Members of the Corporation who are employees of the Medical Center may not provide volunteer services within the department of the Medical Center in which they are employed. The three classes of membership shall be:

(1) <u>Active Members</u> - Active Members shall contribute a minimum of 24 hours of volunteer services per year, as measured by the 12 months ended as of the last day of the calendar year immediately prior to the annual meeting. Active Members shall be voting Members.

- (2) <u>Life Members</u> Life Members shall be voting Members. Membership in this class shall be comprised of (i) those Active Members who fulfilled the requirements to be Active Members for 20 years, inclusive of active membership in any predecessor entity, and (ii) those Members who have previously served as President of the Board of Directors of the Corporation or of the Board of Directors of any predecessor entity. Membership in this class is granted for life without regard to volunteer service levels.
- (3) <u>Associate Members</u> Associate Members shall be non-voting Members. Associate Members shall participate in service programs sponsored by the Corporation. Any Member providing less than 24 hours of volunteer services per year, as measured by the 12 months ended as of the last day of the calendar year immediately prior to the annual meeting, shall be an Associate Member.

# Section 2. Annual Meeting of the Members.

The Members of the Corporation shall hold an annual meeting of the Members each year in the month of April, at a convenient time and place as may be designated by the Board. At the annual meeting, the Members shall elect the Officers of the Corporation's Board of Directors, receive the annual report of the Corporation, and transact such other business as may properly come before the meeting.

# Section 3. Annual Report to the Members.

- (a) The President and the Treasurer shall prepare and present, at the annual meeting of the Members and at the annual meeting of the Board, an annual report, as required by Section 519 of the New York Not-for-Profit Corporation Law, which report shall be audited by a firm of independent public accountants selected by the Board and shall show, in appropriate detail, the following:
  - (1) The assets and liabilities, including the trust funds, of the Corporation as of the end of the fiscal year immediately preceding the date of the report.
  - (2) The principal changes in assets and liabilities, including trust funds, during the fiscal year immediately preceding the date of the report.
  - (3) The revenue or receipts of the Corporation, both unrestricted and restricted to particular purposes, for the fiscal year immediately preceding the date of the report.
  - (4) The expenses or disbursements of the Corporation, for both general and restricted purposes, during the fiscal year immediately preceding the date of the report.
  - (5) The number of Members of the Corporation as of the date of the report, together with a statement of increase or decrease in such number during said fiscal period, and a statement of the place where the names and places of residence of the current members may be found.

(b) The annual report shall be filed with the records of the Corporation and either a copy or an abstract thereof shall be entered in the minutes of the proceedings of the annual meeting of Members.

# Section 4. Special Meetings of the Members.

Special meetings of the Members of the Corporation for any purpose may be called by the President of the Corporation or at the request of three or more Members. Business transacted at a special meeting shall be confined to the purposes stated in the notice.

# Section 5. Notice of Meetings.

Whenever Members are required or permitted to take any action at a meeting, written notice shall state the place, date, and hour of the meeting and, unless it is an annual meeting, indicate that it is being issued by or at the direction of the person or persons calling the meeting. Notice of a special meeting shall also state the purpose or purposes for which the meeting is called. A copy of the notice of any meeting shall be given personally, by mail, or by facsimile telecommunications or by electronic mail, to each Member entitled to vote at such meeting. If the notice is given personally, by first class mail or by facsimile telecommunications or by electronic mail, it shall be given not less than ten nor more than fifty days before the date of the meeting; if mailed by any other class of mail, it shall be given not less than thirty nor more than sixty days before such date. If mailed, such notice is given when deposited in the United States mail, with postage thereon prepaid, directed to the Member at the address filed with the Secretary of the Corporation. If sent by facsimile telecommunication or mailed electronically, such notice is given when directed to the Member's fax number or electronic mail address as filed with the Secretary of the Corporation.

# Section 6. Waiver of Notice.

Notice of meetings need not be given to any Member who submits a waiver of notice before or after the meeting. Waiver of notice may be written or electronic. If written, the waiver must be executed by the Member by signing such waiver or causing his signature to be affixed to such waiver by any reasonable means, including, but not limited to facsimile signature. If electronic, the transmission of the waiver must be sent by electronic mail and set forth, or be submitted with, information from which it can reasonably be determined that the transmission was authorized by the Member. The attendance of any Member at a meeting without protesting prior to the conclusion of the meeting the lack of notice of such meeting, shall constitute a waiver of notice.

# Section 7. Quorum.

The presence of at least ten (10) Members shall be necessary to constitute a quorum at any meeting.

# Section 8. Action by the Members.

Any action required or permitted to be taken by the Members in their capacity as Members of the Corporation under applicable law or the Certificate of Incorporation or these Bylaws shall be taken by the Members at a duly convened meeting or by a unanimous written consent.

# Section 9. Rights and Powers of the Members.

The Members shall have and exercise any and all rights and powers of corporate membership created by the laws of the State of New York or the Certificate of Incorporation or Bylaws of the Corporation.

# Section 10. Rights and Powers Reserved to the Medical Center.

The following governance and management powers shall be reserved to the Medical Center:

- (1) To approve any amendment of the Certificate of Incorporation or Bylaws of the Corporation and the adoption of any Restated Certificate of Incorporation or Restated Bylaws of the Corporation;
- (2) To approve any plan of merger, consolidation, reorganization, or dissolution of the Corporation;
- (3) To approve a voluntary change in the Corporation's tax exemption status under Section 501(c)(3) of the Internal Revenue Code; and
- (4) To approve the sale or other disposition of all or substantially all of the assets of the Corporation.

# Article III

# - Board of Directors -

# Section 1. Authority.

Subject to the powers reserved to the Members and to the Medical Center under Article II of these Bylaws, the affairs, property, business, and policies of the Corporation shall be under the charge, control, and direction of its Board of Directors.

# Section 2. Qualifications.

Each director shall be at least eighteen (18) years of age.

# Section 3. Number and Composition.

The Board of Directors, which at all times shall be comprised of at least three (3) individuals, shall consist of the following ex-officio members:

- (1) The ex-officio voting members of the Board of Directors shall be: (i) the Officers of the Corporation, as appointed by the Members; and (ii) the Committee Chairpersons, as appointed by the President of the Board.
- (2) The ex-officio non-voting members of the Board of Directors shall be: (i) the Chief Executive Officer of the Medical Center, or his or her designee; (ii) the Director of Volunteers; and (iii) the Coordinator of Volunteers.

As used in these Bylaws, "the entire Board" means the total number of voting directors which the Corporation would have if there were no vacancies on the Board.

# Section 4. Resignations of Directors.

Any director of the Corporation shall be deemed to have resigned at such time as he or she resigns from or no longer fills the position or office from which his or her directorship derives. Such directorship resignation shall take effect immediately upon such director ceasing to fill the pertinent effice.

# Section 5. Removal of Directors.

Any director shall be removed from the Board concurrently with such director being removed from the position from which his or her directorship is derived.

# Section 6. Annual Meeting.

The Annual Meeting of the Board shall be held immediately after the annual meeting of the Members each year at a convenient time and location designated by the Board.

# Section 7. Regular Meetings.

Regular meetings of the Board may be held at such times as may be fixed from time to time by resolution of the Board. Notice of such meetings shall be given not less than one (1) week before the meeting.

# Section 8. Special Meetings.

Special meetings of the Board may be called at any time by the President and shall be called by the Secretary if requested in writing by one-fifth of the entire Board.

# Section 9. Notices.

Each director shall be given formal notice of each regular, annual, and special meeting of the Board not less than seven (7) days prior to the date scheduled for such meeting. The notice shall state the place, date, and time of the meeting. Notices shall be delivered personally or by mail, overnight delivery by a commercial carrier (e.g., Federal Express or UPS), telefax, or email. If mailed or sent by overnight delivery by a commercial carrier, notice is given when deposited in the United States mail or delivered to the carrier, with postage or other charges thereon prepaid, directed to the director at his or her address as it appears in the record of directors or to such other address as the director shall have specified to the Secretary of the Corporation in writing. If telefaxed, notice is given when the sender receives confirmation that the transmission has been received by the recipient's telefax machine at a number provided by the recipient, at his or her option, for such purpose. If e-mailed, notice is given when the sender effects electronic transmission to an e-mail address provided by the recipient, at his or her option, for such purpose.

# Section 10. Waivers of Notice.

Notice of any meeting of the Board need not be given to any director who submits a written waiver of notice either before or after the meeting, or who attends the meeting without protesting prior thereto or at its commencement the lack of notice to him or her. Such waiver of notice may be written or electronic. If written, the waiver must be executed by the director signing such waiver or causing his or her signature to be affixed to such waiver by any reasonable means including, but not limited to, facsimile signature. If electronic, the transmission of the waiver must be sent by electronic mail and set forth, or be submitted with, information from which it can reasonably be determined that the transmission was authorized by the director submitting the waiver.

# Section 11. Place of Meetings.

The Board may hold its meetings at such place or places within or outside the State of New York as the Board may from time to time by resolution determine.

# Section 12. Quorum and Adjourned Meetings.

A majority of the entire Board shall constitute a quorum for the transaction of business at meetings of the Board. A majority of the directors present, whether or not a quorum is present, may adjourn any Board meeting to another time and place, provided that at least three (3) days written notice of the adjourned meeting is given to all directors either personally or by mail, email or telefax. If a quorum is present at the adjourned meeting, any business may be transacted that might have been transacted on the original date of the meeting.

# Section 13. Annual Report.

(a) The President and the Treasurer shall prepare and present, at the annual meeting of the Members and at the annual meeting of the Board, an annual report, as required by Section

519 of the New York Not-for-Profit Corporation Law, which report shall be audited by a firm of independent public accountants selected by the Board and shall show, in appropriate detail, the following:

- (1) The assets and liabilities, including the trust funds, of the Corporation as of the end of the fiscal year immediately preceding the date of the report.
- (2) The principal changes in assets and liabilities, including trust funds, during the fiscal year immediately preceding the date of the report.
- (3) The revenue or receipts of the Corporation, both unrestricted and restricted to particular purposes, for the fiscal year immediately preceding the date of the report.
- (4) The expenses or disbursements of the Corporation, for both general and restricted purposes, during the fiscal year immediately preceding the date of the report.
- (5) The number of Members of the Corporation as of the date of the report, together with a statement of increase or decrease in such number during said fiscal period, and a statement of the place where the names and places of residence of the current members may be found.
- (b) The annual report shall be filed with the records of the Corporation and either a copy or an abstract thereof shall be entered in the minutes of the proceedings of the annual meeting of Members.

# Section 14. Action by the Board.

- (1) Any corporate action to be taken by the Board means action at a meeting of the Board. Each director shall have one (1) vote regarding any corporate action to be taken by the Board. Except as otherwise provided by law or these Bylaws, the vote of a majority of the directors present at the time of the vote at a duly convened meeting at which a quorum is present shall be the act of the Board.
- (2) Any action required or permitted to be taken by the Board or any committee thereof may be taken without a meeting if all members of the Board or the committee thereof consent: (1) in writing to the adoption of a resolution setting forth and authorizing the action by signing such consent or causing his or her signature to be affixed to such consent by any reasonable means, including, but not limited to, facsimile signature; or (2) electronically by transmitting his or her consent by electronic mail and setting forth in or including with such transmission information from which it can reasonably be determined that the transmission was authorized by the director granting such consent. The resolution and unanimous consent thereto by the members of the Board or committee shall be filed with the minutes of the proceedings of the Board or committee.
- (3) Any one or more members of the Board, or of any committee thereof, may participate in a meeting of such Board or committee by means of a conference telephone or

similar communications equipment or by electronic video screen communication. Participation by such means shall constitute presence in person at a meeting as long as all persons participating in the meeting can hear each other at the same time and each director or committee member can participate in all matters before the Corporation or committee, including the ability to propose, object to, and vote upon a specific action to be taken by the director or such committee.

# Section 15. Organization.

At each meeting of the Board, the President, or, in his or her absence, a chairman chosen by a majority of the directors, present shall preside. The Secretary, or, in his or her absence, a person chosen by a majority of the directors present, shall keep complete and accurate minutes of the meeting.

# Section 16. Attendance at Meeting.

Attendance at each meeting of the Board shall be recorded by the Secretary in the minutes thereof. Unexcused absence from three (3) consecutive meetings of the Board shall constitute cause for removal of a director.

# Section 17. Compensation and Expenses.

The members of the Board shall receive no compensation for their services, but directors may be reimbursed for reasonable expenses incurred in the performance of Corporation duties.

# Section 18. Property Rights.

No director of the Corporation shall, by reason of that position, have any rights to or interest in the property or assets of the Corporation.

# **Article IV**

# - Committees -

# Section 1. Appointment of Committees.

Committees shall include committees of the Board and committees of the Corporation. Committees of the Board shall be comprised exclusively of directors and shall each have at least three (3) members. Committees of the Corporation may include members who are non-directors of the Corporation; provided, however, that each such committee shall include at least one (1) director. Committees of the Corporation shall not have the authority to bind the Board. Until changed by amendment of these Bylaws, there shall be no committees of the Board.

# Section 2. Committee Chairpersons.

Each Committee Chairperson shall be appointed from among the Members of the Corporation by the President of the Board as soon as practicable following the annual meeting of the Corporation. Thereafter, each Committee Chairperson shall select committee members from among the Members of the Corporation and from among the members of the Board. Vacancies on committees may be filled and additional committee members may be appointed between annual meetings by each respective Committee Chairperson. Committee members may also be removed from office by each respective Committee Chairperson.

# Section 3. Standing Committees.

Until changed by amendment of these Bylaws, there shall be six standing committees of the Corporation. These committees shall be:

- (1) <u>Bylaws/Historian</u> The Bylaws/Historian Chairperson shall select two or more Members to form a committee which shall be familiar with the contents of these Bylaws, be prepared to locate specific reference to answer any question which may arise, review these Bylaws annually, and shall also maintain and be familiar with the current, past and archival information pertaining to the Corporation.
- (2) <u>Advocacy</u> The Advocacy Chairperson shall select two or more Members to form a committee to keep abreast of the wide scope of current legislative matters pertaining to hospitals and community health about which the Members should be informed.
- (3) <u>Membership</u> The Membership Chairperson shall select two or more Members to form a committee which, working with the Coordinator of Volunteers, shall maintain the records of Members, periodically review the membership file, coordinate the activities of the Teen Volunteers, and coordinate recruitment activities.
- (4) <u>Newsletter</u> The Newsletter Chairperson shall select two or more Members to form a committee which, working with the Director of Volunteers, will process and review a newsletter on behalf of the Corporation.
- (5) <u>Gift Shop</u> The Gift Shop Chairperson shall select two or more Members to form a committee which will act as the liaison between the gift shop volunteers and the Board of the Corporation.
- (6) <u>Nominating</u> The Nominating Chairperson shall be the immediate past President of the Board and shall select two Members to form a committee of three. This committee shall be formed early in the fiscal year and shall present a slate of officers to be announced at the April board meeting and present to the annual membership meeting.
- (7) <u>Program</u> The Program Chairperson shall select two or more Members to form a committee which shall be responsible for overseeing and reporting on all programmatic-related issues.

# Section 4. Meetings.

Meetings of committees shall be held at such times and places as shall be fixed by the respective committee chairpersons, or by vote of a majority of all of the members of the committee. Written notice shall be given to all members of the committee not less than five (5) days before each meeting either personally or by mail, by e-mail or by telefax. Written minutes of the proceedings shall be kept at all committee meetings and shall be submitted at the next meeting of the Board. The President, or his or her designee, may attend all committee meetings.

# Section 5. Quorum.

Unless otherwise provided by resolution of the Board, a majority of all of the members of a committee shall constitute a quorum for the transaction of business.

# Section 6. Manner of Acting.

Any corporate action to be taken by a committee shall mean such action to be taken at a meeting of the committee. Each member of a committee shall have one (1) vote regarding any action to be taken by the committee. Any member(s) of a committee may participate in a meeting by means of a conference telephone or similar communications equipment allowing all persons participating in the meeting to hear each other at the same time. Participation by such means shall constitute presence in person at the meeting. Action by a committee shall be taken by majority vote at a meeting or without a meeting by unanimous consent.

#### Article V

#### - Officers -

# Section 1. Number and Salary.

The officers of the Board shall be a President, Vice-President, Secretary, Treasurer, Assistant Treasurer, and such other officers as the Board may deem necessary or advisable. Any two (2) or more offices may be held by the same person, except the offices of President and Secretary. No employee of the Corporation shall serve as President or hold any other title with similar responsibilities. The officers shall serve without compensation at the pleasure of the Members, but may be reimbursed for reasonable expenses incurred in performing duties for the Corporation. The Vice-President shall be an ex-officio member of all fundraising and special events.

# Section 2. Terms of Officers.

The officers of the Board shall be elected by the Members of the Corporation from among its members at the Annual Meeting of the Members. Unless a different term is provided in the resolution of the Members electing such officer or these Bylaws, the term of office of each officer shall extend for one (1) year after his or her election and until a successor is elected or appointed and qualified. Officers shall not be eligible to serve more than two consecutive terms,

with the exception of the offices of Secretary and Treasurer, who can serve for additional terms provided such additional terms are approved by two-thirds affirmative vote of the Board of the Corporation.

# Section 3. Additional Officers.

Additional officers may be elected for such period, have such authority and perform such duties, either in an administrative or subordinate capacity, as the Board may from time to time determine.

# Section 4. Removal of Officers.

Any officer may be removed by vote of the Members, with or without cause, at any time, provided there is a quorum of not less than a majority of the entire Board present at the meeting at which such action is taken.

# Section 5. Resignation.

Any officer may resign at any time by giving written notice to the Board, the President or the Secretary. Any such resignation shall take effect at the time specified therein, or, if no time is specified, then on delivery. Acceptance of the resignation shall not be necessary to make it effective.

# Section 6. Vacancies.

A vacancy in any office of the Corporation for any reason shall be filled for the unexpired term by the President with the approval of the Board. In the event that the President is unable to complete a term of office, the Vice President shall be appointed Acting President for the unexpired term by the Board.

# Section 7. President of the Board.

The President shall have the authority to call meetings of the Board and shall generally supervise all affairs of the Corporation. The President shall preside at all meetings of the Board at which he or she is present. The President shall also perform such other duties as may be assigned to him or her from time to time by the Board.

# Section 8. Vice-President of the Board

The Vice-President of the Board shall be an ex-officio member of all fund raising and special events, shall assist the President in fulfilling his or her duties under these Bylaws, and shall also perform such other duties as may be assigned to him or her by the Board or the President.

# Section 9. Secretary of the Board.

It shall be the duty of the Secretary to supervise the preparation of minutes of all meetings of the Board and its committees, the giving of all notices required to be given by the Corporation, and the keeping of a current list of the Corporation's directors and officers and their residence addresses. The Secretary shall be responsible for supervising the preparation and maintenance of the books and records of the Corporation. The Secretary shall attend to corporate correspondence and perform all the duties customarily incidental to his or her office and such other duties as may be assigned to him or her by the Board or the President.

# Section 10. Treasurer of the Board

It shall be the duty of the Treasurer to oversee the financial affairs of the Corporation, report at each regular meeting of the Board, and participate in preparing the annual report of the Corporation. The Treasurer shall also perform such other duties as may be assigned to him or her by the Board or the President.

# Section 11. Assistant Treasurer of the Board.

The Assistant Treasurer shall assist the Treasurer in overseeing the financial affairs of the Corporation. The Assistant Treasurer shall perform such duties as may be assigned to him or her by the Treasurer. The Assistant Treasurer shall also perform such other duties as may be assigned to him or her by the Board or the President.

#### Article VI

# - Contracts, Checks, Drafts and Bank Accounts -

# Section 1. Execution of Contracts.

The Board, except as these Bylaws otherwise provide, may authorize any officer(s), agent(s), or employee(s), in the name of and on behalf of the Corporation, to enter into any contract or execute and deliver any instrument, and such authority may be general or confined to specific instances; but, unless so authorized by the Board, or expressly authorized by these Bylaws, no officer, agent or employee shall have any power or authority to bind the Corporation by any contract or engagement or to pledge its credit or to render it liable pecuniarily in any amount for any purpose.

# Section 2. Locns.

No loans shall be contracted on behalf of the Corporation unless specifically authorized by the Board.

# Section 3. Checks, Drafts, etc.

All checks, drafts and other orders for the payment of money out of the funds of the Corporation, and all notes or other evidences of indebtedness of the Corporation, shall be signed

on behalf of the Corporation in such manner as shall from time to time be determined by resolution of the Board.

# Section 4. Deposits.

All funds of the Corporation not otherwise employed shall be deposited from time to time to the credit of the Corporation in such banks, trust companies or other depositories as the Board may select.

# **Article VII**

# - General -

# Section 1. Seal.

The corporate seal shall have inscribed thereon the name of the Corporation, the year of its organization, and the words "Corporate Seal, New York." The seal may be used by causing it or a facsimile thereof to be impressed or affixed or otherwise reproduced.

# Section 2. Books and Records.

There shall be kept by the Corporation (1) correct and complete books and records of account, (2) minutes of the proceedings of the Board and its committees, (3) a current list of the directors and officers of the Corporation and their residence addresses, (4) a copy of the Certificate of Incorporation, and (5) a copy of the current Bylaws.

# Section 3. Indemnification.

The Corporation shall, to the fullest extent permitted by law under the particular circumstances, indemnify its directors, officers, employees, and other personnel.

# Section 4. Insurance.

The Corporation shall not be obligated to purchase directors' and officers' liability insurance, but should applicable law permit, the Corporation may purchase such insurance if authorized and approved by vote of a majority of the entire Board.

# Section 5. Interested Directors and Officers.

The Board shall adopt a policy regarding conflicts of interest which shall apply to all directors, officers, and key employees of the Corporation.

# **Article VIII**

# - Fiscal Year -

The fiscal year of the Corporation shall begin on the 1st day of January and end on the 31st day of December in each year.

# Article IX

# - Rules of Order, Construction, and Bylaw Changes -

# Section 1. Rules of Order.

To the extent not addressed in these Bylaws, meetings of the Board and its committees shall be governed by Robert's Rules of Order.

#### Section 2. Construction.

If there is any conflict or inconsistency between the provisions of the Corporation's Certificate of Incorporation and these Bylaws, the provisions of the Certificate of Incorporation shall govern.

# Section 3. Bylaw Changes.

These Bylaws may be amended or revised at any regular or special meeting of the membership called for the purpose, by affirmative vote of two-thirds of the members present, provided the proposed amendments or revisions shall be presented in writing to the membership seven days prior to the meeting at which action is to be taken thereon. Such amendments or revisions shall become effective immediately on approval by the Board of Directors of the Medical Center.

Adopted:	

# Exhibit C



January 5, 2018

To Whom It May Concern,

This letter confirms that <u>Cayuga Medical Center at Ithaca</u>, Inc. will accept funds raised for it by <u>Cayuga Medical Center Auxiliary</u>, Inc.

Sincerely,

John Collett

Chief Financial Officer

Cayuga Medical Center at Ithaca, Inc.

# Exhibit D

# Initial Board of Directors of Cayuga Medical Center Auxiliary, Inc.

Name and Address	Occupation	Employer Name and Address	Other Charitable and Nonprofit Affiliations
Kristin Alling 111 Woolf Lane Ithaca, NY 14850	Retired	None	West Hill Cemetery Assoc.; First Presbyterian Church of Ulysses
Roberta Chiesa 159 Bundy Road Ithaca, NY 14850	Retired	None	American Legion Auxiliary; VFW Auxiliary
Glenda Mattoon P.O. Box 876 Trumansburg, NY 14886	Retired	None	None
Loretta Ramstad 370 Savage Farm Drive Ithaca, NY 14850	Retired	None	Lansing Residential Center; MacCormick Secure Center
Claude Hewitt 2 Horizon Drive Ithaca, NY 14850	Retired	None	Lansing Residential Center; MacCormick Secure Center
Joanna VanBusKirk 136 Seven Mile Drive #6 Ithaca, NY 14850	Retired	None	Auxiliary Trustee Eagles; Newfield Booster Club
Randy Olson 73 Sage Road Ithaca, NY 14850	Retired	None	Vintage Gran Prix; Cayuga Lake Triathlon
Teresa Palmer 1538 Taughannock Blvd. Ithaca, NY 14850	Retired	None	Trumansburg Senior Citizens; Ulysses Christmas Bureau
Larry Hoffman 55 Genung Circle Ithaca, NY 14850	Retired	None	None

# **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018, approves the filing of the Certificate of Incorporation of Cayuga Medical Center Auxiliary, Inc., dated January 15, 2018.



# **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahnleuter

General Counsel

Date:

February 14, 2018

Subject:

Endo Group, LLC: Certificate of Amendment of Articles of Organization

Pursuant to construction application 161315, Endo Group, LLC (the "Group") proposed to construct a multi-specialty ambulatory surgery center extension clinic, to be known as Syosset SurgiCenter, in Nassau County, New York.

The Department issued a letter to the Group on May 2, 2017 indicating that all contingencies related to the project had been satisfied. However, the application did not include an amended Articles of Organization that added purpose language to include the new extension clinic. Now, the Group wishes to amend its Articles of Organization so that the company's purposes indeed reflect the operation of Syosset SurgiCenter.

The Group requests PHHPC consent to file the Certificate of Amendment and PHHPC approval to file the amendment is required by New York State Public Health Law § 2801-a.

There is no legal objection to the proposed Certificate of Amendment of Articles of Organization of Endo Group, LLC and it is in legally acceptable form.

**Attachments** 



OFFICE OF LEGAL AFFAIRS

Patricia M. Dineen Vice President

February 6, 2018

Ms. Barbara DelCogliano
Deputy Director
Division of Planning and Licensure
New York State Department of Health
Corning Tower, Room 1842
Empire State Plaza
Albany, New York 12237

RE:

161315-C

Garden City SurgiCenter

(Nassau County)

Construct a multi-specialty ambulatory surgery center extension clinic to

be located at 240 Jericho Turnpike, Syosset

# Dear Ms. DelCogliano:

In anticipation of the opening of the above referenced ambulatory surgery center to be known as Syosset SurgiCenter, enclosed please find a proposed Certificate of Amendment of the Articles of Organization of Endo Group, LLC ("the <u>Company</u>") for approval by the Public Health and Health Planning Council. The purpose of this amendment is to add as a purpose and power of the Company the ownership and operation of the Syosset SurgiCenter. Also enclosed is a copy of the current Articles of Organization of the Company, for reference.

Please do not hesitate to contact me should you require additional information and thank you for your attention to this matter.

Very truly yours

Patricia M. Dineen, Esq.

# Attachment I

Proposed Certificate of Amendment of the Articles of Organization of Endo Group, LLC

See attached.

# CERTIFICATE OF AMENDMENT OF THE ARTICLES OF ORGANIZATION OF ENDO GROUP, LLC

Under Section 211 of the Limited Liability Company Law

The UNDERSIGNED, being an authorized representative of ENDO GROUP, LLC, does hereby certify:

- 1. The name of the limited liability company is ENDO GROUP, LLC ("Company").
- 2. The Articles of Organization of the Company was filed with the Secretary of State of the State of New York on September 17, 2003 and Amended and Restated Articles of Organization of the Company was filed with the Secretary of State of the State of New York on November 22, 2006. A Restated Articles of Organization of the Company was filed with the Secretary of State of the State of New York on January 14, 2015.
- 3. The amendment effectuated by this Certificate of Amendment to the Articles of Organization are as follows:
  - a. Paragraph SIXTH of the Articles of Organization relating to the purposes and powers of the Company is hereby deleted in its entirety and replaced as follows:

SIXTH: The purposes and powers of the Company shall be limited to the ownership and operation of Garden City SurgiCenter, an Article 28 ambulatory surgery center located at 450 Endo Boulevard, Garden City, New York 11530, and Syosset SurgiCenter, an Article 28 ambulatory surgery center located at 240 Jericho Turnpike, Syosset, New York 11791.

IN WITNESS WHEREOF, the undersigned has signed this Certificate of Amendment of the Articles of Organization of the Company as of the 7<sup>n</sup> day of February, 2018 and affirms that the statements herein are true under the penalties of perjury.

Laurence A. Kraemer Authorized Person

# CERTIFICATE OF AMENDMENT OF THE ARTICLES OF ORGANIZATION

OF

ENDO GROUP, LLC

UNDER SECTION 211 OF THE LIMITED LIABILITY COMPANY LAW

FILED BY:

NORTHWELL HEALTH, INC. 2000 MARCUS AVENUE NEW HYDE PARK, NEW YORK 11042

# Attachment II

# Current Articles of Organization of Endo Group, LLC

See attached.

# N. Y. S. DEPARTMENT OF STATE DIVISION OF CORPORATIONS AND STATE RECORDS ALBANY, NY 12231-0001

# FILING RECEIPT

ENTITY NAME: ENDO GROUP, LLC

DOCUMENT TYPE: AMENDMENT (DOM LLC)

PROVISIONS RESTATED

COUNTY: NASS

FILED:01/14/2015 DURATION:\*\*\*\*\*\*\* CASH#:150114000835 FILM #:150114000780

# FILER:

PHACO GROUP, LLC & NORTH SHORE-LIJ VENTURES GCSC, LLC; ATN: LEGAL AFF. 145 COMMUNITY DRIVE GREAT NECK, NY 11021

ADDRESS FOR PROCESS:

REGISTERED AGENT:



SERVICE CODE: 07

SERVICE COMPANY: C T CORPORATION SYSTEM - 07

FEES	95.00	PAYMENTS	95.00
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FILING TAX CERT COPIES HANDLING	60.00 0.00 0.00 10.00 25.00	CASH CHECK CHARGE DRAWDOWN OPAL	0.00 0.00 0.00 95.00 0.00
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# STATE OF NEW YORK DEPARTMENT OF STATE

I hereby certify that the annexed copy has been compared with the original document in the custody of the Secretary of State and that the same is a true copy of said original.



WITNESS my hand and official seal of the Department of State, at the City of Albany, on January 15, 2015.

Anthony Giardina

**Executive Deputy Secretary of State** 

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Rev. 06/13

CT-07

# RESTATED ARTICLES OF ORGANIZATION OF ENDO GROUP, LLC

Under Section 214 of the Limited Liability Company Law of the State of New York

The undersigned, being all of the members of ENDO GROUP, LLC, do hereby certify:

FIRST: The name of the LLC is ENDO GROUP, LLC (the "LLC").

SECOND: The date of the filing of the LLC's original Articles of Organization with the Secretary of State is September 17, 2003 and the date of filing of the LLC's Amended and Restated Articles of Organization with the Secretary of State is November 22, 2006.

THIRD: The Restated Articles of Organization restate the text of the LLC's Amended and Restated Articles.

FOURTH: Paragraph FIFTH has been amended to delete the text reading that "the LLC is to be managed by one or more members" and to provide that "the LLC will be managed by a Board of Managers appointed by the Members in accordance with the Company's Operating Agreement".

FIFTH: The LLC's Articles of Organization are hereby amended and restated in their entirety as follows:

# "ARTICLES OF ORGANIZATION OF ENDO GROUP, LLC

Under and Pursuant to Section 203 of the Limited Liability Company Law of the State of New York

FIRST: The name of the LLC is ENDO Group, LLC.

SECOND: The office of the LLC shall be located in the County of Nassau at 450 Endo Boulevard, Garden City, New York 11530.

THIRD: The latest date on which the LLC is to dissolve is December 31, 2053.

FOURTH: The Secretary of State of New York is designated as the agent of the LLC upon whom process against it may be served, and the address to which the Secretary of State shall mail a copy of any process against the LLC served upon him c/o Garden City SurgiCenter, 450 Endo Boulevard, Garden City, New York 11530, Attention: Administrator.

FIFTH: The LLC is to be managed by a Board of Managers appointed by the Members in accordance with the Company's Operating Agreement. Each Manager shall be either a Member or an officer, member or director of a Member. Neither the management structure nor any provision setting forth the management structure in these Articles of Organization or the Company's Operating Agreement may be deleted, modified or amended without the prior approval of the New York State Department of Health.

SIXTH: The purposes and powers of the Company shall be limited to the following: the ownership and operation of the Garden City SurgiCenter, and Article 28 Ambulatory surgery center located at 450 Endo Boulevard, Garden City, New York 11530.

SEVENTH: Notwithstanding anything in the Articles of Organization or Operating Agreement of the LLC to the contrary, transfers, assignments or other dispositions of membership interests or voting rights must be effectuated in accordance with New York Public Health Law Sections 2801-a(4)(b)."

[no further text on this page]

IN WITNESS WHEREOF, these Second Amended and Restated Articles of Organization have been subscribed this /6 day of August, 2014, by the undersigned, who aftern that the statements made herein are true under the panalties of parjury.

PHACO GROUP, LAC , Member

Pru-

Pob. Lucks Authorized Person

NORTH SHORE-LU VENTURES GCSC, LLC

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IN WITNESS WHEREOF, these Second-Amended and Restated Articles of Organization have been subscribed this 2 day of August, 2014, by the undersigned, who affirm that the statements made herein are true under the penalties of perjury.

PHACO	GROUP,	LLC.	
By:		**	

NORTH SHORE-LIJ VENTURES GCSC, LLC, Member

Rν

Dennis Dowling Sensor Vice President Ambulatory Services

# **PHHPC**

PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Coming Tower, Room 1805 Albany, New York 12237 ((518) 402-0964 PHHPC@health.ny.gov

November 14, 2014

Patricia Smyth Cicero Consulting Associates 701 Westchester Avenue White Plains, New York 10604

Re: Second Amended and Restated Articles of Organization of Endo Group, LLC

Dear Ms. Smyth:

AFTER INQUIRY and INVESTIGATION and in accordance with action taken at a meeting of the Public Health and Health Planning Council held on the 12th day of June, 2014, I hereby certify that the Public Health and Health Planning Council consents to the filing of the Second Amended and Restated Articles of Organization of Endo Group, LLC, dated August 15, 2014.

Sincerely,

Collect M. Leonard Executive Secretary

In1

780

CT-07

### RESTATED

### ARTICLES OF ORGANIZATION

OF

### ENDO GROUP, LLC

Under and pursuant to Section 214 of the Limited Liability Company Law of the State of New York

Filed by:

Phaco Group, LLC and North Shore-LIJ Ventures GCSC, LLC 145 Community Drive Great Neck, New York 11021 Attn: Legal Affairs

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STATE OF NEW YORK DEPARTMENT OF STATE

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### **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018 approves the filing of the Certificate of Amendment of the Articles of Organization of Endo Group, LLC, dated February 7, 2018.



### **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahnleuter

General Counsel

Date:

February 13, 2018

Subject:

The Martin Luther King, Jr. Health Center, Inc.: Corporate Name Change

The Martin Luther King, Jr. Health Center, Inc. (the "Facility") is licensed to operate pursuant to Article 28 of the New York State Public Health Law. The Facility seeks to change its corporate name to BronxCare Dr. Martin Luther King, Jr. Health Center in an effort to promote branding identity with its affiliates. Please see the attached letter from Michael M. Stone, Esq. of Garfunkel Wild, P.C. for further details. The Facility seeks PHHPC approval of the proposed name change.

PHHPC approval of the corporate name change is required pursuant to 10 NYCRR § 600.11(a)(2) and Not-for-Profit Corporation Law § 804(a).

There is no objection to the corporate name change and the Certificate of Amendment of the Certificate of Incorporation of The Martin Luther King, Jr. Health Center, Inc. is in legally acceptable form.

Attachments

### GARFUNKEL WILD, P.C.

ATTORNEYS AT LAW

677 BROADWAY • ALBANY, NEW YORK 12207 TEL (518) 242-7582 • FAX (518) 242-7586 www.garfunkelwild.com

MICHAEL M. STONE
Partner
Licensed in NY
Email: mstone@garfunkelwild.com
Direct Dial: (518) 242-7582

FILE NO.:

06238.3350

February 1, 2018

### By E-mail

Colleen M. Leonard
Executive Secretary
Public Health and Health Planning Council
NYS Department of Health
Corning Tower, Room 1805, EPS
Albany, NY 12237

Re: <u>Certificate of Amendment of The Martin Luther King, Jr. Health Center, Inc.</u>

Dear Ms. Leonard:

My firm is counsel to The Martin Luther King, Jr. Health Center, Inc., a New York not-for-profit corporation affiliated with Bronx-Lebanon Hospital Center, Bronx-Lebanon Special Care Center, Inc. and Bronx-Lebanon Hospital New Directions Fund, Inc.

We are seeking approval to file a Certificate of Amendment to the Certificate of Incorporation of The Martin Luther King, Jr. Health Center, Inc. (the "Corporation"). In addition to updating the corporate type in compliance with the Nonprofit Revitalization Act of 2013, the amendments will change the name of the Corporation to "BronxCare Dr. Martin Luther King, Jr. Health Center."

As you are aware, Bronx-Lebanon Hospital Center ("Hospital") is changing its name to BronxCare Health System to better reflect the scope of health care services it provides to the community, which includes, in addition to hospital inpatient services, an extensive outpatient clinic program providing outpatient health, mental health and behavioral health services. The Hospital's other affiliates, Bronx-Lebanon Special Care Center, Inc. and Bronx-Lebanon Hospital New Directions Fund, Inc. are also changing their names to include "BronxCare." The Certificates of Amendment for each of these entities are on the agenda of the February 8, 2018 meeting of the Public Health and Health Planning Council.

If possible, we would be grateful if the Corporation's Certificate of Amendment could be presented to the Council at the February 8, 2018 meeting along with the Certificates of Amendment of the Hospital and other affiliates. We understand that this request is not consistent with the longstanding practice of presenting Certificates to the Establishment and Project Review Committee prior to the full Council, but given the common interest in creating a cohesive brand between the

NEW YORK NEW JERSEY

CONNECTICUT

<sup>&</sup>lt;sup>1</sup> As I explained in my letter to you dated December 11, 2017, "BronxCare" is a service mark of Bronx-Lebanon Hospital Center which is used by the Hospital and its affiliates in identifying their services to the community.

Ms. Colleen M. Leonard NYS Department of Health February 1, 2018 Page 2

Corporation and the Hospital and avoiding potential consumer confusion, we hope that a limited exception can be made in this case.

Enclosed please find the proposed Certificates of Amendment for the Corporation. Also enclosed is a copy of the Corporation's Certificate of Incorporation and all amendments.

Regardless of whether the Council considers this matter at its February 8, 2018 meeting or the next, we respectfully request the Council's approval to file this Certificate of Amendment with the New York State Department of State. Please contact me at your convenience if you have any questions or if you require additional information. We thank you in advance for your assistance.

Sincerely yours,

Michael M. Stone

Enclosures

cc:

Errol Schneer

Fredrick I. Miller, Esq.

## CERTIFICATE OF AMENDMENT OF THE

### CERTIFICATE OF INCORPORATION

OF

### THE MARTIN LUTHER KING, JR., HEALTH CENTER, INC.

(Under Section 803 of the Not-for-Profit Corporation Law)

The undersigned, being the President and Chief Executive Officer of THE MARTIN LUTHER KING, JR., HEALTH CENTER, INC., hereby certifies:

FIRST: The name of the corporation is THE MARTIN LUTHER KING, JR., HEALTH CENTER, INC. (the "Corporation"). The name under which the Corporation was formed is The Community Board of the Martin Luther King, Jr. Health Center, Inc.

**SECOND:** The Certificate of Incorporation of the Corporation was filed by the Department of State on January 11, 1972.

**THIRD:** The Corporation was formed under Section 402 of the Not-for-Profit Corporation Law (the "N-PCL").

**FOURTH:** The Corporation is a corporation as defined in subparagraph (a)(5) of Section 102 of the N-PCL.

**FIFTH:** The Certificate of Incorporation is hereby amended to read as follows:

(a) Article FIRST of the Certificate of Incorporation of the Corporation, setting forth the name of the Corporation, is hereby amended in its entirety to read as follows:

"FIRST: The name of the Corporation is BronxCare Dr. Martin Luther King, Jr. Health Center."

(b) Article SECOND of the Certificate of Incorporation regarding the type of Corporation is amended to delete the reference to the Corporation being a type B corporation as defined in Section 201 of the N-PCL and to add that the Corporation is charitable. Accordingly Article SECOND shall be hereby amended in its entirety to read as follows:

"SECOND: The Corporation is a corporation as defined in subparagraph (a)(5) of Section 102 of the N-PCL and is a charitable corporation under Section 201 of the N-PCL. The Corporation shall remain a charitable corporation after this Certificate of Amendment shall become effective.

**SIXTH:** The Secretary of State is designated as the agent of the Corporation upon whom process against the Corporation may be served. The address to which the Secretary of State shall forward copies of process accepted on behalf of the Corporation is:

BronxCare Dr. Martin Luther King, Jr. Health Center 1276 Fulton Avenue Bronx, New York 10456 Attn: President and Chief Executive Officer

**SEVENTH:** This amendment to the Certificate of Incorporation of the Corporation was authorized by written consent of the sole member of the Corporation on January 25, 2018.

IN WITNESS WHEREOF, this Certificate has been signed this 1st day of February, 2018 by the undersigned who affirms that the statements made herein are true under the penalties of perjury.

By:

Name: Miguel A. Fuentes, Ir.

Title: President and Chief Executive Officer

### STATE OF NEW YORK

### **DEPARTMENT OF STATE**

I hereby certify that the annexed copy has been compared with the original document in the custody of the Secretary of State and that the same is a true copy of said original.



WITNESS my hand and official seal of the Department of State, at the City of Albany, on January 29, 2018.

Brendan Fitzgerald

Executive Deputy Secretary of State

# 958697

### THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR. HEALTH CENTER, INC.

(Pursuant to Section 402 of the Not-For-Profit Corporation Law)

WE, THE UNDERSIGNED, of full age, being desirous of associating ourselves together for the purposes as hereinafter more particularly described, pursuant to and in conformity with the Not-For-Profit Corporation Law of the State of New York do hereby certify:

FIRST: That the name of the proposed corporation is

THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR. HEALTH CENTER,

INC. (and that life name has been approved by the Corretory of State

SECOND: That the corporation is a corporation as defined in subparagraph (a)(5) of Section 102 of the Not-For-Profit Corporation Law.

THIRD: That the objects and purposes of this corporation shall be exclusively charitable, scientific and educational within the meaning of Section 501 (e)(3) of the United States

Internal Revenue Code of 1954, as the same may be amended from time to time, and shall be limited exclusively to the following objects and purposes:

To set goals and priorities, and to advise the staff of THE MARTIN LUTHER KING, JR. HEALTH CENTER, INC., concerning programs and policies that will make the Center's operations most responsive to community needs, pursuant to Section F(1)(b) of the office of Foonomic Opportunity Cuidoline for Health Services.

To increase community residents' effective use of health related facilities by disseminating information about such facilities.

To insure that health facilities meet community needs by promoting and encouraging the employment of adult community residents in all aspects of the delivery of health services; and to develop, publish and promote procedures whereby individual and community concerns can best be communicated to the Community Board.

To improve community health standards by informational campaigns about what health facilities and services are available to residents of the area; promoting and encouraging the construction of new health facilities; promoting and participating in area-wide comprehensive health planning; promoting more effective municipal and state health-related services within the area; and promoting equality of care in all health institutions which serve Martin Luther King, Jr. Health Center patients.

The Community Board is in no manner or form to independent; establish or operate a health facility or health related service as defined in the Public Health Law of the State of New York, Article 28 thereof.

FOURTH: In furtherance of its objects and purposes as set out in Paragraph THIRD of this Certificate, but not for any other object or purpose, the Corporation may exercise the following powers to the extent permitted by law:

Solicit, accept, receive, hold and administer funds, and take and receive, by bequest, devise, gift or benefit of trust (but not as Trustee of any Trust), and purchase or lease, or otherwise acquire any property, real or personal, tangible, wheresoever located and without limitations as to amount or value, and borrow money;

Hold, sell, convey and dispose of any property so received, purchased or otherwise acquired, and invest and reinvest the principal therefrom, add such income to principal, and deal with, use, expend, convey, donate, assign or otherwise transfer the property of the Corporation, whether principal of income; and

Do everything and anything reasonable and lawfully necessary, proper, suitable or convenient to achieve any and all the objects and purposes set out in Paragraph THIRD of this Certificate; provided however, that the Corporation may not exercise any power, either expressed or implied, in such manner

as to disqualify the Corporation as an exempt organization under Section 501(c)(3) of the Internal Revenue Code of 1954, as the same may be amended from time to time.

The Corporation shall distribute its income for each taxable year at such time and in such manner as not to subject it to tax under Section 4942 of the Internal Revenue Code of 1954, as amended, and the Corporation shall not (a) engage in any act of self-dealing as defined in Section 4941(d) of the Code; (b) retain any excess business holdings as defined in Section 4943(c) of the Code; (c) make any investments in such manner as to subject the Corporation to tax under Section 4944 of the Code; or (d) make any taxable expenditures as defined in Section 4945(d) of the Code.

FIFTH: All the foregoing objects shall be furthered and accomplished without any profit to the Corporation or its officers, and no part of the net earnings of the Corporation shall inure to the benefit of any private individual (except that reasonable compensation may be paid for services rendered to or for the Corporation effecting one or more of its purposes) and no member, officer or employee of the Corporation, or any private individual, shall be entitled to share in the distribution of the Corporation. Upon dissolution of and after payment of all just debts, all remaining assets are to be distributed to organizations which have received Federal Charitable Corporation Status under IRC Section 501(c)(3); such distribution being subject to the written approval of a Supreme Court Justice of the State of New York.

SIXTH: The Corporation shall not be authorized or empowered to solicit and will not solicit contributions for any purpose for which approval of the State Board of Social Welfare of the State of New York is required by Section 35 of the Social Services Law of the State of New York and nothing in the Certificate of Incorporation shall authorize or empower the Corporation to undertake or carry on, and the Corporation will

not undertake or carry on, any of the health or child welfare activities specified in Section 35 of the Social Services Law-of the State of New York or any other activities for which approval of the State Board of Social Welfare is required.

SEVENTH: The Corporation, in furtherance of its corporate purposes as set forth above, shall have all the powers enumerated in Section 202 of the Not-For-Profit Corporation Law, subject to any limitations provided in the Not-For-Profit Corporation Law, or any other statute of the State of New York. The Corporation shall be Type B Corporation pursuant to Section 201 of the Not-For-Profit Corporation Law.

EIGHTH: The territory in which the operations of the Corporation are to be principally conducted is City of New York, County of Bronx and State of New York.

NINTH: The principal office of said Corporation shall be located in the City of New York, County of Bronx and State of New York.

TENTH: The post office address to which the Secretary of State shall mail a copy of any notice required by law is 3674 Third Avenue, Bronx, New York 10456.

ELEVENTH: The names and residences of the directors until the first meeting are:

(Mrs.) Philomena Allen

1656 Washington Avenue Bronx, New York 10457

(Mrs.) Daphne Collins

1309 Clinton Avenue Bronx, New York 10456

(Mrs.) Lucy Cortez

1348 Webster Avenue Bronx, New York 10456

TWELFTH: No approvals by any agencies of Departments of the State of New York are required by law.

THIRTEENTH: All of the subscribers to this Certificate, being at least nineteen years of age, affirm that the statements made herein are true under the penalties of perjury.

DATED:

(Mrs.) Philomena Allen 1656 Washington Avenue Bronx, New York 10457

(Mrs.) Daphne Collins -1309 Clinton Avenue Bronx, New York 10456

(Mrs.) Lucy Cortez 1348 Webster Avenue Bronx, New York 10456 Signaturo Signaturo

M/U/LKL Signature

Signature

STATE OF NEW YORK) ) SS.:

COUNTY OF BRONX )

day of , 1971, before me personally came PHILOMENA ALLEN, DAPHNE COLLINS and LUCY CORTEZ, to me known and known to me to be the individuals described in and who executed the foregoing Certificate of Incorporation, and they duly acknowledged to me that they executed the same.

Justice of the Supreme Court

of the State of New York, of the First Judicial District, do hereby approve the Certificate of Incorporation of THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR. HEALTH CENTER, INC., and consent that the same be filed.

OF THE STATE OF NEW YORK

FIRST JUDICIAL DISTRICT

Motor of Application Walved

iso facient by law.)

Posticule

SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF BRONX In the Matter of the Application for the Approval of the Certificate of Incorporation THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR. HEALTH CENTER, INC. Pursuant to the Not-For-Profit Corporation STATE OF NEW YORK) COUNTY OF BRONX ) WE, THE UNDERSIGNED, constitute a majority of the members of a committee duly authorized to incorporate this group. Sworn to before me this

 $19^{B}$  day of OCI, 1971

Notary Public

CERTIFICATE OF INCORPORATION

-of-

THE COMMUNITY BOARD

OF THE MARTIN LUTHER

KING, JR. HEALTH CENTER,

INC.

(Pursuant to Section 402 of the Not-For-Profit Corporation Law)

HOLLENBERG, WIDDER, FISHMAN, SCHAUM & LEVIN Office & P.O. Address 170 Old Country Road Mineola, New York 11501 516 747-4700 STATE OF NEW YORK DEPARTMENT OF STATE FILED JAN 1 1 1972

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TAX 3 MATTER STATE OF THE STATE

Secretary of State

p. 03 Brown

# STATE OF NEW YORK DEPARTMENT OF STATE

I hereby certify that the annexed copy has been compared with the original document in the custody of the Secretary of State and that the same is a true copy of said original.



WITNESS my hand and official seal of the Department of State, at the City of Albany, on January 29, 2018.

Brendan Fitzgerald

Executive Deputy Secretary of State

Rev. 09/16

#### THE CERTIFICATE OF INCORPORATION

OF

THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR., HEALTH CENTER, INC.

Under Section 803 of the Not-For-Profit Corporation Law

FIRST: The name of the corporation is THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR., HEALTH CENTER, INC. (hereinafter referred to as the "Corporation").

The post office address to which the Secretary of State shall mail a copy of any notice required by law is Martin Luther King, Jr., Health Center, Inc., 3674 Third Avenue Bronx, New York 10456.

SECOND: The Certificate of Incorporation of the Corporation was filed by the Department of State on January 11, 1972.

THIRD: The Corporation was formed under the Not-For-Profit Corporation Law.

FOURTH: The Corporation is a corporation as defined in subparagraph (a)(5) of Section 102 of the Not-For-Profit Corporation Law.

FIFTH: The Corporation is a Type B corporation under Section 201 of the Not-For-Profit Corporation Law and upon the effective date of this amendment the corporation shall continue to be a Type B corporation.

SIXTH: The amendments of the Certificate of Incorporation of the Corporation effected by this certificate of amendment are: -to change the corporate purposes and to change the corporate name.

SEVENTH: To accomplish the foregoing amendments Article FIRST relating to the corporate name and Article THIRD relating to the corporate purposes and Article TWELFTH relating to approvals, are hereby amended to read as set forth below.

"FIRST: That the name of the corporation is THE MARTIN LUTHER KING, JR., HEALTH CENTER, INC.

"THIRD: That the objects and purposes of this Corporation shall be exclusively charitable, scientific and educational within the meaning of \$501(c)(3) of the United States Internal Revenue Code of 1954 as the same may be amended from time to time, and shall specifically include the following objects and purposes:

To establish, operate and maintain a diagnostic and treatment center as defined in the Public Health Law of the State of New York, Article 28 thereof.

The above described purposes and powers, except wherein they contain specific porhibition, shall not be deemed to limit the powers of the Corporation, and it is intended that the Corporation will be authorized to use all powers conferred in the Not-For-Profit Corporation Law in the furtherance of the Corporation's purposes, together with the power to solicit grants and contributions for corporate purposes.

"FIFTH: No part of the assets, income, profits or net earnings of the Corporation shall enure to the benefit of or be distributable to its members, directors, trustees, officers, or other private persons, except that the Corporation • shall be authorized and empowered to pay reasonable compensation for services rendered and to make payments and distributions in furtherance of the purposes set forth in Article III hereof. No substantial part of the activities of the Corporation shall be the carrying on of propaganda, or otherwise attempting, to influence legislation, and the Corporation shall not participate in, or intervene in (including the publishing or distribution of statements) any political campaign on behalf of any candidate. for public office. Notwithstanding any other provision of this certificate of incorporation, the Corporation shall not carry on any other activities not permitted to be carried on (a) by a corporation exempt from Federal Income Tax under Section 501(c)(3) of the Internal Revenue Code of 1954 (or the corresponding provision of any future United States Internal Revenue Law) or (b) by a corporation, contributions to which are deductible under Section 170(c)(2) of the Internal Revenue Code of 1954 (or corresponding provisions of any subsequent Federal tax laws).

Upon the dissolution, final liquidation, or winding up of the Corporation the Board of Directors shall, subject to any requisite approval and/or jurisdiction of the Supreme Court of the State of New York, after paying or making provision for the payment of all of the liabilities of the Corporation, dispose of all the assets of the Corporation exclusively for the purposes of the Corporation in such manner, or to such organization or organizations organized and operated exclusively for the same or similar Not-For-Profit (charitable, educational, religious or scientific) purposes as shall at the time qualify as an exempt organization or organizations under Section 501(c)(3) of the Internal Revenue Code of 1954 or the corresponding provision of any future United States Internal Revenue Law), as the Board of Directors shall determine.

"TWELFTH: Prior to the delivery of this Certificate of Incorporation to the Department of State for filing, any approvals or consents which are required by the Not-For-Profit Corporation Law or by any other Statute of the State of New York before this Certificate of Incorporation may be filed in the Department of State will be endorsed upon this Certificate of Incorporation or annexed thereto, as the case may be.

EIGHTH: The approval of a Justice of the Supreme Court of the State of New York was required to be endorsed upon the certificate of incorporation of the Corporation prior to the delivery of said certificate of incorporation to the Department of State for filing.

Prior to the delivery of the certificate of amendment to the Department of State for filing, the approval of the aforesaid officer will be annexed thereto.

The approval of the control of the State of New York was not required to be endorsed upon the certificate of incorporation of the Corporation prior to the date said certificate of incorporation was delivered to the Department of State for filing.

Due to the amendment of the purposes of the Corporation the approval of said control the certificate of amendment of the certificate of incorporation of the Corporation prior to the delivery of said certificate of amendment to the Department of State for filing.

NINTH: The foregoing amendments of the certificate of incorporation of the Corporation were authorized by the vote of the entire Board of Directors, the Corporation having no members entitled to vote on said amendments.

IN WITNESS WHEREOF, we have subscribed this document on the day of , 1977, and do hereby affirm, under the penalties of perjury, that the statements contained therein have been examined by us and are true and correct.

Kenneth W. Brummond -

President 1118 Kelly St. BIONX, P.Y. 1045

Marcella Brown

Secretary 1162-16 Wesh, noton Ave

BIDNY, N.Y. 10456

STATE OF NEW YORK )
: SS.:
COUNTY OF BRONX )

KENNETH W. DRUMMOND and MARCELLA BROWN, being severally, duly sworn, depose and say that they are the President and Secretary, respectively, of The Community Board of The Martin Luther King, Jr., Health Center, Inc.; and that they have read the foregoing Certificate of Amendment of the Certificate of Incorporation of The Community Board of The Martin Luther King, Jr., Health Center, Inc., and know the contents thereof; that the statements contained therein are true to their own knowledge, except as to those matters stated therein to be alleged on information and belief, and that as to those matters deponents believe them to be true.

Kenneth W. Drummond, President

Marcella Brown, Secretary

Subscribed and sworn to before me this \( \) day

Λf

une 1977

Notary Public

STATE OF NEW YORK ) COUNTY OF BRONX

DANIEL GOLDBERG, being duly sworn, deposes and says, that he is an attorney and counsellor at law and an associate of the firm of McLaughlin & Stern, Ballen and Miller, attorneys for the subscribers of the annexed Certificate of Amendment, and that no previous application for the approval of said Certificate of Amendment by any Justice of the Supreme Court has ever been made.

Subscribed and sworn to before

DENNIS G. MANDELL plary Public, State of New York No. 24-7890130 Qualified in Kings County Jehn Expires March 30, 197

of the Supreme Court of the FIRST Judicial District, hereby approve the foregoing Certificate of Amendment of the Certificate of Incorporate. The Community Board of the Martin Luther King, Jr., Health Center, Inc., and consent to its being filed.

DATE: Brond, New fork april 11, 1978

> Justice of the Supreme Court Second Judicial District

4/4/18

THE UNDERSIGNED HAS NO OBJECTION TO THE GRANTING OF JUDICIAL APPROVAL HEREON AND WAIVES STATUTORY NOTICE

LOUIS J. LEFKOWITZ

BERNARD TOONIN

Assistant Attorney General





# STATE OF NEW YORK DEPARTMENT OF HEALTH

# PUBLIC HEALTH COUNCIL

March 29, 1978

### KNOW ALL MEN BY THESE PRESENTS:

In accordance with action taken after due inquiry and investigation at a meeting of the Public Health Council held on the 17th day of March, 1978, I hereby certify that the Certificate of Amendment of the Certificate of Incorporation of the Community Board of the Martin Luther King, Jr., Health Center, Inc. is APPROVED.

Public Health Council approval is not to be construed as approval of property costs or the lease submitted in support of the application. Such approval is not to be construed as an assurance or recommendation that property costs or lease amounts as specified in the application will be reimbursable under third party payor reimbursement guidelines.

MARIANNE K. ADAMS Secretary

Sent to: Daniel Goldberg, Esq.

McLaughlin, Stern, Ballen and Miller
100 East 42nd Street
New York, New York 10017

cc: Mrs. Deloris Smith
Project Director
Dr. Martin Luther King, Jr.
Health Center, Inc.
3674 Third Avenue
Bronx, New York 10456

COUNCIL -

NORMAN 5. MOORE, M.D.
CHAIRMAN
GORDON E. BROWN
JOSEPH R. FONTANETTA, M.D.
WILLIAM LEE FROST

MORTON P. HYMAN
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ROBERT J. Collins, M.D.
Mary C. McLaughlin, M.D.

HOWARD A. RUSK, M.D.
JOHN M. WALSH
KENNETH W. WOODWARD, M.D.

COMMISSIONER OF HEALTH ROBERT P. WHALEN, M.D. . . EX OFFICIO

A478897 CERTIFICATE OF AMENDMENT CERTIFICATE OF INCORPORATION THE COMMUNITY BOARD OF THE MARTIN LUTHER KING, JR. HEALTH CENTER, Are. Under Section 803 of the Not-For-Profit Corporation Law STATE OF NEW YORK DEPARTMENT OF STATE FILING PER & APR 1 3 1978 239938 Marchelans. MC LAUGHLIN & STERN, BALLEN AND MILLER ATTORNEYS AND COUNSELORS AT LAW 100 EAST 42ND STREET NEW YORK, N. Y. 10017

### **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018 approves the filing of the Certificate of Amendment of Certificate of Incorporation of The Martin Luther King, Jr., Health Center, Inc. dated February 1, 2018.



# of Health

### Department Public Health and Health **Planning Council**

### **Project # 181031-E Westchester County Health Care Corporation**

**Program:** Hospital County: **Ulster** 

**Establishment** Acknowledged: January 22, 2018 Purpose:

### **Executive Summary**

### **Description**

Westchester County Health Care Corporation (WCHCC) d/b/a Westchester Medical Center (WMC) and d/b/a Westchester Medical Center Health Network (WMCHN), a New York State (NYS) public benefit corporation established in 1997, requests approval to be established as the active parent and co-operator of HealthAlliance, Inc. d/b/a HealthAlliance of the Hudson Valley (HealthAlliance), a NYS not-for-profit corporation, and the active grand-parent and cooperator of the following voluntary not-for-profit Article 28 hospitals:

- HealthAlliance Hospital Broadway Campus (HA Broadway), a 150-bed acute care hospital located at 396 Broadway, Kingston (Ulster County);
- HealthAlliance Hospital Mary's Avenue Campus (HA Mary's Avenue), a 150-bed acute care hospital located at 105 Mary's Avenue, Kingston (Ulster County); and
- Margaretville Memorial Hospital (MMH), a 15-bed Critical Access Hospital located at 42084 State Highway 28, Margaretville (Delaware County).

HealthAlliance is currently established as the active parent and co-operator of the above three hospitals and will remain so after CON approval. Note, the above three hospitals may sometimes be referred to as "HealthAlliance Subsidiary Hospitals."

WMC Health Network-Ulster, Inc. (WMC Ulster), a wholly-owned subsidiary of WCHCC, was formed in 2016 and became the sole member and passive parent of HealthAlliance. In 2017, WMC Ulster became the active parent of

HealthAlliance and its Subsidiary Hospitals (CON 162396). WCHCC is currently the sole member and passive parent of WMC Ulster. Per this application, HealthAlliance and its Subsidiary Hospitals will be disestablished from WMC Ulster, which will continue as a not-forprofit subsidiary of WCHCC with no power to operate a hospital in NYS.

It is noted that MMH is the sole corporate member of Margaretville Nursing Home, Inc. d/b/a Mountainside Residential Care Center (Mountainside), an 82-bed, not-for-profit, Article 28 residential hearth care facility adjoining the hospital. WCHCC will not exercise active powers over the skilled nursing facility as it is not part of this application request. There will be no change in the corporate relationship between MMH and Mountainside and MMM will remain the sole corporate member of the nursing home.

Approval of this application will give WCHCC the ability to exercise certain Article 28 rights, powers and authorities over HealthAlliance and the HealthAlliance Subsidiary Hospitals, and the active parent powers under 10 NYCRR 405.1(c), which include:

- Appointment and dismissal of management-level employees of HealthAlliance;
- Negotiation of payor and managed care contracts on behalf of HealthAlliance and the HealthAlliance Subsidiary Hospitals;
- Approval of the annual capital and operating budgets of HealthAlliance and the HealthAlliance Subsidiary Hospitals;

- Approval of the operating policies and procedures of HealthAlliance and the HealthAlliance Subsidiary Hospitals; and
- Approving and initiating the filing of certificate of need applications by the HealthAlliance Subsidiary Hospitals.

The purpose of the transaction is to establish a coordinated, highly integrated system with the objectives of improving quality, increasing access and lowering the costs of health care in the communities served by HealthAlliance and WMC. There are no costs associated with this project. There are no projected changes in the staffing, utilization, revenues or expenses for the HealthAlliance Subsidiary Hospitals as a direct result of this project. Upon completion, the HealthAlliance Subsidiary Hospitals will remain separate not-for-profit corporations certified under Article 28, maintaining separate operating certificates. There will be no change in either authorized services or the number or type of beds as a result of this project.

#### **OPCHSM Recommendation**

**Contingent Approval** 

#### **Need Summary**

There are no projected changes in beds, services or utilization as a direct result of this project. There will be no impact on need through approval of this application.

### **Program Summary**

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

As a public benefit corporation, WCHCC is not subject to character and competence review.

### **Financial Summary**

There are no capital costs and no projected incremental changes in staffing, utilization, operating expense or operating revenue associated with this application.

### Recommendations

### **Health Systems Agency**

There will be no HSA recommendation for this project.

### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of documentation of approval by the Office of Mental Health, acceptable to the Department. [PMU]
- 2. Submission of documentation of approval by the Office of Alcoholism and Substance Abuse, acceptable to the Department. [PMU]
- 3. Submission of a photocopy of the Board Resolution authorizing the Amended Bylaws of the Westchester County Health Care Corporation, acceptable to the Department. [CSL]
- 4. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of Health Alliance, Inc., acceptable to the Department. [CSL]
- 5. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of HealthAlliance, Inc., acceptable to the Department. [CSL]
- 6. Submission of a photocopy of the executed Certificate of Amendment to the Certificate of Incorporation of HealthAlliance Hospital Broadway Campus, acceptable to the Department. [CSL]
- 7. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of HealthAlliance Broadway Campus, acceptable to the Department. [CSL]
- 8. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of HealthAlliance Hospital Mary's Avenue Campus, acceptable to the Department. [CSL]
- 9. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of HealthAlliance Hospital Mary's Avenue Campus, acceptable to the Department. [CSL]
- 10. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of Margaretville Memorial Hospital, acceptable to the Department. [CSL]
- 11. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of Margaretville Memorial Hospital, acceptable to the Department. [CSL]
- 12. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of WMC Health Network Ulster, Inc., acceptable to the Department. [CSL]
- 13. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of WMC Health Network Ulster, Inc., acceptable to the Department. [CSL]

### Approval conditional upon:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Council Action Date April 12, 2018

### **Need Analysis**

### **Proposal**

Upon approval of this CON Application, WCHCC will become the active parent of HealthAlliance and the active grand-parent of the HealthAlliance Subsidiary Hospitals, and HealthAlliance will remain the active parent of the HealthAlliance Subsidiary Hospitals.

The purpose of the transaction is to establish a coordinated, highly integrated system with the objectives of improving quality, increasing access and lowering the costs of health care in the communities served by HealthAlliance and WMC. There will be no change in beds or services.

#### Conclusion

There will be no impact on the availability of beds or services as a direct result of this project

#### Recommendation

From a need perspective, approval is recommended.

### **Program Analysis**

### **Program Description**

This transaction aims to establish a coordinated and integrated system that will improve quality, increase access and lower health care costs. There are no projected changes to staffing, number of beds or authorized services at the HealthAlliance Subsidiary Hospitals. Following completion of the project, the hospitals will remain separate not-for-profit corporations certified under Article 28, maintaining separate operating certificates.

### Compliance with Applicable Codes, Rules and Regulations

This facility has no outstanding Article 28 surveillance or enforcement actions and, based on the most recent surveillance information, is deemed to be currently operating in substantial compliance with all applicable State and Federal codes, rules and regulations. This determination was made based on a review of the files of the Department of Health, including all pertinent records and reports regarding the facility's enforcement history and the results of routine Article 28 surveys as well as investigations of reported incidents and complaints.

On August 28, 2008, the Department issued a Stipulation and Order and fined Westchester Medical Center \$6,000 based on a complaint investigation that concluded on January 15, 2008 involving care given to a child. The child presented three times over a six-day period with headaches and vomiting and it was determined that no work-up for intracranial pathology had been done. The child subsequently died.

#### Conclusion

Based on the results of this review, a favorable recommendation can be made regarding the facility's current compliance pursuant to 2802-(3)(e) of the New York State Public Health Law.

#### Recommendation

From a programmatic perspective, approval is recommended.

### **Financial Analysis**

### **Capability and Feasibility**

There are no issues of capability or feasibility, as there are no project costs, budgets or working capital requirements associated with this application.

BFA Attachment C is the 2016 consolidated financial statements of WCHCC and their internal financial statements as of September 30, 2017. As shown, WCHCC had a positive working capital position and a negative net asset position for the period. In addition, WCHCC had an operating loss of \$11,592,000 for 2016 and achieved operating income of \$21,086,000 as of September 30, 2017. WCHCC's 2016 negative net asset position of \$269,141,000 is primarily the result of a \$237,256,000 adjustment for adopting Governmental Accounting Standard Board (GASB) 75 and a \$59,673,000 adjustment for the addition of HealthAlliance. GASB 75 is the Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

BFA Attachment D is the 2016 consolidated financial statements of HealthAlliance, Inc. and their internal financial statements as of October 31, 2017. As shown, for 2016 the entity had a negative working capital position and incurred a \$10,804,681 operating loss before a one-time addition of \$80,180,264 for the separation of HealthAlliance Senior Living Corporation (HASLC). HASLC's separation and the adoption of GASB 75 caused the net assets to go from a negative \$59,673,000 to a positive \$6,202,760. State support from the Vital Access Provider program, the Interim Access Assurance Fund (SFY 2014-15), the Vital Access Provider Assistance Program and the Value Based Payment - Quality Improvement Program (ongoing since SFY 2015-16) has been provided to help HealthAlliance mitigate these operating losses.

In addition, corporate management has developed plans to improve profitability including: restructuring manage care contracts; assisting in recruitment and hiring of physicians; the use of shared staff; and WMC network contracting, which is expected to achieve savings in areas of insurance, legal, risk management, quality and purchasing. Management continues to work with WMC to standardize processes, which are anticipated to lead to efficiencies and continued cost reductions.

It should be noted that the corporation has developed a strategic plan to transition the Mary's Avenue campus into the single inpatient campus and to redevelop the Broadway campus into a "medical village" financed primarily through a \$88,756,441 CRFP grant.

### Recommendation

From a financial perspective, approval is recommended.

### **Attachments**

BFA Attachment A Current Organizational Chart BFA Attachment B Proposed Organizational Chart

BFA Attachment C Financial Summary 2016 consolidate financial statement and the September 30,

2017 internal financial statements of Westchester County Health Care

Corporation.

BFA Attachment D Financial Summary 2016 consolidated certified financial statement and the

October 31, 2017 internal financial statements of HealthAlliance, Inc.

### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish Westchester County Health Care Corporation as the second active parent/co-operator of the three HealthAlliance affiliated hospitals and disestablish WMC Health Network-Ulster, Inc. as an active parent, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

181031 E Westchester County Health Care Corporation

### APPROVAL CONTINGENT UPON:

- 1. Submission of documentation of approval by the Office of Mental Health, acceptable to the Department. [PMU]
- 2. Submission of documentation of approval by the Office of Alcoholism and Substance Abuse, acceptable to the Department. [PMU]
- 3. Submission of a photocopy of the Board Resolution authorizing the Amended Bylaws of the Westchester County Health Care Corporation, acceptable to the Department. [CSL]
- 4. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of Health Alliance, Inc., acceptable to the Department. [CSL]
- 5. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of HealthAlliance, Inc., acceptable to the Department. [CSL]
- 6. Submission of a photocopy of the executed Certificate of Amendment to the Certificate of Incorporation of HealthAlliance Hospital Broadway Campus, acceptable to the Department. [CSL]
- 7. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of HealthAlliance Broadway Campus, acceptable to the Department. [CSL]
- 8. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of HealthAlliance Hospital Mary's Avenue Campus, acceptable to the Department. [CSL]
- 9. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of HealthAlliance Hospital Mary's Avenue Campus, acceptable to the Department. [CSL]
- 10. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of Margaretville Memorial Hospital, acceptable to the Department. [CSL]
- 11. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of Margaretville Memorial Hospital, acceptable to the Department. [CSL]
- 12. Submission of a photocopy of the executed Certificate of Amendment of the Certificate of Incorporation of WMC Health Network Ulster, Inc., acceptable to the Department. [CSL]
- 13. Submission of a photocopy of a Board Resolution authorizing the Amended and Restated Bylaws of WMC Health Network Ulster, Inc., acceptable to the Department. [CSL]

### APPROVAL CONDITIONAL UPON:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



# of Health

### Department Public Health and Health **Planning Council**

### **Project # 172428-E** Montclair Care Center, Inc. d/b/a Marquis Rehabilitation & Nursing Center

**Residential Health Care Facility Program:** 

Purpose: **Establishment**  County: Nassau

Acknowledged: January 3, 2018

### **Executive Summary**

### **Description**

Montclair Care Center, Inc. d/b/a Marquis Rehabilitation & Nursing Center, a 102-bed, proprietary, Article 28 residential health care facility (RHCF) located at 2 Medical Plaza, Glen Cove (Nassau County), requests approval to transfer 100% ownership interest in the corporation to one new stockholder, Advanced Nursing and Rehabilitation at Glen Cove, LLC, a to-be-formed New York State (NYS) limited liability company whose sole member will be Issac Laufer. The facility will operate under the name Advanced Nursing and Rehabilitation at Glen Cove. There will be no changes in bed or services provided.

The proposed ownership is as follows:

Operator Montclair Care Center, Inc. Shareholders <u>%</u> Advanced Nursing and 100% Rehabilitation at Glen Cove. LLC Issac Laufer (100%)

Under the terms of a Stock Purchase Agreement executed August 10, 2017, ten shareholders will withdraw from the corporation via the sale of their shares (97% ownership/97 shares) to Issac Laufer on behalf of the to-be formed Advanced Nursing and Rehabilitation at Glen Cove, LLC, and Issac Laufer will transfer his 3% ownership/3 shares to the proposed new member LLC. The purchase price for the shares is \$1,761,169 payable via the terms of a promissory note between Issac Laufer and the withdrawing members. The stock purchase

transaction will be effectuated upon approval by the Public Health and Health Planning Council.

The RHCF's realty is owned by 2 Medical Plaza LLC, a corporation that prior to a recent change in ownership had members in common with various operating entity shareholders, including Issac Laufer who had a 4.5% membership in the realty entity. On August 10, 2017, the realty members whose combined ownership totaled 95.5% executed a Membership Interest Purchase Agreement with Issac Laufer for the sale of their respective interests for \$7,046,676, rendering Issac Laufer 100% owner of the RHCF's real property. The purchase price is payable via the terms of a promissory note between Issac Laufer and the selling members. Closing of the transaction occurred on September 28, 2017, with payments on the promissory note commencing October 31, 2017. The existing lease between the operating and realty entities expires December 31, 2046, and will remain ongoing and unchanged after approval of this application.

### **OPCHSM Recommendation**

Contingent Approval

### **Need Summary**

There will be no Need recommendation of this project.

### **Program Summary**

No negative information has been received concerning the character and competence of the proposed applicants identified as new members. No changes in the program or physical environment are proposed in this application. No administrative services or consulting agreements are proposed in this application. The applicant does not intend to utilize any staffing agencies upon the assumption of ownership.

### **Financial Summary**

There are no project costs associated with this application. The total purchase price for the 97 shares to the operation is \$1,761,169 to be funded via a promissory note between Issac Laufer (the Maker) and the withdrawing

shareholders (collectively, the Payee) for a tenyear term at 2.58% interest, payable in monthly installments of principal and interest. The total purchase price for the 95.5% ownership interest (95.5 shares) in the real estate company is \$7,046,676 funded via a promissory note between Issac Laufer (the Maker) and the withdrawing members (collectively, the Payee) for a ten-year term at 2.58% interest, payable in monthly installments of principal and interest. Closing on the realty transaction occurred September 28, 2017. The proposed budget is as follows:

	Year One
Revenues	\$11,292,200
Expenses	10,748,148
Net Income	\$544,052

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of an executed Promissory Note for the Facility Operations' Stock Membership Interest Purchase Agreement, acceptable to the Department of Health. [BFA]
- 2. Submission of a photocopy of the Articles of Organization of Advanced Nursing and Rehabilitation at Glen Cove LLC, which is acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the Operating Agreement of Advanced Nursing and Rehabilitation at Glen Cove LLC, which is acceptable to the Department. [CSL]
- 4. Submission of a photocopy of a Certificate of Assumed Name, which is acceptable to the Department. [CSL]
- 5. Submission of a photocopy of the By-laws of Montclair Care Center Inc., which is acceptable to the Department. ([CSL]

#### Approval conditional upon:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Council Action Date April 12, 2018

#### **Program Analysis**

#### **Facility Information**

	Existing	Proposed
Facility Name	Marquis Rehabilitation &	Same
	Nursing Center	
Address	2 Medical Plaza	Same
	Glen Cove, NY 11542	
RHCF Capacity	102	Same
ADHC Capacity	N/A	N/A
Type of Operator	Proprietary	Same
Class of Operator	Corporation	LLC
Operator	Montclair Care Center, Inc.	Montclair Care Center, Inc.
		Advanced Nursing and
		Rehabilitation at Glen Cove, LLC 100%
		Isaac Laufer (100%)

### **Character and Competence - Background Facilities Reviewed**

Glen Cove Center for Nursing & Rehab	02/2008 to present
Marquis Rehab & Nursing Center	02/2008 to present
Sutton Park Center for Nursing and Rehab	02/2008 to present
North Westchester Restorative Therapy and Nursing Center	02/2008 to present
Excel at Woodbury for Rehab & Nursing LLC	08/2013 to present
Lynbrook Restorative Therapy and Nursing	01/2011 to present
Momentum at South Bay for Rehab and Nursing	11/2010 to present
Oasis Rehab and Nursing, LLC	10/2013 to present
Surge Rehab and Nursing LLC	01/2017 to present
Quantum Rehab & Nursing	01/2017 to present

#### **Individual Background Review**

**Isaac Laufer** discloses he is currently employed as the Executive Director of North Westchester Restorative Therapy and Nursing, East Rockaway Center, Suffolk Restorative Therapy and Nursing, Excel at Woodbury for Rehabilitation and Nursing and Oasis for Rehabilitation and Nursing Center. He has a Bachelor's of Science degree from Mirer Yeshiva Center Institute. He holds no professional licenses. Mr. Laufer discloses the following nursing home ownership interests:

Glen Cove Center for Nursing & Rehab (5%)	03/1998 to present
Marquis Rehab & Nursing Center (3%)	03/1998 to present
Sutton Park Center for Nursing and Rehab (23%)	01/1998 to present
North Westchester Restorative Therapy and Nursing Ctr (33%)	01/2006 to present
Excel at Woodbury for Rehab & Nursing LLC (50%)	08/2013 to present
Lynbrook Restorative Therapy and Nursing (50%)	01/2011 to present
Momentum at South Bay for Rehab and Nursing (50%)	11/2010 to present
Oasis Rehab and Nursing, LLC (50%)	10/2013 to present
Surge Rehab and Nursing LLC (50%)	01/2017 to present
Quantum Rehab & Nursing (50%)	01/2017 to present

#### **Character and Competence - Analysis**

A review of operations for Glen Cove Center for Nursing and Rehabilitation for the period identified above reveals:

 The facility was fined \$10,000 pursuant Stipulation and Order 16-130 issued for surveillance findings on September 25, 2014. Deficiencies were found under 10NYCRR 415.12 Quality of Care: Highest Practicable Potential.  The facility was fined \$12,000 pursuant to Stipulation and Order 16-167 issued for surveillance findings on October 9, 2015. Deficiencies were found under 10 NYCRR 415(e)(2)(ii)(b) Notification of Changes and 10 NYCRR 415.12(c)(1) – Quality of Care: Pressure Sores.

A review of operations for Marquis Rehabilitation and Nursing Center for the period identified above reveals:

- The facility was fined \$8,000 pursuant Stipulation and Order 16-108 issued March 1, 2016 for surveillance findings on April 3, 2013. Deficiencies were found under 10NYCRR 415.12(h)(1) Quality of Care: Accident Free Environment, 10NYCRR 415.15(a) Administration: Medical Director, 10NYCRR 415.26 Administration and 10NYCRR 415.27(a-c) Administration: Quality Assessment and Assurance.
- The facility incurred a civil monetary penalty of \$5,525 for the period of April 3, 2013 to April 3, 2013.

An assessment of the underlying causes of the above enforcements determined that they were not recurrent in nature and the operator investigated the circumstances surrounding the violation, and took steps which a reasonably prudent operator would take to prevent the recurrence of the violation.

A review of operations for Sutton Park Center for Nursing and Rehabilitation for the period identified above reveals:

- The facility was fined \$2,000 pursuant to Stipulation and Order 09-043 issued October 28, 2009 for surveillance findings on September 26, 2008. Deficiencies were found under 10 NYCRR 415.12(h)(2) Quality of Care: Accidents.
- The facility was fined \$4,000 pursuant to Stipulation and Order 10-015 issued April 30, 2010 for surveillance findings on June 18, 2009. Deficiencies were found under 10 NYCRR 415.12 – Quality of Care and 10 NYCRR 415.27 – Quality Assessment and Assurance.
- The facility was fined \$4,000 pursuant Stipulation and Order 10-042 issued October 19, 2010 for surveillance findings on October 7, 2009. Deficiencies were found under 10 NYCRR 415.12 – Quality of Care: Highest Practical Potential and 10 NYCRR 415.12(c)(1) – Quality of Care: Unnecessary Drugs.
- The facility was fined \$10,000 pursuant to Stipulation and Order 11-026 issued May 24, 2011 for surveillance findings on January 19, 2010. Deficiencies were found under 10 NYCRR 415.12(c)(1) – Quality of Care: Pressure Sores.
- The facility incurred a civil monetary penalty of \$32,630 for the period of June 17, 2009 to July 7, 2009.

An assessment of the underlying causes of the above enforcements determined that they were not recurrent in nature and the operator investigated the circumstances surrounding the violation, and took steps which a reasonably prudent operator would take to prevent the recurrence of the violation.

A review of operations for Momentum at South Bay for Rehabilitation and Nursing for the period identified above reveals:

- The facility was fined \$2000 pursuant Stipulation and Order 16-077 issued January 13, 2016 for surveillance findings on April 9, 2014. Deficiencies were found under 10NYCRR 415.12 Quality of Care: Highest Practicable Potential.
- The facility was fined \$4,000 pursuant Stipulation and Order 16-168 issued May 31, 2016 for surveillance findings on September 15, 2015. Deficiencies were found under 10NYCRR 415.12 Quality of Care: Highest Practicable Potential and 10NYCRR 415.26 Administration.

An assessment of the underlying causes of the above enforcements determined that they were not recurrent in nature and the operator investigated the circumstances surrounding the violation, and took steps which a reasonably prudent operator would take to prevent the recurrence of the violation.

A review of operations for Lynbrook Restorative Therapy and Nursing, North Westchester Restorative Therapy and Nursing Center and Excel at Woodbury for Rehabilitation and Nursing, LLC, Oasis for Rehabilitation and Nursing Center, Surge Rehabilitation and Nursing LLC and Quantum Rehabilitation and Nursing for the time periods indicated above reveals that there were no enforcements.

#### **Quality Review**

Quality Review					
Provider Name	Overall	Health Inspection	Quality Measures	Staffing	NYS Quintile
Glen Cove Center for Nursing	****	****	****	****	4
Marquis Rehabilitation & Nursing Center	****	***	****	****	4
Sutton Park Ctr Nursing Rehab	****	****	****	***	2
Long Island Care Center Inc	****	****	****	***	4
North Westchester Restorative Therapy & N C	****	****	****	***	2
Excel At Woodbury For Rehab and Nursing, LLC	****	***	****	****	1
Lynbrook Restorative Therapy and Nursing	****	***	****	****	2
Momentum at South Bay for Rehabilitation and Nursing	****	**	****	****	3
Oasis Rehabilitation and Nursing	****	****	****	***	4
Surge Rehabilitation and Nursing	***	**	****	***	2
Quantum Rehabilitation and Care Center	****	**	****	****	4

#### **Project Review**

No changes in the program or physical environment are proposed in this application. No administrative services or consulting agreements are proposed in this application. The applicant does not intend to utilize any staffing agencies upon the assumption of ownership.

#### Conclusion

No negative information has been received concerning the character and competence of the proposed applicants identified as new members.

#### Recommendation

From a programmatic perspective, approval is recommended.

#### **Financial Analysis**

#### **Stock Purchase Agreement & Operations Promissory Note**

The applicant has submitted an executed stock purchase agreement, to be effectuated upon PHHPC approval, summarized below:

Date:	August 10, 2017
Sellers:	Mayer Laufer 32.00%, Gerald Neuman 12%, Tali Skoczylas 12%, Josef Skoczylas 3%, Alexander Skoczylas 3%, Michael Nichols 4.125%, Nancy Nichols 4.125%, Issac Madeb 8.75%, Nathan Brach 8%, Marvin Ostreicher 10% (Total 97%).
Buyer:	Issac Laufer on behalf of Advanced Nursing and Rehabilitation at Glen Cove LLC (purchasing 97% interest and assigning his 3% interest to the LLC).
Interest Acquired:	97% of the equity of the Company as set forth in detail in Schedule A(the "Shares") (97% purchased interest plus 3% held interest assigned to Advanced Nursing and Rehabilitation at Glen Cove LLC giving 100% shareholder rights of Montclair Care Center, Inc to Issac Laufer.)
Purchase Price	\$1,761,169.
Payment of the Purchase Price:	Promissory Note at 2.58% interest payable over a ten-year term between Issac Laufer and the selling shareholders.

The applicant has submitted a draft promissory note for \$1,761,169 between Issac Laufer (the Maker) and the withdrawing shareholders (collectively, the Payee) with a ten-year term, ten-year amortization, at 2.58% interest, payable in monthly installments of principal and interest.

#### Real Estate Membership Interest Purchase Agreement & Promissory Note

The applicant has submitted an executed real estate Membership Interest Purchase Agreement and related executed Real Estate Promissory Note, summarized below:

Date:	August 10, 2017
Realty	The RHCF located at 2 Medical Plaza, Glen Cove, New York, 11542 (the real
Premises:	property on which Montclair Care Center (the "Facility") is located).
Sellers:	2 Medical Plaza LLC: Members: Mayer Laufer 41.50%, Tali Skoczylas 8.60%,
	Michael Nichols 3.30%, Nancy Nichols 3.30%, Nathan Brach 6.40%, Neuman
	Family Trust f/b/o Mark Neuman 4.80%, Neuman Family Trust f/b/o Neil Neuman
	4.80%, Lily Madeb 7.00%, Sara Skoczylas Trust 2.40%, Moshe Skoczylas 1.00%,
	Joseph Skoczylas Trust 2.40%, Marc Ephraim Ostreicher 2.50%, David Ostreicher
	2.50%, Shayna Steg 2.50%, Rebecca Lopiansky 2.50% (Total 95.50%)
Buyer:	Issac Laufer (will be 100% owner of 2 Medical Plaza, LLC
Interest	95.5% of the equity of the Company as set forth in detail in Schedule A (the "Shares")
Acquired:	95.5% purchase plus 4.5% held interest to become a 100% owner.
Purchase Price:	\$7,044,676.
Payment of	Promissory Note at 2.58% interest payable over a ten-year term between Issac
Purchase Price:	Laufer and the selling members.

The applicant has submitted an executed promissory note for \$7,044,676 between Issac Laufer (the Maker) and the selling members (collectively, the Payee) with a ten-year term, ten-year amortization, at 2.58% interest, payable in monthly installments of principal and interest. Closing of the transaction occurred on September 28, 2017, with payments on the promissory note commencing October 31, 2017.

#### **Operating Budget**

The applicant has provided the current year (2016) results and the first-year operating budget after the change in ownership, in 2018 dollars, summarized as follows:

	<u>Current Year</u>		<u>Year One</u>	
<u>Revenues</u>	Per Diem	<u>Total</u>	Per Diem	<u>Total</u>
Medicaid FFS	\$245.23	\$4,386,496	\$236.13	\$3,598,800
Medicare FFS	\$674.55	\$4,671,257	\$674.50	\$5,791,900
Commercial FFS	\$395.03	\$594,126	\$0.00	\$0
Commercial MC	\$232.29	\$635,080	\$236.05	\$1,255,300
Private Pay	\$356.72	\$676,348	\$356.85	\$625,200
All other		<u>\$15,460</u>		<u>\$21,000</u>
Total Revenues		\$10,978,767		\$11,292,200
<u>Expenses</u>				
Operating Expenses	\$327.55	\$10,136,408	\$318.35	\$9,836,500
Capital Expenses	<u>\$22.42</u>	<u>\$693,683</u>	<u>\$29.51</u>	<u>\$911,648</u>
Total Expenses	\$349.97	\$10,830,091	\$347.86	\$10,748,148
Net Income (Loss)		<u>\$148,676</u>		<u>\$544,052</u>
Utilization (Patient Days)		30,946		30,898
Occupancy Breakeven Occupancy		83.12%		82.99% 78.99%

The following is noted with respect to the operating budget:

- The current year reflects the facility's 2016 revenues and expenses.
- Payor mix is determined using the mix from Marquis Care Center's 2017 patient days.
- The Medicaid rate of \$236.13 is projected based on the current Medicaid rate and reflect 2017 dollars. Medicare rate assumptions were calculated at \$674.50 based on the facility's 2016 average rate. Private pay rates of \$356.85 are based on the RHCF 2016 average private pay rate.
- Expense projections are based on the 2016 financial year with the number and mix of staff remaining unchanged going forward. Non-labor related other direct expenses are expected to decrease slightly to reflect economies.
- Revenue projections assume 83% occupancy in Year One and are based on the occupancy experience of the 2016 financial year.
- Utilization broken down by payor source is as follows:

	<u>Current Year</u>		<u>r ear</u>	One
	<u>Days</u>	<u>%</u>	<u>Days</u>	<u>%</u>
Medicaid FFS	17,887	57.80%	15,241	49.33%
Medicare FFS	6,925	22.38%	8,587	27.79%
Commercial FFS	1,504	4.86%	0	0.00%
Commercial MC	2,734	8.83%	5,318	17.21%
Private Pay	<u>1,896</u>	<u>6.13%</u>	<u>1,752</u>	<u>5.67%</u>
Total Patient Days	30,946	100%	30,898	100%

• The facility's Medicaid admission of 40.0% in 2015 and 33.6% in 2016 exceeded Nassau County's 75% threshold rates of 11.1% for 2015 and 9.2% for 2016.

#### **Capability and Feasibility**

The purchase price for the 97 shares in the operating entity is \$1,761,169 to be funded via a promissory note between Issac Laufer (the Maker) and the withdrawing shareholders (collectively, the Payee) for a ten-year term at 2.58% interest, payable in monthly installments of principal and interest. The purchase price for the 95.5% ownership interest (95.5 shares) in the real estate company is \$7,046,676 funded via a promissory note between Issac Laufer (the Maker) and the withdrawing members (collectively, the Payee) for a ten-year term at 2.58% interest, payable in monthly installments of principal and interest. Closing of the transaction occurred on September 28, 2017, rendering Issac Laufer the sole member of the operating entity. Monthly payments on the realty promissory note commenced on October 31, 2017.

The working capital requirement is estimated at \$1,791,358 based on two months of Year One expenses and will be funded from the applicant's personal assets and ongoing operations of the facility. BFA Attachment A is the personal net worth statement of the sole member of Advanced Nursing and Rehabilitation at Glen Cove LLC, which indicates the availability of sufficient funds for the promissory note payments and working capital requirement. BFA Attachment D is the pro forma balance sheet of Montclair Care Center, Inc, which indicates a positive net asset position of \$1,171,513 as of the first day of operation after the stock change.

The submitted budget indicates net income of \$544,052 in the first year after the change in ownership. Revenues are based on current reimbursement methodologies for nursing homes services. The submitted budget appears reasonable.

BFA Attachment B is the financial summary of Marquis Nursing & Rehabilitation Center from 2014 through 2016. The entity had an average negative working capital position and an average positive net position form 2014 through 2016. The applicant indicated that the reason for the negative working capital position is from accounts receivable of \$248,717, which were uncollectible, and notes payable incurred for renovations. Also, the entity incurred an average net loss of \$27,106 from 2014 through 2016. The reason for the loss was due to low occupancy. To remedy the loss and low occupancy levels, the operator invested approximately \$800,000 during 2017 for capital improvements made to the facility.

BFA Attachment C is the facility's internal financial statements as of September 30, 2017. As shown, the entity had a negative working capital position, a positive net asset position and experienced a loss from operations of \$124,872 through September 30, 2017. The loss was the result of difficulty meeting an occupancy level of at least 90% due to the age of the building, and non-union health insurance increases due to rising healthcare costs and inflation. To remedy the loss and low occupancy levels, \$800,000 was invested during 2017 for facility capital improvements to meet patient needs and improve the quality of life.

BFA Attachment F is the financial information for the other NYS nursing homes owned by Issac Laufer. As shown, a majority of the nursing homes had positive working capital positions, positive net asset positions and achieved operating income. For facilities with negative working capital positions and operating losses, the applicant indicated that the reasons were due, respectively, to accounts receivable write-offs and low occupancy levels at the facilities.

Subject to the noted contingency, the applicant has demonstrated the capability to proceed in a financially feasible manner.

#### Recommendation

From a financial perspective, contingent approval is recommended.

#### **Attachments**

BFA Attachment A	Personal Net Worth Statement of Proposed Member
BFA Attachment B	Financial Summary- Marquis Rehabilitation & Nursing Center
BFA Attachment C	September 30, 2017 internal financial statements of Montclair Care Center
BFA Attachment D	Proforma balance sheet
BFA Attachment E	Affiliated facilities list and ownership percentages
BFA Attachment F	Other owned facility financial information
BFA Attachment G	Realty Entity Members – 2 Medical Plaza LLC

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to transfer of 100% ownership interest from 11 withdrawing stockholders to one (1) new stockholder, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

172428 E Montclair Care Center, Inc. d/b/a Marquis

Rehabilitation & Nursing Center

#### APPROVAL CONTINGENT UPON:

- 1. Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of a bond resolution, acceptable to the Department. Included with the submitted bond resolution must be a sources and uses statement and debt amortization schedule, for both new and refinanced debt. [BFA]
- 3. Submission of an executed bond underwriting agreement, acceptable to the Department. [BFA]
- 4. The submission of State Hospital Code (SHC) Drawings for review and approval, as described in BAER Drawing Submission Guidelines DSG-02. [AER]
- 5. The submission of Engineering (MEP) Drawings for review and approval, as described in BAER Drawing Submission Guidelines DSG-02. [AER]

#### APPROVAL CONDITIONAL UPON:

- 1. The project must be completed within five years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. Construction must start on or before January 1, 2019 and construction must be completed by March 31, 2022, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the start date this shall constitute abandonment of the approval. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. [PMU]
- 3. The submission of Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, is required prior to the applicant's start of construction. [AER]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.

#### **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahnleuter

General Counsel

Date:

March 9, 2018

Subject:

Northwell Quality and Medical Affairs, Inc.

162353E

Request to the Public Health and Health Planning Council for authorization to file the Certificate of Amendment of the Certificate of Incorporation for Long Island

Jewish Medical Center with the New York State Department of State

Northwell Quality and Medical Affairs, Inc. (the applicant) was contingently approved by the Public Health and Health Planning Council (PHHPC) on March 9, 2017 to establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven hospitals and a residential health care facility co-operated by Northwell Healthcare, Inc. All contingencies were completed and the final approval letter was issued on October 25, 2017. In February 2018 the applicant filed eight certificates of amendment with the New York State Department of State (DOS). Four of these amendments were rejected by DOS. The applicant is now seeking a letter from PHHPC authorizing the applicant to file the remaining certificate of amendments with DOS. Please see the attached letter from Laurence A. Kraemer, Esq. of Northwell Health for further details.

There is no objection to PHHPC authorizing the applicant to file the remaining certificates of amendment with DOS and the Certificate of Amendment of the Certificate of Incorporation of Long Island Jewish Medical Center is in legally acceptable form.

Attachments



February 28, 2018

Ms. Colleen M. Leonard New York State Department of Health Corning Tower, Room 1805 Empire State Plaza Albany, New York 12237

RE: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-

operated by Northwell Healthcare, Inc.

#### Dear Ms. Leonard:

I write this letter with regard to the above-referenced Certificate of Need application (the "Application") to establish Northwell Quality and Medical Affairs, Inc. ("NOMA") as the second active parent of seven hospitals and one residential healthcare facility co-operated by Northwell Healthcare, Inc., which are listed in Attachment I. Attached as Attachment II is a copy of the PHHPC approval letter (the "PHHPC Consent") received in connection with the Application.

In February 2018, this office submitted to the New York State Department of State ("DOS") for filing a total of eight certificates of amendment to the certificates of incorporation of these seven hospitals and residential healthcare facility. The purpose of these amendments is to delegate certain decision-making authority to NQMA, consistent with the Application. A copy of the PHHPC Consent was provided to DOS with each amendment for filing. DOS accepted and filed four of the eight certificates of amendment based on the PHHPC Consent. Although the amendments are substantively the same, DOS rejected four of the amendments, contending that DOS needs an approval letter specifying each entity's name. Attachment I notes those amendments that have been accepted and filed by DOS and those that have been rejected for filing by DOS.

To complete these filings, this office respectfully requests a letter from PHHPC to authorize the filing of the certificate of amendment of the certificate of incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital, and Staten Island

University Hospital. Copies of these proposed certificates of amendment are attached as <u>Attachment III</u>.

Please do not hesitate to contact me should you need any additional information. Thank you for your attention to this matter.

Very truly yours,

Laurence A. Kraemer, Esq.

Laevene A. Trace

#### Attachment I

#### Eight Entities for which Certificates of Amendment were submitted to DOS

#### Seven (7) Hospitals:

Glen Cove Hospital – Amendment filed by DOS on February 2, 2018
Lenox Hill Hospital – Amendment filed by DOS on February 12, 2018
Long Island Jewish Medical Center – Rejected by DOS
North Shore University Hospital – Amendment filed by DOS on February 12, 2018
Plainview Hospital – Rejected by DOS
Southside Hospital – Rejected by DOS
Staten Island University Hospital – Rejected by DOS

#### Residential Health Care Facility:

Northwell Health Stern Family Center for Rehabilitation – Amendment filed by DOS on February 12, 2018

### Attachment II

#### **PHHPC Consent**

See attached.

#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Corning Tower, Room 1805 Albany, New York 12237

(518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Re: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-operated by Northwell

Healthcare, Inc.

Dear Mr. Moskowitz:

I HEREBY CERTIFY THAT AFTER INQUIRY and investigation, the application of Northwell Quality and Medical Affairs, Inc. is APPROVED, the contingencies having now been fulfilled satisfactorily. The Public Health and Health Planning Council considered this application at its meeting of March 9, 2017. You are expected to comply with the conditions listed on the March 10, 2017 letter from Tracy F. Raleigh.

Public Health and Health Planning Council approval is not to be construed as approval of property costs or the lease submitted in support of the application. Such approval is not to be construed as an assurance or recommendation that property costs or lease amounts as specified in the application will be reimbursable under third party payor reimbursement guidelines.

To complete the requirements for certification approval, please email the Operating Certificate Unit, at HFISmb@health.ny.gov

Sincerely,

Colleen M. Leonard

**Executive Secretary** 

## **PHHPC**

#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Corning Tower, Room 1805 Albany, New York 12237

(518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc. Re:

Dear Mr. Moskowitz:

AFTER INQUIRY and INVESTIGATION and in accordance with action taken at a meeting of the Public Health and Health Planning Council held on the 9th day of March 2017, I hereby certify that the Public Health and Health Planning Council consents to the filing of the Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc., dated June 15, 2017.

Please email a copy of the Notice of Filing to the Operating Certificate Unit, at HFISmb@health.ny.gov

Sincerely,

Colleen M. Leonard

**Executive Secretary** 

#### Attachment III

Certificates of Amendment of Certificates of Incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital and Staten Island University Hospital

See attached.

#### CERTIFICATE OF AMENDMENT

#### OF THE

#### CERTIFICATE OF INCORPORATION

OF

#### LONG ISLAND JEWISH MEDICAL CENTER

Under Section 803 of the New York Not-for-Profit Corporation Law

I, THE UNDERSIGNED, Michael J. Dowling, being the President and Chief Executive Officer of Long Island Jewish Medical Center, do hereby certify:

- 1. The name of the corporation is Long Island Jewish Medical Center (the "Corporation"). The Corporation was formed under the name "The Long Island Jewish Hospital".
- 2. The Certificate of Incorporation of the Corporation was filed by the Department of State on October 20, 1949 under the Membership Corporations Law.
- 3. The Corporation is a corporation as defined in subparagraph (a) (5) of Section 102 of the Not-for-Profit Corporation Law.
- 4. The Certificate of Incorporation of the Corporation is hereby amended, as authorized by Section 801 of the Not-for-Profit Corporation Law, to add a new Paragraph NINTH to the Certificate of Incorporation wherein the Corporation delegates, pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation.
- 5. To effectuate the amendment described in Paragraph 4 of this Certificate of Amendment, a new Paragraph NINTH is hereby added to the Certificate of Incorporation to read as follows:

NINTH: The Corporation delegates to Northwell Quality and Medical Affairs, Inc., pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning appointments, reappointments, changes in status, clinical privileges and departmental administrative matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation, and concerning such other matters with respect to the medical staff, graduate staff and allied health

professional staff of the Corporation as may be set forth in the by-laws of the Corporation or in a resolution of the board of trustees of the Corporation. Either the board of trustees of the Corporation or the board of trustees of Northwell Quality and Medical Affairs, Inc. may exercise decision-making authority on behalf of the Corporation concerning matters with respect to which decision-making authority has been or may be delegated by the Corporation to Northwell Quality and Medical Affairs, Inc. as set forth above in this Paragraph. Excepted from the delegation of decision-making authority pursuant to this Paragraph is the taking of final action concerning corrective actions or adverse appointment recommendations under the medical staff bylaws and the rules and regulations of the medical staff of the Corporation which have been the subject of an appellate review by an appellate review committee of the board of trustees of the Corporation and/or of Northwell Quality and Medical Affairs, Inc. The taking of final action concerning such corrective actions or adverse appointment recommendations is expressly reserved to the board of trustees of the Corporation.

- This amendment to the Certificate of Incorporation was authorized by vote of the sole member of the Corporation in accordance with Section 802 of the Not-for-Profit Corporation Law.
- 7. The Secretary of State of the State of New York is hereby designated the agent of the Corporation upon whom process against it may be served. The post office address to which the Secretary of State shall mail a copy of any process against the Corporation served upon him as agent of the Corporation is 270-05 76<sup>th</sup> Avenue, New Hyde Park, New York 11040, Attn: Office of Legal Affairs.

[Signature Page to Follow.]

76601 v.5 2

IN WITNESS WHEREOF, the undersigned has executed this Certificate of Amendment on this 220dd day of December, 2017, and hereby affirm, under penalties of perjury, that the statements herein are true.

Michael J. Dowling
President and Chief Executive Officer

## CERTIFICATE OF AMENDMENT OF THE CERTIFICATE OF INCORPORATION

OF

## LONG ISLAND JEWISH MEDICAL CENTER UNDER SECTION 803 OF THE NOT-FOR-PROFIT CORPORATION LAW

FILED BY:

NORTHWELL HEALTH, INC. 2000 MARCUS AVENUE NEW HYDE PARK, NEW YORK 11042

#### **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018 approves the filing of the Certificate of Amendment of Certificate of Incorporation of Long Island Jewish Medical Center, dated December 22, 2017.



#### **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahnleuter

General Counsel

Date:

March 9, 2018

Subject:

Northwell Quality and Medical Affairs, Inc.

162353E

Request to the Public Health and Health Planning Council for authorization to file the Certificate of Amendment of the Certificate of Incorporation for Plainview

Hospital with the New York State Department of State

Northwell Quality and Medical Affairs, Inc. (the applicant) was contingently approved by the Public Health and Health Planning Council (PHHPC) on March 9, 2017 to establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven hospitals and a residential health care facility co-operated by Northwell Healthcare, Inc. All contingencies were completed and the final approval letter was issued on October 25, 2017. In February 2018 the applicant filed eight certificates of amendment with the New York State Department of State (DOS). Four of these amendments were rejected by DOS. The applicant is now seeking a letter from PHHPC authorizing the applicant to file the remaining certificate of amendments with DOS. Please see the attached letter from Laurence A. Kraemer, Esq. of Northwell Health for further

There is no objection to PHHPC authorizing the applicant to file the remaining certificates of amendment with DOS and the Certificate of Amendment of the Certificate of Incorporation of Plainview Hospital is in legally acceptable form.

**Attachments** 

details.



February 28, 2018

Ms. Colleen M. Leonard New York State Department of Health Corning Tower, Room 1805 Empire State Plaza Albany, New York 12237

RE: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-

operated by Northwell Healthcare, Inc.

#### Dear Ms. Leonard:

I write this letter with regard to the above-referenced Certificate of Need application (the "Application") to establish Northwell Quality and Medical Affairs, Inc. ("NOMA") as the second active parent of seven hospitals and one residential healthcare facility co-operated by Northwell Healthcare, Inc., which are listed in Attachment I. Attached as Attachment II is a copy of the PHHPC approval letter (the "PHHPC Consent") received in connection with the Application.

In February 2018, this office submitted to the New York State Department of State ("DOS") for filing a total of eight certificates of amendment to the certificates of incorporation of these seven hospitals and residential healthcare facility. The purpose of these amendments is to delegate certain decision-making authority to NQMA, consistent with the Application. A copy of the PHHPC Consent was provided to DOS with each amendment for filing. DOS accepted and filed four of the eight certificates of amendment based on the PHHPC Consent. Although the amendments are substantively the same, DOS rejected four of the amendments, contending that DOS needs an approval letter specifying each entity's name. Attachment I notes those amendments that have been accepted and filed by DOS and those that have been rejected for filing by DOS.

To complete these filings, this office respectfully requests a letter from PHHPC to authorize the filing of the certificate of amendment of the certificate of incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital, and Staten Island

University Hospital. Copies of these proposed certificates of amendment are attached as <u>Attachment III</u>.

Please do not hesitate to contact me should you need any additional information. Thank you for your attention to this matter.

Very truly yours,

Laurence A. Kraemer, Esq.

Lawrence A. France

#### Attachment I

#### Eight Entities for which Certificates of Amendment were submitted to DOS

#### Seven (7) Hospitals:

Glen Cove Hospital – Amendment filed by DOS on February 2, 2018
Lenox Hill Hospital – Amendment filed by DOS on February 12, 2018
Long Island Jewish Medical Center – Rejected by DOS
North Shore University Hospital – Amendment filed by DOS on February 12, 2018
Plainview Hospital – Rejected by DOS
Southside Hospital – Rejected by DOS
Staten Island University Hospital – Rejected by DOS

#### Residential Health Care Facility:

Northwell Health Stern Family Center for Rehabilitation – Amendment filed by DOS on February 12, 2018

### Attachment II

#### **PHHPC Consent**

See attached.



#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Coming Tower, Room 1805 Albany, New York 12237 (518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Re: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-operated by Northwell

Healthcare, Inc.

Dear Mr. Moskowitz:

I HEREBY CERTIFY THAT AFTER INQUIRY and investigation, the application of Northwell Quality and Medical Affairs, Inc. is APPROVED, the contingencies having now been fulfilled satisfactorily. The Public Health and Health Planning Council considered this application at its meeting of March 9, 2017. You are expected to comply with the conditions listed on the March 10, 2017 letter from Tracy F. Raleigh.

Public Health and Health Planning Council approval is not to be construed as approval of property costs or the lease submitted in support of the application. Such approval is not to be construed as an assurance or recommendation that property costs or lease amounts as specified in the application will be reimbursable under third party payor reimbursement guidelines.

To complete the requirements for certification approval, please email the Operating Certificate Unit, at HFISmb@health.ny.gov

Sincerely,

Colleen M. Leonard Executive Secretary

Colley M Leonard



#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Corning Tower, Room 1805 Albany, New York 12237

(518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc. Re:

Dear Mr. Moskowitz:

AFTER INQUIRY and INVESTIGATION and in accordance with action taken at a meeting of the Public Health and Health Planning Council held on the 9th day of March 2017, I hereby certify that the Public Health and Health Planning Council consents to the filing of the Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc., dated June 15, 2017.

Please email a copy of the Notice of Filing to the Operating Certificate Unit, at HFISmb@health.ny.gov

Sincerely,

Colleen M. Leonard

Colley M. Leonard

**Executive Secretary** 

#### Attachment III

Certificates of Amendment of Certificates of Incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital and Staten Island University Hospital

See attached.

#### CERTIFICATE OF AMENDMENT

#### OF THE

#### CERTIFICATE OF INCORPORATION

OF

#### PLAINVIEW HOSPITAL

Under Section 803 of the New York Not-for-Profit Corporation Law

I, THE UNDERSIGNED, Michael J. Dowling, being the President and Chief Executive Officer of Plainview Hospital, do hereby certify:

- 1. The name of the corporation is Plainview Hospital (the "Corporation"). The Corporation was formed under the name "CG Hospital".
- The Certificate of Incorporation of the Corporation was filed by the Department of State on December 16, 1994 pursuant to the New York State Not-for-Profit Corporation Law.
- 3. The Corporation is a corporation as defined in subparagraph (a) (5) of Section 102 of the Not-for-Profit Corporation Law.
- 4. The Certificate of Incorporation of the Corporation is hereby amended, as authorized by Section 801 of the Not-for-Profit Corporation Law, to add a new Paragraph THIRTEENTH to the Certificate of Incorporation wherein the Corporation delegates, pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation.
- 5. To effectuate the amendment described in Paragraph 4 of this Certificate of Amendment, a new Paragraph THIRTEENTH is hereby added to the Certificate of Incorporation to read as follows:

THIRTEENTH: The Corporation delegates to Northwell Quality and Medical Affairs, Inc., pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning appointments, reappointments, changes in status, clinical privileges and departmental administrative matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation, and concerning such other matters with respect to the medical staff, graduate staff and allied health

professional staff of the Corporation as may be set forth in the by-laws of the Corporation or in a resolution of the board of trustees of the Corporation. Either the board of trustees of the Corporation or the board of trustees of Northwell Quality and Medical Affairs, Inc. may exercise decision-making authority on behalf of the Corporation concerning matters with respect to which decision-making authority has been or may be delegated by the Corporation to Northwell Quality and Medical Affairs, Inc. as set forth above in this Paragraph. Excepted from the delegation of decision-making authority pursuant to this Paragraph is the taking of final action concerning corrective actions or adverse appointment recommendations under the medical staff bylaws and the rules and regulations of the medical staff of the Corporation which have been the subject of an appellate review by an appellate review committee of the board of trustees of the Corporation and/or of Northwell Quality and Medical Affairs, Inc. The taking of final action concerning such corrective actions or adverse appointment recommendations is expressly reserved to the board of trustees of the Corporation.

- This amendment to the Certificate of Incorporation was authorized by vote of the sole member of the Corporation in accordance with Section 802 of the Not-for-Profit Corporation Law.
- 7. The Secretary of State of the State of New York is hereby designated the agent of the Corporation upon whom process against it may be served. The post office address to which the Secretary of State shall mail a copy of any process against the Corporation served upon him as agent of the Corporation is 888 Old Country Road, Plainview, New York 11803, Attn: Administration.

[Signature Page to Follow.]

76605 v.5 2

IN WITNESS WHEREOF, the undersigned has executed this Certificate of Amendment on this 22" day of December, 2017, and hereby affirm, under penalties of perjury, that the statements herein are true.

Michael J. Dowling

President and Chief Executive Officer

# CERTIFICATE OF AMENDMENT OF THE CERTIFICATE OF INCORPORATION

OF

## PLAINVIEW HOSPITAL UNDER SECTION 803 OF THE NOT-FOR-PROFIT CORPORATION LAW

FILED BY:

NORTHWELL HEALTH, INC. 2000 MARCUS AVENUE NEW HYDE PARK, NEW YORK 11042

#### **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018 approves the filing of the Certificate of Amendment of Certificate of Incorporation of Plainview Hospital, dated December 22, 2017.



#### **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahnleuter

General Counsel

Date:

March 9, 2018

Subject:

Northwell Quality and Medical Affairs, Inc.

162353E

Request to the Public Health and Health Planning Council for authorization to file the Certificate of Amendment of the Certificate of Incorporation for Southside

Hospital with the New York State Department of State

Northwell Quality and Medical Affairs, Inc. (the applicant) was contingently approved by the Public Health and Health Planning Council (PHHPC) on March 9, 2017 to establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven hospitals and a residential health care facility co-operated by Northwell Healthcare, Inc. All contingencies were completed and the final approval letter was issued on October 25, 2017. In February 2018 the applicant filed eight certificates of amendment with the New York State Department of State (DOS). Four of these amendments were rejected by DOS. The applicant is now seeking a letter from PHHPC authorizing the applicant to file the remaining certificate of amendments with DOS. Please see the attached letter from Laurence A. Kraemer, Esq. of Northwell Health for further details.

There is no objection to PHHPC authorizing the applicant to file the remaining certificates of amendment with DOS and the Certificate of Amendment of the Certificate of Incorporation of Southside Hospital is in legally acceptable form.

**Attachments** 



February 28, 2018

Ms. Colleen M. Leonard New York State Department of Health Corning Tower, Room 1805 Empire State Plaza Albany, New York 12237

RE: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-

operated by Northwell Healthcare, Inc.

#### Dear Ms. Leonard:

I write this letter with regard to the above-referenced Certificate of Need application (the "Application") to establish Northwell Quality and Medical Affairs, Inc. ("NOMA") as the second active parent of seven hospitals and one residential healthcare facility co-operated by Northwell Healthcare, Inc., which are listed in Attachment I. Attached as Attachment II is a copy of the PHHPC approval letter (the "PHHPC Consent") received in connection with the Application.

In February 2018, this office submitted to the New York State Department of State ("DOS") for filing a total of eight certificates of amendment to the certificates of incorporation of these seven hospitals and residential healthcare facility. The purpose of these amendments is to delegate certain decision-making authority to NQMA, consistent with the Application. A copy of the PHHPC Consent was provided to DOS with each amendment for filing. DOS accepted and filed four of the eight certificates of amendment based on the PHHPC Consent. Although the amendments are substantively the same, DOS rejected four of the amendments, contending that DOS needs an approval letter specifying each entity's name. Attachment I notes those amendments that have been accepted and filed by DOS and those that have been rejected for filing by DOS.

To complete these filings, this office respectfully requests a letter from PHHPC to authorize the filing of the certificate of amendment of the certificate of incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital, and Staten Island

University Hospital. Copies of these proposed certificates of amendment are attached as <u>Attachment III</u>.

Please do not hesitate to contact me should you need any additional information. Thank you for your attention to this matter.

Very truly yours,

Laurence A. Kraemer, Esq.

Lawrence A. Trace

#### Attachment I

#### Eight Entities for which Certificates of Amendment were submitted to DOS

#### Seven (7) Hospitals:

Glen Cove Hospital – Amendment filed by DOS on February 2, 2018
Lenox Hill Hospital – Amendment filed by DOS on February 12, 2018
Long Island Jewish Medical Center – Rejected by DOS
North Shore University Hospital – Amendment filed by DOS on February 12, 2018
Plainview Hospital – Rejected by DOS
Southside Hospital – Rejected by DOS
Staten Island University Hospital – Rejected by DOS

#### Residential Health Care Facility:

Northwell Health Stern Family Center for Rehabilitation – Amendment filed by DOS on February 12, 2018

#### Attachment II

#### PHHPC Consent

See attached.

## **PHHPC**

#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Corning Tower, Room 1805 Albany, New York 12237 (518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Re: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-operated by Northwell

Healthcare, Inc.

Dear Mr. Moskowitz:

I HEREBY CERTIFY THAT AFTER INQUIRY and investigation, the application of Northwell Quality and Medical Affairs, Inc. is APPROVED, the contingencies having now been fulfilled satisfactorily. The Public Health and Health Planning Council considered this application at its meeting of March 9, 2017. You are expected to comply with the conditions listed on the March 10, 2017 letter from Tracy F. Raleigh.

Public Health and Health Planning Council approval is not to be construed as approval of property costs or the lease submitted in support of the application. Such approval is not to be construed as an assurance or recommendation that property costs or lease amounts as specified in the application will be reimbursable under third party payor reimbursement guidelines.

To complete the requirements for certification approval, please email the Operating Certificate Unit, at <u>HFISmb@health.nv.gov</u>

Sincerely,

Colleen M. Leonard

Executive Secretary

## **PHHPC**

#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Coming Tower, Room 1805 Albany, New York 12237

(518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc. Re:

Dear Mr. Moskowitz:

AFTER INQUIRY and INVESTIGATION and in accordance with action taken at a meeting of the Public Health and Health Planning Council held on the 9th day of March 2017, I hereby certify that the Public Health and Health Planning Council consents to the filing of the Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc., dated June 15, 2017.

Please email a copy of the Notice of Filing to the Operating Certificate Unit, at HFISmb@health.ny.gov

Sincerely,

Colleen M. Leonard

**Executive Secretary** 

#### Attachment III

Certificates of Amendment of Certificates of Incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital and Staten Island University Hospital

See attached.

#### CERTIFICATE OF AMENDMENT

#### OF THE

#### CERTIFICATE OF INCORPORATION

OF

#### SOUTHSIDE HOSPITAL

Under Section 803 of the New York Not-for-Profit Corporation Law

I, THE UNDERSIGNED, Michael J. Dowling, being the President and Chief Executive Officer of Southside Hospital, do hereby certify:

- 1. The name of the corporation is Southside Hospital (the "Corporation").
- 2. The Certificate of Incorporation of the Corporation was filed by the Department of State on April 23, 1913 under the Membership Corporations Law.
- 3. The Corporation is a corporation as defined in subparagraph (a) (5) of Section 102 of the Not-for-Profit Corporation Law.
- 4. The Certificate of Incorporation of the Corporation is hereby amended, as authorized by Section 801 of the Not-for-Profit Corporation Law, to add a new Paragraph SEVENTH to the Certificate of Incorporation wherein the Corporation delegates, pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation.
- 5. To effectuate the amendment described in Paragraph 4 of this Certificate of Amendment, a new Paragraph SEVENTH is hereby added to the Certificate of Incorporation to read as follows:

SEVENTH: The Corporation delegates to Northwell Quality and Medical Affairs, Inc., pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning appointments, reappointments, changes in status, clinical privileges and departmental administrative matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation, and concerning such other matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation as may be set forth in the by-laws of the Corporation or in a resolution of the board of trustees of the Corporation. Either

the board of trustees of the Corporation or the board of trustees of Northwell Quality and Medical Affairs, Inc. may exercise decision-making authority on behalf of the Corporation concerning matters with respect to which decision-making authority has been or may be delegated by the Corporation to Northwell Quality and Medical Affairs, Inc. as set forth above in this Paragraph. Excepted from the delegation of decision-making authority pursuant to this Paragraph is the taking of final action concerning corrective actions or adverse appointment recommendations under the medical staff bylaws and the rules and regulations of the medical staff of the Corporation which have been the subject of an appellate review by an appellate review committee of the board of trustees of the Corporation and/or of Northwell Quality and Medical Affairs, Inc. The taking of final action concerning such corrective actions or adverse appointment recommendations is expressly reserved to the board of trustees of the Corporation.

- This amendment to the Certificate of Incorporation was authorized by vote of the sole member of the Corporation in accordance with Section 802 of the Not-for-Profit Corporation Law.
- 7. The Sccretary of State of the State of New York is hereby designated the agent of the Corporation upon whom process against it may be served. The post office address to which the Secretary of State shall mail a copy of any process against the Corporation served upon him as agent of the Corporation is 301 E. Main Street, Bay Shore, New York 11706, Attn: Administration.

[SIGNATURE PAGE FOLLOWS]

IN WITNESS WHEREOF, the undersigned has executed this Certificate of Amendment on this  $27^{0.0}$  day of December, 2017, and hereby affirm, under penalties of perjury, that the statements herein are true.

Michael J. Dowling

President and Chief Executive Officer

# CERTIFICATE OF AMENDMENT OF THE CERTIFICATE OF INCORPORATION OF

SOUTHSIDE HOSPITAL
UNDER SECTION 803 OF THE NOT-FOR-PROFIT CORPORATION LAW

FILED BY:

NORTHWELL HEALTH, INC. 2000 MARCUS AVENUE NEW HYDE PARK, NEW YORK 11042

#### **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018 approves the filing of the Certificate of Amendment of Certificate of Incorporation of Southside Hospital, dated December 22, 2017.



#### **MEMORANDUM**

To:

Public Health and Health Planning Council (PHHPC)

From:

Richard J. Zahnleuter

General Counsel

Date:

March 9, 2018

Subject:

Northwell Quality and Medical Affairs, Inc.

162353E

Request to the Public Health and Health Planning Council for authorization to file the Certificate of Amendment of the Certificate of Incorporation for Staten Island

University Hospital with the New York State Department of State

Northwell Quality and Medical Affairs, Inc. (the applicant) was contingently approved by the Public Health and Health Planning Council (PHHPC) on March 9, 2017 to establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven hospitals and a residential health care facility co-operated by Northwell Healthcare, Inc. All contingencies were completed and the final approval letter was issued on October 25, 2017. In February 2018 the applicant filed eight certificates of amendment with the New York State Department of State (DOS). Four of these amendments were rejected by DOS. The applicant is now seeking a letter from PHHPC authorizing the applicant to file the remaining certificate of amendments with DOS. Please see the attached letter from Laurence A. Kraemer, Esq. of Northwell Health for further details.

There is no objection to PHHPC authorizing the applicant to file the remaining certificates of amendment with DOS and the Certificate of Amendment of the Certificate of Incorporation of Staten Island University Hospital is in legally acceptable form.

**Attachments** 



February 28, 2018

Ms. Colleen M. Leonard New York State Department of Health Corning Tower, Room 1805 Empire State Plaza Albany, New York 12237

RE: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-

operated by Northwell Healthcare, Inc.

#### Dear Ms. Leonard:

I write this letter with regard to the above-referenced Certificate of Need application (the "Application") to establish Northwell Quality and Medical Affairs, Inc. ("NQMA") as the second active parent of seven hospitals and one residential healthcare facility co-operated by Northwell Healthcare, Inc., which are listed in Attachment I. Attached as Attachment II is a copy of the PHHPC approval letter (the "PHHPC Consent") received in connection with the Application.

In February 2018, this office submitted to the New York State Department of State ("DOS") for filing a total of eight certificates of amendment to the certificates of incorporation of these seven hospitals and residential healthcare facility. The purpose of these amendments is to delegate certain decision-making authority to NQMA, consistent with the Application. A copy of the PHHPC Consent was provided to DOS with each amendment for filing. DOS accepted and filed four of the eight certificates of amendment based on the PHHPC Consent. Although the amendments are substantively the same, DOS rejected four of the amendments, contending that DOS needs an approval letter specifying each entity's name. Attachment I notes those amendments that have been accepted and filed by DOS and those that have been rejected for filing by DOS.

To complete these filings, this office respectfully requests a letter from PHHPC to authorize the filing of the certificate of amendment of the certificate of incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital, and Staten Island

University Hospital. Copies of these proposed certificates of amendment are attached as Attachment III.

Please do not hesitate to contact me should you need any additional information. Thank you for your attention to this matter.

Very truly yours,

Laurence A. Kraemer, Esq.

Laevene A. France

#### Attachment I

#### Eight Entities for which Certificates of Amendment were submitted to DOS

#### Seven (7) Hospitals:

Glen Cove Hospital – Amendment filed by DOS on February 2, 2018
Lenox Hill Hospital – Amendment filed by DOS on February 12, 2018
Long Island Jewish Medical Center – Rejected by DOS
North Shore University Hospital – Amendment filed by DOS on February 12, 2018
Plainview Hospital – Rejected by DOS
Southside Hospital – Rejected by DOS
Staten Island University Hospital – Rejected by DOS

#### Residential Health Care Facility:

Northwell Health Stern Family Center for Rehabilitation – Amendment filed by DOS on February 12, 2018

#### Attachment II

#### PHHPC Consent

See attached.

## PHHPC

#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Coming Tower, Room 1805 Albany, New York 12237 (518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Re: 162353 E

Northwell Quality and Medical Affairs, Inc.

(Nassau County)

Establish Northwell Quality and Medical Affairs, Inc. as the second active parent of seven (7) hospitals and a residential health care facility co-operated by Northwell

Healthcare, Inc.

Dear Mr. Moskowitz:

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Public Health and Health Planning Council approval is not to be construed as approval of property costs or the lease submitted in support of the application. Such approval is not to be construed as an assurance or recommendation that property costs or lease amounts as specified in the application will be reimbursable under third party payor reimbursement guidelines.

To complete the requirements for certification approval, please email the Operating Certificate Unit, at <a href="https://example.com/HFISmb@health.ny.gov">HFISmb@health.ny.gov</a>

Sincerely,

Allen // deman

Colleen M. Leonard Executive Secretary

### **PHHPC**

#### PUBLIC HEALTH AND HEALTH PLANNING COUNCIL

Empire State Plaza, Coming Tower, Room 1805 Albany, New York 12237

(518) 402-0964 PHHPC@health.ny.gov

October 25, 2017

Michael Moskowitz Assistant Vice President Program Development Northwell Health 2000 Marcus Avenue New Hyde Park, New York 11042

Re: Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc.

Dear Mr. Moskowitz:

AFTER INQUIRY and INVESTIGATION and in accordance with action taken at a meeting of the Public Health and Health Planning Council held on the 9th day of March 2017, I hereby certify that the Public Health and Health Planning Council consents to the filing of the Certificate of Amendment of the Certificate of Incorporation of Northwell Healthcare, Inc., dated June 15, 2017.

Please email a copy of the Notice of Filing to the Operating Certificate Unit, at HFISmb@health.ny.gov

Sincerely,

Colleen M. Leonard

Colley M. Leonard

**Executive Secretary** 

#### **Attachment III**

Certificates of Amendment of Certificates of Incorporation for each of Long Island Jewish Medical Center, Plainview Hospital, Southside Hospital and Staten Island University Hospital

See attached.

#### CERTIFICATE OF AMENDMENT

#### **OF THE**

#### CERTIFICATE OF INCORPORATION

OF

#### STATEN ISLAND UNIVERSITY HOSPITAL

Under Section 803 of the New York Not-for-Profit Corporation Law

I, THE UNDERSIGNED, Michael J. Dowling, being the President and Chief Executive Officer of Staten Island University Hospital, do hereby certify:

- 1. The name of the corporation is Staten Island University Hospital (the "Corporation"). The Corporation was formed by the consolidation of "The Staten Island Hospital" and "Richmond Memorial Hospital and Health Center" into "Community Health Systems of Staten Island, Inc." The Staten Island Hospital was originally incorporated under the name "The S.R. Smith Infirmary" by a Certificate of Incorporation filed on May 5, 1869. Richmond Memorial Hospital and Health Center was originally incorporated under the name "Richmond Memorial Hospital" by a Certificate of Incorporation filed on October 15, 1919.
- 2. The Certificate of Incorporation of the Corporation was filed by the Department of State on June 16, 1987 under the Not-for-Profit Corporation Law.
- 3. The Corporation is a corporation as defined in subparagraph (a) (5) of Section 102 of the Not-for-Profit Corporation Law.
- 4. The Certificate of Incorporation of the Corporation is hereby amended, as authorized by Section 801 of the Not-for-Profit Corporation Law, to add a new Paragraph TWENTY-TWO to the Certificate of Incorporation wherein the Corporation delegates, pursuant to Section 701 of the Not-for-Profit Corporation Law, decision-making authority on behalf of the Corporation concerning matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation.
- 5. To effectuate the amendment described in Paragraph 4 of this Certificate of Amendment, a new Paragraph TWENTY-TWO is hereby added to the Certificate of Incorporation to read as follows:

TWENTY-TWO: The Corporation delegates to Northwell Quality and Medical Affairs, Inc., pursuant to Section 701 of the Not-for-Profit Corporation

Law, decision-making authority on behalf of the Corporation concerning appointments, reappointments, changes in status, clinical privileges and departmental administrative matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation, and concerning such other matters with respect to the medical staff, graduate staff and allied health professional staff of the Corporation as may be set forth in the by-laws of the Corporation or in a resolution of the board of trustees of the Corporation. Either the board of trustees of the Corporation or the board of trustees of Northwell Quality and Medical Affairs, Inc. may exercise decision-making authority on behalf of the Corporation concerning matters with respect to which decisionmaking authority has been or may be delegated by the Corporation to Northwell Quality and Medical Affairs, Inc. as set forth above in this Paragraph. Excepted from the delegation of decision-making authority pursuant to this Paragraph is the taking of final action concerning corrective actions or adverse appointment recommendations under the medical staff bylaws and the rules and regulations of the medical staff of the Corporation which have been the subject of an appellate review by an appellate review committee of the board of trustees of the Corporation and/or of Northwell Quality and Medical Affairs, Inc. The taking of final action concerning such corrective actions or adverse appointment recommendations is expressly reserved to the board of trustees of the Corporation.

- This amendment to the Certificate of Incorporation was authorized by vote of the sole member of the Corporation in accordance with Section 802 of the Not-for-Profit Corporation Law.
- 7. The Secretary of State of the State of New York is hereby designated the agent of the Corporation upon whom process against it may be served. The post office address to which the Secretary of State shall mail a copy of any process against the Corporation served upon him as agent of the Corporation is 475 Seaview Avenue, Staten Island, New York 10305, Attention: Administration.

IN WITNESS WHEREOF, the undersigned has executed this Certificate of Amendment on this  $22^{\circ}$  day of December, 2017, and hereby affirm, under penalties of perjury, that the statements herein are true.

President and Chief Executive Officer

#### CERTIFICATE OF AMENDMENT OF THE CERTIFICATE OF INCORPORATION OF

STATEN ISLAND UNIVERSITY HOSPITAL UNDER SECTION 803 OF THE NOT-FOR-PROFIT CORPORATION LAW

FILED BY:

NORTHWELL HEALTH, INC. 2000 MARCUS AVENUE NEW HYDE PARK, NEW YORK 11042

#### **RESOLUTION**

RESOLVED, that the Public Health and Health Planning Council, on this 12th day of April 2018 approves the filing of the Certificate of Amendment of Certificate of Incorporation of Staten Island University Hospital, dated December 22, 2017.



### of Health

### Department Public Health and Health **Planning Council**

### **Project # 181002-E New York Endoscopy Center**

**Diagnostic and Treatment Center Program:** 

Purpose: **Establishment**  County: Westchester

Acknowledged: January 8, 2018

#### **Executive Summary**

#### **Description**

New York Endoscopy Center, LLC (NYEC, the Center), a proprietary Article 28 freestanding ambulatory surgical center (FASC) located at 2 Westchester Park Drive, White Plains (Westchester County), requests approval to transfer 51% ownership interest from the current three physician-owners to one new corporate not-for-profit member, WPH Holdings, Inc. The Center is certified as a single-specialty FASC specializing in gastroenterology services. There will be no change in services provided.

On October 4, 2017, the current members of NYEC entered into a Membership Interest Purchase Agreement with WPH Holdings, Inc. to sell 51% of their ownership interest (17% from each current member) for an aggregate purchase price of \$3,000,000. Ownership of the FASC before and after the proposed transaction is as follows:

<u>Members</u>	Current	<u>Proposed</u>
Charles Noyer, M.D.	33.33%	16.33%
Jack Rosemarin, M.D.	33.34%	16.34%
Alfred Roston, M.D.	33.33%	16.33%
WPH Holdings, Inc.	0.00%	51.00%
Total	100.00%	100.00%

WPH Holdings, Inc. is a newly incorporated New York State not-for-profit corporation whose passive sole member is White Plains Hospital Center (WPHC), a 292-bed acute care hospital located at 41 East Post Road, White Plains (Westchester County). WPHC will not take an active role in the operation of the FASC. Montefiore Health System, Inc. is the active parent of WPHC.

NYEC expects that having WPHC as a majority stakeholder will ensure that their goals align with the hospital's interests, safeguarding their viability into the future, and that WPHC will eventually leverage the FASC as a lower-cost setting for some of WPHC's gastroenterology endoscopic services.

#### **OPCHSM Recommendation**

Contingent Approval

#### **Need Summary**

There will be no Need recommendation of this application.

#### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicants' character and competence or standing in the community.

#### **Financial Summary**

The purchase price for the 51% membership interest in the Center is \$3,000,000 to be funded by WPH Holdings, Inc. via a cash distribution from WPHC on or before the closing date. WPHC has submitted a commitment letter for the transaction. The proposed budget is as follows:

	<u>Year One</u>	<u>Year Three</u>
Revenues	\$2,060,723	\$2,271,137
Expenses	<b>\$1,329,081</b>	\$1,356,799
Net Income	\$731.642	\$914.338

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of a photocopy of the Amended and Restated Operating Agreement of New York Endoscopy Center, LLC, which is acceptable to the Department. [CSL]
- 2. Submission of a photocopy of an amended By-laws of WPH Holdings, Inc., which is acceptable to the Department. [CSL]
- 3. Submission of photocopies of executed Administrative Services Agreements, which are acceptable to the Department. [CSL]
- 4. Submission of a photocopy of a Certificate of Amendment of the Certificate of Incorporation of WPH Holdings, Inc., which is acceptable to the Department. [CSL]

#### **Approval conditional upon:**

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Council Action Date April 12, 2018

#### **Program Analysis**

#### **Program Description**

Other than the proposed change in membership (and membership percentages), there are no programmatic changes as a result of this request.

#### **Character and Competence**

The following table details the proposed change in ownership:

Member Name	Current	Proposed
Charles Noyer, M.D.	33.33%	16.33%
Jack Rosemarin, M.D	33.34%	16.34%
Alfred Roston, M.D.	33.33%	16.33%
*WPH Holdings, Inc.	0%	51.00%
*Nichael Palumbo, M.D.		
*Frances Bordoni		
*Joseph Guarracino		
TOTAL	100%	100.0%

<sup>\*</sup>Subject to Character & Competence Review

Dr. Rosemarin is the current Manager of the facility, however, upon approval, the Center's four managers will be Drs. Rosemarin and Roston and two board members from WPH Holdings, Inc.

WPH Holdings, Inc., is a not-for-profit corporation with three Board Members who have a variety of experience in the healthcare sector. The passive sole member of WPH Holdings, Inc. is White Plains Hospital Center (WPHC), a 292-bed acute care hospital located at 41 East Post Road, White Plains. WPHC has not taken, and will not take, an active role in the operation of New York Endoscopy Center.

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

Additionally, the staff from the Division of Certification & Surveillance reviewed the ten-year surveillance history of all associated facilities. Sources of information included the files, records, and reports found in the Department of Health. Included in the review were the results of any incident and/or complaint investigations, independent professional reviews, and/or comprehensive/focused inspections. The review found that any citations were properly corrected with appropriate remedial action.

#### Conclusion

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### Recommendation

From a programmatic perspective, approval is recommended.

#### **Financial Analysis**

#### **Membership Interest Purchase Agreement**

The applicant has submitted an executed Membership Interest Purchase Agreement, which will become effectuated upon Public Health and Health Planning Council approval. The terms are summarized below:

Date:	October 4, 2017
Sellers:	Charles Noyer, M.D., Jack Rosemarin, M.D., and Alfred Roston, M.D.
Purchaser:	WPH Holdings, Inc.
Acquired	Fifty-one (51) units of membership interest free and clear of liens and
Assets:	encumbrances, constituting 51% ownership interests in the FASC.
Purchase Price:	\$3,000,000 cash paid at closing (\$1,000,000 due each current member)
Provisions:	Owners to keep \$50,000 of purchase price in the Center's cash account for
	45 days following closing to cover working capital needs not met with cash
	and receivables booked after the Agreement closing date.

WPH Holdings, Inc. will fund the purchase price through a \$3,000,000 cash contribution to be provided from its passive sole member, WPHC. WPHC has submitted a commitment letter to fund WPH Holdings, Inc. on or before the Agreement closing date.

#### **Lease Rental Agreement**

The applicant has submitted an executed First Lease Modification Agreement for the site the Center currently occupies, as summarized below:

Date:	August 18, 2015 with effective date November 1, 2017
Premises:	2 Westchester Drive, White Plains, NY. 5,037 sq. ft. on 1st floor ("Suite 104")
Landlord:	Dryland Gannett, LLC
Lessor/Sub-lessor:	Digestive Disease & Nutrition Center of Westchester, LLP
Subtenant:	New York Endoscopy Center, LLC
Term:	Prime lease: Fourteen (14) years; end date September 14.,2031, with one five-year renewal option at the then fair market value rent.  Sublease: Five (5) year term beginning November 1, 2017 plus two five-year renewal options.
Rental:	\$132,221.25 (\$26.25 per sq. ft.) year one with approximately 2% annual increases thereafter.
Provisions:	Subtenant is responsible for electricity, taxes, and a pro rata share of common area maintenance charges.

The Modification Agreement revises and extends the original lease and sublease agreements executed in 2009 between Dryland Gannett, Digestive Disease & Nutrition Center of Westchester, LLP and New York Endoscopy Center. The 100% owners of the sub-lessor, Digestive Disease & Nutrition Center of Westchester, LLP are the three physician members of the Center.

#### **Administrative Service Agreements**

The applicant has submitted a draft Administrative Services Agreement (ASA) with WPHC, summarized below:

Company:	New York Endoscopy Center, LLC
Contractor:	White Plains Hospital Center
Services	Assistance with Joint Commission and survey readiness; GPO participation; managed
Provided:	care negotiations; revenue cycle management; finance; coding; legal services;
	compliance; human resource policies/procedures; and occupational health services.
Term	Three years, then automatic yearly renewals.
Compensation:	\$30,000 per year. If WPHC utilizes external vendors for Joint Commission assistance or
-	consulting services, NYEC shall also pay WPHC the costs incurred for such vendors.

The applicant has submitted a draft ASA with Digestive Disease Nutrition Consultants of Westchester LLP, summarized below:

Company:	New York Endoscopy Center, LLC
Contractor:	Digestive Disease Nutrition Consultants of Westchester, LLP
Services	Medical director services and overall supervision of clinical activities; billing/collection
Provided:	services.
Term	Three years, then automatic yearly renewals.
Compensation:	Medical director and clinical oversight services: \$2500 per month. Billing and
	collection services: \$35.00 per patient visit.

Both ASAs are non-arm's length agreements. The 100% owners of Digestive Disease Nutrition Consultants of Westchester, LLP are the three physician-owners of the Center, and WPHC is the 100% sole passive member of WPH Holdings, Inc., the proposed 51% owner of the Center. The draft ASA's provide that the Center will retain ultimate authority, responsibility and control in all final decisions associated with the services.

The applicant has submitted an executed attestation stating that the applicant understands and acknowledges that there are powers which must not be delegated, the applicant will not willfully engage in any illegal delegation and understands that the Department will hold the applicant accountable.

#### **Operating Budget**

The applicant has submitted the current year (2016) and the projected first and third year operating budgets, in 2018 dollars, as summarized below:

	<u>Curre</u>	nt Year	Year One		<u>Year Three</u>	
	Per Proc.	<u>Total</u>	Per Proc.	<u>Total</u>	Per Proc.	<u>Total</u>
<u>Revenue</u>						
Medicaid-FFS	\$523.10	\$5,231	\$525.45	\$5,780	\$524.69	\$6,821
Medicaid-MC	\$547.23	\$126,957	\$552.03	\$139,664	\$560.35	\$156,897
Medicare-FFS	\$427.43	\$244,915	\$433.34	\$269,969	\$439.52	\$298,435
Medicare-MC	\$406.65	\$69,943	\$408.23	\$76,339	\$411.86	\$83,607
Commercial-FFS	\$937.59	\$1,189,796	\$957.47	\$1,305,986	\$975.51	\$1,425,220
Private Pay			\$1,537.86	\$10,765	\$1,454.13	\$21,812
Charity Care*	\$565.20	\$62,737	\$641.72	\$74,288	\$664.08	\$87,308
Other NPSR**	\$721.11	\$147,827	\$798.25	\$160,599	\$761.09	\$173,704
Other Revenue		<u>\$17,333</u>		<u>\$17,333</u>		<u>\$17,333</u>
Total Revenues		\$1,864,739		\$2,060,723		\$2,271,137
<u>Expenses</u>						
Operating	\$355.05	\$913,188	\$383.83	\$1,072,792	\$362.14	\$1,100,170
Capital	\$100.22	<u>\$257,764</u>	<u>\$91.70</u>	<u>\$256,289</u>	<u>\$84.47</u>	\$256,629
Total Expenses	\$455.27	\$1,170,952	\$475.52	\$1,329,081	\$446.61	\$1,356,799
Net Income (Loss)		\$693,787		<u>\$731,642</u>		\$914,338
Procedures		2,572		2,795		3,038

<sup>\*</sup> Charity care includes procedures realized from the Center's cancer screening program and procedures that were provided at a highly discounted rate to patients who were financially needy.

The following is noted with respect to the submitted operating budgets:

- Current Year reflects the facility's certified 2016 revenues, expenses and utilization experience, adjusted to reflect annualized rental costs per the modified rental agreement executed in 2017. Year One and Year Three revenues are based on the Center's historical rate experience for each payor.
- The increase in procedures in Year One and Year Three is based on expected volume from a new non-member physician who began practicing at the Center in August 2017.

<sup>\*\*</sup>Other NPSR (net patient service revenue) includes exchange payers, government payers and uncompensated care.

- Expense projections for Year One and Year Three include the proposed Administrative Service
  Agreements and the revised rental sublease costs. FTEs are based on current staffing levels and
  are not projected to increase over the forecast period.
- Utilization by payor source for the current year, Year One and Year Three are summarized below:

	Current Year	<u>Year One</u>	<u>Year Three</u>
Medicaid - FFS	0.4%	0.4%	0.4%
Medicaid - MC	9.0%	9.1%	9.2%
Medicare - FFS	22.3%	22.3%	22.4%
Medicare - MC	6.7%	6.7%	6.7%
Commercial - FFS	49.3%	48.8%	48.1%
Charity Care	4.3%	4.6%	4.9%
All Other	8.0%	8.2%	8.3%

• Breakeven utilization is approximately 64% of the projected utilization or 1,803 procedures in Year One and 60% or 1,815 in Year Three.

#### Capability and Feasibility

There are no project costs associated with this application. The purchase price for the membership interest is \$3,000,000 and will be met via cash provided by WPHC to WPH Holdings, Inc. BFA Attachments C and D are, respectively, the 2015-2016 certified financial statements and interim financial statements of White Plains Hospital Center and Subsidiaries as of September 30, 2017, which indicate the availability of sufficient funds for the cash contribution to WPH Holdings, Inc.

The working capital requirement, estimated at \$199,844, is based on two months of first year expenses. Funding will be provided by ongoing cash from operations and from retention of \$50,000 of the purchase price for 45 days after closing. BFA Attachment A is the 2015-2016 certified financial statements for New York Endoscopy Center, LLC. As shown, the Center had an average positive working capital position and an average positive net asset position from 2015 through 2016. Also, the Center reported net income of \$693,787 in 2016. BFA Attachment B is the internal financial statements of New York Endoscopy, LLC for the eight months ended August 31, 2017. Net operating income for the period was \$647,776, and working capital and net assets were positive. BFA Attachment E is the Pro Forma Balance Sheet for NYEC upon closing of the membership interest sale and reports positive working capital and adequate cash to support operations. The applicant demonstrates adequate financial resources to cover first year working capital requirements.

The submitted budget projects net operating income of \$731,642 in the first year and \$914,338 in the third year following the ownership change. The budget appears reasonable.

As shown on BFA Attachments C and D, WPHC maintained positive working capital and net assets during the reporting period. Income from operations was \$18,619,000 for 2016 and \$21,359,000 for 2015. Net income reported on WPHC's internal financial statements as of September 30, 2017 was \$22,650,000, and the entity continues to demonstrate positive working capital and net assets.

The applicant has demonstrated the capability to proceed in a financially feasible manner.

#### Recommendation

From a financial perspective, approval is recommended.

#### **Attachments**

BFA Attachment A Financial Summary – 2016 Certified Financial Statements of New York Endoscopy, LLC BFA Attachment B Financial Summary – August 31, 2017 internal financial statements of New York Endoscopy, LLC BFA Attachment C Financial Summary – 2015-2016 Certified Financial Statements of White Plains

Hospital Center and Subsidiaries

Financial Summary- September 30, 2017 internal financial statements of White BFA Attachment D

Plains Hospital Center and Subsidiaries

Pro Forma Balance Sheet, New York Endoscopy Center BFA Attachment E

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to transfer of 51% ownership interest to one (1) new corporate not-for-profit member, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

<u>NUMBER</u>: <u>FACILITY/APPLICANT</u>:

181002 E New York Endoscopy Center

#### APPROVAL CONTINGENT UPON:

- 1. Submission of a photocopy of the Amended and Restated Operating Agreement of New York Endoscopy Center, LLC, which is acceptable to the Department. [CSL]
- 2. Submission of a photocopy of an amended By-laws of WPH Holdings, Inc., which is acceptable to the Department. [CSL]
- 3. Submission of photocopies of executed Administrative Services Agreements, which are acceptable to the Department. [CSL]
- 4. Submission of a photocopy of a Certificate of Amendment of the Certificate of Incorporation of WPH Holdings, Inc., which is acceptable to the Department. [CSL]

#### APPROVAL CONDITIONAL UPON:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



### of Health

### Department Public Health and Health **Planning Council**

#### **Project # 172347-B** Southern Tier Women's Health Services

**Program: Diagnostic and Treatment Center** County: **Broome** 

**Establishment and Construction** Purpose: Acknowledged: December 12, 2017

#### **Executive Summary**

#### **Description**

Southern Tier Women's Health Services, LLC, a to-be-formed New York limited liability company, requests approval to establish and construct an Article 28 diagnostic and treatment center (D&TC) to be located at 149 Vestal Parkway West, Vestal (Broome County). A private medical practice currently operates at the site and is the sole occupant of the building. This application will convert the private practice to Article 28, certified for Medical Services-Primary Care and Abortion services. The D&TC will have three treatment rooms and related support space. The Center will offer women's healthcare and abortion services to residents of the Southern Tier and Central New York regions, as well as portions of Pennsylvania.

Membership interest of the proposed D&TC consists of Amy Cousins, M.D. (50%) and Margaret Johnston (50%), the physician and administrator, respectively, who have operated the private practice for the past 30 years. Dr. Cousins will serve as Medical Director.

The existing medical practice has been facing increasing costs, reimbursement constraints and an increasing percentage of Medicaid patients. Conversion to a D&TC will help to ensure the fiscal viability of the program and enable Southern Tier to take the more medically complex cases, including women that are obese, have diabetes or uterine anomalies.

#### **OPCHSM Recommendation**

Contingent Approval

#### **Need Summary**

Proposed services to be provided are: Medical Services-Primary Care and Abortion. The number of projected visits is 1,416 for Years One and Three.

#### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### **Financial Summary**

Total project costs of \$128,864 will be met via \$28,864 from the proposed members' personal resources and a bank loan of \$100,000 at an interest rate of 2% for a three-year term. Resources for Abortion Delivery, a project of Hopewell Fund, has provided a letter of interest at the stated terms. The proposed budget is as follows:

Revenues \$674,118 Expenses 624,827 \$49,291 Net Income

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of a executed bank loan commitment, acceptable to the Department of Health. [BFA]
- 3. Submission of an executed transfer and affiliation agreement, acceptable to the Department, with a local acute care hospital. [HSP]
- 4. Submission of a photocopy of the applicant's Amended Articles of Organization, acceptable to the Department. [CSL]
- 5. Submission of a photocopy of the applicant's Amended Operating Agreement, acceptable to the Department. [CSL]
- 6. Submission of State Hospital Code (SHC) Drawings, acceptable to the Department, as described in BAEFP Drawing Submission Guidelines DSG-03. [AER]
- 7. Submission of (MEP) Drawings, acceptable to the Department, as described in BAEFP Drawing Submission Guidelines DSG-1.0. [AER]

#### Approval conditional upon:

- 1. The project must be completed within three years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. Construction must start on or before June 12, 2018 and construction must be completed by September 12, 2018, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the start date this shall constitute abandonment of the approval. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. [PMU]
- 3. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]
- 4. The submission of Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, is required prior to the applicant's start of construction. [AER]

Council Action Date April 12, 2018

#### **Need Analysis**

#### **Background and Analysis**

The service area includes most of the Southern Tier covering the counties of Broome, Chenango, Tioga, Chemung, Schuyler, Otsego, and Delaware. The applicant believes that women from Pennsylvania will also travel to this center for services. The nearest Article 28 diagnostic and treatment center offering abortion services is Planned Parenthood of the Southern Finger Lakes in Ithaca, which is 45 miles and one hour away.

Demand for abortion services has been in a slow decline for several years at the private practice. However, combined with other women's health services, the practice has experienced about 1,600 visits annually. Approval of this project will enable continued access to abortion services for the women in the region. The number of projected visits is 1,416 for Years One and Three. The hours of operation for the center will be Monday through Friday from 9 am until 5 pm and Saturday from 10 am until 1 pm.

Areas of Broome County are designated as a Health Professional Shortage Area for Primary Care services as follows (Source- HRSA): Medicaid Eligible- Greater Binghamton Service Area.

The applicant is committed to serving all persons in need without regard to ability to pay or source of the payment.

#### Conclusion

Approval of this project will allow for the continued access to primary care and abortion services for the women in the southern tier area of New York State.

#### Recommendation

From a need perspective, approval is recommended.

# **Program Analysis**

#### **Program Description**

The proposed center, which will be owned and operated by the physician and administrator who have run the private practice for the past 30 years, aims to ensure continued access to abortion services for the women of the region by offering safe and affordable services to meet community need. Additionally, it will continue to accept medically complex cases (women with obesity, diabetes and uterine anomalies) that other providers have refused or referred.

Proposed Operator	Southern Tier Women's Health Services, LLC	
To Be Know As	Southern Tier Women's Health Services	
Site Address	149 Vestal Parkway West	
	Vestal, NY 13851 (Broome County)	
Certified Services	Medical Services - Primary Care	
	Abortion	
Hours of Operation	Monday through Friday from 9 am to 5 pm and Saturday	
-	from 10 am to 1 pm.	
Staffing (1st Year / 3rd Year)	6.7 FTEs / 6.7 FTEs	
Medical Director(s)	Amy Cousins, M.D.	
Emergency, In-Patient and Backup	Expected to be provided by	
Support Services Agreement and	UHS Wilson Medical Center	
Distance	6.3 miles / 10-12 minutes away	

#### **Character and Competence**

The members of Southern Tier Women's Health Services, LLC are as follows:

<u>Name</u>	<u>Interest</u>
Margaret R. Johnson	50%
Amy Cousins, M.D.	50%
Total	100%

Ms. Margaret Johnson is a managing member of BEZ Services, LLC, involved in management of the medical practice. She has over 37 years of experience in medical practice management.

Amy Cousins, M.D. earned her medical degree at Harvard Medical School and completed a general surgery internship and residency at Roosevelt Hospital. Following that, she served as Chief Resident in Obstetrics and Gynecology at Mt. Sinai Hospital. Subsequent to that, her experience includes positions as a clinical instructor, attending and staff physician, adjunct professor and physician in private practice. For over three decades, Dr. Cousins has been active in providing women's health services and she has established relationships with medical providers and the regional population.

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

#### Conclusion

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### Recommendation

From a programmatic perspective, contingent approval is recommended.

# **Financial Analysis**

#### **Lease Rental Agreement**

The applicant has submitted an executed lease rental agreement for the site, summarized below:

Date:	November 2, 2017
Premises:	3,390 square feet located at 148 Vestal Parkway West, Vestal, New York
Lessor:	Dana Ellis and Laurie Ellis, d/b/a DDL Associates
Lessee:	Southern Tier Women's Health Services, LLC
Term:	Five years with a five-year renewal period.
Rental:	\$55,464.88 (\$16.36 per sq. ft.)
Provisions:	The lessee shall be responsible for insurance, taxes and utilities.

The applicant has submitted an affidavit indicating that the lease arrangement will be an arm's length lease arrangement. The applicant has submitted letters form two New York licensed realtors attesting that the lease cost per square foot is at fair market value.

#### **Total Project Cost and Financing**

Total project cost, which is for renovations and the acquisition of moveable equipment, is estimated at \$128,864, further broken down as follows:

Renovation and Demolition	\$50,000
Design Contingency	5,000
Construction Contingency	5,000
Planning Consultant Fees	10,000
Other Fees (Consultant)	3,000
Moveable Equipment	53,170
CON Fee	2,000
Additional Processing Fee	<u>694</u>
Total Project Cost	\$128,864

Total Project costs are based on a June 15, 2018 start date and a three-month construction period.

The applicant's financing plan appears as follows:

Equity	\$28,864
Loan (2% interest rate, three-year term)	100,000
Total	\$128,864

Resources for Abortion Delivery, a project of the Washington, D.C. based Hopewell Fund, has provided a letter of interest at the stated terms.

#### **Operating Budget**

The applicant has submitted an operating budget, in 2018 dollars, for the first and third years of operation, summarized below:

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	<u>Year One</u>		Year Three	
	Per Visit	<u>Total</u>	Per Visit	<u>Total</u>
Revenues				
Medicaid FFS	\$522.60	\$444,215	\$522.43	\$259,125
Medicaid MC	0	0	\$522.85	\$185,090
Private Pay	\$522.05	\$162,879	\$522.05	\$162,879
Commercial MC	\$225.92	\$38,406	\$225.92	\$38,406
Self-Pay	\$336.68	\$28,618	\$336.68	<u>\$28,618</u>
Total Revenues		\$674,118		\$674,118
Expenses				
Operating	\$370.27	\$524,303	\$391.42	\$554,254
Capital	50.78	71,906	49.84	70,573
Total Expenses	\$421,05	\$596,209	\$441.26	\$624,827
Net Income		<u>\$77,910</u>		<u>\$49,291</u>
Utilization (Visits)		1,416		1,416
Cost Per Visit		\$421.05		\$441.26

Expense and utilization assumptions are based on the historical experience of the private practice.

Medicaid revenues are based on the Medicaid APG rates determined via a mix of CPT codes (best estimate prior to negotiating agreements). Commercial rates are based on estimates of local commercial insurers, and private pay rates are based on historical payments received for private pay patients in the office setting.

Utilization broken down by payor source during the first and third year is as follows:

	<u>Year One</u>	Year Three
Medicaid FFS	60.03%	35.00%
Medicaid Managed Care	0%	25.00%
Private Pay	22.03%	22.03%
Commercial Managed Care	12.00%	12.00%
Self-Pay*	5.94%	5.97%

<sup>\*</sup> The medical practice currently provides charity care to its patient population and nearly 25 percent of current patients are self-pay, which includes those with insufficient means as well as cash pay patients. Approximately six percent of patients are provided charity care. The current practice maintains a fund that supports services for uninsured and some patients receive support from the NY Abortion Access Fund. The projections for the Article 28 show continuation of six percent charity care, with an average payment of \$100 (about 20% of the average payment for all payer sources combined).

#### **Capability and Feasibility**

Total project cost of \$128,864 will be met as follows: \$28,864 via the proposed members personal resources and a bank loan of \$100,000 at an interest rate of 2% for a three-year term. Resources for Abortion Delivery, a project of the Washington, D.C. based Hopewell Fund, has provided a letter of interest at the stated terms.

Working capital requirements are estimated at \$104,138 based on two months of third year expenses. The proposed members will provide equity from their personal resources to meet the working capital requirements. BFA Attachment A is the personal net worth statements of the proposed members of Southern Tier Women's Health Services, LLC, which indicates the availability of sufficient funds for the project cost and working capital equity contributions. BFA Attachment B is the pro forma balance sheet of Southern Tier Women's Health Services, LLC, which indicates a positive members equity position of \$133,002 as of the first day of operation.

The submitted budget indicates a net income of \$77,909 and \$49,291 during the first and third years of operation, respectively. Revenues are based on current reimbursement methodologies for abortion services and other women's health services. The submitted budget appears reasonable.

Subject to the noted contingency, the applicant has demonstrated the capability to proceed in a financially feasible manner.

#### Recommendation

From a financial perspective, contingent approval is recommended.

#### **Attachments**

BFA Attachment A Personal Net Worth Statements of Proposed Members

BFA Attachment B Pro Forma Balance Sheet

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish and construct a diagnostic and treatment center located at 149 Vestal Parkway West, Vestal currently operating as a private practice, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

172347 B Southern Tier Women's Health Services

#### APPROVAL CONTINGENT UPON:

- 1. Submission of a check for the amount enumerated in the approval letter, payable to the New York State Department of Health. Public Health Law Section 2802.7 states that all construction applications requiring review by the Public Health and Health Planning Council shall pay an additional fee of fifty-five hundredths of one percent of the total capital value of the project, exclusive of CON fees. [PMU]
- 2. Submission of a executed bank loan commitment, acceptable to the Department of Health. [BFA]
- 3. Submission of an executed transfer and affiliation agreement, acceptable to the Department, with a local acute care hospital. [HSP]
- 4. Submission of a photocopy of the applicant's Amended Articles of Organization, acceptable to the Department. [CSL]
- 5. Submission of a photocopy of the applicant's Amended Operating Agreement, acceptable to the Department. [CSL]
- 6. Submission of State Hospital Code (SHC) Drawings, acceptable to the Department, as described in BAEFP Drawing Submission Guidelines DSG-03. [AER]
- 7. Submission of (MEP) Drawings, acceptable to the Department, as described in BAEFP Drawing Submission Guidelines DSG-1.0. [AER]

#### APPROVAL CONDITIONAL UPON:

- 1. The project must be completed within three years from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. Construction must start on or before June 12, 2018 and construction must be completed by September 12, 2018, presuming the Department has issued a letter deeming all contingencies have been satisfied prior to commencement. In accordance with 10 NYCRR Section 710.10(a), if construction is not started on or before the start date this shall constitute abandonment of the approval. It is the responsibility of the applicant to request prior approval for any changes to the start and completion dates. [PMU]
- 3. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]
- 4. The submission of Final Construction Documents, as described in BAER Drawing Submission Guidelines DSG-05, is required prior to the applicant's start of construction. [AER]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 181106-E** Eastern Niagara Hospital - Lockport Division

Program: Hospital County: Niagara

**Establishment** Purpose: Acknowledged: February 12, 2018

# **Executive Summary**

#### **Description**

Kaleida Health is a not-for-profit. Article 28 licensed integrated healthcare delivery system located in Buffalo that provides acute care hospital, skilled nursing and home healthcare services primarily to the residents of Western New York. Kaleida requests approval to be established as the active parent and co-operator of Eastern Niagara Hospital (ENH), a 136-bed, voluntary not-for-profit, Article 28 community hospital located at 521 East Avenue, Lockport (Niagara County). Inter-Community Health Systems, Inc. d/b/a Eastern Niagara Health System (ENHS) is the sole corporate member of ENH. As a condition of the proposed Kaleida Health-ENH alignment agreement. ENHS will be dissolved and Kaleida Health will become the sole corporate member of ENH upon approval of this application.

As active parent and co-operator, Kaleida Health will have the ability to exercise Article 28 rights, powers and authorities over ENH and the extension clinics under 10 NYCRR 405.1(c), includina:

- Approval and appointment of the board members of ENH;
- Appointment and removal of the chief executive officer of ENH;
- Approval of amendments to the certificates or articles of incorporation and bylaws of ENH:
- Approval of annual operating and capital budgets of ENH;
- Approval of a sale, lease, mortgage or encumbrance of any ENH assets in excess of \$250,000 that has not been authorized by Kaleida or included in a Kaleida-

- approved annual operating or capital
- Approval of any merger, business consolidation, acquisition or joint venture by ENH;
- Approval of any filing at the state or federal level of a bankruptcy petition or the taking of any action regarding insolvency by ENH;
- Approval of any indebtedness in excess of \$250,000 by ENH, excluding vendor debt incurred in the normal course of business. that has not been authorized by Kaleida or included in a Kaleida-approved annual operating or capital budget:
- Allocation of fees to ENH based upon a iointly developed cost allocation formula for actual services rendered;
- Adoption of strategic plans for ENH;
- Approval of ENH management agreements that require government approval or that have not been authorized by member or included in approved budgets;
- Approval of changes in clinical services offered by ENH;
- Approving and initiating the filing of certificate of need applications by ENH;
- Approval of settlements of administrative proceedings or litigation to which ENH is a party: and
- Negotiation of payor and managed care contracts on behalf of ENH.

The applicant states this affiliation is a proactive and strategic plan to ensure the future of health care in Eastern Niagara County by establishing a coordinated integrated healthcare system with the objectives of improving quality, increasing access and lowering the costs of healthcare in the communities served by ENH and Kaleida Health.

Upon completion, the Eastern Niagara Hospital will remain a separate not-for-profit corporation maintaining its discrete Article 28 operating certification.

#### **OPCHSM Recommendation**

**Contingent Approval** 

#### **Need Summary**

There will be no change in either authorized services or the number or type of beds as a result of this project.

#### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### **Financial Summary**

There are no capital costs and no projected incremental changes in staffing, utilization, operating expense or operating revenue associated with this application.

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of documentation of approval by the Office of Mental Health, acceptable to the Department. [PMU]
- 2. Submission of a photocopy of a Certificate of Amendment of the Certificate of Incorporation of Eastern Niagara Hospital, Inc., which is acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the By-laws of Kaleida Health, which is acceptable to the Department. [CSL]

### Approval conditional upon:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Council Action Date April 12, 2018

# **Need Analysis**

### **Background**

Table 1: Eastern Niagara Hospital Services,	
Ambulatory Surgery - Multi Specialty	Medical Social Services
Chemical Dependence - Rehabilitation O/P	Nuclear Medicine - Diagnostic
Chemical Dependence - Withdrawal O/P	Nuclear Medicine - Therapeutic
Clinic Part Time Services	Radiology - Diagnostic
Clinical Laboratory Service	Renal Dialysis - Acute
Emergency Department	SAFE Center
Level I Perinatal Care	Therapy - Occupational O/P
Medical Services - Other Medical Specialties	Therapy - Speech Language Pathology
Medical Services - Primary Care	Therapy - Speech Language Pathology O/P

Source: HFIS 2018

Table 2: Eastern Niagara Hospital Beds		
Bed Type	Bed Count	
Chemical Dependence - Rehabilitation	20	
Intensive Care	8	
Maternity	12	
Medical / Surgical	76	
Pediatric	8	
Psychiatric	12	
Total	136	

Source: HFIS 2018

#### Conclusion

There will be no change in beds or services in Niagara County through completion of this project.

#### Recommendation

From a need perspective, approval is recommended.

### **Program Analysis**

#### **Program Description**

The goal of this affiliation is to establish a coordinated, integrated healthcare system that results in improved quality, greater access and lower healthcare costs. Eastern Niagara Hospital will remain a separate Article 28 not-for-profit corporation and will maintain its separate operating certificate. The change in governance structure for ENH will not result in any immediate changes in existing services or staffing.

#### **Character and Competence**

The Board of Kaleida Health is comprised of the following individuals:

<u>Name</u>	Title/Position
Frank Curci	Chair
George Matthews, M.D.	Vice-Chair
David Milling, M.D	Secretary
Christopher Ross	Treasurer
Nicholas Aquino, M.D.	
Lorrie Clemo, Ph.D.	
Gary Crosby	
Christopher Green	
Darren King	
Jody Lomeo	
William Maggio	
Brenda McGee	
Mary Lou Russin, R.N.	
Francisco Vasquez, Ph.D.	

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

Ms. McGee disclosed that, during her employ as Senior Vice President of Finance and Administration at St. Bonaventure University, the university was named in an Equal Employment Opportunity Commission (EEOC) claim and a NYS Office of Human Rights action. In 2010, both matters were concluded by settlement.

Additionally, the staff from the Division of Certification & Surveillance reviewed the ten-year surveillance history of all associated facilities. Sources of information included the files, records, and reports found in the Department of Health. Included in the review were the results of any incident and/or complaint investigations, independent professional reviews, and/or comprehensive/focused inspections. The review found that any citations were properly corrected with appropriate remedial action.

On January 13, 2016, the Department issued a Stipulation and Order and \$16,000 fine against Highpointe on Michigan, a Kaleida-operated skilled nursing facility in Buffalo. The enforcement was based on a survey concluded on April 17, 2015 where deficient practice was cited in the following areas: Quality of Care: Accident Free Environment; Staff Treatment of Residents- Investigate/Report Allegations; Quality of Care for Special Needs – Respiratory Care; and Administration.

#### Recommendation

From a programmatic perspective, approval is recommended.

## Financial Analysis

#### **Capability and Feasibility**

There are no issues of capability or feasibility, as there are no project costs, budgets or working capital requirements associated with this application.

BFA Attachment C is the 2016 consolidated financial statements of Kaleida Health and their internal financial statements as of October 31, 2017. As shown, Kaleida Health had a positive working capital position and a positive net asset position for the period. In addition, Kaleida Health had an operating income of \$30,267,000 for 2016 and achieved operating income of \$24,016,000 as of October 31, 2017.

BFA Attachment D is the 2016 consolidated financial statements of Eastern Niagara Hospital, Inc. and their internal financial statements as of November 30, 2017. As shown, for 2016 the entity had a positive working capital position, negative net assets position and incurred a \$1,079,124 operating loss. The facility has a net operating loss of \$471,425 as of November 30, 2017. State support from the Interim Access Assurance Fund (SFY 2014-15) and the Vital Access Provider Assurance Program (SFYs 2015-16 through to the present) has been provided to help Eastern Niagara mitigate these operating losses.

The corporation has developed a strategic plan to strengthen and enhance health care services in Eastern Niagara County. The affiliation will help strengthen ENH's access to specialty services and technology. In addition, the operational and administrative strength of Kaleida Health will lead to efficiencies and continued cost reductions.

#### Recommendation

From a financial perspective, approval is recommended.

Attachments			
BFA Attachment A	Current Organizational Chart of Kaleida Health & Eastern Niagara Hospital, Inc.		
BFA Attachment B	Proposed Organizational Chart		
BFA Attachment C	2016 consolidate financial statement and the October 31, 2017 internal financial statements of Kaleida Health.		
BFA Attachment D	2016 consolidated certified financial statement and the November 30, 2017 internal financial statements of Eastern Niagara Hospital, Inc.		

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish Kaleida Health as the active parent and co-operator of Eastern Niagara Hospital, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

<u>NUMBER</u>: <u>FACILITY/APPLICANT</u>:

181106 E Eastern Niagara Hospital-Lockport Division

#### APPROVAL CONTINGENT UPON:

- 1. Submission of documentation of approval by the Office of Mental Health, acceptable to the Department. [PMU]
- 2. Submission of a photocopy of a Certificate of Amendment of the Certificate of Incorporation of Eastern Niagara Hospital, Inc., which is acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the By-laws of Kaleida Health, which is acceptable to the Department. [CSL]

#### APPROVAL CONDITIONAL UPON:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 171446-E** St. Josephs Hospital Health Center

**Hospital Program:** County: **Onondaga** 

**Establishment** Acknowledged: August 4, 2017 Purpose:

# **Executive Summary**

#### **Description**

St. Joseph's Hospital Health Center (SJHHC. the Hospital), a 451-bed, voluntary not-for-profit, Article 28 acute care hospital located at 301 Prospect Avenue, Syracuse (Onondaga County) requests approval for St. Joseph's Health, Inc. (SJH), an New York not-for-profit corporation to be established as its active parent/cooperator. SJH is the sole corporate member of the Hospital and the two entities have mirror boards. There are no costs associated with this project. There will be no change in authorized services, the number or type of beds, or staffing upon approval of this project. In addition, there are no projected changes in the utilization, revenue or expenses of the Hospital or SJH affiliates as a result of this project.

As active parent and co-operator, SJH will have the power and authority to make decisions for the Hospital and the active parent powers described in Title10 NYCRR §405.1(c)including the following:

- Approval of amendments or restatements of the Certificate of Incorporation and Bylaws of the Corporation, in whole or in part, and recommending the same to Trinity Health for adoption;
- · Appointment or dismissal of members of the Corporation's Board of Directors;
- Appointment or dismissal of management level employees, including the President and Chief Executive Officer, and medical staff;
- Approval of operating and capital budgets;
- Adoption or approval of operating policies and procedures;

- Approval of certificate of need applications filed by on or behalf of SJHHC;
- Approval of debt necessary to finance the cost of compliance with operational or physical plant standards required by law;
- Approval of contracts for management or for clinical services; and
- Approval of settlements of administrative proceedings or litigation to which the SJHHC is a party, except approval of settlements or litigation that exceed insurance coverage or any applicable selfinsurance funds.

The Hospital determined that it is in its best interest to delegate to SJH the authority to exercise active control over key operational areas. SJH's exercise of powers over the Hospital will enable the following:

- Formulation of consistent corporate policies and procedures across the SJH system;
- Ensure a consistent approach to regulatory compliance, standards of care, and medical staff credentialing;
- Organize the network providers into an efficient and accessible continuum of care responsive to community needs;
- Collaborate in areas designed to conserve resources, such as joint purchasing;
- Facilitate clinical integration and the use of best practices;
- Enhance the sharing of resources; and
- Reflect common mission, philosophy, values and purpose across the system.

SJH is also the sole member of St. Joseph's Health Center Properties, Inc., St. Joseph's Hospital Health Center Foundation, Inc., and Embracing Age, Inc.

#### **OPCHSM Recommendation**

**Contingent Approval** 

#### **Need Summary**

This project will not result in any changes to the Hospital's authorized services or the number or types of beds. In addition, there are no projected changes in the utilization, revenues or expenses of the Hospital as a direct result of this project.

#### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### **Financial Summary**

There are no project costs, working capital requirements or budgets associated with this application, and no projected incremental change in staffing, operating expenses or operating revenues related to this application.

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of a photocopy of a Restated Certificate of Incorporation of St. Josephs Health, Inc., or in the alternative, a Certificate of Amendment of the Certificate of Incorporation of St. Josephs Health, Inc., which is acceptable to the department. [CSL]
- 2. Submission of a photocopy of a Restated Certificate of Incorporation of St. Josephs Hospital Health Center, which is acceptable to the department. [CSL)]

#### **Approval conditional upon:**

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Council Action Date April 12, 2018

#### **Need Analysis**

#### **Background**

Approval of this application will have no immediate impact on the beds or services or utilization of the hospital or its extension clinics.

#### Conclusion

This project will not have any impact regarding need.

#### Recommendation

From a need perspective, approval is recommended.

# **Program Analysis**

#### **Program Description**

There will be no change in the Hospital's authorized services or the number or types of beds as a result of the addition of an active parent/co-operator.

#### **Character and Competence**

St. Joseph's Health, Inc. and St. Joseph's Hospital Health Center have "mirror" boards. The Board members are:

Craig Boise
Sr. Helen Marie Burns
James Cotelingam
Santo DiFino, M.D., Treasurer
Leslie Paul Luke, President/CEO
John Marshall
Michael Meath
Gina Myers, PhD, RN

Sr. Kathleen Osbelt Merriette Pollard Pawan Rao, M.D., Vice Chair William Roberts, M.D. Sr. Joan Marie Steadman Vincent Sweeney, Chair Paul Tremont \*Lowell Seifter, Esq., Secretary

\*board officer but not a board member

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

Upon review of the Board of Trustees, the following disclosures were made:

Mr. Boise disclosed that he was a defendant in a lawsuit filed by a terminated employee of the law school at which he previously served as Dean. The suit, which claimed violations of employment and constitutional rights, was dismissed by summary judgment at the U.S. District Court Northern District of Ohio. The case is currently on appeal with the U.S. Court of Appeals 6<sup>th</sup> Circuit.

Dr. Roberts disclosed one medical malpractice case initiated in May 2011 by a patient of Syracuse urology Associates, PC which alleged a six-month delay in the diagnosis of prostate cancer. The suit was subsequently settled in June 2015 for \$875,000 with Dr. Roberts and his former practice partner each paying half.

Trustees Burns, DiFino, Luke, Marshall, Myers, Pollard, Rao, Roberts, Sweeney and Tremont, as well as Secretary Seifter, each disclosed that the United States Attorney's Office for the Northern District of New York filed a Civil Investigation Demand on June 4, 2016 as a result of a complaint of a qui tam relator. On or about August 1, 2016, the Hospital entered into a Settlement Agreement and accepted responsibility for submitting claims to Medicaid as if one member of the CPEP Professional Staff was present for all Mobile Crisis Outreach visits when, in actuality, it was not the case, and, because the regulation In addition, the regulations require one member of the CPEP Professional Staff to be present for all Mobile Crisis Outreach visits and the hospital's bills to Medicaid for those visits were not in compliance with the law. The Hospital paid \$3,200,000 in full settlement of this claim.

Additionally, the staff from the Division of Certification & Surveillance reviewed the ten-year surveillance history of all associated facilities. Sources of information included the files, records, and reports found in the Department of Health. Included in the review were the results of any incident and/or complaint investigations, independent professional reviews, and/or comprehensive/focused inspections. The review found that any citations were properly corrected with appropriate remedial action.

On May 27, 2008, the Department issued a Stipulation and Order (S&O) and a \$6,000 fine against St. Joseph's Hospital Health Center based on the findings of an investigation into the occurrence of a wrong sided surgery. A patient suffering from a right hip fracture had multiple fixation screws inserted into his left hip. The error was discovered in the recovery room and the patient underwent a second operation.

On December 14, 2010, the Department issued a S&O and \$11,500 fine against St. Joseph's Hospital Health Center Certified Home Health Agency for violations discovered during a survey completed on July 27, 2009. Deficient Practices were cited in areas relating to Policies and Procedures of Service Delivery; Patient Assessment and Plan of Care; and Governing Authority.

On September 13, 2012, St. Joseph's Hospital Health Center received a Stipulation and Order and \$22,000 fine based on the findings of two complaint investigations. One involved a patient with a known risk for falls who was left unattended in the bathroom and fell. The second involved inadequate neurological assessment of a drug overdose patient.

Additionally, Sr. Steadman disclosed an affiliation with Saint Agnes Medical Center, a hospital located in Fresno, California. The State of California reported three enforcements and the imposition of civil penalties as follows: September 26, 2012- \$50,000; March 24, 2016 - \$4750; and February 2, 2017 - \$11,250. The state reported the enforcements were based on survey findings, none were repetitive violations, and all were resolved.

#### Conclusion

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### Recommendation

From a programmatic perspective, approval is recommended.

#### Financial Analysis

#### **Capability and Feasibility**

There is no issues of capability or feasibility as there are no project costs or any expected changes to the budget associated with this application.

BFA Attachment B is the certified financial statements of St. Joseph's Health, Inc. and Subsidiaries for the six-month period ending June 30, 2016, and the 12-month period ending June 30, 2017. As shown, the entity had an average positive working capital position and an average positive net asset position during the period. Also, the entity had an operating income of (\$8,172,000) for the six-month period ending June 30, 2016, and \$3,296,000 for the year ending June 30, 2017. The applicant indicated that the reason for the loss was attributable to a cost structure that was not sustainable for the current volume. Costs, including labor and supplies, were too high and not flexing to the volumes they were seeing during the six-month period. The applicant indicated that they implemented the following steps to improve operations: focused on cost cutting initiatives include reduction of FTE's coupled with an introduction of flex staffing throughout the organization to better align volume with variable costs; supply costs per unit of volume have decreased as more contracts are converted to overall Trinity Health pricing; and the receipt of a \$20M grant from New York State during the 12 months ended June 30, 2017.

The applicant has demonstrated the capability to proceed in a financially feasible manner.

#### Recommendation

From a financial perspective, approval is recommended.

#### **Attachments**

BFA Attachment A Organizational Chart - Legal Structure of St Joseph's Health Center
BFA Attachment B Financial Summary- June 30, 2016 certified financial statements and June 30, 2017 certified financial statements of St. Joseph's Health, Inc., and Subsidiaries.

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish St. Joseph's Health, Inc. as the active parent and co-operator of St. Joseph's Hospital Health Center, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

<u>NUMBER</u>: <u>FACILITY/APPLICANT</u>:

171446 E St. Joseph's Hospital Health Center

#### APPROVAL CONTINGENT UPON:

- 1. Submission of a photocopy of a Restated Certificate of Incorporation of St. Josephs Health, Inc., or in the alternative, a Certificate of Amendment of the Certificate of Incorporation of St. Josephs Health, Inc., which is acceptable to the department. [CSL]
- 2. Submission of a photocopy of a Restated Certificate of Incorporation of St. Josephs Hospital Health Center, which is acceptable to the department. [CSL)]

#### APPROVAL CONDITIONAL UPON:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 172296-E NYU Winthrop Hospital**

**Certified Home Health Agency Program:** 

**Establishment** Purpose:

County: Nassau

Acknowledged: December 18, 2017

# **Executive Summary**

#### **Description**

NYU Winthrop Hospital (Winthrop), a voluntary not for profit, Article 36 Certified Home Health Agency (CHHA) located at 290 Old Country Road, Mineola (Nassau County), requests approval for the full asset merger of Lutheran CHHA, Inc. d/b/a Lutheran Care at Home (Lutheran), a voluntary not for profit, Article 36 CHHA located at 5407 Second Ave, Brooklyn (Kings County), into its operations. Winthrop CHHA, which is operated by NYU Winthrop Hospital (formerly known as Winthrop-University Hospital, and hereafter referred to as "Winthrop" Hospital") and co-operated by NYU Langone Health System (System), will become the successor corporation. Winthrop CHHA currently provides home health care services to residents of Queens, Nassau and Suffolk Counties. Upon approval, Bronx, Kings, New York and Richmond Counties will be added as authorized geographic service areas, and audiology, physician services and therapyrespiratory services will be added to their operating certificate. Winthrop will continue to operate the 5407 Second Ave. Brooklyn location as a branch office to cover Richmond, Bronx, Kings, and New York counties.

Lutheran CHHA was formed by the former Lutheran Medical Center (LMC) and became operational in September 2014. In January 2016, LMC merged into NYU Langone Hospitals (NYULH) and control of the CHHA shifted from LMC to NYULH, whose sole member is the System. On April 1, 2017, the System became the sole member and active parent of Winthrop Hospital.

The proposed CHHA merger will enable highquality, comprehensive services to be provided to patients of all four System impatient facilities, where more than 90% of the patients live within the counties the combined CHHA will be licensed to serve. The merger will also allow for synergies in infrastructure and improve referrals across campuses to maintain a positive margin.

There are no financial commitments or changes in the governance structure as a result of the proposed merger. While Lutheran CHHA will cease to exist as a separate corporate entity, there is no change to the NYU Winthrop Board of Trustees or the role of the System as the sole member of NYU Winthrop.

#### **OPCHSM Recommendation**

Contingent Approval

#### **Need Summary**

The proposed merger will have no impact on the availability of services and thus no impact on need.

#### **Program Summary**

A review of all personal qualifying information indicates there is nothing in the background of the members of the Board of Trustees of New York University to adversely affect their positions with the organization. The applicant has the appropriate character and competence under Article 36 of the Public Health Law.

## **Financial Summary**

There are no project costs, budgets or acquisition price associated with this application. The proposed budget is as follows:

	Year One	Year Three
Total Revenues	\$20,970,000	\$25,293,000
Total Expenses	\$19,803,000	\$23,581,000
Net Income	\$1,167,000	\$1,712,000

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

1. Submission of a photocopy of the by-laws of the applicant, acceptable to the Department. [CSL]

# Approval conditional upon:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Council Action Date April 12, 2018

# **Need and Program Analysis**

#### **Program Description**

NYU Winthrop Hospital, a voluntary not-for-profit corporation, currently operates an Article 28 Hospital and an Article 36 Certified Home Health Agency and Long Term Home Health Care Program. The sole member, and active parent corporation of NYU Winthrop Hospital is NYU Langone Health System, a voluntary not-for-profit corporation, and the sole member corporation of NYU Langone Health System is New York University. The current proposal is for NYU Winthrop Hospital CHHA to acquire, merge, and ultimately close Lutheran CHHA, Inc., d/b/a Lutheran Care at Home an Article 36 CHHA.

NYU Winthrop Hospital CHHA is currently approved to serve Queens, Nassau, and Suffolk Counties (its LTHHCP is currently approved to serve Nassau County only), and is currently approved to provide the services of Home Health Aide, Medical Social Services, Medical Supplies/Equipment/Appliances, Nursing, Nutritional Services, Personal Care, Occupational Therapy, Physical Therapy, and Speech Language Pathology. Lutheran Care at Home is currently approved to serve Bronx, Kings, New York, Queens, and Richmond Counties and is currently approved to provide the services of Audiology, Home Health Aide, Medical Social Services, Medical Supplies/Equipment/Appliances, Nursing, Nutritional Services, Personal Care, Physician Services, Occupational Therapy, Physical Therapy, Respiratory Therapy, and Speech Language Pathology. Accordingly, upon acquisition, merger, and ultimately closure of Lutheran Care at Home, NYU Winthrop Hospital CHHA will add Bronx, Kings, New York, and Richmond Counties as additional approved counties, and Audiology, Physician Services, and Respiratory Therapy as additional approved services. NYU Winthrop Hospital CHHA (and LTHHCP) will remain at its current practice location office at 290 Old Country Road, Mineola (Nassau County), which will become the CHHA's main parent office practice location. Upon completion of the project, the CHHA intends to operate the current practice location of Lutheran Care at Home, at 5407 Second Avenue, Brooklyn (Kings County), as a new branch office additional practice location for NYU Winthrop Hospital CHHA. The legal entity / corporate operator, NYU Winthrop Hospital, will remain at 259 First Street, Mineola, New York 11501.

#### **Character and Competence Review**

The corporate organizational structure of the applicant corporation, NYU Winthrop Hospital, the operator of the CHHA/LTHHCP, includes the following health care providers that are therefore affiliated with each board member of the corporation, and each facility and provider was reviewed at this time:

- NYU Winthrop Hospital (Hospital and several Extension Clinics)
- NYU Winthrop Hospital Certified Home Health Agency (CHHA)
- NYU Winthrop Hospital Long Term Home Health Care Program (LTHHCP)

The corporate organizational structure of the applicant's sole member and active parent corporation, NYU Langone Health System, and its sole member corporation, New York University, includes the following additional health care providers that are therefore affiliated with each board member of the two corporations, and each additional facility and provider was also reviewed at this time:

- NYU Langone Health Cobble Hill (Hospital Free Standing Emergency Department)
- NYU Langone Hospital Brooklyn (Hospital and several School Based Clinics and Family Health Centers) – also known as Lutheran Medical Center
- NYU Langone Hospitals (Hospital and several Extension Clinics)
- NYU Langone Orthopedic Hospital (Hospital)
- Lutheran Augustana Center for Extended Care and Rehabilitation, Inc. (RHCF per applicant, voluntary closure slated for Summer, 2018)
- Lutheran CHHA, Inc., d/b/a Lutheran Care at Home (CHHA)

The governing bodies of both the direct operator corporation, NYU Winthrop Hospital, and its sole member and active parent corporation, NYU Langone Health System, were already previously reviewed and approved by the Public Health and Health Planning Council (PHHPC) in previous Hospitals CON Project #162391, which received final All Contingencies Satisfied PHHPC approval by letter dated March 28, 2017. Therefore, those two governing bodies do not need review and approval at this time.

The members of the Board of Trustees of New York University, the sole member entity of NYU Langone Health System, and the ultimate member entity of the applicant NYU Winthrop Hospital, are as follows:

**Mimi M. D. Marziani, Esq. (NY, TX)**, licensed to practice law in New York and Texas, is currently registered in Texas, but registration is delinquent in New York. Ms. Marziani lists current employment as Executive Director, Texas Civil Rights Project, and Adjunct Professor, University of Texas School of Law.

**Daniel R. Tisch, Vice Chair**, lists current employment as Managing Member, WTG and Company (Investment Firm).

**Steven M. Cohen, Esq. (NY, DC),** licensed and registered to practice law in New York and District of Columbia, lists current employment as Executive Vice Chairman, Chief Administrative Officer, and General Counsel, MacAndrews and Forbes Holding, Inc.

**Jonathan C. Kim**, lists current employment as Co-Chief Executive Officer, Redbadge Pacific (Investment Fund).

Mark T. Fung, Esq. (NY, NJ, DC), licensed to practice law in New York, New Jersey, and District of Columbia, is currently registered in New York and New Jersey, but registration is inactive in District of Columbia. Mr. Fung lists current employment as Managing Member, Law Offices of Mark T. Fung, PLLC.

Judy Steinhardt, is currently not employed.

**Boris Alexis Jordan**, lists current employment as President of Strategic Management, Renaissance Insurance Group Limited.

**Mark Leslie**, lists current employment as Lecturer in Management, Stanford University Graduate School of Business. Mr. Leslie discloses the following legal action against him:

Civil Litigation Action - US Securities and Exchange Commission vs. Mark Leslie, Kenneth E. Lonchar, Paul A. Sallaberry, Michael M. Cully, and Douglas S. Newton, Civil Action No. 07 CV 3444 (JF) (PSG) (N.D. Cal. filed July 2, 2007). US Securities and Exchange Commission Litigation Release No. 22143 October 28, 2011 / Accounting and Auditing Enforcement Release No. 3333 October 28, 2011. On October 21, 2011, the US District Court for the Northern District of California entered a settled final judgement against Mark Leslie, the former Chief Executive Officer of Veritas Software Corporation. The litigation alleged that Mr. Leslie and the remaining defendants inflated Veritas' reported revenues by approximately \$20 million in connection with a software sale to AOL. Mr. Leslie failed to disclose material information to Veritas' independent auditors in violation of federal securities laws. Without admitting or denying the allegations, Mr. Leslie consented to entry of a final judgment permanently enjoining him from future violations of Rule 13b2-2(a)(2) of the Securities Exchange Act of 1934 and ordering him to pay disgorgement and prejudgment interest of \$1,550,000 and a civil penalty of \$25,000.

**Maria S. Bartiromo**, lists current employment as Anchor and Global Markets Editor, Fox Business Network and Fox News Channel.

**Natalie V. Holder, Esq. (NY, CT)**, licensed and registered to practice law in New York and Connecticut, lists current employment as Chief Diversity Officer, United States Capitol Police.

**Joseph P. Landy**, lists current employment as Co-Chief Executive Officer, Warburg Pincus, LLC (Investment Firm).

**Mitchell L. Jacobson,** lists current employment as Chairman of the Board and former CEO, MSC Industrial Direct Co, Inc. (Industrial Supplies). Mr. Jacobson discloses the following additional affiliations which were also reviewed at this time:

- New York Presbyterian Hospital Allen Hospital
- New York Presbyterian Hospital Columbia Presbyterian Center
- New York Presbyterian Hospital New York Weill Cornell Center
- New York Presbyterian Hospital Westchester Division
- New York Presbyterian Brooklyn Methodist Hospital
- New York Presbyterian Lawrence Hospital
- New York Presbyterian / Hudson Valley Hospital
- New York Presbyterian / Lower Manhattan Hospital
- New York Presbyterian / Queens

**Phyllis P. Barasch, Vice Chair**, was formerly licensed and registered in New York State as both a Speech Language Pathologist and a Life/Accident/Health Insurance Agent, but is currently retired from both professions. Ms. Barasch lists current employment as Owner and President, PPB Associates (Management Consulting).

Adam C. Taki, lists current employment as President, Actlien Holding, Inc.

**Evan R. Chesler, Esq. (NY)**, licensed and registered to practice law in New York State, lists current employment as Chairman and former CEO, Cravath, Swaine, and Moore, LLP (Law Firm).

**Beverly R. Hyman, PhD,** lists current employment as Founder and CEO, Beverly Hyman, PhD and Associates (Management Consulting).

**Shelby B. White, Vice Chair**, is currently retired as a free-lance writer.

**Howard M. Meyers**, lists current employment as Chairman, Quexco Incorporated (Metals Refining and Recycling). Mr. Meyers discloses the following additional affiliations which were also reviewed at this time:

- University of Texas MD Anderson Cancer Center (Hospital) Houston, TX
- University of Texas Southwestern Medical Center (Hospital) Dallas, TX

**Jessica B. Swartz**, lists current employment as Senior Director of Business Strategy, Planning, Development, and Operations, Regenovation (Biotechnology Start-Up in Regenerative Medicine).

**William C. Rudin**, lists current employment as Co-Vice Chairman and CEO, Rudin Management Company, Inc. (Real Estate Management).

**Joel S. Ehrenkranz, Esq. (NY)**, licensed and registered to practice law in New York State, lists current employment as Founding Partner, Ehrenkranz and Ehrenkranz, LLP (Law Firm).

**Joseph S. Steinberg,** lists current employment as Chairman, Leucadia National Corporation (Holding Company).

**Kelly Kennedy Mack**, is currently licensed and registered in New York State as a Real Estate Broker, who lists current employment as President, Corcoran Sunshine Marketing Group (Residential Development, Sales, and Marketing).

**Leonard A. Wilf, Esq. (NY, NJ), Vice Chair,** licensed and registered to practice law in New York, and licensed but registration status retired to practice law in New Jersey, is retired from the practice of law, but lists current employment as President, Garden Homes (Real Estate Investment, Management, and Development). Mr. Wilf discloses the following additional affiliations which were also reviewed at this time:

- New York Presbyterian Hospital Allen Hospital
- New York Presbyterian Hospital Columbia Presbyterian Center
- New York Presbyterian Hospital New York Weill Cornell Center
- New York Presbyterian Hospital Westchester Division
- New York Presbyterian Brooklyn Methodist Hospital
- New York Presbyterian Lawrence Hospital
- New York Presbyterian / Hudson Valley Hospital
- New York Presbyterian / Lower Manhattan Hospital
- New York Presbyterian / Queens

**Andre J. L. Koo**, lists current employment as Chairman, Chailease Group (International Leasing, Banking, Commerce, Construction, and Investment Advisors based in Taiwan).

Gale A. Drukier, lists current employment as Property Manager, Greystone Hotel Partners, LLC.

**Lisa M. Yoo, Esq. (NY, NJ)**, licensed to practice law in New York State and New Jersey, is currently registered in New York, but registration is retired in New Jersey. Ms. Yoo is retired from the practice of law, but lists current employment as Partner, Alpine Venture Associates, LLC (Investment Firm).

**John A. Paulson,** lists current employment as President and Portfolio Manager, Paulson and Company, Inc. (Investment Firm).

**Stuyvesant P. Comfort, Esq. (NY),** licensed but no longer registered to practice law in New York State, is currently retired from the practice of law, but lists current employment as Investment Manager, Conversion Venture Capital.

Constance M. Silver, Vice Chair, has been retired since 1995.

**David C. Oxman, Esq. (NY, NJ)**, licensed and registered to practice law in New York State and New Jersey, has been retired since 1995.

**Charles D. Klein,** lists current employment as Founder and Managing Director, American Securities, LLC.

**S. Tamara Winn**, has no disclosed employment since 2005.

**Marc H. Bell,** lists current employment as Managing Partner, Marc Bell Capital Partners (Investment Firm).

**Jay Stein,** lists current employment as Chairman and former CEO, Stein Mart, Inc. (Retail Department Store Chain).

**Nina V. Weissberg,** lists current employment as President, Weissberg Corporation, and Executive Director, Weissberg Investment Corporation.

**Michael P. Denkensohn,** lists current employment as Executive Director and Chief Operating Officer, Seward and Kissel, LLP (Law Firm).

**Abdul Aziz Al Ghurair,** lists current employment as Chief Executive Officer, Mashreq Group (Commercial Banking based in United Arab Emirates).

**Charles M. Zegar,** lists current employment as Founding Partner, Bloomberg, LP (Financial Software, Data, and Media Company).

Sascia (Xin) Yuan, lists current employment as Investment Analyst, Ford Foundation.

**Brett B. Rochkind**, lists current employment as Investor, General Atlantic Service Company (Investment Growth Equity Firm).

**Ronald D. Abramson, Esq. (NY, DC)**, licensed and registered to practice law in New York and District of Columbia, lists current employment as Attorney and Business Manager, Buchanan, Ingersoll, and Rooney, PC (Law Firm).

**Lisa H. Silverstein,** lists current employment as Senior Vice President, Silverstein Properties, Inc. (Commercial Real Estate).

Ralph Alexander, lists current employment as Investing Partner, Riverstone Holdings, Inc.

**Khaldoon Khalifa Al Mubarak**, lists current employment as Chairman, Executive Affairs Authority (Abu Dhabi Government Agency), and Group CEO and Managing Director, Mubadala Development Company (Abu Dhabi Government-Owned Stock Company).

**Florence A. Davis, Esq. (NY),** licensed and registered to practice law in New York State, states she is retired from the practice of law, but lists current employment as President, The Starr Foundation (Private Charitable Foundation) and Director, Starr International Foundation (Charitable Foundation in Switzerland).

**Taffi T. Ayodele**, lists current employment as Co-Founder and Co-CEO, The Thando's Group, LLC (Nigerian Footwear Brand - Design, Manufacture, Retail).

William A. Brewer, Esq. (NY, TX), licensed and registered to practice law in New York State and Texas, lists current employment as Owner and Managing Partner, Brewer Attorneys and Counselors (Law Firm).

**Lun Feng**, lists current employment as Chairman, Vantone Holdings Company, LTD (Real Estate Investment Firm in Beijing, China).

**Constance J. Milstein, Esq. (DC),** licensed and registered to practice law in District of Columbia, lists current employment as Managing Member, Ogden CAP Properties, LLC; NY CAP Agency, LLC; Nedgo, LLC; SM Family / Master Holdings, LLC; OCA Opportunity Fund, LLC; and DC CAP Hotelier, LLC (Real Estate Ownership and Operations).

**Sharon Chang**, lists current employment as Founder, Yoxi (Social Innovation Think Tank), Partner, THNK School of Creative Leadership (Higher Education Innovation), Co-Founder, Smiletime (Interactive Platform), and Managing Trustee, TTSL Foundation (Charitable Foundation).

**Catherine B. Reynolds,** lists current employment as Chairman and CEO, EduCap, Inc. (NFP Foundation Providing Student Loans).

**Brian A. Levine, MD (NY, MN),** licensed and registered to practice medicine in New York State and Minnesota, lists current employment as President, Practice Director, and 25% Owner, New York Medical Sciences, PC (Physicians' Practice); Practice Director, Colorado Center for Reproductive Medicine (Physicians' Practice); and Attending Physician, Lenox Hill Hospital.

**Amanda R. Lipitz,** lists current employment as President, Producer, and Director, Amanda Lipitz Productions (Theatrical and Documentary Production).

**Jeffrey S. Gould, Esq. (DC),** licensed but registration is inactive to practice law in District of Columbia, lists current employment as Chief Operating Officer, Waxx Tech (Sound Sourcing Technology Start-Up).

**William R. Berkley, Chair,** lists current employment as Executive Chairman and Chief Executive Officer, W. R. Berkley Corporation (Property Casualty Insurance Holding Company).

**Casey K. Box**, lists current employment as Executive Director, Land Is Life (Indigenous Peoples and Communities Rights Coalition).

**Fiona B. Druckenmiller,** lists current employment as Founder and President, FD Gallery (Fine Jewelry and Art Dealer).

**Laurence D. Fink, Vice Chair,** lists current employment as Founder, Chairman, and Chief Executive Officer, BlackRock, Inc. (Investment Management).

**Luiz H. Fraea**, lists current employment as Founding Partner and Co-Chief Investment Officer, Gavea Investments (Private Equity Firm in Rio de Janeiro, Brazil).

Andrew D. Hamilton, President, lists current employment as President, New York University.

Martin Lipton, Esq. (NY), Chair Emeritus, licensed and registered to practice law in New York State, lists current employment as Attorney, Wachtell, Lipton, Rosen, and Katz (Law Firm).

**Larry A. Silverstein**, lists current employment as Chairman, Silverstein Properties, Inc. (Commercial Real Estate).

**Chandrika K. Tandon, Vice Chair,** lists current employment as Founder and Chairman, Tandon Capital Associates (Advisory and Investment Firm in US, Australia, and Brazil)

Anthony Welters, Esq. (NY, DC), Vice Chair, licensed and registered to practice law in New York State and District of Columbia, lists current employment as Executive Chairman, Blacklyy Group, LLC (Business Consulting Services).

Martin S. Dorph, Esq. (PA), Executive Vice President, is licensed to practice law in Pennsylvania, but not currently registered. His registration is currently listed as administratively suspended as he has no current malpractice liability insurance in effect, due to the fact that he is not practicing law at this time. Mr. Dorph lists current employment as Executive Vice President and Chief Financial Officer, New York University.

**Kenneth G. Langone, Vice Chair,** lists current employment as Chairman and Chief Executive Officer, Inversed Associates, LLC (Merchant and Investment Banking).

The applicant has confirmed that the proposed financial/referral structure has been assessed in light of anti-kickback and self-referral laws, and with the consultation of legal counsel, it is concluded that proceeding with the proposal is appropriate.

A search of all the above-named board members, employers, and affiliations revealed no matches on either the Medicaid Disqualified Provider List or the Office of the Inspector General's Provider Exclusion List.

The NYS Department of State Occupational Licensing Management System, NYS Education Department Office of the Professions, NYSDOH Office of Professional Medical Conduct, NYSDOH Physician Profile, Minnesota Board of Medical Practice, NYS Unified Court System, New Jersey Courts Attorney Index, District of Columbia Bar, State of Connecticut Judicial Branch, State Bar of Texas, and Supreme Court of Pennsylvania Disciplinary Board, have all indicated that there are no additional adverse findings, or disciplinary actions or issues, regarding the licensure of the health professionals and other licensed professionals associated with this application.

#### **Facility Compliance / Enforcement**

The NYS Department of Health Division of Hospitals and Diagnostic and Treatment Centers has reviewed the compliance histories of the affiliated Hospitals and Extension Clinics for the time-period 2011 through 2018, and reports as follows:

An enforcement action was taken against New York - Presbyterian / Queens (Hospital) in November 2017, based on a survey completed in May 2016, for an Immediate Jeopardy situation relating to untrained security guards' application of restraints. A civil penalty in the amount of \$2000 was imposed and paid.

The NYS Department of Health Division of Hospitals and Diagnostic and Treatment Centers reported that during the time-period 2011 to 2018, the remaining affiliated Hospitals and Extension Clinics have no histories of enforcement action taken.

The NYS Department of Health Division of Nursing Homes and Intermediate Care Facilities/IID has reviewed the compliance histories of the affiliated Nursing Home for the time-period 2011 to 2018, and reports as follows:

An enforcement action was taken against Lutheran Augustana Center for Extended Care and Rehabilitation, Inc. (RHCF) in March 2012, based on two surveys completed on February 16, 2011, and April 29, 2011, citing violations in 10 NYCRR 415.12(I)(1) Quality of Care: Unnecessary Drugs; 415.22 (a)(1-4) Resident Records Complete; and 415.12(j) Quality of Care: Hydration. A total state civil penalty in the amount of \$22,000 was imposed and paid. The facility is now in compliance.

The NYS Department of Health Division of Home and Community Based Services reviewed the compliance histories of the affiliated Certified Home Health Agencies and Long Term Home Health Care Program for the time-period 2011 to 2018, and reports that the affiliated Certified Home Health Agencies and Long Term Home Health Care Program have no histories of enforcement action taken.

The State of Texas reports that since the affiliated providers / facilities in Texas are owned and operated by the University of Texas, they are state owned and operated public health care providers that do not fall under the regulatory jurisdiction of the State of Texas Department of Health and Human Services. The Hospital Compare search on the federal CMS Medicare Compare website lists the affiliated hospital University of Texas Southwestern Medical Center with a four out of five star rating. The other affiliated hospital University of Texas MD Anderson Cancer Center does not appear on the Hospital Compare search.

CHHA Quality of Patient Care Star Ratings (per <a href="https://www.medicare.gov/homehealthcompare/search.html">https://www.medicare.gov/homehealthcompare/search.html</a> , as of 02/14/2018) New York Average: 3 out of 5 stars National Average: 3.5 out of 5 stars			
CHHA Name	Quality of Care Rating		
NYU Winthrop Hospital (CHHA)	3.5 out of 5 stars		
Lutheran Care at Home (CHHA)	3 out of 5 stars		

#### Conclusion

Upon approval there will be no change in counties serviced or services provided. A review of all personal qualifying information indicates there is nothing in the background of the members of the Board of Trustees of New York University to adversely affect their positions with the organization. The applicant has the appropriate character and competence under Article 36 of the Public Health Law.

#### Recommendation

From a programmatic perspective, approval is recommended.

## **Financial Analysis**

#### **Merger Agreement**

The applicant has submitted a signed Merger Agreement between NYU Winthrop Hospital and Lutheran CHHA, Inc. to be effectuated upon Public Health and Health Planning Council approval. The terms of the agreement are summarized below:

Date:	October 27, 2017
Merging Entities:	NYU Winthrop Hospital and Lutheran CHHA, Inc.
Surviving Entity:	NYU Winthrop Hospital
Asset Acquired:	All remaining assets
Liabilities Acquired:	All remaining liabilities
Purchase Price:	\$-0-

#### **Operating Budget**

The applicant has submitted the projected first and third year operating budgets, in 2018 dollars, as summarized below:

	<u>Current</u>	Year One	Year Three
Revenues			
Commercial - MC	\$1,612,000	\$2,377,000	\$3,172,000
Medicare - FFS	13,090,000	13,749,000	16,385,000
Medicare - MC	1,939,000	3,510,000	4,143,000
Medicaid - FFS	219,000	224,000	247,000
Medicaid - MC	842,000	890,000	1,097,000
All Other	<u>217,000</u>	220,000	249,000
Total Revenues	\$17,919,000	\$20,970,000	\$25,293,000
Expenses			
Operating	\$16,799,000	\$19,321,000	\$23,135,000
Capital	437,000	482,000	446,000
Total Expenses	\$17,236,000	\$19,803,000	\$23,581,000
Net Income (Loss)	<u>\$683,000</u>	<u>\$1,167,000</u>	\$1,712,000
Utilization (Visits)	92,608	108,132	129,252
Utilization (Hours)	18,378	22,971	27,041

Utilization by payor source for the current, and anticipated for the first and third years as follows:

		,	
<u>Payor</u>	Current	Year One	Year Three
Commercial - MC	18.07%	18.99%	18.81%
Medicare - FFS	64.08%	57.81%	58.17%
Medicare - MC	9.20%	15.40%	15.21%
Medicaid - FFS	0.79%	0.70%	0.67%
Medicaid - MC	5.69%	5.12%	5.12%
Charity	0.45%	0.44%	0.53%
All Other	<u>1.72%</u>	<u>1.53%</u>	<u>1.48%</u>
Total	100.00%	100.00%	100.00%

Budget projections are based on the following: Medicaid revenues are based on an average episodic payment of \$1,282 per episode.

- Medicare revenues are based on an average episodic payment of \$3,648 per episode.
- Commercial payers are based upon historical experience.
- Utilization increase is based on an increase in referral volume providers and patients become familiar within the NYU Langone System.
- Revenue and Expenses are based on historical experience adjusted for changes in projected volume and efficiencies related to consolidating operations.
- NYU Winthrop CHHA follows NYU Winthrop Hospital's Charity Care policy and is available to all
  patients who request such consideration based on financial need. The policy discusses what
  services are covered and the criteria for eligibility.

#### **Capability and Feasibility**

There are no issues of capability or feasibility, as there are no project costs associated with this application.

BFA Attachment B is a summary of NYU Winthrop Hospital's 2015-2016 certified financial statements and their internal financial statements as of November 30, 2017. As shown, the entity had an average positive working capital position, average positive net asset position, and average positive operating income from 2015 through November 30, 2017.

BFA Attachment C is a summary of Lutheran Care at Home's August 31, 2017 certified financial statements and their internal financial statements as of December 31, 2017. As shown, the entity had an average negative working capital position, negative positive net asset position, and net operating loss from the periods shown. The losses shown were anticipated and NYU Langone Health System had made investments in the CHHA, ensuring staff availability to support a daily census of 90 to 100 patients. The CHHA was recently established in 2014, and is continuing to build a referral base. The applicant stated that merging the two CHHAs will allow for synergies and improve referrals across campuses to maintain a positive net margin.

The applicant has demonstrated the capability to proceed in a financially feasible manner.

#### Recommendation

From a financial perspective, approval is recommended.

#### **Attachments**

BFA Attachment A Organizational Charts

BFA Attachment B 2015 - November 30, 2017 NYU Winthrop Hospital Financial Summary BFA Attachment C September 1, 2016 – December 31, 2017Lutheran Care at Home Financial

Summary

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 3606 of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council, and after due deliberation, hereby approves the following application to establish a Full asset merger of Lutheran CHHA, Inc. into NYU Winthrop Hospital CHHA, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER APPLICANT/FACILITY

172296 E NYU Winthrop Hospital

#### APPROVAL CONTINGENT UPON:

1. Submission of a photocopy of the by-laws of the applicant, acceptable to the Department. [CSL]

#### APPROVAL CONDITIONED UPON:

1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 172364-E** True North IV DC, LLC

**Diagnostic and Treatment Center Program:** County: Queens

**Establishment** Purpose: Acknowledged: December 7, 2017

# **Executive Summary**

#### **Description**

True North IV DC. LLC. an existing New York limited liability company, requests approval to acquire the following two proprietary Article 28 chronic renal dialysis centers currently operated by Knickerbocker Dialysis, Inc., which operates Bronx Dialysis Center: Atlas Park Dialysis (Atlas Park), a 25-station dialysis clinic located at 80-00 Cooper Avenue, Glendale (Queens County), and Jamaica Hillside Dialysis (Jamaica Hillside), a 25-station dialysis clinic located at 171-19 Hillside Avenue, Jamaica (Queens). The facilities were initially approved as extension clinics of Bronx Dialysis Center under CON 141139 (Atlas Park) and 142199 (Jamaica Hillside) and became operational effective July 31, 2017. Atlas Park is licensed to provide chronic renal dialysis services, while Jamaica Hillside is licensed to provide chronic renal dialysis, home peritoneal dialysis training and support, and home hemodialysis training and support services. Knickerbocker Dialysis, Inc. is a wholly-owned subsidiary of DaVita of New York, Inc., which operates a significant number of chronic renal dialysis extension clinics in New York State.

After the proposed change of ownership, Atlas Park will become the main site and principal place of business of True North IV DC, LLC, and the Jamaica Hillside site will become an extension clinic of Atlas Park Dialysis. True North IV DC, LLC will continue to operate both facilities under their current names after the changes of ownership.

Attachment E shows the organizational chart of True North IV DC, LLC.

Ownership of the operations after the requested change is as follows:

True North IV DC, LLC	
<u>Members</u>	<u>%</u>
True North DC Holding, LLC	88%
Knickerbocker Dialysis, Inc. (51%)	
DaVita of New York, Inc. (100%)	
DaVita Inc. (100%)	
North Shore LIJ Renal Ventures, LLC (49%)	
North Shore University Hosp (100%)	
Northwell Healthcare, Inc. (100%)	
Northwell Health, Inc. (100%)	
Quinum One, LLC	12%
Quinum LLC (75%)	
Alexander Bangiev, MD (38.88%)	
Dayanand Huded, MD (22.24%)	
Ljubisa Micic, MD (38.88%)	
Narayan Holding Company, LLC (25%)	
Narayan Das Agrawal, MD (100%)	
TOTAL	100%

True North IV DC. LLC will enter into a Consulting and Administrative Services Agreement with DaVita Inc. to provide accounting, billing, funds management and other consulting and administrative services.

#### **OPCHSM Recommendation**

Contingent Approval

#### **Need Summary**

The locations and primary service area in Queens County for both facilities will be unchanged and there will be no change in the operation of the facilities or expansion of services after the proposed changes of ownership.

#### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### **Financial Summary**

There are no project costs associated with this application. True North IV DC, LLC will assume the leases for the sites where Atlas Park Dialysis and Jamaica Hillside Dialysis are located.

The proposed budgets are as follows:

#### Atlas Park Dialysis

<u>Third Year</u> \$4,544,393 <u>3,885,796</u>

Expenses <u>3,885,796</u> Net Income \$658,597

Revenues

#### Jamaica Hillside Dialysis

Third Year

Revenues \$5,396,716 Expenses 4,739,221 Net Income \$657,495

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of a photocopy of the amended Operating Agreement of True North IV DC, LLC, acceptable to the Department. [CSL]
- 2. Submission of a photocopy of the executed Certificate of Amendment of the Articles of Organization of Quinum One, LLC acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the amended Operating Agreement of Quinum One, LLC, acceptable to the Department. [CSL]
- 4. Submission of a photocopy of the executed Certificate of Amendment of the Articles of Organization for Narayan Holding Company, LLC, acceptable to the Department. [CSL]
- 5. Submission of a photocopy of an amended Facility Medical Director Agreement by Knickerbocker Dialysis, Inc., Nephrology Medical Care, PLLC and Ljudisa Micic, M.D. that complies with the Department of Health guidelines for service contracts, acceptable to the Department. [CSL]

#### **Approval conditional upon:**

- 1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]

Council Action Date April 12, 2018

# **Need and Program Analysis**

#### **Background**

After the change of ownership proposed in this present CON, Atlas Park Dialysis will become the main site and principal place of business of True North IV DC, LLC. Jamaica Hillside Dialysis will become an extension clinic of Atlas Park Dialysis. True North IV DC, LLC will continue to operate both facilities under their current names after the changes of ownership.

#### **Program Description**

Proposed Operator	True North IV DC, LLC	True North IV DC, LLC
Doing Business As	Atlas Park Dialysis	Jamaica Hillside Dialysis
Site Designation	Main Site	D&TC Extension Site
Site Address	80-00 Cooper Avenue Glendale	171-19 Hillside Avenue Jamaica
	(Queens)	(Queens)
Approved Services	Chronic Renal Dialysis –	Chronic Renal Dialysis –
	(25 stations)	(25 stations)
		Home Hemodialysis Training &
		Support
		Home Peritoneal Dialysis Training &
		Support
Shifts/Hours/	6 days per week	6 days per week
Schedule	Available hours will increase, as	Available hours will increase, as
	required, based on demand	required, based on demand
Staffing	6.25 FTEs / 14.83 FTEs	7.05 FTEs / 17.79 FTEs
(1st Year / 3rd Year)		
Medical Director(s)	Ljubisa Micic, M.D.	Stafford D. John, M.D.
Emergency, In-Patient	Will be provided by:	Will be provided by:
and Backup Support		
Services Agreement and	Long Island Jewish Forest Hills	Long Island Jewish Forest Hills
Distance	2.7 miles / 16 minutes	5.0 miles / 16 minutes

#### **Character and Competence**

The proposed membership interest of True North IV DC, LLC is as follows:

Members		Interest
True North DC Holding, LLC		88%
Knickerbocker Dialysis, Inc.	(51%)	
DaVita of New York, Inc. (100%)		
DaVita Inc. (100%)		
North Shore LIJ Renal Ventures, LLC	(49%)	
North Shore University Hospital (100%)		
Northwell Healthcare, Inc. (100%)		
Northwell Health, Inc. (100%)		
Quinum One, LLC		12%
Quinum LLC	(75%)	
Alexander Bangiev, MD (38.88%)		
Dayanand Huded, MD (22.24%)		
Ljubisa Micic, MD (38.88%)		
Narayan Holding Company, LLC	(25%)	
Narayan Das Agrawal, MD (100%)		
TOTAL		100%

One of the members of True North DC Holding, LLC is Knickerbocker Dialysis, Inc. Knickerbocker is the licensed operator (or affiliated with) over 40 New York dialysis facilities. The sole member of Knickerbocker is DaVita of New York, Inc., which is owned by DaVita Inc. DaVita operates more than 2,300 dialysis facilities across the United States. The second member of True North DC Holding, LLC is North Shore LIJ Renal Ventures, LLC, whose sole member is North Shore University Hospital (NSUH). Northwell Healthcare, Inc., whose sole member is Northwell Health, Inc., is the parent of NSUH.

The Officers of True North IV DC, LLC are:

<u>Name</u>	<u>Position</u>
Luann D. Regensburg	President
Matt H. Henn	Vice President
Steven N. Fishbane, MD	Chief Medical Officer
Gregory Stewart	Treasurer
Laurence A. Kraemer	Secretary
Stefanie Telvi	Assistant Secretary

The True North IV DC, LLC managers and their affiliations are as follows:

<u>Manager</u>	Representing/Affiliation
Luann D. Regensburg	Knickerbocker/True North DC Holding, LLC/ DaVita, Inc.
Adam Boll	North Shore-LIJ Renal Ventures, LLC/True North DC Holding, LLC/Northwell Health, Inc.
Dayanand Huded, MD	Quinum One, LLC

Dr. Ljubisa S. Micic will serve as Medical Director for Atlas Park and Dr. Stafford D. John will serve as Medical Director for Jamaica Hillside. Both are experienced, practicing physicians who are board-certified in Internal Medicine and Nephrology.

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

Mr. Ranieri disclosed a settlement reached on March 8, 2013 with the Securities and Exchange Commission (SEC) for failure to adequately oversee a consultant's (third party "finder") activities.

Additionally, the staff from the Division of Certification & Surveillance reviewed the ten-year surveillance history of all associated facilities. Sources of information included the files, records, and reports found in the Department of Health. Included in the review were the results of any incident and/or complaint investigations, independent professional reviews, and/or comprehensive/focused inspections. The review found that any citations were properly corrected with appropriate remedial action.

Ms. Karch and Mr. Nappi disclosed an affiliation with Northern Westchester Hospital.

 On November 21, 2016, the Department issued a Stipulation and Order (S&O) and \$10,000 fine to Northern Westchester Hospital when Immediate Jeopardy was identified on April 22, 2016 during a complaint investigation. The allegations involved untimely calling of a code team for a newborn in distress. Hospital staff were not trained in the code policy and as such did not initiate the code via the proper procedure. The baby expired. Knickerbocker Dialysis Inc. is the operator of Garden City Dialysis Center in Garden City.

• On November 20, 2017, the Department issued an enforcement and assessed a \$2,000 fine based on a recertification survey concluded in October 2016. Immediate Jeopardy was called when a surveyor observed a patient in an isolation room who could not be seen or heard by the staff. The facility had a video observation hook-up (which is not permitted) and the patient had been given a bell to summon staff, however the bell could not be heard at the nurse's station.

The Department has taken the following actions against Northwell affiliates:

- On July 8, 2010, the Department issued a S&O and \$42,000 fine against Syosset Hospital for deficient practice related to the care of a child having an adenotonsillectomy. It was determined that the patient was improperly cleared for surgery and, despite multiple comorbidities, the child was not kept for observation post-operatively and subsequently expired after discharge.
- On November 21, 2016, the Department issued a S&O and \$4,000 fine to Long Island Jewish Medical Center for deficient practice related to Infection Control. The facility had 21 operating rooms (ORs) running and in 12 of the ORs, a total of 24 staff were observed not following acceptable standards of practice for Infection Control in Surgical Areas, specifically in regard to proper attire and exposure of hair during procedures.
- On March 6, 2017, the Department issued a S&O and \$4,000 fine to Plainview Hospital for deficient practice related to Infection Control. Observations revealed facility staff (i.e., physicians, podiatrists, radiologists, transporters, and physical therapists) failed to use standard infection control practices, specifically, wearing personal protective equipment, washing hands, cleaning equipment and following isolation precautions for patients with identified infectious diseases.

Northwell has made the following additional legal disclosures:

- In September 2008, Staten Island University Hospital (SIUH) entered into a settlement with the US Attorney's Office, the Office of the Inspector General (OIG) of the Department of Health and Human Services, and the Attorney General's Office of the State of New York and agreed to pay a monetary settlement of \$76.4M to the federal government and \$12.4M to the state and enter into a 5-year Corporate Integrity Agreement. The settlement covered payments related to stereotactic radiosurgery treatments; provision of detoxification services above licensed capacity; SIUH's graduate medical education program; and the provision of inpatient psychiatric services above licensed capacity.
- In September 2010, North Shore-Long Island Jewish Health System settled claims without a
  finding or admission of fraud, liability or other wrongdoing relative to a qui tam lawsuit filed under
  the civil False Claims Act by a private whistleblower and investigated by the US Attorney's Office.
  The \$2.95M settlement covered a 10-year period and primarily related to isolated errors in
  various cost reports rather than the allegations.
- In November 2010, Civil Investigative Demands (CIDs) for documents, interviews and other
  information relating to North Shore University Hospital's clinical documentation improvement
  program were issued by the US Attorney's Office for the Southern District. The Health System
  stated that they have complied, however, to date, there have been no specific demands for
  repayment or findings of liability in this matter.
- In December 2010, the Civil Division of the United States Department of Justice (DOJ) alleged that, since 2003, certain Health System hospitals may have submitted claims for payment of implantable cardioverter defibrillators (ICDs) and related services for which Medicare does not cover. In 2016, the investigation was resolved by agreement with the DOJ.
- In October 2011, the US Attorney's Office for the Western District of New York initiated a review
  of Southside Hospital's inpatient admissions for atherectomy procedures. In June 2012, the US
  Attorney's Office for the Eastern District of New York subpoenaed documentation relating to
  services rendered at Staten Island University Hospital's inpatient specialized burn unit. Northwell
  reported that, to date, the government has not indicated whether there is any potential liability in
  either matter.
- In June 2012, the OIG and US Attorney's Office for the Eastern District of New York subpoenaed Staten Island University Hospital (SIUH) for documentation relating to services rendered at SIUH's inpatient specialized burn unit dating back to 2005. Requested documentation was provided in 2012 and, in 2013, SIUH responded to follow-up questions. Northwell reported that, to date, the government has not indicated whether SIUH has any potential liability in this matter.

• In October 2012, a Program Integrity Contractor acting on behalf of the Centers for Medicare & Medicaid Services (CMS) reviewed 33 inpatient cardiac stent claims for 25 Medicare patients that had been submitted by Lenox Hill Hospital (LHH) between October 2007 and December 2010. The Contractor determined that the documentation did not support inpatient admission and/or the medical necessity of the of the cardiac stent procedure for the majority of the claims. The contractor requested that LHH undertake a self-audit and voluntary disclosure of its billing and claims history for elective cardiac stent admissions during this time. In 2016, LHH completed the self-audit and made a repayment to Medicare.

#### DaVita has made the following legal disclosures:

- In April 2013, a qui tam lawsuit was initiated in California alleging overpayments from government healthcare programs. There have been four subsequent amendments to add additional defendants and issues. The fourth amendment alleged a DaVita subsidiary performed one-way retrospective reviews to identify additional diagnoses that would drive higher risk scores and increase capitated payments made by the government. DaVita disputes the allegations and states an intention to defend accordingly.
- In October 2014, DaVita refunded \$712.66 to the State of Indiana Attorney General's Medicaid Fraud Control Unit as reimbursement for dialysis services provided by a DaVita RN to a Medicaid recipient while she was temporarily unlicensed.
- Also in October 2014, DaVita entered into a Settlement Agreement with the US Department of Justice (DOJ) and a Corporate Integrity Agreement with the Office of Inspector General (OIG) to resolve allegations from a qui tam suit alleging violations of the False Claims Act through payments of kickbacks to induce referral of patients to its dialysis clinics.
- In December 2014, DaVita refunded \$267,287.93 covering services provided at 19 DaVita dialysis facilities after an OIG investigation determined overpayment for claims that should not have been billed to Medicaid Fee-For-Service, but rather the Nursing Home Division Waiver Program.
- In March 2015, the OIG initiated an investigation into JSA HealthCare Corp., a subsidiary of DaVita Medical Group, concerning Medicare Advantage service providers' risk adjustment practices and data, including identification and verification of factors used for making diagnoses. More specifically, the investigation focused on two Florida physicians with whom JSA previously contracted. Subsequently, in June 2015, the Company received a subpoena from the OIG requesting a wide range of documents relating to the company and its subsidiaries' provision of services to Medicare Advantage plans and patient diagnosis coding practices for a number of conditions. The company reports that it is cooperating with the investigation.
- In June 2015, DaVita settled a qui tam in the amount of \$450,000,000 plus fees and costs. The suit alleged the company's drug administration practices for vitamin D and iron agents fraudulently created unnecessary waste which was billed to (and paid for by) the government.
- In February 2016, DaVita's pharmacy services wholly-owned subsidiary, DaVita Rx, received a
  Civil Investigative Demand (CID) from the US Attorney's Office for the Northern District of Texas
  regarding DaVita Rx's relationship with pharmaceutical manufacturers and alleging the
  presentation of false claims to the government for payment of prescription medications.
- In March 2016, DaVita, Inc. executed settlement agreements with the State of New York and the DOJ regarding an investigation initiated in October 2011 related to payments for infusion drugs covered by Medicaid composite payments for dialysis.
- In January 2017, DaVita executed a settlement agreement relating to a CID from the DOJ that was initiated in November 2015 through a qui tam complaint involving RMS Lifeline, Inc., a wholly-owned subsidiary of DaVita (d/b/a Lifeline Vascular Access). Allegations were both employment-related and that medically unnecessary angiograms and angiography procedures were performed on 10 patients at two vascular access centers in Florida.
- Also in January 2017, DaVita was subpoenaed by the US Attorney's Office, District of
  Massachusetts for records relating to charitable patient assistance organizations, particularly the
  American Kidney Fund, and documents providing information to patients concerning the
  availability of such assistance. DaVita reported that it is cooperating with the investigation.

- In February 2017, a federal securities class action complaint was filed in the US District Court for the District of Colorado alleging that the company violated securities laws concerning financial results and revenue derived from patients who received charitable premium assistance from an industry-funded non-profit organization and that the process by which patients obtained the insurance and premium assistance was improper and created a false impression of DaVita's business and growth prospects.
- Derivative shareholder lawsuits were filed in the US District Court for the District of Colorado
  (February 2017) and the District of Delaware (May and June 2017) alleging (among other
  assertions) a breach of fiduciary duty, unjust enrichment, and failure to disclose certain
  information in violation of federal securities laws in connection with an alleged practice to direct
  patients with government-subsidized health insurance into private health insurance plans to
  maximize profits. DaVita disputes these allegations, as well as those in the aforementioned class
  action suit, and states an intent to defend the actions accordingly.

#### **Star Ratings - Dialysis Facility Compare (DFC)**

The Centers for Medicare and Medicaid Services (CMS) and the University of Michigan Kidney Epidemiology and Cost Center have developed a methodology for rating each dialysis facility which may be found on the Dialysis Facility Compare website as a "Star Rating." The method produces a final score that is based on quality measures currently reported on the DFC website and ranges from 1 to 5 stars. A facility with a 5-star rating has quality of care that is considered 'much above average' compared to other dialysis facilities. A 1- or 2- star rating does not mean that a facility provides poor care. It only indicates that measured outcomes were below average compared to other facilities. Star ratings on DFC are updated annually to align with the annual updates of the standardized measures.

The DFC website currently reports on nine measures of quality of care for facilities. The measures used in the star rating are grouped into three domains by using a statistical method known as Factor Analysis. Each domain contains measures that are most correlated. This allows CMS to weight the domains rather than individual measures in the final score, limiting the possibility of overweighting quality measures that assess similar qualities of facility care.

To calculate the star rating for a facility, each domain score between 0 and 100 by averaging the normalized scores for measures within that domain. A final score between 0 and 100 is obtained by averaging the three domain scores (or two domain scores for peritoneal dialysis-only facilities). Finally, to recognize high and low performances, facilities receive stars in the following way:

- Facilities with the top 10% final scores were given a star rating of 5.
- Facilities with the next 20% highest final scores were given 4 stars.
- Facilities within the middle 40% of final scores were given 3 stars.
- Facilities with the next 20% lowest final scores were given 2 stars.
- Facilities with the bottom 10% final scores were given 1 star.

Knickerbocker Dialysis, Inc. is a 51% member of True North DC Holding, LLC which is an 88% member of True North IV DC, LLC. Knickerbocker is the licensed operator (or affiliated with) over 40 New York dialysis facilities. A comprehensive list of the Star Ratings for all Knickerbocker-affiliated facilities located in New York State is provided in **HSP Attachment A**.

#### Conclusion

The locations, service areas, and services will remain the same after approval, with no impact on the need or capacity for dialysis services. Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community

#### Recommendation

From a need and programmatic perspective, approval is recommended.

## **Financial Analysis**

#### **Contribution and Asset Purchase Agreements**

The applicant has submitted executed contribution and asset purchase agreements (CAPAs) for the operating interests of Atlas Park and Jamaica Hillside. The agreements will become effectuated upon Public Health and Health Planning Council (PHHPC) approval of this CON application. The CAPAs include executed Forms of Assignment and Assumption and Bills of Sale. The terms of the agreement are summarized below:

#### **Atlas Park Dialysis**

Date:	July 28, 2017
Purchaser:	True North IV DC, LLC
Seller:	Knickerbocker Dialysis, Inc.
Acquired Assets:	All assets used in connection with the ownership and operation of Atlas Park
	Dialysis including inventory, supplies, prepaid expenses and fixed assets.
Assumed	All debts, obligations and liabilities incurred by Knickerbocker in connection with
Liabilities:	Atlas Park, regardless of when incurred.
Purchase Price:	\$4,406,819 (Start-up capital expenditures), \$1,192,594 (Start-up working capital – nine months of operating expenses), and \$181,587 (5% development fee) totaling \$5,781,000 as of 45 days prior to the execution of the CAPA. At least 5 days prior to the closing date these figures maybe adjusted.
Payment of	Credit Facility from CoBiz Bank of \$4,013,800 and proposed members' contribution
Purchase Price:	of \$1,767,200 of which \$971,081 has been deposited in escrow.

Member Contributions	Estimated Capital Requirements	Credit Facility	Capital Contribution
True North DC Holding, LLC	\$5,087,280	\$3,532,144	\$1,555,136
Quinum One, LLC	693,720	481,656	212,064
Totals	\$5,781,000	\$4,013,800	\$1,767,200

#### Jamaica Hillside Dialysis

Date:	July 28, 2017
Purchaser:	True North IV DC, LLC
Seller:	Knickerbocker Dialysis, Inc.
Acquired Assets:	All assets used in connection with the ownership and operation of Jamaica Hillside Dialysis including inventory, prepaid rent and numerous fixed assets but excluding the Excluded Assets.
Assumed Liabilities:	Salaries, wages, benefits and accrued paid time of all Jamaica Hillside employees; any and all existing debts, liens, claims, encumbrances, liabilities and obligations to which any of the Acquired Assets may be subject, including, without limitation, all capital lease obligations and all accounts payable incurred or accrued in connection with the operation of the Dialysis Business; and the obligations under those agreements and contracts.
Purchase Price:	\$3,058,214 (Start-up capital expenditures), \$1,779,986 (Start-up working capital – 11 months of operating expenses), and \$110,800 (5% development fee) totaling \$4,949,000 as of 45 days prior to the execution of the CAPA. At least 5 days prior to the closing date these figures maybe adjusted.
Payment of	Credit Facility from CoBiz Bank of \$3,464,300 and proposed members' contribution
Purchase Price:	of \$1,484,700 of which \$818,366.64 has been deposited in escrow.

Member Contributions	Estimated Capital Requirements	Credit Facility	Capital Contribution
True North DC Holding, LLC	\$4,355,120	\$3,048,584	\$1,306,536
Quinum One, LLC	\$593,880	\$415,716	\$178,164
Totals	\$4,949,000	\$3,464,300	\$1,484,700

The total estimated capital requirements of \$10,730,000 for both dialysis centers consist of the combined purchase price of \$7,622,596.81, expense adjustments of \$2,089,119.51 and working capital obligations of \$1,018,283.68. The purchase price reflects start-up capital expenditures and working capital requirements allocated to True North V DC, LLC and are not expected to vary significantly from the estimated amounts shown on the pro forma balance sheet under BFA Attachment D. Funding for this application will be provided through financing from CoBiz Bank, a Colorado Business Bank, and contributions from DaVita, Inc., Northwell Health, Inc., Dr. Alexander Bangiev, Dr. Dayanand V. Huded, Dr. Ljubisa S. Micic and Dr. Narayan Das Agrawal.

The credit facility totaling \$7,478,100 for both dialysis centers will consist of a series of advances from the effective date, July 28, 2017, to and including June 30, 2020. Provided no Event of Default has occurred and has not been cured by Borrower or waived by Bank, on June 30, 2020 the Revolving Loan will automatically be converted into a single term loan to be repaid in 60 equal monthly installments.

The capital contribution for both dialysis facilities as described in the purchase price of \$3,251,900 includes start-up capital costs, development fees and working capital.

The applicant has provided an original affidavit, which is acceptable to the Department, in which the applicant agrees, notwithstanding any agreement, arrangement or understanding between the applicant and the transferor to the contrary, to be liable and responsible for any Medicaid overpayments made to the facility and/or surcharges, assessments or fees due from the transferor pursuant to Article 28 of the Public Health Law with respect to the period of time prior to the applicant acquiring its interest, without releasing the transferor of its liability and responsibility.

#### **Lease Agreements**

The applicant will lease space under the terms of the executed lease agreements and executed assignment and assumption of lease agreements, summarized below:

#### **Atlas Park Dialysis**

Lease Agreement		
Date:	September 18, 2015 (Second Amendment)	
Premises:	Space 6001, consisting of approximately 9,500 square feet of floor area, in a commercial project commonly referred to as The Shops at Atlas Park, located at 8000 Cooper Avenue in the City of Glendale, County of Queens, State of New York.	
Landlord:	WMAP, L.L.C.	
Tenant:	Knickerbocker Dialysis, Inc.	
Rent:	\$226,000, fixed annually (\$22,166.67 fixed monthly)	
Terms:	120 months based on the initial date of executed lease on September 5, 2014	
Provisions:	Tenant's share of real estate taxes, other taxes, assessments and public charges, insurance, gas, water and electricity.	

Assignme	Assignment and Assumption of Lease Agreement	
Date:	July 28, 2017	
Assignor:	Knickerbocker Dialysis, Inc.	
Assignee:	True North IV DC, LLC	
Premises:	9,500 sq. ft. located at 8000 Cooper Avenue in the City of Glendale, County of Queens,	
	State of New York.	

#### Jamaica Hillside Dialysis

Lease Agree	Lease Agreement		
Date:	September 20, 2015 (First Amendment)		
Premises:	8,607 square feet of space located at 171-19 Hillside Avenue, Jamaica, New York		
Landlord:	Lawnside Realty Corp.		
Tenant:	Knickerbocker Dialysis, Inc.		
Rent:	\$307,632 annually (\$25,636 monthly) with annual increases of 2.5%		
Terms:	120 months based on the initial date of executed lease on March 23, 2015		
Provisions:	Tenant's proportionate share of all taxes, net cost of all utilities, including but not limited		
	to gas, fuel oil, electrical, telephone and other utility charges, operating expenses and		
	insurance.		

Assignment and Assumption of Lease Agreement			
Date:	July 28, 2017		
Assignor:	Knickerbocker Dialysis, Inc.		
Assignee:	True North IV DC, LLC		
Premises:	8,607 sq. ft. located at 171-19 Hillside Avenue, Jamaica, New York		

Luann D. Regensburg, President and a Manager of True North IV DC, LLC, Assistant Secretary of Knickerbocker Dialysis, Inc. and Acting Division Vice President of DaVita Inc., submitted an affidavit stating the proposed lease is an arm's length agreement as there is no relationship between landlord and tenant.

#### **Consulting and Administrative Services Agreement**

The applicant has submitted executed consulting and administrative services agreements (CASAs) and executed assignment, assumption and restatement of consulting and administrative services agreements.

#### **Atlas Park Dialysis**

Consulting and Administrative Services Agreement				
Date:	July 28, 2017			
Established Operator:	Knickerbocker Dialysis, Inc.			
Consultant:	DaVita, Inc.			
Services Rendered:	Establish and develop the center; acquire all assets, equipment and maintenance required for operation of the center; provide computer hardware and software; provide supplies and prescription drugs; perform all patient billing and collecting functions; employ bookkeeping and accounting procedures; manage and account for the center's funds; prepare and deliver to established operator operating and capital budgets for the following fiscal year; assist in securing insurance; recommend policies and procedures; advise in quality assurance; assist in applying for licenses, permits and provider numbers; develop a compliance program; advocate for established operator in legal actions or proceedings; and comply with all provisions of federal, state and local Laws, rules, regulations and ordinances that are applicable to the Consulting Services provided.			
Term:	Yearly			
Compensation:	\$120,537 annually			

Assignment, Assumption & Restatement of Consulting & Administrative Services Agreement			
Date:	July 28, 2017		
Established Operator:	True North IV DC, LLC		
Assignor:	Knickerbocker Dialysis, Inc.		
Consultant:	DaVita, Inc.		
Services Rendered:	In addition to the responsibilities outlined in the original CASA, True North IV DC, LLC will also Lease Knickerbocker employees through an executed employee lease agreement to include all salaries and benefits.		
Term:	10-year initial term with option to renew at 5 years intervals		
Compensation:	\$120,537 annually		

#### Jamaica Hillside Dialysis

Consulting and Admi	nistrative Services Agreement
Date:	July 28, 2017
Established Operator:	Knickerbocker Dialysis, Inc.
Consultant:	DaVita, Inc.
Services Rendered:	Establish and develop the center; acquire all assets, equipment and maintenance required for operation of the center; provide computer hardware and software; provide supplies and prescription drugs; perform all patient billing and collecting functions; employ bookkeeping and accounting procedures; manage and account for the center's funds; prepare and deliver to established operator operating and capital budgets for the following fiscal year; assist in securing insurance; recommend policies and procedures; advise in quality assurance; assist in applying for licenses, permits and provider numbers; develop a compliance program; advocate for established operator in legal actions or proceedings; and comply with all provisions of federal, state and local Laws, rules, regulations and ordinances that are applicable to the Consulting Services provided.
Term:	Yearly
Compensation:	\$159,984 annually

Assignment, Assumption and Restatement of Consulting and Administrative Services Agreement				
Date:	July 28, 2017			
Established Operator:	True North IV DC, LLC			
Assignor:	Knickerbocker Dialysis, Inc.			
Consultant:	DaVita, Inc.			
Services Rendered:	In addition to the responsibilities outlined in the original CASA, True North IV DC, LLC will also Lease Knickerbocker employees through an executed employee lease agreement to include all salaries and benefits.			
Term:	10-year initial term with option to renew at 5 years intervals			
Compensation:	\$159,984 annually			

While DaVita, Inc. will be providing all the above services, True North IV DC, LLC retains ultimate control in all the final decisions associated with the services. The applicant has submitted an executed attestation stating that the applicant understands and acknowledges that there are powers that must not be delegated, the applicant will not willfully engage in any illegal delegation and understands that the Department will hold the applicant accountable.

#### **Operating Budget**

#### **Atlas Park Dialysis**

The applicant has submitted first and third year operating budgets, in 2018 dollars, summarized below:

	First Year		Three Year	
	Per Treatment	<u>Total</u>	Per Treatment	<u>Total</u>
Revenues				
Commercial FFS	\$1,112.92	\$444,055	\$1,114.08	\$1,548,573
Medicare FFS	\$314.23	463,184	\$296.38	1,564,000
Medicaid FFS	\$256.17	63,018	\$263.06	239,649
All Other	\$300.04	<u>369,046</u>	\$306.01	<u>1,393,880</u>
Total Patient Revenues		\$1,339,303		\$4,746,102
Less: Bad Debt		\$56,920		\$201,709
Total Net Patient Revenue		\$1,282,383		\$4,544,393
<u>Expense</u>				
Operating	\$307.76	\$1,030,709	\$246.00	\$2,985,032
Interest	\$ 33.06	110,711	\$ 21.23	257,545
Depreciation and Rent	\$183.58	<u>614,818</u>	\$ 53.01	643,219
Total Expenses		\$1,756,238		\$3,885,796
Net Income (Loss)		<u>(\$473,855)</u>		<u>\$658,597</u>
Utilization (Treatments)		3,349		12,133
Cost per Treatment		\$524.41		\$320.27

Utilization by payor source for the first and third years is as follows:

	<u>Year One</u>		<u>Year Three</u>	
<u>Payor</u>	<b>Treatments</b>	<u>%</u>	<b>Treatments</b>	<u>%</u>
Medicare FFS	1,474	44.0%	5,277	43.5%
Medicaid FFS	246	7.4%	911	7.5%
Commercial FFS	399	11.9%	1,390	11.5%
All Other	1,230	36.7%	4,555	37.5%

Jamaica Hillside Dialysis The applicant has submitted first and third year operating budgets, in 2018 dollars, summarized below: First Year Three Year							
	Per Treatment	<u>Total</u>	Per Treatment	<u>Total</u>			
Revenues							
Commercial FFS	\$1,106.26	\$604,019	\$1,106.61	\$2,158,987			
Medicare FFS	\$303.08	614,941	\$297.47	1,763,716			
Medicaid FFS	\$256.35	81,264	\$262.28	250,218			
All Other*	\$300.99	477,375	\$306.93	<u>1,464,050</u>			
Total Patient Revenues		\$1,777,599		\$5,636,971			
Less: Bad Debt		<u>\$75,681</u>		\$240,255			
Total Net Patient Revenue		\$1,701,918		\$5,396,716			
Expense							
Operating	\$321.08	\$1,438,101	\$279.76	\$3,805,579			
Interest	\$ 24.71	110,711	\$ 18.93	257,545			
Depreciation and Rent	\$142.32	637,448	\$ 49.70	676,097			
Total Expenses		\$2,186,260		\$4,739,221			
Net Income (Loss)		<u>(\$484,342)</u>		<u>\$657,495</u>			
Utilization (Treatments)		4,479		13,603			

Cost per Treatment \$488.11 \$348.40

Utilization by payor source for the first and third years is as follows:

	<u>Year One</u>		<u>Year Three</u>	
<u>Payor</u>	<b>Treatments</b>	<u>%</u>	<b>Treatments</b>	<u>%</u>
Medicare FFS	2,029	45.3%	5,929	43.6%
Medicaid FFS	317	7.1%	954	7.0%
Commercial FFS	546	12.2%	1,950	14.3%
All Other*	1,587	35.4%	4,770	35.1%

<sup>\*</sup> All Other revenues and utilization is comprised of VA, Medicare Advantage, which is managed care, and Medicare Assigned.

The following is noted regarding the first and third year budgets:

- Revenue projections are based on current rates received by similar facilities operated by the members of the applicant.
- Expense and utilization assumptions are based on the historical experience of the existing dialysis centers.
- The 2017 Medicaid APG rate for renal dialysis is reflected in the first and third year budgets. The APG rate is the base rate for Knickerbocker Dialysis, Inc. plus additional patient factors

#### **Capability and Feasibility**

There are no project costs associated with this application.

The working capital requirements for Atlas Park Dialysis and Jamaica Hillside Dialysis is estimated at \$647,632 and \$789,870, respectively, based on two months of third year expenses. Working capital will be provided through proposed members' equity and financing from CoBiz Bank as explained in the APA above. BFA Attachments B and C, Financial Summary of DaVita, grandparent of Knickerbocker Dialysis, Inc., and Northwell Health, Inc., respectively, indicate sufficient funds available for estimated working capital. BFA Attachments A1 and A2, net worth statements for the members of Quinum, LLC (Dr. Alexander Bangiev, Dr. Dayanand V. Huded and Dr. Ljubisa S. Micic) and Narayan Holding Company, LLC. (Dr. Narayan Das Agrawal), respectively, indicate sufficient funds available for estimated working capital.

BFA Attachment D is the pro forma balance sheet of True North IV DC, LLC.

The submitted budgets for Atlas Park Dialysis and Jamaica Hillside Dialysis projects a net loss of \$473,855 and \$484,342 for Year One, respectively, and net income of \$658,597 and \$657,495 during Year Three, respectively. The Division Vice President of DaVita, Inc and the Vice President for Joint Ventures Operations for Quinum One has submitted a deficit funding letter, attesting that the projected first year loss will be absorbed by the ongoing operations of DaVita, Inc., Northwell Health, Inc., and the individual members of Quinum, LLC and Narayan Holding Company, LLC. Revenues are based on prevailing reimbursement methodologies and contracted rates for dialysis services. The budget appears reasonable.

As shown on BFA Attachment B, DaVita, Inc. has experienced positive working capital and stockholder's asset position as of September 30, 2017. The entity experienced net income from operations of \$1,074,029 for the nine months ended September 30, 2017. DaVita, Inc., a publicly traded company, is the ultimate parent of Knickerbocker Dialysis, Inc.

As shown on BFA Attachment C, Northwell Health, Inc. has maintained a positive working capital position, experienced a positive stockholder's position and generated \$34,390,000 in operating income as of September 30, 2017, showing sufficient resources for needed capital. Northwell Health, Inc., a not-for-profit corporation, is the ultimate parent of North Shore – LIJ Renal Ventures, LLC.

Based on the preceding, the applicant has demonstrated the capability to proceed in a financially feasible manner.

Recommendation From a financial perspective, approval is re	commended.	

# **Attachments**

BFA Attachment A1	Net Worth Statement for Quinum, LLC
BFA Attachment A2	Net Worth Statement for Narayan Holding Company, LLC
BFA Attachment B	Certified 2016 and Internal Financial Statements as of September 30, 2017
	financial statements – DaVita, Inc.
BFA Attachment C	Consolidated Financial Statements and For the Nine Months Ended September
	30, 2017 and 2016 - Northwell Health, Inc.
BFA Attachment D	Pro Forma Balance Sheets – True North IV DC, LLC
BFA Attachment E	Organizational Chart - True North IV DC, LLC
HSP Attachment A	Star Rating Profile for all Knickerbocker-affiliated facilities in New York State

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#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish True North IV DC, LLC as the new operator of Atlas Park Dialysis and Jamaica Hillside Dialysis both currently operated by Knickerbocker Dialysis, Inc., and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

172364 E True North IV DC, LLC

#### APPROVAL CONTINGENT UPON:

- 1. Submission of a photocopy of the amended Operating Agreement of True North IV DC, LLC, acceptable to the Department. [CSL]
- 2. Submission of a photocopy of the executed Certificate of Amendment of the Articles of Organization of Quinum One, LLC acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the amended Operating Agreement of Quinum One, LLC, acceptable to the Department. [CSL]
- 4. Submission of a photocopy of the executed Certificate of Amendment of the Articles of Organization for Narayan Holding Company, LLC, acceptable to the Department. [CSL]
- 5. Submission of a photocopy of an amended Facility Medical Director Agreement by Knickerbocker Dialysis, Inc., Nephrology Medical Care, PLLC and Ljudisa Micic, M.D. that complies with the Department of Health guidelines for service contracts, acceptable to the Department. [CSL]

#### APPROVAL CONDITIONAL UPON:

- 1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.



# of Health

# Department Public Health and Health **Planning Council**

# **Project # 172411-E True North V DC, LLC**

**Diagnostic and Treatment Center Program:** County: Kings

**Establishment** Purpose: Acknowledged: January 4, 2018

# **Executive Summary**

#### **Description**

True North V DC, LLC, an existing New York limited liability company, requests approval to acquire Brooklyn Chinatown Dialysis (BCD), a 24-station, proprietary Article 28 chronic renal dialysis center located at 730 64th Street, Brooklyn (Kings County). Knickerbocker Dialysis, Inc., which operates Bronx Dialysis Center, is the current operator of the facility. BCD was certified as an extension clinic of Bronx Dialysis Center under CON 152292 and became operational effective October 12, 2017. BCD is licensed to provide chronic renal dialysis. home peritoneal dialysis training and support, and home hemodialysis training and support services. Knickerbocker Dialysis. Inc. is a wholly-owned subsidiary of DaVita of New York, Inc., which operates a significant number of chronic renal dialysis extension clinics in New York State. After the proposed change of ownership, True North V DC, LLC. True North V DC, LLC will continue to operate the facility under the name Brooklyn Chinatown Dialysis.

Ownership of the operations after the requested change is as follows:

True North V DC, LLC	,	
<u>Members</u>		
True North DC Holding, LLC		80%
Knickerbocker Dialysis, Inc.	51%	
North Shore-LIJ Renal	49%	
Ventures, LLC		
Sun, Liang, Yang & Yap, LLC		20%
Wei Y. Sun, M.D.	25%	
Elizabeth Q. Liang, M.D.	25%	
Li E. Yang, M.D., Ph.D.	25%	
Laurel W. Yap, M.D.	25%	

#### **OPCHSM Recommendation**

Contingent Approval

#### **Need Summary**

The location and primary service area for Brooklyn Chinatown Dialysis will be unchanged. True North V DC, LLC does not foresee any change in the operation of the facility or expansion of services after the change of ownership.

#### **Program Summary**

Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community.

#### **Financial Summary**

There are no project costs associated with this application. True North V DC, LLC will assume the lease for the site where BCD is located. The proposed budget is as follows:

	<u>Third Year</u>
Revenues	\$4,037,794
Expenses	3,894,173
Gain	\$143,621

#### Recommendations

#### **Health Systems Agency**

There will be no HSA recommendation for this project.

#### Office of Primary Care and Health Systems Management Approval contingent upon:

- 1. Submission of a photocopy of the applicant's amended Lease Agreement, acceptable to the Department. [CSL]
- 2. Submission of a photocopy of the amended Operating Agreement of True North V DC, LLC, acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the executed copy of the Certificate of Amendment of the Articles of Organization of Sun, Liang, Yang & Yap, LLC, acceptable to the Department. [CSL]
- 4. Submission of a photocopy of the amended Operating Agreement of Sun, Liang, Yang & YIP, acceptable to the Department. [CSL]

#### **Approval conditional upon:**

- 1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]

Council Action Date April 12, 2018

## **Need and Program Analysis**

#### **Background**

True North V DC, LLC will continue to operate the facility under the current name after the change in ownership. There will be no changes to the location, service area or services as a result of this application and therefore no change to the need or capacity of dialysis services in the county.

#### **Program Description**

Proposed Operator	True North V DC, LLC
Doing Business As	Brooklyn Chinatown Dialysis
Site Designation	Diagnostic & Treatment Center (Main Site)
Site Address	730 64th Street
	Brooklyn, NY 11220 (Kings County)
Approved Services	Chronic Renal Dialysis – (24 stations)
	Home Hemodialysis Training & Support
	Home Peritoneal Dialysis Training & Support
Shifts/Hours/	6 days per week
Schedule	Available hours will increase, as required, based on
	demand
Staffing (1st Year / 3rd Year)	5.4 FTEs / 12.3 FTEs
Medical Director(s)	Li E. Yang, M.D., Ph.D.
Emergency, In-Patient and Backup	Will be provided by:
Support Services Agreement and	Maimonides Medical Center
Distance	1.3 miles / 8 minutes

#### **Character and Competence**

The proposed membership interest of True North V DC, LLC is as follows:

<u>Members</u>		Interest
True North DC Holding, LLC		80%
Knickerbocker Dialysis, Inc.	(51%)	
DaVita of New York, Inc. (100%)		
DaVita Inc. (100%)		
North Shore LIJ Renal Ventures, LLC	(49%)	
North Shore University Hospital (100%)		
Northwell Healthcare, Inc. (100%)		
Northwell Health, Inc. (100%)		
Sun, Liang, Yang & Yap, LLC		20%
Wei Yue Sun, M.D. (25%)		
Elizabeth Q. Liang, M. D. (25%)		
Li E. Yang, M.D., Ph.D. (25%)		
Laurel Win Yap, M.D. (25%)		
TOTAL		100%

One of the members of True North DC Holding, LLC is Knickerbocker Dialysis, Inc. Knickerbocker is the licensed operator (or affiliated with) over 40 New York dialysis facilities. The sole member of Knickerbocker is DaVita of New York, Inc., which is owned by DaVita Inc. DaVita operates more than 2,300 dialysis facilities across the United States. The second member of True North DC Holding, LLC is North Shore LIJ Renal Ventures, LLC, whose sole member is North Shore University Hospital (NSUH). Northwell Healthcare, Inc., whose sole member is Northwell Health, Inc., is the parent of NSUH. Sun, Liang, Yang & Yap LLC is an existing New York State limited liability company. Each of the members is a practicing physician, board-certified in Internal Medicine/Nephrology.

The Officers of True North V DC, LLC are:

<u>Name</u>	<u>Position</u>
Luann D. Regensburg	President & Assistant Secretary
Matt H. Henn	Vice President
Steven N. Fishbane, MD	Chief Medical Officer
Gregory Stewart	Treasurer
Laurence A. Kraemer	Secretary

The True North V DC, LLC managers and their affiliations are as follows:

<u>Manager</u>	Representing/Affiliation
Luann D. Regensburg	Knickerbocker/True North DC Holding, LLC/ DaVita, Inc.
Matt H. Henn	Knickerbocker/True North DC, Holding, LLC/DaVita, Inc.
John McGovern	North Shore-LIJ Renal Ventures, LLC/True North DC
	Holding, LLC/Northwell Health, Inc.
Adam Boll	North Shore-LIJ Renal Ventures, LLC/True North DC
	Holding, LLC/Northwell Health, Inc.
Wei Yue Sun, M.D.	Sun, Liang, Yang & Yap, LLC

Staff from the Division of Certification & Surveillance reviewed the disclosure information submitted regarding licenses held, formal education, training in pertinent health and/or related areas, employment history, a record of legal actions, and a disclosure of the applicant's ownership interest in other health care facilities. Licensed individuals were checked against the Office of Medicaid Management, the Office of Professional Medical Conduct, and the Education Department databases as well as the US Department of Health and Human Services Office of the Inspector General Medicare exclusion database.

Mr. Ranieri disclosed a settlement reached on March 8, 2013 with the Securities and Exchange Commission (SEC) for failure to adequately oversee a consultant's (third party "finder") activities.

Additionally, the staff from the Division of Certification & Surveillance reviewed the ten-year surveillance history of all associated facilities. Sources of information included the files, records, and reports found in the Department of Health. Included in the review were the results of any incident and/or complaint investigations, independent professional reviews, and/or comprehensive/focused inspections. The review found that any citations were properly corrected with appropriate remedial action.

Ms. Karch and Mr. Nappi disclosed an affiliation with Northern Westchester Hospital.

 On November 21, 2016, the Department issued a Stipulation and Order (S&O) and \$10,000 fine to Northern Westchester Hospital when Immediate Jeopardy was identified on April 22, 2016 during a complaint investigation. The allegations involved untimely calling of a code team for a newborn in distress. Hospital staff were not trained in the code policy and as such did not initiate the code via the proper procedure. The baby expired.

Knickerbocker Dialysis Inc. is the operator of Garden City Dialysis Center in Garden City.

• On November 20, 2017, the Department issued an enforcement and assessed a \$2,000 fine based on a recertification survey concluded in October 2016. Immediate Jeopardy was called when a surveyor observed a patient in an isolation room who could not be seen or heard by the staff. The facility had a video observation hook-up (which is not permitted) and the patient had been given a bell to summon staff, however the bell could not be heard at the nurse's station.

The Department has taken the following actions against Northwell affiliates:

- On July 8, 2010, the Department issued a S&O and \$42,000 fine against Syosset Hospital for
  deficient practice related to the care of a child having an adenotonsillectomy. It was determined
  that the patient was improperly cleared for surgery and, despite multiple comorbidities, the child
  was not kept for observation post-operatively and subsequently expired after discharge.
- On November 21, 2016, the Department issued a S&O and \$4,000 fine to Long Island Jewish Medical Center for deficient practice related to Infection Control. The facility had 21 operating

- rooms (ORs) running and in 12 of the ORs, a total of 24 staff were observed not following acceptable standards of practice for Infection Control in Surgical Areas, specifically in regard to proper attire and exposure of hair during procedures.
- On March 6, 2017, the Department issued a S&O and \$4,000 fine to Plainview Hospital for deficient practice related to Infection Control. Observations revealed facility staff (i.e., physicians, podiatrists, radiologists, transporters, and physical therapists) failed to use standard infection control practices, specifically, wearing personal protective equipment, washing hands, cleaning equipment and following isolation precautions for patients with identified infectious diseases.

#### Northwell has made the following additional legal disclosures:

- In September 2008, Staten Island University Hospital (SIUH) entered into a settlement with the US Attorney's Office, the Office of the Inspector General (OIG) of the Department of Health and Human Services, and the Attorney General's Office of the State of New York and agreed to pay a monetary settlement of \$76.4M to the federal government and \$12.4M to the state and enter into a 5-year Corporate Integrity Agreement. The settlement covered payments related to stereotactic radiosurgery treatments; provision of detoxification services above licensed capacity; SIUH's graduate medical education program; and the provision of inpatient psychiatric services above licensed capacity.
- In September 2010, North Shore-Long Island Jewish Health System settled claims without a finding or admission of fraud, liability or other wrongdoing relative to a qui tam lawsuit filed under the civil False Claims Act by a private whistleblower and investigated by the US Attorney's Office. The \$2.95M settlement covered a 10-year period and primarily related to isolated errors in various cost reports rather than the allegations.
- In November 2010, Civil Investigative Demands (CIDs) for documents, interviews and other
  information relating to North Shore University Hospital's clinical documentation improvement
  program were issued by the US Attorney's Office for the Southern District. The Health System
  stated that they have complied, however, to date, there have been no specific demands for
  repayment or findings of liability in this matter.
- In December 2010, the Civil Division of the United States Department of Justice (DOJ) alleged that, since 2003, certain Health System hospitals may have submitted claims for payment of implantable cardioverter defibrillators (ICDs) and related services for which Medicare does not cover. In 2016, the investigation was resolved by agreement with the DOJ.
- In October 2011, the US Attorney's Office for the Western District of New York initiated a review
  of Southside Hospital's inpatient admissions for atherectomy procedures. In June 2012, the US
  Attorney's Office for the Eastern District of New York subpoenaed documentation relating to
  services rendered at Staten Island University Hospital's inpatient specialized burn unit. Northwell
  reported that, to date, the government has not indicated whether there is any potential liability in
  either matter.
- In June 2012, the OIG and US Attorney's Office for the Eastern District of New York subpoenaed Staten Island University Hospital (SIUH) for documentation relating to services rendered at SIUH's inpatient specialized burn unit dating back to 2005. Requested documentation was provided in 2012 and, in 2013, SIUH responded to follow-up questions. Northwell reported that, to date, the government has not indicated whether SIUH has any potential liability in this matter.
- In October 2012, a Program Integrity Contractor acting on behalf of the Centers for Medicare & Medicaid Services (CMS) reviewed 33 inpatient cardiac stent claims for 25 Medicare patients that had been submitted by Lenox Hill Hospital (LHH) between October 2007 and December 2010. The Contractor determined that the documentation did not support inpatient admission and/or the medical necessity of the of the cardiac stent procedure for the majority of the claims. The contractor requested that LHH undertake a self-audit and voluntary disclosure of its billing and claims history for elective cardiac stent admissions during this time. In 2016, LHH completed the self-audit and made a repayment to Medicare.

#### DaVita has made the following legal disclosures:

 In April 2013, a qui tam lawsuit was initiated in California alleging overpayments from government healthcare programs. There have been four subsequent amendments to add additional defendants and issues. The fourth amendment alleged a DaVita subsidiary performed one-way retrospective reviews to identify additional diagnoses that would drive higher risk scores and

- increase capitated payments made by the government. DaVita disputes the allegations and states an intention to defend accordingly.
- In October 2014, DaVita refunded \$712.66 to the State of Indiana Attorney General's Medicaid Fraud Control Unit as reimbursement for dialysis services provided by a DaVita RN to a Medicaid recipient while she was temporarily unlicensed.
- Also in October 2014, DaVita entered into a Settlement Agreement with the US Department of Justice (DOJ) and a Corporate Integrity Agreement with the Office of Inspector General (OIG) to resolve allegations from a qui tam suit alleging violations of the False Claims Act through payments of kickbacks to induce referral of patients to its dialysis clinics.
- In December 2014, DaVita refunded \$267,287.93 covering services provided at 19 DaVita dialysis facilities after an OIG investigation determined overpayment for claims that should not have been billed to Medicaid Fee-For-Service, but rather the Nursing Home Division Waiver Program.
- In March 2015, the OIG initiated an investigation into JSA HealthCare Corp., a subsidiary of DaVita Medical Group, concerning Medicare Advantage service providers' risk adjustment practices and data, including identification and verification of factors used for making diagnoses. More specifically, the investigation focused on two Florida physicians with whom JSA previously contracted. Subsequently, in June 2015, the Company received a subpoena from the OIG requesting a wide range of documents relating to the company and its subsidiaries' provision of services to Medicare Advantage plans and patient diagnosis coding practices for a number of conditions. The company reports that it is cooperating with the investigation.
- In June 2015, DaVita settled a qui tam in the amount of \$450,000,000 plus fees and costs. The suit alleged the company's drug administration practices for vitamin D and iron agents fraudulently created unnecessary waste which was billed to (and paid for by) the government.
- In February 2016, DaVita's pharmacy services wholly-owned subsidiary, DaVita Rx, received a
  Civil Investigative Demand (CID) from the US Attorney's Office for the Northern District of Texas
  regarding DaVita Rx's relationship with pharmaceutical manufacturers and alleging the
  presentation of false claims to the government for payment of prescription medications.
- In March 2016, DaVita, Inc. executed settlement agreements with the State of New York and the DOJ regarding an investigation initiated in October 2011 related to payments for infusion drugs covered by Medicaid composite payments for dialysis.
- In January 2017, DaVita executed a settlement agreement relating to a CID from the DOJ that was initiated in November 2015 through a qui tam complaint involving RMS Lifeline, Inc., a wholly-owned subsidiary of DaVita (d/b/a Lifeline Vascular Access). Allegations were both employment-related and that medically unnecessary angiograms and angiography procedures were performed on 10 patients at two vascular access centers in Florida.
- Also in January 2017, DaVita was subpoenaed by the US Attorney's Office, District of
  Massachusetts for records relating to charitable patient assistance organizations, particularly the
  American Kidney Fund, and documents providing information to patients concerning the
  availability of such assistance. DaVita reported that it is cooperating with the investigation.
- In February 2017, a federal securities class action complaint was filed in the US District Court for the District of Colorado alleging that the company violated securities laws concerning financial results and revenue derived from patients who received charitable premium assistance from an industry-funded non-profit organization and that the process by which patients obtained the insurance and premium assistance was improper and created a false impression of DaVita's business and growth prospects.
- Derivative shareholder lawsuits were filed in the US District Court for the District of Colorado (February 2017) and the District of Delaware (May and June 2017) alleging (among other assertions) a breach of fiduciary duty, unjust enrichment, and failure to disclose certain information in violation of federal securities laws in connection with an alleged practice to direct patients with government-subsidized health insurance into private health insurance plans to maximize profits. DaVita disputes these allegations, as well as those in the aforementioned class action suit, and states an intent to defend the actions accordingly.

#### **Star Ratings - Dialysis Facility Compare (DFC)**

The Centers for Medicare and Medicaid Services (CMS) and the University of Michigan Kidney Epidemiology and Cost Center have developed a methodology for rating each dialysis facility which may be found on the Dialysis Facility Compare website as a "Star Rating." The method produces a final score that is based on quality measures currently reported on the DFC website and ranges from 1 to 5 stars. A facility with a 5-star rating has quality of care that is considered 'much above average' compared to other dialysis facilities. A 1- or 2- star rating does not mean that a facility provides poor care. It only indicates that measured outcomes were below average compared to other facilities. Star ratings on DFC are updated annually to align with the annual updates of the standardized measures.

The DFC website currently reports on nine measures of quality of care for facilities. The measures used in the star rating are grouped into three domains by using a statistical method known as Factor Analysis. Each domain contains measures that are most correlated. This allows CMS to weight the domains rather than individual measures in the final score, limiting the possibility of overweighting quality measures that assess similar qualities of facility care.

To calculate the star rating for a facility, each domain score between 0 and 100 by averaging the normalized scores for measures within that domain. A final score between 0 and 100 is obtained by averaging the three domain scores (or two domain scores for peritoneal dialysis-only facilities). Finally, to recognize high and low performances, facilities receive stars in the following way:

- Facilities with the top 10% final scores were given a star rating of 5.
- Facilities with the next 20% highest final scores were given 4 stars.
- Facilities within the middle 40% of final scores were given 3 stars.
- Facilities with the next 20% lowest final scores were given 2 stars.
- Facilities with the bottom 10% final scores were given 1 star.

Knickerbocker Dialysis, Inc. is a 51% member of True North DC Holding, LLC which is an 80% member of True North V DC, LLC. Knickerbocker is the licensed operator (or affiliated with) over 40 New York dialysis facilities. A comprehensive list of the Star Ratings for all Knickerbocker-affiliated facilities located in New York State is provided in HSP Attachment A.

#### Conclusion

There will be no change to services provided or the number of dialysis stations operated and therefore has no effect on need. Based on the information reviewed, staff found nothing that would reflect adversely upon the applicant's character and competence or standing in the community

#### Recommendation

From a need and programmatic perspective, approval is recommended.

## Financial Analysis

#### **Contribution and Asset Purchase Agreement**

The applicant has submitted an executed contribution and asset purchase agreement (CAPA) for the operating interests of BCD. The agreement will become effectuated upon PHHPC approval of this CON application. The CAPA includes executed Forms of Assignment and Assumption and Bill of Sale. The terms of the agreement are summarized below:

Date:	August 23, 2017
Purchaser:	True North V DC, LLC
Seller:	Knickerbocker Dialysis, Inc.
Acquired Assets:	All assets used in connection with the ownership and operation of BCD including
	inventory, supplies, prepaid expenses and fixed assets.
Assumed	All debts, obligations and liabilities incurred by Knickerbocker in connection with the
Liabilities:	Dialysis business, regardless of when incurred.
Purchase Price:	\$3,884,935 (Start-up capital expenditures), \$1,776,205 (Start-up working capital – 13 months of operating expenses), and \$151,860 (5% development fee) totaling \$5,813,000. These figures are estimates and are subject to change. Sun, Liang, Yang & Yap, LLC and True North Holding each acknowledges and agrees that it may be required to contribute additional capital to Company if the actual amounts differ from the estimated amounts.
Payment of	Credit Facility from CoBiz Bank of \$4,070,000 and proposed members' contribution
Purchase Price:	of \$1,743,000 of which \$1,031,856 has been deposited in escrow.

Member Contributions	Estimated Capital Requirements	Credit Facility	Capital Contribution
True North DC Holding, LLC	\$4,650,400	\$3,256,000	\$1,394,400
Sun, Liang, Yang, & Yap, LLC	1,162,600	814,000	348,600
Totals	\$5,813,000	\$4,070,000	\$1,743,000

The total estimated capital requirement of \$5,813,000 consist of the purchase price of \$2,573,135.48, expense adjustments of \$678,069.84 and members' contribution obligations of \$2,561,794.68. Start-up capital expenditures and working capital requirements allocated to True North V DC, LLC are not expected to vary significantly from the estimated amounts shown on the pro forma balance sheet under BFA Attachment D. Funding for this project will be provided through a mix of financing from CoBiz Bank, a Colorado Business Bank, and contributions from DaVita, Inc., Northwell Health, Inc., Wei Y. Sun, M.D., Elizabeth Q. Liang, M.D., Li E. Yang, M.D., Ph.D. and Laurel W. Yap, M.D.

The credit facility totaling \$4,070,000 will consist of a series of advances from the Effective Date to the Conversion Date. Provided no Event of Default has occurred and has not been cured by Borrower or waived by Bank, on August 1, 2019, the Revolving Loan will automatically be converted into a single term loan to be repaid by either the earlier of: October 1, 2024 or the date which is 62 months following the Conversion Date.

The capital contribution of \$1,743,000 includes start-up capital costs, development fees and working capital.

The applicant has provided an original affidavit, which is acceptable to the Department, in which the applicant agrees, notwithstanding any agreement, arrangement or understanding between the applicant and the transferor to the contrary, to be liable and responsible for any Medicaid overpayments made to the facility and/or surcharges, assessments or fees due from the transferor pursuant to Article 28 of the Public Health Law with respect to the period of time prior to the applicant acquiring its interest, without releasing the transferor of its liability and responsibility.

#### **Lease Agreement**

The applicant will lease space on the first floor under the terms of the executed lease agreement summarized below:

Date:	December 4, 2015
Premises:	Space consisting of approximately 10,626 rentable square feet of floor area in a
	building located at 730 64th Street in the Borough of Brooklyn, County of Kings, City
	and State of New York
Landlord:	730 64th Street Company LLC
Tenant:	Knickerbocker Dialysis, Inc.
Rent:	\$393,162, annually (months 1-60) and \$432,478.20, monthly (months 61-120) with
	three renewal terms of 60 months each at \$39,643.84, \$43,608.22 and \$47,969.04 per
	year, respectively
Terms:	120 months
Provisions:	Tenant's share of real estate taxes, other taxes, assessments and public charges,
	insurance, gas, water and electricity.

#### **Assignment and Assumption of Lease Agreement**

The applicant has submitted an executed Assignment and Assumption of Lease agreement for the site, summarized below:

Date:	August 23, 2017
Assignor:	Knickerbocker Dialysis, Inc.
Assignee:	True North V DC, LLC
Premises:	10,626 sq. ft. located at 730 64th Street, Brooklyn, New York

Luann D. Regensburg, President and a Manager of True North V DC, LLC, Assistant Secretary of Knickerbocker Dialysis, Inc. and Acting Division Vice President of DaVita Inc., submitted an affidavit stating the proposed lease is an arm's length agreement as there is no relationship between landlord and tenant.

#### **Consulting and Administrative Services Agreement**

The applicant has submitted an executed consulting and administrative services agreement (CASA). The terms of the agreement are summarized below:

Date:	August 23, 2017
Established Operator:	Knickerbocker Dialysis, Inc.
Consultant:	DaVita, Inc.
Services Rendered:	Establish and develop the center; acquire all assets, equipment and maintenance required for operation of the center; provide computer hardware and software; provide supplies and prescription drugs; perform all patient billing and collecting functions; employ bookkeeping and accounting procedures; manage and account for center's funds; prepare and deliver to established operator operating and capital budgets for the following fiscal year; assist in securing insurance; recommend policies and procedures; advise in quality assurance; assist in applying for licenses, permits and provider numbers; develop a compliance program; advocate for established operator in legal actions or proceedings; and comply with all provisions of federal, state and local Laws, rules, regulations and ordinances that are applicable to the Consulting Services provided.
Term:	Yearly
Consultant Fee:	\$113,239 annually

#### Assignment, Assumption and Restatement of CASA

The applicant has submitted an executed assignment, assumption and restatement of consulting and administrative services agreement. The terms of the agreement are summarized below:

Date:	August 23, 2017 (Second Amendment)
Company:	True North DC Holding, LLC
Administrator:	DaVita, Inc.
Responsibilities of Administrator:	Perform all bookkeeping and accounting procedures; maintain financial records; prepare and file all necessary local, state and federal income tax returns and all necessary business tax returns; institute, defend, appeal, mediate or arbitrate any and all legal actions or proceedings; comply with all provisions of federal, state and local laws, rules, regulations and ordinances; and assist Company in arranging for and secure on behalf of Company insurance coverage.
Term:	10-year initial term with option to renew at 5 years intervals
Compensation:	\$113,239 annually

While DaVita, Inc. will be providing all of the above services, the Company retains ultimate control in all of the final decisions associated with the services. The applicant has submitted an executed attestation stating that the applicant understands and acknowledges that there are powers that must not be delegated, the applicant will not willfully engage in any illegal delegation and understands that the Department will hold the applicant accountable.

#### **Operating Budget**

The applicant has submitted first and third year operating budgets, in 2018 dollars, summarized below:

	First Y	ear	Three Year	
	Per Treatment	Total	Per Treatment	Total
Revenues				
Commercial FFS	\$871.10	\$398,091	\$902.35	\$1,341,795
Medicare MC	\$286.51	881,694	\$292.05	2,714,875
Medicaid MC	\$247.08	48,428	\$252.69	161,977
Total Revenues		\$1,258,213		\$4,218,647
Less: Bad Debt		\$54,002		\$180,853
Total Patient Revenue		\$1,204,211		\$4,037,794
Expenses				
Operating	\$344.86	\$1,202,172	\$254.81	\$2,910,917
Interest (P&I)	\$22.55	78,617	\$17.34	198,085
Depreciation and Rent	\$218.76	762,610	\$68.73	785,171
Total Expenses		\$2,043,399		\$3,894,173
Net Income/(Loss)		<u>(\$839,188)</u>		<u>\$143,621</u>
Utilization (Treatments)		3,486		11,424
Cost per Treatment		\$586.17		\$340.88

Utilization by payor source for the first and third years is as follows:

<u>Payor</u>	Year One	Year Three
Commercial FFS	13.1%	13.0%
Medicare FFS	81.3%	81.4%
Medicaid FFS	5.6%	5.6%

The following is noted regarding the first and third year budgets:

- Expense and utilization assumptions are based on the budgets that were included with CON 152292-C (Brooklyn Chinatown Dialysis), under which the existing facility was approved as an extension clinic of Knickerbocker Dialysis, Inc. The site commenced operations in 2017 and is still in the first year of operations at the time of this present CON submission. As shown in the projected operating budgets, the site is projected to have positive revenue over expenses by the third year of operation.
- The 2017 Medicaid APG rate for renal dialysis is reflected in the first and third year budgets. The APG rate is the base rate for Knickerbocker Dialysis, Inc. plus additional patient factors.

#### **Capability and Feasibility**

There are no project costs associated with this application. The working capital requirements for Brooklyn Chinatown Dialysis is estimated at \$649,029, based on two months of third year expenses. Working capital will be provided through a mix of proposed members' equity and financing from CoBiz Bank. BFA Attachments C and D, Financial Summary of DaVita, grandparent of Knickerbocker Dialysis, Inc. and Northwell Health, Inc., respectively, indicate sufficient funds available for estimated working capital. BFA Attachment A, net worth statements for the members of Sun, Liang, Yang & Yap, LLC (Wei Y. Sun, M.D., Elizabeth Q. Liang, M.D., Li E. Yang, M.D., Ph.D. and Laurel W. Yap, M.D.), indicates sufficient funds available for estimated working capital.

BFA Attachment D is the pro forma balance sheet of True North V DC, LLC.

The submitted budget projects a net loss of \$839,188 for Year One and a net income of \$143,621 during Year Three. The Acting Division Vice President of DaVita, Inc. and the Vice President for Joint Ventures Operations of North Shore-LIJ Renal Ventures, LLC and Managing Member of Sun, Liang, Yang & Yap, LLC has submitted a deficit funding letter, attesting that the projected first year loss will be absorbed by the ongoing operations of DaVita, Inc., Northwell Health, Inc. and the individual members of Sun, Liang, Yang & Yap, LLC. Revenues are based on prevailing reimbursement methodologies and contracted rates for dialysis services. The budget appears reasonable.

As shown on BFA Attachment B, DaVita, Inc. has experienced positive working capital and stockholder's asset position as of as of September 30, 2017. The entity experienced net income from operations of \$1,074,029 for the nine months ended September 30, 2017. DaVita, Inc., a publicly traded company, is the ultimate parent of Knickerbocker Dialysis, Inc.

As shown on BFA Attachment C, Northwell Health, Inc. has maintained a positive working capital position, experienced a positive stockholder's position and generated \$34,390,000 in operating income as of September 30, 2017, showing sufficient resources for needed capital. Northwell Health, Inc., a voluntary not for profit corporation, is the ultimate parent of North Shore – LIJ Renal Ventures, LLC.

Based on the preceding, the applicant has demonstrated the capability to proceed in a financially feasible manner.

#### Recommendation

From a financial perspective, approval is recommended.

# **Attachments**

BFA Attachment A	Net Worth Statement for Sun, Liang, Yang & Yap, LLC
BFA Attachment B	Certified 2016 and Internal Financial Statements as of September 30, 2017
	financial statements – DaVita, Inc.
BFA Attachment C	Consolidated Financial Statements and For the Nine Months Ended September
	30, 2017 and 2016 - Northwell Health, Inc.
BFA Attachment D	Pro Forma Balance Sheet – True North V DC, LLC
BFA Attachment E	Organizational Chart - True North V DC, LLC
HSP Attachment A	Star Rating Profile for all Knickerbocker-affiliated facilities in New York State

#### RESOLUTION

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 2801-a of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the Regional Health Systems Agency, the staff of the New York State Department of Health, and the Establishment and Project Review Committee of this Council and after due deliberation, hereby proposes to approve the following application to establish True North V DC, LLC as the new operator of a 24-station chronic renal dialysis center located at 730 64th Street, Brooklyn, currently operated by Knickerbocker Dialysis, Inc., and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that any approval of this application is not to be construed as in any manner releasing or relieving any transferor (of any interest in the facility that is the subject of the application) of responsibility and liability for any Medicaid (Medicaid Assistance Program -- Title XIX of the Social Security Act) or other State fund overpayments made to the facility covering the period during which any such transferor was an operator of the facility, regardless of whether the applicant or any other entity or individual is also responsible and liable for such overpayments, and the State of New York shall continue to hold any such transferor responsible and liable for any such overpayments, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY/APPLICANT:

172411 E True North V DC, LLC

#### APPROVAL CONTINGENT UPON:

- 1. Submission of a photocopy of the applicant's amended Lease Agreement, acceptable to the Department. [CSL]
- 2. Submission of a photocopy of the amended Operating Agreement of True North V DC, LLC, acceptable to the Department. [CSL]
- 3. Submission of a photocopy of the executed copy of the Certificate of Amendment of the Articles of Organization of Sun, Liang, Yang & Yap, LLC, acceptable to the Department. [CSL]
- 4. Submission of a photocopy of the amended Operating Agreement of Sun, Liang, Yang & YIP, acceptable to the Department. [CSL]

#### APPROVAL CONDITIONAL UPON:

- 1. The project must be completed within one year from the date of the Public Health and Health Planning Council recommendation letter. Failure to complete the project within the prescribed time shall constitute an abandonment of the application by the applicant and an expiration of the approval. [PMU]
- 2. The staff of the facility must be separate and distinct from the staff of other entities; the signage must clearly denote the facility is separate and distinct from other entities; the clinical space must be used exclusively for the approved purpose; and the entrance must not disrupt any other entity's clinical program space. [HSP]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.

#### Licensed Home Care Services Agency Character and Competence Staff Review

Name of Agency: 2600 Niagara Falls Boulevard AL Operating Company, LLC d/b/a

Elderwood Home Care at Wheatfield

Address: Niagara Falls County: Niagara

Structure: Limited Liability Company

Application Number: 161033

#### **Description of Project:**

2600 Niagara Falls Boulevard AL Operating Company, LLC d/b/a Elderwood Home Care at Wheatfield, a limited liability company, requests approval to obtain licensure as a home care services agency under Article 36 of the Public Health Law.

This LHCSA will be associated with Assisted Living Program, Elderwood Assisted Living at Wheatfield. The LHCSA and the ALP will have identical ownership.

The proposed membership of 2600 Niagara Falls Boulevard AL Operating Company, LLC d/b/a Elderwood Home Care at Wheatfield comprises the following individual:

Dr. Jeffrey Rubin-President & Co-CEO-50% Warren Cole - Treasurer & Co-CEO - 50% Partner, Post Acute Partners, LLC Partner, Post Acute Partners, LLC

#### Affiliations:

#### Massachusetts

d/b/a Elderwood at Wheatfield

Woodmark Pharmacy of Massachusetts, LLC d/b/a (Inst. Pharmacy, 6/2014-present) Woodmark Pharmacy

#### **New York**

1 Bethesda Drive Operating Company, LLC d/b/a (RHCF, 4/12/2016-present) Elderwood at Hornell

111 Ensminger Road Operating Company, LLC d/b/a (ALP, 4/1/2016-present) Elderwood Assisted Living at Tonawanda

111 Ensminger Road Operating Company, LLC d/b/a (LHCSA, 1/30/2018-present) Elderwood Home Care at Tonawanda

1818 Como Park Boulevard Operating Company, LLC (RHCF, 7/28/2013-present) d/b/a Elderwood at Lancaster

200 Bassett Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present) Elderwood at Williamsville

225 Bennett Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present) d/b/a Elderwood at Cheektowaga

229 Bennett Road Operating Company, LLC d/b/a (ALP, 7/28/2013-present)

Elderwood Assisted Living at Cheektowaga
229 Bennett Road Operating Company, LLC (LHCSA, 7/28/2013-present)

Elderwood Home Care at Cheektowaga 2600 Niagara Falls Boulevard Operating Company, LLC (RHCF, 7/28/2013-present)

2600 Niagara Falls Boulevard AL Operating Company, (AH/ALP, 7/28/2013-present) LLC d/b/a Elderwood Assisted Living at Wheatfield

2850 Grand Island Boulevard Operating Company, LLC (RHCF, 7/28/2013-present) d/b/a Elderwood at Grand Island

37 North Chemung Street Operating Company, LLC (RHCF, 7/28/2013-present) d/b/a Elderwood at Waverly

44 Ball Street Operating Company, LLC d/b/a	(ALP, 7/28/2013-present)
Elderwood Assisted Living at Waverly 44 Ball Street Operating Company, LLC d/b/a	(LHCSA, 7/28/2013-present)
Elderwood Home Care at Waverly 4459 Bailey Avenue Operating Company, LLC d/b/a	(RHCF, 7/28/2013-present)
Elderwood at Amherst 4800 Bear Road Operating Company, LLC d/b/a	(RHCF, 7/28/2013-present)
Elderwood at Liverpool 5271 Main Street Operating Company, LLC d/b/a	(EHP, 7/28/2013-present)
Elderwood Village at Williamsville 580 Orchard Park Road Operating Company, LLC d/b/a	a (ALP, 7/28/2013-present)
Elderwood Assisted Living at West Seneca 580 Orchard Park Road Operating Company, LLC d/b/a	a (LHCSA, 7/28/2013-present)
Elderwood Home Care at West Seneca 5775 Maelou Drive Operating Company, LLC d/b/a	(RHCF, 7/28/2013-present)
Elderwood at Hamburg 76 Buffalo Street Operating Company, LLC d/b/a	(ALP, 7/28/2013-present)
Elderwood Assisted Living at Hamburg	• •
76 Buffalo Street Operating Company, LLC d/b/a Elderwood Home Care at Hamburg	(LHCSA, 7/28/2013-present)
Elderwood at Hornell (fka McCauley Manor Mercy Care)	(RHCF, 04/2016-present)
Elderwood of Lakeside at Brockport Elderwood of Uihlein at Lake Placid	(RHCF, 1/1/2018-present) (RHCF, 10/4/2016-present)
Pennsylvania	
120 Rider Avenue PCH Operating Company, LP d/b/a Senior Living at Lancaster	(Personal Care Home, 2/2011-present)
120 Rider Avenue Operating Company, LP d/b/a Pediatric Specialty Care at Lancaster	(Pediatric Group Home, 2/2011-present)
2900 Johnson Street Operating Company, LP d/b/a Pediatric Specialty Care at Hopewell	(Pediatric Group Home, 2/2011-present)
3938 Glen Drive Operating Company, LP d/b/a Pediatric Specialty Care at Doylestown	(Pediatric Group Home, 2/2011-present)
425 Cedarcrest Road Operating Company, LP d/b/a Pediatric Specialty Care at Quakertown	(Pediatric Group Home, 2/2011-present)
90 Cafferty Road Operating Company, LP d/b/a	(Pediatric Group Home, 2/2011-present)
Pediatric Specialty Care at Point Pleasant 3300 Henry Avenue Operating Company, LP d/b/a Pediatric Specialty Care at Philadelphia	(Pediatric Group Home, 2013-present)
Rhode Island	
100 Wampanoag Trail Operating Company, LLC d/b/a Chestnut Terrace Nursing & Rehabilitation Center	(SNF, 2/2014-present)
981 Kings Town Road Operating Company, LLC d/b/a	(SNF, 12/2010-present)

The applicant has confirmed that the proposed financial/referral structure has been assessed in light of anti-kickback and self-referral laws, with the consultation of legal counsel and it is concluded that proceeding with the proposal is appropriate.

Scallop Shell Nursing & Rehabilitation Center

A search of the individuals named above revealed no matches on either the Medicaid Disqualified Provider List or the OIG Exclusion List.

The applicant proposes to serve the residents of Niagara County from an office located at 2600 Niagara Falls Boulevard, Niagara Falls, New York 14304.

The applicant proposes to provide the following health care services:

Nursing Home Health Aide Physical Therapy

Occupational Therapy Speech-Language Pathology

A seven (7) year review of the operations of the following facilities/ agencies was performed as part of this review (unless otherwise noted):

#### Massachusetts

Woodmark Pharmacy of Massachusetts, LLC d/b/a (Inst. Pharmacy, 6/2014-present) Woodmark Pharmacy

#### **New York**

1 Bethesda Drive Operating Company, LLC d/b/a	(RHCF, 4/12/2016-present)
Elderwood at Hornell	

111 Ensminger Road Operating Company, LLC d/b/a (ALP, 4/1/2016-present)

Elderwood Assisted Living at Tonawanda
111 Ensminger Road Operating Company, LLC d/b/a (LHCSA, 1/30/2018-present)

Elderwood Home Care at Tonawanda

1818 Como Park Boulevard Operating Company, LLC (RHCF, 7/28/2013-present) d/b/a Elderwood at Lancaster

200 Bassett Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present) Elderwood at Williamsville

225 Bennett Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present)

d/b/a Elderwood at Cheektowaga 229 Bennett Road Operating Company, LLC d/b/a (ALP, 7/28/2013-present)

Elderwood Assisted Living at Cheektowaga 229 Bennett Road Operating Company, LLC (LHCSA, 7/28/2013-present)

Elderwood Home Care at Cheektowaga 2600 Niagara Falls Boulevard Operating Company, LLC (RHCF, 7/28/2013-present)

d/b/a Elderwood at Wheatfield 2600 Niagara Falls Boulevard AL Operating Company, (AH/ALP, 7/28/2013-present)

LLC d/b/a Elderwood Assisted Living at Wheatfield 2850 Grand Island Boulevard Operating Company, LLC (RHCF, 7/28/2013-present)

d/b/a Elderwood at Grand Island

37 North Chemung Street Operating Company, LLC (RHCF, 7/28/2013-present) d/b/a Elderwood at Waverly

44 Ball Street Operating Company, LLC d/b/a (ALP, 7/28/2013-present)
Elderwood Assisted Living at Waverly

44 Ball Street Operating Company, LLC d/b/a (LHCSA, 7/28/2013-present)
Elderwood Home Care at Waverly

4459 Bailey Avenue Operating Company, LLC d/b/a (RHCF, 7/28/2013-present)

Elderwood at Amherst
4800 Bear Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present)
Elderwood at Liverpool

5271 Main Street Operating Company, LLC d/b/a (EHP, 7/28/2013-present) Elderwood Village at Williamsville

580 Orchard Park Road Operating Company, LLC d/b/a (ALP, 7/28/2013-present) Elderwood Assisted Living at West Seneca

580 Orchard Park Road Operating Company, LLC d/b/a (LHCSA, 7/28/2013-present) Elderwood Home Care at West Seneca

5775 Maelou Drive Operating Company, LLC d/b/a (RHCF, 7/28/2013-present) Elderwood at Hamburg

76 Buffalo Street Operating Company, LLC d/b/a (ALP, 7/28/2013-present) Elderwood Assisted Living at Hamburg

76 Buffalo Street Operating Company, LLC d/b/a (LHCSA, 7/28/2013-present)

Elderwood Home Care at Hamburg

Elderwood at Hornell (fka McCauley Manor Mercy (RHCF, 04/2016-present)

Care)

Elderwood of Lakeside at Brockport (RHCF, 1/1/2018-present)
Elderwood of Uihlein at Lake Placid (RHCF, 10/4/2016-present)

Pennsylvania

120 Rider Avenue PCH Operating Company, LP d/b/a (Personal Care Home)

Senior Living at Lancaster

120 Rider Avenue Operating Company, LP d/b/a (Pediatric Group Home)

Pediatric Specialty Care at Lancaster

2900 Johnson Street Operating Company, LP d/b/a (Pediatric Group Home)

Pediatric Specialty Care at Hopewell

3938 Glen Drive Operating Company, LP d/b/a (Pediatric Group Home)

Pediatric Specialty Care at Doylestown

425 Cedarcrest Road Operating Company, LP d/b/a (Pediatric Group Home)

Pediatric Specialty Care at Quakertown

90 Cafferty Road Operating Company, LP d/b/a (Pediatric Group Home)

Pediatric Specialty Care at Point Pleasant

3300 Henry Avenue Operating Company, LP d/b/a (Pediatric Group Home, 2013-present)

Pediatric Specialty Care at Philadelphia

Rhode Island

100 Wampanoag Trail Operating Company, LLC d/b/a (SNF, 2/2014-present)

Chestnut Terrace Nursing & Rehabilitation Center 981 Kings Town Road Operating Company, LLC d/b/a (SNF, 12/2010-present)

Scallop Shell Nursing & Rehabilitation Center

The State of Massachusetts has indicated that Woodmark Pharmacy has provided sufficient supervision to prevent harm to the health, safety and welfare of patients and to prevent recurrent code violations.

The State of Pennsylvania has indicated that Senior Living at Lancaster, Pediatric Specialty Care at Lancaster, Pediatric Specialty Care at Hopewell, Pediatric Specialty Care at Doylestown, Pediatric Specialty Care at Quakertown, Pediatric Specialty Care at Point Pleasant and Pediatric Specialty Care at Philadelphia have provided sufficient supervision to prevent harm to the health, safety and welfare of patients and to prevent recurrent code violations.

The State Rhode Island has indicated that Chestnut Terrace Nursing & Rehabilitation Center and Scallop Shell Nursing & Rehabilitation Center have provided sufficient supervision to prevent harm to the health, safety and welfare of patients and to prevent recurrent code violations.

**Elderwood Assisted Living at Waverly (ALP)** was fined two thousand eight hundred dollars (\$2,800) pursuant to a Stipulation and Order for surveillance findings on July 27, 2016 and November 21, 2016. Deficiencies were found under 18 NYCRR 487.7(f)(5) Resident Services.

**Elderwood Assisted Living at Wheatfield (ALP)** was fined two thousand eight hundred dollars (\$2,800) pursuant to a Stipulation and Order, dated July 5, 2017, for surveillance findings on July 27, 2016 and November 11, 2016. Deficiencies were found under 18 NYCRR 487.7(f)(5) Social Services.

The information provided by the Division of Adult Care Facilities and Assisted Living Surveillance has indicated that Elderwood Assisted Living at Tonawanda, Elderwood Assisted Living at Cheektowaga, Elderwood Village at Williamsville, Elderwood Assisted Living at West Seneca and

Elderwood Assisted Living at Hamburg have provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

The information provided by the Division of Home and Community Based Services has indicated that the applicant has provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

The Information provided by the Bureau of Quality and Surveillance has indicated that the residential health care facilities reviewed have provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

Review of the Personal Qualifying Information indicates that the applicant has the required character and competence to operate a licensed home care services agency.

#### **Recommendation:** Contingent Approval

# **Contingen**cies

- 1. An executed copy of the operating agreement of the applicant, which is acceptable to the Department. [CSL]
- 2. An executed copy of the articles of organization of the applicant, which is acceptable to the Department. [CSL]

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 3605 of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the staff of the New York State Department of Health and the Establishment and Project Review Committee of the Council, and after due deliberation, hereby approves the following applications for licensure, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY:

161033 2600 Niagara Falls Boulevard AL Operating Company,

LLC d/b/a Elderwood Home Care at Wheatfield

(Niagara County)

# **APPROVAL CONTINGENT UPON:**

- 1. An executed copy of the operating agreement of the applicant, which is acceptable to the Department. [CSL]
- 2. An executed copy of the articles of organization of the applicant, which is acceptable to the Department. [CSL]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.

Name of Agency: 5271 Main Street Operating Company, LLC d/b/a Elderwood Home Care

at Williamsville

Address: Williamsville

County: Erie

Structure: Limited Liability Company

Application Number: 162292

## **Description of Project:**

5271 Main Street Operating Company, LLC d/b/a Elderwood Home Care at Williamsville, a limited liability company, requests approval to obtain licensure as a home care services agency under Article 36 of the Public Health Law.

This LHCSA will be associated with an Assisted Living Program to be operated by 5271 Main Street Operating Company, LLC d/b/a Elderwood Home Care at Williamsville. The LHCSA and the ALP will have identical ownership.

The proposed membership of 5271 Main Street Operating Company, LLC d/b/a Elderwood Home Care at Williamsville comprises the following individuals:

Warren Cole, Treasurer – 50% Partner, Post Acute Partners, LLC

Dr. Jeffrey Rubin, President – 50% Partner, Post Acute Partners, LLC

#### Affiliations:

#### Massachusetts

Woodmark Pharmacy of Massachusetts, LLC d/b/a (Inst. Pharmacy, 6/2014-present) Woodmark Pharmacy

#### **New York**

1 Bethesda Drive Operating Company, LLC d/b/a (RHCF, 4/12/2016-present) Elderwood at Hornell

111 Ensminger Road Operating Company, LLC d/b/a (ALP, 4/1/2016-present) Elderwood Assisted Living at Tonawanda

111 Ensminger Road Operating Company, LLC d/b/a (LHCSA, 1/30/2018-present) Elderwood Home Care at Tonawanda

1818 Como Park Boulevard Operating Company, LLC (RHCF, 7/28/2013-present)

d/b/a Elderwood at Lancaster
200 Bassett Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present)

Elderwood at Williamsville

225 Bennett Road Operating Company, LLC d/b/a (RHCF, 7/28/2013-present) d/b/a Elderwood at Cheektowaga

229 Bennett Road Operating Company, LLC d/b/a (ALP, 7/28/2013-present)
Elderwood Assisted Living at Cheektowaga

229 Bennett Road Operating Company, LLC (LHCSA, 7/28/2013-present) Elderwood Home Care at Cheektowaga

2600 Niagara Falls Boulevard Operating Company, LLC (RHCF, 7/28/2013-present) d/b/a Elderwood at Wheatfield

2600 Niagara Falls Boulevard AL Operating Company, (AH/ALP, 7/28/2013-present) LLC d/b/a Elderwood Assisted Living at Wheatfield

	2850 Grand Island Boulevard Operating Company, LLC d/b/a Elderwood at Grand Island	(RHCF, 7/28/2013-present)
	37 North Chemung Street Operating Company, LLC	(RHCF, 7/28/2013-present)
	d/b/a Elderwood at Waverly 44 Ball Street Operating Company, LLC d/b/a	(ALP, 7/28/2013-present)
	Elderwood Assisted Living at Waverly 44 Ball Street Operating Company, LLC d/b/a	(LHCSA, 7/28/2013-present)
	Elderwood Home Care at Waverly	
	4459 Bailey Avenue Operating Company, LLC d/b/a Elderwood at Amherst	(RHCF, 7/28/2013-present)
	4800 Bear Road Operating Company, LLC d/b/a Elderwood at Liverpool	(RHCF, 7/28/2013-present)
	5271 Main Street Operating Company, LLC d/b/a Elderwood Village at Williamsville	(EHP, 7/28/2013-present)
	580 Orchard Park Road Operating Company, LLC d/b/a	(ALP, 7/28/2013-present)
	Elderwood Assisted Living at West Seneca 580 Orchard Park Road Operating Company, LLC d/b/a	(LHCSA, 7/28/2013-present)
	Elderwood Home Care at West Seneca 5775 Maelou Drive Operating Company, LLC d/b/a	(RHCF, 7/28/2013-present)
	Elderwood at Hamburg 76 Buffalo Street Operating Company, LLC d/b/a	(ALP, 7/28/2013-present)
	Elderwood Assisted Living at Hamburg	• • •
	76 Buffalo Street Operating Company, LLC d/b/a	(LHCSA, 7/28/2013-present)
	Elderwood Home Care at Hamburg Elderwood at Hornell (fka McCauley Manor Mercy Care)	(RHCF, 04/2016-present)
	Elderwood of Lakeside at Brockport	(RHCF, 1/1/2018-present)
	Elderwood of Uihlein at Lake Placid	(RHCF, 10/4/2016-present)
	Pennsylvania	
	120 Rider Avenue PCH Operating Company, LP d/b/a Senior Living at Lancaster	(Personal Care Home, 2/2011-present)
	120 Rider Avenue Operating Company, LP d/b/a Pediatric Specialty Care at Lancaster	(Pediatric Group Home, 2/2011-present)
	2900 Johnson Street Operating Company, LP d/b/a	(Pediatric Group Home, 2/2011-present)
	Pediatric Specialty Care at Hopewell 3938 Glen Drive Operating Company, LP d/b/a	(Pediatric Group Home, 2/2011-present)
	Pediatric Specialty Care at Doylestown 425 Cedarcrest Road Operating Company, LP d/b/a	(Pediatric Group Home, 2/2011-present)
	Pediatric Specialty Care at Quakertown 90 Cafferty Road Operating Company, LP d/b/a	(Padiatria Craun Hama, 2/2011 present)
	Pediatric Specialty Care at Point Pleasant	(Pediatric Group Home, 2/2011-present)
	3300 Henry Avenue Operating Company, LP d/b/a Pediatric Specialty Care at Philadelphia	(Pediatric Group Home, 2013-present)
Rhode Island		
	100 Wampanoag Trail Operating Company, LLC d/b/a	(SNF, 2/2014-present)
	Chestnut Terrace Nursing & Rehabilitation Center	
	981 Kings Town Road Operating Company, LLC d/b/a Scallop Shell Nursing & Rehabilitation Center	(SNF, 12/2010-present)

The applicant has confirmed that the proposed financial/referral structure has been assessed in light of anti-kickback and self-referral laws, with the consultation of legal counsel and it is concluded that proceeding with the proposal is appropriate.

A search of the individuals and entity named above revealed no matches on either the Medicaid Disqualified Provider List or the OIG Exclusion List.

The applicant proposes to serve the residents of Erie County from an office located at 5271 Main Street, Williamsville, New York 14221.

The applicant proposes to provide the following health care services:

Nursing Home Health Aide **Physical Therapy** 

Occupational Therapy Speech-Language Pathology

A seven (7) year review of the operations of the following facility was performed as part of this review (unless otherwise noted):

#### Massachusetts

Woodmark Pharmacy of Massachusetts, LLC d/b/a (Inst. Pharmacy, 6/2014-present)

Woodmark Pharmacy	(mon r namaey, e/2011 procent
New York	
1 Bethesda Drive Operating Company, LLC d/b/a Elderwood at Hornell	(RHCF, 4/12/2016-present)
111 Ensminger Road Operating Company, LLC d/b/a Elderwood Assisted Living at Tonawanda	(ALP, 4/1/2016-present)
111 Ensminger Road Operating Company, LLC d/b/a Elderwood Home Care at Tonawanda	(LHCSA, 1/30/2018-present)
1818 Como Park Boulevard Operating Company, LLC d/b/a Elderwood at Lancaster	(RHCF, 7/28/2013-present)
200 Bassett Road Operating Company, LLC d/b/a Elderwood at Williamsville	(RHCF, 7/28/2013-present)
225 Bennett Road Operating Company, LLC d/b/a d/b/a Elderwood at Cheektowaga	(RHCF, 7/28/2013-present)
229 Bennett Road Operating Company, LLC d/b/a Elderwood Assisted Living at Cheektowaga	(ALP, 7/28/2013-present)
229 Bennett Road Operating Company, LLC Elderwood Home Care at Cheektowaga	(LHCSA, 7/28/2013-present)
2600 Niagara Falls Boulevard Operating Company, LLC d/b/a Elderwood at Wheatfield	(RHCF, 7/28/2013-present)
2600 Niagara Falls Boulevard AL Operating Company, LLC d/b/a Elderwood Assisted Living at Wheatfield	(AH/ALP, 7/28/2013-present)
2850 Grand Island Boulevard Operating Company, LLC d/b/a Elderwood at Grand Island	(RHCF, 7/28/2013-present)
37 North Chemung Street Operating Company, LLC d/b/a Elderwood at Waverly	(RHCF, 7/28/2013-present)
44 Ball Street Operating Company, LLC d/b/a Elderwood Assisted Living at Waverly	(ALP, 7/28/2013-present)
44 Ball Street Operating Company, LLC d/b/a Elderwood Home Care at Waverly	(LHCSA, 7/28/2013-present)
4459 Bailey Avenue Operating Company, LLC d/b/a Elderwood at Amherst	(RHCF, 7/28/2013-present)
4800 Bear Road Operating Company, LLC d/b/a Elderwood at Liverpool	(RHCF, 7/28/2013-present)
5074 Maile Others ( One and the Commerce of 11 On 1/11 /a	(ELID 7/00/0040

5271 Main Street Operating Company, LLC d/b/a

(EHP, 7/28/2013-present) Elderwood Village at Williamsville

580 Orchard Park Road Operating Company, LLC d/b/a (ALP, 7/28/2013-present) Elderwood Assisted Living at West Seneca

580 Orchard Park Road Operating Company, LLC d/b/a (LHCSA, 7/28/2013-present)

Elderwood Home Care at West Seneca 5775 Maelou Drive Operating Company, LLC d/b/a (RHCF, 7/28/2013-present) Elderwood at Hamburg 76 Buffalo Street Operating Company, LLC d/b/a (ALP, 7/28/2013-present) Elderwood Assisted Living at Hamburg 76 Buffalo Street Operating Company, LLC d/b/a (LHCSA, 7/28/2013-present) Elderwood Home Care at Hamburg Elderwood at Hornell (fka McCauley Manor Mercy (RHCF, 04/2016-present) Care) Elderwood of Lakeside at Brockport (RHCF, 1/1/2018-present) Elderwood of Uihlein at Lake Placid (RHCF, 10/4/2016-present)

## Pennsylvania

120 Rider Avenue PCH Operating Company, LP d/b/a (Personal Care Home) Senior Living at Lancaster 120 Rider Avenue Operating Company, LP d/b/a (Pediatric Group Home) Pediatric Specialty Care at Lancaster 2900 Johnson Street Operating Company, LP d/b/a (Pediatric Group Home) Pediatric Specialty Care at Hopewell 3938 Glen Drive Operating Company, LP d/b/a (Pediatric Group Home) Pediatric Specialty Care at Doylestown 425 Cedarcrest Road Operating Company, LP d/b/a (Pediatric Group Home) Pediatric Specialty Care at Quakertown 90 Cafferty Road Operating Company, LP d/b/a (Pediatric Group Home) Pediatric Specialty Care at Point Pleasant 3300 Henry Avenue Operating Company, LP d/b/a (Pediatric Group Home, 2013-present) Pediatric Specialty Care at Philadelphia

#### Rhode Island

100 Wampanoag Trail Operating Company, LLC d/b/a (SNF, 2/2014-present) Chestnut Terrace Nursing & Rehabilitation Center 981 Kings Town Road Operating Company, LLC d/b/a (SNF) Scallop Shell Nursing & Rehabilitation Center

The State of Massachusetts has indicated that Woodmark Pharmacy has provided sufficient supervision to prevent harm to the health, safety and welfare of patients and to prevent recurrent code violations.

The State of Pennsylvania has indicated that Senior Living at Lancaster, Pediatric Specialty Care at Lancaster, Pediatric Specialty Care at Hopewell, Pediatric Specialty Care at Doylestown, Pediatric Specialty Care at Quakertown, Pediatric Specialty Care at Point Pleasant and Pediatric Specialty Care at Philadelphia have provided sufficient supervision to prevent harm to the health, safety and welfare of patients and to prevent recurrent code violations.

The State Rhode Island has indicated that Chestnut Terrace Nursing & Rehabilitation Center and Scallop Shell Nursing & Rehabilitation Center have provided sufficient supervision to prevent harm to the health, safety and welfare of patients and to prevent recurrent code violations.

Elderwood Assisted Living at Waverly (ALP) was fined two thousand eight hundred dollars (\$2.800) pursuant to a Stipulation and Order for surveillance findings on July 27, 2016 and November 21, 2016. Deficiencies were found under 18 NYCRR 487.7(f)(5) Resident Services.

Elderwood Assisted Living at Wheatfield (ALP) was fined two thousand eight hundred dollars (\$2,800) pursuant to a Stipulation and Order, dated July 5, 2017, for surveillance findings on July 27, 2016 and November 11, 2016. Deficiencies were found under 18 NYCRR 487.7(f)(5) Social Services.

The information provided by the Division of Adult Care Facilities and Assisted Living Surveillance has indicated that Elderwood Assisted Living at Tonawanda, Elderwood Assisted Living at Cheektowaga, Elderwood Village at Williamsville, Elderwood Assisted Living at West Seneca and Elderwood Assisted Living at Hamburg have provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

The information provided by the Division of Home and Community Based Services has indicated that the applicant has provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

The Information provided by the Bureau of Quality and Surveillance has indicated that the residential health care facilities reviewed have provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

Review of the Personal Qualifying Information indicates that the applicant has the required character and competence to operate a licensed home care services agency.

# **Recommendation: Contingent Approval**

# Contingency

1. A copy of the amended and restated articles of organization of the applicant, which is acceptable to the Department. [CSL]

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 3605 of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the staff of the New York State Department of Health and the Establishment and Project Review Committee of the Council, and after due deliberation, hereby approves the following applications for licensure, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY:

162292 571 Main Street Operating Company, LLC

d/b/a Elderwood Home Care at Williamsville

(Erie County)

#### APPROVAL CONTINGENT UPON:

1. A copy of the amended and restated articles of organization of the applicant, which is acceptable to the Department. [CSL]

Documentation submitted to satisfy the above-referenced contingencies shall be submitted within sixty (60) days. Enter a **complete** response to each **individual** contingency via the New York State Electronic Certificate of Need (NYSE-CON) system by the due date(s) reflected in the *Contingencies Tab in NYSE-CON*.

Name of Agency: Western NY Care Services, LLC d/b/a Western NY Care Services

Address: Orchard Park

County: Erie

Structure: Limited Liability Company

Application Number: 162303

### Description of Project:

Western NY Care Services, LLC d/b/a Western NY Care Services, a limited liability company, requests approval to obtain licensure as a home care services agency under Article 36 of the Public Health Law. This LHCSA is associated with Absolut at Orchard Brooke ALP.

The members of Western NY Care Services, LLC d/b/a Western NY Care Services comprise the following entities:

Israel Sherman, LNHA (NY & NJ), Member – 45% Owner/Operator, Absolut Care Homes

#### Affiliations:

- Sunharbor Manor Nursing Home (04/01/06)
- Amerifalls, LLC d/b/a Niagara Rehabilitation and Nursing Center (6/19/12-present)
- Absolut Center for Nursing and Rehabilitation at Allegany (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Aurora Park (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at West Dunkirk (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Eden (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Endicott (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Gasport (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Houghton (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Orchard Park (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Salamanca (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Three Rivers (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Westfield (05/01/07-present)
- Harbor Operator, LLC d/b/a Washington Square Health Care Center (01/01/14-present) (Ohio)

Samuel Sherman, Member – 1% Owner/CFO, Sunharbor Manor Nursing Home

#### Affiliations:

- Sunharbor Manor Nursing Home (04/01/06-present)
- Amerifalls, LLC d/b/a Niagara Rehabilitation and Nursing Center (6/19/12-present)
- Absolut Center for Nursing and Rehabilitation at Allegany (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Aurora Park (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at West Dunkirk (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Eden (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Endicott (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Gasport (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Houghton (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Orchard Park (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Salamanca (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Three Rivers (05/01/07-present)
- Absolut Center for Nursing and Rehabilitation at Westfield (05/01/07-present)
- Harbor Operator, LLC d/b/a Washington Square Health Care Center (01/01/14-present) (Ohio)
- SB Operating Company, LLC d/b/a Sweet Brooke of Williamstown (06/09/14) (Massachusetts)

Absolut Facilities Management, LLC, Managing Member – 54%

Israel Sherman (Previously Disclosed) is sole member of Absolut Facilities Management, LLC

A search of the individuals and entities where appropriate named above revealed no matches on either the Medicaid Disgualified Provider List or the OIG Exclusion List.

The Bureau of Professional Credentialing has indicated that Israel Sherman NHA license #03257 holds a NHA license in good standing and the Board of Examiners of Nursing Home Administrators has never taken disciplinary action against this individual or his license.

The State of New Jersey has indicated that Israel Sherman holds an active Nursing Home Administrator License (NHA license #1224).

A seven (7) year review of the operations of the following facilities was performed as part of this review (unless otherwise noted):

- Sunharbor Manor Nursing Home
- Amerifalls, LLC d/b/a Niagara Rehabilitation and Nursing Center
- Absolut Center for Nursing and Rehabilitation at Allegany
- Absolut Center for Nursing and Rehabilitation at Aurora Park
- Absolut Center for Nursing and Rehabilitation at West Dunkirk
- Absolut Center for Nursing and Rehabilitation at Eden
- Absolut Center for Nursing and Rehabilitation at Endicott
- Absolut Center for Nursing and Rehabilitation at Gasport
- Absolut Center for Nursing and Rehabilitation at Houghton
- Absolut Center for Nursing and Rehabilitation at Orchard Park
- Absolut Center for Nursing and Rehabilitation at Salamanca
- Absolut Center for Nursing and Rehabilitation at Three Rivers
- Absolut Center for Nursing and Rehabilitation at Westfield
- 01/01/14-present Harbor Operator, LLC d/b/a Washington Square Health Care Center (Ohio) 06/09/14-present

SB Operating Company, LLC d/b/a Sweet Brooke of Williamstown (Massachusetts)

Sunharbor Manor was fined ten thousand dollars (\$10,000) pursuant to a Stipulation and Order dated September 18, 2010 for surveillance findings on November 23, 2009. Deficiencies were found under 10 NYCRR 415.12 Quality of Care.

Niagara Rehabilitation and Nursing Center was fined fourteen thousand dollars (\$14,000) pursuant to a Stipulation and Order dated April 4, 2016 for surveillance findings on August 13, 2015. Deficiencies were found under 10 NYCRR 415.3(e)(2)(ii)(b)(c) Resident Rights: Notification of Changes; 415.12(m)(2) Quality of Care: Significant Medication Errors; and 415.12 Quality of Care: Highest Practicable Potential.

Niagara Rehabilitation and Nursing Center was fined ten thousand dollars (\$10,000) pursuant to a Stipulation and Order for surveillance findings on January 21, 2016. Deficiencies were found under 10 NYCRR 415.12 Quality of Care: Highest Practicable Potential.

Niagara Rehabilitation and Nursing Center was fined ten thousand dollars (\$10.000) pursuant to a Stipulation and Order dated August 23, 2017 for surveillance findings on June 13, 2017. Deficiencies were found under 10 NYCRR 415.3(e)(2)(ii)(c)-Notification of Changes.

A federal CMP of \$8,908.25 was assessed for the June 13, 2017 survey findings.

Absolut Center for Nursing and Rehabilitation at Allegany, LLC was fined four thousand dollars (\$4,000) pursuant to a Stipulation and Order dated May 4, 2016 for surveillance findings on July 17, 2015. Deficiencies were found under 10 NYCRR 415.12(h)(1)(2) Quality of Care: Accidents; and 415.26 Administration: Administration.

**Absolut Center for Nursing and Rehabilitation at Aurora Park, LLC** was fined four thousand dollars (\$4,000) pursuant to a Stipulation and Order dated January 4, 2016 for surveillance findings on January 30, 2014. Deficiencies were found under 10 NYCRR 415.12(h)(1)(2) Quality of Care: Accident Free Environment; and 415.26(b)(2)(3) Administration: Governing Body.

**Absolut Center for Nursing and Rehabilitation at Aurora Park, LLC** was fined ten thousand dollars (\$10,000) pursuant to a Stipulation and Order dated March 6, 2017 for surveillance findings on September 29, 2016. Deficiencies were found under 10 NYCRR 415.12 Quality of Care Accident Free Environment.

**Absolut Center for Nursing and Rehabilitation at Aurora Park, LLC** was fined ten thousand dollars (\$10,000) pursuant to a Stipulation and Order dated May 4, 2016 for surveillance findings on July 17, 2015. Deficiencies were found under 10 NYCRR415.12(c)(1) Quality of Care: Pressure Sores.

**Absolut Center for Nursing and Rehabilitation at Dunkirk, LLC** was fined eighteen thousand dollars (\$18,000) pursuant to a Stipulation and Order dated May 4, 2016 for surveillance findings on February 4, 2015. Deficiencies were found under 10 NYCRR 415.3(e)(1)(I, ii) Resident Rights: Notice and Services; 415.3(e)(2)(ii)(b) Resident Rights: Notification of Changes; 415.4(b) Resident Behavior and Facility Practices: Staff Treatment of Residents; 415.26 Administration; and 415.12 Quality of Care: Highest Practicable Potential.

**Absolut Center for Nursing and Rehabilitation at Endicott, LLC** was fined two thousand dollars (\$2,000) pursuant to a Stipulation and Order dated May 24, 2011 for surveillance findings on July 22, 2009. Deficiencies were found under 10 NYCRR 415.12(j) Quality of Care: Hydration.

**Absolut Center for Nursing and Rehabilitation at Endicott, LLC** was fined twenty-two thousand dollars (\$22,000) pursuant to a Stipulation and Order dated January 29, 2013 for surveillance findings on November 5, 2010. Deficiencies were found under 10 NYCRR 415.4(b) Investigation/Report; 415.12(c) Quality of Care: Pressure Sores; 415.12(f) Mental/Psychosocial Difficulties; 415.26(a) Administrator; 415.26(b)(3)(4) Governing Body; 415.15(a)(1) Medical Director; and 415.27(a)(a, b, c)(1, 2, 3, ii, iv) Quality Assurance.

**Absolut Center for Nursing and Rehabilitation at Endicott, LLC** was fined ten thousand dollars (\$10,000) pursuant to a Stipulation and Order dated December 18, 2017 for surveillance findings on August 28, 2017. Deficiencies were found under 10 NYCRR 418.12 – Quality of Care: Highest Practicable Potential.

**Absolut Center for Nursing and Rehab** was fined fourteen thousand dollars (\$14,000) pursuant to a Stipulation and Order dated September 11, 2013 for surveillance findings on November 21, 2011. Deficiencies were found under 10 NYCRR 415.12(j) Quality of Care: Highest Practicable Potential; 415.14(d)(3) Food Meets Individual Needs; and 415.27(a-c) Quality Assurance.

**Absolut Center for Nursing and Rehabilitation at Endicott, LLC** was fined four thousand dollars (\$4,000) pursuant to a Stipulation and Order dated July 4, 2016 for surveillance findings on August 15, 2013. Deficiencies were found under 10 NYCRR 415.12 Quality of Care: Highest practicable Potential; and 415.12(h)(1)(2) Quality of Care: Accident Free Environment.

**Absolut Center for Nursing and Rehabilitation at Houghton** was fined twelve thousand dollars (\$12,000) pursuant to a Stipulation and Order dated May 31, 2016 for surveillance findings on December 4, 2015. Deficiencies were found under 10 NYCRR 415.(e)(2)(ii)(a) Notification of Changes; and 415.12 Quality of Care: Highest Practicable Potential.

The Information provided by the Bureau of Quality and Surveillance has indicated that the residential health care facilities reviewed have provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

The applicant requested compliance information from the States of Massachusetts, and Ohio but these states have not responded. The applicant submitted signed attestations stating that these agencies/facilities in the above listed states have not taken any enforcement or administrative actions against these agencies.

The applicant proposes to serve the residents of the following counties from an office located at 660 Armor Road, Orchard Park, New York 14127:

Cattaraugus

Erie

Niagara

Wyoming

The applicant proposes to continue to provide the following health care services:

- Nursing
- Medical Social Services
- Occupational Therapy
- Homemaker

- Home Health Aide
- Nutrition
- Physical Therapy
- Personal Care
- Speech-Language Pathology
- Housekeeper

Review of the Personal Qualifying Information indicates that the applicant has the required character and competence to operate a licensed home care services agency.

Recommendation: Approval

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 3605 of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the staff of the New York State Department of Health and the Establishment and Project Review Committee of the Council, and after due deliberation, hereby approves the following applications for licensure, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY:

Western NY Care Services, LLC d/b/a Western NY

Care Services

(Cattaraugus, Wyoming, Erie and Niagara Counties)

Name of Agency: Home Care for Generations, LLC d/b/a Generations Home Care

Address: New City County: Rockland

Structure: Limited Liability Company

Application Number: 171385

#### Description of Project:

Home Care for Generations, LLC d/b/a Generations Home Care, a limited liability company, requests approval to obtain licensure as a home care services agency under Article 36 of the Public Health Law.

This LHCSA will be associated with the Assisted Living Program (ALP) to be operated by L'Dor Assisted Living. The LHCSA and the ALP will have identical membership.

Home Care for Generations, LLC d/b/a Generations Home Care has proposed to enter into a management agreement with Paz Management, Inc. which is currently under review by the Department of Health.

The sole member of Home Care for Generations, LLC d/b/a Generations Home Care is the following individual:

Elliot Markowitz, LMSW – Owner Owner/Operator, L'Dor (Adult Home)

#### Affiliation:

L'Dor (Adult Home, 2001-present)

A search of the individual name of above revealed no matches on either the Medicaid Disqualified Provider List or the OIG Exclusion List.

The Office of Professions of the State Education Department indicates no issues with the license of the health care professional associated with this application.

The applicant proposes to serve the residents of the following counties from an office located at 156 West Clarkstown Road, New City, New York 10956:

Rockland Westchester Orange Dutchess

The applicant proposes to provide the following health care services:

Nursing Home Health Aide Personal Care

A seven (7) year review of the operations of the following facility was performed as part of this review (unless otherwise noted):

L'Dor - Adult Home

L'Dor was fined five hundred dollars (\$500.00) pursuant to a stipulation and order dated March 9, 2016 for inspection findings on July 6, 2015 for violations of 18 NYCRR Section 460-d (7) of the Social Services Law.

The information provided by the Division of Adult Care Facilities and Assisted Living Surveillance has indicated that the applicant has provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

Review of the Personal Qualifying Information indicates that the applicant has the required character and competence to operate a licensed home care services agency.

Recommendation: Approval

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 3605 of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the staff of the New York State Department of Health and the Establishment and Project Review Committee of the Council, and after due deliberation, hereby approves the following applications for licensure, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY:

171385 Home Care for Generations, LLC

d/b/a Generations Home Care

(Rockland, Westchester, Orange and Dutchess

Counties)

Name of Agency: Magnolia Home Care Services, LLC d/b/a Magnolia Home Care Services

Address: Haverstraw County: Rockland

Structure: Limited Liability Company

Application Number: 172286

#### Description of Project:

Magnolia Home Care Services, LLC d/b/a Magnolia Home Care Services, a limited liability company, requests approval to obtain licensure as a home care services agency under Article 36 of the Public Health Law.

This LHCSA will be associated the Assisted Living Program to be operated by Green Hills Estate. The LHCSA and the ALP will have identical membership.

The membership of Magnolia Home Care Services, LLC d/b/a Magnolia Home Care Services comprises the following individuals:

Anita Sanchez, RN – Member Manuel Sanchez, Esq. - Member

Affiliation: Affiliation:

Green Hills Estate HFA (Adult Home) Green Hills Estate HFA (Adult Home)

A search of the individuals named above revealed no matches on either the Medicaid Disqualified Provider List or the OIG Exclusion List.

The Office of Professions of the State Education Department indicates no issues with the license of the health care professional associated with this application.

A Certificate of Good Standing was not submitted for the attorney named above. Manual Sanchez took and passed the New York State bar exam in 1974. He was admitted to practice law in New York State in the Second Judicial District. However, given that the applicant travels extensively, he has been unable to comply with New York State's requirement of continuing legal education credits and therefore is not a member of the bar in the State of New York.

The applicant proposes to serve the residents of the following counties from an office located at 1 South Route 9W, Haverstraw, New York 10927:

Rockland Dutchess Orange Putnam Ulster Sullivan Westchester Bronx

The applicant proposes to provide the following health care services:

Nursing Home Health Aide Personal Care

Physical Therapy Respiratory Therapy Occupational Therapy
Speech-Language Pathology Audiology Medical Social Services

Nutrition Homemaker Housekeeper

Medical Equipment, Supplies & Appliances

A seven (7) year review of the operations of the following facility was performed as part of this review (unless otherwise noted):

Green Hills Estate HFA (Adult Home)

The information provided by the Division of Adult Care Facilities and Assisted Living Surveillance has indicated that the applicant has provided sufficient supervision to prevent harm to the health, safety and welfare of residents and to prevent recurrent code violations.

Review of the Personal Qualifying Information indicates that the applicant has the required character and competence to operate a licensed home care services agency.

Recommendation: Approval

RESOLVED, that the Public Health and Health Planning Council, pursuant to the provisions of Section 3605 of the Public Health Law, on this 12th day of April 2018, having considered any advice offered by the staff of the New York State Department of Health and the Establishment and Project Review Committee of the Council, and after due deliberation, hereby approves the following applications for licensure, and with the contingencies, if any, as set forth below and providing that each applicant fulfills the contingencies and conditions, if any, specified with reference to the application, and be it further

RESOLVED, that upon fulfillment by the applicant of the conditions and contingencies specified for the application in a manner satisfactory to the Public Health and Health Planning Council and the New York State Department of Health, the Secretary of the Council is hereby authorized to issue the approval of the Council of the application, and be it further

RESOLVED, that upon the failure, neglect or refusal of the applicant to submit documentation or information in order to satisfy a contingency specified with reference to the application, within the stated time frame, the application will be deemed abandoned or withdrawn by the applicant without the need for further action by the Council, and be it further

RESOLVED, that upon submission of documentation or information to satisfy a contingency specified with reference to the application, within the stated time frame, which documentation or information is not deemed sufficient by Department of Health staff, to satisfy the contingency, the application shall be returned to the Council for whatever action the Council deems appropriate.

NUMBER: FACILITY:

172286 Magnolia Home Care Services, LLC d/b/a Magnolia

Home Care Services

(Rockland, Ulster, Dutchess, Sullivan, Orange, Westchester, Putnam and Bronx Counties)