

FINAL ENVIRONMENTAL IMPACT STATEMENT

for the

**Jewish Home Lifecare, Manhattan
Replacement Nursing Facility Project
Borough of Manhattan, New York County, New York**

**(North Side of West 97th Street Midblock between
Columbus Avenue and Amsterdam Avenue)**

Prepared for Lead Agency:

**New York State Department of Health
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Prepared on behalf of:

**Jewish Home Lifecare, Manhattan
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New York, New York 10025**

Prepared by:

AKRF, Inc.

In association with:

Sam Schwartz Engineering D.P.C.

November 2014

Date FEIS Accepted as Complete: November 14, 2014

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Executive Summary

Introduction

This Environmental Impact Statement (“EIS”) ~~is being~~was undertaken pursuant to the *State Environmental Quality Review Act* (“SEORA”), which is codified at Article 8 of the *New York Environmental Conservation Law* (“ECL”), as well as the implementing regulations, promulgated at Part 617 of Title 6 of the *New York Codes, Rules and Regulations* (“N.Y.C.R.R.”) and the SEORA regulations of the New York State Department of Health (“NYSDOH”) at Part 97 of Title 10 of the *N.Y.C.R.R.* Collectively, these provisions of law and regulation set forth the requirements for the *State Environmental Quality Review* (“SEQR”) process for the Proposed Action. As set forth in a letter from NYSDOH to Jewish Home Lifecare, Manhattan (“JHL”) dated May 6, 2013, the environmental review of the Jewish Home Lifecare, Manhattan Replacement Nursing Facility Project (“Proposed Project”) follows SEORA, and the 2012 *City Environmental Quality Review* (“CEQR”) *Technical Manual*¹ ~~is~~was generally used as a guide with respect to environmental analysis methodologies and impact criteria for evaluating the effects of the Proposed Project, unless NYSDOH ~~determines~~determined otherwise.

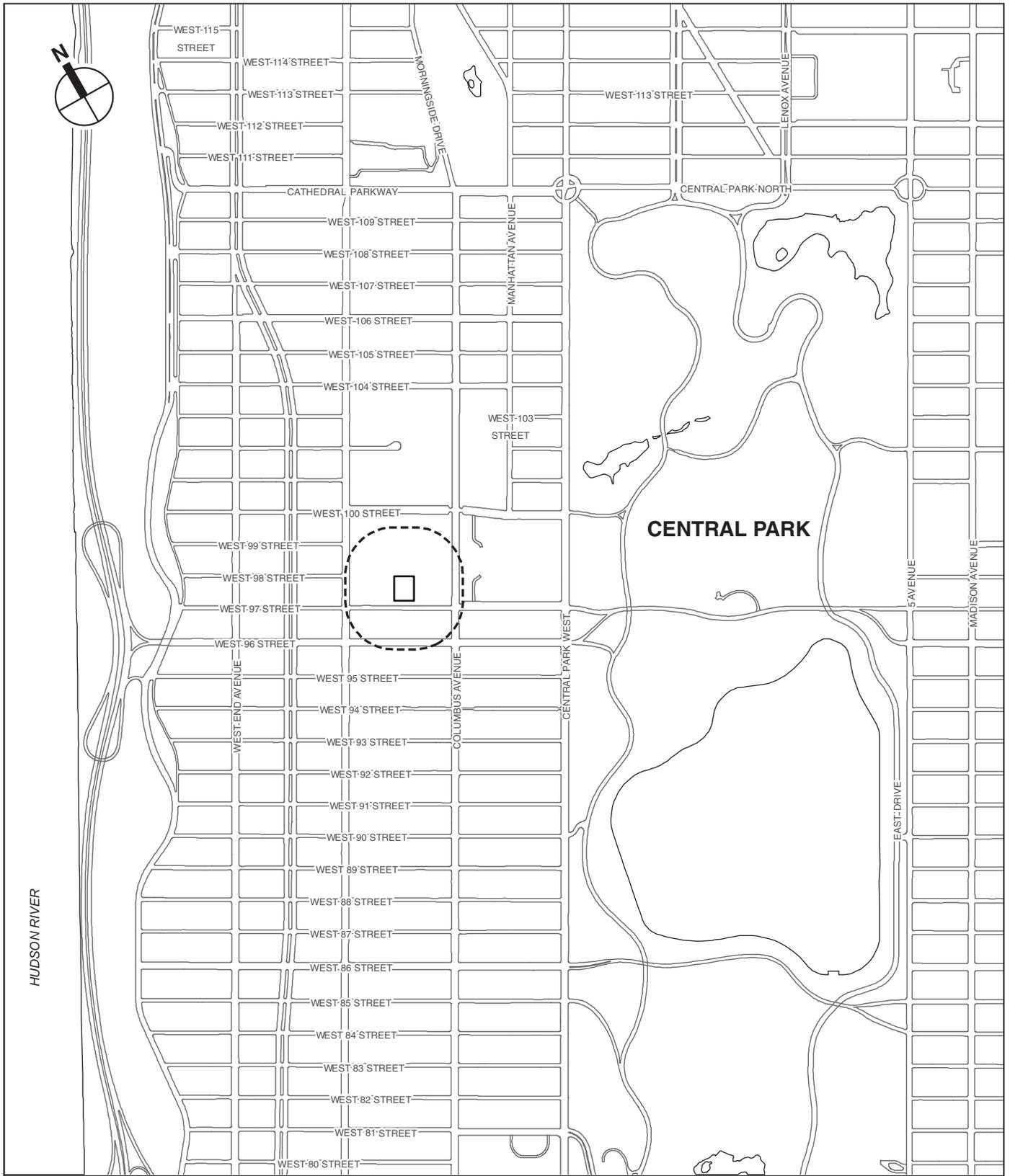
The Proposed Project ~~is~~was also ~~being~~ reviewed in conformance with the *New York State Historic Preservation Act of 1980* (“SHPA”), especially the implementing regulations of Section 14.09 of the *Parks, Recreation, and Historic Preservation Law* (“PRHPL”). Additionally, the Proposed Project ~~will be~~was reviewed in conformance with the *State Smart Growth Public Infrastructure Policy Act* (“SSGPIPA”).

Project Description

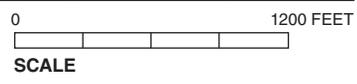
NYSDOH has received a request from JHL, a member of the Jewish Home Lifecare System, for authorization to construct a replacement nursing facility (the “Proposed Project”). For purposes of SEQR, the Proposed Action would consist of NYSDOH’s approval of a construction application filed pursuant to Section 2802 of the *Public Health Law* (“PHL”) that would consist of JHL’s plan to construct a new, as-of-right facility at 125 West 97th Street in Manhattan’s Upper West Side neighborhood (the “Project Site,” see Figure S-1 and Figure S-2). Following the construction of the new facility, JHL would close the current location of its Manhattan Division, which is located at 120 West 106th Street in the borough of Manhattan, New York County, New York.

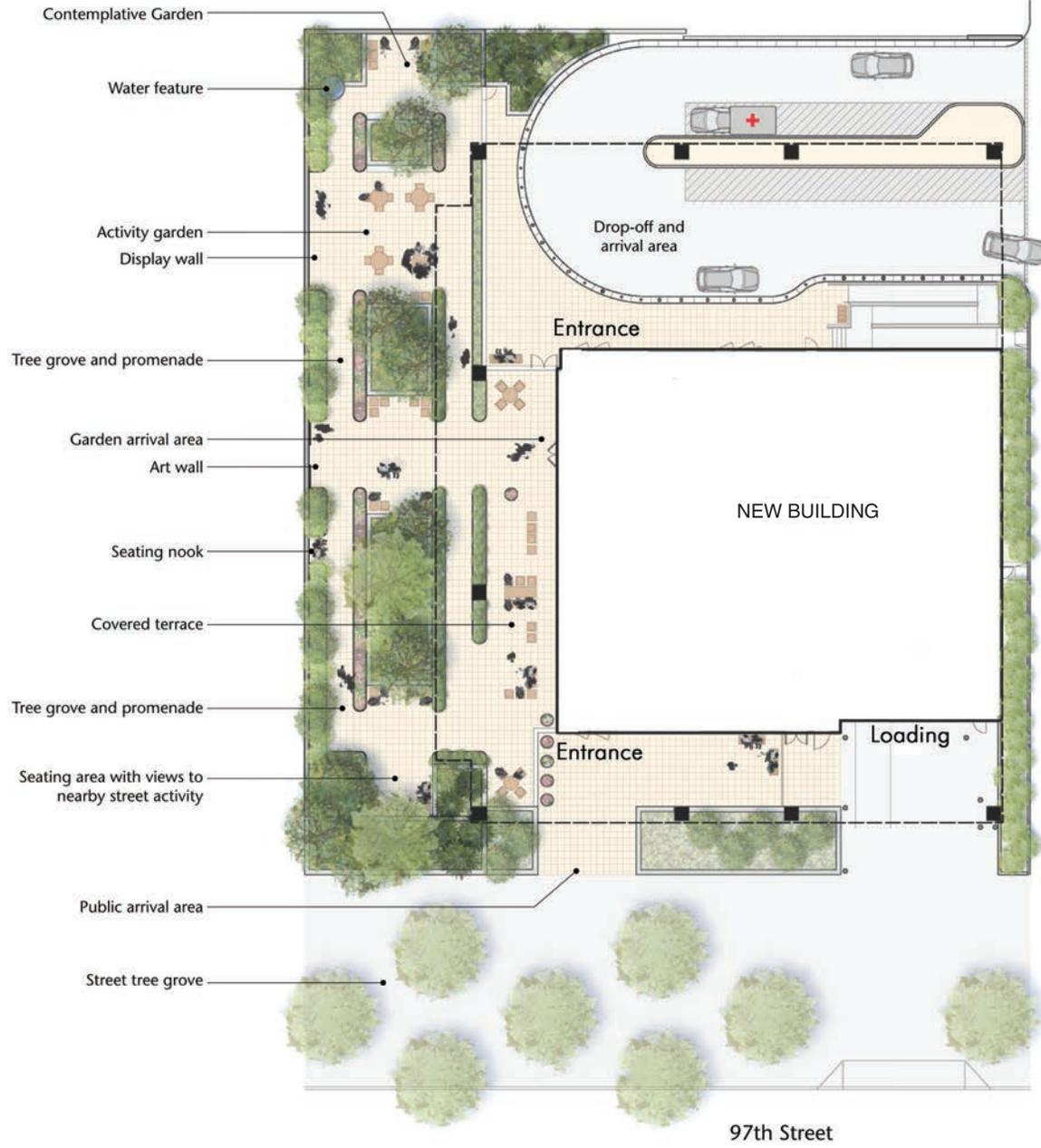
Proposed Program. The Proposed Project would result in the construction of a LEED-certified replacement facility with 100 fewer beds than the current location. Upon completion of the Proposed Project, the total NYSDOH-certified bed complement at JHL would be reduced from 514 beds to 414 beds. More specifically, the Proposed Project would replace the ~~existing,~~

¹ The City of New York, Mayor’s Office of Environmental Coordination, *City Environmental Quality Review Technical Manual*, 2012 Edition, Revised June 5, 2013.



- Project Site
- Study Area Boundary (400-Foot Perimeter)



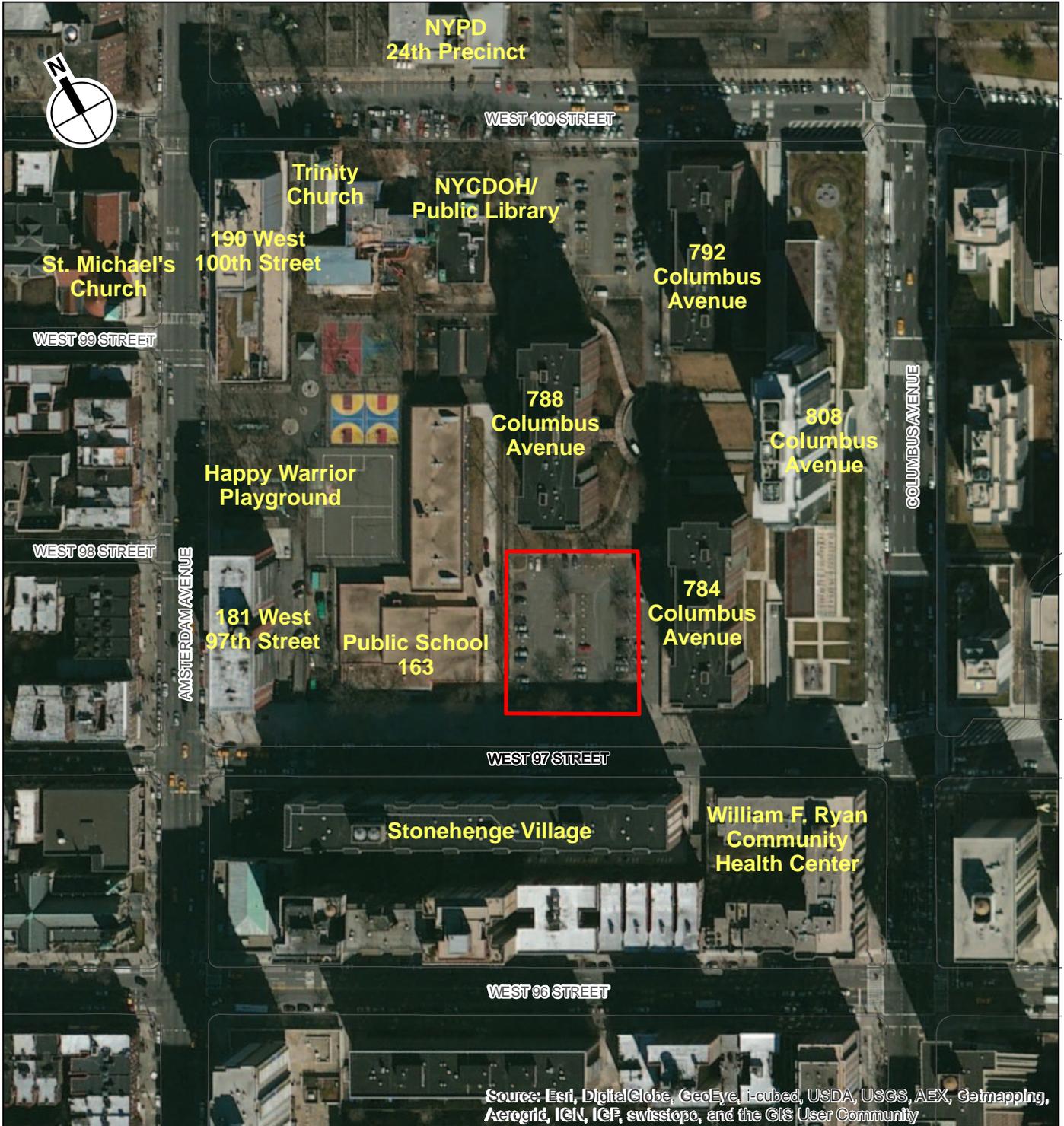


NOTE: FOR ILLUSTRATIVE PURPOSES ONLY

approximately 31,804-square-foot (“sf”), former 88-space, surface accessory parking lot on the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building. ~~Users of the existing surface would receive substitute nearby parking within the Park West Village (“PWV”) complex (the property owner commenced construction of the relocated surface parking lot in March 2014.~~ Since the issuance of the DEIS, a replacement parking lot has been completed in the Park West Village (“PWV”) complex north of the Project Site, and users of the former surface parking lot at the Project Site have received substitute parking at the replacement lot or elsewhere within PWV. As currently contemplated, the dumpsters located on the currently vacant Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings prior to the construction of the Proposed Project. As shown in Figure S-3, the proposed building would have ~~three~~ 3 access areas: (1) a public pedestrian entrance on West 97th Street with access to the reception, main lobby, and resident and family areas; for residents, visitors, staff, and the general public; (2) a public vehicular entrance on the north side of the building to the same areas via a covered, semicircular driveway for patient drop off and pick up, including ambulette and taxi access, utilizing the existing driveway along the eastern end of the Project Site for access from West 97th Street; and (3) loading and service access on West 97th Street. The ground-floor level would include an approximately 8,700-gsf landscaped area along the west side of the Project Site, of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard.

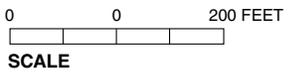
The Proposed Project ~~would also~~ would comply with the street tree planting requirements of the *Zoning Resolution of the City of New York* (“*Zoning Resolution*”) for the zoning lot, and would ~~also~~ replace trees removed from the Project Site during construction. As part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th ~~and Street~~, West 100th ~~Streets~~ Street, and Columbus Avenue, and additional trees would be planted off-site at the direction of the New York City Department of Parks and Recreation (“NYCDPR”). The size and species of the proposed replacement trees would be determined by NYCDPR. ~~Trees~~ Sixteen trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property.

The proposed nursing care facility would provide for an innovative model of long-term care called THE GREEN HOUSE® model. The Green House model is based on the creation of a small home environment that allows enhanced interaction between residents and more focused attention and care between residents and staff. The model also allows for greater independence. The model is based on small “homes” consisting of a maximum of 12 elders and staff members organized so that each individual home functions independently with a self-managed work team, providing the full range of personal care and clinical services of a nursing home. The Proposed Project would include a total of 414 beds, with 264 long-term-care beds located on the 9th floor through the 19th floor. Each floor would ~~house 24 beds that include two~~ contain 2 “Green House” homes with 12 beds each, complete with living and dining areas, a kitchen, private bedrooms and



Source: Esri, DigitalGlobe, GeoEye, i-cubed, USDA, USGS, AEX, Getmapping, Aerogrid, IGN, IGP, swisstopo, and the GIS User Community

 Project Site



bathrooms with showers, and staff support areas. Another 150 post-acute (short-term rehabilitation) beds would be located on the 4th floor through the 8th floor, along with community dining and decentralized therapy and activity space. The remaining floors would contain shared common areas, administrative offices, and service and support areas. The building would have 1 cellar level and 1 mechanical story, and would include an approximately 1,950-gsf rooftop garden for JHL residents and their visitors, as well as the ground-floor level landscaped area described above. The proposed building would be up to approximately 275 feet in height (see Figure S-4 and Figure S-5).

The Proposed Project would employ approximately 625 full-time-equivalent (“FTE”) employees at the proposed facility. The new facility would decertify 100 beds from the current complement of 514 beds, for a new total reduced bed count of 414.

Site Access and Circulation. As noted above, since the issuance of the DEIS, the PWV property owner would relocate has relocated the Project Site’s surface parking to another location other surface lots within the PWV complex (the property owner commenced construction of the relocated surface parking lot in March 2014). The configuration of Park West Drive, the north-south access road within the PWV complex, ~~may be~~ has been modified as part of the PWV property owner’s planning for the complex, ~~but~~ and will continue to function as a discontinuous ~~two~~ 2-way access road ~~for PWV parkers.~~ Vehicles may now enter PWV. These potential from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these potential changes, if implemented, would occur have occurred independently of the Proposed Project and since the issuance of the DEIS.

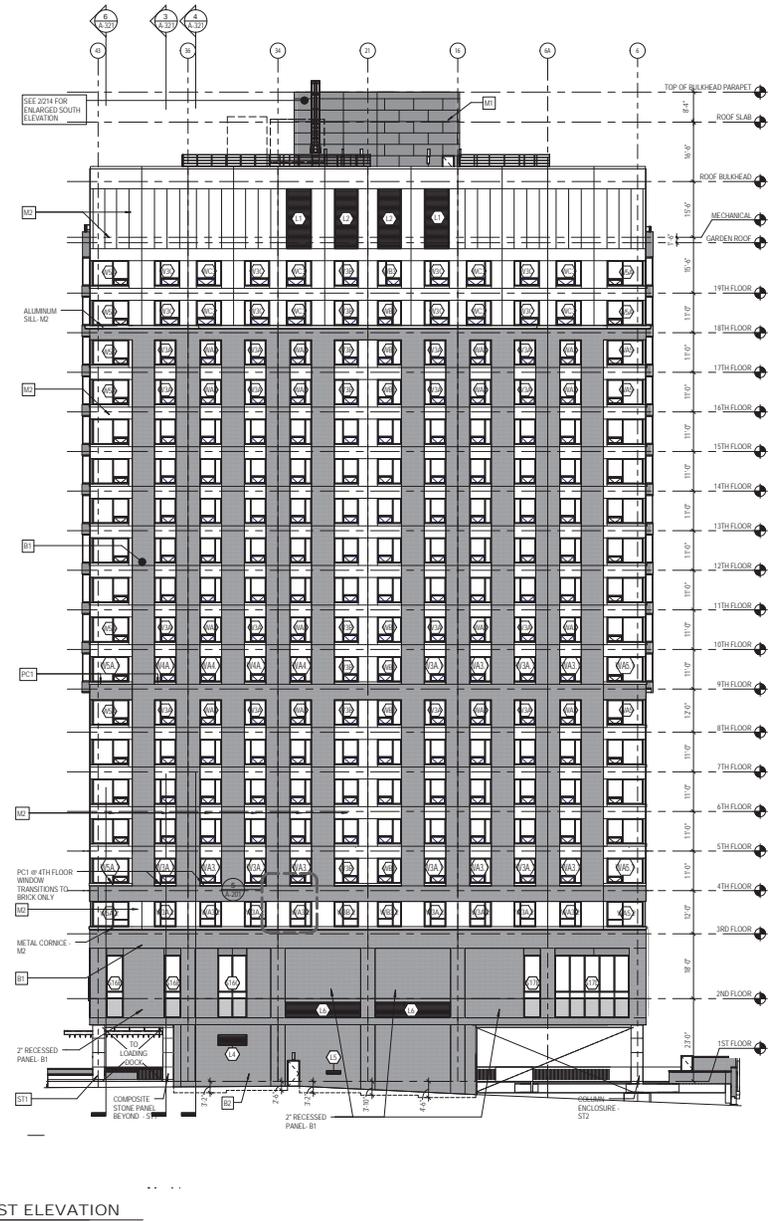
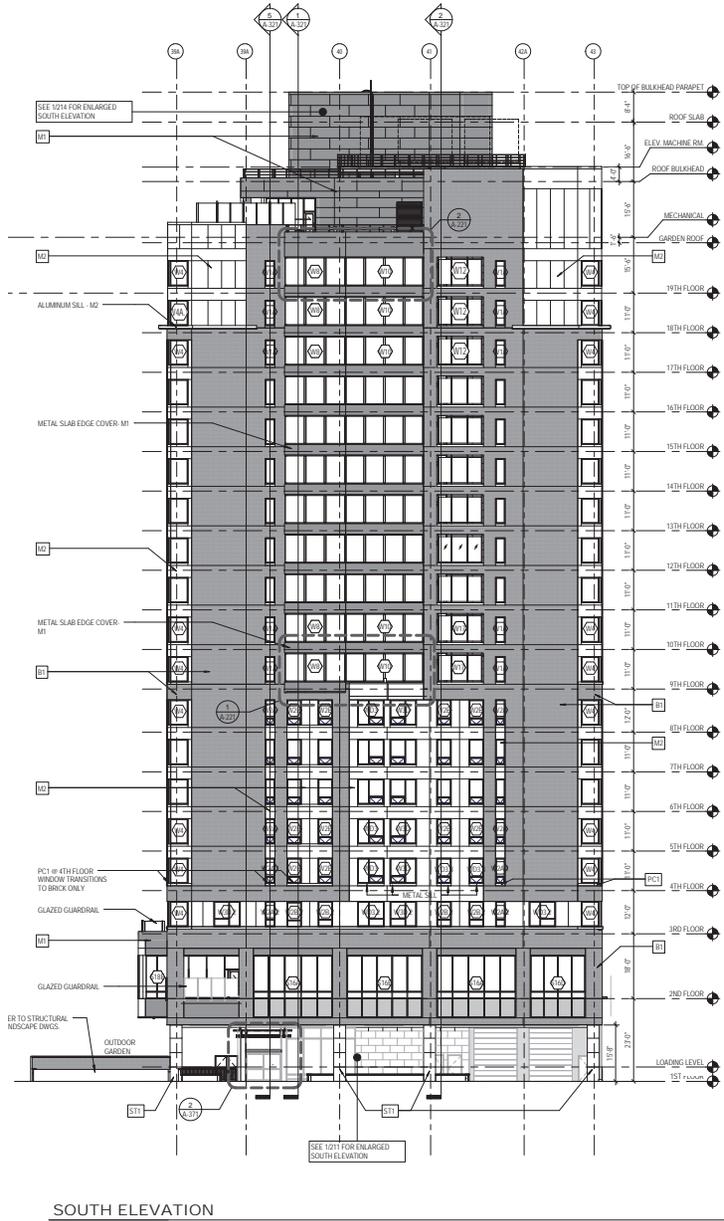
The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway allowing for pick-up and drop-off activity. Signage would prohibit JHL traffic from exiting at West 100th Street, and, thus, all traffic exiting the proposed building would be directed onto West 97th Street. The actual pickups and drop-offs would occur on the private loop roadway separate from Park West Drive or West 97th Street. Pick-up and drop-off activities are not anticipated to affect traffic along Park West Drive or West 97th Street.

Project Build Year. Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. It is expected that construction would be completed in a single phase, and that occupants would move into the new facility over the course of approximately 4 to 10 months. Therefore, for the purposes of this assessment, a 2018 analysis (“Build”) year is assumed.

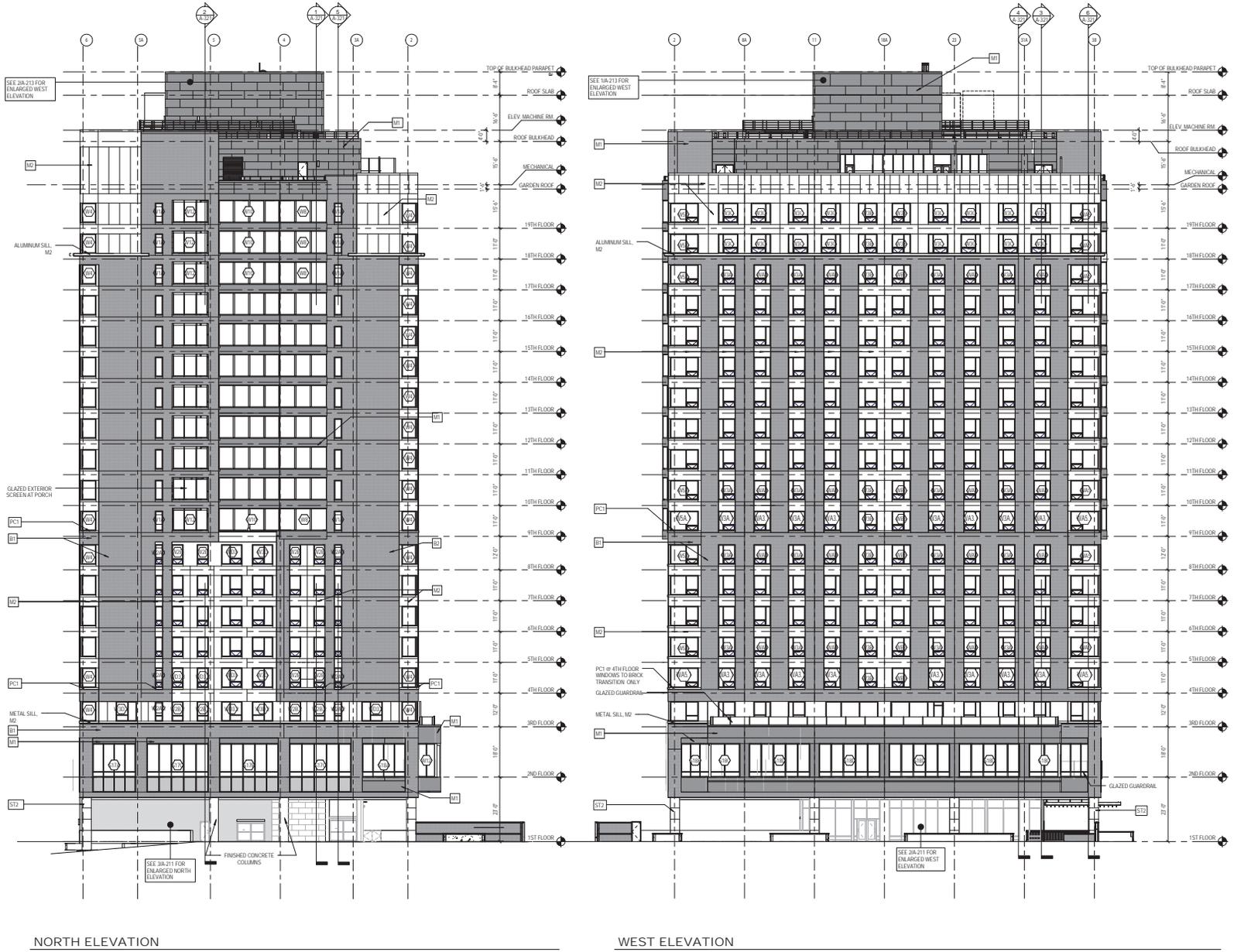
Project Site

The Proposed Project would be located on Block 1852, Lot 5, located at 125 West 97th Street in the borough of Manhattan, New York County, New York. The approximately 0.73±-acre Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west (see Figure S-1 and Figure S-2). The Project Site is currently ~~occupied by an 88-space, surface, accessory parking lot and~~ vacant except for a trash removal area serving the neighboring PWV residential complex. As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784

SOURCE: Perkins Eastman



NOTE: FOR ILLUSTRATIVE PURPOSES ONLY



SOURCE: Perkins Eastman

NOTE: FOR ILLUSTRATIVE PURPOSES ONLY

Columbus Avenue PWV buildings ~~Both existing uses would be relocated by the PWV property owner prior to the completion~~ construction of the Proposed Project.

Proposed Action

As described above, the Proposed Action would consist of NYSDOH’s approval of a construction application filed pursuant to Section 2802 of the *PHL*. The approval is a discretionary action that requires review under *SEQRA*. The environmental review is being undertaken pursuant to *SEQRA*, which is codified at Article 8 of the *ECL*, and its implementing regulations, promulgated at Part 617 of Title 6 of the *N.Y.C.R.R.* In addition, NYSDOH has promulgated its own implementing regulations at Part 97 of Title 10 of the *N.Y.C.R.R.* There are no other discretionary actions associated with the Proposed Project.

The Proposed Project ~~will~~ was also ~~be~~ reviewed in conformance with *SHPA*, especially the implementing regulations of Section 14.09 of *PRHPL*, as well as with *SSGPIPA*. The compatibility of the Proposed Project with the ~~ten~~ 10 criteria of the *SSGPIPA* ~~will~~ was ~~be~~ detailed.

Other Approvals

A New York City Planning Commission (“CPC”) certification pursuant to Section 22-42, “Certification of Certain Community Facility Uses,” of the *Zoning Resolution* was approved on March 26, 2012. Section 22-42 of the *Zoning Resolution* requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the CPC must certify to the New York City Department of Buildings (“NYCDOB”) that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. If any of the findings are found to exist, a special permit pursuant to Section 74-90 of the *Zoning Resolution* is required for the development, extension or enlargement or change of use. The findings that would trigger a special permit are: (1) that the ratio between the number of existing and approved beds for nursing homes compared with the population of the Community District is relatively high compared with other Community Districts; (2) there is a scarcity of land for general community purposes within the Community District; and (3) the incidence of nursing home construction in the past ~~three~~ 3 years warrants review.

~~The~~ CPC determined that none of these findings exist in Community District 7 and issued the certification. A foundation permit was obtained from NYCDOB.²

Future Without the Proposed Project

In the future without the Proposed Project, (the “No-Build Condition”), it is assumed that the Project Site would remain ~~in its current state and continue to function as a parking area vacant lot~~. JHL would maintain its existing 514 beds in ~~three~~ 3 distinct buildings on the West

² NYCDOB Permit Number 120797888-01-EQ-FN, issued October 23, 2013.

106th Street campus. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement.

No other development projects are currently anticipated to be built within the 400-foot study area by 2018.

Need and Public Purpose

JHL is a member of Jewish Home Lifecare System (the “System”), which operates a geographically-diverse continuum of services for the elderly and disabled in the New York metropolitan area, covering the counties/boroughs of Manhattan, the Bronx, Staten Island, Queens, and Brooklyn, and the counties of Westchester, Rockland, Nassau and Suffolk. The System serves nearly 12,000 individuals per year.

The existing nursing facility, located at 120 West 106th Street, is located in outdated buildings constructed between 1898 and 1964, which are at the end of their useful lives and operate at approximately 65 percent efficiency. The existing facility presents physical challenges that negatively impact residents’ quality of life, mobility, privacy, and independence; the buildings operate inefficiently, are antiquated and require major infrastructure replacement.

JHL’s Proposed Project would result in a modern nursing-care facility of 414 beds on the Project Site, and would permanently decertify 100 beds from the current complement of 514 NYSDOH-certified beds at the existing facility. This plan is the result of over eight years of planning to identify the best location and best model of care for the JHL facility. Throughout this planning process, JHL coordinated with NYSDOH on the programming and identification of the proposed location. The Proposed Project would enable JHL to continue serving ~~the~~ residents ~~in~~ of the community and ~~in~~ the borough in a new, state-of-the-art facility.

~~The~~As described above, the proposed facility would provide an innovative model of long-term care called “the Green House” living model. The Green House design would create a small home environment that allows ~~more~~enhanced, interaction, more focused attention and care between residents and staff and allow for greater independence. The model is based on small “homes” consisting of a maximum of 12 elders and staff members organized so that each individual home functions independently with a self-managed work team, providing the full range of personal care and clinical services of a nursing home. The Green House Project is a national organization that sets forth operational and architectural standards necessary for a project to be considered a Green House building, and reviews local Green House projects according to these design and quality criteria. According to these requirements, each floor of the proposed building would include 2 Green House homes, with 12 elders each, living in private rooms. The rooms would be organized adjacent to the hearth area — which would include the living room, dining room, and kitchen — with short corridors. Each home would also include fenced outdoor space, significant window areas in all common areas, and visual sight lines from the kitchen to the majority of the hearth area, bedrooms, and outdoor space. Each private bedroom would contain a private, full bathroom and natural light. The new, LEED-certified facility would be groundbreaking as the first true urban Green House model to be developed in New York City and New York State and one of the first nationwide. ~~Of the total of 414 beds, the Proposed Project would include 264 long-term care beds located on the 9th floor through the 19th~~

floor. Each floor would house 24 beds that include two “Green House” homes, complete with living and dining areas, a kitchen, private bedrooms and bathrooms with showers, and staff support areas. The facility would also ~~The facility would also~~ would accommodate the significant shift that is occurring from long-term care to short-stay, post-acute rehabilitation needs, with 36 percent of the beds in the proposed facility dedicated to post-acute (short-term rehabilitation) ~~beds~~ care. The Proposed Project would result in infill development in a dense urban setting with a diverse mixture of uses and proximity to multiple subway and bus lines.

Regulatory Framework

Upon receipt of a request from JHL to construct a replacement nursing facility, NYSDOH determined that it should assume lead agency status and conduct a coordinated review among the involved agencies. Accordingly, JHL submitted an *Environmental Assessment Statement* (“EAS”) on May 22, 2013, to initiate the *SEQR* process. NYSDOH issued the *EAS* and a lead agency request letter to the involved agencies and interested parties on June 5, 2013. There being no objections, NYSDOH assumed the lead agency role on July 5, 2013. Based on an initial evaluation of the Proposed Project, NYSDOH made a preliminary determination that the Proposed Project is a Type I action pursuant to 6 *N.Y.C.R.R.* 617.4(b)(6)(v) of the *SEQR* implementing regulation pertaining to Article 8 of the ECL and 10 *N.Y.C.R.R.* 97.14(b)(1)(v) of NYSDOH’s regulations implementing *SEQR*. NYSDOH issued a *Positive Declaration Notice of Intent to Prepare a Draft Environmental Impact Statement Determination of Significance* (“*Positive Declaration*”) under *SEQR* on June 5, 2013. The *Draft Scoping Document* for the DEIS was distributed on June 5, 2013, to the involved agencies and interested parties for review and comment. The final notice of the *Positive Declaration* and *Draft Scoping Document* was published in the *Environmental Notice Bulliten* (“*ENB*”) on August 7, 2013; a Notice of Public Scoping Meeting was published in the August 17, 2013 edition of the *New York Daily News*. A public scoping meeting was held for the Proposed Project at 6:30 p.m. on September 17, 2013, at Public School 163 (“P.S. 163”), allowing all involved agencies, interested parties and members of the public an opportunity to provide oral comments on the scope of the DEIS. The comment period for the *Draft Scoping Document* was extended beyond the customary 10-calendar-day period, and written comments were accepted through October 4, 2013. After all comments were considered, NYSDOH prepared and issued a *Final Scoping Document* on January 28, 2014.

The DEIS was prepared in accordance with the *Final Scoping Document* and issued for public review on March 21, 2014. A *Combined Notice of Completion of the Draft Environmental Impact Statement and Notice of Public Hearing* was published in NYSDEC’s *ENB* on April 2, 2014, and in the March 26, 2014, edition of the *New York Daily News*. Once the DEIS public comment period was closed, NYSDOH prepared the *Final Environmental Impact Statement* (“*FEIS*”), which summarizes and responds to all substantive comments received during the public comment period (the *Response to Comments on the DEIS Document* is provided in Chapter 19).

Analysis Framework

Based on the Proposed Project described above, the impact thresholds presented in the *CEQR Technical Manual*, and the comments received during the public scoping process, the EIS assessed the potential of the Proposed Project to result in significant adverse impacts to the following areas: Land Use, Zoning, and Public Policy; Shadows; Historic and Cultural Resources; Hazardous Materials; Water and Sewer Infrastructure; Transportation; Air Quality; Greenhouse Gas Emissions; Noise; Public Health; Neighborhood Character; Construction; Mitigation; and Alternatives. Based on the impact guidance thresholds in the *CEQR Technical Manual*, the following technical areas do not require detailed analyses because the Proposed Project is not likely to result in any significant adverse impacts (as those terms are used under the *CEQR Technical Manual*) in these areas: Socioeconomic Conditions, Community Facilities and Services, Open Space, Urban Design and Visual Resources, Natural Resources, Solid Waste and Sanitation Services, and Energy. Screening level analyses for these technical areas were prepared as part of the *EAS* completed for the Proposed Project. In addition, because the Project Site is not located within the state and/or city's respective coastal zones, an assessment of the Proposed Project's consistency with the Waterfront Revitalization Program ("WRP") is not required.

Land Use, Zoning, and Public Policy

The potential impacts of the Proposed Project on land use, zoning, and public policy for the Project Site and for the 400-foot study area surrounding the Project Site were analyzed. The assessment concluded that the Proposed Project would be compatible with uses in the study area, and would not result in any significant adverse impacts to land use, zoning, or public policy.

Land Use. Overall, the Proposed Project would result in a new land use on the Project Site, but would be in keeping with residential uses in the study area, and would be compatible with community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163 Alfred E. Smith School — as well as commercial uses. The Proposed Project would not alter the mix of uses in the study area, which include residential uses as well as community facilities. Accordingly, the study area would continue to include a mix of residential, commercial, community facility, parking, and open space uses. Therefore, the Proposed Project would not result in any significant adverse impacts related to land use.

Zoning. The Proposed Project would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution*. The Proposed Project would result in the construction of an as-of-right building that is consistent with and permitted under existing zoning. In addition, the Proposed Project would comply with Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution*, which requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the CPC must certify to the NYCDOB that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. The CPC determined that none of the findings existed for Community District 7 and the certification was approved on March 26, 2012.

Public Policy. PlaNYC's PlaNYC has sustainability goals in several areas that are relevant to the Proposed Project, including air quality, water quality and land use, open space, natural resources, and transportation. The Proposed Project was found to be consistent with these PlaNYC objectives.

The purpose of *SSGPIPA* is to maximize the social, economic, and environmental benefits from public infrastructure development through minimizing unnecessary costs of sprawl development. A Smart Growth Impact Statement Assessment Form (“SGISAF”) was completed for the Proposed Project. Based on the SGISAF assessment, the Proposed Project would be generally consistent with *SSGPIPA* and would generally support the ten relevant smart growth criteria established by the legislation.

Based on the information presented above demonstrating consistency with PlaNYC and the *SSGPIPA*, the Proposed Project would not result in any significant adverse impacts related to public policy. Overall, the Proposed Project would not result in any significant adverse impacts to land use, zoning, or public policy.

Shadows

According to the *CEQR Technical Manual*, a shadows assessment is required if the project would result in structures of 50 feet or more, or if the Project Site is located adjacent to, or across the street from, a sunlight-sensitive resource. Sunlight-sensitive resources can include parks, playgrounds, gardens, and other publicly-accessible open spaces; sunlight-dependent features of historic resources; and important natural features such as water bodies. The Proposed Project would result in an approximately 275-foot-tall nursing-care facility on the Project Site. Shadows cast by the Proposed Project could reach the Happy Warrior Playground, the Holy Name of Jesus Church, the Broadway Malls, and the southern façades of St. Michael’s Church and Trinity Lutheran Church.

The detailed analysis showed that ~~two~~ two sunlight-sensitive resources, Saint Michael’s Church and Happy Warrior Playground, would receive project-generated incremental shadow. The 10 minutes of incremental shadow on the windows of Saint Michael’s Church, that would occur on the December 21 analysis day only, would be too limited in duration and size to cause an adverse impact. The Happy Warrior Playground would receive 2¼ hours of incremental shadow in the morning of the March 21/September 21 analysis day, and about 4½ hours of new shadow in the morning and early afternoon of the December 21 analysis day.

On the March 21/September 21 analysis day, the new shadow would not fall on any trees or other vegetation, only on the asphalt play area. According to the *CEQR Technical Manual*, the loss of direct sunlight on paved or hardscape open spaces that accommodate active uses — such as basketball or tennis courts — is not generally considered significant, although it depends on the specific nature and rates of utilization of each individual case. In any event, large areas of sunlight would remain on portions of the playground during the affected period. Therefore, the new shadow would not cause significant impact to the use of the space on this analysis day.

December 21 is not within New York City’s growing season. The trees and other vegetation do not have leaves and cannot photosynthesize, and, following *CEQR Technical*

Manual guidelines, shadows and sunlight cannot have a significant effect on vegetation in this season.

Large areas of the playground would be shaded by the proposed building as well as existing buildings from the start of the analysis day until late morning on the December 21 analysis day. However, the use of the playground in winter ~~is likely~~ may be somewhat limited on certain days due to the cold weather. In the late morning and early afternoon, when the school could use the playground for recess on school days, large areas of the open space would be in sun. The areas of new shadow could reduce the attractiveness of the playground during the first ~~two~~ two hours of winter mornings on nonschool days, but by 11:00 a.m. and onwards into the afternoon much of the playground would be in sun. Therefore, it is unlikely that the incremental shadow would significantly alter the public's use of the resource. The *CEQR Technical Manual* states that a significant adverse impact generally occurs when there is substantial reduction in the usability of open space as a result of increased shadow. This would not be the case with Happy Warrior Playground, where the greatest shadow impacts occur in winter; and, therefore, the Proposed Project would not result in a significant adverse shadow impact.

Historic and Cultural Resources

This analysis considered the potential for the Proposed Project to affect historic and cultural resources on the Project Site and in the surrounding area. Historic and cultural resources include both archaeological and architectural resources.

In a letter dated December 13, 2013, the New York State Office of Parks, Recreation, and Historic Preservation (“OPRHP”) determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the State and/or National ~~Register~~ Registers of Historic Places. Therefore, no additional analysis is required for archaeological resources, and the Proposed Project is not expected to result in any significant adverse impacts to archaeological resources.

There are no known or potential architectural resources on the Project Site. Consequently, the proposed redevelopment of the Project Site would not have an effect on any on-site architectural resources. In addition, none of the known or potential architectural resources in the study area are located within 90 feet of the Project Site. Hence, no such resources could be potentially physically affected during construction-period activities on the Project Site.

In the wider study area, however, there are ~~three~~ three known architectural resources within and immediately adjacent to the study area, including the former East River Savings Bank, Trinity Lutheran Church of Manhattan, and St. Michael's Church. In addition, ~~three~~ three buildings in the surrounding area have been identified as potential architectural resources, including the Church of the Holy Name of Jesus, a 3-story building at 766 Amsterdam Avenue, and a group of four 5-story flats at 768-774 Amsterdam Avenue.

The Proposed Project would not have direct impacts on these architectural resources in the study area. However, the potential for indirect, contextual impacts to the study area as a result of the Proposed Project was also examined and considered. The *CEQR Technical Manual* criteria for indirect, contextual impacts are:

- Isolation of a property from, or alteration of, its setting or visual relationships with the streetscape, including changes to the resource's visual prominence;
- Introduction of incompatible visual, audible, or atmospheric elements to a resource's setting; and/or
- Elimination or screening of publicly-accessible views of the resource.

The Proposed Project would not isolate any architectural resource from its setting or visual relationship with the streetscape, or otherwise adversely alter a historic property's setting or visual prominence. The proposed building would be of a comparable height, bulk, and footprint to other modern structures in the surrounding area — including the 29-story building fronting onto Columbus Avenue and the 15-story building at the northwest corner of the project block — as well as the surrounding 16-story PWV structures. The proposed institutional/community facility use of the building would be comparable to the use of many of the historic buildings in the study area.

The Proposed Project would not introduce incompatible visual, audible, or atmospheric elements to a resource's setting and would not eliminate or screen significant publicly-accessible views of any architectural resource.

The Proposed Project would also not cast any incremental shadows on the stained-glass windows of Trinity Lutheran Church or the Holy Name of Jesus Church. While incremental shadows would be cast for 10 minutes on a small portion of the windows on the south façade of St. Michael's Church, the shadows would be too limited in duration and size to adversely affect this sun-sensitive feature of the architectural resource.

The proposed development could potentially be visible from the ~~two~~² potential architectural resources facing Amsterdam Avenue (766 and 768-744 Amsterdam Avenue), and the upper floors of the development could potentially be visible from the sidewalks adjacent to the other known and potential resources in the study area. This potential limited visibility would not be anticipated to adversely affect these resources, as they have limited visual relationships with the Project Site, and as discussed above, the height and bulk of the Proposed Project would be of a comparable height, bulk, and footprint to other modern structures in the surrounding area. Additionally, the Proposed Project would not obstruct significant views of any architectural resource or adversely alter the visual setting of any architectural resources in the study area.

Overall, the Proposed Project would not be expected to result in any significant adverse impacts to architectural resources on the Project Site or in the study area.

Hazardous Materials

This chapter assesses the potential presence for subsurface (i.e., soil, and groundwater) contamination at the Project Site and the potential presence of hazardous materials in current (or debris from former) site structures that could be affected by the construction and operation of the Proposed Project. The potential for impacts related to hazardous materials can generally occur when elevated levels of hazardous materials (i.e., above guidance values) exist on a site and an action would create pathways (particularly during construction) for exposure, to either humans or

the environment; or when an action would introduce new activities or processes using hazardous materials and the risk of human or environmental exposure would be increased.

The Proposed Project would involve subsurface disturbance for the construction of the proposed new building and outdoor improvements. Soil that would be disturbed by the Proposed Project includes widespread historical fill materials (with lead levels typical of those found in such materials³ — see “Public Health,” below), limited petroleum-contaminated soil, for which Spill №. 1306324 has been reported to the New York State Department of Environmental Conservation (“NYSDEC”), and some soil exceeding the hazardous waste threshold for barium (“Ba”) content. The Proposed Project would disturb these materials, potentially increasing pathways for human exposure. However, impacts would be avoided by implementing the following measures as a part of construction of the Proposed Project: A NYSDOH- and NYSDEC-approved Remedial Action Plan (“RAP”) and associated Construction Health and Safety Plan (“CHASP”) ~~would behave been~~ prepared and would be ~~prepared for implementation~~ implemented during the subsurface disturbance associated with the Proposed Project. During subsurface disturbance, excavated soil would be handled and disposed of in accordance with applicable regulatory requirements and the requirements of the receiving facility, which may be in another state. Spill №. 1306324 would be remediated in accordance with NYSDEC requirements sufficient to close the spill. And finally, if dewatering is required, it would be performed in accordance with New York City Department of Environmental Protection (“NYCDEP”) sewer use requirements. These requirements require testing to ensure contaminated groundwater is treated before it can be discharged to the sewer system. Although the data from the Phase II Environmental Site Assessment (“ESA”) subsurface investigation suggests treatment would not be necessary, since dewatering can draw water from off-site areas, additional testing would be required as a part of the NYCDEP approval process. If treatment ~~would be~~ were required, it would ~~be~~ occur in enclosed containers with any residuals disposed of ~~off-site~~ in accordance with the same regulatory requirements as the excess soil.

Once operational, the Proposed Project would use a variety of chemical products related to day-to-day functions and would produce regulated medical waste (“RMW”). To ensure the safety of workers, residents, and the general public, management of RMW would be undertaken in compliance with applicable federal and state regulatory requirements, including those related to generator permits, storage, signage, employee training, recordkeeping and reporting, and off-site transportation/disposal.

Thus, with the above measures in place during construction, significant adverse impacts related to hazardous materials would not be expected due to construction or operation of the Proposed Project.

³ NYSDEC noted in 2 letters dated August 6, 2014 and September 24, 2014 (see Appendix B), that the site does not pose a significant threat to public health or the environment based on the lead concentrations present and, therefore, no remediation of lead contamination is required.

Infrastructure

The infrastructure analysis evaluated the potential for the Proposed Project to result in significant adverse impacts on the city's water supply, as well as its wastewater and storm water conveyance and treatment infrastructure.

The estimated amount of water supply demand by the Proposed Project would be approximately 117,509 gallons per day ("gpd"). The sanitary sewage generated from domestic water use on the Project Site would be approximately 53,587 gpd. This volume would represent approximately 0.05 percent of the average daily flow of 113 million gallons per day ("mgd") at the North River Waste Water Treatment Plant ("WWTP"), and would not result in an exceedance of the plant's permitted capacity, which is 170 mgd. In addition, this amount would not be a net new increase in sewer demand because JHL currently generates a comparable amount at its existing West 106th Street campus, where sewage is also conveyed to the WWTP. Therefore, the Proposed Project would not create a significant adverse impact on the city's sanitary sewage treatment system.

As a result of the Proposed Project, the weighted runoff coefficient of combined sewer overflow ("CSO") outfall subcatchment area NR-026 would increase slightly, from 0.85 to 0.93, since a large portion of the Project Site would be covered by impervious building rooftop instead of the current partially pervious pavement. Therefore, under the most extreme rainfall scenario analyzed in the NYCDEP Flow Volume Calculation Matrix, nearly 50,000 gallons of storm water would be generated on the Project Site, as compared to the existing and No-Build conditions.

To offset this increase, in addition to required measures to reduce water consumption and sanitary sewer discharges (such as low-flow fixtures), the Proposed Project would incorporate Best Management Practices ("BMPs") designed to control storm water runoff from the Project Site. For the Proposed Project, such measures are anticipated to include controlled drainage on the roof and first floor garden levels and plantings throughout the Project Site. With the BMPs, the overall volume of sanitary sewer discharge and storm water runoff, and the peak storm water runoff rate would be reduced to allowable flow requirements.⁴

Therefore, as sewer conveyance near the Project Site and wastewater treatment capacity at the North River WWTP isare both sufficient to handle the wastewater flow that would result from the Proposed Project, there would not be any significant adverse impacts on wastewater treatment or storm water conveyance infrastructure.

⁴ NYCDEP's storm water performance standards require that the release rate of storm water flow from a project site be no more than the greater of 0.25 cubic feet per second ("cfs") of the drainage plan allowable flow or 10 percent of the allowable flow or, if the allowable flow is less than 0.25 cfs, no more than the allowable flow.

Transportation

Although the results of the screening analysis determined that a detailed analysis is not warranted based on *CEQR* threshold criteria, a detailed transportation analysis was nonetheless performed as-per *CEQR Technical Manual* guidelines, as congestion was noted along West 97th Street between Amsterdam Avenue and Columbus ~~Avenues~~Avenue. The transportation analysis examined the potential for traffic, parking, transit, and pedestrian impacts and assessed the potential vehicular and pedestrian safety issues associated with the Proposed Project in Manhattan.

Traffic Flow and Operating Conditions. The Proposed Project would add vehicle trips to the study area. The Proposed Project is forecast to result in significant adverse traffic impacts at the West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue intersections in the 2018 Build year for the Proposed Project during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours. See “Mitigation Measures” below, for measures to mitigate the Proposed Project’s traffic impacts.

Parking Conditions. The Proposed Project would generate demand for no more than ~~8266~~ parking spaces. The results of the parking analysis show that there is sufficient off-street parking within a one-quarter-mile radius of the Project Site to accommodate the parking demand generated by the Proposed Project. Therefore, no significant parking impacts were identified.

Vehicular and Pedestrian Safety Assessments. Upon review of the ~~two~~2 signalized study intersections, the intersection of West 97th Street and Columbus Avenue met the criteria for a high pedestrian/bicycle crash location. The Proposed Project would increase the level of vehicular activity at this intersection. However, the New York City Department of Transportation (“NYCDOT”) has already implemented a range of significant pedestrian and bicycle safety improvements on Columbus Avenue, including at this intersection. Building on the improvements implemented by NYCDOT, additional safety improvements are proposed for this intersection. These improvements include extending the Leading Pedestrian Interval across Columbus Avenue and installing “Turning Vehicles Yield to Pedestrians” signage on the southbound and westbound approaches and “Signal Ahead” warning signs ahead of the westbound approach.

Air Quality

A stationary source screening analysis was performed that applied the thresholds included in the *CEQR Technical Manual* to evaluate the potential for significant adverse impacts to air quality from operation of the heating, ventilation and air conditioning (“HVAC”) system at the Proposed Project. The primary pollutant of concern would be nitrogen dioxide (“NO₂”) from the combustion of natural gas fuel.

The analysis determined that the use of natural gas would not result in any significant stationary source air quality impacts because the proposed building and the proposed stack heights would remain within *CEQR Technical Manual* guidelines. Therefore, no significant adverse impacts are expected, and no further analysis is required.

The Proposed Project would also include one 1,250-kilowatt (“KW”) diesel emergency generator located on the roof of the proposed building, south of the HVAC system. As with emergency generators in most buildings in New York City, the proposed generator would be tested at regular intervals to ensure its availability and reliability in the event of an actual emergency. The proposed generator would not be operated continuously and would not constitute a significant long-term source of air pollution.

Based on the above information, the Proposed Project would not result in any significant adverse stationary source air quality impacts.

Greenhouse Gas Emissions

The greenhouse gas (“GHG”) emissions analysis examined whether there would be GHG emissions generated by the construction and operation of the Proposed Project. In addition to the GHG emissions estimate, measures that would be implemented to limit those emissions were discussed and evaluated.

Without the energy-efficiency measures — as part of the building’s Leadership in Energy & Environmental Design (“LEED”) certification — that are still being evaluated for the Proposed Project, GHG emissions from the Proposed Project are estimated to be 6,059 metric tons (“mtons”) per year, including 3,617 mtons from building operations, and 2,443 mtons from mobile sources. Energy measures to be implemented under LEED are expected to reduce energy expenditure by at least 10 percent, and might be as much as 20 percent; this would reduce the total GHG emissions.

The implementation of the various design measures and features described would result in development that is consistent with the city’s emissions reduction goal, as demonstrated by the review of the PlaNYC goals of (1) building efficient buildings; (2) using clean power; (3) transit-oriented development and sustainable transportation; (4) reducing construction operation emissions; and (5) using building materials with low carbon intensity, as defined in the *CEQR Technical Manual*.

Noise

The noise analysis presented in this section considers noise associated with the operation of the Proposed Project resulting from mobile and stationary sources, as well as the level of window/wall attenuation that would be necessary to ensure that noise levels within the proposed building on the Project Site meet *CEQR Technical Manual* interior noise level requirements. The effects of the construction of the Proposed Project on community noise levels are discussed below in “Construction.” In response to comments on the DEIS, additional on-site noise level measurements were conducted at the façades of the P.S. 163 building and Annex trailers to refine the construction noise analysis, and additional construction noise control measures were evaluated and incorporated into the construction logistics plan for the Proposed Project. These are presented below in “Construction.”

The Proposed Project would not result in a significant increase in noise levels at any nearby noise receptor locations. In addition, the projected exterior noise levels at the Project Site

are less than those for which the *CEQR Technical Manual* specifies a required level of window/wall attenuation. It is expected that standard construction techniques, and the provision for an alternate means of ventilation, would result in acceptable interior noise levels at the Proposed Project. Therefore, operation of the Proposed Project would not result in any significant adverse noise impacts.

Public Health

The *CEQR Technical Manual* defines as its goal with respect to public health “to determine whether adverse impacts on public health may occur as a result of a proposed project, and if so, to identify measures to mitigate such effects,” and requires a public health analysis only where a significant unmitigated adverse impact is found in other *CEQR* analysis areas. However, given the extent of public concern over lead, in particular the potential for exposure to the community during the construction of the Proposed Project, an assessment of public health was performed.⁵

Lead poisoning remains a significant health problem in New York City. Exposing a fetus or young child to lead can result in long-lasting damage, including learning and behavioral difficulties. According to the New York City Department of Health and Mental Hygiene (“NYCDOHMH”), lead-based paint is the most common cause of poisoning. Although atmospheric levels of lead have declined significantly over the years, following the transition to unleaded gasoline, lead remains ubiquitous in the urban environment.

During construction projects, excavation can create airborne dust (vizi.e., particulate matter) that must be appropriately contained to prevent or minimize inhalation or ingestion exposure, since some of the dust contains lead. Particulate matter can also settle in local soils or on and within buildings, and can ultimately be inhaled or ingested. Respirable particulate matter (even without lead as an ingredient) is an issue as well. This air pollutant can be deposited in the lower respiratory tract and can affect those individuals sensitive to respiratory ailments, such as the elderly, asthmatics, and persons suffering from cardio-pulmonary disorders.

The precautionary measures required by the NYSDOH- and NYSDEC-approved RAP/CHASP (such as wetting exposed soils to reduce the generation of dust, and covering soil stockpiles and haul trucks), would control and limit the potential for airborne exposure to dust and lead. And the associated respirable dust monitoring would be more than sufficient to ensure that the level of lead would not violate the National Ambient Air Quality Standards (“NAAQS”) i.e., with the implementation of the construction procedures described in “Construction,” below, and with the air monitoring and dust control requirements set out in the May 2010 NYSDEC Division of Environmental Remediation (“DER”)-10 (including Section 5.4 and Appendices 1A and 1B) during soil disturbance. With these measures undertaken, the Proposed Project would not result in any significant adverse impacts from dust or lead on public health.

⁵ NYSDEC noted in 2 letters dated August 6, 2014 and September 24, 2014 (see Appendix B), that the site does not pose a significant threat to public health or the environment based on the lead concentrations present and, therefore, no remediation of lead contamination is required.

While there would be periods of the construction when P.S. 163 experiences noise level increments in excess of the *CEQR Technical Manual* impact criteria and that would be intrusive and noisy, the duration of the exceedances and the absolute value of the noise levels at the school were also considered in determining whether or not the construction noise at P.S. 163 would constitute a significant adverse impact.

Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from elevated noise levels generated by construction would be expected to be comparable to those that would occur adjacent to any typical New York City construction site during the limited portions of the construction period when the loudest activities would occur.

With specific reference to the construction noise impacts on P.S. 163, the construction noise analysis predicts that construction of the Proposed Project would result in noise level increments exceeding that exceed the *CEQR Technical Manual* impact criteria for no more than 9 consecutive months and at certain times during the first 9 months of the construction period, consisting of no more than 14 total months. This would be less than the 2 or more years of sustained elevated noise levels that would be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Additionally, absolute noise levels at the school's exterior facade during the loudest periods of construction would be expected to range from the low to high 70s dBA to the low 80s dBA. Noise levels of this magnitude are similar to noise levels encountered on busy New York City streets.

Although not deemed a significant adverse impact pursuant to *CEQR Technical Manual* impact criteria, the project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site, and would provide window air conditioning units for all classrooms along the eastern façade of P.S. 163 that currently do not have functioning window air conditioning units. With these measures in place, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) during construction, except for the loudest times within the 9-month window of the most intense construction activity, during which interior noise levels at P.S. 163 could reach a maximum of the low-50s dBA at certain discrete and limited times. The occurrence of this level of noise exposure at certain limited, episodic times would not likely result in significant adverse public health impacts.

~~Currently, the school's east and south façades include single paned windows and window air conditioners, which would be expected to provide approximately 15-20 dBA of attenuation of exterior noise sources. However, with this level of attenuation, it is not expected that interior noise levels would be below 45 dBA $L_{10(4)}$ (the *CEQR Technical Manual* acceptable interior noise level criteria for classroom uses) in either the current condition or in the future during the construction period. Additionally, noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from elevated noise levels generated by~~

~~construction would be expected to also be comparable to those that would occur adjacent to any typical New York City construction site during the limited portions of the construction period when the loudest activities would occur. Based on the relatively short duration of the construction noise level increments and absolute noise levels at the school that are comparable to those on heavily trafficked roadways throughout New York City, the noise level increases resulting from construction of the Proposed Project would not constitute a significant adverse impact.~~

Neighborhood Character

The neighborhood character analysis examined the principal characteristics of the neighborhood surrounding the Project Site, including the streets within the neighborhood, and assessed the Proposed Project's potential to result in impacts to neighborhood character. Neighborhood character is typically considered to be a combination of various elements that give neighborhoods their distinct "personality," which may include aspects of socioeconomic conditions, land use, open space, historic and cultural resources, urban design and visual resources, shadows, transportation, noise, or other social or physical characteristics that help to define a community. A neighborhood character assessment is generally appropriate if a project has the potential to result in any significant adverse impacts in any of those areas, and considers how these components combine to create the context and feel of a neighborhood and how the Proposed Project would affect that context. As described in the relevant chapters of this EIS, consistent with the impact criteria presented in the *CEQR Technical Manual*, the Proposed Project would not result in significant adverse impacts in the areas of land use, zoning, or public policy; socioeconomic conditions; open space; historic and cultural resources; urban design and visual resources; shadows; or noise. As discussed above in Chapter 7, "Transportation," the Proposed Project is projected to result in significant adverse traffic impacts.

The Proposed Project is expected to result in significant adverse traffic impacts at the West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue intersections during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours. However, all of these impacts could be mitigated with signal timing and phasing changes. Furthermore, as previously discussed, the neighborhood character of the study area is partly defined by the existing high level of vehicular traffic, particularly on Columbus Avenue and Amsterdam Avenue, and West 96th Street. Therefore, the increased traffic resulting from the Proposed Project does not represent a significant alteration of this character-defining feature.

According to the *CEQR Technical Manual*, even if a project does not have the potential to result in a significant adverse impact to neighborhood character in a certain technical area, additional analysis of neighborhood character may be warranted based on the potential for a project to result in a combination of moderate effects in more than one technical area. A "moderate" effect is generally defined as an effect considered reasonably close to the significant adverse impact threshold for a particular technical analysis area. The Proposed Project would not result in moderate effects that would be reasonably close to the impact thresholds in the other technical areas. The physical changes from the Proposed Project would be limited to the Project Site and would be compatible with the land use and urban design characteristics of the surrounding neighborhood. The Proposed Project would result in moderate effects due to new

shadows, but the patterns of sunlight and shadow on Happy Warrior Playground are not a defining feature of the neighborhood character study area. Although the Proposed Project would increase activity modestly in the surrounding area, the new population would not result in a combination of moderate effects in the areas of socioeconomic conditions, open space, or transportation that would have the potential to adversely affect neighborhood character. While the Proposed Project would result in significant adverse traffic impacts in the area of transportation, mitigation measures are available to mitigate these impacts. In any event, increases in vehicular and pedestrian traffic would be unlikely to result in significant adverse impacts to the study area's neighborhood character given the existing high level of traffic in the neighborhood. Therefore, the Proposed Project would not have the potential to adversely affect neighborhood character through a combination of moderate effects.

Overall, the Proposed Project would not result in any significant adverse impacts on the neighborhood character of the Project Site and the study area.

Construction

Schedule. Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. Excavation and foundation activities would begin in late 2014/early 2015 and would take approximately 3 months to complete. Superstructure construction would commence in Month 4 of construction and would be completed by Month 9 of construction. Exterior façade work would begin in Month 10 of construction and would be completed by Month 14 of construction. Interior fit-out work is expected to begin in Month 13 of construction and would take approximately 13 months to complete. Site work would begin in Month 22 of construction and would take approximately 3 months to complete. Finally, commissioning would commence in Month 26 of construction and would be completed by Month 30 of construction.

Perimeter Safety. The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west. P.S. 163 is located on this block immediately to the west of the Project Site, and ~~two~~ two PWV residential buildings are located to the immediate north and east of the Project Site, respectively. For pedestrian safety purposes, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic and provide safe pedestrian access to P.S. 163 or nearby residences. In addition, to ensure the safety of the students, teachers, administrative personnel, and others traveling to and from P.S. 163, the construction manager would coordinate construction activities with New York City Department of Education ("NYCDOE") and with the P.S. 163 principal on an on-going basis. Further, JHL would work with the school community to reschedule or avoid particularly noisy construction activities that occur for a limited period of time (such as pile driving activities) during yearly state testing periods. A protected, 8-foot-wide pedestrian pathway within the width of the existing West 97th Street sidewalk south of the Project Site would always be maintained. Flaggers would also be employed at each of the gates to control trucks entering and exiting the Project Site. NYCDOB oversees the installation and operation of the tower crane to ensure safe operation of the equipment. The tower crane would be bolted to a slab at its base and additional anchor points would be installed on the side of the building as the

tower crane progresses upwards to ensure its steadiness. In addition, to ensure safe operation of the tower crane, the crane would be programmed to limit its swing such that no loads or any part of the crane would hang over the nearby P.S. 163. Further, during severe wind conditions, as mandated by NYCDOB, the tower crane would cease operations, carry no load, and would be under a weathervane condition so as to prevent it from resisting the prevailing winds and risking a potential snap or collapse. When the crane is under a weathervane condition, the boom of the crane would be positioned such that it would not hang over any nearby buildings, including P.S. 163.

Although the Building Code does not require a sidewalk bridge to be installed on the pedestrian pathway between P.S. 163 and the Project Site, since the project building would be located more than 20 feet away from this pathway, a sidewalk bridge would be erected to provide overhead protection between P.S. 163 and the Project Site when superstructure construction commences. ~~A sidewalk bridge/construction shed~~In addition, a 16-foot-high noise barrier would also be erected to installed on the immediate north and eastwest side of the Project Site when superstructure construction begins. In addition, facing P.S. 163 and 10-foot cantilevered fences with sound absorptive material mounted in the inner surface would be installed around the remaining perimeter of the construction site during construction to provide noise shielding. A 16-foot-high sidewalk bridge/construction shed would also be erected to the immediate north, east, and south of the Project Site when superstructure construction commences to provide overhead protection for pedestrians and vehicles passing through these areas respectively. While project-specific construction details are still being developed, the construction managers would use a continuous vertical and horizontal netting slab-to-slab system that exceeds code requirements to capture construction debris and minimize any off-site deposition. Safety nettings would be installed on the sides of the proposed building as the superstructure advances upward to prevent inadvertent debris from falling to the ground. In addition, a safety cocoon would be erected on the sides of the building covering the top 3 floors during concrete pours to ensure the safety of the workers and prevent debris from falling to the ground. As currently envisioned, the safety cocoon on the west side of the proposed building facing P.S. 163 would be constructed from plywood or other solid materials while the safety cocoons on the remaining sides of the proposed building would be composed of safety netting. All NYCDOB safety requirements would be followed and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations to the Proposed Project.

To avoid any temporary traffic disruptions in the surrounding area, construction deliveries would be made outside of the school commuting traffic peak hours to the extent practicable while school is in session. Control measures would be implemented during construction to minimize air quality and noise disruptions to the school users.

Construction Impacts. Based on the analyses presented in this chapter, construction activities associated with the Proposed Project would result in significant adverse impacts in traffic and noise; additional information for key technical areas is summarized below.

Hazardous Materials. Construction activities associated with the Proposed Project would not result in any significant adverse hazardous materials impacts. A NYSDOH- and NYSDEC-

approved RAP and associated CHASP ~~would-behave-been~~ prepared for implementation during the subsurface disturbance associated with the Proposed Project. As in the future without the Proposed Project, Spill No. 1306324 would be remediated in accordance with NYSDEC requirements. During construction associated with the Proposed Project, regulatory requirements pertaining to excavated soil, petroleum storage tanks, and dewatering would be followed. Once excavation and foundation activities are complete, all of the contaminated soil would be remediated and removed from the Project Site and no further potential for future human exposure would occur.

Transportation – Traffic. The peak period of construction activity is projected to be during 2016. This period of peak of activity would result in 123 passenger-car-equivalent (“PCE”) trips during the Weekday a.m. and 101 PCE trips during the Weekday p.m. construction peak hours. (Construction workers would be expected to park in off-site parking facilities.) A significant adverse traffic impact is expected at the intersection of West 97th Street and Amsterdam Avenue in 2016. This impact can be mitigated by implementing the proposed mitigation at this location, as described in Chapter 14, “Mitigation Measures.” The proposed mitigation is to reallocate ~~1-second~~ 2 seconds of green time to the westbound phase from the northbound phase.

Transportation – Transit. The Project Site is served by 5 subway lines and 4 bus routes. During the peak construction period, the total estimated number of peak hour transit trips would be approximately 190 trips during the a.m. peak hour (167 subway/rail, 23 bus) and 190 trips during the p.m. peak hour (167 subway/rail, 23 bus). Since the increase in trips would be fewer than 200 trips on any one subway route and fewer than 50 trips on any one bus route during the peak construction period, detailed subway and bus line-haul analyses are not required. Therefore, no construction-related transit impacts would be expected during the peak construction period.

Transportation – Pedestrians. New pedestrian trips generated during the construction period would consist of construction workers who would park in off-site parking facilities, as well as those who take transit or walked to the construction site. Based on pedestrian trip assignment, fewer than 200 new peak-hour pedestrian trips would be added to any one pedestrian element during the construction period. Therefore, no construction-related pedestrian impacts would be expected during the peak construction period.

Transportation – Parking. If a curb-lane closure is required, approximately 10 parking spaces would be temporarily lost. These parking spaces would be restored once construction activities no longer require a curb-lane closure. During the peak construction period, a total of 441 parking spaces would be available at existing off-site parking facilities within a one-quarter-mile radius of the Project Site. Based on the projected peak construction trip estimates for 2016, the peak construction worker parking demand would be 101 spaces. The construction worker parking demand would be accommodated within the off-site parking facilities; therefore, no construction-related parking impacts would be expected.

Air Quality. Construction activity in general has the potential to adversely affect air quality as a result of diesel emissions. Measures would be taken to reduce pollutant emissions during construction in accordance with all applicable laws, regulations, and building codes.

These include dust suppression measures and the idling restriction for on-road vehicles. In addition to the required laws and regulations, the Proposed Project would commit to a robust emissions reduction program, including diesel equipment reduction, the use of ultra-low sulfur diesel (“ULSD”), best available tailpipe reduction technologies, and utilization of newer equipment. With the implementation of these emission reduction measures, a detailed analysis of construction emissions determined that fine particulate matter (“PM_{2.5}”), coarse dust particles (“PM₁₀”), annual-average nitrogen dioxide (“NO₂”), and carbon monoxide (“CO”) concentrations would be below their corresponding *de minimis* thresholds or NAAQS, respectively. The maximum predicted 24-hour and annual average PM_{2.5} incremental concentrations would be 5.0 micrograms per cubic meter (“µg/m³”) and 0.26 µg/m³, respectively, below the applicable *de minimis* threshold values of 5.5 µg/m³ and 0.30 µg/m³. The maximum predicted 24-hour average PM₁₀ concentration would be 60.5 µg/m³, well below the applicable NAAQS value of 150 µg/m³. The maximum predicted annual average NO₂ concentration would be 50.6 µg/m³, well below the applicable NAAQS value of 100 µg/m³. The maximum predicted 1-hour and 8-hour average CO concentrations would be 30.1 µg/m³ and 8.8 µg/m³, respectively, below the applicable NAAQS values of 35 parts per million (“ppm”) and 9 ppm. Therefore, the construction of the Proposed Project would not result in significant adverse air quality impacts due to construction sources.

Noise. Construction of the Proposed Project would result in significant adverse impacts with respect to noise. This conclusion is based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

Construction of the Proposed Project would include noise control measures as required by the *New York City Noise Control Code*, including both path and source controls. Even with these measures, the results of detailed construction analyses indicate that elevated noise levels are predicted to occur for 2 or more years at directly outside 6 of the 3048 receptor sites/locations analyzed. Affected locations include residential areas adjacent to the Proposed Project. However, the affected buildings have double-glazed windows and air-conditioning which greatly reduce ~~such~~ the predicted outdoor noise levels so that these locations would be expected to experience interior L₁₀₍₁₎ values less than 45 dBA, which are deemed acceptable according to *CEQR Technical Manual* noise impact criteria. Two of the affected buildings (~~i.e., 125 West 97th Street~~ 784 Columbus Avenue and 122 West 97th Street) have outdoor balconies, which would not experience ~~the same~~ attenuation provided by the windows and alternate means of ventilation that ~~exists~~ exist at the interior of the buildings. During the loudest periods of construction, noise level increases resulting from construction at these balconies would range from ~~14.5~~ 13.9 to ~~21.4~~ 18.8 dBA, with absolute noise levels up to ~~88.1~~ 87.7 dBA. Consequently, balconies on various floors may experience significant noise impacts due to construction for limited portions of the construction period. However, ~~it should be noted that~~ even during the portions of the construction period that would generate the most noise at these balconies, the balconies could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g. during late afternoon, nighttime, and on weekends. At these outdoor balconies, there would be no feasible or practicable mitigation way to mitigate the construction noise impacts.

Therefore, these balconies would be considered to experience unmitigated significant noise impacts as a result of construction.

Additional options for source and path controls would be incorporated into the construction methodology to the extent practicable and feasible. Due to relatively low existing levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

The east and south façades of the immediately adjacent P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during some construction activities. Construction noise levels would exceed the *CEQR Technical Manual* noise level impact criteria (as defined in the Construction Noise Impact Criteria section of Chapter 13, “Construction”) at times during the excavation and foundation activities (3 months), superstructure construction (6 months), and when ~~two~~ two construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). During the excavation/foundation stage of construction, the maximum increase in hourly noise levels would range from ~~9.65.0~~ 21.217.5 dBA, with absolute noise levels up to ~~79.577.2~~ 79.577.2 dBA. During superstructure construction, the maximum increase in hourly noise levels would range from ~~9.83.9~~ 24.19.9 dBA, with absolute noise levels up to ~~81.071.7~~ 81.071.7 dBA. The higher end of the expected increases in maximum 1-hour noise levels would potentially occur during the excavation and foundation activities, and the portion of superstructure construction that would take place when the lower floors are being constructed. As the work progresses in height to the upper floors of the Proposed Project, noise levels would be expected to decrease with the greater distance to the noise sources. During the overlap periods of the construction schedule when more than one stage of construction would occur simultaneously, the maximum increase in hourly noise levels would range from ~~3.73.4~~ 8.67.5 dBA, with absolute noise levels up to ~~72.471.8~~ 72.471.8 dBA. The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that do not exceed the *CEQR Technical Manual* noise level impact criteria (as defined in the Construction Noise Impact Criteria section of Chapter 13, “Construction”). This stage of construction would be the longest, and would last ~~seven~~ seven months without overlap. During this time, the maximum increase in hourly noise levels would range from 0.1 dBA to ~~4.61.1~~ 4.61.1 dBA, which would be considered imperceptible, with absolute noise levels up to ~~65.965.4~~ 65.965.4 dBA ~~which would be considered imperceptible~~. These noise level increments, resulting from construction, refer to the increases predicted to occur at various locations of the school during the single loudest hour throughout each phase of construction. The peak 1-hour noise level is the metric recommended by the *CEQR Technical Manual* for construction noise analysis, but noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at these maximum values.

Additionally, top floor windows of the lunch/play room along the west façade of P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during the peak hour of the excavation/foundation stage of construction (3 months), and the peak hour of the overlap between the exterior façade and interior fit-out stages of construction (2

months). However, for each of these construction stages, noise levels during the hours when dominant pieces of equipment such as the hydraulic break ram, crane, impact pile driver, or concrete vibrator are not operating, noise levels at these locations would not experience noise levels in excess of CEQR Technical Manual noise level impact criteria.

In response to public comment, the FEIS construction analysis added discrete noise analysis locations directly outside of the P.S. 163 trailers. Analysis for the trailers included existing noise level measurements and calculations of construction noise levels during construction of the Proposed Project. The detailed construction noise analysis at the trailers showed lower noise level increments there than at the P.S. 163 main building. The maximum predicted construction noise increment was 7.3 dBA, and noise resulting from construction was predicted to exceed CEQR Technical Manual impact criteria only during the excavation and foundation work (3 months) and overlap between exterior façade and interior finishing work (2 months). Maximum exterior L₁₀ noise levels at the trailers would not exceed 70 dBA, which would be considered “marginally acceptable” according to CEQR Technical Manual noise exposure criteria. With approximately 25 dBA of window/wall attenuation provided by the trailers’ façades and windows, interior noise levels inside the trailers during construction would be less than the 45 dBA threshold considered acceptable for classroom use.

Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from elevated noise levels generated by construction would be expected to also be comparable to those that would occur adjacent to a typical New York City construction site during the limited portions of the construction period when the loudest activities would occur. While there would be periods of the construction when P.S. 163 experiences elevated noise level increments exceeding the CEQR Technical Manual impact criteria, these exceedances would occur intermittently for no more than 9 consecutive months and no more than 14 total months. This period of time would be less than 24 or more consecutive months (i.e., the CEQR Technical Manual definition of “long-term” construction). Cumulative noise levels at the school during the loudest periods of construction would be expected to range from the low- to the high-70s dBA to the low 80’s dBA. Noise levels of this magnitude are similar to noise levels experienced on busy New York City streets. ~~Currently, the school’s east and south façades include single paned windows and window air conditioners, which would be expected to provide approximately 15-20 dBA of attenuation of exterior noise sources. However with this level of attenuation, it is not expected that interior noise levels would be below 45 dBA L₁₀₍₁₎ (the CEQR Technical Manual acceptable interior noise level criteria for classroom uses) during the existing condition or during the construction period.~~ While not deemed a significant adverse construction noise impact under applicable CEQR Technical Manual criteria, the project sponsor nevertheless would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site to reduce construction noise impacts. The classrooms on the eastern façade of P.S. 163 currently have window air conditioning units, with the exception of six rooms, according to information provided by the New York City School Construction Authority (“NYCSCA”). The project sponsor would make window air conditioning units available for any classrooms that do not have functioning units in order to ensure an alternate means of ventilation

for classrooms where acoustical interior windows are installed. With these acoustical interior windows and with window air conditioning units, the school's façade is expected to provide approximately 25 to 30 dBA composite window/wall attenuation, compared to the 15 to 20 dBA attenuation of exterior noise levels that would occur absent installation of these windows. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix E, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to CEQR Technical Manual criteria) throughout the construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During these times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low 50s dBA.

Vibration. The Proposed Project is not expected to result in significant adverse construction impacts with respect to vibration. Use of construction equipment that would have the most potential to exceed the 65 VdB criterion within a distance of 230 feet of sensitive receptor locations (e.g., equipment used during pile driving) would be perceptible and annoying. Therefore, for limited time periods, perceptible vibration levels may be experienced by occupants and visitors to all of the buildings and locations on and immediately adjacent to the Project Site. However, the operations which would result in these perceptible vibration levels would only occur for limited periods of time at any particular location and, therefore, the resulting vibration levels, while perceptible, would not result in any significant adverse impacts.

Open Space. There are no existing recreational open spaces within the Project Site, and no recreational open space resources would be used for staging or other construction activities. There are several recreational open spaces on the Project Site superblock, including Happy Warrior Playground, located adjacent to P.S. 163 and northwest of the Project Site, and the landscaped open space areas serving the PWV buildings, located to the north and east of the Project Site. Construction activities may generate noise that could impair the enjoyment of these nearby open spaces, but such noise effects would be temporary and of short duration. The construction hours would typically be from 7:00 a.m. to 3:30 p.m. on weekdays so these open spaces would not be affected by the construction of the Proposed Project after 3:30 p.m. on weekdays and on most weekends. Construction activities would be conducted with the care mandated by the close proximity of an open space to the Project Site. Construction on the Project Site would include noise control measures as required by the *New York City Noise Control Code* and air emissions control measures, including compliance with the *New York City Air Pollution Control Code*, which regulates construction-related dust emissions. In addition, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction. Therefore, construction of the Proposed Project would not result in any significant adverse impacts on open space.

Historic and Cultural Resources. There are no known or potential architectural or archaeological resources on the Project Site. Therefore, the proposed redevelopment of the Project Site would not have a direct or indirect effect on any on-site architectural or archaeological resources. None of the known or potential architectural resources in the study area are located

within 90 feet of the Project Site. Therefore, no such resources would be physically affected during construction-period activities on the Project Site.

Mitigation Measures

Mitigation measures have been developed to minimize or eliminate project-related impacts to the fullest extent possible. These measures are discussed below.

Transportation. The intersections of West 97th Street with Columbus Avenue and Amsterdam Avenue in the study area would experience significant adverse traffic impacts as a result of the Proposed Project under the reasonable worst-case transportation development scenario. The readily implementable mitigation measures (e.g., revised signal timings, lane restriping, etc.) that would fully mitigate the identified impacts are discussed below. The implementation of these measures would be conducted in coordination with NYCDOT as development proceeds.

Traffic Operations. Three peak hours were considered for the transportation analysis: Weekday a.m. (8:00 a.m. to 9:00 a.m.), Weekday midday (2:45 p.m. to 3:45 p.m.), and Weekday p.m. (5:45~~30~~ p.m. to 6:45~~30~~ p.m.).

In 2018, the ~~two~~ study locations are forecast to experience significant adverse traffic impacts attributable to the Proposed Project during the analyzed peak periods:

- West 97th Street and Amsterdam Avenue during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours.
- West 97th Street and Columbus Avenue during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours.

Subject to review and approval by the relevant agencies, including NYCDOT, each of the above significant adverse impacts could be fully mitigated as outlined below.

West 97th Street and Amsterdam Avenue. This intersection would experience a significant impact in the westbound through/right-turn-lane group during all ~~three~~ peak hours. To mitigate the potential impact, green time would be reallocated as follows:

- Weekday a.m. peak hour: Shift 1.0 second from the northbound phase to the westbound phase.
- Weekday midday peak hour: Shift ~~2.0 seconds~~ 1.0 second from the northbound phase to the westbound phase.
- Weekday p.m. peak hour: Shift 1.0 second from the northbound phase to the westbound phase.

West 97th Street and Columbus Avenue. This intersection would experience a significant impact in the westbound left-turn-lane group during all ~~three~~ peak hours and the westbound through/left-turn-lane group during the Weekday a.m. peak hour. To mitigate the potential impact, green time would be reallocated as follows:

- Weekday a.m. peak hour: Shift 2.0 seconds from the southbound phase to the westbound phase.
- Weekday midday peak hour: Shift 2.0 seconds from the southbound phase to the westbound phase.
- Weekday p.m. peak hour: Shift 1.0 second from the southbound phase to the westbound phase.

In addition, the Leading Pedestrian Interval (“LPI”) crossing Columbus Avenue at West 97th Street is proposed to be extended from 7.0 to 9.0 seconds. An analysis was performed to determine the effect of implementing the mitigation measures along with the extended LPI.

Construction

Traffic. During the peak construction period in 2016, a significant adverse traffic impact was identified at the West 97th Street and Amsterdam Avenue intersection during the Weekday p.m. peak hour of the peak construction period condition. Subject to review and approval by the relevant agencies, including NYCDOT, the above significant adverse impact could be fully mitigated as follows:

- Construction Weekday p.m. peak hour: Shift 2.0 seconds from the northbound phase to the westbound phase.

Noise. The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. Since the Project Site is located close to an existing residential community and school, the Proposed Project is committed to taking a proactive approach during construction, which ~~employs~~would employ a wide variety of measures that exceed standard construction practices, to minimize construction noise and reduce potential off-site noise impacts. The additional noise control measures are designed to reduce the amount of noise experienced at nearby receptors (including residences, schools, and open spaces) by decreasing the amount of noise produced by on-site equipment and by shielding the receptors from the noise-producing activities and equipment. These additional measures would include alternate construction equipment and/or practices as well as additional or improved construction noise barriers.

However, even with the implementation of a wide variety of measures that exceed code requirements and standard construction practices to minimize noise disruption to the community during construction, construction of the Proposed Project would result in significant adverse impacts with respect to noise.

The noise analysis results show that predicted noise levels would exceed the *CEQR* impact criteria during 2 or more years on ~~one~~1 or more floors ~~at~~outside of 6 of the ~~3048~~3048 receptor ~~sites~~locations. Table S-1 summarizes analysis results where predicted noise level increases directly outside the façade of the receptor locations exceed the *CEQR* impact criteria for 2 or more consecutive years. Table S-1 shows the analysis results at groups of floors on each of the buildings predicted to experience exceedances of *CEQR* impact criteria during 2 or more years, including the maximum predicted noise level increase resulting from construction during each of

the analysis periods, and the duration of the construction stage represented by the analysis period. The results are separated into groups of 5 or fewer floors of each building.

The buildings listed in Table S-1 have double-glazed windows and air conditioners. For buildings with double-glazed windows and well-sealed, through-the-wall/sleeve/package terminal air conditioners (“PTACs”), interior noise levels would be approximately 25 to 30 dBA less than exterior noise levels. The typical attenuation provided by double-glazed windows and the alternate ventilation outlined above would be expected to result in interior noise levels that are below 45 dBA L₁₀₍₁₎ (the CEQR acceptable interior noise level criteria). ~~But although~~ at most times, Although these structures have double-glazed windows and alternate ventilation, during some limited time periods construction activities may result in interior noise levels that would be above the 45 dBA L₁₀₍₁₎ noise level recommended by CEQR Technical Manual guidance for these uses.

Table S-1. Locations Where Exterior Noise Increases Exceed CEQR Criteria for Two or More Years by Building/Location and by Maximum Increase in dBA

Building /Location	Associated Land Use	Total Stories	Façade	Associated Receptor(s)	Impacted Floor(s)	Maximum Increase in dB(A)				
						Excavation/ Foundation (3 months)	Super-structure (6 months)	Exterior Façade/ Interior Fit-Out (2 months)	Interior Fit-Out (7 months)	Interior Fit-Out/ Site Work (3 months)
125 West 97 th Street 784 Columbus Avenue (Park West Village Building East of Project Site)	Residential	16	South/West Within 50 feet of Southwest Corner	C2	3-5	14.5/13.9	14.2/11.1	11.4/12.0	3.4/3.9	15.2/15.8
					6-10	15.8/13.9	14.4/12.0	11.2/12.0	3.4/3.9	14.9/14.8
					11-15	15.8/14.8	14.4/12.0	10.6/11.1	3.3/3.4	14.0/14.8
					46	15.9	14.4	10.2	3.2	13.0
122 West 97 th Street (Residential Building South of Project Site)	Residential	13	North Except for Western Most Portion	D1, D2, D3, D4	3-5	21.4/18.8	18.3/16.8	12.3/12.9	4.2/4.6	15.7/15.8
					6-10	21.3/18.8	18.8/16.8	13.4/13.9	6.0/5.2	16.9/16.8
					11-13	20.5/18.8	18.1/16.8	13.5/13.9	6.3/6.7	17.1/17.8
110 West 97 th Street (Residential Building Southeast of Project Site)	Residential	12	West Half of North Façade	F1	12	14.9/12.9	12.4/11.1	9.3/10.1	3.0/3.4	11.4/11.1

In addition, ~~two~~ two buildings — ~~125 West 97th Street 784 Columbus Avenue~~ and 122 West 97th Street — have outdoor balconies, and would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. Consequently, balconies on various floors may experience significant noise impacts for limited portions of the construction period due to construction. It should be noted that even during the portions of the construction period that would generate the most noise at these balconies, they could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, i.e., during late afternoon, nighttime, and on weekends. For these outdoor balconies, there would be no feasible or practicable mitigation to mitigate the construction noise impacts.

Therefore, these balconies would be considered unmitigated significant noise impacts as a result of construction.

As shown in Table S-1, the noise level increments at these balconies are highest during excavation/foundation activities (3 months), superstructure construction (6 months), and when ~~two~~^{two} construction stages overlap, each of which would last for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that just barely exceed the *CEQR* impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. Due to relatively low existing levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

Based on this conservative analysis, the east and south façades of the immediately adjacent P.S. 163 are predicted to experience noise levels that exceed *CEQR* noise level impact criteria during some construction activities. Construction noise levels would exceed the *CEQR* noise level impact criteria during the excavation and foundation activities, superstructure construction, and when ~~two~~^{two} construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). During the excavation/foundation stage of construction, the maximum increase in hourly noise levels would range from ~~9.65.0~~^{9.65.0} dBA to ~~24.217.5~~^{24.217.5} dBA, with absolute noise levels up to 77.2 dBA. During superstructure construction, the maximum increase in hourly noise levels would range from ~~9.83.9~~^{9.83.9} dBA to ~~24.19.9~~^{24.19.9} dBA, with absolute noise levels up to 71.7 dBA. The higher end of the expected increases in maximum 1-hour noise levels would potentially occur during the excavation and foundation activities, and the portion of superstructure construction that would take place when the lower floors are being constructed.

As the work progresses in height to the upper floors of the Proposed Project, noise levels would decrease with the greater distance to the noise sources. During the overlap periods of the construction schedule when more than one stage of construction would occur simultaneously, the maximum increase in hourly noise levels would range from ~~3.73.4~~^{3.73.4} dBA to ~~8.67.5~~^{8.67.5} dBA, with absolute noise levels up to 71.8 dBA. The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that do not exceed the *CEQR* noise level impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. During this time, the maximum increase in hourly noise levels would range from 0.1 dBA to ~~1.61.1~~^{1.61.1} dBA, which would be considered imperceptible, with absolute noise levels up to 65.4 dBA. The above noise level increments resulting from construction refer to the increases predicted to occur at various locations of the school during the single loudest hour throughout each phase of construction. The peak 1-hour noise level is the metric recommended by the *CEQR Technical Manual* for construction noise analysis, but noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at these maximum values.

Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. ~~Potential~~ Accordingly, the potential disruptions to adjacent residences and schools resulting from construction also would be expected to—also be comparable to those occurring adjacent to a typical New York City construction site during the portions of the construction period when the loudest activities would occur. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that For example, cumulative noise levels at the school during the loudest periods of construction would be expected to range from the low to high 70s dBA. While these periods would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to CEQR construction noise impact criteria.

~~Cumulative noise levels at the school during the loudest periods of construction would be expected to range from the low 70s dBA to the low 80s dBA. Noise levels of this magnitude are similar to noise levels on busy New York City streets. Currently, the school's east and south façades include single paned windows and window air conditioners, which would be expected to provide approximately 15-20 dBA of attenuation of exterior noise sources. However, with this level of attenuation, it is not expected that interior noise levels would be below 45 dBA $L_{10(1)}$ (the CEQR acceptable interior noise level criteria for classroom uses) in the existing condition or during the construction period.~~

Nevertheless, the project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site to reduce construction noise impacts. The classrooms on the eastern façade of P.S. 163 currently have window air conditioning units, with the exception of 6 rooms, according to information provided by NYCSCA. The project sponsor would make window air conditioning units available for any classrooms that do not have functioning units in order to ensure an alternate means of ventilation for classrooms where acoustical interior windows are installed. With these acoustical interior windows and with window air conditioning units, the school's façade is expected to provide approximately 25 to 30 dBA composite window/wall attenuation, compared to the 15 to 20 dBA attenuation of exterior noise sources that would occur absent installation of these windows. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix E, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to CEQR Technical Manual criteria) throughout the construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During those times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA.

Alternatives

No-Build Alternative. The No-Build Alternative assumed that the Project Site would remain in its current state and continue to function as a parking areaa vacant lot. JHL would

maintain its existing 514 beds in ~~three~~³ distinct buildings on the West 106th Street campus. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement. Under the No-Build Alternative, JHL would ~~not be able~~unable to achieve its goal of constructing the first true urban Green House-model nursing facility in New York City and New York State, and would continue to use the existing facilities, which have an institutional design, with long corridors that are not ideal for the wheelchair-bound. Although the EIS assumes that the Project Site would remain in its current state for purposes of *SEQR*, it should be noted that, absent the Proposed Project, zoning would not preclude some other as-of-right redevelopment of the Project Site in the future. Any as-of-right development that could occur on the Project Site in the future (i.e., development that does not require a discretionary approval or permit from the city or a state agency) would result in similar soil disturbance as the Proposed Project. In the case of any future as-of-right development on the Project Site, the petroleum spill would be remediated and applicable regulations for the handling and appropriate disposal of excavated and contaminated soil would be followed. However, any future as-of-right development on the Project Site would not require the implementation of a NYSDOH- and NYSDEC-approved RAP or CHASP, including air monitoring. The No-Build Alternative would not result in the additional vehicle trips or increased parking demand generated by the Proposed Project’s construction activities and also would not result in any air pollutant emissions or increased noise levels that would be associated with the construction of the Proposed Project. As such, the No-Build Alternative would not result in the significant adverse impacts to traffic and noise during the construction period.

West 106th Street Redevelopment Alternative. The West 106th Street Redevelopment Alternative considered a project that would involve the redevelopment of the West 106th Street site instead of the West 97th Street site with a new nursing-care facility on the western portion of ~~the site and a new residential building on the eastern portion of the site~~that site. Under the West 106th Street Redevelopment Alternative, the new nursing facility would accommodate a total of only 303 beds — 111 fewer beds, or 27 percent less than the 414-bed Proposed Project. Along West 106th Street, the environmental effects of this alternative would be similar to existing conditions, ~~except that the new residential building would result in a modest increase in activity along the block with uses that are different from those that are currently on the site.~~as JHL currently operates a nursing care facility at the West 106th Street site. Along West 97th Street, the environmental effects of this alternative would be the same as under the No-Build Alternative because this alternative would not involve any new development on the West 97th Street Project Site.

Since this alternative would not involve any new development on the West 97th Street Project Site, unlike the Proposed Project, the West 106th Street Redevelopment Alternative would not result in significant adverse traffic impacts at the intersections of West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue. However, as discussed in “Mitigation Measures,” traffic improvement measures have been identified for the Proposed Project to mitigate these potential significant adverse traffic impacts.

Unlike the Proposed Project, the West 106th Street Redevelopment Alternative would result in ~~a longer construction phasing that would result in prolonged disruption to the existing JHL residents and adjacent community and greater significant construction impacts.~~ In order to

facilitate construction of the new nursing-care facility and the new residential development on the West 106th Street site, JHL would need to reduce the number of nursing home residents to 328, so that only a portion of the existing facility would be occupied. As a result, this alternative would result in significant disruption to the nursing-care facility's operations ~~and to the adjacent neighborhood~~ as compared with the Proposed Project. ~~Under this alternative the West 106th Street Redevelopment Alternative, a different sensitive population,~~ residents of the nursing-care facility, would be located immediately adjacent to ongoing construction activities while the new nursing care facility ~~and residential building are~~is completed. ~~In total, this alternative would result in up to approximately 76 months of ongoing construction along West 106th Street, compared with approximately 30 months with the Proposed Project on West 97th Street.~~ With the Proposed Project, nursing facility residents would be relocated from West 106th Street to West 97th Street once the new facility on West 97th Street is completed; thus, there would be no interruption to the care of the nursing home residents and no construction activities would occur adjacent to the nursing-care facility while it is occupied. Also, with the Proposed Project, JHL would not lose ~~44~~an additional 111 beds. Consequently, the West 106th Street Redevelopment Alternative would neither be consistent with the goals and objectives of the Proposed Project nor would it result in an efficient new nursing-care facility to the same extent as the Proposed Project. Because of the smaller size of the facility under this alternative, ~~a similar~~the amount of common space, infrastructure, and support areas ~~must be provided, while reduced, would still be disproportionately sized~~ for a smaller number of beds. This, in turn, makes the facility under this alternative more costly to operate, since fewer beds must support ~~the same~~similar overhead cost. Moreover, the design of this alternative, with longer corridors than proposed under the Proposed Project, would result in greater inefficiencies for ~~staff~~providing services to the residents and would hamper the independence of the residents.

Furthermore, this alternative would not be able to adhere to the Green House model of long-term care, an essential goal of the Proposed Project.⁶ ~~For example, due to the narrower floorplates on the West 106th Street site, the building design~~ While this alternative could incorporate some Green House concepts into its design, due to the narrower floorplates on the West 106th Street site, the West 106th Street Redevelopment Alternative would have a more traditional, linear layout, with common spaces in one location and long double-loaded corridors to connect resident rooms to those common areas. In order to accommodate the maximum number of residents on floorplates with a limited amount of exterior window space, this alternative would include semiprivate long-term-care bedrooms, which are not permitted under the Green House model. In addition, these semi-private rooms would not conform to the Green House design providing for the rooms to be adjacent to the common spaces or that sight lines between these areas be maintained, and would not be able to provide a window for each resident. In contrast, the Proposed Project would provide private long-term-care bedrooms and thus every resident ~~with~~would have a dedicated bedroom window. With the Proposed Project, each 12-bed

⁶ Although a Green House-model facility could be constructed on the West 106th Street site, such a facility would only contain 156 beds, 258 fewer beds (62 percent fewer) than the Proposed Project, and would also be an economically inefficient facility that would not be viable to operate.

Green House home would also have a porch. This alternativeThe West 106th Street Redevelopment Alternative would not be able to provide balconyoutdoor space on each floorfor each Green House home because it would further reduce the number of residents in the building, and, due to the narrower floorplates on the West 106th Street site, the West 106th Street Redevelopment Alternative would require longer travel distances between bedrooms and dining rooms, which serve as physical and psychological barriers for residents.

Overall, this alternative would not be consistent with the goals and objectives of the Proposed Project because it would result in an inefficient facility that would not meet Green House design principles to the same extent as the Proposed Project. This alternative would also have more significant construction impacts due to the longer construction time frame result in significant disruption to the nursing care facility's operations as compared to the Proposed Project. Moreover, unlike the Proposed Project, it is expected that this alternative would continue to present physical challenges that would negatively impact residents' quality of life, mobility, privacy, and independence as well as significantly reduce the number of nursing home residents that could be served by a redeveloped facility.

Crane Relocation Alternative. The Crane Relocation Alternative considers a project that would involve the development of the same Green House-model, replacement nursing-care facility as the Proposed Project on the Project Site, but would involve locating the tower crane south of the proposed building parallel to West 97th Street during construction, rather than to the west of the proposed building. The Crane Relocation Alternative would be operationally the same as the Proposed Project. While there may be slightly greater impacts related to loss of truck queuing on the curb lane and increased noise levels at the adjacent, elevated residential balconies, this alternative crane location would result in comparable construction effects as the Proposed Project. Overall, this alternative would be consistent with the goals and objectives of the Proposed Project, but it would not avoid any of the Proposed Project's significant adverse impacts to operational and construction traffic and construction noise.

No Significant Adverse Impacts Alternative. The No Significant Adverse Impacts Alternative considered a project that would avoid the significant adverse impacts identified with the Proposed Project, which as discussed elsewhere, would result in the potential for significant adverse impacts in the areas of operational and construction traffic and construction noise. The Proposed Project would not result in any significant adverse impacts in the other 10 technical areas assessed. The No Significant Adverse Impacts Alternative addresses operational or construction-related impacts that could be minimized or eliminated. As this alternative would be smaller than the Proposed Project, its effects would be comparable or more limited in the technical areas for which the Proposed Project would not result in significant adverse impacts.

In order to avoid the potential for significant adverse impacts, the program for the nursing-care facility on the Project Site would have to be reduced to 4157 beds. A nursing-care facility of this size would not generate enough trips to result in a level of service ("LOS") deterioration that would result in a significant adverse impact at either of these intersections. However, a 4157-bed alternative would not be consistent with the goals and objectives of the Proposed Project, and would serve very few residents in the community and the borough. Because of the substantial reduction in the size of the facility under this alternative, a similarthe

amount of common space, infrastructure, and support areas ~~must be provided~~, while reduced, would still be disproportionately sized for a very small number of beds. This, in turn, would make the facility under this alternative more costly to operate since fewer beds would support ~~the~~ similar overhead cost. Further, as described in “Mitigation Measures,” above, the significant adverse traffic impacts that would result from the Proposed Project could be fully mitigated.

Both the temporary traffic impacts due to the construction of the Proposed Project and the temporary unmitigated noise impacts at residential balconies would be avoided if there were no construction on the Project Site. However, this would not meet the goal of the Proposed Project to provide a new, state-of-the-art facility using the innovative Green House living-model of long-term care nor would it be economically feasible. Finally, any future development on the Project Site would result in temporary traffic and noise disruption to the surrounding community during construction.

Therefore, there is no reasonable alternative to the Proposed Project that would substantively meet the goals and objectives of the Proposed Project while also avoiding a significant adverse impact to traffic operational and construction traffic and construction noise.

Unavoidable Adverse Impacts

Construction Noise. The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. Since the Project Site is located close to an existing residential community and P.S. 163, the Proposed Project is committed to taking a proactive approach during construction, which would employ a wide variety of measures that exceed standard construction practices, to minimize construction noise and reduce potential off-site noise impacts. The additional noise control measures are designed to reduce the amount of noise experienced at nearby receptors by decreasing the amount of noise produced by on-site equipment and by shielding the receptors from the noise-producing activities and equipment. These additional measures would include alternate construction equipment and/or practices as well as additional or improved construction noise barriers.

As detailed above in “Construction,” even with the implementation of a wide variety of measures that exceed code requirements and standard construction practices to minimize noise disruption to the community during construction, construction of the Proposed Project would result in significant adverse impacts with respect to noise.

This conclusion is based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

The noise analysis results show that predicted noise levels would exceed the *CEQR Technical Manual* impact criteria during 2 or more years on 1 or more floors at 6 of the ~~3048~~ receptor sites locations analyzed. During the loudest periods of construction, noise level increases ~~resulting from construction~~ at these buildings locations would range from ~~14.5~~ 13.9 to ~~21.4~~ 18.8 dBA, with absolute noise levels up to ~~88.1~~ 87.7 dBA. Affected locations include residential areas adjacent to the Proposed Project, including ~~125 West 97th Street~~ 784 Columbus

Avenue (Park West Building east of Project Site), 122 West 97th Street (residential building south of Project Site), and 110 West 97th Street (residential building southeast of Project Site). However, these buildings have double-glazed windows and alternate ventilation (i.e., air conditioners). For buildings with double-glazed windows and well-sealed, through-the-wall/sleeve/PTACs, interior noise levels would be approximately 25 to 30 dBA less than exterior noise levels. The typical attenuation provided by double-glazed windows and the alternate ventilation outlined above would be expected to result in interior noise levels during most of the ~~time~~construction period that are below 45 dBA L₁₀₍₁₎ (the *CEQR Technical Manual* acceptable interior noise level criteria). However, although these structures have double-glazed windows and alternate ventilation, during some limited time periods construction activities may result in interior noise levels that would be above the 45 dBA L₁₀₍₁₎ noise level recommended by the *CEQR Technical Manual* for these uses.

Additionally, ~~two~~ buildings — ~~125 West 97th Street~~784 Columbus Avenue and 122 West 97th Street — have outdoor balconies that would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. During the loudest periods of construction, noise level increases resulting from construction at these balconies would range from ~~14.5~~13.9 to ~~21.4~~18.8 dBA, with absolute noise levels up to ~~88.1~~87.7 dBA. Consequently, balconies on various floors may experience significant noise impacts due to construction for limited portions of the construction period. However, it should be noted that even during the portions of the construction period that would generate the most noise at these balconies, they could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g., during late afternoon, nighttime and on weekends. At these outdoor balconies, there would be no feasible or practicable mitigation to mitigate the construction noise impacts. Therefore, these balconies would be considered to experience unavoidable significant noise impacts as a result of construction.

The noise level increments at these balconies are highest during excavation/foundation activities (3 months), superstructure construction (6 months), and when ~~two~~ construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that just barely exceed the *CEQR Technical Manual* impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. Due to relatively low levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

As described in “Mitigation Measures,” a number of the potential impacts identified for the Proposed Project could be mitigated. However, as described above, in some cases, project impacts would not be fully mitigated at the ~~two~~ buildings with outdoor balconies. During the loudest periods of construction, balconies may experience significant noise impacts due to construction for limited portions of the construction period. There would be no feasible or practicable ~~mitigation~~mitigation way to mitigate the construction noise impacts. Therefore, these locations

would be considered to experience unavoidable, unmitigated significant noise impacts as a result of construction.

Growth-Inducing Impacts

Proposed actions may induce primary growth by expanding the numbers of employees on a site or secondary growth if further development is triggered by the proposed actions. In an environmental context secondary growth is the main concern. Actions that may result in secondary growth effects include actions that introduce a substantial amount of new residents or new employment that could induce additional development of a similar kind and/or development of support uses. In addition, actions that result in the expansion of infrastructure capacity could also induce secondary growth.

The Proposed Project would result in a new, more intensive land use on the Project Site, but would be in keeping with residential uses in the study area, and would be compatible with existing community facility and commercial uses in the study area. In addition, the Proposed Project would result in the construction of a building that is consistent with and permitted under existing zoning. The area surrounding the Project Site is fully developed, and the level of development is controlled by zoning. As such, the Proposed Project would not “induce” new growth in the study area. The Proposed Project and related actions are specific to the Project Site only.

The Proposed Project would utilize existing infrastructure, and the proposed actions would not result in any significant adverse impacts to water supply or wastewater and storm water infrastructure. Therefore, secondary growth would not be expected to be induced as a result of the Proposed Project.

Irreversible and Irretrievable Commitment of Resources

There are a number of resources, both natural and built, that would be expended in the construction and operation of the Proposed Project. These resources would include the materials used in construction; energy in the form of gas and electricity consumed during construction and operation of the proposed development; and the human effort (i.e., time and labor) required to develop, construct, and operate various components of the proposed development.

The resources are considered irretrievably committed because their reuse for some purpose other than for the Proposed Project would be unlikely. The land use changes associated with the development of the Project Site would be considered a resource loss. The Proposed Project would constitute an irreversible and irretrievable commitment of the Project Site as a land resource, thereby rendering land use for other purposes infeasible, at least in the near term.

These commitments of land resources and materials are weighed against the benefits of the Proposed Project, which introduce a new, state-of-the-art nursing-care facility to an underdeveloped site. This action would be expected to substantially improve the Project Site. Overall, the Proposed Project would not represent a substantial new irreversible and irretrievable commitment of energy resources for building operations.

Chapter 1. Project Description

Introduction

This Environmental Impact Statement (“EIS”) ~~is being~~was undertaken pursuant to the *State Environmental Quality Review Act* (“SEORA”), which is codified at Article 8 of the *New York Environmental Conservation Law* (“ECL”), as well as the implementing regulations, promulgated at Part 617 of Title 6 of the *New York Codes, Rules and Regulations* (“N.Y.C.R.R.”) and the SEORA regulations of the New York State Department of Health (“NYSDOH”) at Part 97 of Title 10 of the N.Y.C.R.R. Collectively, these provisions of law and regulation set forth the requirements for the *State Environmental Quality Review* (“SEQR”) process for the proposed action. As set forth in a letter from NYSDOH to Jewish Home Lifecare, Manhattan (“JHL”) dated May 6, 2013, the environmental review of the *Jewish Home Lifecare, Manhattan Replacement Nursing Facility Project* (“Proposed Project”) follows SEORA, and the 2012 *City Environmental Quality Review* (“CEQR”) *Technical Manual*¹ ~~is~~was generally used as a guide with respect to environmental analysis methodologies and impact criteria for evaluating the effects of the Proposed Project, unless NYSDOH ~~determines~~determined otherwise.

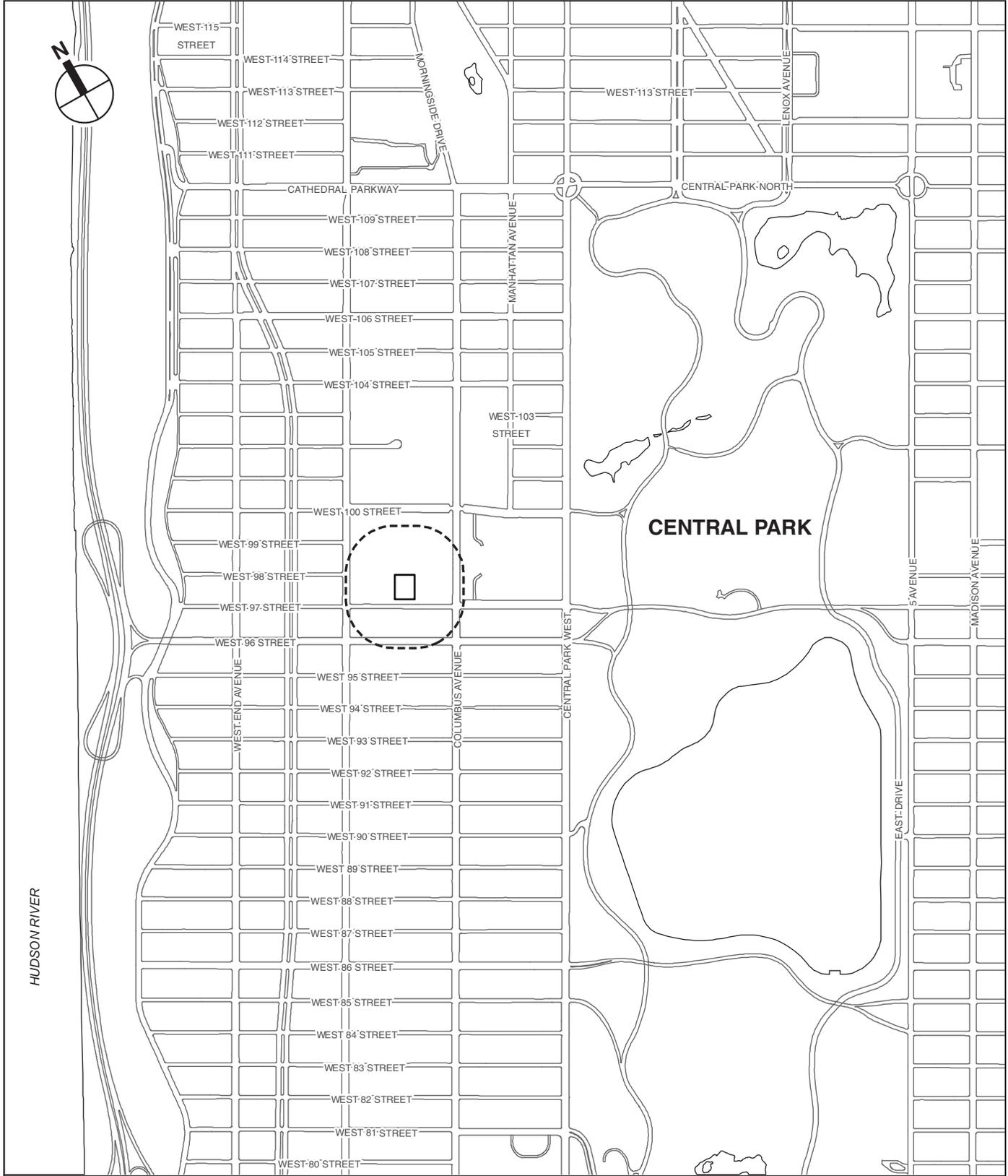
The Proposed Project ~~is~~was also being reviewed in conformance with the *New York State Historic Preservation Act of 1980* (“SHPA”), especially the implementing regulations of Section 14.09 of the *Parks, Recreation, and Historic Preservation Law* (“PRHPL”). Additionally, the Proposed Project ~~will be~~was reviewed in conformance with the *State Smart Growth Public Infrastructure Policy Act* (“SSGPIPA”).

Project Description

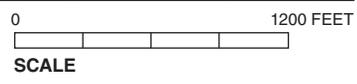
NYSDOH has received a request from JHL, a member of the Jewish Home Lifecare System, for authorization to construct a replacement nursing facility (the “Proposed Project”). For purposes of SEQR, the Proposed Action would consist of NYSDOH’s approval of a construction application filed pursuant to Section 2802 of the *Public Health Law* (“PHL”) that would consist of JHL’s plan to construct a new facility at 125 West 97th Street in Manhattan’s Upper West Side neighborhood (the “Project Site,” see Figure 1-1 and Figure 1-2). Following the construction of the new facility, JHL would close the current location of its Manhattan Division, which is located at 120 West 106th Street in the borough of Manhattan, New York County, New York.

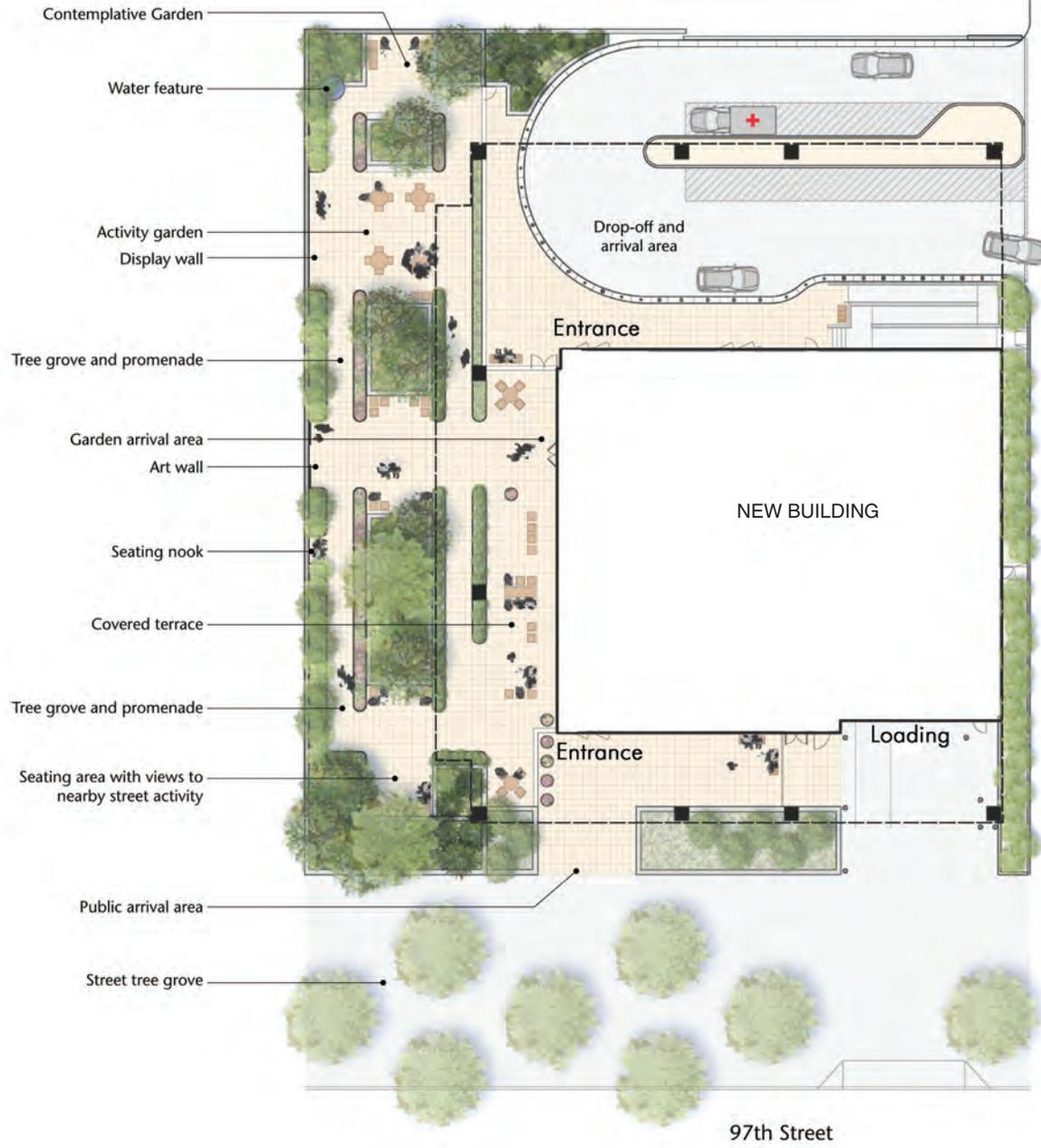
Proposed Program. The Proposed Project would result in the construction of a LEED-certified replacement facility with 100 fewer beds than the current location. Upon completion of the Proposed Project, the total NYSDOH-certified bed complement at JHL would be reduced from 514 beds to 414 beds. More specifically, the Proposed Project would replace the ~~existing,~~

¹ The City of New York, Mayor’s Office of Environmental Coordination, *City Environmental Quality Review Technical Manual*, 2012 Edition, Revised June 5, 2013.



-  Project Site
-  Study Area Boundary (400-Foot Perimeter)



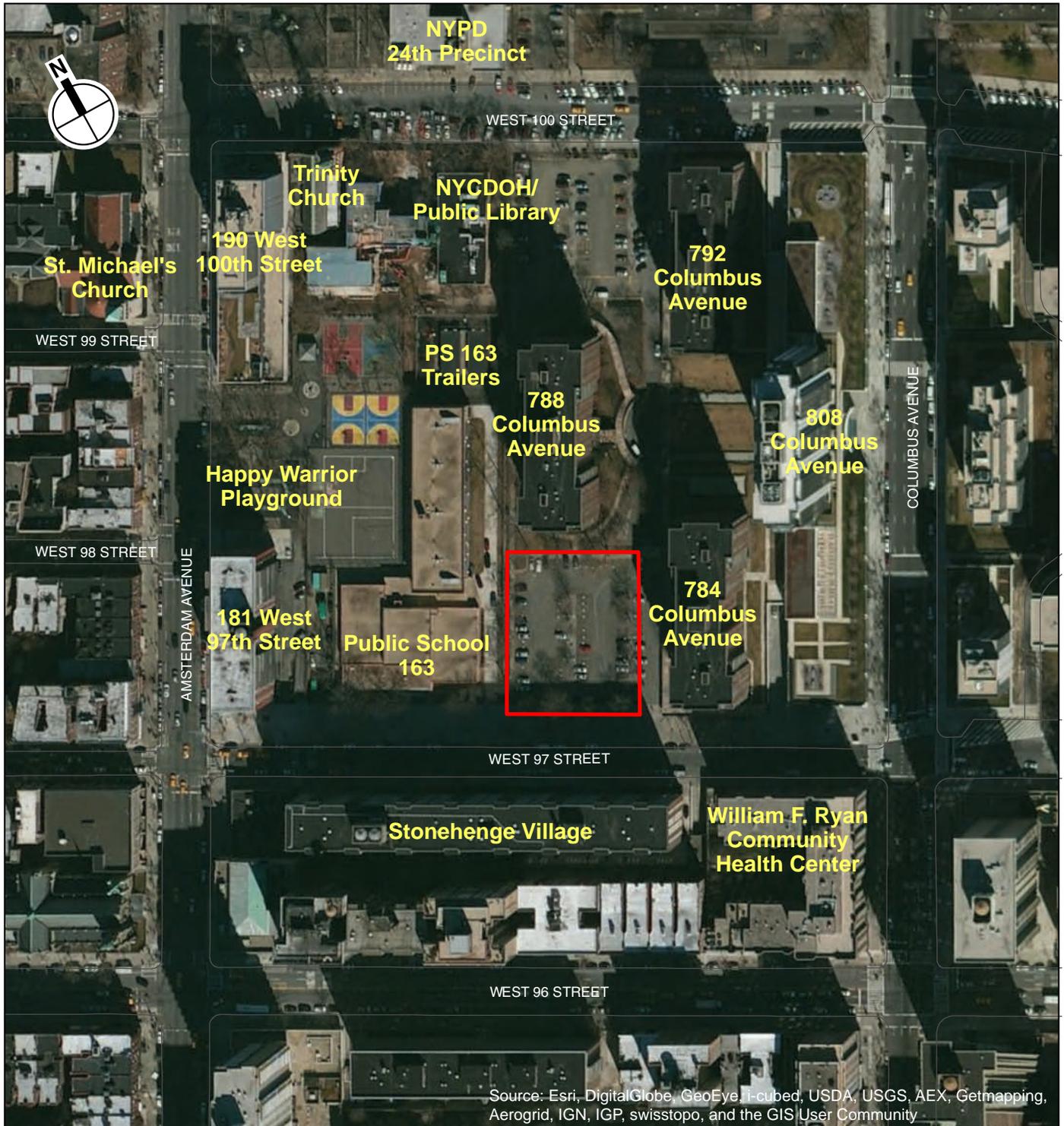


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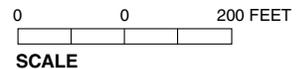
approximately 31,804-square-foot (“sf”), former 88-space, surface accessory parking lot on the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building. Users of the ~~existing~~former surface parking lot ~~would receive~~have received substitute nearby parking within the Park West Village (“PWV”) complex (since the property owner commenced construction ~~issuance of the relocated surface~~DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated). As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings prior to the construction of the Proposed Project ~~March 2014~~). As shown in Figure 1-3, the proposed building would have ~~three~~3 access areas: (1) a public pedestrian entrance on West 97th Street with access to the reception, main lobby, and resident and family areas, for residents, visitors, staff, and the general public; (2) a public vehicular entrance on the north side of the building to the same areas via a covered, semi-circular driveway for patient drop off and pick up, including ambulette and taxi access, utilizing the existing driveway along the eastern end of the Project Site for access from West 97th Street; and (3) loading and service access on West 97th Street. The ground-floor level would include an approximately 8,700-gsf landscaped area along the west side of the Project Site, of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard.

The Proposed Project also ~~also~~ comply with the street tree planting requirements of the *Zoning Resolution of the City of New York* (“*Zoning Resolution*”) for the zoning lot, and would also replace trees removed from the Project Site during construction. As part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th ~~and Street~~, West 100th ~~Streets~~Street, and Columbus Avenue, and additional trees would be planted off site at the direction of the New York City Department of Parks and Recreation (“NYCDPR”). The size and species of the proposed replacement trees would be determined by NYCDPR. ~~Trees~~Sixteen trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property.

The proposed nursing care facility would provide for an innovative model of long-term care called THE GREEN HOUSE[®] model. The Green House model is based on the creation of a small home environment that allows enhanced interaction between residents and more focused attention and care between residents and staff. The model also allows for greater independence. The model is based on small “homes” consisting of a maximum of 12 elders and staff members organized so that each individual home functions independently with a self-managed work team, providing the full range of personal care and clinical services of a nursing home. The Proposed Project would include a total of 414 beds, with 264 long-term-care beds located on the 9th floor through the 19th floor. Each floor would ~~house 24 beds that include two~~ “contain 2 Green House” homes with 12 beds each, complete with living and dining areas, a kitchen, private bedrooms and bathrooms with showers, and staff support areas. Another 150 post-acute (short-term rehabilitation) beds would be located on the 4th floor through the 8th floor, along with



 Project Site



community dining and decentralized therapy and activity space. The remaining floors would contain shared common areas, administrative offices, and service and support areas. The building would have ~~one~~one cellar level and ~~one~~one mechanical story, and would include an approximately 1,950-gsf rooftop garden for JHL residents and their visitors, as well as the ground-floor level landscaped area described above. The proposed building would be approximately 275 feet in height (see Figure 1-4 and Figure 1-5).

The Proposed Project would employ approximately 625 full-time-equivalent (“FTE”) employees at the proposed facility. The new facility would decertify 100 beds from the current complement of 514 beds, for a new total reduced bed count of 414.

Site Access and Circulation. As noted above, since the issuance of the DEIS, the PWV property owner would relocate ~~has relocated~~ the Project Site’s surface parking to ~~another other~~ surface location ~~lots~~ within the PWV complex ~~(the property owner commenced construction of the relocated surface parking lot in March 2014).~~ The configuration of Park West Drive, the north-south access road within the PWV complex, ~~may be~~has been modified as part of the PWV property owner’s planning for the complex, ~~but~~and it will continue to function as a discontinuous ~~two~~two-way access road ~~for.~~ Vehicles may now enter PWV parkers. ~~These potential from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes; if implemented, would occur~~ have occurred independently of the Proposed Project and since the issuance of the DEIS.

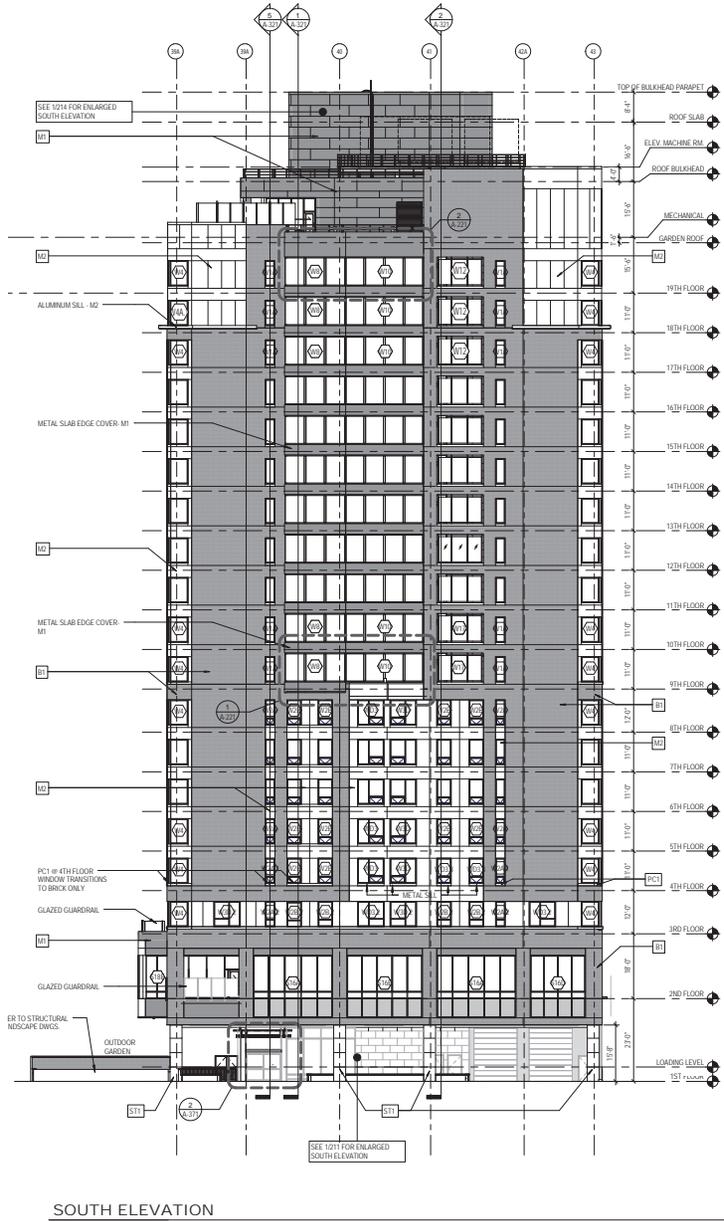
The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway allowing for pick-up and drop-off activity. Signage would prohibit JHL traffic from exiting at West 100th Street, and, thus, all exiting traffic would be directed onto West 97th Street. The actual ~~pick-ups~~pickups and drop-offs would occur on the private loop roadway separate from Park West Drive or West 97th Street. Pick-up and drop-off activities are not anticipated to affect traffic along Park West Drive or West 97th Street.

Project Build Year. Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. It is expected that construction would be completed in a single phase, and that occupants would move into the new facility over the course of approximately ~~four~~ten to ~~ten~~10 months. Therefore, for the purposes of this assessment, a 2018 analysis (“Build”) year is assumed.

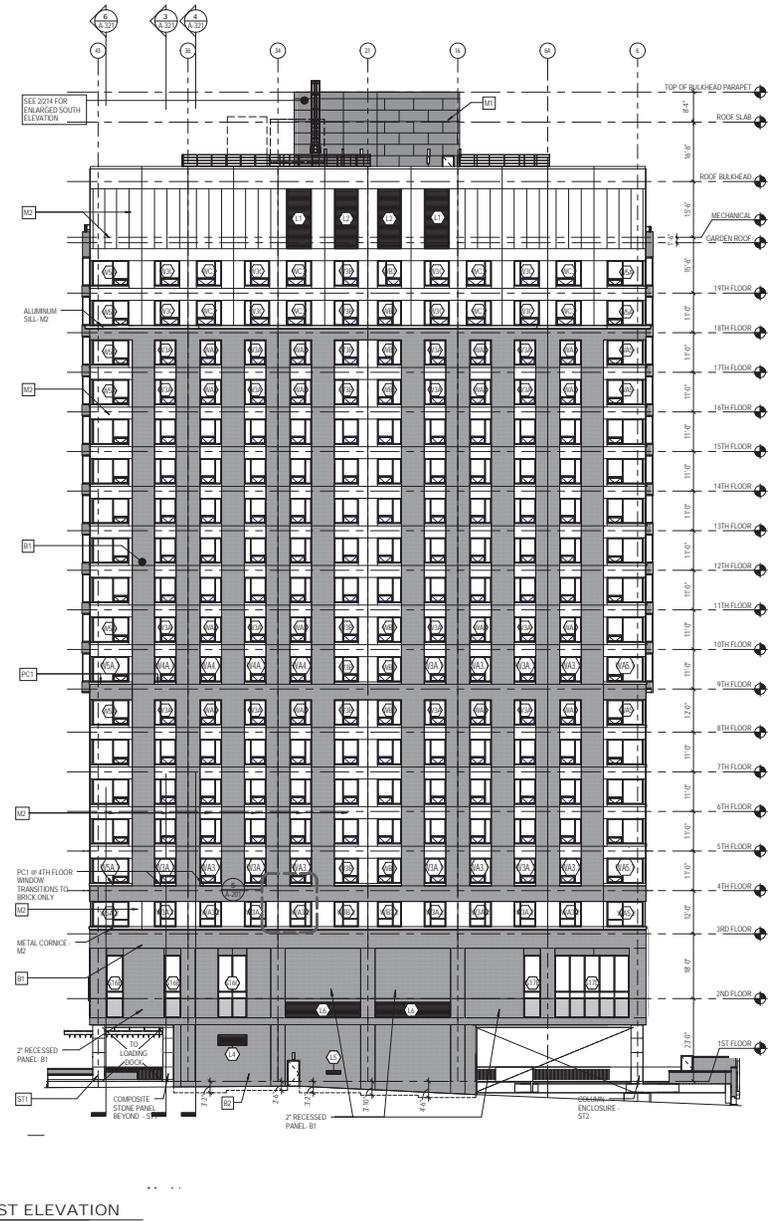
Project Site

The Proposed Project would be located on Block 1852, Lot 5, located at 125 West 97th Street in the borough of Manhattan, New York County, New York. The approximately 0.73±-acre Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west (see Figure 1-1 and Figure 1-2). The Project Site ~~is currently~~was previously occupied by an 88-space, surface, accessory parking lot and trash removal area serving the neighboring PWV residential complex. ~~Both existing uses would be relocated by the PWV property owner~~Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated. As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the

SOURCE: Perkins Eastman

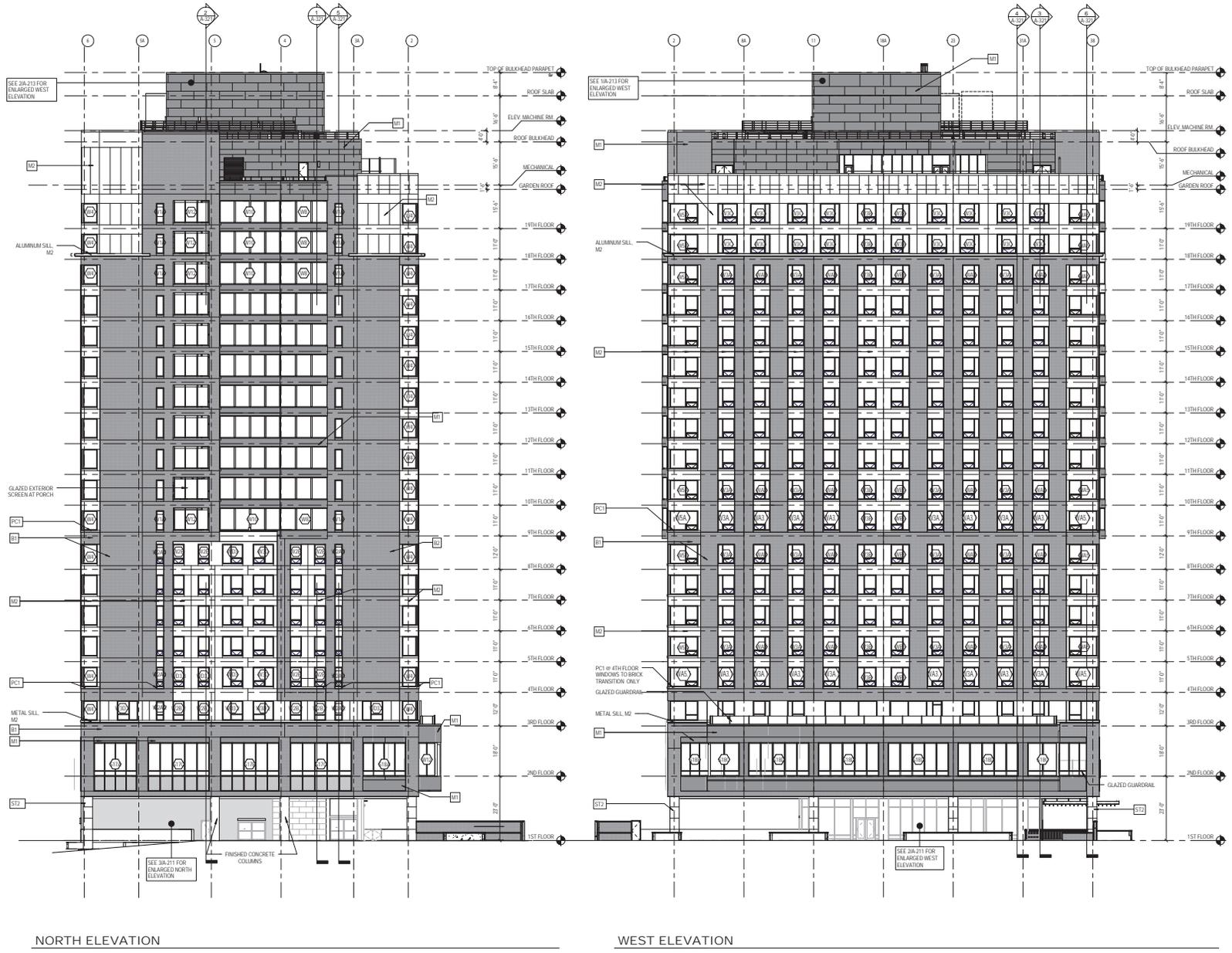


SOUTH ELEVATION



EAST ELEVATION

NOTE: FOR ILLUSTRATIVE PURPOSES ONLY



SOURCE: Perkins Eastman

NOTE: FOR ILLUSTRATIVE PURPOSES ONLY

792 and 784 Columbus Avenue PWV buildings prior to the ~~completion~~construction of the Proposed Project.

Proposed Action

As described above, the Proposed Action would consist of NYSDOH's approval of a construction application filed pursuant to Section 2802 of the *PHL*. This is a discretionary action that requires review under *SEQRA*. The environmental review is being undertaken pursuant to *SEQRA*, which is codified at Article 8 of the *ECL*, and its implementing regulations, promulgated at Part 617 of Title 6 of the *N.Y.C.R.R.* In addition, NYSDOH has promulgated its own implementing regulations at Part 97 of Title 10 of the *N.Y.C.R.R.* There are no other discretionary actions associated with the Proposed Project.

The Proposed Project ~~will~~was also ~~be~~ reviewed in conformance with *SHPA*, especially the implementing regulations of Section 14.09 of *PRHPL*, as well as with *SSGPIPA*. The compatibility of the Proposed Project with the ~~ten~~10 criteria of the *SSGPIPA* ~~will~~was ~~be~~ detailed.

Other Approvals

A New York City Planning Commission ("CPC") certification pursuant to Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution* was approved on March 26, 2012 (see Appendix A). Section 22-42 of the *Zoning Resolution* requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, ~~the~~ CPC must certify to the New York City Department of Buildings ("NYCDOB") that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. If any of the findings are found to exist, a special permit pursuant to Section 74-90 of the *Zoning Resolution* is required for the development, extension or enlargement or change of use. The findings that would trigger a special permit are:

1. That the ratio between the number of existing and approved beds for nursing homes compared to the population of the Community District is relatively high compared to other Community Districts.
2. There is a scarcity of land for general community purposes within the Community District.
3. The incidence of nursing home construction in the past ~~three~~3 years warrants review.

~~The~~ CPC determined that none of these findings exist in Community District 7 and issued the certification.

A foundation permit was obtained from NYCDOB.²

² NYCDOB Permit Number 120797888-01-EQ-FN, issued October 23, 2013.

Future Without the Proposed Project

In the future without the Proposed Project, (the “No-Build Condition”), it is assumed that the Project Site would remain in its current state and continue to function as a parking area/vacant lot. JHL would maintain its existing 514 beds in ~~three~~ 3 distinct buildings on the West 106th Street campus. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement.

No other development projects are currently anticipated to be built within the 400-foot study area by 2018.

Need and Public Purpose

JHL is a member of Jewish Home Lifecare System (the “System”), which operates a geographically-diverse continuum of services for the elderly and disabled in the New York metropolitan area, covering the ~~counties~~ boroughs of Manhattan, the Bronx, Staten Island, Queens, and Brooklyn, and the counties of Westchester, Rockland, Nassau, and Suffolk. The System serves nearly 12,000 individuals per year.

The existing nursing facility, located at 120 West 106th Street, is located in outdated buildings constructed between 1898 and 1964, which are at the end of their useful lives and operate at approximately 65 percent efficiency. The existing facility presents physical challenges that negatively impact residents’ quality of life, mobility, privacy, and independence; the buildings operate inefficiently, are antiquated and require major infrastructure replacement.

JHL’s Proposed Project would result in a modern nursing facility of 414 beds on the Project Site, and would permanently decertify 100 beds from the current complement of 514 NYSDOH-certified beds at the existing facility. This plan is the result of over ~~eight~~ 8 years of planning to identify the best location and best model of care for the JHL facility. Throughout this planning process, JHL coordinated with NYSDOH on the programming and identification of the proposed location. The Proposed Project would enable JHL to continue serving ~~the~~ residents in the community and ~~in~~ the borough in a new, state-of-the-art facility.

~~The~~ As described above, the proposed facility would provide an innovative model of long-term care called “the Green House” living model. The Green House design would create a small home environment that allows ~~more~~ enhanced, interaction, more focused attention and care between residents and staff and allow for greater independence. The model is based on small “homes” consisting of a maximum of 12 elders and staff members organized so that each individual home functions independently with a self-managed work team, providing the full range of personal care and clinical services of a nursing home. The Green House Project is a national organization that sets forth operational and architectural standards necessary for a project to be considered a Green House building, and reviews local Green House projects according to these design and quality criteria. According to these requirements, each floor of the proposed building would include 2 Green House homes, with 12 elders each, living in private rooms. The rooms would be organized adjacent to the hearth area — which would include the living room, dining room, and kitchen — with short corridors. Each home would also include fenced outdoor space, significant window areas in all common areas, and visual sight lines from

the kitchen to the majority of the hearth area, bedrooms, and outdoor space. Each private bedroom would contain a private, full bathroom and natural light. The new, LEED-certified facility would be groundbreaking as the first true urban Green House model to be developed in New York City and New York State, and one of the first nationwide. The facility also would ~~also~~ accommodate the significant shift that is occurring from long-term care to short-stay, post-acute rehabilitation ~~needs~~, with 36 percent of the beds in the proposed facility dedicated to post-acute (short-term rehabilitation) beds~~care~~. The Proposed Project would result in infill development in a dense urban setting with a diverse mixture of uses and proximity to multiple subway and bus lines.

Regulatory Framework

The following section discusses the regulatory framework used to comply with environmental review requirements and identifies the necessary approvals and actions to implement the Proposed Action.

Lead Agency Establishment. Under *SEQR*, the lead agency is the involved state or local agency that is principally responsible for undertaking, funding and/or approving an action. The lead agency is required to perform the environmental review of the action. In particular, the lead agency will determine whether an environmental impact statement is required, and if so, file the statement. Upon receipt of a request from JHL to construct a replacement nursing facility, NYSDOH determined that it should assume lead agency status and conduct a coordinated review among the involved agencies. Accordingly, JHL submitted an *Environmental Assessment Statement* (“*EAS*”) on May 22, 2013, to initiate the *SEQR* process. NYSDOH issued the *EAS* and a lead agency request letter to the involved agencies and interested parties on June 5, 2013. There being no objections, NYSDOH assumed the lead agency role on July 5, 2013.

SEQR Classification. Based on an initial evaluation of the Proposed Project, NYSDOH made a preliminary determination that the Proposed Project is a Type I action pursuant to 6 *N.Y.C.R.R.* 617.4(b)(6)(v) of the *SEQR* implementing regulation pertaining to Article 8 of the ECL and 10 *N.Y.C.R.R.* 97.14(b)(1)(v) of NYSDOH’s regulations implementing *SEQR*.

Determination of Significance. NYSDOH has determined that the Proposed Project may result in one or more significant adverse environmental ~~impact~~impacts and, thus, requires a Draft Environmental Impact Statement (“*DEIS*”). Accordingly, NYSDOH issued a *Positive Declaration Notice of Intent to Prepare a Draft Environmental Impact Statement Determination of Significance* (“*Positive Declaration*”) under *SEQR* on June 5, 2013. The *Positive Declaration* discussed the rationale for the preparation of a *DEIS*.

Scoping Process. The development of the scope of work for the *DEIS* is referred to as “scoping.” Scoping focuses the environmental impact analyses on the key issues to be examined. The first step in the scoping process was the distribution of the *Draft Scoping Document* for the *DEIS*, which presented the draft scope of work for the analyses that will be presented in the *DEIS*. The *Draft Scoping Document* was distributed on June 5, 2013, to the involved agencies and interested parties for review and comment. Notice of the *Positive Declaration* and *Draft Scoping Document* was first published in the New York State Department of Environmental Conservation’s (“*NYSDEC*’s”) *ENB* on June 12, 2013, and the Notice of

Public Scoping Meeting was published in the June 28, 2013, edition of the *New York Daily News*. The Scoping Meeting was subsequently postponed at the request of the community and a second notice of the *Positive Declaration* and *Draft Scoping Document* was published in the *ENB* on July 10, 2013; a Notice of Public Scoping Meeting was published in the July 29, 2013 edition of the *New York Daily News*. The Scoping Meeting was postponed a second time, and the final notice of the *Positive Declaration* and *Draft Scoping Document* was published in the *ENB* on August 7, 2013; a Notice of Public Scoping Meeting was published in the August 17, 2013 edition of the *New York Daily News*.

A public scoping meeting was held for the Proposed Project at 6:30 p.m. on September 17, 2013, at Public School 163 (“P.S. 163”), allowing all involved agencies, interested parties and members of the public an opportunity to provide oral comments on the scope of the DEIS. The comment period for the *Draft Scoping Document* was extended beyond the customary 10-calendar-day period, and written comments were accepted through October 4, 2013. After all comments were considered, NYSDOH prepared and issued a *Final Scoping Document* on January 28, 2014.

Draft Environmental Impact Statement. The DEIS, prepared in accordance with the *Final Scoping Document*, is a comprehensive document that accomplished the following: the systematic consideration of the potential environmental effects of the Proposed Action and Proposed Project, and evaluation of reasonable alternatives, and the identification of reasonable and practicable mitigation measures to reduce or eliminate the significant adverse environmental impacts of the Proposed Project. Accepted methodologies and procedures that have been used in the past in New York and are consistent with *SEQR* have been utilized as a general guide for evaluating the potential environmental impact of the Proposed Project. Specific methodologies and ~~impact~~-significant impact criteria used in the technical analyses are discussed accordingly in each DEIS chapter. The DEIS was issued for public review on March 21, 2014. A *Combined Notice of Completion of the Draft Environmental Impact Statement and Notice of Public Hearing* was published in NYSDEC’s *ENB* on April 2, 2014, and in the March 26, 2014, edition of the *New York Daily News*.

Public Review and Comment Period. During the comment period, the public may review and comment on a DEIS either in writing or at a public hearing that will be convened for the purpose of receiving such comments. The lead agency must publish a notice of the public hearing at least 14 days in advance, and must accept written comments for at least 10 calendar days following the close of the public hearing, or no less than 30 days from the day the DEIS is filed. As described above, a *Combined Notice of Completion of the Draft Environmental Impact Statement and Notice of Public Hearing* was published in NYSDEC’s *ENB* on April 2, 2014, and in the March 26, 2014, edition of the *New York Daily News*. Two public hearing meetings were held for the Proposed Project at Public School 163 (“P.S. 163”), at 6:30 p.m. on May 7, 2014 and 6:30 p.m. on May 8, 2014, allowing all involved agencies, interested parties, and members of the public an opportunity to provide oral and written comments on the DEIS. Written comments on the DEIS were accepted through the close of the public comment period, which ended on Monday, May 19, 2014.

Final Environmental Impact Statement. Once the DEIS public comment period was closed, NYSDOH will prepare prepared the Final Environmental Impact Statement (“FEIS”) once the DEIS public comment period has closed.” The FEIS ~~will summarize~~summarizes and ~~respond~~responds to all substantive comments received during the public comment period. The *Response to Comments on the DEIS Document* is provided in Chapter 19. Once NYSDOH determines that the FEIS is complete, it will issue a Notice of Completion (“NOC”) for the FEIS and circulate the document to the involved agencies, interested parties and the public. The FEIS will be made available to the public and agencies for a minimum of 10 days before NYSDOH makes its findings regarding the Proposed Project under *SEQR*.

Findings Statement. In accordance with the *SEQR* regulations (6 *N.Y.C.R.R.* §617.11[d]), lead and involved agencies each must adopt a formal set of written findings based on the FEIS. The *SEQR Findings Statement* issued in connection with a proposed action must (a) consider the relevant environmental impacts disclosed in the FEIS; (b) weigh and balance the relevant environmental impact with applicable social, economic and other essential consideration (c) provide the rationale for the agency’s decision; (d) certify that the *SEQR* requirements (as specified in 6 *N.Y.C.R.R.* §617) have been met; and (e) certify that, consistent with social, economic and other essential factors, and considering the available reasonable alternatives, the proposed action is one that avoids or ~~minimized~~minimizes adverse environmental impact to the maximum extent practicable by incorporating as conditions to the decision those mitigation measures identified as practicable.

The *SEQR* process is completed once the *Findings Statements* are adopted. The lead and involved agencies will then be able to take action with respect to the Proposed Project, one of the alternatives examined in the EIS, or decide to take no action. Each involved agency must issue its own *SEQR* findings statement before undertaking, approving or funding the Proposed Project.

Coordination with Environmental and Regulatory Agencies. During the preparation of the DEIS and the FEIS, NYSDOH has coordinated with the relevant environmental and regulatory agencies with jurisdiction over issues of concern regarding the Proposed Project. Representatives of these and other federal, state, and local agencies have been involved throughout the Proposed Project’s environmental review process. Agency correspondence related to the Proposed Project is included in Appendix B.

With respect to historic resources, the Proposed Project was reviewed in conformance with *SHPA* in consultation with the New York State Office of Parks, Recreation and Historic Preservation (“OPRHP”), especially the implementing regulations of Section 14.09 of *PRHPL*.

Required Approvals

The Proposed Project requires NYSDOH approval of a construction application pursuant to Section 2802 of the *PHL* (Certificate of Need Project #121075 C). There are no other discretionary actions associated with the Proposed Project.

Analysis Framework

The following discussion provides an overview of the analytical framework used to guide the EIS technical analyses presented in subsequent chapters. Based on the Proposed Project described above, the impact thresholds presented in the *CEQR Technical Manual*, and the comments received during the public scoping process, the EIS assessed the potential of the Proposed Project to result in significant adverse impacts to the following areas: Land Use, Zoning, and Public Policy; Shadows; Historic and Cultural Resources; Hazardous Materials; Water and Sewer Infrastructure; Transportation; Air Quality; Greenhouse Gas Emissions; Noise; Public Health; Neighborhood Character; Construction; Mitigation; and Alternatives. Based on the impact guidance thresholds in the *CEQR Technical Manual*, the following technical areas do not require detailed analyses because the Proposed Project is not likely to result in any significant adverse impacts in these areas: Socioeconomic Conditions, Community Facilities and Services, Open Space, Urban Design and Visual Resources, Natural Resources, Solid Waste and Sanitation Services, and Energy. Screening level analyses for these technical areas were prepared as part of the *EAS* completed for the Proposed Project. In addition, because the Project Site is not located within the state and/or city's respective coastal zones, an assessment of the Proposed Project's consistency with the Waterfront Revitalization Program ("WRP") is not required.

Assumptions Regarding the Proposed Project. The Proposed Project would be constructed over an approximately 30-month period. Upon completion, the Proposed Project would employ about 625 FTE employees at the proposed facility.

Analysis Years. As is standard for environmental impact statements prepared pursuant to *SEQR*, the EIS will provide a description of 2013 existing conditions, ~~and~~ assessments of conditions in the future with the Proposed Project (the "Build Condition") and conditions in the future without the Proposed Project (the "No-Build Condition").³ A single-phase project will be assumed with a build completion date ("Build ~~Year~~year") of 2018.

Alternatives Analysis. ~~Three~~Four alternatives to the Proposed Project are presented and evaluated in Chapter 15, "Alternatives to the Proposed Project." One is the No-Build Alternative, which is the equivalent of the No-Build Condition. The second is the West 106th Street Redevelopment Alternative, which considers a project that would involve the redevelopment of the West 106th Street site with a new nursing facility and a new residential building. ~~The~~Since the issuance of the DEIS, the West 106th Street site is the subject of a current Uniform Land Use Review Procedure ("ULURP") application to rezone the site was rezoned from an R7-2 General Residence District to an R8A General Residence District along West 106th Street and an R8B General Residence District along West 105th Street (ULURP No. 130208ZMM; *CEQR* No. 14DCP084M). A *Negative Declaration Notice of Determination of Nonsignificance* was issued by the New York City Planning Commission ("CPC") on December

³ Additional data were collected in 2014 for the Transportation and Noise analyses.

13, 2013, and the ULURP application is currently undergoing ULURP review.⁴ was approved on July 1, 2014. The third alternative is the No Significant Adverse Impacts Alternative, which considers a project program that would eliminate the Proposed Project's significant adverse impacts. The fourth alternative, the Crane Relocation Alternative, was added in response to public comment on the DEIS, and considers a project that would involve the development of the same replacement nursing care facility as the Proposed Project on the Project Site; however, it would involve locating the tower crane south of the proposed building parallel to West 97th Street during construction as opposed to west of the proposed building. Each alternative is addressed in sufficient detail to enable the comparison of associated environmental impacts, and in terms of attaining the Proposed Project's goals and objectives.

Definition of Study Areas. Specific study areas have been identified for each technical analysis area (i.e., traffic and parking, land use, zoning and public policy, etc.). The study area delineation for each technical area is generally based upon the area that lies within a specified distance from the Project Site, and represents the area that could be affected for that particular impact area as a result of the Proposed Project. These technical study areas are defined at the beginning of each EIS chapter, typically included as part of the methodology section.

Existing Conditions. For each technical area assessed in the EIS, the existing conditions are described first. This assessment establishes a baseline from which future conditions can be projected. ~~existing~~Existing conditions analyses inform the development of reasonable worst-case future conditions.

For example, the traffic analysis identifies the time periods when the greatest number of vehicular trips to and from the Project Site would occur, and then uses this information as the basis for future traffic condition projections, yielding a conservative picture of future conditions.

No-Build Condition. The No-Build Condition provides a future baseline condition that is used to compare and evaluate the incremental changes expected as a result of the Proposed Project. The No-Build Condition is assessed for the same analysis year as the Proposed Project (i.e., the Build ~~Year~~year). Using existing conditions as the starting point, the No-Build Condition adds in changes that are known or expected to be built by the 2018 Build ~~Year~~year. For many technical areas, the No-Build Condition incorporates known development projects that are likely to be completed by the Build ~~Year~~year ("No-Build projects"), and may include development currently under construction or that which can be reasonably anticipated. For some technical areas, such as traffic, an additional background growth factor is incorporated into the No-Build Condition to account for increases associated with general development and increases in population and employment expected in the future. The methodology section included in each EIS chapter specifies how the No-Build Condition was developed since it may vary for certain technical analyses.

⁴http://www.nyc.gov/html/dcp/pdf/env_review/eas/14dcp084m_negative_declaration.pdf.

Absent the Proposed Action, in the No-Build Condition, the Project Site would remain ~~in its current state and continue to function as an accessory parking area~~ vacant lot. JHL would maintain its existing 514 beds in ~~three~~3 distinct buildings on the West 106th Street campus. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement.

No-Build Projects. The area situated within 400 feet of the Project Site boundary was thoroughly reviewed in order to identify known projects or planned developments and initiatives that share a common study area with the Proposed Project and are scheduled to be completed by the Build ~~Year~~year. The New York City Department of City Planning (“NYCDCP”) was contacted. As described in Chapter 2, “Land Use, Zoning, and Public Policy,” no other development projects are currently anticipated to be built within the 400-foot study area by 2018.

Build Condition. The Build Condition was developed by starting with the No-Build Condition, and then adding to it the development that is anticipated to result from the Proposed Project. For most technical areas, projecting the Build Condition involves estimating the quantitative increment that the Proposed Project would add to the No-Build Condition, such as the number of new vehicle trips, new employees, etc. The Build Condition was evaluated against the No-Build Condition, thus enabling the assessment of the Proposed Project’s incremental impacts on the environment.

Identification of Significant Adverse Impacts and Mitigation Measures

Where significant adverse environmental impacts are identified in this EIS, mitigation measures have been developed with the objective of minimizing impacts to the greatest extent practicable. Mitigation is generally based upon a comparison between the No-Build Condition, existing conditions, and regulatory thresholds as appropriate for the affected resource. Where applicable, this EIS discloses reasonable and practicable mitigation measures, when possible, to eliminate significant adverse environmental impacts that would be caused by the Proposed Project.

Chapter 2. Land Use, Zoning, and Public Policy

Introduction

As described in Chapter 1, “Project Description,” the Proposed Project would replace the ~~existing former~~ surface parking lot on the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building, which can be constructed as of right on the Project Site.

This chapter assesses the potential impacts of the Proposed Project on land use, zoning, and public policy for the Project Site and for the 400-foot study area surrounding the Project Site (see Figure 2-1). The analysis compares the probable impacts of the Proposed Project to the impacts of the No-Build Condition, which is described below under “Future Without the Proposed Project.”

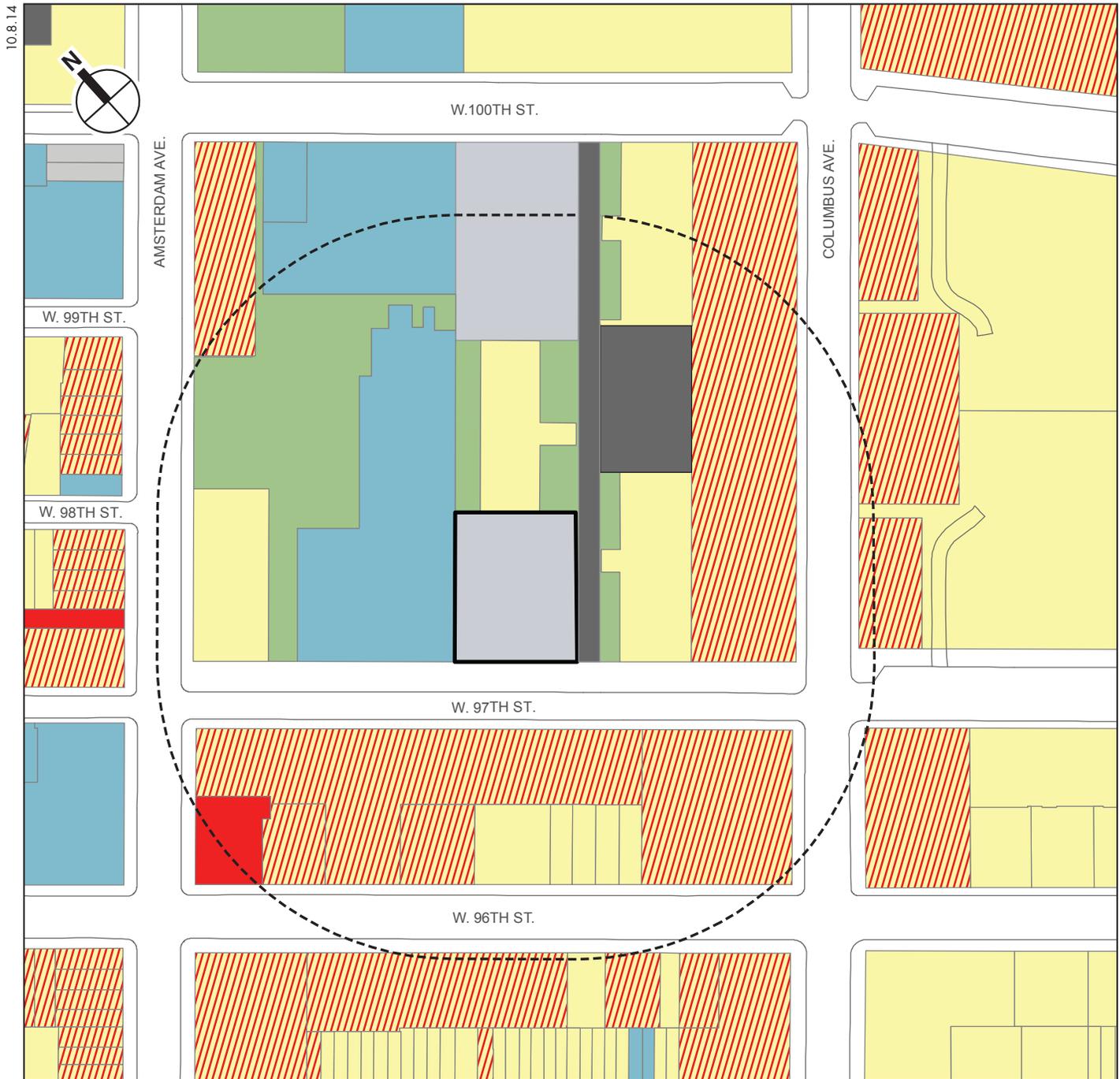
Methodology

This analysis of land use, zoning, and public policy examines the area within 400 feet of the Project Site — the area in which, according to the *CEQR Technical Manual*, the Proposed Project could reasonably be expected to cause potential effects. The land use study area is generally bounded by West 100th Street to the north, West 96th Street to the south, Columbus Avenue to east, and Amsterdam Avenue to the west (see Figure 2-1).

The analysis begins by considering existing conditions in the study area in terms of land use, zoning, and public policy. The analysis then examines land use, zoning, and public policy in the future without the Proposed Project (the “No-Build Condition”) for the 2018 analysis year by identifying developments and potential policy changes expected to occur within that time frame. Probable impacts of the Proposed Project are then identified in comparison to conditions without the Proposed Project.

Existing Conditions

Land Use-Project Site. The approximately 0.73±-acre Project Site is located at 125 West 97th Street (Block 1852, Lot 5) in the borough of Manhattan, New York County, New York (see Figure 2-1). ~~The site is currently~~ Project Site was formerly occupied by an 88-space, accessory surface parking lot and a trash removal area serving the neighboring Park West Village (“PWV”) residential complex. Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated there or elsewhere within PWV. The Project Site is now vacant except for several dumpsters that are located in the trash removal area, which, as currently contemplated, would be relocated prior to the construction of the Proposed Project. The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west.



-  Project Site
-  Study Area Boundary (400-Foot Perimeter)
-  Residential
-  Residential with Commercial Below
-  Hotels
-  Commercial and Office Buildings

-  Public Facilities and Institutions
-  Open Space and Outdoor Recreation
-  Parking Facilities
-  Vacant Land

0 200 FEET
SCALE

Note: As described on page 2-1 of the FEIS, since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated. The Project Site is now vacant. This Figure has been updated to reflect this information.

Land Use
Figure 2-1

On the north sidewalk of West 97th Street, which fronts along the Project Site, a weekly Greenmarket Farmers' Market is hosted every Friday (8:00 a.m. – 2:00 p.m.), comprising approximately 20 vendors.

Land Use-Study Area. The 400-foot study area surrounding the Project Site includes other parking uses, as well as residential, commercial, institutional, and open space uses (See Figure 2-1). The Project Site superblock and the superblock to the east (Block 1833) contain PWV, a mixed-use development originally created as the Manhattantown (renamed the West Park) Urban Renewal Area (“URA”). The former URA was created in 1952, when the land acquisition and disposition were authorized for development according to the approved redevelopment plan for the area (the “Redevelopment Plan” or “Plan”). The purpose of the West Park URA was to improve a deteriorating area and to preserve some existing buildings, including the Trinity Lutheran Church of Manhattan. The Redevelopment Plan established use and bulk controls for parcels in the URA, and originally called for 17 residential buildings clustered on portions of the URA as well as sites for commercial and recreational uses. The original Redevelopment Plan and subsequent modifications were to remain in effect for 40 years from the completion of the project, defined as the time when all certificates of occupancy have been issued for the residential buildings. The final residential certificate of occupancy for the URA was issued in 1966, and the Plan expired on July 22, 2006.

The ~~three~~³ PWV buildings on the Project Site superblock were completed in 1959, and the ~~four~~⁴ buildings on the superblock to the east were completed in 1961. The ~~four~~⁴ 19-story PWV buildings fronting Central Park West on Block 1833 are in condominium ownership, and the block includes an independently-owned-and-operated tennis facility along the east side of Columbus Avenue. The ~~three~~³ 16-story PWV residential buildings on the Project Site superblock contain rental units, and are connected by landscaped open areas, the Project Site ~~parking~~ lot, and another ~~former~~ parking lot on the northern end of the block. The block also contains community facility uses that were contemplated as part of the URA plan, which are described below, and more recent development on areas that were designated for local retail uses under the URA plan. Until 1987, all ~~seven~~⁷ PWV buildings were rent stabilized. Four buildings were subsequently converted to condominiums in 1987 and 1991, although these buildings still include rent-stabilized tenants who lived there prior to conversion and chose not to buy their apartments.

West of the Project Site is Public School 163 (“P.S. 163”) Alfred E. Smith School, a pre-kindergarten through fifth grade school with an enrollment of 651 students. The southwestern corner of the superblock is occupied by a 16-story, 140-unit rental building at 181 West 97th Street, built in 1965 on land that was originally designated for local retail uses in the URA. North of this building and adjacent to P.S. 163 is Happy Warrior Playground, a 1.7-acre park containing basketball and handball courts, and play equipment. Happy Warrior Playground is a jointly-operated playground (“JOP”), which is operated by both the New York City Department of Education (“NYCDOE”) and the New York City Department of Parks and Recreation (“NYCDPR”).

West of the parking lot on the northern end of the block is the Bloomingdale Branch of the New York Public Library (“NYPL”). West of the library is Trinity Lutheran Church. Other

portions of the superblock were originally designated for local retail uses in the URA, but have been redeveloped in recent years. These include the northwest corner of the superblock, which is occupied by 801 Amsterdam Avenue, a 15-story, 100-unit, mixed-use building that is part of the Columbus Square development built between 2007 and 2008. This building contains ground-floor retail, some of which is vacant, as well as the Ryan Women and Children's Center. The eastern end of the superblock contains 808 Columbus Avenue, a 30-story, 359-unit rental apartment that was also built as part of the Columbus Square development. The ground floor of 808 Columbus Avenue contains a Whole Foods grocery store, as well as retail space including T.J. Maxx, Michaels, and Sephora. There are also several entrances around the superblock to underground parking.

South of the Project Site superblock are several mixed-use buildings fronting West 97th Street. These include the Stonehenge Village residential development located at 120 through 160 West 97th Street, which houses ground-floor medical offices, the Chabad Early Learning Center, and a ~~two~~two-story Associated grocery store on the corner of West 97th Street and Amsterdam Avenue. East of Stonehenge Village, fronting West 97th Street, Columbus Avenue, and West 96th Street, is the Archstone West 96th apartment building. On the side fronting West 96th Street, this building contains the Mandell School's fifth through eighth grade facilities. Retail occupies the ground floor along Columbus Avenue, and the West 97th Street ground floor contains the William F. Ryan Community Health Center. The southern side of this block contains several ~~six~~six-story, multifamily, residential buildings and ~~two~~two taller 15- and 17-story residential buildings in the middle of the block. The Stonehenge Village building extends through the block with an entrance on West 96th Street as well. The corner of West 96th Street and Amsterdam Avenue contains a CVS pharmacy in a former bank building built in 1927.

Zoning-Project Site. As shown in Figure 2-2, the Project Site is located within an R7-2 General Residence District. The R7-2 districts allow medium-density apartment houses. Buildings in R7-2 zoning districts can be developed according to height factor regulations — which encourage lower apartment buildings on smaller zoning lots and taller buildings with less lot coverage on larger lots — or Quality Housing regulations, which allow for lower buildings with greater lot coverage. As shown in Table 2-1, R7-2 districts allow a maximum floor area ratio (“FAR”) of 3.44 for residential uses, and 6.5 for community facility uses. The maximum FAR for nursing homes in R7-2 districts is 3.44.

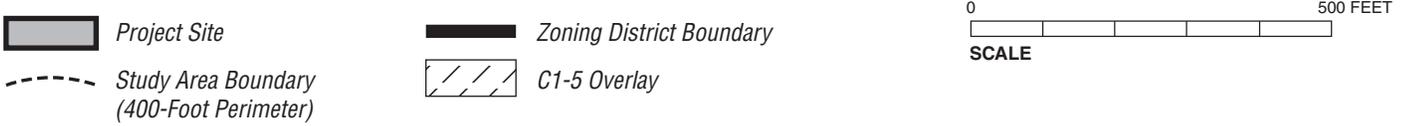
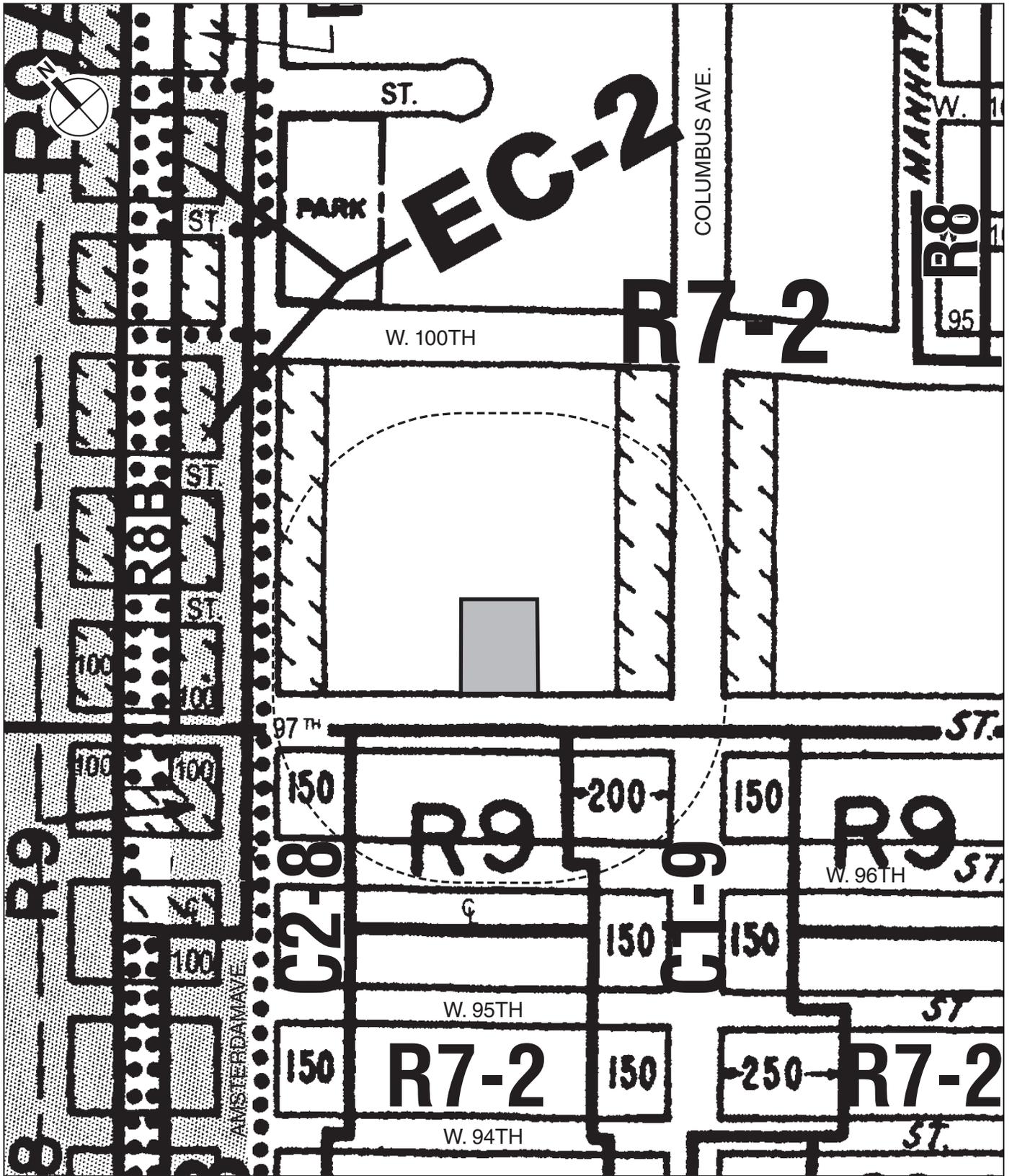


Table 2-1. Zoning Districts in the Study Area by Maximum Floor Area Ratio (FAR) and by Uses

Zoning District	Maximum Floor Area Ratio (FAR)	Uses/Zone Type
R7-2	0.78 to 3.44 Residential ¹ 6.5 Community Facility	Medium-density apartment house districts
R9	0.99 to 7.52 Residential ² 10.0 Community Facility	High-density residential districts along major thoroughfares
C1-5	1.0 Commercial within R1 through R5 2.0 Commercial within R6 through R10	Commercial overlay for neighborhood retail within residence districts
C2-8	10.0 Residential ² 2.0 Commercial 10.0 Community Facility ³	Commercial district that is predominantly residential in character, along major thoroughfares, and typically containing neighborhood retail
Notes:	1. 4.0 residential FAR on a wide street outside the Manhattan Core. 2. Increase in residential FAR with Inclusionary Housing Program bonus. 3. Up to 20 percent increase for a public plaza bonus.	
Sources:	<i>Zoning Resolution of the City of New York</i>	

Zoning-Study Area. In addition to the R7-2 district, the study area also contains an R9 General Residence District, a C1-5 Local Retail District, and a C2-8 Local Service District. The R9 zoning districts are high-density residential districts that are mapped along several major thoroughfares in Manhattan. Developers in R9 districts can build under height factor regulations or the optional Quality Housing regulations. Within the study area, the R9 zoning district is mapped on the block directly south of the Project Site. The C1-5 districts are commercial overlays mapped along within residence districts. They are mapped along streets that serve local retail needs and found throughout lower- and medium-density districts in the city and occasionally in higher-density districts. Typical uses in C1-5 overlay districts include neighborhood grocery stores, restaurants, and beauty parlors. Within the study area, the C1-5 overlay district is mapped on the Project Site superblock, directly west of the Project Site. The C2-8 districts are commercial districts that are predominantly residential in character and are mapped along major thoroughfares in medium- and higher-density areas of the city. Typical retail uses in C2-8 districts are grocery stores, dry cleaners, drug stores, restaurants, and local clothing stores that serve the local population. Within the study area, a C2-8 district is mapped on the southwest corner of West 96th Street and Amsterdam Avenue.

Public Policy-Local PlaNYC. In April 2007, the Mayor’s Office of Long Term Planning and Sustainability released *PlaNYC: A Greener, Greater New York*. An update to PlaNYC in April 2011 built upon the goals established in 2007. PlaNYC represents a comprehensive and integrated approach to planning for New York City’s future. It includes policies to address ~~three~~ three key challenges that the city is expected to face over the next 20 years: (1) population growth; (2) aging infrastructure; and (3) global climate change. In the 2011 update, elements of the plan are organized into 10 categories — housing and neighborhoods, parks and public space, brownfields, waterways, water supply, transportation, energy, air quality, solid waste, and climate change — with corresponding goals and initiatives for each category. An assessment of

the consistency of the Proposed Project with PlaNYC’s sustainability goals is provided below, in “Probable Impacts of the Proposed Project.”

Public Policy-New York State Smart Growth Public Infrastructure Policy Act. In 2010 New York State enacted the *State Smart Growth Public Infrastructure Policy Act* (“SSGPIPA”). The purpose of this act is to maximize the social, economic, and environmental benefits from public infrastructure development through minimizing unnecessary costs of sprawl development. The act mandates that all state agencies not approve, undertake, support, or finance a public infrastructure project unless that project is — to the extent practicable — consistent with 10 smart growth criteria, which are:

1. To advance projects for the use, maintenance, or improvement of existing infrastructure;
2. To advance projects located in municipal centers;
3. To advance projects in developed areas or areas designated for concentrated infill development in a municipally-approved comprehensive land use plan, local waterfront revitalization plan, and/or brownfield opportunity area plan;
4. To protect, preserve, and enhance the state’s resources, including agricultural land, forests, surface and groundwater, air quality, recreation and open space, scenic areas, and significant historic and archeological resources;
5. To foster mixed land uses and compact development, downtown revitalization, brownfield redevelopment, the enhancement of beauty in public spaces, the diversity and affordability of housing in proximity to places of employment, recreation, and commercial development, and the integration of all income and age groups;
6. To provide mobility through transportation choices, including improved public transportation and reduced automobile dependency;
7. To coordinate between state and local government and intermunicipal and regional planning;
8. To participate in community-based planning and collaboration;
9. To ensure predictability in building and land use codes; and
10. To promote sustainability by strengthening existing and creating new communities which reduce greenhouse gas (“GHG”) emissions and do not compromise the needs of future generations, by among other means encouraging broad based public involvement in developing and implementing a community plan and ensuring the governance structure is adequate to sustain its implementation.

A NYSDOH Smart Growth Impact Statement Assessment Form (“SGISAF”) was completed to assist in determining whether the Proposed Project is consistent with *SSGPIPA*, Article 6 of the New York *Environmental Conservation Law* (“*ECL*”), for a variety of policy areas related to land use and sustainable development. The SGISAF is included in Appendix C.

Future Without the Proposed Project

Land Use-Project Site. Absent the Proposed Action, the Project Site would remain in its current state a vacant lot. The dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings. Jewish Home Lifecare, Manhattan (“JHL”) would maintain its existing 514 beds in ~~three~~³ distinct buildings on the West 106th Street campus. It should be noted that the West 106th Street site is the subject of a current Uniform Land Use Review Procedure (“ULURP”) application to rezone the site was recently rezoned from a R7-2 General Residence District to a R8A General Residence District along West 106th Street and a R8B General Residence District along West 105th Street (ULURP No. 130208ZMM; CEQR No. 14DCP084M). ~~A Negative Declaration Notice of Determination of Nonsignificance was issued by the New York City Planning Commission (“CPC”) on December 13, 2013, and the application is currently undergoing ULURP review.~~ Absent the Proposed Action the existing facilities would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement. JHL would not be able to achieve its goal of constructing the first true urban Green House-model nursing facility in New York City and New York State, and would continue to use the existing facilities, which ~~has~~^{have} an institutional design, with long corridors not appropriate for the wheelchair bound.

Land Use-Study Area. ~~In the No-Build Condition the~~The configuration of Park West Drive, the north-south access road within the PWV complex, ~~may be~~^{has been} modified since the issuance of the DEIS as part of the PWV property owner’s planning for the complex, ~~but~~^{is} independent of the Proposed Project. Park West Drive will continue to function as a discontinuous two-way access road for PWV parkers. These potential changes, if implemented, would occur independently of the Proposed Project. Vehicles may now enter PWV from either West 97th Street or West 100th Street but must exit via West 100th Street.

No other development projects are currently anticipated to be built within the 400-foot study area by 2018.

Zoning and Public Policy-Project Site/Study Area. No changes to zoning or public policy affecting the Project Site or the 400-foot study area are currently anticipated by 2018. Existing zoning controls, as described above under “Existing Conditions,” are expected to remain in force.

Probable Impacts of the Proposed Project

Land Use-Project Site. The Proposed Project would be completed in 2018. The Proposed Project would ~~replace the existing, approximately 31,804 square foot (“sf”), 88-space, accessory surface parking lot and trash removal area on the Project Site with~~^{consist of} a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building on the Project Site. ~~Both existing uses~~^{Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the parking formerly located on the Project Site has been relocated.} As currently contemplated, the dumpsters currently located on the Project Site would be relocated by the PWV property owner behind the 792 and 784 Columbus Avenue

PWV buildings prior to the development of the Proposed Project and independent of the Proposed Project.—Users of the existing surface parking lot would receive substitute nearby parking within the PWV complex (the property owner commenced construction of the relocated surface parking lot in March 2014). The proposed building would have ~~three~~3 access areas: (1) a public pedestrian entrance on West 97th Street with access to the reception, main lobby, and resident and family areas; for residents, visitors, staff, and the general public; (2) a public vehicular entrance on the north side of the building to the same areas via a covered, semi-circular driveway for patient drop off and pick up, including ambulette and taxi access, utilizing the existing driveway along the eastern end of the Project Site for access from West 97th Street; and (3) loading and service access on West 97th Street. The ground-floor level would include an approximately 8,700-gsf landscaped area along the west side of the Project Site, of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard.

The Proposed Project would include a total of 414 beds, with 264 long-term-care beds located on the 9th floor through the 19th floor. Each floor would house 24 beds that include ~~two~~2 “Green House” homes, complete with living and dining areas, a kitchen, private bedrooms and bathrooms with showers, and staff support areas. Another 150 post-acute (short-term rehabilitation) beds would be located on the 4th floor through the 8th floor, along with community dining and decentralized therapy and activity space. The remaining floors would contain shared common areas, administrative offices, and service and support areas. The building would have ~~one~~1 cellar level and ~~one~~1 mechanical story, and would include an approximately 1,950-gsf rooftop garden for JHL residents and their visitors. The proposed building would be approximately 275 feet in height.

Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. It is expected that construction would be completed in a single phase, and that occupants would move into the new facility over the course of approximately ~~four~~4 to ~~ten~~10 months. Therefore, for the purposes of this assessment, a 2018 analysis year is assumed.

The Proposed Project would result in a new land use on the Project Site, but would be in keeping with residential uses in the study area, and would be compatible with community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163 Alfred E. Smith School — as well as commercial uses.

GrowNYC, the New York City-sponsored green market organization that hosts the farmers market on the sidewalk in front of the Project Site, is currently exploring the possibility of a safe continuation of the market during construction, including the temporary relocation of the market farther west along West 97th Street. JHL has met with GrowNYC and is supportive of GrowNYC’s efforts. Upon completion of the Proposed Project, the weekly Greenmarket Farmers’ Market could relocate back to its current location in front of the Project Site.

Land Use-Study Area. The Proposed Project would result in a change in use on the Project Site, but would not alter the mix of uses in the study area, which include residential uses as well as community facilities. Accordingly, the study area would continue to include a mix of

residential, commercial, community facility, parking, and open space uses. Therefore, the Proposed Project would not result in any significant adverse impacts related to land use.

Zoning-Project Site/Study Area. The Proposed Project can be constructed as of right and would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution of the City of New York* (“*Zoning Resolution*”). No zoning map changes, zoning text changes, zoning special permits, New York City Board of Standards and Appeals (“BSA”) variances or special permits, or park mapping actions are required to implement the Proposed Project. The Proposed Project would result in the construction of a building that is consistent with and permitted under existing zoning, which permits up to 1,061,154 square feet of zoning floor area (“zfa”) for community facilities within the zoning lot. In addition, the Proposed Project would comply with Section 22-42, “Certification of Certain Community Facility Uses,” of the *Zoning Resolution*, which requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the CPC must certify to the New York City Department of Buildings (“NYCDOB”) that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. If any of the findings are found to exist, a special permit pursuant to Section 74-90 of the *Zoning Resolution* is required for the development, extension or enlargement or change of use. The findings that would trigger a special permit are:

1. That the ratio between the number of existing and approved beds for nursing homes compared to the population of the Community District is relatively high compared to other Community Districts.
2. There is a scarcity of land for general community purposes within the Community District.
3. The incidence of nursing home construction in the past ~~three~~³ years warrants review.

The CPC determined that none of these findings exist in Community District 7 and the certification was approved on March 26, 2012 (see Appendix A).

Public Policy-Local PlaNYC. ~~PlaNYC~~^{PlaNYC} has sustainability goals in several areas that are relevant to the Proposed Project, including air quality, water quality and land use, open space, natural resources, and transportation. The consistency of the Proposed Project with these PlaNYC objectives is assessed below.

Air Quality. PlaNYC’s air quality goal — of achieving the cleanest air quality of any big U.S. city — is supported by a strategy to reduce road vehicle and other transportation emissions, reduce emissions from buildings, pursue natural solutions to improve air quality, to better understand the scope of the challenge, and to update codes and standards accordingly.

According to the *CEQR Technical Manual*, a project would generally be consistent with PlaNYC’s air quality initiatives if it includes one or more of the following elements: the promotion of mass transit; the use of alternative fuel vehicles; the installation of anti-idling technology; the use of retrofitted diesel trucks; the use of biodiesel in vehicles and in heating oil;

the use of ultra-low-sulfur diesel (“ULSD”) fuel and retrofitted construction vehicles; the use of cleaner-burning heating fuels; or the planting of street trees and other vegetation.

The Proposed Project would include an approximately 8,700-gsf landscaped area along the west side of the Project Site of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard. The Proposed Project would also include an approximately 1,950-gsf rooftop garden for JHL residents and their visitors. In addition, the Proposed Project would comply with the street tree planting requirements of the *Zoning Resolution* for the zoning lot, and would also replace trees removed from the Project Site. As part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th and West 100th Streets, and Columbus Avenue, and additional trees would be planted off site at the direction of NYCDPR. The size and species of the proposed replacement trees would be determined by NYCDPR. Trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property. As discussed in Chapter 13, “Construction,” construction of the Proposed Project would include an extensive diesel emissions reduction program including diesel particle filters for large construction engines, ultra-low sulfur diesel, and retrofitted construction vehicles. Overall, the proposed emission reduction program is expected to significantly reduce pollutant emissions during the construction of the Proposed Project. As discussed in Chapter 8, “Air Quality,” the Proposed Project would use natural gas for heating, which is considered a cleaner-burning fuel than oil. In addition, the location of the Proposed Project would promote commuting via mass transit for workers. For these reasons, the Proposed Project would be consistent with PlaNYC’s air quality goals.

Water Quality. PlaNYC’s water quality goals are focused on improving the quality of the city’s waterways to increase opportunities for recreation and restore coastal ecosystems. PlaNYC aims to improve water quality by removing industrial pollution from waterways, protecting and restoring wetlands, aquatic systems and ecological habitats, continuing construction of infrastructure upgrades, and using green infrastructure to manage storm water.

According to the *CEQR Technical Manual*, a project would generally be consistent with PlaNYC’s water quality initiatives if it includes one or more of the following elements: expanding and improving wastewater treatment plants; protecting and restoring wetlands, aquatic systems, and ecological habitats; expanding and optimizing the sewer network; building high level storm sewers; expanding the amount of green, permeable surfaces across the city; expanding the Bluebelt system; incorporating green infrastructure to manage storm water; consistency with the Sustainable Stormwater Management Plan; building systems for on-site management of storm water runoff; incorporating plantings and storm water management within parking lots; building green roofs; protecting wetlands; using water-efficient fixtures; or implementing a water conservation project.

The Proposed Project would result in ~~the demolition of the existing parking lot and trash removal area and~~ the redevelopment of the Project Site with a new building, including a ground-

floor landscaped plaza and a rooftop garden. As described in Chapter 6, “Water and Sewer Infrastructure,” the Proposed Project would comply with the most recent requirements of the New York City Department of Environmental Protection (“NYCDEP”) for the retention and detention of storm water to minimize the potential for combined sewer overflow (“CSO”). In addition, the Proposed Project would be designed with a commitment to Leadership in Energy and Environmental Design (“LEED”) certification, which would incorporate water saving elements. Therefore, the Proposed Project would be consistent with PlaNYC water quality goals.

Land Use. PlaNYC sets forth the goals of creating homes for approximately ~~one~~one million residents, while making housing more sustainable and affordable. These goals are to be achieved by PlaNYC initiatives that encourage publicly-initiated rezonings, creation of new housing on public land, expansion of targeted affordability programs, and exploration of additional areas of opportunity.

According to the *CEQR Technical Manual*, a project would generally be consistent with PlaNYC’s land use initiatives if it includes one or more of the following elements: transit-oriented development; preserving and upgrading current housing; promoting walkable destinations for retail and services; reclamation of underutilized waterfronts; adaptation of outdated buildings to new uses; development of underutilized areas to knit neighborhoods together; decking over rail yards, rail lines, and highways; extension of the Inclusionary Housing program in a manner consistent with PlaNYC; preservation of existing affordable housing; or redevelopment of brownfields.

The Proposed Project would support PlaNYC’s land use goals by developing an underutilized site in a manner that is consistent with current zoning. The Proposed Project would create a new, state-of-the-art, efficient facility. Accordingly, the Proposed Project would be consistent with PlaNYC’s land use goals.

Open Space. As outlined in PlaNYC, the city has a goal of ensuring that all New Yorkers live within a 10-minute walk of a park. PlaNYC’s ~~seven~~seven open space initiatives aim to achieve this objective by making existing resources accessible to more New Yorkers, expanding hours at existing resources, and reimagining the public realm to create or enhance public spaces.

According to the *CEQR Technical Manual*, a project is generally consistent with PlaNYC’s open space initiatives if it includes one or more of the following elements: completion of underdeveloped destination parks; provision of multi-purpose fields; installation of new lighting at fields; creation or enhancement of public plazas; or planting of trees and other vegetation.

As described above, the ground-floor level of the proposed building would include an approximately 8,700-gsf landscaped area along the west side of the Project Site of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard. In addition, the facility’s residents introduced by the Proposed Project and their visitors would be served by an approximately 1,950-gsf rooftop garden. The Proposed Project would also comply with the street tree planting requirements of the *Zoning Resolution* for the zoning lot, and would also replace trees removed from the Project Site during construction. As part of the BPP and the Forestry Application, as currently contemplated, approximately 3 existing street

trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th and West 100th Streets, and Columbus Avenue, and additional trees would be planted off site at the direction of NYCDPR. The size and species of the proposed replacement trees would be determined by NYCDPR. Trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property. Accordingly, the Proposed Project would be consistent with PlaNYC's open space goals.

Natural Resources. Conservation of the city's natural resources is a key objective of PlaNYC. According to the *CEQR Technical Manual*, a project is generally consistent with PlaNYC's natural resources initiatives if it includes one or more of the following elements: planting street trees and other vegetation; protecting wetlands; creating new open space; minimizing or capturing storm water runoff; or redeveloping brownfields.

As described above, the Proposed Project would include an approximately 8,700-gsf landscaped area along the west side of the Project Site of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard. In addition, the facility's residents introduced by the Proposed Project and their visitors would be served by an approximately 1,950-gsf rooftop garden. As part of the Proposed Project, and per the BPP and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th and West 100th Streets, and Columbus Avenue, and additional trees would be planted off site at the direction of NYCDPR. The size and species of the proposed trees would be determined by NYCDPR. Sixteen trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property. In addition, the Proposed Project would comply with the most recent NYCDEP requirements for the retention and detention of storm water to minimize the potential for CSOs. Therefore, the Proposed Project would result in new vegetation and would be consistent with PlaNYC's natural resource goals.

Transportation. PlaNYC's transportation goals are to add transit capacity for 1 million more residents, visitors, and workers, and to reach a full state of good repair on the city's roads, subways, and railroads. PlaNYC identifies 16 transportation initiatives, which are intended to build and expand transit infrastructure, improve transit service on existing infrastructure, promote other sustainable transportation modes, reduce congestion, achieve the state of good repair, and develop new funding sources for regional transit financing.

According to the *CEQR Technical Manual*, a project is generally consistent with PlaNYC's transportation initiatives if it includes one or more of the following elements: transit-oriented development; promoting cycling and other sustainable modes of transportation; improving ferry services; making bicycling safer and more convenient; enhancing pedestrian access and safety; facilitating freight movements; maintaining and improving roads and bridges; managing roads more efficiently; increasing the capacity of mass transit; providing new

commuter rail access to Manhattan; improving and expanding bus service; improving commuter rail service; or improving access to existing transit.

The Proposed Project would result in infill development in a dense urban setting with a diverse mixture of uses and proximity to multiple subway and bus lines. In addition, as described in Chapter 9, “Greenhouse Gas Emissions,” the Proposed Project is located next to a major protected, southbound bike route on Columbus Avenue, (currently beginning at West 96th Street but planned to extend further north), and near the northbound bike route on Central Park West. Bicycle storage, showers, and changing rooms would be provided within the proposed building, and JHL would continue to provide its employees with access to tax-free options for commuter expenses. JHL operates a shuttle bus for patient transport and would continue to do so at the new location; JHL is investigating the option of upgrading to hybrid-engine shuttles. Therefore, the Proposed Project would encourage transit use, and promote cycling and other sustainable modes of transportation, and would be consistent with PlaNYC’s transportation goals.

Public Policy-New York State Smart Growth Public Infrastructure Policy Act. A SGISAF was completed for the Proposed Project and is included in Appendix C. As described on the SGISAF, the Proposed Project would be consistent with *SSGPIPA* and would generally support the smart growth criteria established by the legislation. The compatibility of the Proposed Project with the 10 criteria of the *SSGPIPA* is detailed below.

To advance projects for the use, maintenance or improvement of existing infrastructure. The Proposed Project, which would result in the development of a new building to replace the existing ~~accessory parking~~vacant lot, would connect to water supply, sewer, and energy infrastructure on the Project Site superblock.

The Proposed Project demands on the New York City water supply and associated infrastructure would be negligible. To avoid impacts on New York City’s sanitary and storm water infrastructure (which is a combined system in the location of the Project Site), the Proposed Project would employ storm water source control best management practices (“BMPs”) to reduce storm water runoff volumes to the combined sewer system, thus alleviating the demand on the sewer system as compared to existing conditions (which comprise a surface parking lot with impervious surface coverage). BMPs would also include measures to reduce water consumption and sanitary sewer discharges (such as low-flow fixtures) to further minimize demand on the combined sewer system. The Proposed Project would replace an outdated existing nursing facility, located at 120 West 106th Street, which did not incorporate these measures.

In terms of energy infrastructure demand, the existing nursing facility, located at 120 West 106th Street, is housed in ~~three~~3 distinct, outdated buildings constructed between 1898 and 1964 which are at the end of their useful lives and operating inefficiently. The existing facility presents physical challenges that negatively impact residents’ quality of life, mobility, privacy, and independence; the buildings operate inefficiently, are antiquated and require major infrastructure replacement. The Proposed Project would result in the construction of a state-of-the-art and efficiently-designed facility that would support the 414 residents in a single building.

The new facility would incorporate sustainable design elements and systems. Therefore, the Proposed Project would be supportive of this criterion.

To advance projects located in municipal centers. The Proposed Project would result in infill development in a dense urban setting with a diverse mixture of uses and proximity to multiple subway and bus lines. In addition, as described in Chapter 9, “Greenhouse Gas Emissions,” JHL would continue to provide its employees with access to tax-free options for commuter expenses, and would continue to operate a shuttle bus for patient transport. Further, JHL is investigating the option of upgrading to hybrid-engine shuttles. Therefore, the Proposed Project would be consistent with this criterion.

To advance projects in developed areas or areas designated for concentrated infill development in a municipally-approved comprehensive land use plan, local waterfront revitalization plan and/or brownfield opportunity area plan. As described previously in Chapter 2, “Land Use, Zoning, and Public Policy,” the Proposed Project is located in the former West Park URA, which expired in 2006. The URA was created in 1952, when the land acquisition and disposition were authorized for development according to the approved Redevelopment Plan for the area. The purpose of the West Park URA was to improve a deteriorating area and to preserve some existing buildings, including the Trinity Lutheran Church of Manhattan. The Redevelopment Plan established use and bulk controls for parcels in the URA, and originally called for 17 residential buildings clustered on portions of the URA as well as sites for commercial and recreational uses. The original Redevelopment Plan and subsequent modifications were to remain in effect for 40 years from the completion of the project, defined as the time when all certificates of occupancy have been issued for the residential buildings. The final residential certificate of occupancy for the URA was issued in 1966 and, as described above, the Redevelopment Plan expired on July 22, 2006. With expiration of the URA Plan, development on the Project Site is now governed by the applicable requirements of the *Zoning Resolution*.

To protect, preserve, and enhance the state’s resources, including agricultural land, forests, surface and groundwater, air quality, recreation and open space, scenic areas, and significant historic and archeological resources. The shadows impact assessment in Chapter 3, “Shadows,” concluded that the proposed building would cast new shadows on the Happy Warrior Playground for 2¼ hours in the early spring and fall, and up to approximately 4½ hours in winter. These new shadows would not reach any areas of the playground containing trees or other vegetation in March 21/September 21, and could not affect the trees in winter when they have no leaves. The analysis concluded that the new shadows would not significantly alter the public’s use of the Happy Warrior Playground and that the Proposed Project would not cause a significant adverse impact to this resource, or any other resources. Otherwise, the Proposed Project would not have an adverse impact on agricultural land, forests, surface and groundwater, air quality, recreation and open space, scenic areas. Additionally, the New York State Office of Parks, Recreation and Historic Preservation (“OPRHP”) has determined that the Proposed

Project ~~will~~would not have an adverse impact on cultural resources listed in or eligible for listing in the National and/or State Registers of Historic Places.¹

To foster mixed land uses and compact development, downtown revitalization, brownfield redevelopment, the enhancement of beauty in public spaces, the diversity and affordability of housing in proximity to places of employment, recreation and commercial development, and the integration of all income and age groups. The Proposed Project would foster compact development by replacing JHL's ~~three~~3 existing nursing facility buildings located at 120 West 106th Street, which operate at 65 percent efficiency, and require major infrastructure replacement. The Proposed Project would result in the development of a state-of-the-art and efficiently-designed facility that would support the 414 residents in a single building, and would be designed with a commitment to LEED certification. Therefore, the Proposed Project would be supportive of this criterion.

To provide mobility through transportation choices including improved public transportation and reduced automobile dependency. The Project Site is well-served by public transit services, including the No. 1, No. 2, and No. 3 subway lines and the M7, M11, and M106 buses. However, the Proposed Project would not result in changes to the Project Site's worker populations, or their transportation choices. The Proposed Project is located next to a major protected, southbound bike route on Columbus Avenue, (currently beginning at West 96th Street but planned to extend further north), and near the northbound bike route on Central Park West. Bicycle storage, showers, and changing rooms would be provided within the proposed building, and JHL would continue to provide its employees with access to tax-free options for commuter expenses. JHL currently operates a shuttle bus for patient transport and would continue to do so at the new location; JHL is investigating the option of upgrading to hybrid-engine shuttles. Therefore, the Proposed Project would encourage transit use, and promote cycling and other sustainable modes of transportation, and would be supportive of this criterion.

To coordinate between state and local government and intermunicipal and regional planning. NYSDOH, as the only state agency with a discretionary action, is serving as the lead agency for the environmental review. Other ~~involved agencies and interested parties~~agencies include the OPRHP and the NYCDOB.²

To participate in community-based planning and collaboration. A public scoping meeting was held for the Proposed Project at 6:30 p.m. on September 17, 2013, at P.S. 163 (163 West 97th Street, in Manhattan, New York) allowing all involved agencies, interested parties and members of the public an opportunity to comment on the scope of the DEIS. The comment period for the *Draft Scoping Document* was extended beyond the customary 10-calendar-day period, and written comments were accepted until October 4, 2013. After all comments were considered, NYSDOH prepared and issued the *Final Scoping Document*. ~~Once the~~The DEIS is

¹ In a letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the State and National Register of Historic Places (see Appendix B).

² Previously, a CPC certification pursuant to Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution of the City of New York* was approved on March 26, 2012. A foundation permit was obtained from NYCDOB.

~~certified as complete, there will be a comment period during which the was issued for public may review on March 21, 2014 and comment on the DEIS either in writing or at a2 public hearing that will be convened for the purpose of receiving such comments~~ meetings were held for the Proposed Project at P.S. 163, at 6:30 p.m. on May 7, 2014 and 6:30 p.m. on May 8, 2014. During the comment period and at the public hearings, all involved agencies, interested parties and members of the public could provide oral and written comments on the DEIS. Written comments on the DEIS were accepted through the close of the public comment period, which ended on Monday, May 19, 2014. Once the DEIS public comment period ~~has~~was closed, NYSDOH ~~will prepare the~~prepared this Final Environmental Impact Statement (“FEIS”), which ~~will summarize~~summarizes and ~~respond~~responds to all substantive comments received during the public comment period. The *Response to Comments on the DEIS Document* is provided in Chapter 19. Once NYSDOH determines that the FEIS is complete, it will issue a Notice of Completion (“NOC”) for the FEIS and circulate the document to the ~~involved~~interested agencies, interested parties and the public. The FEIS will be made available to the public and agencies for a minimum of 10 days before NYSDOH makes its finding regarding the Proposed Project under *SEQR*. In addition, JHL has had ongoing dialogue with Community Board 7, the P.S. 163 Task Force, the New York City School Construction Authority (“NYCSCA”), and the New York City Department of Education (“NYCDOE”). JHL met with the P.S. 163 Task Force, along with SCA and DOE on April 9, 2014 to discuss concerns about construction of the Proposed Project and P.S. 163. Following that meeting, JHL provided additional information about the Proposed Project requested by the P.S. 163 Task Force, as well as responses to specific questions. Therefore, the Proposed Project would be supportive of this criterion.

To ensure predictability in building and land use codes. As described previously in Chapter 2, “Land Use, Zoning, and Public Policy,” the Proposed Project would be in keeping with existing residential uses in the study area, and would be compatible with community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163 Alfred E. Smith School — as well as commercial uses. The Proposed Project would not alter the mix of uses in the study area, and the study area would continue to include a mix of residential, commercial, institutional, parking, and open space uses. The Proposed Project would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution* and building code. The Proposed Project would result in the construction of a building allowable under existing zoning, which permits up to 1,061,154 square feet of zoning floor area for community facilities within the zoning lot. In addition, the Proposed Project would comply with Section 22-42, “Certification of Certain Community Facility Uses,” of the *Zoning Resolution*, which requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the CPC must certify to NYCDOB that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. ~~The~~ CPC determined that none of these findings exist in Community District 7 and the certification was approved on March 26, 2012. Overall, the Proposed Project would not result in any significant adverse impacts to land use, zoning, or public policy, and would comply with the building code and, therefore, the Proposed Project would be supportive of this criterion.

To promote sustainability by strengthening existing and creating new communities which reduce greenhouse gas emissions and do not compromise the needs of future generations, by among other means encouraging broad based public involvement in developing and implementing a community plan and ensuring the governance structure is adequate to sustain its implementation. As discussed in Chapter 9, “Greenhouse Gas Emissions,” energy measures to be implemented as part of the Proposed Project under LEED are expected to reduce energy expenditure by at least 10 percent, and may reduce energy expenditure by as much as 20 percent, as compared to a baseline building designed to meet but not exceed building energy code requirements. These measures would also result in development that is consistent with the city’s emissions reduction goal, as demonstrated by the review of the PlaNYC goals of (1) building efficient buildings; (2) using clean power; (3) transit-oriented development and sustainable transportation; (4) reducing construction operation emissions; and (5) using building materials with low-carbon intensity, as defined in the *CEQR Technical Manual*. Therefore, the Proposed Project would be supportive of this criterion.

Based on the information presented above demonstrating consistency with PlaNYC and the New York *State Smart Growth Public Infrastructure Policy Act*, the Proposed Project would not result in any significant adverse impacts related to public policy.

Conclusions

The Proposed Project would result in a new land use on the Project Site, but would be in keeping with residential uses in the study area, and would be compatible with community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163 Alfred E. Smith School — as well as commercial uses. The Proposed Project would not alter the mix of uses in the study area, which include residential uses as well as community facilities. The Proposed Project would result in the construction of a building that is consistent with and permitted under existing zoning, would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution*. The Proposed Project would comply with Section 22-42, “Certification of Certain Community Facility Uses,” of the *Zoning Resolution*, for which the certification was approved on March 26, 2012. The Proposed Project was found to be consistent with PlaNYC’s sustainability objectives relevant to the Proposed Project, and the Proposed Project was found to be generally consistent with the relevant Smart Growth Criteria in the *SSGPIPA*. Overall, the Proposed Project would be compatible with uses in the study area, and would not result in any significant adverse impacts to land use, zoning, or public policy.

Chapter 3. Shadows

Introduction

According to the *CEQR Technical Manual*, a shadows assessment is required if the Proposed Project would result in structures of 50 feet or more, or if the Project Site is located adjacent to, or across the street from, a sunlight-sensitive resource. Sunlight-sensitive resources can include parks, playgrounds, gardens, and other publicly-accessible open spaces; sunlight-dependent features of historic resources; and important natural features such as water bodies. The Proposed Project would result in an approximately 275-foot-tall nursing facility on the Project Site. In addition, the Project Site is located adjacent to the Happy Warrior Playground. Therefore, a shadows assessment is warranted.

Definitions and Methodology

This analysis has been prepared in accordance with New York *CEQR* procedures and follows the guidelines of the *CEQR Technical Manual*.

Definitions. Incremental shadow is the additional, or new, shadow that a structure resulting from a Proposed Project would cast on a sunlight-sensitive resource.

Sunlight-sensitive resources are those resources that depend on sunlight or for which direct sunlight is necessary to maintain the resource's usability or architectural integrity. Such resources generally include:

- *Public open space* (e.g., parks, beaches, playgrounds, plazas, schoolyards, greenways, landscaped medians with seating). Planted areas within unused portions of roadbeds that are part of the Greenstreets program are also considered sunlight-sensitive resources.
- *Features of architectural resources that depend on sunlight for their enjoyment by the public.* Only the sunlight-sensitive features need be considered, as opposed to the entire resource. Such sunlight-sensitive features might include: design elements that depend on the contrast between light and dark (e.g., recessed balconies, arcades, deep window reveals); elaborate, highly carved ornamentation; stained glass windows; historic landscapes and scenic landmarks; and features for which the effect of direct sunlight is described as playing a significant role in the structure's importance as a historic landmark.
- *Natural resources* where the introduction of shadows could alter the resource's condition or microclimate. Such resources could include surface water bodies, wetlands, or designated resources such as coastal fish and wildlife habitats.

Non-sunlight-sensitive resources include, for the purposes of *CEQR*:

- City streets and sidewalks (except Greenstreets);

- *Private open space* (e.g., front and back yards, stoops, vacant lots, and any private, nonpublicly-accessible open space);
- *Project-generated open space* cannot experience a significant adverse shadow impact from the project, according to *CEQR*, because without the project the open space would not exist. However, a qualitative discussion of shadows on the project-generated open space should be included in the analysis.

A significant adverse shadow impact occurs when the incremental shadow added by a Proposed Project falls on a sunlight-sensitive resource and substantially reduces or completely eliminates direct sunlight, thereby significantly altering the public's use of the resource or threatening the viability of vegetation or other resources. Each case must be considered on its own merits based on the extent and duration of new shadow and an analysis of the resource's sensitivity to reduced sunlight.

Methodology. Following the guidelines of the *CEQR Technical Manual*, a preliminary screening assessment must first be conducted to ascertain whether a project's shadow could reach any sunlight-sensitive resources at any time of year. The preliminary screening assessment consists of ~~three~~ 3 tiers of analysis. The first tier determines a simple radius around the proposed building representing the longest shadow that could be cast. If there are sunlight-sensitive resources within this radius, the analysis proceeds to the second tier, which reduces the area that could be affected by project shadow by accounting for the fact that shadows can never be cast between a certain range of angles south of the Project Site due to the path of the sun through the sky at the latitude of New York City.

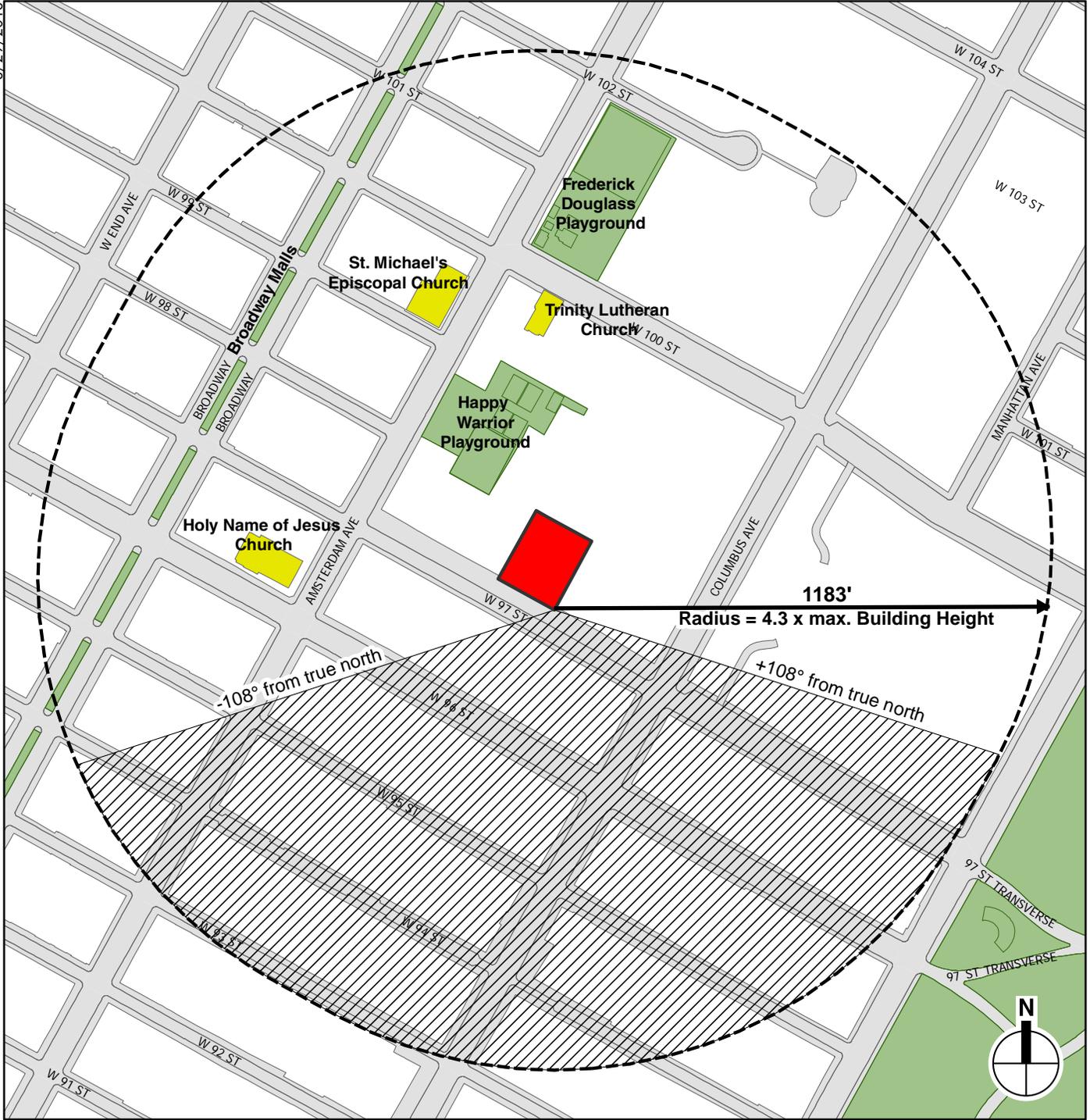
If the second tier of analysis does not eliminate the possibility of new shadows on sunlight-sensitive resources, a third tier of screening analysis further refines the area that could be reached by project shadow by looking at specific representative days in each season and determining the maximum extent of shadow over the course of each representative day.

If the third tier of analysis does not eliminate the possibility of new shadows on sunlight-sensitive resources, a detailed shadow analysis is required to determine the extent and duration of the incremental shadow resulting from the project. The detailed analysis provides the data needed to assess the shadow impacts. The effects of the new shadows on the sunlight-sensitive resources are described, and their degree of significance is considered. The results of the analysis and assessment are documented with graphics, a table of incremental shadow durations, and narrative text.

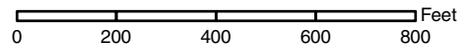
Preliminary Screening Assessment. A base map was developed using Geographic Information Systems ("GIS")¹ showing the location of the Proposed Project and the surrounding street layout (see Figure 3-1). In coordination with the open space and historic and cultural resources assessments presented in other chapters of this ~~Draft~~Final Environmental Impact Statement ("~~DEIS~~FEIS"), potential sunlight-sensitive resources were identified and shown on the map.

¹ Software: ESRI ArcGIS 10.1; Data: New York City Department of Information Technology and Telecommunications (DoITT) and other City agencies, and AKRF site visits.

8/29/2013



- Project Site
- Tier 1: Longest Shadow Study Area Boundary
- Tier 2: Area south of site that could never be shaded by Proposed Project
- Historic resources with sun-sensitive features
- Publicly-accessible open space



Tier 1 and Tier 2 Assessment
Figure 3-1

Tier 1 Screening Assessment. For the Tier 1 assessment, the longest shadow that the proposed structure could cast is calculated, and, using this length as the radius, a perimeter is drawn around the Project Site. Anything outside this perimeter representing the longest possible shadow could never be affected by project generated shadow, while anything inside the perimeter needs additional assessment.

According to the *CEQR Technical Manual*, the longest shadow that a structure can cast at the latitude of New York City occurs on December 21, the winter solstice, at the start of the analysis day at 8:51 a.m., and is equal to 4.3 times the height of the structure.

Therefore, at a maximum height of approximately 275 feet above curb level, including rooftop mechanical structures, the proposed nursing facility could cast a shadow up to 1,183 feet in length (275 x 4.3). Using this length as the radius, a perimeter was drawn around the Project Site (see Figure 3-1). Since a number of sun-sensitive resources lay within the perimeter or longest shadow study area, the next tier of screening assessment was conducted.

Tier 2 Screening Assessment. Because of the path that the sun travels across the sky in the northern hemisphere, no shadow can be cast in a triangular area south of any given Project Site. In New York City this area lies between -108 and +108 degrees from true north. Figure 3-1 illustrates this triangular area south of the Project Site. The complementing area to the north within the longest shadow study area represents the remaining area that could potentially experience new project generated shadow.

Three open space resources (i.e., Happy Warrior Playground, Frederick Douglass Playground and Broadway Malls) and ~~three~~³ historic resources with sunlight-sensitive features (i.e., Holy Name of Jesus Church, St. Michael's Church and Trinity Lutheran Church) are located within the remaining longest shadow study area, and additional assessment is required to determine whether new project-generated shadows could fall on them, and the extent and duration of any such new shadows.

Tier 3 Screening Assessment. The direction and length of shadows vary throughout the course of the day and also differ depending on the season. In order to determine whether project-generated shadow could fall on a sunlight-sensitive resource, three-dimensional ("3D") computer mapping software² is used in the Tier 3 assessment to calculate and display the Proposed Project's shadows on individual representative days of the year. A computer model was developed containing three-dimensional representations of the elements in the base map used in the preceding assessments, the topographic information of the study area, and a reasonable worst-case, three-dimensional representation of the Proposed Project.

Representative Days for Analysis. Following the guidance of the *CEQR Technical Manual*, shadows on the summer solstice (June 21), winter solstice (December 21) and spring and fall equinoxes (March 21 and September 21, which are approximately the same in terms of shadow patterns) are modeled to represent the range of shadows over the course of the year. An additional representative day during the growing season is also modeled, generally the day

² MicroStation V8i (SELECTSeries 3).

halfway between the summer solstice and the equinoxes, i.e., May 6 or August 6, which have approximately the same shadow patterns.

Timeframe Window of Analysis. The shadow assessment considers shadows occurring between 1½ hours after sunrise and 1½ hours before sunset. At times earlier or later than this timeframe window of analysis, the sun is down near the horizon and the sun's rays reach the Earth at very tangential angles, diminishing the amount of solar energy and producing shadows that are very long, move fast, and generally blend with shadows from existing structures until the sun reaches the horizon and sets. Consequently, shadows occurring outside the timeframe window of analysis are not considered significant under *CEQR*, and their assessment is not required.

Tier 3 Screening Assessment Results. Figure 3-2 illustrates the range of shadows that would occur, in the absence of intervening buildings, from the proposed building on the ~~four~~ representative days for analysis. As they move east and clockwise over the landscape, the shadows are shown occurring approximately every 2 hours from the start of the analysis day (1½ hours after sunrise) to the end of the analysis day (1½ hours before sunset).

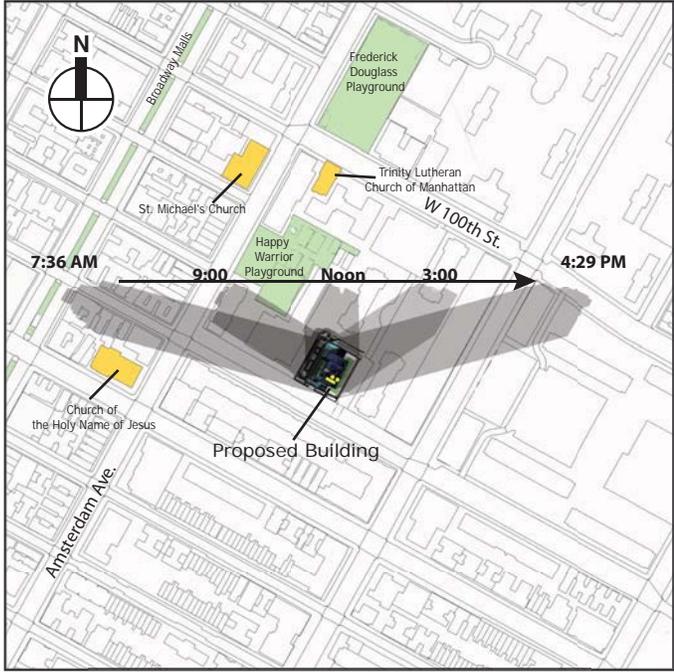
The analysis showed that on March 21/September 21, project-generated shadow could pass across the southern portion of the Happy Warrior Playground during the morning. No other resources could be affected on March 21/September 21. On May 6/August 6, project-generated shadow could potentially reach the east façade of the Holy Name of Jesus Church, located west of the Project Site, at the start of the analysis day, and would be too short to reach the Happy Warrior Playground or any other resources during the rest of the analysis day. On June 21, no sun-sensitive resources could be affected. On December 21, when shadows are longest, the proposed building's shadow would be long enough to reach the Broadway Malls at the start of the analysis day, could pass across the Happy Warrior Playground, and could potentially reach the southern façade of St. Michael's Church on West 99th Street and Amsterdam Avenue and possibly the southern façade of the Trinity Lutheran Church directly north.

In summary, the Tier 3 assessment concluded that, in the absence of intervening buildings, shadow from the proposed building could reach the Happy Warrior Playground on the March 21/September 21 and December 21 analysis days. Project-generated shadow could potentially reach the east façade of Holy Name of Jesus Church early on the May 6/August 6 analysis day. The Broadway Malls and the southern façades of the St. Michael's Church and the Trinity Lutheran Church could all potentially be reached on the December 21 analysis day only. Therefore, a detailed analysis was warranted for these resources on the relevant analysis days. The Frederick Douglass Playground, located further north, would not be affected by project-generated shadow on any analysis day and therefore did not require any additional analysis.

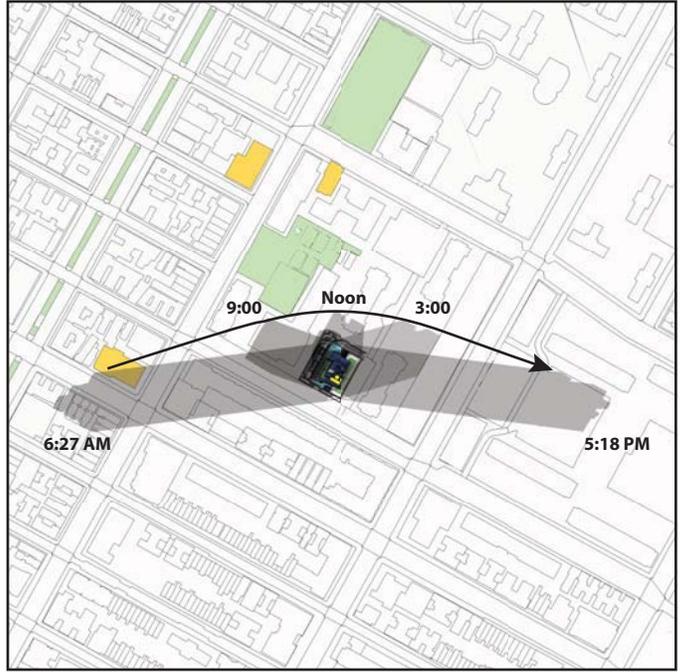
Detailed Shadow Analysis

The detailed analysis determines the extent and duration of new incremental shadows that fall on sunlight-sensitive resources as a result of the project, accounting for existing shadows from intervening and surrounding buildings, and assesses the potential effects of the incremental shadows. A baseline, the ~~Future Without~~ future without the Proposed Project (the "No-Build Condition"), is established, containing existing buildings and sunlight-sensitive resources and

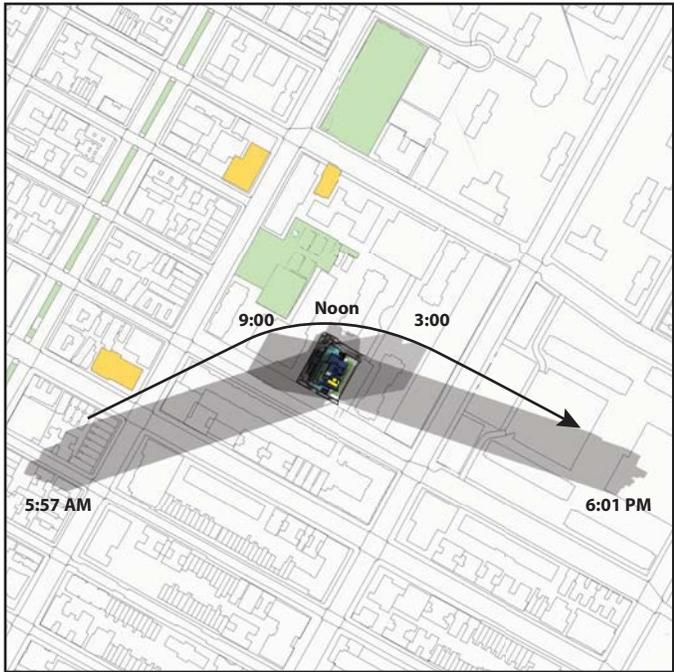
1.27.2014



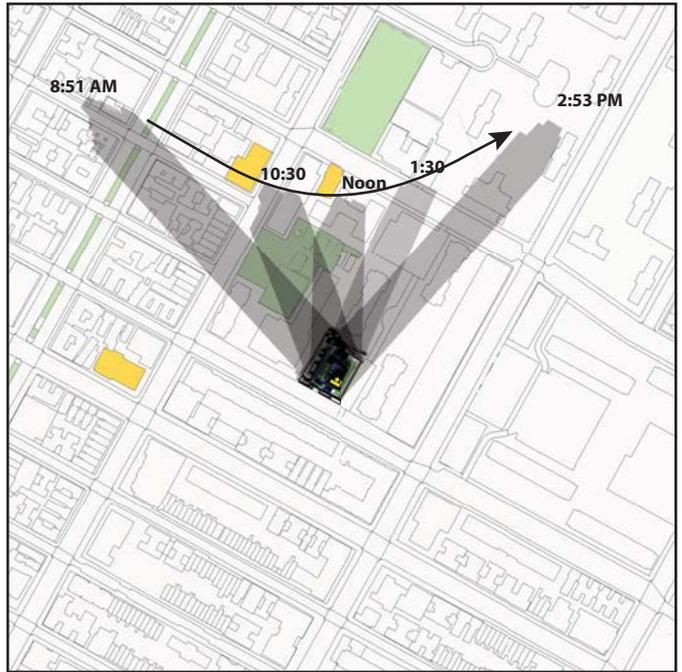
March 21/Sept. 21



May 6/August 6



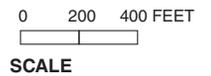
June 21



December 21

Note: Daylight Saving Time not used.

- Publicly-Accessible Open Space
- Shadow
- Historic Resource with Sun-sensitive Features



any future developments planned in the area, to illustrate the baseline shadows from buildings and other structures in the study area defined in the preliminary assessment. The future condition with the Proposed Project and its shadows can then be compared to the baseline condition, to determine the incremental shadows that would result with the Proposed Project.

Three-dimensional representations of the existing buildings in the study area were developed using data obtained from NYC DoITT GIS data, Sanborn maps, and photos taken during Project Site visits, and were added to the three-dimensional model used in the Tier 3 assessment. Figure 3-3 shows a view of the computer model used in the analysis.

Resources of Concern. The Happy Warrior Playground (see Figure 3-4) is associated with P.S. 163 Alfred E. Smith School. On school days it is used by the school and is closed to the public from 8:00 a.m. to 4:00 p.m. according to a sign posted on the entrance gate (see Figure 3-5). It is open to the public at other times, including weekends, holidays and during summer vacation. On the west side, there is play equipment and benches, and a full tree canopy keeps the area mostly in shade during the growing season when leaves are out. The eastern side of the playground contains mostly hard-surface ball courts. A section in the northeast corner contains a vegetable garden and a tot lot. The garden and tot lot appear to be limited access for the school students only.

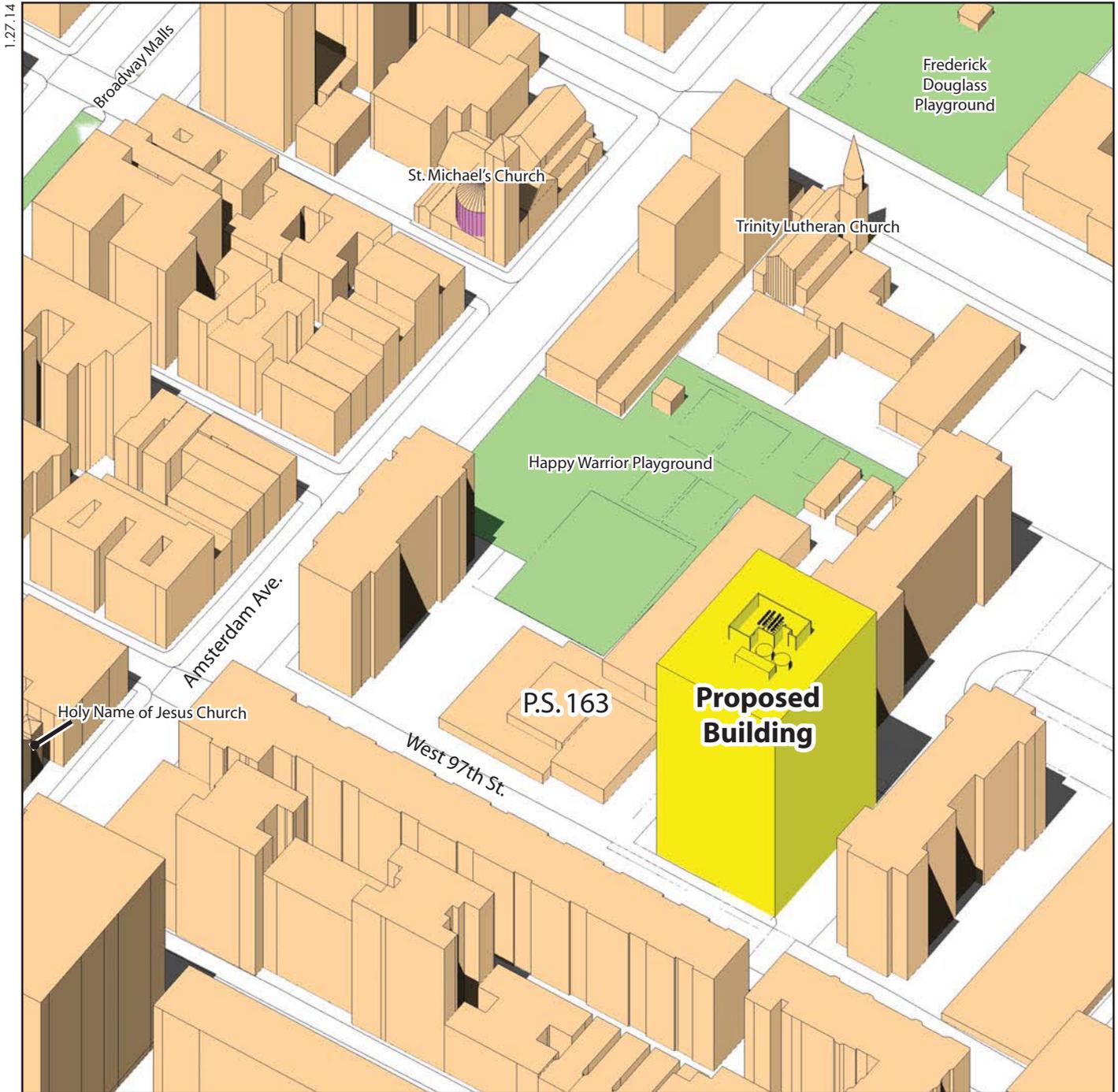
St. Michael's Church at 225 West 99th Street and Trinity Lutheran Church at 164 West 100th Street are both listed on the State and National Registers of Historic Places ("S/NR"). The south and east façades of St. Michael's Church face toward the Project Site and have large stained glass windows above the first floor. The rear façade of Trinity Lutheran Church faces the Project Site and has stained glass windows in the upper portion of the building. For both of these resources, the stained glass windows are sunlight-dependent architectural features. The Holy Name of Jesus Church, located at 207 West 96th Street, is not listed on the S/NR nor is it a New York City Landmark ("NYCL"), but it is a potential historic resource. It has large stained glass windows on its east façade facing toward the Project Site.

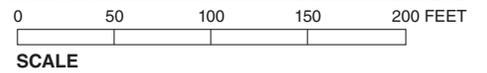
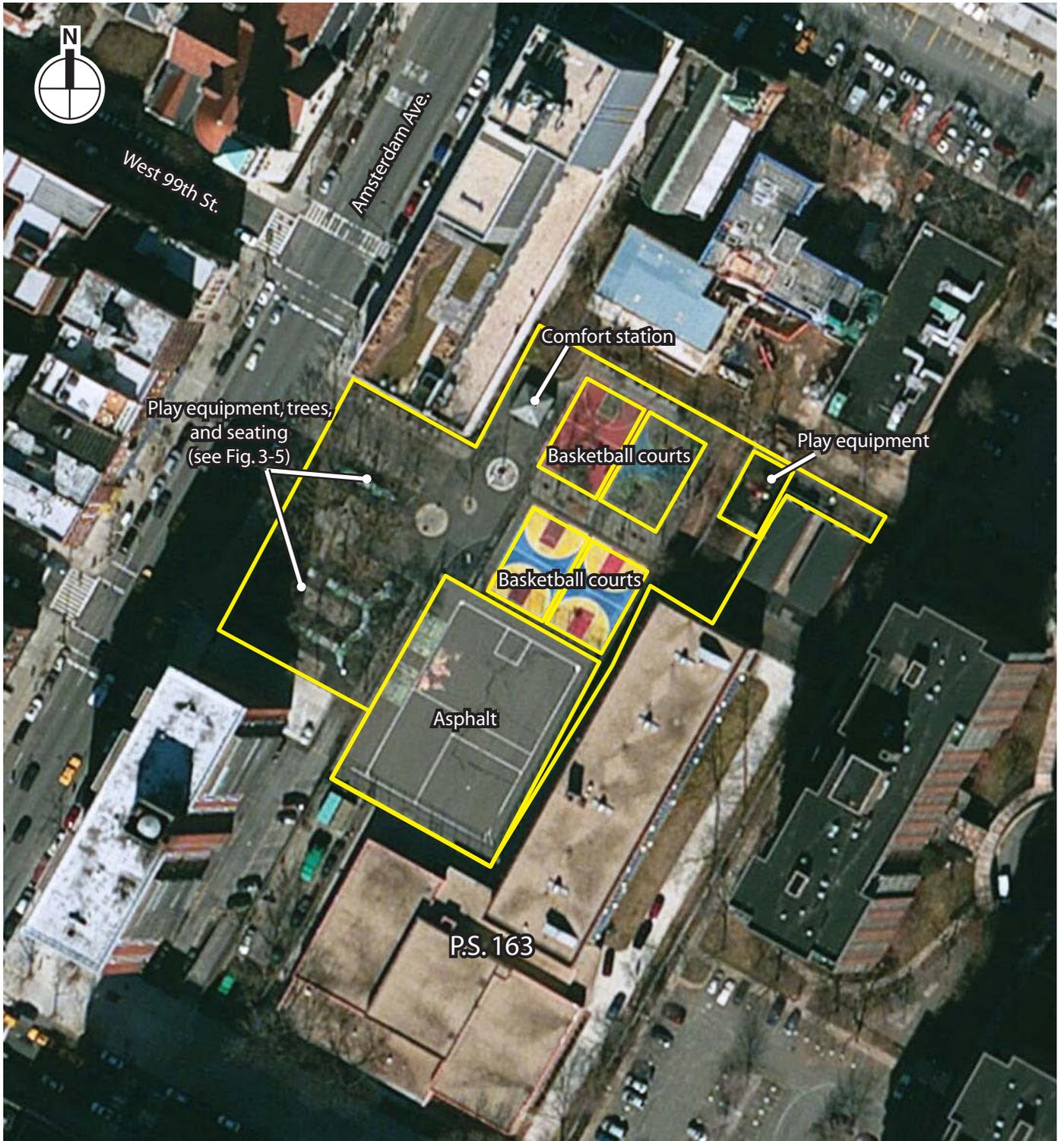
Analysis Methodology. Shadows are in constant movement. The computer simulation software produces an animation showing the movement of shadows over the course of each analysis period. The analysis determines the time when incremental shadow would enter each resource, and the time it would exit.

Following the analysis framework described in Chapter 1, "Project Description," the shadows assessment was performed for the 2018 analysis year, comparing the proposed development with the No-Build Condition in which the site would remain as in the existing condition.

Shadow analyses were performed for each of the representative days and analysis periods indicated in the Tier 3 assessment: March 21/September 21 for the Happy Warrior Playground; May 6/August 6 for the Holy Name of Jesus Church; and December 21 for the Broadway Malls, Happy Warrior Playground, St. Michael's Church, and Trinity Lutheran Church.

Analysis Results. Table 3-1 summarizes the entry and exit times and total duration of incremental shadows on each affected sun-sensitive resource. Figures 3-6 to 3-14 document the results of the analysis by providing graphic representations from the computer animation of times







Happy Warrior Playground
Views East from Amsterdam Avenue
Figure 3-5



Note: Daylight Saving Time not used.

0 100 FEET
SCALE

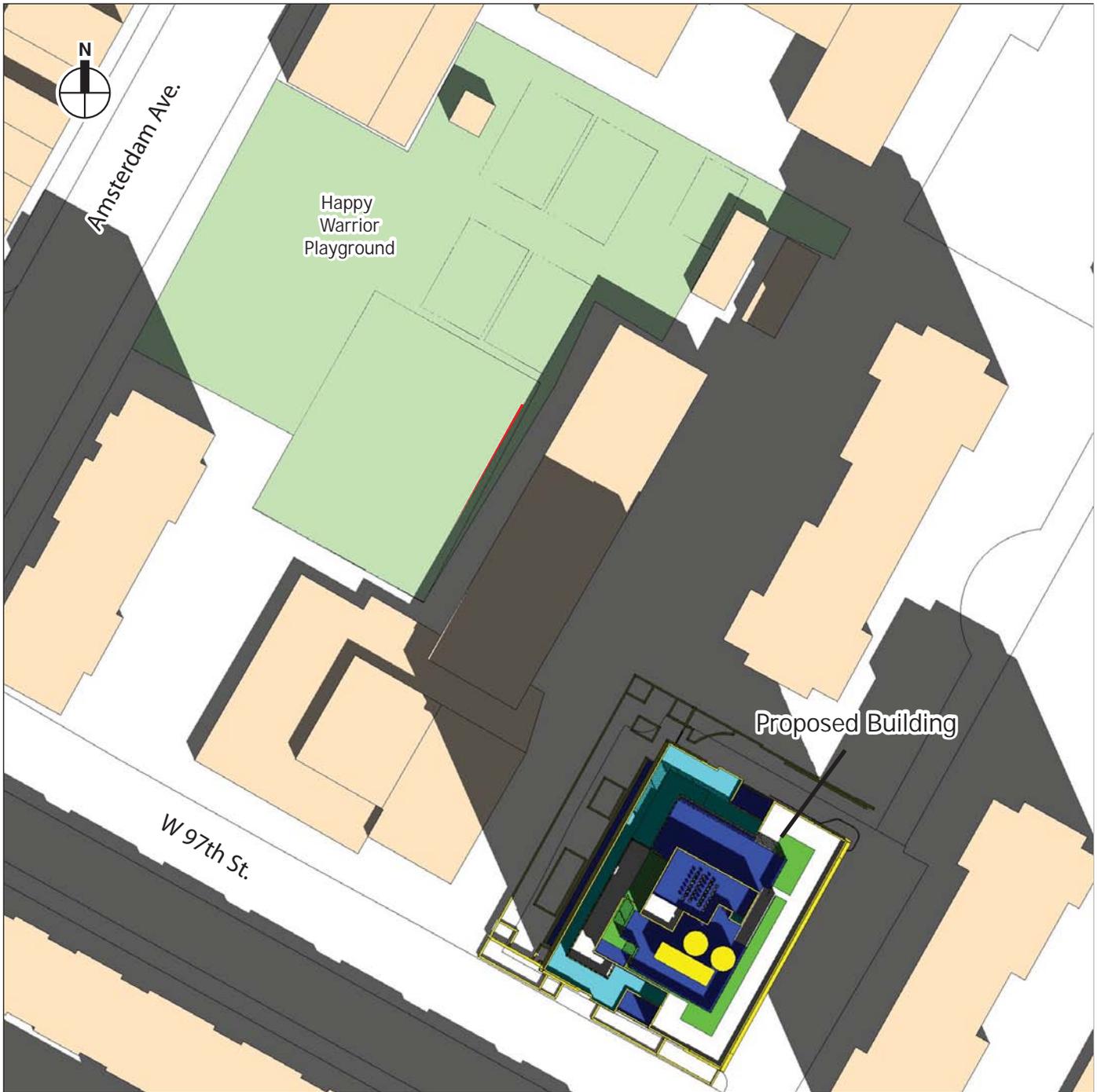
- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow



Note: Daylight Saving Time not used.



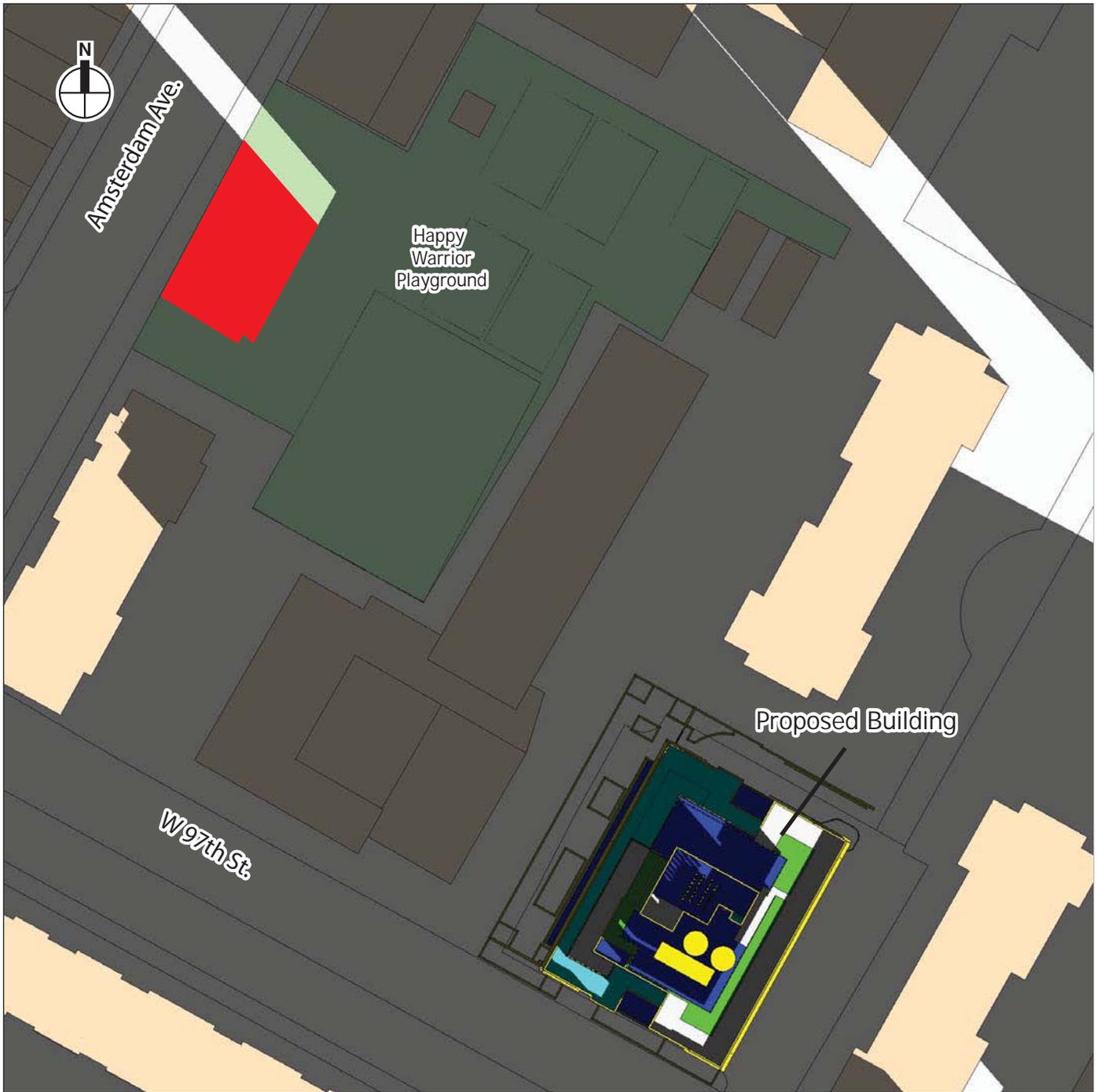
- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow



Note: Daylight Saving Time not used.



- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow



Note: Daylight Saving Time not used.

0 100 FEET
 SCALE

- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow

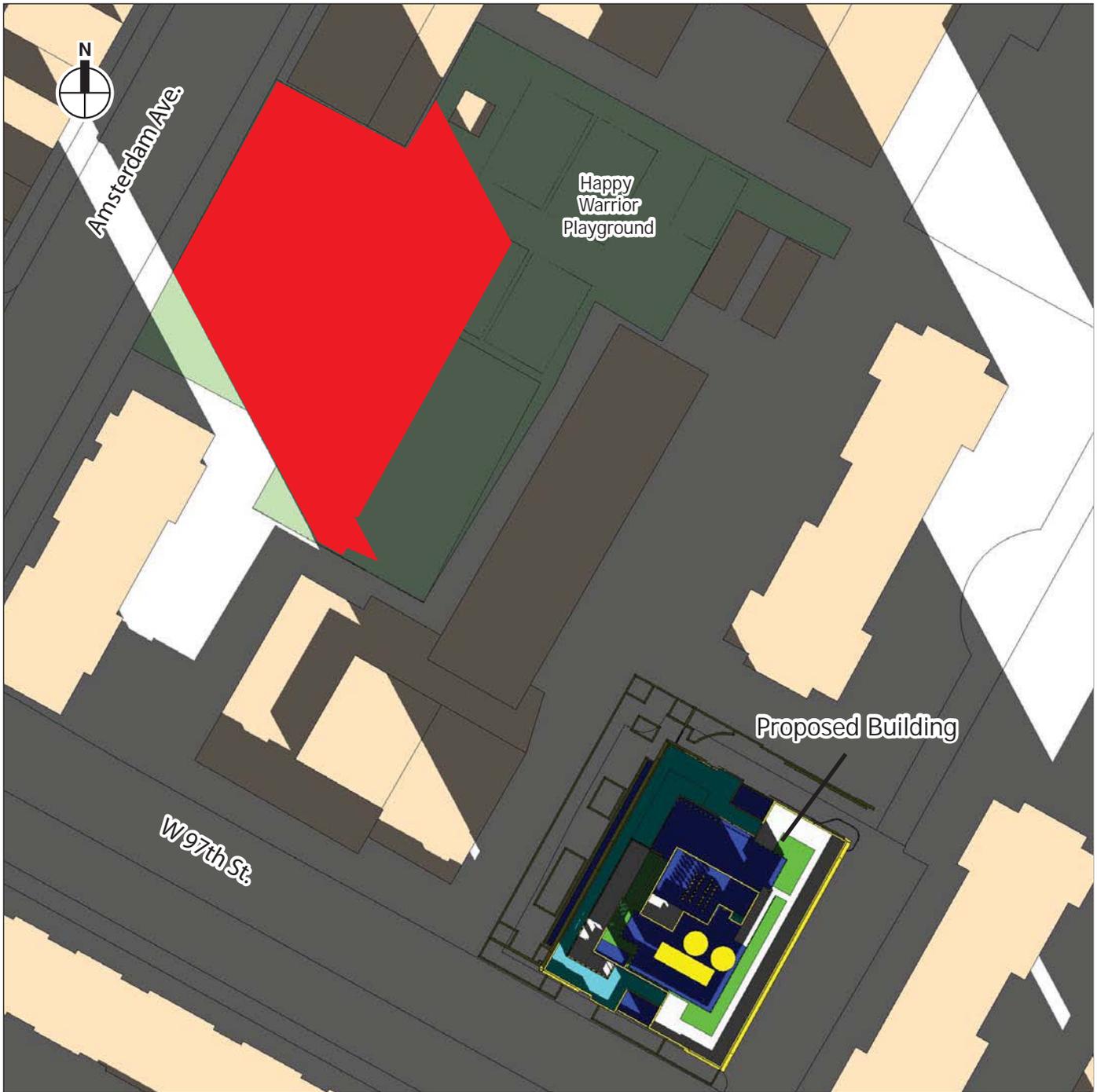
12.11.13



Note: Daylight Saving Time not used.

- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow

8.30.13

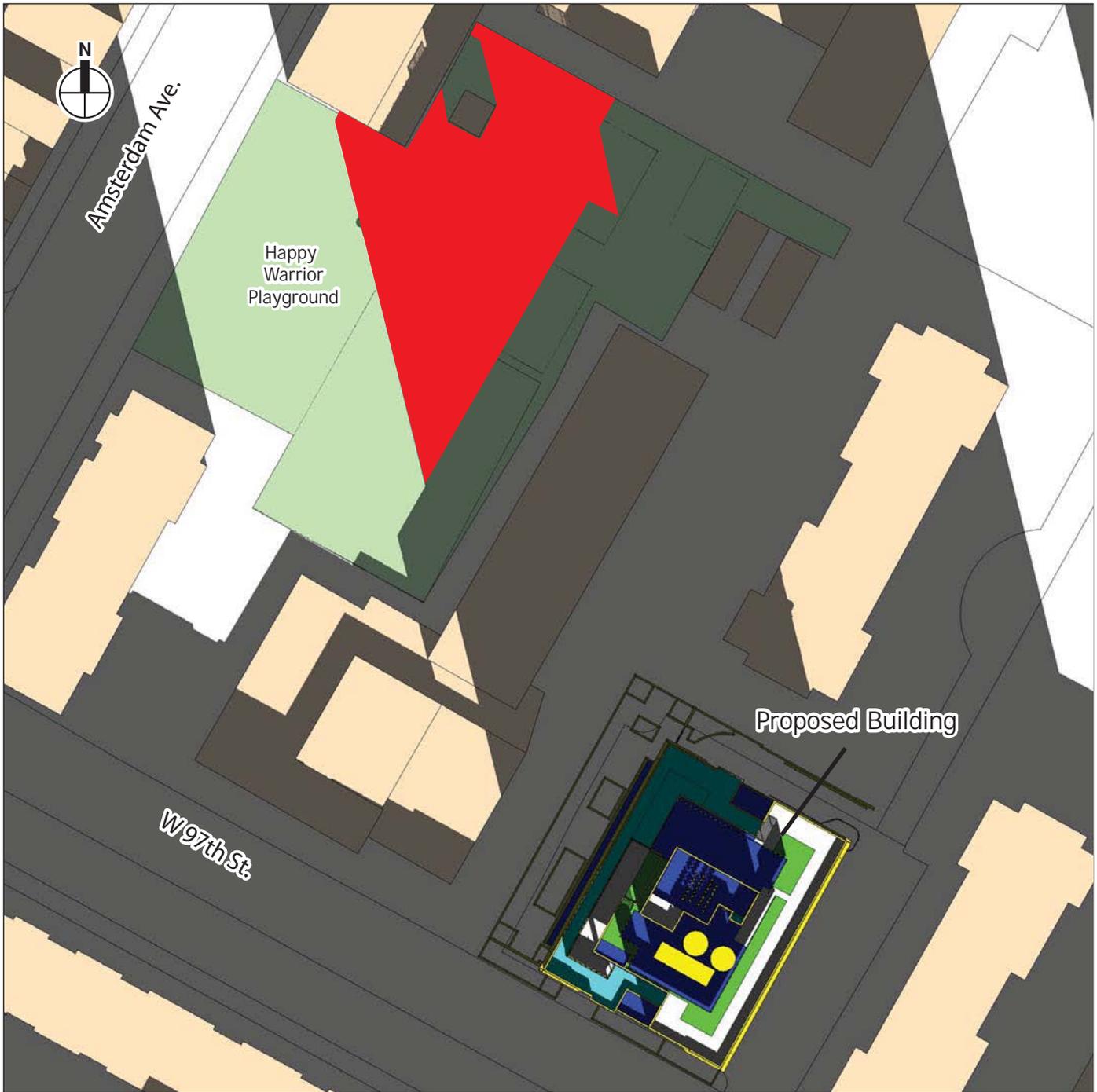


Note: Daylight Saving Time not used.



- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow

8.30.13



Note: Daylight Saving Time not used.

0 100 FEET
SCALE

- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow



Note: Daylight Saving Time not used.



- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow



Note: Daylight Saving Time not used.



- Publicly-Accessible Open Space (does not include project-generated open space)
- Incremental Shadow

when incremental shadow would fall on a sunlight-sensitive resource. The figures illustrate the extent of additional, incremental shadow at that moment in time, highlighted in red, and also show existing shadow and remaining areas of sunlight.

Table 3-1. Incremental Shadow Durations by Sunlight-Sensitive Resource, Analysis Day and Timeframe Window

Analysis Day and Timeframe Window	March 21 / Sept. 21 7:36 a.m.-4:29 p.m.	May 6 / August 6 6:27 a.m.-5:18 p.m.	June 21 5:57 a.m.-6:01 p.m.	December 21 8:51 a.m.-2:53 p.m.
OPEN SPACES				
Happy Warrior Playground	8:46 a.m.–11:01 a.m. Total: 2 hr 15 min	—	—	8:51 a.m.–1:25 p.m. Total: 4 hr 34 min
Frederick Douglass Playground	—	—	—	—
Broadway Malls	—	—	—	—
HISTORIC RESOURCES				
Holy Name of Jesus Church	—	—	—	—
St. Michael’s Church – south façade windows	—	—	—	9:30 a.m.–9:40 a.m. Total: 10 min
Trinity Lutheran Church	—	—	—	—
Notes: Table indicates entry and exit times and total duration of incremental shadow for each sunlight-sensitive resource. Daylight saving time is not used — times are Eastern Standard Time, per <i>CEQR Technical Manual</i> guidelines. However, as Eastern Daylight Time is in effect for the March/September, May/August and June analysis periods, add one <u>one</u> hour to the given times to determine the actual clock time.				

March 21/September 21 (Figures 3-6 to 3-8). March is considered the beginning of the growing season in New York City, and September 21, which has the same shadow patterns as March 21, is also within the growing season. Shadows on March 21 and September 21 are of moderate length.

Beginning at 8:46 a.m., shadow from the proposed nursing facility would move across a portion of the fenced asphalt playground area in the southeast quarter of Happy Warrior Playground. The new shadow would cover a small area in the southern portion of the asphalt area at first (see Figure 3-6 showing 9:00 a.m.), expand into the middle of the asphalt area by 10:00 a.m. (Figure 3-7), and decrease in size after 10:00 a.m. as it moved eastward and off the asphalt area, finally exiting it completely at 11:01 a.m. (see Figure 3-8 showing 11:00 a.m.).

This asphalt-surfaced section of the open space has painted lines for organized play, but no vegetation nor any play equipment. At its greatest extent, at around 10:00 a.m., the incremental shadow would cover about one-half of the asphalt area. However, a large section of this asphalt area would remain in sun even during this time. The incremental shadow would not affect the asphalt area from 11:01 a.m. until the end of the day. In addition, other portions of the Happy Warrior Playground would remain in sun throughout the morning as well as afternoon.

May 6/August 6. May 6 falls halfway between the March 21 equinox and the June 21 summer solstice. August 6 falls halfway between June 21 and the September 21 equinox, and has the same shadow patterns as May 6. The May 6/August 6 analysis day is representative of the growing season in the city. Shadows on this day are shorter than on the equinoxes, and the length of the day is longer.

The analysis showed that on May 6/August 6, the east façade windows of the Holy Name of Jesus Church would be in existing shadows from intervening buildings during the brief early morning period when project-generated shadow could otherwise fall on them. Therefore, no incremental shadow would fall on the church windows.

December 21 (Figures 3-9 to 3-14). December 21, representing the winter months, does not fall within New York's growing season, according to the *CEQR Technical Manual*. Shadow falling on vegetation in winter is not generally considered to cause a significant adverse impact. However, winter shadow can potentially adversely impact users of open space who may rely on sunlight for warmth.

On December 21, the Broadway Malls would be in existing shadows from intervening buildings in the morning when project-generated shadow could otherwise reach them. Therefore, no incremental shadow would fall on them.

In the middle of the day, project-generated shadow would not be long enough to reach up onto the rear façade windows of the Trinity Lutheran Church. However, incremental shadow would be cast for 10 minutes on a small portion of the windows on the south façade of St. Michael's Church. The rest of the windows would continue to be in sun during the 10-minute period (see Figure 3-10).

New shadow would fall on portions of Happy Warrior Playground for a total of about 4½ hours, beginning at the start of the analysis day at 8:51 a.m. Shadows move quickly in winter, however, and after around 11:00 a.m. the extent of incremental shadow would be limited. At the start of the analysis day, most of the open space would be in existing shadow, and the proposed building's shadow would eliminate an additional area of sunlight on the western side of the playground leaving only a small remaining area of sun (see Figure 3-9). From 9:00 a.m. to 10:00 a.m. the incremental shadow would eliminate a large area of sunlight, continuing to leave a small area in sun (Figures 3-10 and 3-11). By 11:00 a.m. nearly one-half of the playground would be in sun, including most of the western playground area as well as much of the asphalt area in the southeast (Figure 3-12). Incremental shadow would fall across a large area in the central and northern part of the open space, affecting primarily the basketball courts. By noon, a much smaller area in the northeast section of the open space would continue to be affected by project-generated shadow while most of the space would be in sun (Figure 3-13). The incremental shadow would continue to decrease in size as it moved east and off the open space, and by 1:00

p.m. only a very small area in the northeast corner would be affected, while most of the open space would continue to be in sun (see Figure 3-14). The incremental shadow would exit altogether at 1:25 p.m.

Conclusions

The detailed analysis showed that ~~two~~² sunlight-sensitive resources would receive project-generated incremental shadow.

The 10 minutes of incremental shadow on the windows of St. Michael's Church, which would occur on the December 21 analysis day only, would be too limited in duration and size to cause an adverse impact.

The Happy Warrior Playground would receive 2¼ hours of incremental shadow in the morning of the March 21/September 21 analysis day, and about 4½ hours of new shadow in the morning and early afternoon of the December 21 analysis day.

On the March 21/September 21 analysis day, the new shadow would not fall on any trees or other vegetation, only on the asphalt play area. According to the *CEQR Technical Manual*, the loss of direct sunlight on paved or hardscape open spaces that accommodate active uses — such as basketball or tennis courts — is not generally considered significant, although it depends on the specific nature and rates of utilization of each individual case. In any event, large areas of sunlight would remain on portions of the playground during the affected period. Therefore, the new shadow would not cause a significant adverse impact to the use of the space on this analysis day.

December 21 is not within New York City's growing season. The trees and other vegetation do not have leaves and cannot photosynthesize, and, following *CEQR Technical Manual* guidelines, shadows and sunlight cannot have a significant effect on vegetation in this season.

Large areas of the playground would be shaded by the proposed building as well as existing buildings from the start of the analysis day until late morning on the December 21 analysis day. However, the use of the playground in winter ~~is likely~~^{may be} somewhat limited on certain days due to the cold weather. In the late morning and early afternoon, when the school could use the playground for recess on school days, large areas of the open space would be in sun. The areas of new shadow could reduce the attractiveness of the playground during the first 2 hours of winter mornings on nonschool days, but by 11:00 a.m. and onwards into the afternoon much of the playground would be in sun. Therefore, it is unlikely that the incremental shadow would significantly alter the public's use of the resource. The *CEQR Technical Manual* states that a significant adverse impact generally occurs when there is substantial reduction in the usability of open space as a result of increased shadow. This would not be the case with Happy Warrior Playground, where the greatest shadow impacts occur in winter and, therefore, the Proposed Project would not result in a significant adverse shadow impact.

In summary, the assessment concluded that the proposed building would cast new shadows on the Happy Warrior Playground for 2¼ hours in the early spring and fall, and up to approximately 4½ in winter. These new shadows would not reach any areas of the playground

containing trees or other vegetation in March 21/September 21, and could not affect the trees in winter when they have no leaves. The analysis concluded that the new shadows would not significantly alter the public's use of the Happy Warrior Playground and that the Proposed Project would not cause a significant adverse impact to this resource, or any other resources.

Chapter 4. Historic and Cultural Resources

Introduction

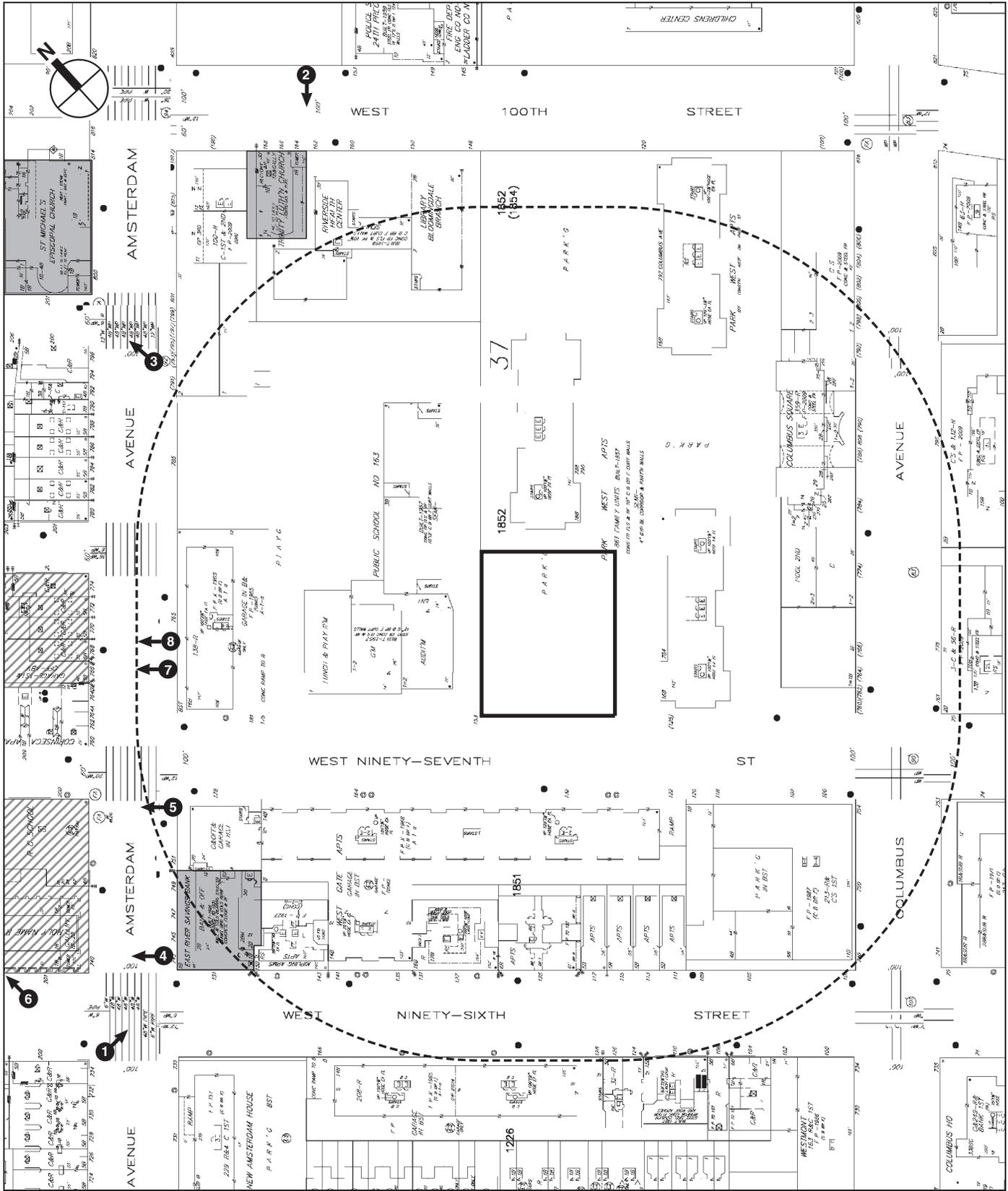
This chapter considers the potential for the Proposed Project to affect historic and cultural resources. The Project Site is ~~currently~~ occupied by a former surface parking lot that is currently vacant. The Proposed Project would result in the redevelopment of the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building.

Historic and cultural resources include both archaeological and architectural resources. The study area for archaeological resources is the area that would be disturbed for project construction, the Project Site itself. The New York State Office of Parks, Recreation, and Historic Preservation (“OPRHP”) was consulted for a determination of the Project Site’s potential archeological sensitivity. In a letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the State and/or National Registers of Historic Places (“S/NR”) (see Appendix B). Therefore, no additional analysis is required for archaeological resources, and the Proposed Project is not expected to result in any significant adverse impacts to archaeological resources.

In general, potential impacts to architectural resources can include both direct physical impacts and indirect, contextual impacts. Direct impacts include demolition of a resource and alterations to a resource that cause it to become a different visual entity. A resource could also be damaged from vibration (i.e., from construction blasting or pile driving), and additional damage from adjacent construction could occur from falling objects, subsidence, collapse, or damage from construction machinery. Adjacent construction is defined as any construction activity that would occur within 90 feet of an architectural resource, as defined in the New York City Department of Buildings (“NYCDOB”) Technical Policy and Procedure Notice (“TPPN”) #10/88.¹ Contextual impacts can include the isolation of a property from its surrounding environment, or the introduction of visual, audible, or atmospheric elements that are out of character with a property or that alter its setting. The study area for architectural resources is, therefore, larger than the archaeological resources study area to account for any potential impacts that may occur where proposed construction activities could physically alter architectural resources or be close enough to them to potentially cause physical damage or visual or contextual impacts.

Following the guidelines of the *CEQR Technical Manual*, the architectural resources study area for the Proposed Project is defined as being within an approximately 400-foot radius of the Project Site (see Figure 4-1). Within the study area, architectural resources that were analyzed include National Historic Landmarks (“NHL”), S/NR-listed properties or properties determined eligible for such listing (“S/NR-eligible”), New York City Landmarks (“NYCLs”),

¹ TPPN #10/88 was issued by NYCDOB on June 6, 1988, to supplement Building Code regulations with regard to historic structures. TPPN #10/88 outlines procedures for the avoidance of damage to historic structures resulting from adjacent construction, defined as construction within a lateral distance of 90 feet from the historic resource.



Historic and Cultural Resources Reference Map
Figure 4-1

and properties determined eligible for landmark status (“collectively, known architectural resources”). Additionally, a survey was conducted to identify any previously undesignated properties that appear to meet S/NR or NYCL eligibility criteria² (“potential architectural resources”). OPRHP was provided with information on all buildings adjacent to the Project Site. In a letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the S/NR.

Methodology

Consistent with the guidance of the *CEQR Technical Manual*, in order to determine whether the Proposed Project could potentially affect architectural resources, this attachment considers whether the Proposed Project would result in a physical change to any resource, a physical change to the setting of any resource (such as context or visual prominence), and, if so, whether the change is likely to alter or eliminate the significant characteristics of the resource that make it important. More specifically, as set forth in the *CEQR Technical Manual*, potential impacts to architectural resources may include the following:

- Physical destruction, demolition, damage, alteration, or neglect of all or part of an historic property;
- Changes to an architectural resource that cause it to become a different visual entity;
- Isolation of the property from, or alteration of, its setting or visual relationships with the streetscape, including changes to the resource’s visual prominence;
- Introduction of incompatible visual, audible, or atmospheric elements to a resource’s setting;
- Replication of aspects of the resource so as to create a false historical appearance;
- Elimination or screening of publicly-accessible views of the resource;
- Construction-related impacts, such as falling objects, vibration, dewatering, flooding, subsidence, or collapse; and
- Introduction of significant new shadows, or significant lengthening of the duration of existing shadows, over an historic landscape or on an historic structure (if the features that make the resource significant depend on sunlight) to the extent that the architectural details that distinguish that resource as significant are obscured.

² Evaluation criteria include historic, architectural, and cultural significance.

Existing Conditions

Project Site. The Project Site is currently ~~occupied by a surface parking lot~~vacant. The Project Site contains no structures and, thus, no known or potential architectural resources.

Study Area. There are ~~three~~3 known architectural resources within and immediately adjacent to the study area, including the former East River Savings Bank, Trinity Lutheran Church of Manhattan, and St. Michael's Church. In addition, ~~three~~3 buildings in the surrounding area have been identified as potential architectural resources, including the Church of the Holy Name of Jesus, a 3-story building at 766 Amsterdam Avenue, and a group of four 5-story flats at 768-774 Amsterdam Avenue. These resources are described below.

Known Architectural Resources. The former East River Savings Bank, which is a NYCL, is located within 400 feet of the Project Site, at the northeast corner of West 96th Street and Amsterdam Avenue. The bank was initially constructed in 1926-1927 and then enlarged in 1931-1932, and was designed by the firm of Walker & Gillette. It was built as the first branch of the East River Savings Bank. There are large Ionic colonnades on the West 96th Street and Amsterdam Avenue facades, supporting a massive entablature (see Photo 2 of Figure 4-2). The 1931-1932 addition doubled the number of bays facing Amsterdam Avenue, while maintaining the original materials and classical vocabulary.

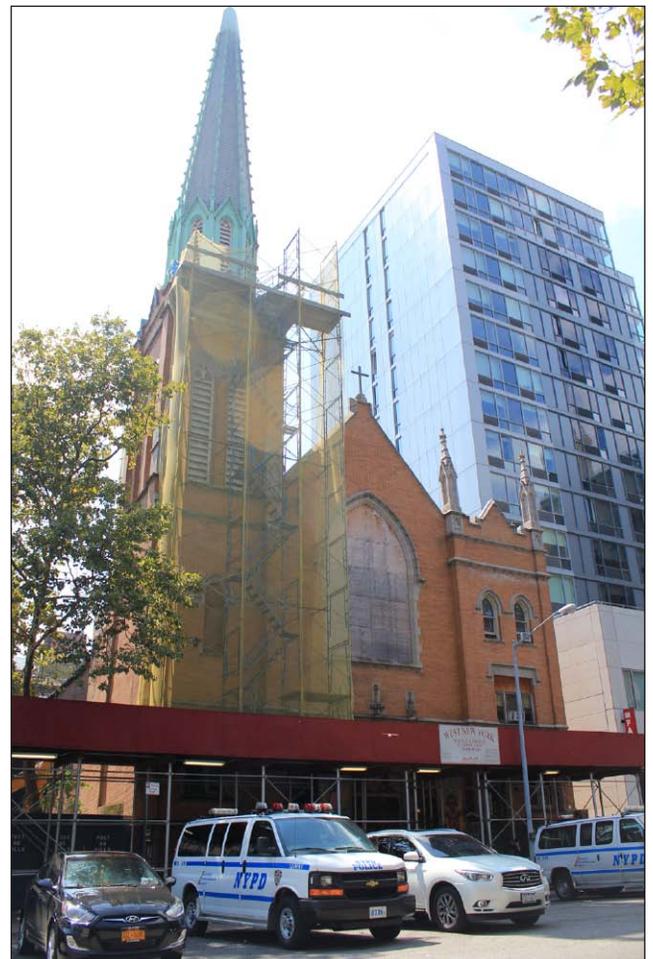
Immediately adjacent to the study area is the Trinity Lutheran Church of Manhattan (S/NR-listed), which is located on the north side of the project block, at 164 West 100th Street. Built in 1908, it was designed by architect George W. Conable in the Late Gothic Revival style. The building has a central, front-gabled nave block with ~~one~~1-story, low-pitched, shed roof, side-aisle blocks to the east and west; a small vestry block at the rear southwest corner; and a prominent bell tower with steeple at the front northeast corner (see Photo 1 of Figure 4-2). The building is faced with beige-colored Roman brick at the main façade and common red brick at the rear and side walls, with a stone foundation. There is decorative trim in stone and terra cotta at the primary windows, doors, belt courses, and parapets. In addition to its architecture, the church also is important for its role in the social history and community activism of Manhattan Valley, including the campaign to save the church from demolition during the urban renewal activities in the 1950s that created Park West Village ("PWV"). As described in Chapter 3, "Shadows," the rear facade of Trinity Lutheran Church faces the Project Site and has stained glass windows in the upper portion of the building.³

Just outside the study area is St. Michael's Church (S/NR-listed), which is located at 225 West 99th Street, at the northwest corner of West 99th Street and Amsterdam Avenue. The complex includes the church, a parish house, and a rectory; the parish house is located on West 99th Street between the rectory and church, and is deeply recessed behind a small landscaped yard, while the rectory and church meet the street line. The complex was designed by Robert W. Gibson (with the assistance of Charles T. Merry for the parish house). The church was completed in 1891, the parish house in 1902, and the rectory in 1912. The church's most notable

³ The stained glass windows at Trinity Lutheran Church are known to have been put in storage during the construction of 808 Columbus Avenue.



Former East River Savings Bank 2



Trinity Lutheran Church of Manhattan 1

Known Architectural Resources in Study Area
Figure 4-2

exterior feature is its 150-foot-tall campanile (see Photo 3 of Figure 4-3); the interior of the church includes a Tiffany-decorated chancel and stained glass windows by Connick Studios, Maitland Armstrong, Frederick Wilson, R. Geissler, the firm of J.R. Lamb, and the Tiffany studios. The parish house is a 3½-story structure with a columned entryway, tall, arched windows, projecting gables, and wall dormers. All of the structures are faced with rock-faced random ashlar limestone.

Potential Architectural Resources. All of the potential resources identified below are located just outside of the study area boundaries, on the west side of Amsterdam Avenue.

The Church of the Holy Name of Jesus is located at 207 West 96th Street, at the northwest corner of West 96th Street and Amsterdam Avenue. The church complex also includes a 4-story school on West 96th Street. The church was completed in 1900 and replaced an earlier wooden church for the congregation on the same site, which was built in 1868. The church was designed in the Gothic style and is faced with pink Milford granite (see Photos 4 through 6 of Figures 4-3 and 4-4). The school was built in 1905 and designed by the firm of Elliott, Lynch and Orchard.

The 3-story building at 766 Amsterdam Avenue was built circa 1876-1882, and functioned for much of its history as a New York City firehouse. It was first the home of Ladder Company 16, which was reorganized in 1882 as Combination Engine Company No. 47; when Engine Company No. 47 relocated in 1891, Ladder Company 22 was organized and quartered at 766 Amsterdam through 1960. Given the date of its construction, it is assumed that the building may have been designed by the firm of Napoleon LeBrun & Sons, the official architects for the New York City Fire Department (“FDNY”) in the latter half of the ~~nineteenth~~ 19th century. The building is faced with red brick above the first floor with brownstone detail around windows and patterned brick above the top floor, below a simple metal cornice (see Photo 7 of Figure 4-5). The first floor is clad in black-painted metal and has a wide central opening, originally used for fire engines.

The group of four 5-story apartments at 768-774 Amsterdam Avenue was built ca. 1887-1888; the architect is unknown. The buildings are faced with red brick with stone detailing and are designed as a group (see Photo 8 of Figure 4-5). The two center structures have gabled parapets, while the outer two structures have simpler, rectangular parapets. The second- and fourth-floor window enframements are rectangular; the third-floor window enframements are segmentally arched; and the fifth-floor window enframements are arched. While the first-floor storefronts of the buildings exhibit alterations, the decorative stone building entrances and stoops at this level appear to be intact.

Future Without the Proposed Project

Project Site. In the ~~Future Without~~ future without the Proposed Project (the “No-Build Condition”), the Project Site would remain ~~in its current state and continue to function as an accessory parking~~ a vacant lot. JHL would maintain its existing 514 beds in ~~three~~ 3 distinct buildings on the West 106th Street campus.

Study Area. As described in Chapter 2, “Land Use, Zoning, and Public Policy,” ~~in the No-Build Condition~~, the configuration of Park West Drive, the north-south access road within the PWV complex, ~~may be~~ has been modified since the issuance of the DEIS as part of the PWV



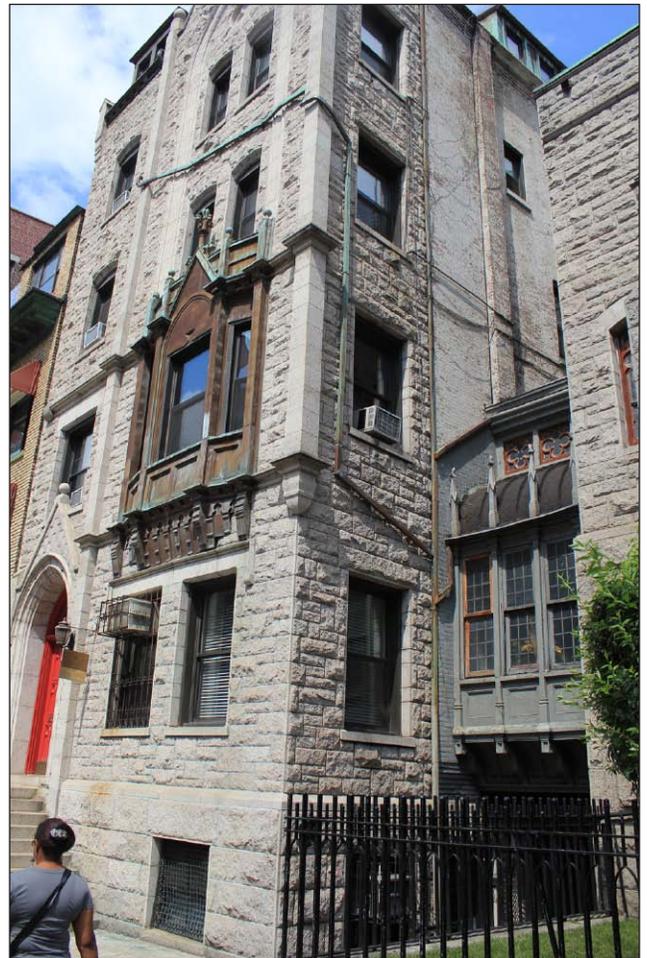
St. Michael's Church 3



Church of the Holy Name of Jesus, view from Amsterdam Avenue 4

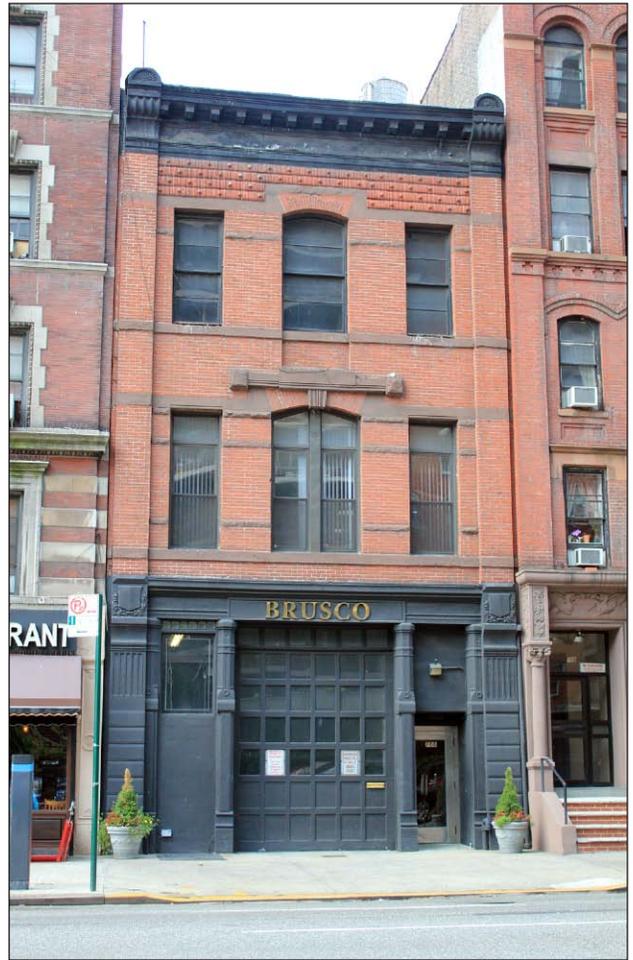


Holy Name School, view from Amsterdam Avenue 5



Church of the Holy Name of Jesus, Rector 6

Potential Architectural Resources in Study Area
Figure 4-4



766 Amsterdam Avenue 7



768-776 Amsterdam Avenue 8

Potential Architectural Resources in Study Area
Figure 4-5

property owner's planning for the complex, ~~but~~ and will continue to function as a discontinuous ~~two~~ 2-way access road ~~for~~. Vehicles may now enter PWV parkers. If these potential changes were to be implemented, they would occur from either West 97th Street or West 100th Street but must exit via West 100th Street. This change occurred independently of the Proposed Project. No other development projects are currently anticipated to be built within the 400-foot study area by 2018.

The status of historic and cultural resources could change in the No-Build Condition. Eligible historic and cultural resources could be listed on the S/NR. Changes to the historic and cultural resources identified above or to their settings could occur irrespective of the Proposed Project. Future projects could also affect the settings of architectural resources. It is possible that some architectural resources in the study area could deteriorate, while others could be restored. In addition, future projects could accidentally damage architectural resources through adjacent construction.

Historic and cultural resources that are listed on the S/NR or that have been found eligible for listing are given a measure of protection under Section 106 of the *National Historic Preservation Act* ("NHPA") from the effects of projects sponsored, assisted, or approved by federal agencies. Although preservation is not mandated, federal agencies must attempt to avoid adverse effects on such resources through a notice, review, and consultation process. Properties listed on the S/NR are similarly protected against effects resulting from projects sponsored, assisted, or approved by state agencies under the *New York State Historic Preservation Act of 1980* ("SHPA"). However, private owners of properties eligible for, or even listed on, the S/NR using private funds can alter or demolish their properties without such a review process. Privately-owned properties that are NYCLs, in New York City Historic Districts, or pending designation as NYCLs are protected under the New York City Landmarks Law, which requires New York City Landmarks Preservation Commission ("LPC") review and approval before any alteration or demolition permits can be issued, regardless of whether the project is publicly or privately funded. Publicly-owned resources are also subject to review by LPC before the start of a project. However, LPC's role in projects sponsored by other city or state agencies generally is advisory only.

The *New York City Building Code* provides some measures of protection for all properties against accidental damage from adjacent construction by requiring that all buildings, lots, and service facilities adjacent to foundation and earthwork areas be protected and supported. While these regulations serve to protect all structures adjacent to construction areas, they do not afford special consideration for historic structures.

Probable Impacts of the Proposed Project

Project Site. As described above, there are no known or potential architectural resources on the Project Site. Therefore, the proposed redevelopment of the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gsf building would not have a direct or indirect effect on any on-site architectural resources.

Study Area Direct Impacts. Using the *CEQR Technical Manual* direct impact criteria noted above, the Proposed Project would not result in the replication of aspects of any of the

resources so as to cause a false historical appearance, or the introduction of significant new shadows or significant lengthening of the duration of existing shadows over historic landscapes or structures. There would be no physical changes to any of the architectural resources identified above.

None of the known or potential architectural resources in the study area are located within 90 feet of the Project Site, which as described above is the distance defined as “adjacent construction” in NYCDOB’s TPPN #10/88, which outlines procedures for the avoidance of damage to historic structures resulting from adjacent construction. Therefore, no such resources could be potentially physically affected during construction-period activities on the Project Site. In addition, in a letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the S/NR (Appendix B).

Study Area Indirect Impacts. The *CEQR Technical Manual* criteria for indirect, contextual impacts are as follows:

- Isolation of a property from, or alteration of, its setting or visual relationships with the streetscape, including changes to the resource’s visual prominence;
- Introduction of incompatible visual, audible, or atmospheric elements to a resource’s setting; and
- Elimination or screening of publicly-accessible views of the resource.

Each of these criteria is discussed in more detail below, with respect to the architectural resources in the study area.

The Proposed Project would not isolate any architectural resource from its setting or visual relationship with the streetscape, or otherwise adversely alter a historic property’s setting or visual prominence. The proposed building would be of a comparable height, bulk, and footprint to other modern structures in the surrounding area — including the 29-story building fronting onto Columbus Avenue and the 15-story building at the northwest corner of the project block — as well as the surrounding 16-story PWV structures. The proposed institutional/community facility use of the building is comparable to the use of many of the historic buildings in the study area.

The Proposed Project would not introduce incompatible visual, audible, or atmospheric elements to a resource’s setting and would not eliminate or screen significant publicly accessible views of any architectural resource.

As described in Chapter 3, “Shadows,” the Proposed Project would not cast any incremental shadows on the stained glass windows of Trinity Lutheran Church or the Holy Name of Jesus Church. While incremental shadows would be cast for 10 minutes on a small portion of the windows on the south façade of St. Michael’s Church, the shadows would be too limited in duration and size to adversely affect this sun-sensitive feature of the architectural resource.

The Proposed Project could potentially be visible from the ~~two~~2 potential architectural resources facing Amsterdam Avenue (766 and 768-744 Amsterdam Avenue), and the upper

floors of the development could potentially be visible from the sidewalks adjacent to the other known and potential resources in the study area. This potential limited visibility would not be anticipated to adversely affect these resources, as they have limited visual relationships with the Project Site, and as discussed above, the height and bulk of the Proposed Project would be of a comparable height, bulk, and footprint to other modern structures in the surrounding area. Additionally, the Proposed Project would not obstruct significant views of any architectural resource or adversely alter the visual setting of any architectural resources in the study area.

Overall, the Proposed Project is not expected to result in any significant adverse impacts to architectural resources on the Project Site or in the study area.

Conclusions

In a letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the State and/or National ~~Register~~Registers of Historic Places. Therefore, no additional analysis is required for archaeological resources, and the Proposed Project is not expected to result in any significant adverse impacts to archaeological resources.

There are no known or potential architectural resources on the Project Site, and none of the known or potential architectural resources in the study area are located within 90 feet of the Project Site. Hence, no such resources could be potentially physically affected during construction-period activities on the Project Site. There are ~~three~~3 known architectural resources and ~~three~~3 potential architectural resources within and immediately adjacent to the study area. The Proposed Project would not isolate any architectural resource from its setting or visual relationship with the streetscape, or otherwise adversely alter a historic property's setting or visual prominence. The proposed building would be of a comparable height, bulk, and footprint to other structures in the surrounding area and the proposed institutional/community facility use of the building is comparable to the use of many of the historic buildings in the study area.

The Proposed Project would not introduce incompatible visual, audible, or atmospheric elements to a resource's setting and would not eliminate or screen significant publicly-accessible views of any architectural resource. The Proposed Project would also not cast any incremental shadows on the stained-glass windows of Trinity Lutheran Church or the Holy Name of Jesus Church. While incremental shadows would be cast on a small portion of the windows of St. Michael's Church, the shadows would be too limited in duration and size to adversely affect this sun-sensitive feature of the architectural resource. The proposed development could potentially be visible from the ~~two~~2 potential architectural resources facing Amsterdam Avenue, and the upper floors of the development could potentially be visible from the sidewalks adjacent to the other known and potential resources in the study area. This potential limited visibility would not be anticipated to adversely affect these resources, as they have limited visual relationships with the Project Site, and the height and bulk of the Proposed Project would be comparable to other modern structures in the surrounding area. Additionally, the Proposed Project would not obstruct significant views of any architectural resource or adversely alter the visual setting of any architectural resources in the study area.

This analysis concludes that the Proposed Project would not result in any significant adverse impacts to historic or cultural resources on the Project Site or in the study area.

Chapter 5. Hazardous Materials

Introduction

This chapter assesses the potential presence for subsurface (i.e., soil and groundwater) contamination at the Project Site and the potential presence of hazardous materials in current (or debris from former) site structures that could be affected by the construction and operation of the Proposed Project. The potential for impacts related to hazardous materials can generally occur when elevated levels of hazardous materials (i.e., above guidance values) exist on a site and an action would create pathways (particularly during construction) for exposure, to either humans or the environment; or when an action would introduce new activities or processes using hazardous materials and the risk of human or environmental exposure would be increased.

Past uses and regulatory history at (and near to) a property are often good indicators of potential contaminants that may be present. Hazardous materials include any substance posing a threat to human health or to the environment. Such substances include, but are not limited to: metals (including lead); volatile organic compounds (“VOCs”), commonly found in petroleum products and solvents; semi-volatile organic compounds (“SVOCs”), typically associated with fuel oil, coal, and ash; polychlorinated biphenyls (“PCBs”), usually associated with transformers and utilities; and pesticides (typically associated with past use of pest control products). Hazardous materials also include substances used in building materials and fixtures, such as asbestos-containing materials (“ACM”), lead-based paint (“LBP”), and mercury (“Hg”). The presence of hazardous materials does not necessarily indicate a threat to human health and/or the environment. For a threat to exist there must also be both an exposure pathway to a receptor, and an unacceptable dose. The most likely routes of human exposure from the hazardous materials evaluated would occur during construction and would include the inhalation of VOCs, the ingestion of particulate matter containing SVOCs or metals, or dermal (skin) contact with hazardous materials that can be released during soil-disturbing activities, such as excavation of soil and extraction of groundwater. The Proposed Project would require excavation to approximately 20 feet below grade over most of the Project Site for the construction of the new building’s cellar and foundations, as well as shallower disturbance for new paved and landscaped outdoor areas. Construction methods and sequencing that would be involved with the Proposed Project, as well as measures to avoid significant impacts that could result from construction of the Proposed Project, are discussed further in Chapter 13, “Construction.”

Additionally, the operation of the new nursing care facility would use a variety of chemical products related to day-to-day functions and would produce regulated medical waste (“RMW”). Management of RMW would be undertaken in compliance with applicable federal and state regulatory requirements, including those related to generator permits, storage, signage, employee training, recordkeeping and reporting, and off-site transportation/disposal.

Methodology

Phase I Environmental Site Assessment. The Project Site generally serves as the hazardous materials study area, but as discussed below the potential for nearby sites to have

affected the Project Site is also evaluated. The potential for hazardous materials effects was based on a *Phase I Environmental Site Assessment* (“ESA”)¹ prepared by Ethan C. Eldon Associates, Inc. in May 2011. An updated regulatory database evaluation was undertaken by AKRF, Inc. in January 2014 and a *Subsurface (Phase II) Investigation* was performed in September 2013 by AKRF, Inc.² The Phase II investigation was conducted in agreement with a work plan approved by the New York State Department of Health (“NYSDOH”). Note that potential exposure to lead (“Pb”) is addressed both in this chapter and in Chapter 11, “Public Health.”

The *Phase I ESA* was performed in accordance with the American Society for Testing and Materials (“ASTM”) *Standard Practice for Environmental Site Assessments: Phase I Environmental Site Assessment Process* (E 1527-05). The purpose of the *Phase I ESA* was to evaluate, to the extent feasible, the presence or potential presence of recognized environmental conditions (“RECs”) that may require further investigation or mitigation.³ The *Phase I ESA* consisted of the following activities:

- A visual inspection of the Project Site (and to the extent practical, adjacent properties) to identify obvious signs of potential environmental concern such as the current/past presence of underground or aboveground storage tanks, on-site hazardous material storage or disposal practices, PCB-containing transformers or capacitors, and any other obvious signs of use, storage, or disposal of hazardous/toxic materials;
- The identification of the current and/or past presence of potential waste disposal structures such as septic systems, dry wells, and groundwater wells;
- An assessment of possible adverse environmental conditions associated with current and/or past uses at or near the Project Site;
- A review of historical development and land use at and in the vicinity of the Project Site and an assessment of any possible adverse environmental conditions which may have resulted;

¹ Phase I Environmental Site Assessment, Block 1852, Lot 5 (125 West 97th Street, Manhattan, New York 10025), May 24, 2011. Prepared for: Jewish Home Lifecare, 120 West 106th Street, New York, New York 10025. Ethan C. Eldon Associates, 1350 Broadway Suite 612, New York, New York 10018

² Subsurface (Phase II) Investigation, October 2013, Jewish Home Lifecare – 125 West 97th Street, New York, New York. Prepared for: Greenberg Traurig, LLP, Metlife Building, 200 Park Avenue, New York, New York 10166. Prepared by: AKRF, Inc., 440 Park Avenue South, New York, New York 10016.

³ A REC is defined by ASTM as “the presence or likely presence of any hazardous substances or petroleum products on a property under conditions that indicate an existing release, a past release, or a material threat of a release of any hazardous substances or petroleum products into structures on the property or into the ground, groundwater, or surface water of the property.” A REC does not include *de minimis* conditions, which ASTM defines as “conditions that generally do not present a material risk of harm to public health or the environment and that generally would not be the subject of an enforcement action if brought to the attention of appropriate governmental agencies.”

- A review of available federal, state, and local agency records for the purpose of identifying any history of hazardous waste activity or environmental concerns at or in close proximity to the Project Site;
- A literature review of the geology and groundwater conditions in the area of the Project Site; and
- Interviews with facility management personnel to inquire about the use, storage or disposal of hazardous materials.

Subsurface (Phase II) Investigation

A Phase II Investigation consists of the collection (typically using a drill rig) of multiple subsurface (typically soil and groundwater) samples from a variety of locations and depths at a property. These samples are then analyzed by a state-certified environmental laboratory for a suite of classes of elements and compounds (typically the VOCs, SVOCs, metals, PCBs and pesticides discussed in the Introduction of this Chapter). The results of these analyses are then compared to a variety of federal/state standards and guidelines.

Existing Conditions

Subsurface Conditions. The Project Site is approximately 90 feet above sea level, with topography sloping slightly down toward the west. Based on the borings conducted as part of the Phase II Investigation, the primarily paved Project Site is underlain by an approximately 10- to 20-foot-thick layer of urban fill materials (including sand, gravel, silt, coal, brick, ash, and/or slag). Refusal on apparent bedrock was encountered 12 to 20 feet below grade.

Groundwater was first encountered at approximately 11 to 18 feet below grade and would be expected to flow in an approximately westerly direction toward the Hudson River, approximately one-half mile away. However, actual groundwater flow may be affected by various factors such as utilities, basements, subway tunnels, and bedrock geology. Groundwater in Manhattan is not used as a source of potable water.

Hazardous Materials Assessment. The Phase I ESA identified that the Project Site once included rowhouses and tenements, which were demolished by the 1960s. A closed-status (i.e., cleaned up) petroleum spill with an address matching that of the Project Site was noted, but it related to a Con Edison manhole located off site within the West 97th Street roadway, and was in any event unlikely to have resulted in subsurface contamination based on the listing details. A spill of No. 6 fuel oil (Spill No. 9702659) was reported at 784 Columbus Avenue, the east-adjacent property, in May 1997. This spill, which reportedly involved subsurface contamination, was given a closed status by the New York State Department of Environmental Conservation (“NYSDEC”) in July 2005. The updated regulatory database review in January 2014 identified the active-status, on-site spill (Spill No. 1306324) discussed below, but no other significant changes from the findings of the May 2011 Phase I ESA.

The Phase II investigation included the collection of soil and groundwater samples from 8 borings advanced up to 20 feet below grade, and soil samples from 6 on-site tree pits, for laboratory analysis. Urban fill materials (sand, gravel, silt, coal, brick, ash, and/or slag) were

encountered throughout the borings. Laboratory analytical data indicated the following (see Section 5 of the Subsurface (Phase II) Investigation report for more detail):

- In general, AKRF concluded, based on their experience at numerous NYC properties that the detected levels of metals and compounds in soil (and groundwater) samples were consistent with those typically found in the kinds of fill material encountered in the borings, which included brick and other building materials. Several VOCs, SVOCs, metals, and pesticides were detected in exceedance of conservative NYSDEC Subpart 375 Unrestricted Use Soil Cleanup Objectives (“USCOs”), which assume long-term exposure to unpaved soils. In particular, the VOCs benzene, ethylbenzene, m&p-xylene, and o-xylene were detected in soil sample WC-7 bottom at concentrations ranging from 120 to 9,700 micrograms per kilogram ($\mu\text{g}/\text{kg}$), all of which exceeded USCOs but were below Restricted Residential Use Soil Cleanup Objectives (“RRSCOs”). The RRSCOs are a more appropriate (but still highly conservative) comparison as they assume multifamily residences with some potential for soil contact. (In reality, long-term exposure to existing soils does not currently occur and would not occur with the anticipated use of the Project Site in which all existing soil not removed by excavation would be beneath a building, paving or new imported soils used for landscaping).
- Only certain SVOCs — (benzo(a)anthracene, benzo(a)pyrene, benzo(b)fluoranthene, chrysene, dibenz(a,h)anthracene, and ideno(1,2,3-cd)pyrene) and metals (arsenic, barium, lead, and mercury) — exceeded the RRSCOs. In particular, lead levels in 3 of the 38 soil samples exceeded 1,000 parts per million (“ppm”) with a maximum of 3,850 ppm, but the overall average lead level was 290 ppm. The average lead level in the samples from the top 6 inches of tree pits was 304 ppm (maximum 681 ppm). These findings do not indicate a “soil-lead hazard” defined by the USEPA at 40 *Code of Federal Regulations* (“CFR”) 745.65(c) as, “*bare soil on residential real property or on the property of a child-occupied facility that contains total lead equal to or exceeding 400 parts per million in a play area or average of 1,200 parts per million of bare soil in the rest of the yard based on soil samples.*” Additional information on lead and the potential for exposure to lead is in Chapter 11, “Public Health.” NYSDEC noted in 2 letters dated August 6, 2014 and September 24, 2014 (see Appendix B), that the site does not pose a significant threat to public health or the environment based on the lead concentrations present and, therefore, no remediation of lead contamination is required.
- The barium level in one sample (132 milligrams per liter [“mg/L”]) collected beneath the paving, analyzed by the toxicity characteristic leaching procedure (“TCLP”), exceeded the USEPA Hazardous Waste threshold (100 mg/L). Bricks, paint, tiles, glass, and rubber can contain elevated levels of barium and the detected levels are likely associated with existing urban fill material. Soils exceeding TCLP thresholds require special handling/transport/disposal if they are excavated. No other soil samples exceeded USEPA hazardous waste criteria.

Field screening (including staining, petroleum-like odors and photoionization detector instrument readings) and laboratory data suggested petroleum-contaminated soil was present between approximately 5 and 15 feet below grade in the southeast corner of the Project Site. This most likely related to a historical (i.e., removed) petroleum tank once present at one of the former Project Site buildings. Based on these observations and laboratory analytical data, Spill №. 1306324 was reported to NYSDEC on September 16, 2013. The spill is believed to be isolated in this small part of the Project Site, based on the absence of similar signs of contamination in additional borings conducted nearby. The observed contamination is not likely attributable to off-site Spill №. 9702659 (as this spill involved №. 6 fuel oil which typically contains very low levels of VOCs and because the contamination was seemingly encountered at such a shallow depth, above the water table), but more likely associated with an on-site source, such as a fuel oil storage tank once present in one of the former site buildings. Based on the field observations and laboratory data, Spill №. 1306324 was reported to the NYSDEC.

Future Without the Proposed Project

In the ~~Future Without~~future without the Proposed Project, the Project Site would ~~continue in its current uses~~remain a vacant lot. Since a spill has been reported to NYSDEC, the current or any future site owner would be subject to any NYSDEC requirements to further investigate and/or remediate the spill area.

Probable Impacts of the Proposed Project

The future with the Proposed Project would involve subsurface disturbance for the construction of the proposed new building and outdoor improvements. Soil that would be disturbed by the Proposed Project includes widespread historical fill materials, limited petroleum-contaminated soil (in the southeastern corner of the Project Site), for which Spill №. 1306324 has been reported to NYSDEC, and some soil exceeding the hazardous waste threshold for barium (“Ba”) content. The Proposed Project would disturb these materials, potentially increasing pathways for human exposure. However, impacts would be avoided by implementing the following measures as a part of construction of the Proposed Project:

- A NYSDOH- and NYSDEC-approved Remedial Action Plan (“RAP”) and associated Construction Health and Safety Plan (“CHASP”) ~~would have been prepared~~ for implementation during the subsurface disturbance associated with the Proposed Project. The RAP ~~would address~~addresses requirements for the identified petroleum contamination, barium soils and historical fill material as well as soil stockpiling, soil disposal and transportation; dust control; quality assurance; and contingency measures, should petroleum storage tanks or additional contamination be encountered. The RAP ~~would include~~includes the requirement for a vapor barrier surrounding the new building’s cellar slab and sidewalls to prevent vapor intrusion. The RAP ~~would also require~~requires a cap of clean imported soil in areas not covered by buildings or paving. The CHASP ~~would identify~~identifies potential hazards that may be encountered during

construction and ~~specify~~specifies appropriate health and safety measures to be undertaken to ensure that subsurface disturbance is performed in a manner protective of workers, the community, and the environment (such as dust control, personal protective equipment for construction workers, dust and VOCs monitoring, and emergency response procedures). The CHASP ~~would include~~includes the requirements for implementation of a Community Air Monitoring Plan (“CAMP”) and Fugitive Dust and Particulate Monitoring in accordance with the requirements set out in the May 2010 NYSDEC DER-10 Appendices 1A and 1B during soil disturbance.

- During subsurface disturbance, excavated soil would be handled and disposed of in accordance with applicable regulatory requirements (e.g., NYSDEC Part 360 regulations for Solid Waste Management Facilities and Parts 370-374 for hazardous wastes and federal requirements 49 *CFR* Parts 170-180 for transporting hazardous materials) and the requirements of the receiving facility, which may well be in another state — e.g., *New Jersey Administrative Code* (“*N.J.A.C.*”) 7:26 Solid Waste Regulations.
- As in the future without the Proposed Project, Spill №. 1306324 would be remediated in accordance with NYSDEC requirements sufficient to close the spill. If any petroleum storage tanks are encountered, they would be properly closed and removed along with any associated contaminated soil. If applicable, additional spill reporting and tank registration would be performed.
- If dewatering is required, it would be performed in accordance with New York City Department of Environmental Protection (“NYCDEP”) sewer use requirements. These requirements require testing to ensure contaminated groundwater is treated before it can be discharged to the sewer system. Although the data from the Phase II investigation suggests treatment would not be necessary, since dewatering can draw water from off-site areas, additional testing would be required as a part of the NYCDEP approval process. Were treatment to be required (such as settling or carbon filtration), it would ~~be occur~~occur in enclosed containers with any residuals disposed of off-site in accordance with the same regulatory requirements as the excess soil.

Once operational, the Proposed Project would use a variety of chemical products related to day-to-day functions and would produce regulated medical waste (“RMW”). To ensure the safety of workers, residents, and the general public, management of RMW would be undertaken in compliance with applicable federal and state regulatory requirements, including those related to generator permits, storage, signage, employee training, recordkeeping and reporting, and off-site transportation/disposal.

Conclusions

The Proposed Project would involve subsurface disturbance for the construction of the proposed new building and outdoor improvements. Soil that would be disturbed by the Proposed Project includes widespread historical fill materials, limited petroleum-contaminated soil for

which Spill No. 1306324 has been reported to NYSDEC, and some soil exceeding the hazardous waste threshold for barium content. The Proposed Project would disturb these materials, potentially increasing pathways for human exposure. However, impacts would be avoided by implementing ~~at the~~ the NYSDOH- and NYSDEC-approved RAP and associated CHASP during the subsurface disturbance associated with the Proposed Project. During subsurface disturbance, excavated soil would be handled and disposed of in accordance with applicable regulatory requirements and the requirements of the receiving facility, and Spill No. 1306324 would be remediated in accordance with NYSDEC requirements sufficient to close the spill. Finally, if dewatering is required, it would be performed in accordance with NYCDEP sewer use requirements. Although the data from the Phase II ESA subsurface investigation suggests treatment would not be necessary, since dewatering can draw water from off-site areas, additional testing would be required as a part of the NYCDEP approval process. If treatment ~~would be~~ were required, it would ~~be~~ occur in enclosed containers with any residuals disposed of ~~off~~-site in accordance with the same regulatory requirements as the excess soil. Once operational, the Proposed Project would use a variety of chemical products related to day-to-day functions and would produce RMW. To ensure the safety of workers, residents, and the general public, management of RMW would be undertaken in compliance with applicable federal and state regulatory requirements, including those related to generator permits, storage, signage, employee training, recordkeeping and reporting, and off-site transportation/disposal.

With the above measures in place during construction, significant adverse impacts related to hazardous materials would not be expected due to construction or operation of the Proposed Project.

Chapter 6. Water and Sewer Infrastructure

Introduction

This chapter evaluates the potential for the Proposed Project to result in significant adverse impacts on the city's water supply, as well as its wastewater and storm water conveyance and treatment infrastructure.

As described in Chapter 1, "Project Description," the Proposed Project would replace an existing, approximately 31,804-square-foot ("sf"), former surface accessory parking lot with a new, 20-story, approximately 376,000-gross-square-foot ("gsf") building. Users of the existing former surface parking lot ~~would receive~~ have received substitute nearby parking within the Park West Village ("PWV") complex (since the property owner commenced construction issuance of the relocated surface DEIS, a replacement parking lot has been completed in March 2014). PWV north of the Project Site, and the Project Site parking has been relocated. As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings prior to the construction of the Proposed Project. The new facility at 125 West 97th Street, in Manhattan's Upper West Side neighborhood, would include 414 beds in total. The Proposed Project would employ approximately 625 full-time-equivalent ("FTE") employees at the proposed facility.

Methodology

This analysis follows the methodologies set forth in the *CEQR Technical Manual*. According to the *CEQR Technical Manual*, a preliminary water analysis is needed if a project would result in an exceptionally large demand of water — over 1,000,000 gallons per day ("gpd") — or is located in an area that experiences low water pressure (i.e., at the end of the water supply distribution system such as the Rockaway Peninsula or Coney Island). The Project Site is not located in an area that experiences low water pressure and the Proposed Project would generate an incremental water demand of approximately 117,509 gpd as compared to the ~~Future~~ Without future without the Proposed Project (the "No-Build Condition"). While this would represent an increase in demand on the New York City water supply system, it does not meet the *CEQR Technical Manual* threshold requiring a detailed analysis. Therefore, an analysis of water supply is not warranted. It is expected that there would be adequate water service to meet the incremental water demand, and that there would be no significant adverse impacts on the city's water supply.

The *CEQR Technical Manual* indicates that a preliminary sewer analysis is warranted if a project site is over 5 acres and the proposed project would result in an increase of impervious surface; or if a project is located in a combined sewer area in Manhattan and would result in the incremental development of 1,000 residential units or 250,000 gsf of commercial, public facility and institution and/or community facility space. A preliminary analysis of the Proposed Project's effects on wastewater and storm water infrastructure is warranted because the Proposed

Project is located in a combined sewer area and would exceed 250,000 gsf of community facility space in Manhattan.

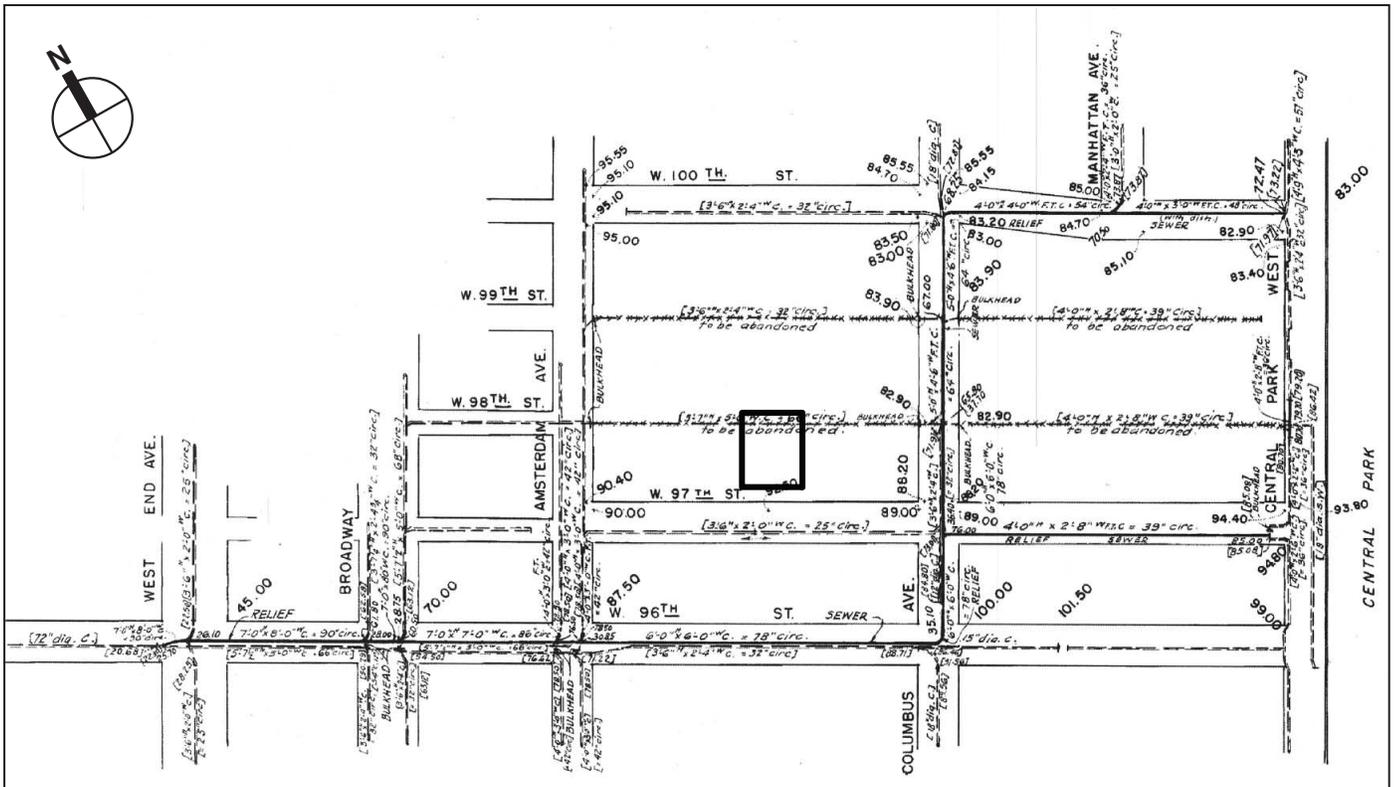
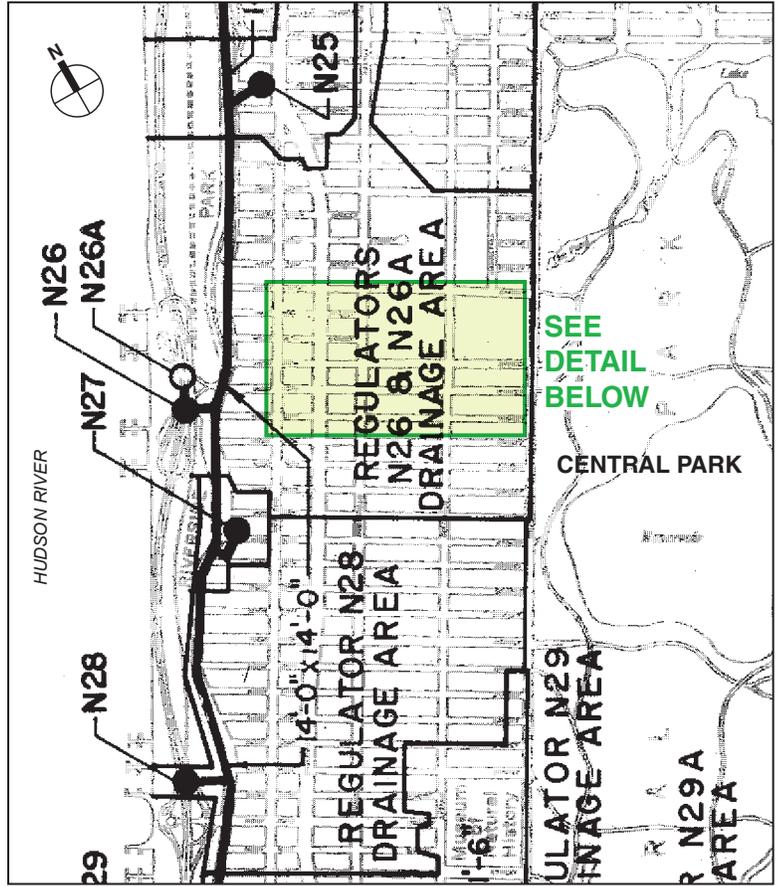
For the preliminary infrastructure analysis, existing and future water demands and sanitary sewage generation are calculated based on use generation rates set by the *CEQR Technical Manual* and industry standard generation rates. The New York City Department of Environmental Protection (“NYCDEP”) Flow Volume Calculation Matrix is then used to calculate the overall combined sanitary sewage and storm water runoff volume discharged to the combined sewer system for ~~four~~^{four} rainfall volume scenarios with varying durations. The ability of the city’s sewer infrastructure to handle the anticipated demand from the Proposed Project is assessed by estimating existing sewage generation rates and then comparing these existing rates to the future with and without the Proposed Project, per *CEQR Technical Manual* methodology.

Existing Conditions

The Project Site is located in a part of New York City served by a combined sewer system that collects both sanitary sewage and storm water. In periods of dry weather, the combined sewers in the adjacent streets (which are sized to convey an amount of sanitary sewage that is based on zoning regulations) convey only sanitary sewage. Sanitary sewage from the Project Site is conveyed via a 25-inch combined sewer within West 97th Street, to a 42-inch sewer within Amsterdam Avenue, to an 86-inch diameter sewer main within West 96th Street. From there, sewage is conveyed to Regulators NR-N26 and NR-N26A located at the foot of West 96th Street. Regulators are structures that control the flow of sewage to interceptors, larger sewers that connect the combined sewer system to the city’s sewage treatment system; the nearest interceptor to the Project Site runs under Riverside Drive (see Figure 6-1).

From there, flow is conveyed to the North River Wastewater Treatment Plant (“WWTP”). At the WWTP, wastewater is fully treated by physical and biological processes before it is discharged into the Hudson River. The quality of the treated wastewater (“effluent”) is regulated by a State Pollutant Discharge Elimination System (“SPDES”) permit issued by the New York State Department of Environmental Conservation (“NYSDEC”). The SPDES permit establishes limits for effluent parameters (i.e., suspended solids, fecal coliform bacteria, other pollutants). Since the volume of flow to a WWTP affects the level of treatment a plant can provide, the maximum permitted capacity for the North River WWTP is 170 million gallons per day (“mgd”). The average monthly flow over the past 12 months (October 2012 through September 2013) is 113 mgd, well below the maximum permitted level.

During and immediately after wet weather, combined sewers can experience a much larger flow due to storm water runoff collection. To control flooding at the North River WWTP the regulators built into the system to allow only approximately ~~two~~^{two} times the amount of design dry weather flow into the interceptors. The interceptor then takes the allowable flow to the North River WWTP, while the excess flow is discharged to the nearest water body as combined sewer overflow (“CSO”). The Project Site falls within ~~one~~^{one} CSO drainage area: in wet weather, sanitary flow and storm water runoff is conveyed to CSO outfall NR-040, located at the Hudson River at the foot of West 96th Street.



 Project Site



Sewers and Regulators in the Study Area
Figure 6-1

Sanitary Flows (Dry Weather). Since the Project Site comprises only a ~~surface parking~~vacant lot, it does not currently generate any sanitary sewage.

Storm Water Flows (Wet Weather). Table 6-1 describes the existing Project Site surface and surface area; the weighted runoff coefficient (the fraction of precipitation that becomes surface runoff) for each surface type is also listed. The Project Site totals approximately 31,804 sf, with surface area comprising exclusively pavement, since the Project Site is currently a ~~parking~~vacant lot. This means that during wet weather, 85 percent of precipitation falling on the Project Site runs off the site, directly to the combined sewer. Approximately 15 percent of ~~stormwater~~storm water permeates through the surface of the pavement (and cracks and gaps in the pavement) to the subsurface.

Table 6-1. Existing Surface Coverage by Affected Combined Sewer Overflow (CSO) Outfall and by Surface Type (Square Feet)

Affected CSO Outfall	Surface Type	Roof	Pavement	Other	Grass	TOTAL
NR-026	Area (percent)	0	100	0	0	100
	Surface Area (sq. ft.) ¹	0	31,804	0	0	31,804
	Runoff Coefficient	0.95	0.85	0.70	0.20	0.85
Note:	Weighted Runoff Coefficient calculations based on the NYCDEP Flow Volume Calculation Matrix provided in the <i>CEQR Technical Manual</i> .					
Source:	AKRF, 2013					

Future Without the Proposed Project

In the No-Build Condition, the Project Site would remain ~~in its current state and continue to function as a parking area-a vacant lot.~~ JHL would maintain its existing 514 beds on the West 106th Street campus; sewage generated by the existing campus would continue to flow to the North River WWTP.

Probable Impacts of the Proposed Project

Table 6-2 shows the estimated water consumption and sewage generation under the Proposed Project. For purposes of analysis, the amount of sanitary sewage resulting from these uses is conservatively estimated as all water demand, except water used by air conditioning, since this water is typically not discharged to the sewer system.

The estimated amount of water supply demand by the Proposed Project would be approximately 117,509 gpd. The sanitary sewage generated from domestic water use (i.e., regular tap water use) on the Project Site would be approximately 53,587 gpd. This volume would represent approximately 0.05 percent of the average daily flow of 113 mgd at the North River WWTP, and would not result in an exceedance of the plant’s permitted capacity, which is 170 mgd. In addition, this amount would not be a net new increase in sewer demand because JHL currently generates a comparable amount at its existing West 106th Street campus, where

sewage is also conveyed to the North River WWTP. Therefore, the Proposed Project would not create a significant adverse impact on the city’s sanitary sewage treatment system. In addition, per the New York City Plumbing Code (Local Law 33 of 2007), low-flow fixtures would be required to be implemented and would help to reduce sanitary flows.

Table 6-2. Water Consumption and Sewage Generation under Proposed Project by Use and by Consumption (Gallons per Day)

Use	Unit	Size (Square feet)	Rate	Consumption (gallons per day)
Patient beds¹ – Floors 4 through 19				
Domestic	414 beds	-	100 gpd/person	41,400
Air Conditioning	-	316,640	0.17 gpd/sf	53,829
Administrative, service and support, common areas² – Floors 1 through 3				
Domestic	-	59,370	0.10 gpd/sf	5,937
Air Conditioning	-	59,370	0.17 gpd/sf	10,093
Other – Facility employees				
Domestic	625 FTEs	-	10 gpd/person	6,250
Total water supply demand				117,509
Total sewage generation				53,587
Note: (1) Calculation uses <i>CEQR Technical Manual</i> rates for residential use. This represents a conservative assumption for long term and short term care patients. (2) Calculation uses <i>CEQR Technical Manual</i> rates for commercial/office use				
Source: Rates from <i>CEQR Technical Manual</i> (2012 Edition, Revised June 5, 2013); AKRF, 2013.				

Storm Water Flows. As a result of the Proposed Project, the weighted runoff coefficient of CSO outfall subcatchment area NR-026 would increase slightly, from 0.85 to 0.93, since a large portion of the Project Site would be covered by impervious building rooftop (see Table 6-3 for incremental changes to the weighted runoff coefficients).

Table 6-3. Proposed Surface Coverage by Affected Combined Sewer Overflow (CSO) Outfall and by Surface Type (Square Feet)

Affected CSO Outfall	Surface Type	Roof ¹	Pavement	Other	Grass	TOTAL
NR-026	Area (percent)	90	7	0	3	100
	Surface Area (sq. ft.) ¹	28,774	2,300	0	730	31,804
	Runoff Coefficient	0.95	0.85	0.70	0.20	0.93
Notes: Weighted Runoff Coefficient calculations based on the NYCDEP Flow Volume Calculation Matrix provided in the 2012 <i>CEQR Technical Manual</i> .						
(1) Roof surface area includes roof overhang over the ground floor garden terrace						
Source: AKRF, 2013						

Using these sanitary and storm water flow calculations, the NYCDEP Flow Volume Calculation Matrix was completed for the existing conditions, the No-Build Condition, and the Future With the Proposed Project (the “Build Condition”). As the Project Site would remain ~~in its current state~~ a vacant lot in the No-Build Condition, no additional flow volume would be generated, and the No-Build Condition would have the same flow volume as existing conditions.

The calculations from the Flow Volume Calculation Matrix help to determine the change in peak wastewater flow volumes to the combined sewer system from existing/No-Build to Build Conditions during various rainfall scenarios chosen by NYCDEP. The summary tables, taken from the NYCDEP Flow Volume Calculation Matrix, are included in Table 6-4.

Table 6-4. NYCDEP Flow Volume Matrix: Existing, No-Build and Build Volume Comparison

Rainfall Volume (in.)	Rainfall Duration (hr.)	Runoff Volume Direct Drainage (MG)	Runoff Volume To CSS** (MG)	Sanitary Volume To CSS (MG)	Total Volume To CSS (MG)	Runoff Volume Direct Drainage (MG)	Runoff Volume To CSS** (MG)	Sanitary Volume To CSS (MG)	Total Volume To CSS (MG)	Increased Total Volume to CSS** (MG)	Percentage Increase From Existing Conditions (%)
NR-026		Existing / No Build				Build				NR-026 Increment	
		31,804 / 0.73 Acres				31,804 / 0.73 Acres					
0.00	3.80	0.00	0.00	0.00	0.00	0.00	0.00	0.01	0.01	0.01	*
0.40	3.80	0.00	0.01	0.00	0.01	0.00	0.01	0.01	0.02	0.01	135%
1.20	11.30	0.00	0.02	0.00	0.02	0.00	0.02	0.03	0.05	0.03	134%
2.50	19.50	0.00	0.04	0.00	0.04	0.00	0.05	0.04	0.09	0.05	112%
Notes:											
* Percent increase computed for rainfall events only.											
** Assumes no on-site detention/Best Management Practices (“BMPs”) for purposes of calculations											
CSS = Combined Sewer System; MG = Million Gallons											

As noted previously, sanitary sewage generated from domestic water use (i.e., regular tap water use) on the Project Site would be approximately 53,587 gpd; therefore, a large portion of the percentage increases shown in Table 6-4 is due to the addition of sanitary flow, since the Proposed Project would add sanitary flow to a site where no flow is currently generated. In the future with the Proposed Project, the amount of completely impervious surface on the site would also increase, since a large portion of the Project Site would be covered with completely impervious roof surface (approximately 90 percent), instead of partly pervious pavement (7 percent), whereas in the existing condition and under the No-Build Condition, 100 percent of the site would be covered with partly pervious pavement. Consequently, under the most extreme rainfall scenario analyzed in the NYCDEP Flow Volume Calculation Matrix, nearly 50,000 gallons of storm water would be generated on the Project Site, as compared to the existing and No-Build conditions.

However, the Flow Volume Matrix calculations do not reflect the use of any sanitary and storm water source control best management practices (“BMPs”) to reduce sanitary and storm water runoff volumes to the combined sewer system. As noted in the *CEQR Technical Manual*, if NYCDEP-approved BMPs are incorporated into the project design, further detailed analysis of the Proposed Project’s potential impacts on the sewer system is not warranted. As the BMPs described below would be required as a part of the NYCDEP site-connection approval process, no further detailed analysis of the Proposed Project is conducted in this EIS.

In addition to required measures to reduce water consumption and sanitary sewer discharges (such as low-flow fixtures), the Proposed Project would incorporate BMPs designed to control storm water runoff from the Project Site. For the Proposed Project, such measures are anticipated to include controlled drainage on the roof and first floor garden levels and plantings throughout the Project Site. With the incorporation of these BMPs, the overall volume of sanitary sewer discharge and storm water runoff, and the peak storm-water-runoff rate would be reduced to allowable flow requirements.¹ As sewer conveyance near the Project Site and wastewater treatment capacity at the North River WWTP ~~is~~ are both sufficient to handle wastewater flow that would result from the Proposed Project, there would not be any significant adverse impacts on wastewater treatment or storm water conveyance infrastructure.

Conclusions

The estimated amount of water supply demand by the Proposed Project and the sanitary sewage generated from domestic water use on the Project Site would represent approximately 0.05 percent of the average daily flow at the North River WWTP, and would not result in an exceedance of the plant's permitted capacity. In addition, volume of water supply demand and generated sanitary sewage would not be a net new increase in sewer demand because JHL currently generates a comparable amount at its existing West 106th Street campus, where sewage is also conveyed to the WWTP. Therefore, the Proposed Project would not create a significant adverse impact on the city's sanitary sewage treatment system.

As a result of the change in impervious surface that would result from the Proposed Project, the weighted runoff coefficient of CSO outfall subcatchment area NR-026 would increase slightly. Therefore, under the most extreme rainfall scenario, nearly 50,000 gallons of ~~stormwater~~ storm water would be generated on the Project Site, as compared to the existing and No-Build Conditions. To offset this increase, in addition to required measures to reduce water consumption and sanitary sewer discharges, the Proposed Project would incorporate BMPs — such as controlled drainage on the roof and first floor garden levels and plantings throughout the Project Site — designed to control storm water runoff from the Project Site. With the BMPs, the overall volume of sanitary sewer discharge and storm water runoff, and the peak storm water runoff rate would be reduced to allowable flow requirements.

Overall, the analysis concludes that the Proposed Project would not result in significant adverse impacts on the city's water supply, or on its wastewater and storm water conveyance and treatment infrastructure.

¹ NYCDEP's storm water performance standards require that the release rate of storm water flow from a project site be no more than the greater of 0.25 cubic feet per second ("cfs") of the drainage plan allowable flow or 10 percent of the allowable flow or, if the allowable flow is less than 0.25 cfs, no more than the allowable flow.

Chapter 7. Transportation

Introduction

Although a detailed analysis is not warranted based on *CEQR Technical Manual* threshold criteria, following *CEQR* guidelines, a detailed transportation analysis is being performed as congestion has been noted along West 97th Street between Amsterdam Avenue and Columbus Avenues Avenue. This chapter examines the potential traffic, parking, transit, and pedestrian impacts, and assesses the potential vehicular and pedestrian safety issues associated with the Proposed Project in Manhattan. The Proposed Project would result in the relocation of the existing Jewish Home Lifecare (“JHL”) facility from 120 West 106th Street to a new LEED-certified replacement facility on the Project Site, located at 125 West 97th Street between Columbus Avenue and Amsterdam Avenue. The development site is located on a superblock bounded by Amsterdam Avenue to the west, Columbus Avenue to the east, West 100th Street to the north, and West 97th Street to the south. The specific location of the Proposed Project ~~on~~ the former site is currently a of an 88-space surface parking lot with 88 parking spaces that was used by the residents of 784 Columbus Avenue, the Park West Village (“PWV”) complex. Users of the existing surface parking lot would receive have received substitute nearby parking within the Park West Village (“PWV”) complex (the property owner commenced construction of since the relocated surface issuance of the DEIS, a replacement parking lot has been completed in March 2014 the PWV complex north of the Project Site, and the Project Site parking has been relocated). The Proposed Project is a nursing home with 414 beds for residents and 625 FTE staff.

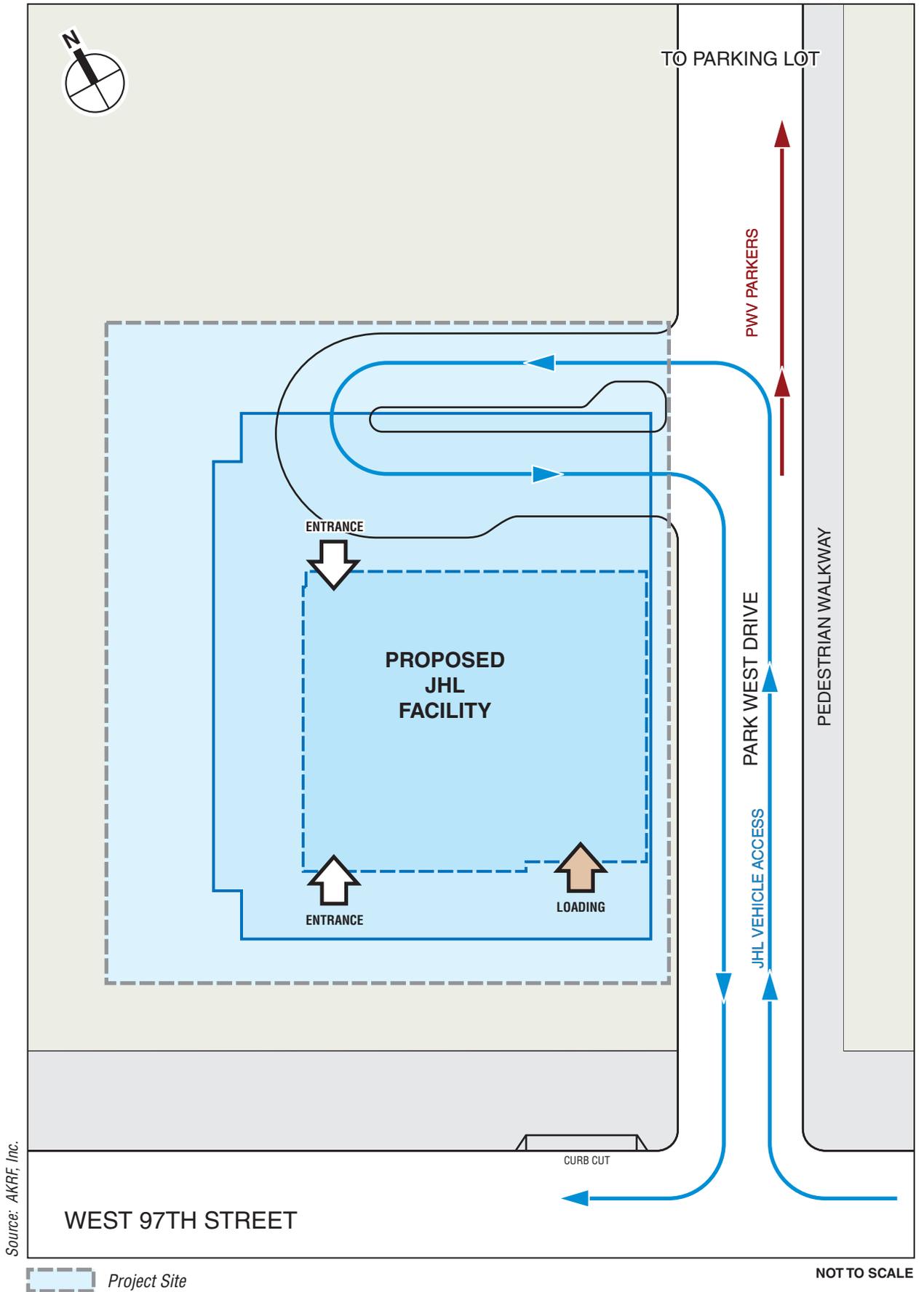
Vehicular access to the Project Site would be along West 97th Street via an existing curb cut at Park West Drive. A turnaround located at the rear of the building would serve as a ~~pick-up~~ pick-up/drop-off zone. Truck access to the loading docks would be provided via West 97th Street. Pedestrian access to the Project Site would be along West 97th Street. The Project Site plan is provided on Figure 7-1.

Three peak hours were considered for the transportation analysis: Weekday a.m. (8:00 a.m. to 9:00 a.m.), Weekday midday (2:45 p.m. to 3:45 p.m.), and Weekday p.m. (5:45 ~~30~~ 30 p.m. to 6:45 ~~30~~ 30 p.m.). It should be noted that the Weekday p.m. peak hour has changed slightly based on updated counts conducted since the DEIS was issued. The study area for the transportation analysis consists of the ~~two~~ 2 signalized intersections on West 97th Street located closest to the development site and the Park West Drive driveway at West 97th Street.

Screening Methodology

Transportation impact analysis methodologies for projects in New York City are defined in the *CEQR Technical Manual*. The first step of the transportation screening analysis is the calculation of the trip generation and trip assignment, which are based on the location, size, and land uses of the Proposed Project.

Traffic. According to the criteria specified in the *CEQR Technical Manual*, traffic analyses are generally required at intersections where more than 50 new vehicle trips would be



generated by a project during an individual peak hour based on the results of the vehicle trip assignment. Although the Proposed Project would not exceed this threshold during any critical peak hours, detailed intersection analyses were conducted for the following peak hours:

- Weekday a.m. peak hour: 8:00 a.m. to 9:00 a.m.
- Weekday midday peak hour: 2:45 p.m. to 3:45 p.m.
- Weekday p.m. peak hour: 5:45~~30~~ p.m. to 6:45~~30~~ p.m.

Transit. The transit criteria specified in the *CEQR Technical Manual* and thresholds used by New York City Metropolitan Transportation Authority (“MTA”) agencies were used to determine which subway and bus routes in the study area would be analyzed. According to the criteria for subways, if the Proposed Project is projected to result in fewer than 200 peak-hour subway passengers assigned to a single subway station or on a single subway line, then further transit analyses for subways are not required, as the Proposed Project is considered unlikely to create a significant subway transit impact. According to the criteria for buses, if the Proposed Project is projected to result in fewer than 50 bus passengers assigned to a single bus line (in one direction), further transit analyses are not typically required, as the Proposed Project is considered unlikely to create a significant bus transit impact.

Subway Transit. The No. 1, No. 2 and No. 3 subway lines operate along Broadway with a station stop at West 96th Street. The B and C subway lines operate along Central Park West, also with a stop at West 96th Street. Both subway stations are approximately one-quarter-mile from the Project Site. However, it has been determined that the subway trips generated by the Proposed Project would not exceed the 200 peak-hour subway passenger threshold. Therefore, subway transit analyses were not conducted for any peak period.

Bus Transit. The M7 and M11 bus routes operate northbound along Amsterdam Avenue and southbound along Columbus Avenue, respectively. The M96 and M106 operate along West 96th Street. Bus stops for each bus route are located within one-quarter mile of the Project Site. However, it has been determined that the bus trips generated by the Proposed Project would not exceed the 50 peak-hour bus passenger threshold. Therefore, bus transit analyses were not conducted for any peak period.

Pedestrians. Based on criteria specified in the *CEQR Technical Manual*, projected pedestrian volume increases of more than 200 pedestrians per hour at any sidewalk, crosswalk, or intersection corner would be considered a location with the potential for significant impacts and would require a detailed analysis. The Proposed Project would generate fewer than 200 pedestrians per hour during each of the 3 peak hours. Therefore, detailed pedestrian analyses were not conducted for any peak period.

Parking Conditions. A parking analysis identifies the extent to which on-street and off-street parking is available and utilized under existing, ~~Future Without~~ future without the Proposed Project (“No-Build”), and Build Conditions. Based on the trip generation data, ~~it has been determined that a detailed parking analysis is warranted~~ was conducted. Typically, this analysis encompasses a study area within one-quarter mile of the Project Site. If the analysis produces a shortfall in parking in the one-quarter-mile study area, the study area could be extended to one-

half-mile to identify additional parking supply. A detailed analysis of parking in the one-quarter-mile radius from the study area and a detailed on-site parking accumulation analysis have been prepared for the Proposed Project.

Vehicular and Pedestrian Safety Assessment. An evaluation of traffic safety is necessary for locations within the study area that have been identified as high-accident locations as specified in the *CEQR Technical Manual*. These locations are defined as those with more than 48 total reportable and ~~non-reportable~~non-reportable crashes ~~or~~of 5 or more pedestrian/bicycle injury crashes that occur during any consecutive 12 months of the most recent 3-year period for which data is available. Crash histories are reviewed to determine whether projected vehicular and pedestrian traffic would further impact safety at these locations or whether existing unsafe conditions could adversely impact the flow of the projected new vehicular or pedestrian/bicycle trips.

Study Area

To assess the potential transportation impacts associated with the Proposed Project, the study area was defined based on principal access routes to and from the Project Site, traffic conditions in the surrounding area, and key intersections likely to be affected by project-generated trips. In total, ~~two~~2 signalized intersections and 1 unsignalized driveway were selected for the traffic analysis. The safety assessment was conducted for both signalized study locations; the geographic locations of these intersections are depicted in Figure 7-2.

Study Area Intersections and Roadway Characteristics. The Project Site is located on West 97th Street between Columbus Avenue and Amsterdam ~~Avenues~~Avenue in Manhattan. As shown on Figure 7-2, the study area consists of ~~two signalized intersections~~the following 3 locations:

1. West 97th Street and Amsterdam Avenue
2. West 97th Street and Columbus Avenue
3. West 97th Street and Park West Drive

The physical and operational characteristics of the major roadways in the study area are as follows:

- West 97th Street is an east-west roadway that operates westbound across Manhattan, through Central Park. Between Central Park West and Amsterdam Avenue, West 97th Street operates with ~~two~~2 travel lanes, and narrows to ~~one~~1 travel lane west of Amsterdam Avenue. There is parallel on-street curbside parking on both sides of the street except between Central Park West and Columbus Avenue, where there is angled on-street parking.
- Amsterdam Avenue is a north-south roadway that operates northbound within Manhattan between West 191st Street and West ~~58th~~59th Street. In the study area, Amsterdam Avenue operates with on-street parking on both sides of the street and ~~four~~4 travel lanes.



- ① West 97th Street at Amsterdam Avenue
- ② West 97th Street at Columbus Avenue
- ③ West 97th Street at Park West Drive

- Columbus Avenue is a north-south roadway that operates southbound within Manhattan between West 110th Street and West 58th 59th Street. In the study area, Columbus Avenue operates with 2 on-street parking lanes, 3 travel lanes, and a protected bike lane.
- Park West Drive is a north-south driveway providing access to surface parking lots used by the residents of PWV along West 97th Street between Amsterdam Avenue and Columbus Avenue. Park West Drive operates as a 2-way driveway with a single lane in each direction.

Parking Supply and Inventory. Existing study area parking conditions for on-street and off-street parking were evaluated through site visits. On-street parking regulations are shown on Figures 7-3a and 7-3b. Parking utilization surveys were conducted for on-street and off-street parking facilities within a one-quarter mile of the Project Site. The location of the off-street parking facilities are shown on Figure 7-4.

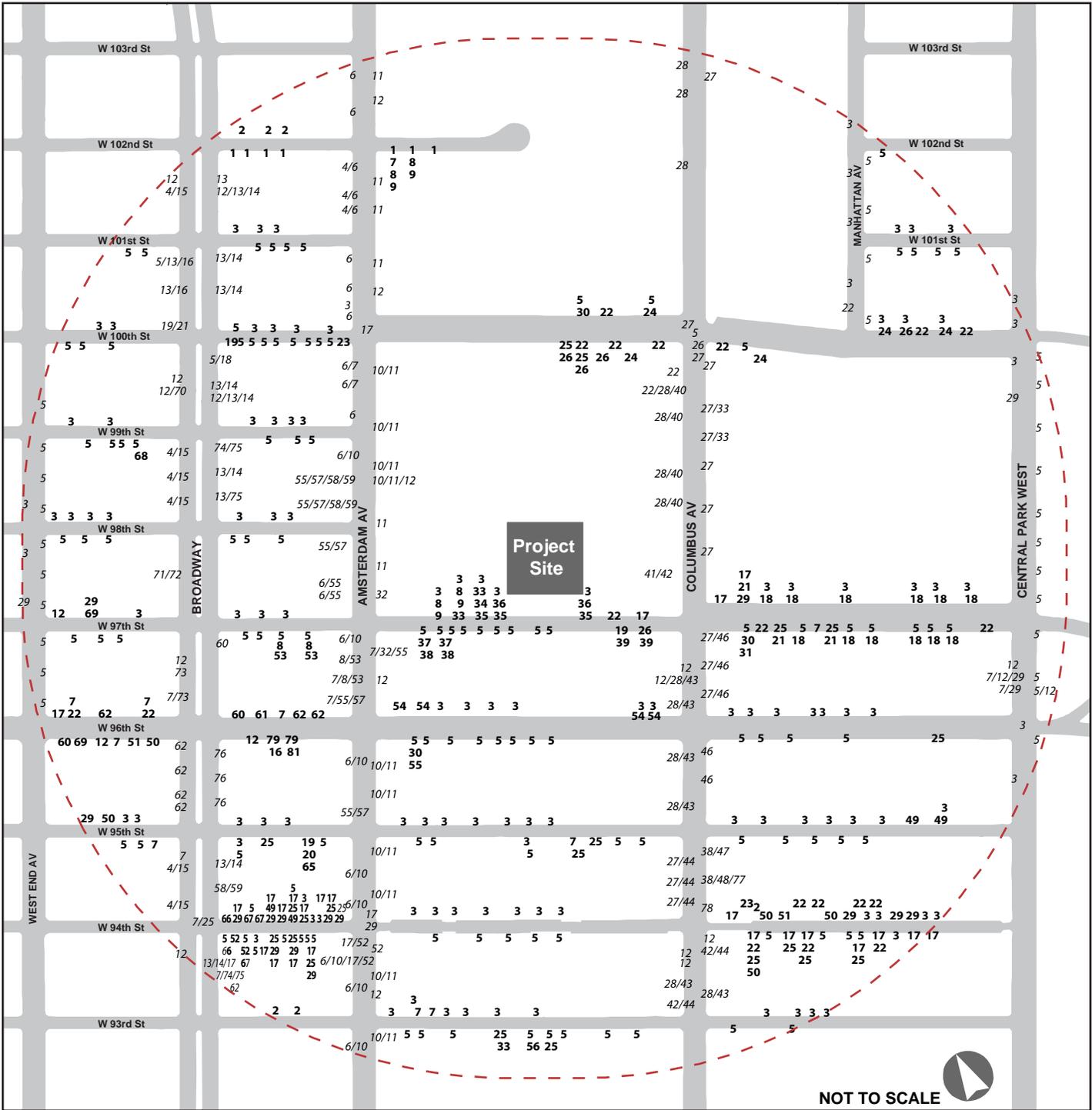
Operational Analysis Methodology

The following sections summarize the operational analysis methodologies and significant impact criteria in accordance with the *CEQR Technical Manual* guidelines for traffic, parking, transit, pedestrians, and safety.

Traffic Operations. The operations of the study area intersections were analyzed in accordance with the *CEQR Technical Manual* guidelines by applying the methodologies presented in the *2000 Highway Capacity Manual* (2000 HCM) using the Highway Capacity Software (HCS+ 5.5). A description of these methodologies is provided below.

Signalized Intersections. The level of service (“LOS”) of a signalized intersection is defined in terms of control delay per vehicle (seconds per vehicle). Control delay is the portion of total delay experienced by a motorist that is attributed to the traffic signal. Several factors contribute to the delay at a signalized intersection including cycle length, progression/signal coordination, and volume-to-capacity (“v/c”) ratios. For signalized intersections, LOS A describes operations with minimal delays, up to 10 seconds per vehicle, while LOS F describes operations with delays in excess of 80 seconds per vehicle. Delays experienced at LOS A, B, C, or mid-D (less than 45 seconds per vehicle) are generally considered “acceptable” operating conditions according to the *CEQR Technical Manual*. Conversely, LOS E and F are generally considered “unacceptable” operating conditions. The LOS criteria for signalized intersections, as defined in the 2000 HCM, are provided in Table 7-1.

Unsignalized Intersections. For unsignalized intersections, the total delay is defined as the total elapsed time from which a vehicle stops at the end of the queue until the vehicle departs from the stop line. This includes the time required for the vehicle to travel from last-in-queue to the first-in-queue position. The average control delay for any particular minor movement is a function of the service rate or capacity of the approach and degree of saturation. The LOS



1/4 mile radius

- 23 On Street Parking Regulation (East-West Street)
- 23 On Street Parking Regulation (North-South Street)

On-Street Parking Regulations within 1/4 Mile Radius of Project Site

- 1 NO PARKING (SANITATION BROOM SYMBOL) 9:30 a.m. TO 11:00 a.m. TUES & FRI <---->
- 2 NO PARKING (SANITATION BROOM SYMBOL) 9:30 a.m. TO 11:00 a.m. MON & THURS <---->
- 3 NO PARKING (SANITATION BROOM SYMBOL) 11:30 a.m. TO 1:00 p.m. MON & THURS <---->
- 4 NO PARKING (SANITATION BROOM SYMBOL) 8:00 a.m. TO 8:30 a.m. EXCEPT SUN <---->
- 5 NO PARKING (SANITATION BROOM SYMBOL) 11:30 a.m. TO 1:00 p.m. TUES & FRI <---->
- 6 NO PARKING (SANITATION BROOM SYMBOL) 8:30 a.m. TO 11:00 a.m. TUES THURS SAT <---->
- 7 NO PARKING ANYTIME (SINGLE ARROW)
- 8 NO PARKING 7:00 a.m. TO 4:00 p.m. SCHOOL DAYS W/SINGLE ARROW
- 9 DEPARTMENT OF EDUCATION (DOE)
- 10 1 HR MUNI-METER PARKING 9:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY <---->
- 11 NO PARKING (SANITATION BROOM SYMBOL) 8:30 a.m. TO 11:00 a.m. MON WED FRI <---->
- 12 BUS STOP SIGN (BUS & HANDICAP SYMBOLS) NO STANDING W/ SINGLE ARROW
- 13 NO PARKING (SANITATION BROOM SYMBOL) 7:30 a.m. TO 8:00 a.m. EXCEPT SUN <---->
- 14 1 HR MUNI TO METER PARKING 8:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY <---->
- 15 1 HR MUNI-METER PARKING 8:30 a.m. TO 11:00 p.m. EXCEPT SUNDAY <---->
- 16 1 HR MUNI-METER PARKING 8:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY <---->
- 17 NO STANDING ANYTIME <---->
- 18 ANGLE PARKING ONLY <---->
- 19 NO STANDING ANYTIME EXCEPT AUTHORIZED VEHICLES (SINGLE ARROW)
- 20 AMBULANCE
- 21 ANGLE PARKING ONLY W/SINGLE ARROW
- 22 NO STANDING ANYTIME (SINGLE ARROW)
- 23 NO STANDING ANYTIME EXCEPT AUTHORIZED VEHICLES <---->
- 24 BACK IN ANGLE PARKING ONLY <---->
- 25 NO PARKING (SANITATION BROOM SYMBOL) 11:30 a.m. TO 1:00 p.m. TUES & FRI W/SINGLE ARROW
- 26 BACK IN ANGLE PARKING ONLY (SINGLE ARROW)
- 27 NO PARKING (SANITATION BROOM SYMBOL) 6:30 a.m. TO 11:00 a.m. EXCEPT SUNDAY <---->
- 28 NO STANDING 7:00 a.m. TO 11:00 a.m. MON THRU FRI <---->
- 29 NO PARKING (SANITATION BROOM SYMBOL) 11:30 a.m. TO 1:00 p.m. MON & THURS W/ SINGLE
- 30 METERS ARE NOT IN EFFECT ABOVE TIMES (RIDER)
- 31 2 HOUR PARKING 9:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY <---->
- 32 NO PARKING (SANITATION BROOM SYMBOL) 8:30 a.m. TO 11:00 a.m. MON WED FRI W/ SINGLE ARROW
- 33 NO STANDING 7:00 a.m. TO 4:00 p.m. SCHOOL DAYS (SINGLE ARROW)
- 34 NO PARKING 6:00 a.m. TO 3:00 p.m. FRIDAY W/ SINGLE ARROW
- 35 FARMERS MARKET
- 36 NO PARKING 6:00 a.m. TO 3:00 p.m. FRIDAY <---->
- 37 OTHER TIMES (RIDER FOR PARKING RESTRICTED SIGNS - RED/WHITE)
- 38 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 7:00 a.m. TO 11:00 p.m. MON THRU FRI (ARROW)
- 39 AMBULANCE ONLY
- 40 1 HR MUNI-METER PARKING 10:00 a.m. TO 11:00 p.m. MON THRU FRI 9:00 a.m. TO 11:00 p.m. SATURDAY <---->
- 41 1 HR MUNI-METER PARKING 10:00 a.m. TO 11:00 p.m. MON THRU FRI 9:00 a.m. TO 11:00 p.m. SATURDAY W/ SINGLE ARROW
- 42 NO STANDING 7:00 a.m. TO 11:00 a.m. MON THRU FRI W/ SINGLE ARROW
- 43 2 HOUR PARKING 10:00 a.m. TO 11:00 p.m. MON THRU FRI 9:00 a.m. TO 11:00 p.m. SATURDAY <---->
- 44 2 HOUR PARKING 10:00 a.m. TO 11:00 p.m. MON THRU FRI 9:00 a.m. TO 11:00 p.m. SATURDAY W/ SINGLE ARROW
- 45 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 10:00 a.m. TO 11:00 p.m. MON THRU FRI (ARROW)
- 46 2 HOUR PARKING 7:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY <---->
- 47 2 HOUR PARKING 7:00 a.m. TO 11:00 p.m. SATURDAY <---->
- 48 2 HOUR PARKING 7:00 a.m. TO 11:00 p.m. SATURDAY W/ SINGLE ARROW
- 49 NO PARKING 7:00 a.m. TO 4:00 p.m. SCHOOL DAYS (ARROW)
- 50 NO PARKING 8:00 a.m. TO 6:00 p.m. MON THRU FRI (SINGLE ARROW)
- 51 NO PARKING 8:00 a.m. TO 6:00 p.m. MON THRU FRI <---->
- 52 NO STANDING ANYTIME
- 53 EXCEPT FACULTY VEHICLES
- 54 NO STANDING<---->HANDICAP BUS STOP(SYMBOL) W/4 ROUTES
- 55 1 HR MUNI-METER PARKING 9:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY W/ SINGLE ARROW
- 56 NO STANDING 7:00 a.m. TO 4:00 p.m. SCHOOL DAYS <---->
- 57 NO PARKING (SANITATION BROOM SYMBOL) 8:30 a.m. TO 11:00 a.m. TUES THURS SAT W/ SINGLE ARROW
- 58 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 8:00 a.m. TO 6:00 p.m. MON THRU FRI (SINGLE ARROW)
- 59 1 HR MUNI-METER PARKING 9:00 a.m. TO 11:00 p.m. SATURDAY W/ SINGLE ARROW
- 60 BUS STOP SIGN (BUS & HANDICAP SYMBOLS) NO STANDING <---->
- 61 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 7:00 a.m. TO 11:00 p.m. MON THRU FRI (SINGLE ARROW)
- 62 NO PARKING ANYTIME <---->
- 63 NO PARKING (SANITATION BROOM SYMBOL) 7:30 a.m. TO 8:00 a.m. EXCEPT SUNDAY <-->
- 64 1 HR MUNI-METER PARKING 8:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY W/ SINGLE ARROW
- 65 AMBULETTE
- 66 NO STANDING HOTEL LOADING ZONE <---->
- 67 NO STANDING HOTEL LOADING ZONE W/ SINGLE ARROW
- 68 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 7:00 a.m. TO 5:00 p.m. EXCEPT SUNDAY W/ SINGLE ARROW
- 69 NO ENGINE IDLING (SYMBOL) NO ENGINE IDLING
- 70 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 8:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY <-->
- 71 NO PARKING (SANITATION BROOM SYMBOL) 8:00 a.m. TO 8:30 a.m. EXCEPT SUN W/ SINGLE ARROW
- 72 1 HR MUNI-METER PARKING 8:30 a.m. TO 11:00 p.m. EXCEPT SUNDAY W/ SINGLE ARROW
- 73 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 7:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY W/SINGLE ARROW
- 74 NO PARKING (SANITATION BROOM SYMBOL) 7:30 a.m. TO 8:00 a.m. EXCEPT SUN W/ SINGLE ARROW
- 75 1 HR MUNI-METER PARKING 8:00 a.m. TO 11:00 p.m. EXCEPT SUNDAY W/ SINGLE ARROW
- 76 NO STANDING EXCEPT TRUCKS LOADING & UNLOADING 7:00 a.m. TO 11:00 p.m. INCLUDING SUNDAY <---->
- 77 NO STOPPING ANYTIME W/ SINGLE ARROW
- 78 NO STOPPING ANYTIME <---->

On-Street Parking Regulations within 1/4 Mile Radius of Project Site



- | | | |
|----------------------------|--|------------------------|
| ① Quick Park | ⑨ Quik Park | 1/4 mile radius |
| ② Imperial Parking Systems | ⑩ Central Parking Systems | ⑧ Parking Location |
| ③ Manhattan Parking Group | ⑪ Icon Parking Systems | ⑧#a Alternate Entrance |
| ④ Imperial Parking Systems | ⑫ Rapid Park | |
| ⑤ Icon Parking Systems | ⑬ Quik Park | |
| ⑥ Chelnik Parking Co | ⑭ Hertz | |
| ⑦ Icon Parking Systems | ⑮ 95 W. 95th St. (anticipated in No-Build) | |
| ⑧ Rapid Park | | |

Off-Street Parking Locations within 1/4 Mile Radius of Project Site

thresholds for unsignalized intersections are different from those for signalized intersections and are summarized in Table 7-2 as follows:

Table 7-1. Level of Service Criteria for Signalized Intersections by Level of Service (LOS) and by Average Delay (Seconds)

Level of Service (LOS)	Average Delay (Seconds)
A	≤ 10.0
B	> 10.0 to ≤ 20.0
C	> 20.0 to ≤ 35.0
D	> 35.0 to ≤ 55.0
E	> 55.0 to ≤ 80.0
F	> 80.0

Source: Transportation Research Board. *Highway Capacity Manual*, 2000.

Table 7-2. Level of Service Criteria for Unsignalized Intersections by Level of Service and by Average Delay (Seconds)

Level-of-Service (LOS)	Average Delay (Seconds)
<u>A</u>	≤ 10.0
<u>B</u>	≥ 10.0 and < 15.0
<u>C</u>	≥ 15.0 and < 25.0
<u>D</u>	≥ 25.0 and < 35.0
<u>E</u>	≥ 35.0 and < 50.0
<u>F</u>	≥ 50.0

Source: Transportation Research Board. *Highway Capacity Manual*, 2000.

Significant Impact Criteria: Traffic Operations. According to the criteria presented in the *CEQR Technical Manual*, a lane group under the Build Condition operating within LOS A, B, or C, or mid-LOS D up to a maximum average control delay of 45.0 seconds/vehicle is not considered significant. However, if a lane group under the No-Build Condition is within LOS A, B, or C, then deterioration under the Build Condition to worse than mid-LOS D (delay greater than 45.0 seconds/vehicle) is considered a significant impact.

For lane groups operating at LOS D, E, or F under the No-Build Condition, then deterioration under the Build Condition that meet the following criteria are considered significant impacts:

- For a lane group operating at LOS D under the No-Build Condition, an increase in projected average control delay of 5 or more seconds is considered significant if the Build condition delay exceeds mid-LOS D.

- For a lane group operating at LOS E under the No-Build Condition, an increase in projected average control delay of 4 or more seconds is considered significant when compared with the Build Condition delay.
- For a lane group operating at LOS F under the No-Build Condition, impacts are considered significant if they result in an increase of 3 or more seconds when compared with the Build Condition.

The same criteria for signalized intersections apply to unsignalized intersections; however, for the minor approach to trigger a significant impact, 90 passenger-car-equivalents (“PCEs”) must be identified with the Build condition in any peak hour.

Parking Conditions Assessment. The parking analysis identifies the extent to which on-street and off-street parking is available and utilized under Existing, No-Build, and Build Conditions. Typically, this analysis encompasses a study area within one-quarter mile of the Project Site. If the analysis produces a shortfall in parking in the one-quarter-mile study area, the study area could be extended to one-half mile to identify additional parking supply. The analysis, which takes into consideration anticipated changes in area parking supply, provides a comparison of parking needs versus availability to determine if a parking shortfall is likely to result from additional demand generated by the Proposed Project.

Determination of Significant Parking Shortfalls. According to the *CEQR Technical Manual*, if the Proposed Project generates more parking demand than it supplies, this shortfall may be considered significant. However, the available parking supply should consider the parking spaces within one-quarter mile of the Proposed Project Site. If the project generated parking demand can be accommodated with the on-site project parking supply and on-street/off-street parking spaces within a one-quarter-mile radius of the Project Site, then the shortfall would not be considered significant. If the project-generated parking demand cannot be accommodated with the on-site project parking supply and on-street/off-street parking spaces within a one-quarter-mile radius of the Project Site, then the shortfall may be considered significant, depending on the location of the project.

Vehicular and Pedestrian Safety Assessment. Crash data is collected for the most recent 3-year period from the New York City Department of Transportation (“NYCDOT”) and the New York City Police Department (“NYPD”) and classified as Reportable, ~~Nonreportable~~Non-reportable, or Property Damage Only. For locations that are identified as a high-crash locations, the assessment of safety should include accident types and severity (including pedestrian and bicycle accidents), type of intersection control, and any discernible patterns of accidents. High-crash locations are defined as those with more than 48 total reportable and ~~nonreportable~~non-reportable crashes or 5 or more pedestrian/bicycle injury crashes during any consecutive 12 months of the most recent 3-year period for which data is available. Other factors should be considered such as high volumes of at-risk pedestrian age groups (children or the elderly), crossing locations with difficult sight lines, or uncontrolled locations.

Assessment of Vehicular and Safety Issues. The assessment of safety impacts is often subjective and depends largely on the location of the Proposed Project and the circumstances under which historic crashes have taken place. It is the goal of this analysis to determine

whether the Proposed Project would increase the potential for pedestrian and bicycle crashes at study intersections that are considered high crash locations. In cases where this determination is made, measures to improve pedestrian and bicycle safety should be identified and coordinated with NYCDOT.

Existing Conditions

Once the project characteristics have been defined, baseline conditions (“existing conditions”) are established for traffic, transit, pedestrian data, parking, and other physical and operational characteristics.

Traffic Conditions. Existing study area traffic volumes were based on updated traffic data collected in ~~May 2013 and November 2013~~ June 2014 during peak periods where background traffic is typically greatest and/or when the Proposed Project is projected to generate the greatest number of trips that would be added to the roadway network. The field programs included manual traffic counts at study area intersections during the Weekday a.m., Weekday midday, and Weekday p.m. peak periods while local schools were in session. Crosswalk counts were collected during all peak periods for all intersections.

The manual traffic counts provided turning movement counts and vehicle classification counts at each study intersection. Traffic volumes were balanced between intersections where appropriate. Automated Traffic Recorders (“ATRs”) were placed at 3 locations for a continuous 9-day period in ~~May 2013 and in November 2013~~ June 2014 to collect 24-hour counts. The ATR counts were used to identify daily and temporal traffic variations.

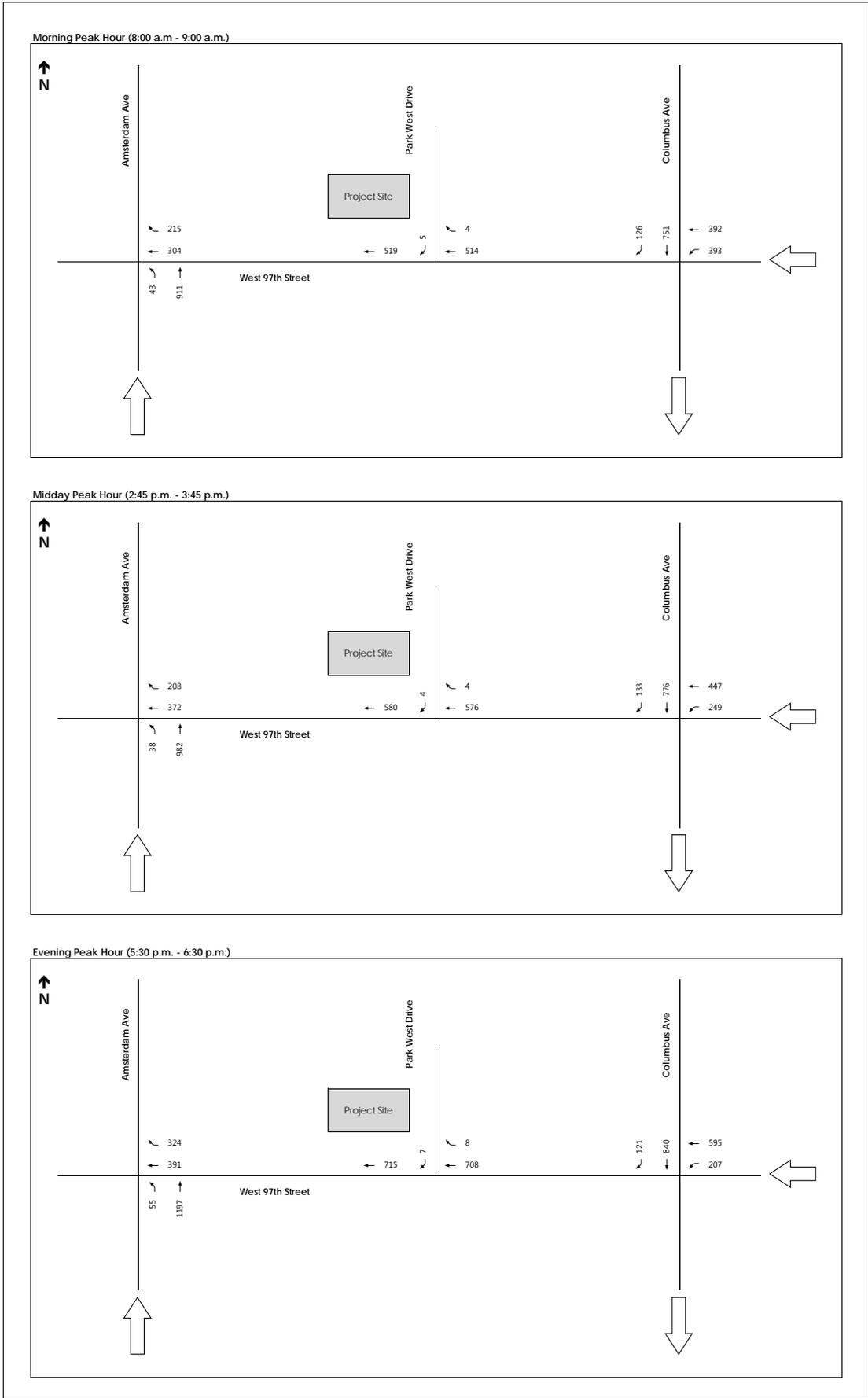
At the time the existing counts were conducted, the site of the Proposed Project was an 88-space parking lot used by the residents of PWV. This parking has been relocated after these counts and after the issuance of the DEIS. The existing conditions counts and analysis reflect the parking as it was in June 2014. As discussed in “Future Without the Proposed Project,” below, the parking has been relocated and the associated trips have been rerouted for the No-Build Condition.

An inventory of the study intersections was performed to determine traffic signal timing, phasing, and cycle length; street and curbside signage; pavement markings; and lane dimensions to be used in the calculation of street capacities. Also, official signal timing data were obtained from NYCDOT to confirm field observations and for incorporation into the capacity analysis.

Figure 7-5 shows the Existing condition traffic volumes for the 3 peak hours. The representative peak hours of background traffic in the study area were determined to be:

- Weekday a.m. peak hour: 8:00 a.m. to 9:00 a.m.
- Weekday midday peak hour: 2:45 p.m. to 3:45 p.m.
- Weekday p.m. peak hour: 5:4530 p.m. to 6:4530 p.m.

It should be noted that the Weekday p.m. peak hour changed slightly based on the updated counts conducted after the issuance of the DEIS.



2013 Existing Conditions Traffic Volumes
Weekday Peak Hours

Level of Service. Table 7-23 presents the capacity analysis results for the signalized intersections and unsignalized driveway included in the study area. The Columbus Avenue and Amsterdam Avenue approaches and lane groups operate at an acceptable level of mid-LOS D or better (45.0 seconds of delay for signalized intersections) during the 3 analysis peak hours. The unsignalized approach of Park West Drive also operates at an acceptable level of mid-LOS D or better (30.0 seconds of delay for unsignalized intersections) during the 3 analysis peak hours. The West 97th Street approaches and lane groups do not operate at an acceptable LOS, as described below:

West 97th Street and Amsterdam Avenue

- During the Weekday a.m. peak hour, the westbound through-right-lane group operates at LOS E with an average delay of ~~58.9~~63.7 seconds and v/c ratio of ~~0.97~~0.99.
- During the Weekday midday peak hour, the westbound through-right-lane group operates at LOS E with an average delay of ~~78.8~~64.2 seconds and v/c ratio of ~~1.05~~1.00.
- During the Weekday p.m. peak hour, the westbound through-right-lane group operates at LOS E with an average delay of ~~73.4~~73.6 seconds and v/c ratio of 1.04.

West 97th Street and Columbus Avenue

- During the Weekday a.m. peak hour, the westbound ~~through-left-turn~~lane group operates at LOS ~~E~~F with an average delay of ~~78.1~~84.0 seconds and a v/c ratio of ~~1.01~~. ~~The through-left-lane group operates at LOS E with an average delay of 66.2 seconds and v/c ratio of 0.98.~~ 1.05.
- During the Weekday midday peak hour, the westbound through-left-lane group operates at LOS F with an average delay of ~~82.1~~83.3 seconds and v/c ratio of 1.05.
- During the Weekday p.m. peak hour, the westbound ~~left-turn-lane~~ group operates at LOS E with an average delay of 60.5 seconds and a v/c ratio of 0.94. ~~The through-left-lane group operates at LOS E with an average delay of 80.8 seconds and v/c ratio of 1.05.~~

West 97th Street and Park West Drive

- During the Weekday midday peak hour, the southbound right-turn-lane group operates at LOS D with an average delay of 32.7 seconds and v/c ratio of 0.03.

Table 7-23. Existing Conditions Level of Service Analysis Signalized Intersections by Intersection and Approach and by Weekday A.M., Midday, and P.M. Peak Hour¹

#	Intersection & Approach	Weekday a.m. Peak Hour				Weekday Midday Peak Hour				Weekday p.m. Peak Hour			
		Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS
Signalized													
1	Amsterdam Avenue & West 97th Street												
	Westbound	TR	0.99	63.7	E	TR	1.00	64.2	E	TR	1.04	73.6	E
	Northbound	LT	0.54	16.3	B	LT	0.52	16.2	B	LT	0.61	17.2	B
		Intersection		33.4	C	Intersection		34.3	C	Intersection		37.6	D
2	Columbus Avenue & West 97th Street												
	Westbound	L	0.79	40.0	D	L	0.69	34.8	C	L	0.53	27.7	C
		LT	1.05	84.0	F	LT	1.05	83.3	F	LT	1.05	80.8	F
	Southbound	TR	0.67	17.6	B	TR	0.65	17.2	B	TR	0.65	16.9	B
		Intersection		40.8	D	Intersection		40.5	D	Intersection		38.6	D
Unsignalized													
3	Park West Drive & West 97th Street												
	Southbound	R	0.04	29.5	D	R	0.03	32.7	D	R	0.04	22.4	C
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service.													

Parking. Existing study area conditions for on-street and off-street parking were evaluated via a field inventory of parking regulations and utilization within a one-quarter-mile radius of the Project Site. On-street parking regulations are shown in Figures 7-3a and 7-3b. Based on the information collected, it was determined that while there was available on-street parking during the peak periods, the parking spaces closest to the Project Site were generally close to 100 percent utilized and double-parked cars were often observed. As a result, a detailed study of on-street parking was not performed. A detailed field inventory of off-street parking facilities and utilization within a one-quarter-mile radius of the Proposed Project was conducted. Basic data ~~was~~were collected for each facility including the name of the operator, licensed capacity, owner name, facility address, license number, hours of operation, and parking rates. A map identifying the locations of all off-street facilities is provided on Figure 7-4.

These facilities have a combined licensed capacity of 2,366 spaces. The combined parking utilization rate was observed to be between 76 and 79 percent during the course of the day, with the maximum combined parking utilization rate observed during the overnight hours. The 2013 Existing off-street parking supply and utilization are presented in Table 7-34.

¹ This table has been updated for the FEIS.

Table 7-34. Existing One-Quarter-Mile Radius Off-Street Parking Utilization Summary by Garage Operator and by Percentage Occupied and Available Spaces

ID	Garage Operator	Address	License Number	Capacity	Percentage Occupied				Available Spaces			
					a.m.	Midday	p.m.	Overnight	a.m.	Midday	p.m.	Overnight
1	Quik Park	808 Columbus Ave	1345532	324	50%	40%	40%	75%	162	194	194	81
2	Imperial Parking Systems	750 Columbus Ave	1010033	80	100%	90%	50%	95%	0	8	40	4
3	Manhattan Parking Group	120 W 97th St	N/A	250	75%	60%	50%	95%	63	100	125	13
4	Imperial Parking Systems ¹	730 Columbus Ave	1010044	44	80%	80%	80%	Closed	9	9	9	0
5	Icon Parking Systems	50 W 97th St	691393	114	50%	50%	100%	95%	57	57	0	6
6	Chelnik Parking Co	70 W 95th St	1316580	142	75%	75%	50%	50%	36	36	71	71
7	Icon Parking Systems	721 Amsterdam Ave	1184053	185	N/A	50%	N/A	95%	N/A	93	N/A	9
8	Rapid Park	9-11 W 100th St	901540	75	75%	50%	60%	75%	19	38	30	19
9	Quik Park	801 Amsterdam Ave	1387697	40	90%	N/A		90%	4	N/A		4
10	Central Parking System	100 W 93rd St	N/A	285	75%	N/A		75%	71	N/A		71
11	Icon Parking Systems	215 W 95th St	838371	77	50%	50%	N/A	50%	39	39	N/A	39
12	Rapid Park	205 W 101st St	427235	300	60%	N/A		60%	120	N/A		120
13	Quik Park	2561 Broadway	1192927	200	N/A			75%	N/A		50	
14	Hertz	214 W 95th St	1231683	250	N/A				N/A			
Total Available Spaces:				2,366	76%	76%	80%	79%	578	572	469	486

Notes:
1. Operator only provided peak data which will be assumed for all time periods
2. An accessory garage at 95 West 95th Street received a special permit from the City Planning Commission under ULURP No. 070381 ZSM allowing 57 public spaces. The conversion to public use has not yet occurred but is expected to occur prior to the build year of the proposed project.
3. Where noted, data was not available or not provided by the parking operator. Where no data was available, no available spaces were assumed.

Future Without the Proposed Project

The No-Build Condition builds on the existing conditions analysis by incorporating background growth, other nearby projects expected to be complete, and anticipated changes in the transportation network. The No-Build Condition analysis focuses on conditions in 2018, when the project is expected to be complete. The analysis of the No-Build Condition serves as the baseline to which the future condition with the project will be compared to identify impacts.

The *CEQR Technical Manual* guidelines (Table 16-4) provide an annual background growth rate for Manhattan of 0.25 percent. The annual growth rate was applied, over a period of 54 years, to the existing condition volumes to develop the No-Build Condition background traffic and parking volumes. In addition to the background growth, the development projects expected to be complete by 2018 located within and adjacent to the one-quarter-mile radius were considered to forecast the No-Build Condition volumes.

When the Existing condition counts and analysis were conducted, the Project Site was previously occupied by an 88-space, surface, accessory parking lot serving the neighboring PWV residential complex. Users of the former surface parking lot have received substitute nearby parking within the PWV complex. Since the issuance of the DEIS, the Project Site parking has

been relocated to a replacement parking lot within PWV north of the Project Site. With this relocation, access to the parking has been reconfigured. At the time of the original count, half of the spaces were accessible to and from an entrance on West 97th Street between Amsterdam Avenue and Columbus Avenue, and half of the spaces were accessible to and from an entrance on West 100th Street between Amsterdam Avenue and Columbus Avenue. The parking has now been restructured such that all of the spaces are accessible from either West 97th Street or West 100th Street, but all parked vehicles must exit via West 100th Street.

The vehicle trips for the surface lot were rerouted for the No-Build Condition. The vehicle trips entering the lot were assumed to remain the same as when the counts were conducted. When the counts were conducted, the 2 parking lots were physically separated, forcing the entry trips to be evenly split between the 2 lots. Now, parkers have a choice between entering at 2 locations, and it is assumed that 50 percent of the trips would enter at each location, resulting in similar conditions to those found during the counts. The relatively low number of vehicles exiting at West 97th Street in the Existing condition was rerouted for the No-Build Condition to the West 100th Street exit.

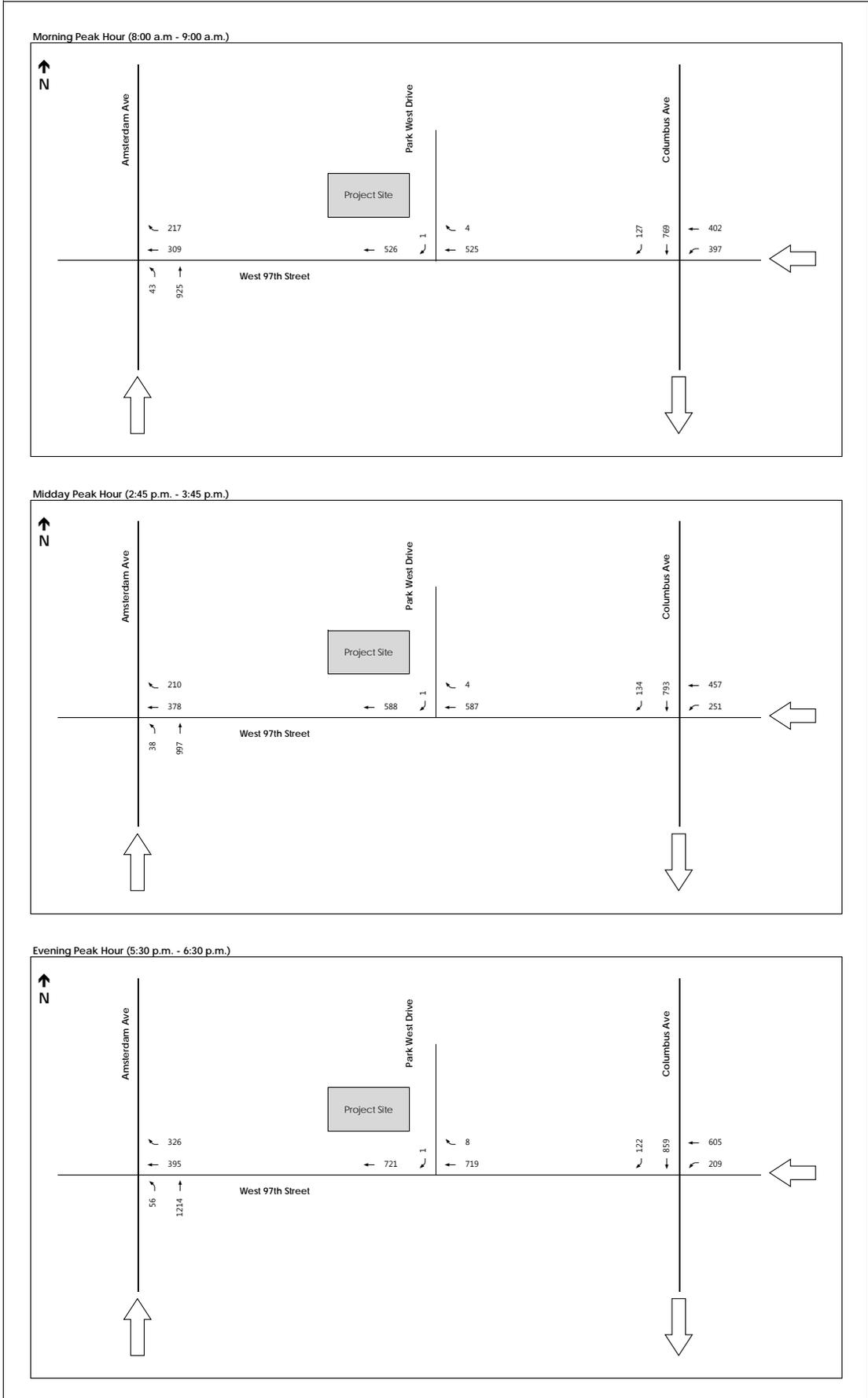
There is ~~one~~ 1 No-Build development project located at 15-17 West 96th Street, which includes residential and community facility uses. The No-Build development project at 15-17 West 96th Street is projected to generate a maximum of 6 peak-hour trips. It is unlikely that any of these trips would use Columbus Avenue, Amsterdam Avenue or West 97th Street given the location of the No-Build development site and the 2-way access available from West 96th Street. However, this analysis conservatively assumes an additional 5 vehicle trips on all through approaches for both study area intersections to account for this No-Build project and any other development that might occur in this area. The background growth and additional trips to account for the No-Build development were added to the existing condition volumes to develop the No-Build Condition volumes.

Based on the NYCDOT 10-year Capital Plan, no roadway improvements are planned within the study area beyond the extension of the protected bicycle lane on Columbus Avenue between West 96th Street and Cathedral Parkway (West 110th Street), which was installed in September 2013.

Traffic Conditions. Figure 7-6 shows the No-Build Condition traffic volumes for the 3 peak hours. Table 7-45 presents a comparison of existing and No-Build ~~Conditions~~ conditions for the signalized ~~study~~ intersections and unsignalized driveway included in the study area. Based on the analysis results, the Columbus Avenue and Amsterdam Avenue approaches and lane groups would continue to operate at an acceptable level of mid-LOS D or better (45.0 seconds of delay for signalized intersections) during the 3 analysis peak hours. The addition of traffic in the ~~Future Without the Proposed Project~~ No-Build Condition would result in a degradation of operations on West 97th Street, as described below. The unsignalized approach of Park West Drive would also continue to operate at an acceptable level of mid-LOS D or better (30.0 seconds of delay for unsignalized intersections) during the 3 analysis peak hours.

West 97th Street and Amsterdam Avenue

- During the Weekday a.m. peak hour, the westbound through-right-lane group would deteriorate within LOS E from an average delay of ~~58.9~~ 63.7 seconds and



2018 No-Build Conditions Traffic Volumes
Weekday Peak Hours

v/c ratio of ~~0.97~~0.99 to an average delay of ~~64.0~~66.4 seconds and a v/c ratio of ~~0.99~~1.00.

- During the Weekday midday peak hour, the westbound through-right-lane group would deteriorate ~~from within~~ LOS E from an average delay of ~~78.8~~64.2 seconds and v/c ratio of ~~1.05~~1.00 to ~~LOS F with~~ an average delay of ~~67.2~~ seconds and v/c ratio of ~~1.07~~1.01.
- During the Weekday p.m. peak hour, the westbound through-right-lane group would deteriorate within LOS E from an average delay of ~~73.4~~73.6 seconds and v/c ratio of 1.04 to an average delay of ~~78.8~~76.0 seconds and v/c ratio of 1.05.

West 97th Street and Columbus Avenue

- During the Weekday a.m. peak hour, the westbound ~~through-left-turn~~ lane group would deteriorate within LOS F from ~~LOS E with~~ an average delay of ~~78.1~~84.0 seconds and a v/c ratio of ~~1.01~~1.05 to ~~LOS F with~~ an average delay of ~~81.7~~91.4 seconds and a v/c ratio of 1.02. ~~The through left lane group would deteriorate within LOS E from an average delay of 66.2 seconds and v/c ratio of 0.98 to an average delay of 73.0 seconds and a v/c ratio of 1.01~~1.08.
- During the Weekday midday peak hour, the through-left-lane group would deteriorate within LOS F from an average delay of ~~82.1~~83.3 seconds and a v/c ratio of 1.05 to an average delay of ~~90.2~~89.0 seconds and a v/c ratio of 1.07.
- During the Weekday p.m. peak hour, the ~~westbound left turn lane would deteriorate within LOS E from an average delay of 60.5 seconds and a v/c ratio of 0.94 to an average delay of 63.6 seconds and a v/c ratio of 0.96~~. The through-left-lane group would deteriorate from LOS ~~E~~F with an average delay of ~~73.7~~80.8 seconds and v/c ratio of ~~1.03~~1.05 to LOS F with an average delay of ~~80.2~~86.8 seconds and a v/c ratio of ~~1.05~~1.07.

West 97th Street and Park West Drive

- During the Weekday midday peak hour, the southbound right-turn-lane group would deteriorate within LOS D from an average delay of 32.7 seconds and a v/c ratio of 0.03 to an average delay of 32.9 seconds and a v/c ratio of 0.01.

Table 7-45. Existing Condition and No-Build Condition-Signalized Intersection Level of Service Analysis by Intersection and Approach and by Weekday A.M., Midday and P.M. Peak Hour¹

#	Intersection & Approach	Weekday a.m. Peak Hour								Weekday Midday Peak Hour								Weekday p.m. Peak Hour							
		Existing 2014				No-Build 2018				Existing 2014				No-Build 2018				Existing 2014				No-Build 2018			
		Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS
Signalized																									
1 Amsterdam Avenue & West 97th Street																									
	Westbound	TR	0.99	63.7	E	TR	1.00	66.4	E	TR	1.00	64.2	E	TR	1.01	67.2	E	TR	1.04	73.6	E	TR	1.05	76.0	E
	Northbound	LT	0.54	16.3	B	LT	0.54	16.4	B	LT	0.52	16.2	B	LT	0.53	16.3	B	LT	0.61	17.2	B	LT	0.61	17.3	B
	Intersection			33.4	C	Intersection		34.4	C	Intersection		34.3	C	Intersection		35.5	D	Intersection		37.6	D	Intersection		38.5	D
2 Columbus Avenue & West 97th Street																									
	Westbound	L	0.79	40.0	D	L	0.80	40.7	D	L	0.69	34.8	C	L	0.69	35.3	D	L	0.53	27.7	C	L	0.54	27.9	C
	Southbound	LT	1.05	84.0	F	LT	1.08	91.4	F	LT	1.05	83.3	F	LT	1.07	89.0	F	LT	1.05	80.8	F	LT	1.07	86.8	F
	Intersection			40.8	D	Intersection		43.2	D	Intersection		40.5	D	Intersection		42.5	D	Intersection		38.6	D	Intersection		40.6	D
Unsignalized																									
3 Park West Drive & West 97th Street																									
	Southbound	R	0.04	29.5	D	R	0.01	29.3	D	R	0.03	32.7	D	R	0.01	32.9	D	R	0.04	22.4	C	R	0.00	22.1	C
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service.																									

¹ This table has been updated for the FEIS.

Parking Supply and Utilization. The utilization of off-street parking facilities in the study area is expected to increase due to the area’s background growth (annual growth rate of 0.25 percent). To account for parking demand for the ~~one~~¹ No-Build development project located at 15-17 West 96th Street, a total of 10 extra vehicles were assumed to park in the ~~two~~² nearest parking facilities to this development. A new accessory parking garage received a special permit from the New York City Planning Commission (“CPC”) under ULURP No. 070381ZSM that would allow 57 public parking spaces to be added at 95 West 95th Street. The new garage was included in the No-Build Condition parking analysis and the utilization of this garage was assumed to be the average utilization of all the off-site parking facilities in the study area.

The maximum utilization rate of off-street parking facilities in the study area is estimated to increase to approximately 80 percent during the Weekday p.m. and overnight periods, with ~~two~~² facilities at 100 percent occupancy. Table 7-56 shows the No-Build Condition parking utilization analysis.

Table 7-56. No-Build Off-Street/Off-Site Parking Utilization Summary by Garage Operator and by Percentage Occupied and Available Spaces

ID	Garage Operator	Address	License Number	Capacity	Percentage Occupied				Available Spaces			
					a.m.	Midday	p.m.	Overnight	a.m.	Midday	p.m.	Overnight
1	Quik Park	808 Columbus Ave	1345532	324	51%	41%	41%	76%	160	193	193	78
2	Imperial Parking Systems	750 Columbus Ave	1010033	80	100%	91%	51%	96%	0	7	39	3
3	Manhattan Parking Group	120 W 97th St	N/A	250	76%	61%	51%	96%	59	98	122	10
4	Imperial Parking Systems ¹	730 Columbus Ave	1010044	44	81%	81%	81%	Closed	8	8	8	0
5	Icon Parking Systems	50 W 97th St	691393	114	55%	55%	100%	96%	51	51	0	4
6	Chelnik Parking Co	70 W 95th St	1316580	142	79%	79%	58%	58%	29	29	60	60
7	Icon Parking Systems	721 Amsterdam Ave	1184053	185	N/A	51%	N/A	96%	N/A	91	N/A	7
8	Rapid Park	9-11 W 100th St	901540	75	76%	51%	61%	76%	18	37	29	18
9	Quik Park	801 Amsterdam Ave	1387697	40	91%	N/A		91%	4	N/A		4
10	Central Parking System	100 W 93rd St	N/A	285	76%	N/A		76%	69	N/A		69
11	Icon Parking Systems	215 W 95th St	838371	77	51%	51%	N/A	51%	38	38	N/A	38
12	Rapid Park	205 W 101st St	427235	300	61%	N/A		61%	118	N/A		118
13	Quik Park	2561 Broadway	1192927	200	N/A			76%	N/A		48	
14	Hertz	214 W 95th St	1231683	250	N/A				N/A			
15	-	95 W 95th St ²	-	57	77%	77%	81%	81%	13	13	11	11
Total Available Spaces:				2,423	77%	77%	81%	81%	567	566	463	467

Notes:

- Operator only provided peak data which will be assumed for all time periods
- An accessory garage at 95 West 95th Street received a special permit from the City Planning Commission under ULURP No. 070381 ZSM allowing 57 public spaces. The conversion to public use has not yet occurred but is expect to occur prior to the build year of the proposed project.
- Where noted, data was not available or not provided by the parking operator. Where no data was available, no available spaces were assumed.

Description of the Proposed Project

The Proposed Project would result in the relocation of the existing Jewish Home Lifecare (“JHL”) facility from 120 West 106th Street to a new LEED-certified replacement facility on the Project Site, located at 125 West 97th Street between Columbus Avenue and Amsterdam Avenue. The development site is located on a superblock bounded by Amsterdam Avenue to the west, Columbus Avenue to the east, West 100th Street to the north, and West 97th Street to the south.

The Project Site ~~is currently~~was previously occupied by a surface parking lot with 88 parking spaces. As noted above, ~~users since the issuance of the existing surface~~DEIS, a replacement parking lot would receive substitute nearby parking within the has been completed in PWV complex (the property owner commenced construction north of the Project Site, and the Project Site parking has been relocated surface parking. The Project Site is currently a vacant lot in March 2014). The Proposed Project would result in a nursing-care facility, with 414 beds for residents and 625 FTE staff.

Site Access and Egress. Vehicular access to the Project Site would be along West 97th Street via an existing curb cut at Park West Drive. A turnaround located at the rear entrance of the building would serve as a ~~pick-up~~pickup/drop-off zone. Truck access to the loading docks would be provided via West 97th Street. Pedestrian access to the Project Site would be along West 97th Street.

~~As noted above, users of~~The vehicle turnaround was designed to accommodate dwelling vehicles allowing for vehicles to pass through the existing surface parking lot would receive substitute nearby parking within driveway while others dwell at the curb. It would be necessary for some ambulettes to dwell in the driveway while they pick up or drop off residents. A vehicle turning maneuver analysis for the driveway is shown in Appendix D.

~~As noted above, the PWV complex (the property owner commenced construction of the has relocated the Project Site’s surface parking to other surface parking lot in March 2014).~~lots within the PWV complex. The configuration of Park West Drive, the north-south access road within the PWV complex, may be has been modified as part of the PWV property owner’s planning for the complex, but and it will continue to function as a discontinuous 2-way access road for PWV parkers. Vehicle circulation is anticipated to remain similar to current conditions outside of the. Vehicles may now enter PWV complex, from either West 97th Street or West 100th Street, but must exit via West 100th Street. The reconfiguration of the parking and Park West Drive is reflected in the No-Build Condition. The reconfiguration of Park West Drive does not impact site access for the Proposed Project. All vehicle trips accessing the Project Site would enter and exit via West 97th Street. Signage would prohibit JHL traffic from exiting at West 100th Street, and, thus, all exiting traffic would be directed onto West 97th Street.

Analysis Scenarios. Three peak hours were considered for the transportation analysis: Weekday a.m. (8:00 a.m. to 9:00 a.m.), Weekday midday (2:45 p.m. to 3:45 p.m.), and Weekday p.m. (5:4530 p.m. to 6:4530 p.m.). These peak hours represent the hours during which background traffic is greatest. The peak hours for the existing JHL facility Project Site are

expected to occur at slightly different times of day based on survey and count data. The analysis conservatively applies the peak project volume to the peak hours for background traffic.

Trip Generation. Trip generation rates were developed based on travel characteristics and operation of the existing JHL facility. The proposed JHL facility would include 414 beds and 625 FTE employees. Trip generation rates based on the existing facility were scaled to match the proposed program.

Staff. Staff trip generation estimates were developed based on punch-in/punch-out schedules provided by JHL for the week of Monday, January 6, 2014, through Friday, January 10, 2014, for the current JHL facility. This data provided the arrival and departure times for all employees for this week. The volume data was/were averaged incorporating Tuesday through Thursday to calculate volume for a typical weekday. Monday and Friday data showed slightly lower volumes (possibly due to differing travel patterns for employees on days adjacent to the weekend) and therefore were excluded from the averaged data. The JHL facility had 653.24 FTE employees at the time of the count and the proposed facility would have no more than 625 FTE employees. The total number of trips was scaled by a ratio of 0.96 (625 proposed FTE employees to the 653.24 FTE employees at the time of the count). These data were used to determine daily trip estimates, temporal distributions, and directional distributions. Modal splits and auto occupancies for staff were determined using the ~~2000~~2010 Census Reverse Journey to Work data. The taxi occupancy was conservatively assumed to be 1.00 for staff.

Visitors. To develop visitor trip generation estimates, JHL provided the visitor arrival log for the current JHL facility for the week of Sunday, January 5, 2014, through Saturday, January 11, 2014. Weekday data was/were averaged to calculate volume for a typical weekday. In contrast to employee data, Monday and Friday data were included in the weekday average as the daily volumes for Monday and Friday were similar to or higher than daily volumes for Tuesday through Thursday. Typically, 1 person per visitor group would sign in. To adjust this information to account for the total number of visitors per group, it was assumed that the auto occupancy would represent a typical group size and, therefore, each signed-in visitor was assumed to represent 1.6 arriving trips (based on the *Hospital for Special Surgery Expansion FEIS* [2008]). As the number of NYSDOH-certified beds at the proposed facility would decrease from 514 at the current facility to 414, visitor trips were scaled by a ratio of 0.81 (414/514). Visitors were assumed to stay for 1 hour. From this data, temporal and directional distributions were developed. The modal split and vehicle occupancies for the visitors were determined using the *Hospital for Special Surgery Expansion FEIS* (2008).

Nursing Home Residents. There are ~~two~~2 types of patient trips to and from the Project Site: patient admissions/discharges to JHL and off-site appointments, referring to trips made by JHL residents to other medical facilities for a short-term appointment/treatment. Trip generation was developed for these trip types as follows:

- Admissions/Discharges: JHL provided the following characteristics for trips associated with admissions and discharges for the current facility:
 - Eight admissions occur per day typically between 4:00 p.m. and 6:30 p.m.
 - Seven discharges occur per day typically between 11:00 a.m. and 12:00 p.m.

- Nearly all of these trips are made via ambulance/ambulette.

Temporal distribution was developed by considering that admissions and discharges were evenly distributed throughout the specified time periods and that vehicles were assumed to dwell for 1 hour. Therefore, 1 inbound trip and 1 outbound trip were estimated for each admission and each discharge, with the outbound trip occurring 1 hour after the inbound trip. The trip generation estimates conservatively assumed no reduction in trips related to the decrease in beds at the proposed facility. All trips were assumed to be made by ambulettes or private vehicles.

- **Off-Site Appointments:** JHL provided off-site appointment activity for the ~~entire month of May 2011 for the current JHL facility.~~ The trip generation estimates considered the 85th percentile number of off-site appointments and conservatively assumed no reduction in trips related to the decrease in beds and the proposed facility. These appointments were assumed to occur uniformly throughout the day.

Each off-site appointment produces 4 vehicle trips. An ambulette would arrive to pick up the patient, depart with the patient, return later to drop off the patient, and then depart. Each ambulette was assumed to dwell for 15 minutes while picking up or dropping off, and each appointment was assumed to last for 3 hours.

Trucks. JHL staff provided a schedule of deliveries for the current JHL facility, including approximate arrival time and duration of delivery. A total of ~~1415~~ daily truck deliveries are anticipated. Nine truck trips would have scheduled arrival times. ~~The remaining 56 truck trips would not were assumed to follow a specific schedule and were distributed evenly throughout pattern similar to the daytrucks for which arrival patterns are known.~~

Parking Elimination/Relocation. As noted above, ~~users a replacement parking lot has been completed in PWV north of the existing 88 space surface parking lot would receive substitute nearby Project Site, and the parking within the PWV complex (formerly located on the property owner commenced construction of the Project Site has been relocated surface. The parking lot in March 2014). Since the parking spaces would remain within the PWV development and would continue to use Park West Drive, the analysis incorporates this relocation. The trips associated with the existing surface former parking lot would not behave been reassigned or redistributed as part of discussed in the Proposed Project No-Build Condition.~~

Trip Generation Results. The trip generation in ~~passenger car equivalents (“PCEs”)~~ for the Proposed Project would be as follows:

- Weekday a.m. peak hour (7:15 a.m. to 8:15 a.m.): ~~6651~~ trips
- Weekday midday peak hour (3:15 p.m. to 4:15 p.m.): ~~6956~~ trips
- Weekday p.m. peak hour (4:30 p.m. to 5:30 p.m.): ~~5043~~ trips

These peak hour volumes were conservatively applied to the peak hours of background traffic described previously.

The trip generation factors are summarized in Table 7-67. The results of the trip generation estimates for the Proposed Project are summarized in Table 7-78 (vehicles) and Table 7-89 (transit and pedestrians).

Table 7-67. Transportation Demand Factors by Proposed Project Component and by Staff, Visitor, Admissions/Discharges, Off-Site Appointments, and Truck Deliveries Trip Types¹

Project Component		Staff	Visitor	Admissions / Discharges	Off-site Appointments	Truck Deliveries
Trip Rate		Staff, visitor, admissions / discharges, off-site appointment, and truck trips provided by JHL				
Scaling Factor		0.96 (ratio of full-time employees between new and old facilities)	0.81 (ratio of number of beds between new and old facilities)	1.0 (same as existing JHL Manhattan)	1.0 (same as existing JHL Manhattan)	1.0 (same as existing JHL Manhattan)
Mode Split		(1)	(2)	Assumed to be all private autos or ambulettes based on information provided by JHL		n/a
	Auto	21.7%	32.0%			
	Taxi	0.5%	11.0%			
	Transit / Walk / Other	77.8%	57.0%			
Vehicle Occupancy		(1,3)	(2)	Vehicle occupancies are all 1 patient per vehicle		n/a
	Auto	1.11	1.6			
	Taxi	1.00	1.4			
Temporal Split	AM	Arrival patterns for staff, visitor, admissions / discharges, and off-site appointment trips provided by JHL				Provided by JHL except where noted in the text.
	MD					
	PM					
In/Out Vehicle Percentage	AM	Arrival patterns for staff, visitor, admissions / discharges, and off-site appointment trips provided by JHL				Provided by JHL except where noted in the text.
	MD					
	PM					

Notes

1. Reverse Journey-to-Work data based on 2010 US Census.
2. Hospital for Special Surgery Expansion FEIS (2008)
3. Taxis for staff were conservatively assumed to have a vehicle occupancy of one person per vehicle.

¹ This table has been updated for the FEIS.

Table 7-78. Total Vehicle Trip Generation Estimates by Weekday A.M., Midday and P.M. Peak-Hour Period and by Staff, Visitors, Residents and Trucks¹

Peak-Hour Period	Staff		Visitor		Residents		Trucks		Total		Total
	In	Out	In	Out	In	Out	In	Out	In	Out	
Weekday a.m.											
Auto / Ambulette	27	10	1	0	1	0	0	0	29	10	39
Taxi	1	1	0	0	0	0	0	0	1	1	2
Truck (PCEs)	0	0	0	0	0	0	6	4	6	4	10
TOTAL	28	11	1	0	1	0	6	4	36	15	51
Weekday Midday											
Auto / Ambulette	11	22	6	5	1	1	0	0	18	29	47
Taxi	1	1	3	3	0	0	0	0	4	4	8
Truck (PCEs)	0	0	0	0	0	0	0	0	0	0	0
TOTAL	12	23	9	9	1	1	0	0	23	33	56
Weekday p.m.											
Auto / Ambulette	0	16	5	6	8	0	0	0	14	22	36
Taxi	0	0	3	3	0	0	0	0	4	4	7
Truck (PCEs)	0	0	0	0	0	0	0	0	0	0	0
TOTAL	1	17	8	9	8	0	0	0	17	26	43

Note: "Residents" includes both admission/discharge activity and off-site appointment activity.

"PCEs" refers to Passenger Car Equivalents and was assumed to be 2.0 PCEs per truck as JHL anticipates to continue to use short trucks for deliveries and roll-off trucks only (not longer than 30 feet each).

Numbers may not add up exactly due to rounding.

Table 7-89. Total Walk (Walk Only and Transit) Trip Generation Estimates by Weekday A.M., Midday and P.M. Peak-Hour Period and by Staff, Visitors, and Residents¹

Peak-Hour Period	Staff		Visitor		Residents		Total		Total
	In	Out	In	Out	In	Out	In	Out	
Weekday a.m.									
Transit	87	32	2	0	0	0	89	32	121
Walk Only	21	8	1	0	0	0	22	8	30
TOTAL	108	40	3	0	0	0	111	40	151
Weekday Midday									
Transit	37	72	11	10	0	0	48	82	130
Walk Only	9	17	6	5	0	0	15	23	38
TOTAL	46	90	17	15	0	0	63	105	168
Weekday p.m.									
Transit	1	53	10	11	0	0	11	64	75
Walk Only	0	13	5	6	0	0	5	19	24
TOTAL	2	66	15	17	0	0	16	83	99

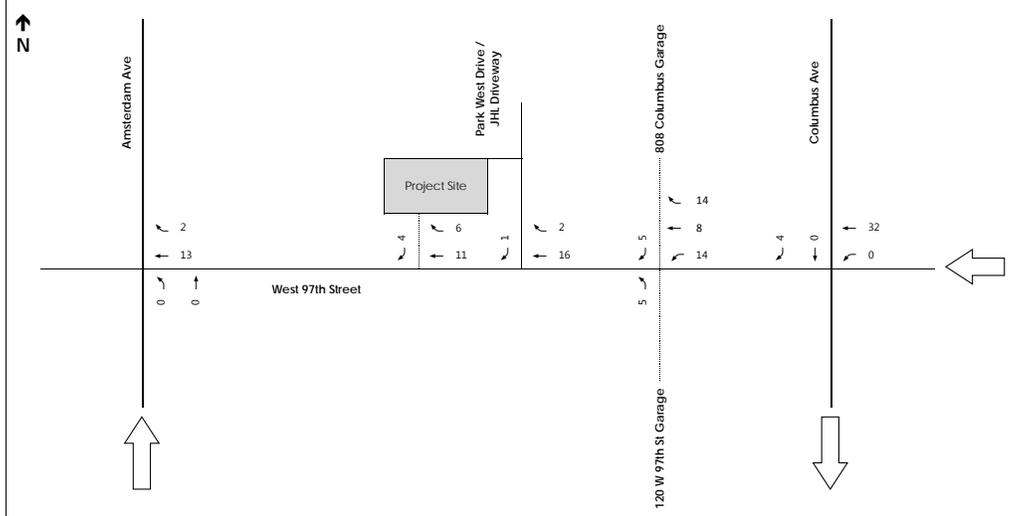
Note: "Residents" includes both admission/discharge activity and off-site appointment activity.

Numbers may not add up exactly due to rounding.

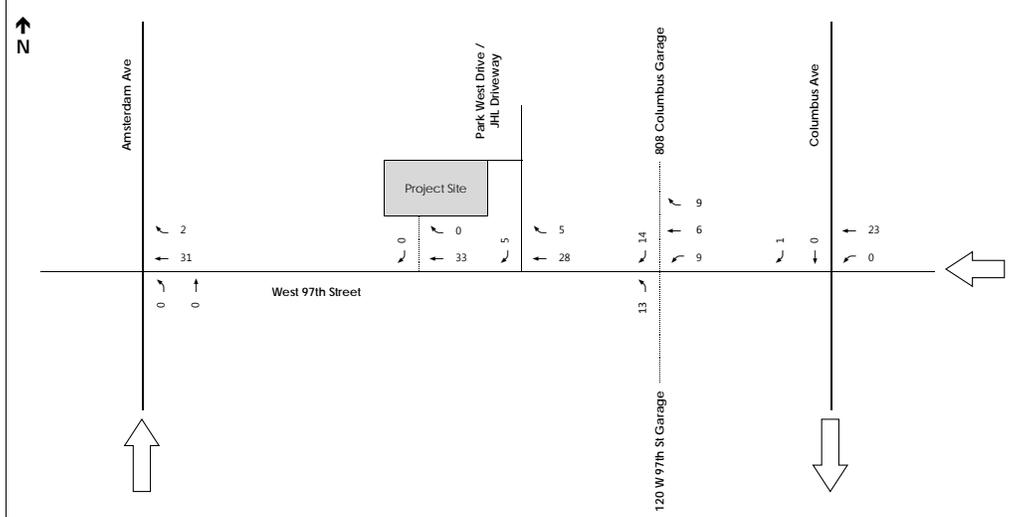
Trip Assignment. Trips were assigned to and from the Project Site along the most logical main streets and arterials that provide connections to the regional roadway network. Figure 7-7 shows the project-generated trips for all peak hours.

¹ This table has been updated for the FEIS.

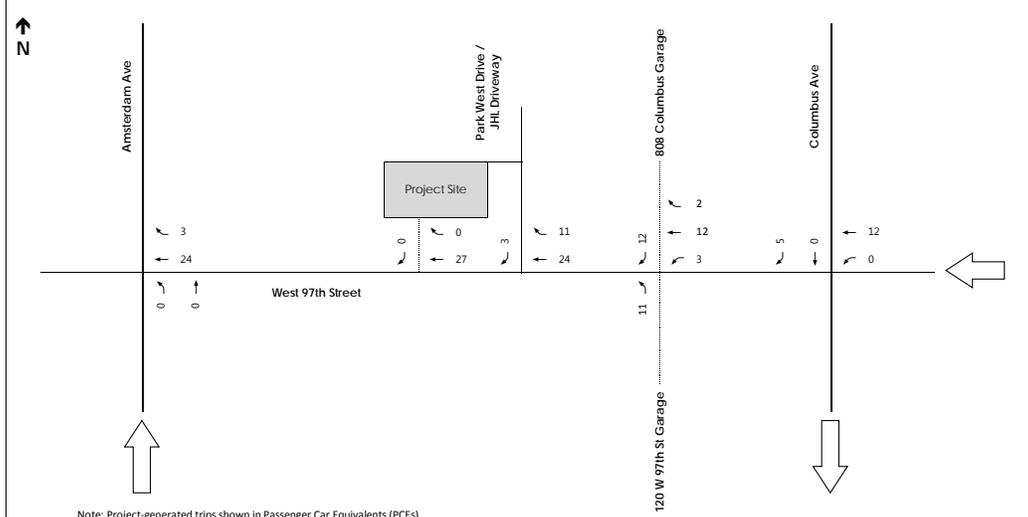
Morning Peak Hour (8:00 a.m. - 9:00 a.m.)



Midday Peak Hour (2:45 p.m. - 3:45 p.m.)



Evening Peak Hour (5:30 p.m. - 6:30 p.m.)



Note: Project-generated trips shown in Passenger Car Equivalents (PCEs)

Parking Accumulation. The parking accumulation for the Proposed Project is shown in Table 7-910. The total parking demand would peak at ~~8266~~ spaces from ~~2:15~~11:45 a.m. to 12:00 p.m. ~~to 2 and from 1:30 p.m. to 2:45 p.m.~~ The parking demand generated by the proposed development would be accommodated in off-site parking facilities as the Proposed Project would not provide any on-site parking.

Driveway Capacity. An accumulation analysis of expected driveway activity from JHL admissions and discharges and off-site appointments was prepared based on data from the existing JHL facility to determine whether the driveway could accommodate anticipated dwelled vehicles within the driveway. This analysis is also shown in Appendix D. This analysis shows that a peak of 8 vehicles would dwell in the driveway at any time. As shown in Appendix D, the driveway has sufficient space to accommodate 8 vehicles within the driveway without impeding through traffic on the JHL drive or outside of JHL property. Therefore, the JHL driveway would be able to accommodate the projected demand and vehicles associated with JHL activity are not expected to back up into Park West Drive.

Taxis and personal vehicles were not included as part of the accumulation because it was assumed that their dwell times would be minimal. However, there is space in the travel lane of the JHL driveway (beyond the staging space provided) to accommodate 8 additional queuing taxis and personal vehicles should it be needed.

Probable Impacts of the Proposed Project

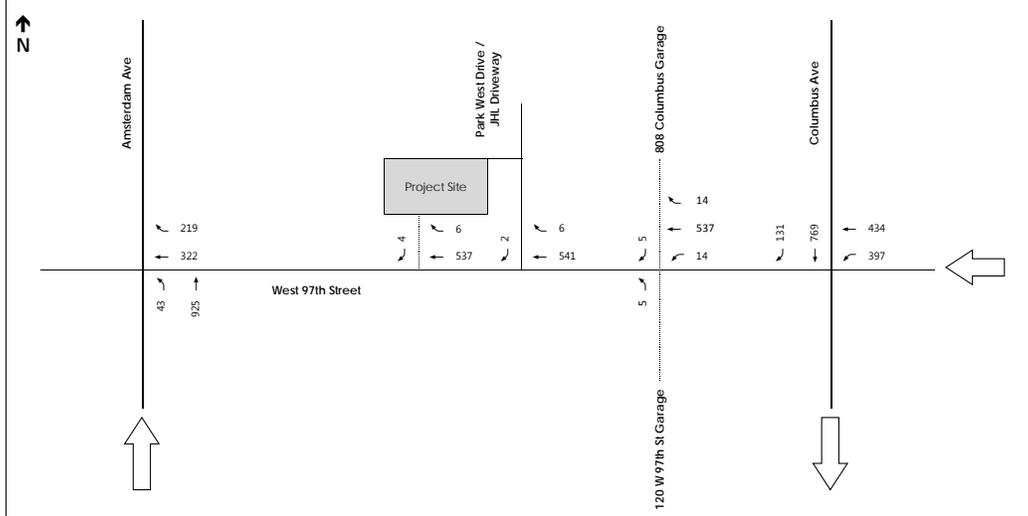
The No-Build Condition analysis forms the future baseline to which projected increments associated with the Proposed Project are added to formulate the Build Condition. The *CEQR Technical Manual* defines how impacts to traffic, transit, pedestrians, safety, and parking are to be determined. If the analysis shows that the Proposed Project would result in significant transportation-related impacts, mitigation measures are recommended to alleviate these impacts.

Traffic Conditions. Figure 7-8 shows the Build Condition traffic volumes for the 3 peak hours. Table 7-4011 presents a comparison of No-Build and Build Conditions for the signalized study intersections and unsignalized driveway. Based on the significance criteria described in the *CEQR Technical Manual*, significantly impacted lane groups are denoted with a “+” sign in the table and are detailed below.

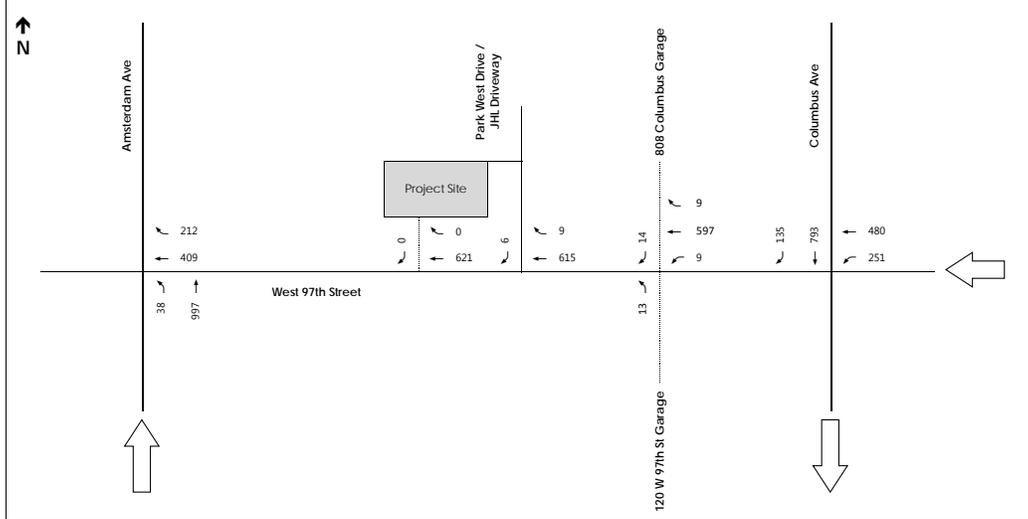
West 97th Street and Amsterdam Avenue

- During the Weekday a.m. peak hour, the westbound through-right-lane group would deteriorate within LOS E from an average delay of ~~64.0~~66.4 seconds and a v/c ratio of ~~0.99~~1.00 to an average delay of ~~73.1~~73.8 seconds and a v/c ratio of 1.03.
- During the Weekday midday peak hour, the westbound through-right-lane group would deteriorate ~~within from~~ LOS ~~FE~~ ~~from with~~ an average delay of ~~85.7~~76.2 seconds and v/c ratio of ~~1.07~~1.01 to LOS F with an average delay of ~~110.7~~81.8 seconds and a v/c ratio of ~~1.14~~1.06.

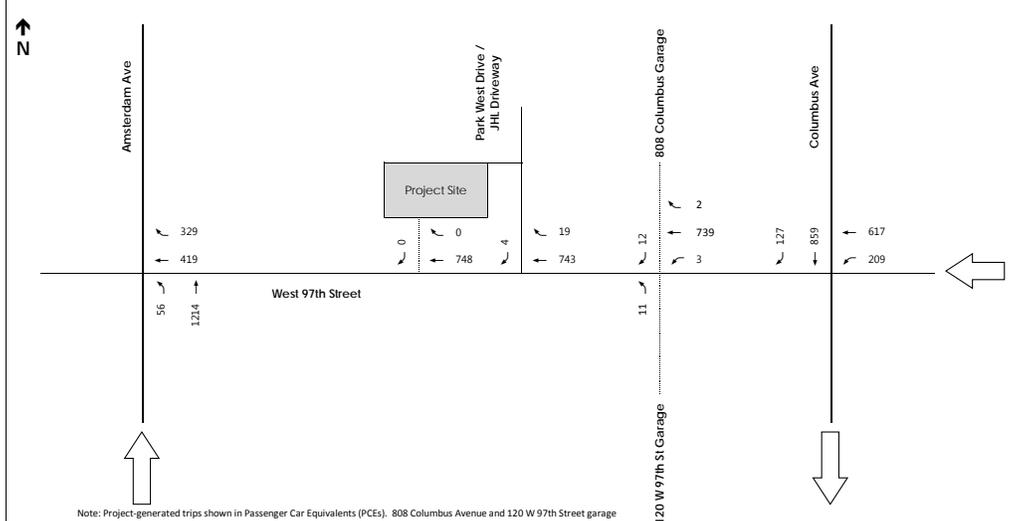
Morning Peak Hour (8:00 a.m. - 9:00 a.m.)



Midday Peak Hour (2:45 p.m. - 3:45 p.m.)



Evening Peak Hour (5:30 p.m. - 6:30 p.m.)



Note: Project-generated trips shown in Passenger Car Equivalents (PCEs). 808 Columbus Avenue and 120 W 97th Street garage volumes reflect project-generated trips only.

2018 Build Condition Traffic Volumes
Weekday Peak Hours

- During the Weekday p.m. peak hour, the westbound through-right-lane group would deteriorate ~~within LOS F~~ from LOS E with an average delay of ~~78.8~~76.0 seconds and v/c ratio of 1.05 to LOS F with an average delay of ~~92.9~~91.2 seconds and a v/c ratio of ~~1.10~~1.09.

West 97th Street and Columbus Avenue

- During the Weekday a.m. peak hour, the westbound ~~left turn lane group would deteriorate within LOS F~~ from an average delay of 81.7 seconds and a v/c ratio of 1.02 to an average delay of 96.6 seconds and a v/c ratio of 1.07. The through-left-lane group would deteriorate from LOS E with an average delay of 73.0 seconds and a v/c ratio of 1.01 to within LOS F with an average delay of ~~92.0~~91.4 seconds and a v/c ratio of 1.08 to an average delay of 117.7 seconds and a v/c ratio of 1.15.
- During the Weekday midday peak hour, the westbound through-left-lane group would deteriorate within LOS F from an average delay of ~~90.2~~89.0 seconds and a v/c ratio of 1.07 to an average delay of ~~112.4~~107.5 seconds and a v/c ratio of ~~1.14~~1.13.
- During the Weekday p.m. peak hour, the westbound through-left-lane group would deteriorate within LOS F from an average delay of ~~80.2~~ seconds and a v/c ratio of 1.05 to an average delay of ~~87~~86.8 seconds and a v/c ratio of 1.07 to an average delay of 93.7 seconds and a v/c ratio of 1.09.

At the unsignalized driveway intersection of Park West Drive and West 97th Street, southbound Park West Drive would operate at worse than mid-LOS D during the weekday midday peak hour. Although this approach would experience some delay, this increase would only affect 6 vehicles anticipated to use this approach during this peak hour. This increase would not be considered a significant adverse impact since the minor street volume is below the minimum criteria (less than 90 PCEs) defined for a significant impact for unsignalized intersections.

The impacts can all be mitigated with the proposed mitigation as described in Chapter 14, “Mitigation Measures.”

Parking Occupancy and Utilization. Based on the project parking accumulation shown in Table 7-910, the parking demand during the Weekday a.m., midday and p.m. peak hours would be for ~~42, 63~~34, 51, and ~~39~~33 parking spaces, respectively. A demand for ~~82~~66 spaces was applied to the midday peak hour to account for the peak demand of the Proposed Project. The Proposed Project parking demand would be accommodated in the parking facilities adjacent the Project Site at 808 Columbus Avenue and 120 West 97th Street.

Table 7-412 shows the Build Condition parking utilization analysis and illustrates that the off-street parking facilities would have sufficient capacity to accommodate the overall parking demand. Therefore, parking would not be significantly impacted by the Proposed Project during any of the 3 peak hours.

Table 7-910. Proposed Project Parking Accumulation by Time of Day (15-Minute Increments) and by Staff, Visitors, and Residents¹

15-Minute Period	Staff		Visitor		Admissions		Discharges		Total		Accumulation
	In	Out	In	Out	In	Out	In	Out	In	Out	
12:00 a.m. - 12:15 a.m.	0	0	0	0	0	0	0	0	0	0	8
12:15 a.m. - 12:30 a.m.	0	0	0	0	0	0	0	0	0	0	8
12:30 a.m. - 12:45 a.m.	0	0	0	0	0	0	0	0	0	0	8
12:45 a.m. - 1:00 a.m.	0	0	0	0	0	0	0	0	0	0	8
1:00 a.m. - 1:15 a.m.	0	0	0	0	0	0	0	0	0	0	8
1:15 a.m. - 1:30 a.m.	0	0	0	0	0	0	0	0	0	0	8
1:30 a.m. - 1:45 a.m.	0	0	0	0	0	0	0	0	0	0	8
1:45 a.m. - 2:00 a.m.	0	0	0	0	0	0	0	0	0	0	8
2:00 a.m. - 2:15 a.m.	0	0	0	0	0	0	0	0	0	0	8
2:15 a.m. - 2:30 a.m.	0	0	0	0	0	0	0	0	0	0	8
2:30 a.m. - 2:45 a.m.	0	0	0	0	0	0	0	0	0	0	8
2:45 a.m. - 3:00 a.m.	0	0	0	0	0	0	0	0	0	0	8
3:00 a.m. - 3:15 a.m.	0	0	0	0	0	0	0	0	0	0	8
3:15 a.m. - 3:30 a.m.	0	0	0	0	0	0	0	0	0	0	8
3:30 a.m. - 3:45 a.m.	0	0	0	0	0	0	0	0	0	0	8
3:45 a.m. - 4:00 a.m.	0	0	0	0	0	0	0	0	0	0	8
4:00 a.m. - 4:15 a.m.	0	0	0	0	0	0	0	0	0	0	8
4:15 a.m. - 4:30 a.m.	0	0	0	0	0	0	0	0	0	0	8
4:30 a.m. - 4:45 a.m.	0	0	0	0	0	0	0	0	0	0	8
4:45 a.m. - 5:00 a.m.	0	0	0	0	0	0	0	0	0	0	8
5:00 a.m. - 5:15 a.m.	0	0	0	0	0	0	0	0	0	0	8
5:15 a.m. - 5:30 a.m.	0	0	0	0	0	0	0	0	0	0	8
5:30 a.m. - 5:45 a.m.	0	0	0	0	0	0	0	0	0	0	8
5:45 a.m. - 6:00 a.m.	1	0	0	0	0	0	0	0	1	0	9
6:00 a.m. - 6:15 a.m.	0	0	0	0	0	0	0	0	0	0	9
6:15 a.m. - 6:30 a.m.	0	0	0	0	0	0	0	0	0	0	9
6:30 a.m. - 6:45 a.m.	0	0	0	0	0	0	0	0	0	0	10
6:45 a.m. - 7:00 a.m.	4	0	0	0	0	0	0	0	4	0	14
7:00 a.m. - 7:15 a.m.	2	0	0	0	0	0	0	0	2	0	16
7:15 a.m. - 7:30 a.m.	9	1	0	0	0	0	0	0	9	1	24
7:30 a.m. - 7:45 a.m.	7	7	1	0	0	0	0	0	8	7	25
7:45 a.m. - 8:00 a.m.	9	1	0	0	0	0	0	0	9	1	32
8:00 a.m. - 8:15 a.m.	2	1	0	0	0	0	0	0	3	1	34
8:15 a.m. - 8:30 a.m.	2	1	0	0	0	0	0	0	2	1	36
8:30 a.m. - 8:45 a.m.	3	0	0	1	0	0	0	0	3	1	38
8:45 a.m. - 9:00 a.m.	6	0	0	0	0	0	0	0	7	0	45
9:00 a.m. - 9:15 a.m.	6	0	1	0	0	0	0	0	7	0	51
9:15 a.m. - 9:30 a.m.	2	0	0	0	0	0	0	0	3	0	54
9:30 a.m. - 9:45 a.m.	1	0	1	0	0	0	0	0	2	0	55
9:45 a.m. - 10:00 a.m.	1	0	1	0	0	0	0	0	2	0	57
10:00 a.m. - 10:15 a.m.	1	0	1	1	0	0	0	0	1	1	58
10:15 a.m. - 10:30 a.m.	0	0	1	0	0	0	0	0	1	0	59
10:30 a.m. - 10:45 a.m.	0	0	1	1	0	0	0	0	2	1	60
10:45 a.m. - 11:00 a.m.	1	0	1	1	0	0	0	0	2	1	62
11:00 a.m. - 11:15 a.m.	1	0	1	1	0	0	1	0	3	1	64
11:15 a.m. - 11:30 a.m.	0	0	1	1	0	0	1	0	2	1	65
11:30 a.m. - 11:45 a.m.	0	0	1	1	0	0	0	0	1	1	65
11:45 a.m. - 12:00 p.m.	0	0	1	1	0	0	0	0	2	1	66
12:00 p.m. - 12:15 p.m.	0	0	1	1	0	0	0	0	1	2	65
12:15 p.m. - 12:30 p.m.	1	0	1	1	0	0	0	0	1	2	64
12:30 p.m. - 12:45 a.m.	0	0	1	1	0	0	0	0	1	1	64
12:45 a.m. - 1:00 p.m.	0	0	1	1	0	0	0	0	1	1	64
1:00 p.m. - 1:15 p.m.	0	0	2	1	0	0	0	0	2	1	65
1:15 p.m. - 1:30 p.m.	0	0	1	1	0	0	0	0	1	1	64
1:30 p.m. - 1:45 p.m.	0	0	2	1	0	0	0	0	3	1	66
1:45 p.m. - 2:00 p.m.	0	1	2	1	0	0	0	0	2	2	66
2:00 p.m. - 2:15 p.m.	0	0	2	2	0	0	0	0	2	2	66
2:15 p.m. - 2:30 p.m.	0	0	1	1	0	0	0	0	1	1	66
2:30 p.m. - 2:45 p.m.	0	0	2	2	0	0	0	0	2	2	66
2:45 p.m. - 3:00 p.m.	1	3	1	2	0	0	0	0	2	5	63
3:00 p.m. - 3:15 p.m.	1	1	1	2	0	0	0	0	2	3	62
3:15 p.m. - 3:30 p.m.	6	4	1	1	0	0	0	0	7	6	63
3:30 p.m. - 3:45 p.m.	3	8	2	2	0	0	0	0	5	10	58
3:45 p.m. - 4:00 p.m.	1	6	1	1	0	0	0	0	2	7	54
4:00 p.m. - 4:15 p.m.	2	4	1	1	0	0	0	0	3	5	51
4:15 p.m. - 4:30 p.m.	0	1	1	1	0	0	0	0	1	3	50
4:30 p.m. - 4:45 p.m.	0	5	1	2	0	0	0	0	1	7	44
4:45 p.m. - 5:00 p.m.	0	4	1	1	0	0	0	0	2	5	41
5:00 p.m. - 5:15 p.m.	0	5	1	1	0	0	0	0	1	7	36
5:15 p.m. - 5:30 p.m.	0	3	1	1	0	0	0	0	1	4	33
5:30 p.m. - 5:45 p.m.	0	3	1	1	0	0	0	0	1	4	30
5:45 p.m. - 6:00 p.m.	0	2	1	1	0	0	0	0	2	3	29
6:00 p.m. - 6:15 p.m.	0	2	1	1	0	0	0	0	1	3	27
6:15 p.m. - 6:30 p.m.	0	2	1	1	0	0	0	0	1	4	25
6:30 p.m. - 6:45 p.m.	0	1	1	1	0	0	0	0	1	2	24
6:45 p.m. - 7:00 p.m.	1	1	1	1	0	0	0	0	2	3	23
7:00 p.m. - 7:15 p.m.	0	1	0	1	0	0	0	0	1	2	21
7:15 p.m. - 7:30 p.m.	0	1	1	1	0	0	0	0	1	2	20
7:30 p.m. - 7:45 p.m.	0	1	1	1	0	0	0	0	1	3	18
7:45 p.m. - 8:00 p.m.	0	1	0	1	0	0	0	0	0	2	16
8:00 p.m. - 8:15 p.m.	0	2	1	0	0	0	0	0	1	2	14
8:15 p.m. - 8:30 p.m.	0	1	0	1	0	0	0	0	2	1	15
8:30 p.m. - 8:45 p.m.	0	1	0	1	0	0	0	0	0	1	14
8:45 p.m. - 9:00 p.m.	0	0	0	0	0	0	0	0	0	1	14
9:00 p.m. - 9:15 p.m.	0	0	0	1	0	0	0	0	0	1	13
9:15 p.m. - 9:30 p.m.	0	0	0	0	0	0	0	0	0	0	13
9:30 p.m. - 9:45 p.m.	0	0	0	0	0	0	0	0	0	0	13
9:45 p.m. - 10:00 p.m.	0	0	0	0	0	0	0	0	0	0	13
10:00 p.m. - 10:15 p.m.	0	0	0	0	0	0	0	0	0	0	13
10:15 p.m. - 10:30 p.m.	0	0	0	0	0	0	0	0	0	0	12
10:30 p.m. - 10:45 p.m.	0	0	0	0	0	0	0	0	0	0	12
10:45 p.m. - 11:00 p.m.	0	1	0	0	0	0	0	0	0	1	11
11:00 p.m. - 11:15 p.m.	0	0	0	0	0	0	0	0	0	0	11
11:15 p.m. - 11:30 p.m.	6	6	0	0	0	0	0	0	6	6	12
11:30 p.m. - 11:45 p.m.	2	4	0	0	0	0	0	0	2	4	10
11:45 p.m. - 12:00 a.m.	0	0	0	0	0	0	0	0	0	0	10

Note: Parking Accumulation based on operations at the existing JHL facility. Only private auto trips are included to reflect parking demand. Peak hours for analysis are highlighted in grey and the peak parking demand for the day is highlighted in red.

¹ This table has been updated for the FEIS.

Table 7-1011. No-Build and Build Condition Signalized Intersection Level of Service Analysis Comparison by Intersection and Approach and by Weekday A.M., Midday and P.M. Peak Hour¹

#	Intersection & Approach	Weekday a.m. Peak Hour								Weekday Midday Peak Hour								Weekday p.m. Peak Hour																																																			
		No-Build				Build				No-Build				Build				No-Build				Build																																															
		Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS																																												
Signalized																																																																					
1 Amsterdam Avenue & West 97th Street																																																																					
1	Westbound	TR	1.00	66.4	E	TR	1.03	73.8	E	+	TR	1.01	67.2	E	TR	1.06	81.8	F	+	TR	1.05	76.0	E	TR	1.09	91.2	F	+																																									
	Northbound	LT	0.54	16.4	B	LT	0.54	16.5	B		LT	0.53	16.3	B	LT	0.53	16.3	B		LT	0.61	17.3	B	LT	0.61	17.3	B																																										
	Intersection		34.4				C				Intersection				37.5				D				Intersection				35.5				D				Intersection				41.8				D				Intersection				38.5				D				Intersection				44.6				D		
2 Columbus Avenue & West 97th Street																																																																					
2	Westbound	L	0.80	40.7	D	L	0.81	41.8	D		L	0.69	35.3	D	L	0.70	35.9	D		L	0.54	27.9	C	L	0.54	28.1	C																																										
	LT	1.08	91.4	F	LT	1.15	117.7	F	+	LT	1.07	89.0	F	LT	1.13	107.5	F	+	LT	1.07	86.8	F	LT	1.09	93.7	F	+																																										
	Southbound	TR	0.69	18.0	B	TR	0.70	18.2	B		TR	0.66	17.4	B	TR	0.67	17.4	B		TR	0.66	17.2	B	TR	0.67	17.3	B																																										
Intersection		43.2				D				Intersection				52.2				D				Intersection				42.5				D				Intersection				49.4				D				Intersection				40.6				D				Intersection				43.1				D			
Unsignalized																																																																					
3 Park West Drive & West 97th Street																																																																					
3	Southbound	R	0.01	29.3	D	R	0.02	37.7	E		R	0.01	32.9	D	R	0.07	47.3	E		R	0.00	22.1	C	R	0.02	25.9	D																																										
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service.																																																																					

¹ This table has been updated for the FEIS.

Table 7-112. Build Condition Off-Street Parking Utilization Summary by Garage Operator and by Percentage Occupied and Available Spaces¹

ID	Garage Operator	Address	License Number	Capacity	Percentage Occupied				Available Spaces				Available Spaces (Overnight - 98%)
					a.m.	Midday	p.m.	Overnight	a.m.	Midday	p.m.	Overnight	
1	Quik Park	808 Columbus Ave	1345532	324	56%	51%	46%	78%	143	160	176	73	71
2	Imperial Parking Systems	750 Columbus Ave	1010033	80	100%	91%	51%	96%	0	7	39	3	2
3	Manhattan Parking Group	120 W 97th St	N/A	250	83%	74%	58%	98%	42	65	106	4	4
4	Imperial Parking Systems	730 Columbus Ave	1010044	44	81%	81%	81%	Closed	8	8	8	0	0
5	Icon Parking Systems	50 W 97th St	691393	114	55%	55%	100%	96%	51	51	0	4	4
6	Chelnik Parking Co	70 W 95th St	1316580	142	79%	79%	58%	58%	29	29	60	60	58
7	Icon Parking Systems	721 Amsterdam Ave	1184053	185	N/A	51%	N/A	96%	N/A	91	N/A	7	6
8	Rapid Park	9-11 W 100th St	901540	75	76%	51%	61%	76%	18	37	29	18	17
9	Quik Park	801 Amsterdam Ave	1387697	40	91%	N/A		91%	4	N/A		4	3
10	Central Parking System	100 W 93rd St	N/A	285	76%	N/A		76%	69	N/A		69	67
11	Icon Parking Systems	215 W 95th St	838371	77	51%	51%	N/A	51%	38	38	N/A	38	37
12	Rapid Park	205 W 101st St	427235	300	61%	N/A		61%	118	N/A		118	115
13	Quik Park	2561 Broadway	1192927	200	N/A			76%	N/A			48	47
14	Hertz	214 W 95th St	1231683	250	N/A				N/A				
15	-	95 W 95th St ²	-	57	77%	77%	81%	81%	13	13	11	11	
Total Available Spaces:				2,423	78%	79%	82%	81%	533	500	430	457	431

Notes:
1. Operator only provided peak data which will be assumed for all time periods
2. An accessory garage at 95 West 95th Street received a special permit from the City Planning Commission under ULURP No. 070381 ZSM allowing 57 public spaces. The conversion to public use has not yet occurred but is expected to occur prior to the build year of the proposed project.
3. Where noted, data was not available or not provided by the parking operator. Where no data was available, no available spaces were assumed.

Vehicular and Pedestrian Safety Assessment

Safety at Intersections. Crash data for the 2 study area intersections were obtained from NYCDOT for the ~~31~~-year period between January 1, ~~2009~~2011 and December 31, 2011, with supplemental data for the intersection of West 97th Street and Columbus Avenue from January 1, 2012 to December 31, 2012. Crash data were also obtained from the NYPD for the 2-year period between January 1, 2012 and December 31, 2013. The data obtained quantify the total number of reportable crashes (involving fatality, injury, or more than \$1,000 in property damage), fatalities, and injuries during the study period, as well as a yearly breakdown of pedestrian- and bicycle-related crashes at each location. According to the *CEQR Technical Manual*, a high-crash location is one with more than 48 total reportable and ~~non-reportable~~non-reportable crashes or 5 or more pedestrian/bicycle injury crashes during any consecutive 12 months of the most recent 3-year period for which data is available.

During the 3-year period from ~~2009~~2011 through ~~2011~~, ~~32~~2013, 118 total crashes, including ~~44~~15 pedestrian-related crashes and ~~42~~ bicycle-related crashes occurred at the study area intersections. ~~No fatalities were~~One pedestrian fatality was documented in 2013 at the West

¹ This table has been updated for the FEIS.

97th Street and Amsterdam intersection. Based on the crash data, one of the study locations, West 97th Street and Columbus Avenue, would be classified as a high pedestrian/bicycle crash location per the *CEQR Technical Manual* with ~~8 pedestrian/bicycle-related crashes in 2009 and 5 pedestrian/bicycle-related crashes in 2011~~ and 6 pedestrian/bicycle-related crashes in 2012. Table 7-~~12~~13 depicts total crash characteristics by intersection during the study period, as well as a breakdown of pedestrian and bicycle crashes by year and location.

Table 7-~~12~~13. Crash Data by Intersection and by Total Pedestrian, Bicycle, and Combined Pedestrian/Bicycle Crashes by Year¹

Intersection	Crashes By Year														
	Total Crashes			Cyclists Injured			Pedestrians Injured			Peds/Cyclists Combined			Pedestrians Killed		
	2013	2012	2011	2013	2012	2011	2013	2012	2011	2013	2012	2011	2013	2012	2011
<i>Amsterdam Ave and W. 97th St</i>	28	15	3	0	1	0	1	1	0	1	2	0	1	0	0
<i>Columbus Ave and W. 97th St</i>	27	37	8	0	0	1	3	6	4	3	6	5	0	0	0

Note: Intersections that are italicized reflect the occurrence of 48 or more total reportable and non-reportable crashes and/or five or more pedestrian/bicyclists injury crashes in a twelve-month period.

Sources: NYCDOT crash data from 2011. Data was provided from January 1, 2011 to December 31, 2011

NYPD crash data from 2012 to 2013. Data was provided from January 1, 2012 to December 31, 2013

Under the Build Condition, additional vehicular traffic would be generated at the intersection of West 97th Street and Columbus Avenue. According to the *CEQR Technical Manual*, the addition of vehicular trips to a high-crash location could result in increasingly unsafe conditions.

NYCDOT implemented a range of significant measures at this intersection and along the Columbus Avenue corridor from West 96th Street to Cathedral Parkway (West 110th Street) in September 2013 to improve safety. Improvements included a reduction in the number of travel lanes on Columbus Avenue to extend the protected bicycle lane that exists south of West 96th Street. These geometric modifications provide crosswalk refuges and shorter crossing distances for pedestrians as well as a safer environment for cyclists.

The intersection of West 97th Street and Columbus Avenue is classified as a high-crash location due mainly to the number of pedestrian accidents. The majority of these accidents occurred when pedestrians were crossing with the signal. Accidents that occur when pedestrians are crossing with the signal are likely due to vehicles making a turn off of Columbus Avenue through the western crosswalk or vehicles turning from West 97th Street through the southern crosswalk. Building on the safety improvements implemented by NYCDOT, the following improvements are proposed to address these conflicts:

¹ This table has been updated for the FEIS.

- Extend the Leading Pedestrian Interval (“LPI”) crossing Columbus Avenue from 7.0 to 9.0 seconds; and
- Install “Turning Vehicles Yield to Pedestrians” signage (R10-15 in the 2009 *Manual of Uniform Traffic Control Devices*) on the southbound approach (at the northwest corner) and the westbound approach (at the southeast corner).

A review of the remaining accident data for this intersection showed that a majority of the known vehicle crashes were rear-end collisions. This suggests that improving the visibility of the traffic signal could reduce this type of accident at this location, particularly for motorists on the West 97th Street approach that arrive at the signal after traversing a long block without a traffic signal. Installation of “Signal Ahead” warning signs (W3-3 in the 2009 *Manual of Uniform Traffic Control Devices*) would warn motorists that there is a signal ahead. It is proposed that these signs be installed ahead of the westbound approach to the intersection on West 97th Street. NYCDOT has reviewed these proposed safety measures and has been provided an analysis of proposed traffic mitigations as well as the proposed LPI (see Chapter 14, “Mitigation Measures.”)

NYCDOT is also reviewing an area-wide safety study developed by Community Board 7 with the aim of reducing accidents involving pedestrians and bicyclists. NYCDOT could implement some or all elements of this study to further improve safety at this location.

For West 97th Street at Park West Drive, no available data indicated that this is a high-accident location that would necessitate safety improvements. Regarding vehicle trips using Park West Drive, not all project-generated trips would use Park West Drive. A portion of projected generated vehicle trips are to and from parking facilities in the area. The Proposed Project is anticipated to generate a maximum of 14 vehicle trips entering and exiting Park West Drive from West 97th Street during any of the peak hours studied. This translates to less than 1 vehicle crossing every 4 minutes on average.

Safety at Loading Dock. JHL would staff a dock master at all times when the loading dock would be operation. The dock master would temporarily stop pedestrians on the sidewalk when trucks are backing in or exiting the loading dock and would only allow the truck to proceed when the truck’s path is clear of pedestrians.

Conclusions

Traffic Flow and Operating Conditions. The Proposed Project would add vehicle trips to the study area. The Proposed Project would result in significant adverse traffic impacts at the West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue intersections in the 2018 Build Year~~year~~ for the Proposed Project during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours.

Parking Conditions. The Proposed Project would generate demand for no more than ~~8266~~ parking spaces. The results of the parking analysis show that there is sufficient off-street

parking within a one-quarter-mile radius of the Project Site to accommodate the parking demand generated by the Proposed Project. Therefore, no significant parking impacts were identified.

Vehicular and Pedestrian Safety Assessments. Upon review of the ~~two~~ two signalized study intersections, the intersection of West 97th Street and Columbus Avenue met the criteria for a high pedestrian/bicycle crash location. The Proposed Project would increase the level of vehicular activity at this intersection. NYCDOT has already implemented a range of significant pedestrian and bicycle safety improvements on Columbus Avenue, including at this intersection. Building on the improvements implemented by NYCDOT, additional safety improvements are proposed for this intersection. These improvements include extending the Leading Pedestrian Interval across Columbus Avenue and installing “Turning Vehicles Yield to Pedestrians” signage on the southbound and westbound approaches and “Signal Ahead” warning signs ahead of the westbound approach.

Chapter 8. Air Quality

Introduction

This analysis examines the potential for air quality impacts associated with the Proposed Project. Air quality impacts can be either direct or indirect. Direct impacts result from emissions generated by stationary sources at a development site, such as emissions from on-site fuel combustion for heating, ventilation, and air conditioning (“HVAC”) systems. Indirect impacts are impacts that are caused by emissions from on-road vehicle trips generated by a project or other changes to future traffic conditions due to a project. The Proposed Project is not expected to significantly alter traffic conditions. The maximum hourly incremental traffic from the Proposed Project would not exceed the *CEQR Technical Manual* carbon monoxide (“CO”) screening threshold of 170 peak-hour trips at nearby intersections in the study area, nor would it exceed the particulate matter (“PM”) emission screening threshold discussed in Chapter 17, Sections 210 and 311 of the *CEQR Technical Manual*. Therefore, a quantified assessment of on-street mobile source emissions is not warranted.

The Proposed Project would include a natural-gas-fired HVAC system; therefore, a stationary source analysis was conducted to evaluate potential future pollutant concentrations with the proposed HVAC system. The primary pollutant of concern is nitrogen dioxide (“NO₂”) from natural gas combustion in the HVAC system.

Air Quality Standards

National and State Ambient Air Quality Standards. As required by the *Clean Air Act* (“CAA”), primary and secondary National Ambient Air Quality Standards (“NAAQS”) have been established for ~~six~~ six major air pollutants: CO, NO₂, ozone (“O₃”), respirable PM (both PM_{2.5} and PM₁₀), sulfur dioxide (“SO₂”), and lead. The primary standards represent levels that are requisite to protect the public health, allowing an adequate margin of safety. The secondary standards are intended to protect the nation’s welfare, and account for air pollutant effects on soil, water, visibility, materials, vegetation, and other aspects of the environment. The primary standards are generally either the same as the secondary standards or more restrictive. The NAAQS are presented in Table 8-1. The NAAQS for CO, annual NO₂, and 3-hour SO₂ have also been adopted as the ambient air quality standards for New York State, but are defined on a running 12-month basis rather than for calendar years only. New York State also has standards for total suspended PM, settleable particles, nonmethane hydrocarbons, 24-hour and annual SO₂, and ozone, which correspond to federal standards that have since been revoked or replaced, and for the noncriteria pollutants beryllium (“Be”), fluoride (“F”), and hydrogen sulfide (“H₂S”). New York State ambient air quality standards are presented in Table 8-2.

Table 8-1. National Ambient Air Quality Standards (NAAQS) by Pollutant and by Primary and Secondary Standards

Pollutant	Primary Standards		Secondary Standards	
	Parts per Million (ppm)	Micrograms per cubic meter ($\mu\text{g}/\text{m}^3$)	Parts per Million (ppm)	Micrograms per cubic meter ($\mu\text{g}/\text{m}^3$)
Carbon Monoxide (CO)				
8-Hour Average ⁽¹⁾	9	10,000	None	
1-Hour Average ⁽¹⁾	35	40,000		
Lead (Pb)				
Rolling 3-Month Average ⁽²⁾	NA	0.15	NA	0.15
Nitrogen Dioxide (NO₂)				
1-Hour Average ⁽³⁾	0.100	189	None	
Annual Average	0.053	100	0.053	100
Ozone (O₃)				
8-Hour Average ^(4,5)	0.075	150	0.075	150
Respirable Particulate Matter (PM₁₀)				
24-Hour Average ⁽¹⁾	NA	150	NA	150
Fine Respirable Particulate Matter (PM_{2.5})				
Annual Mean ⁽⁶⁾	NA	12	NA	15
24-Hour Average ⁽⁷⁾	NA	35	NA	35
Sulfur Dioxide (SO₂) ⁽⁸⁾				
1-Hour Average ⁽⁹⁾	0.075	196	NA	NA
Maximum 3-Hour Average ⁽¹⁾	NA	NA	0.50	1,300
Notes:				
ppm – parts per million (unit of measure for gases only)				
$\mu\text{g}/\text{m}^3$ – micrograms per cubic meter (unit of measure for gases and particles, including lead)				
NA – not applicable				
All annual periods refer to calendar year.				
Standards are defined in ppm. Approximately equivalent concentrations in $\mu\text{g}/\text{m}^3$ are presented.				
⁽¹⁾ Not to be exceeded more than once a year.				
⁽²⁾ USEPA has lowered the NAAQS down from 1.5 $\mu\text{g}/\text{m}^3$, effective January 12, 2009.				
⁽³⁾ 3-year average of the annual 98 th percentile daily maximum 1-hour average concentration. Effective April 12, 2010.				
⁽⁴⁾ 3-year average of the annual fourth highest daily maximum 8-hour average concentration.				
⁽⁵⁾ USEPA has proposed lowering the primary standard further to within the range 0.060-0.070 ppm, and adding a secondary standard measured as a cumulative concentration within the range of 7 to 15 ppm-hours aimed mainly at protecting sensitive vegetation. A final decision on this standard has been postponed but is expected to occur in 2013.				
⁽⁶⁾ 3-year average of annual mean. USEPA has lowered the primary standard from 15 $\mu\text{g}/\text{m}^3$, effective March 2013.				
⁽⁷⁾ Not to be exceeded by the annual 98 th percentile when averaged over 3 years.				
⁽⁸⁾ USEPA revoked the 24-hour and annual primary standards, replacing them with a 1-hour average standard. Effective August 23, 2010.				
⁽⁹⁾ 3-year average of the annual 99 th percentile daily maximum 1-hour average concentration.				
Source: 40 Code of Federal Regulations (“CFR”) Part 50: National Primary and Secondary Ambient Air Quality Standards.				

Table 8-2. New York State Ambient Air Quality Standards by Pollutant and by Standard

Pollutant	Standard		Objective
	Parts per Million (ppm)	Micrograms per cubic meter ($\mu\text{g}/\text{m}^3$)	
CO, NO ₂ , ⁽²⁾ and SO ₂ standards are same as NAAQS, but refer to any consecutive 12 months, not only calendar years as defined in the NAAQS. See previous table.			
Ozone (O₃)			
1-Hour Average ^(1,3)	0.12	240	Health and Welfare
Total Suspended Particles (TSP)⁽³⁾			
Annual Geometric Mean (New York City)	NA	75	Health
24-Hour Average ⁽¹⁾	NA	250	
Settleable Particles (Dustfall)⁽³⁾			
In Any 12 Consecutive Months, 50 Percent of 30-Day Averages (New York City)	0.60 mg/cm ² /mo		Alleviate Nuisance and Economic
In Any 12 Consecutive Months, 84 Percent of 30-Day Averages (New York City)	0.90 mg/cm ² /mo		
Fluorides			
12-Hour Average	4.5	3.7	Protect Vegetation
24-Hour Average	3.5	2.85	
1-Week Average	2.0	1.65	
1-Month Average	1.0	0.8	
Total Fluorides in and on Forage for Consumption by Grazing Ruminants			
Growing Season (<6 Consecutive Months)	40	NA	Protect Grazing Ruminants
Any 60-Day Period	60	NA	
Any 30-Day Period	80	NA	
Non-Methane Hydrocarbons (NMHC)^(1,3)			
Averaged from 6:00 a.m. to 9:00 a.m.	0.24	160	Ozone Prevention
Beryllium			
Any Detected	None	0.01	Health
Hydrogen Sulfide (H₂S)			
1-Hour Average	0.01	14	Odor Prevention
<p>Notes: ppm – parts per million $\mu\text{g}/\text{m}^3$ – micrograms per cubic meter NA – not applicable</p> <p>TSP concentrations are in $\mu\text{g}/\text{m}^3$ only since ppm is a measure for gas concentrations.</p> <p>⁽¹⁾ Not to be exceeded more than once a year.</p> <p>⁽²⁾ The 0.05 ppm NO₂ standard is based on the 100 $\mu\text{g}/\text{m}^3$ value given in the federal standard; however, the federal standard approximated this value more accurately as 0.053 ppm.</p> <p>⁽³⁾ Based on Federal standard which has since been revoked.</p> <p>Source: 6 N.Y.C.R.R. Part 257: Air Quality Standards.</p>			

The United States Environmental Protection Agency (“USEPA”) has revised the NAAQS for PM, effective December 18, 2006. The revision included lowering the level of the 24-hour PM_{2.5} standard from 65 µg/m³ to 35 µg/m³ and retaining the level of the annual standard at 15 µg/m³. The PM₁₀ 24-hour average standard was retained and the annual average PM₁₀ standard was revoked. USEPA recently lowered the primary annual-average standard for PM₁₀ from 15 µg/m³ to 12 µg/m³, effective March 2013.

USEPA has also revised the 8-hour ozone standard, lowering it from 0.08 to 0.075 parts per million (“ppm”), effective as of May 2008. On January 6, 2010, USEPA proposed to lower the 2008 ozone NAAQS from the current 0.075 ppm level to within the range of 0.060 to 0.070 ppm and instituting a secondary ozone standard, measured as a cumulative concentration within the range of 7 to 15 ppm-hours aimed mainly at protecting sensitive vegetation; a final decision on these standards has been postponed and is currently in review.

USEPA lowered the primary and secondary standards for lead to 0.15 µg/m³, effective January 12, 2009. USEPA revised the averaging time for this pollutant to a rolling 3-month average and the form of the standard to not-to-exceed across a 3-year span.

USEPA established a 1-hour average NO₂ standard of 0.100 ppm, effective April 12, 2010, in addition to the annual standard of 0.053 ppm. The form of the standard is the year average of the 98th percentile of the daily maximum 1-hour average concentration in a year (the 8th highest daily maximum corresponds approximately to the 98th percentile for a year).

USEPA also established a 1-hour average SO₂ standard of 0.075 ppm, which replaced the 24-hour and annual primary standards, effective August 23, 2010. The form of the standard is the 3-year average of the 99th percentile of the annual distribution of the daily maximum 1-hour concentrations (the 4th highest daily maximum corresponds approximately to 99th percentile for a year).

Federal ambient air quality standards do not exist for noncriteria pollutants; however, as mentioned above, the New York State Department of Environmental Conservation (“NYSDEC”) has issued standards for ~~three~~ three noncriteria compounds: Be, F, and H₂S, as shown in Table 8-2. NYSDEC has also developed a guidance document DAR-1 (October 2010), which contains a compilation of annual and short-term (1-hour) guideline concentrations for numerous other noncriteria compounds. The NYSDEC guidance thresholds represent ambient levels that are considered safe for public exposure.

NAAQS Attainment Status and State Implementation Plans (“SIPs”). The CAA, as amended in 1990, defines nonattainment areas (“NAAs”) as geographic regions that have been designated as not meeting ~~one~~ one or more of the NAAQS. When an area is designated as nonattainment by USEPA, the state is required to develop and implement a State Implementation Plan (“SIP”), which delineates how a state plans to achieve air quality that meets the NAAQS under the deadlines established by the CAA, followed by a plan for maintaining attainment status once the area is in attainment.

In 2002 USEPA redesignated New York City as in attainment for CO. Under the resulting maintenance plan, New York City is committed to implementing site-specific control

measures throughout the city to reduce CO levels, should unanticipated localized growth result in elevated CO levels during the maintenance period.

Manhattan has been designated as a moderate NAA for PM₁₀. On January 30, 2013, New York State requested that USEPA approve its withdrawal of the 1995 SIP and redesignation request for the 1987 PM₁₀ NAAQS, and that USEPA make a clean data finding instead, based on data monitored from 2009-2011 indicating PM₁₀ concentrations well below the 1987 NAAQS. Although not yet a redesignation to attainment status, if approved, this determination would remove further requirements for related SIP submissions.

On December 17, 2004, USEPA took final action designating the ~~five~~5 New York City counties (Bronx, Kings, New York, Queens and Richmond) and Nassau, Suffolk, Rockland, Westchester, and Orange Counties as a PM_{2.5} NAA under the CAA due to exceedance of the annual average standard. Based on recent monitoring data (2006-2011), annual average concentrations of PM_{2.5} in New York City no longer exceed the annual standard. USEPA has determined that the area has attained the 1997 annual PM_{2.5} NAAQS, effective December 15, 2010. Although not yet a redesignation to attainment status, this determination removes further requirements for related SIP submissions. New York State submitted a redesignation request and maintenance plan to USEPA in February 2013. As stated above, USEPA has recently lowered the annual average primary standard to 12 µg/m³. USEPA will make initial attainment designations by December 2014. Based on analysis of 2009-2011 monitoring data, it is possible that the region will be in attainment for the new standard.

As described above, USEPA has revised the 24-hour average PM_{2.5} standard. In November 2009, USEPA designated the New York City Metropolitan Area as nonattainment with the 2006 24-hour PM_{2.5} NAAQS. The NAA includes the same 10-county area originally designated as nonattainment with the 1997 annual PM_{2.5} NAAQS. Based on recent monitoring data (2007-2011), USEPA determined that the area has attained the standard. Although not yet a redesignation to attainment status, this determination removes further requirements for related SIP submissions. New York State submitted a redesignation request and maintenance plan to USEPA in February 2013.

Nassau, Rockland, Suffolk, Westchester, Lower Orange County Metropolitan Area (“LOCMA”), and the ~~five~~5 New York City counties (the New York-New Jersey-Long Island Nonattainment Area, New York portion) had been designated as a severe nonattainment area for ozone (1-hour average standard, 0.12 ppm). In November 1998, New York State submitted its Phase II Alternative Attainment Demonstration for Ozone, which was finalized and approved by USEPA effective March 6, 2002, addressing attainment of the 1-hour ozone NAAQS by 2007. The 1-hour standard was revoked in 2004 when it was replaced by the 8-hour ozone standard, but certain further requirements remained (‘anti-backsliding’). On December 7, 2009, USEPA determined that the Poughkeepsie nonattainment area (which includes the counties of Dutchess, Orange, Ulster, and Putnam) had attained the 1-hour standard. On June 18, 2012, USEPA determined that the New York-New Jersey-Long Island NAA had also attained the standard. Although not yet a redesignation to attainment status, this determination removes further requirements under the 1-hour standard.

Effective June 15, 2004, USEPA designated these same counties as moderate nonattainment for the 1997 8-hour average ozone standard (LOCMA was moved to the Poughkeepsie moderate nonattainment area for 8-hour ozone). On February 8, 2008, NYSDEC submitted final SIP revisions to USEPA to address the 1997 8-hour ozone standard. Based on recent monitoring data (2007-2011), USEPA determined that the Poughkeepsie and the NY-NJ-CT areas have attained the 1997 8-hour ozone NAAQS (0.08 ppm). Although not yet a redesignation to attainment status, this determination removes further requirements under the 1997 8-hour standard. In March 2008, USEPA strengthened the 8-hour ozone standards. USEPA designated the counties of Suffolk, Nassau, Bronx, Kings, New York, Queens, Richmond, Rockland, and Westchester (NY portion of the New York-Northern New Jersey-Long Island, NY-NJ-CT NAA) as a marginal nonattainment area for the 2008 ozone NAAQS, effective July 20, 2012. SIPs will be due in 2015.

New York City is currently in attainment of the annual-average NO₂ standard. USEPA has designated the entire state of New York as “unclassifiable/attainment” of the 1-hour NO₂ standard effective February 29, 2012. Since additional monitoring is required for the 1-hour standard, areas will be reclassified once 3 years of monitoring data are available (2016 or 2017).

USEPA has established a 1-hour SO₂ standard, replacing the former 24-hour and annual standards, effective August 23, 2010. USEPA finalized attainment status designations with respect to the 1-hour SO₂ standard; these became effective on October 4, 2013. New York City was determined to be in attainment of the standard.

Methodology for Predicting Pollutant Concentrations

A stationary source screening analysis was conducted to evaluate potential impacts from the proposed HVAC system using the methodology described in the *CEQR Technical Manual*, which determines the threshold of development size below which the proposed project would not have a significant adverse impact. The screening procedures utilize information regarding the type of fuel to be burned, the maximum development size, and the system’s exhaust stack height, to evaluate whether or not a significant impact is likely to occur and whether additional analysis would be required.

The primary pollutant of concern when burning natural gas is NO₂. National and/or state standards for other regulated pollutants are either not relevant or would not be exceeded due to the levels of emissions from the proposed HVAC system.

Based on the distance from the Proposed Project to the nearest building of similar or greater height, if the maximum development size is greater than the threshold size in the *CEQR Technical Manual*, there is the potential for significant adverse air quality impacts, and a refined dispersion modeling analysis would be required to assess that potential. If the threshold is not exceeded, no further analysis is required.

Probable Impacts of the Proposed Project

As described above, a stationary source screening analysis was performed that applied the thresholds included in the *CEQR Technical Manual* to evaluate the potential for significant

adverse impacts to air quality from operation of the HVAC system at the Proposed Project. The primary pollutant of concern is NO₂ from the combustion of natural gas fuel.

Figure 17-7 of the *CEQR Technical Manual* plots curves for each stack height based upon development size and distance to the nearest building. If the maximum development size and distance to the nearest building information for the project falls below the appropriate curve, no impact would be expected. The maximum development floor area of approximately 376,000 gross square feet and a stack height of approximately 280 feet above grade were used as input for the screening analysis. The nearest distance to a building of similar or greater height was determined to be approximately 210 feet directly east of the Proposed Project at 808 Columbus Avenue.

Using natural gas would not result in any significant stationary source air quality impacts because at this distance, the proposed building would be below the curve for a 165-foot stack shown in Figure 17-7 of the *CEQR Technical Manual*. Therefore, no significant adverse impacts are expected, and no further analysis is required.

The Proposed Project would also include one 1,250-kilowatt (“KW”), diesel, emergency generator located on the roof of the proposed building, south of the HVAC system. As with emergency generators in most buildings in New York City, the proposed generator would be tested at regular intervals to ensure its availability and reliability in the event of an actual emergency. The proposed generator would not be operated continuously and would not constitute a significant long-term source of air pollution.

Conclusions

The stationary source screening analysis determined that the use of natural gas would not result in any significant stationary source air quality impacts because the proposed building and the proposed stack heights would remain within *CEQR Technical Manual* guidelines. Therefore, no significant adverse impacts are expected as a result of the operation of the HVAC system at the Proposed Project, and no further analysis is required. As with emergency generators in most buildings in New York City, the Proposed Project’s emergency generator would be tested at regular intervals to ensure its availability and reliability in the event of an actual emergency. The proposed generator would not be operated continuously and would not constitute a significant long-term source of air pollution.

Based on the above information, the Proposed Project would not result in any significant adverse stationary source air quality impacts.

Chapter 9. Greenhouse Gas Emissions

Introduction

This chapter addresses the greenhouse gas (“GHG”) emissions that would be generated by the construction and operation of the Proposed Project. In addition to the GHG emissions estimate, measures that would be implemented to limit those emissions are discussed and evaluated.

GHGs are those gaseous constituents of the atmosphere, from both natural and anthropogenic emission sources (i.e., resulting from the influence of human beings), that absorb infrared radiation (heat) emitted from the earth’s surface, the atmosphere, and clouds. This property causes the general warming of the earth’s atmosphere, or the “greenhouse effect.”

As discussed in the *CEQR Technical Manual*, climate change is predicted to have wide-ranging effects on the environment, including rising sea levels, increases in temperature, and changes in precipitation levels. Although this is occurring on a global scale, the environmental effects of climate change are also likely to be felt at the local level. Through PlaNYC, New York City has established sustainability initiatives and goals for greatly reducing GHG emissions and for adapting to climate change in the city.

Per the *CEQR Technical Manual*, the citywide 2030 GHG reduction goal is currently the most appropriate standard by which to analyze a project under *CEQR*. The *CEQR Technical Manual* recommends that a GHG consistency assessment be conducted for any project undergoing an EIS and resulting in 350,000 gross square feet (“gsf”) or more of development, and other energy-intensive projects. The Proposed Project would result in 376,000 gsf of developed floor area. Accordingly, a GHG consistency assessment is provided.

Pollutants of Concern

GHGs are those gaseous constituents of the atmosphere, both natural and anthropogenic, which absorb and emit radiation at specific wavelengths within the spectrum of infrared radiation emitted by the earth’s surface, the atmosphere, and clouds. This property causes the general warming of the earth’s atmosphere, or the “greenhouse effect.” Water vapor, carbon dioxide (“CO₂”), nitrous oxide (“N₂O”), methane (“CH₄”), and ozone (“O₃”) are the primary greenhouse gases in the earth’s atmosphere.

There are also a number of entirely anthropogenic (resulting from human activity) greenhouse gases in the atmosphere, such as the halocarbons and other chlorine- and bromine-containing substances, which also damage the stratospheric ozone layer (contributing to the “ozone hole”). Since these compounds are being replaced and phased out due to the 1987 Montreal Protocol, there is no need to address them in project-related GHG assessments for most projects. Although ozone itself is also a major greenhouse gas, it does not need to be assessed as such at the project level since it is a rapidly reacting chemical and efforts are ongoing to reduce ozone concentrations as a criteria pollutant (see Chapter 8, “Air Quality”).

Similarly, water vapor is of great importance to global climate change, but is not directly of concern as an emitted pollutant since the negligible quantities emitted from anthropogenic sources are inconsequential.

CO₂ is the primary pollutant of concern from anthropogenic sources. Although not the GHG with the strongest effect per molecule, CO₂ is by far the most abundant and, therefore, the most influential GHG. CO₂ is emitted from any combustion process (both natural and anthropogenic), from some industrial processes such as the manufacture of cement, mineral production, metal production, and the use of petroleum-based products, from volcanic eruptions, and from the decay of organic matter. CO₂ is removed (“sequestered”) from the lower atmosphere by natural processes such as photosynthesis and uptake by the oceans. CO₂ is included in any analysis of GHG emissions.

Methane and nitrous oxide also play an important role since the removal processes for these compounds are limited and they have a relatively high impact on global climate change as compared to an equal quantity of CO₂. Emissions of these compounds, therefore, are included in GHG emissions analyses when the potential for substantial emission of these gases exists.

The *CEQR Technical Manual* lists ~~six~~6 GHGs that could potentially be included in the scope of an EIS: CO₂, N₂O, CH₄, hydrofluorocarbons (“HFCs”), perfluorocarbons (“PFCs”), and sulfur hexafluoride (“SF₆”). This analysis focuses mostly on CO₂, N₂O, and CH₄. There are no significant direct or indirect sources of HFCs, PFCs, or SF₆ associated with the Proposed Project.

To present a complete inventory of all GHGs, component emissions are added together and presented as carbon dioxide equivalent (“CO₂e”) emissions — a unit representing the quantity of each GHG weighted by its effectiveness using CO₂ as a reference. This is achieved by multiplying the quantity of each GHG emitted by a factor called global warming potential (“GWP”). GWPs account for the lifetime and the radiative forcing of each chemical over a period of 100 years (e.g., CO₂ has a much shorter atmospheric lifetime than SF₆ and, therefore, has a much lower GWP). The GWPs for the main GHGs discussed here are presented in Table 9-1.

Table 9-1. 100-Year Horizon Global Warming Potential (GWP) for Major GHGs by Greenhouse Gas

Greenhouse Gas	100-Year Horizon GWP
Carbon Dioxide (CO ₂)	1
Methane (CH ₄)	21
Nitrous Oxide (N ₂ O)	310
Hydrofluorocarbons (HFCs)	140 to 11,700
Perfluorocarbons (PFCs)	6,500 to 9,200
Sulfur Hexafluoride (SF ₆)	23,900
Source: 2012 <i>CEQR Technical Manual</i>	
Note: The GWPs presented above are based on the Intergovernmental Panel on Climate Change’s (“IPCC”) Second Assessment Report (“SAR”) to maintain consistency in GHG reporting. The IPCC has since published updated GWP values that reflect new information on atmospheric lifetimes of GHGs and an improved calculation of the radiative forcing of CO ₂ . In some instances, if combined emission factors were used from updated modeling tools, some slightly different GWP may have been used for this study. Since the emissions of GHGs other than CO ₂ represent a very minor component of the emissions, these differences are negligible.	

Policy, Regulations, Standards, and Benchmarks for Reducing GHG Emissions

As a result of the growing consensus that human activity resulting in GHG emissions has the potential to profoundly impact the earth's climate, countries around the world have undertaken efforts to reduce emissions by implementing both global and local measures addressing energy consumption and production, land use, and other sectors. Although the U.S. has not ratified the international agreements which set emissions targets for GHGs, in a step toward the development of national climate change regulation, the U.S. has committed to reducing emissions to 17 percent lower than 2005 levels by 2020 and to 83 percent lower than 2005 levels by 2050 via the Copenhagen Accord.¹ Without legislation focused on this goal, the United States Environmental Protection Agency ("USEPA") is required to regulate greenhouse gases under the *Clean Air Act* ("CAA"), and has already begun preparing and implementing regulations pursuant to its authority under the CAA. For example, on March 27, 2012, USEPA proposed a Carbon Pollution Standard for New Power Plants that would, for the first time, set national limits on the amount of carbon pollution that power plants can emit. USEPA expects to expand this program in the future to limit emissions from additional stationary source. In coordination with the National Highway Traffic Safety Administration ("NHTSA"), USEPA has also begun to regulate GHG emissions from newly manufactured on-road vehicles. In addition, USEPA regulates transportation fuels via the Renewable Fuel Standard program, which will phase in a requirement for the inclusion of renewable fuels increasing annually up to 36.0 billion gallons in 2022.

There are also regional, state, and local efforts to reduce GHG emissions. In 2009, Governor Paterson issued Executive Order No. 24, establishing a goal of reducing GHG emissions in New York State by 80 percent, compared to 1990 levels, by 2050, and creating a Climate Action Council tasked with preparing a climate action plan outlining the policies required to attain the GHG reduction goal (that effort is currently under way).² The 2009 New York State Energy Plan³ outlines the state's energy goals and provides strategies and recommendations for meeting those goals (a new draft plan will be published in the spring of January 2014). The state's goals include:

- Implementing programs to reduce electricity use by 15 percent below 2015 forecasts;
- Updating the energy code and enacting product efficiency standards;
- Reducing vehicle miles traveled ("VMT") by expanding alternative transportation options; and
- Implementing programs to increase the proportion of electricity generated from renewable resources to 30 percent of electricity demand by 2015.

¹ Todd Stern, U.S. Special Envoy for Climate Change, letter to Mr. Yvo de Boer, United Nations Framework Convention on Climate Change ("UNFCCC"), January 28, 2010.

² <http://www.dec.ny.gov/energy/80930.html>

³ New York State, *2009 New York State Energy Plan*, December 2009.

New York State has also developed regulations to cap and reduce CO₂ emissions from power plants to meet its commitment to the Regional Greenhouse Gas Initiative (“RGGI”). Under the RGGI agreement, the governors of ~~nine~~⁹ northeastern and Mid-Atlantic States have committed to regulate the amount of CO₂ that power plants are allowed to emit, gradually reducing emissions to 10 percent below the 2009 levels by 2018. The 10 RGGI states and Pennsylvania have also announced plans to reduce GHG emissions from transportation, through the use of biofuel, alternative fuel, and efficient vehicles.

Many local governments worldwide, including New York City, are participating in the Cities for Climate Protection™ (“CCP”) campaign and have committed to adopting policies and implementing quantifiable measures to reduce local GHG emissions, improve air quality, and enhance urban livability and sustainability. New York City’s long-term sustainability program, PlaNYC 2030, includes GHG emissions reduction goals, specific initiatives that can result in emission reductions, and initiatives aimed at adapting to future climate change impacts. The goal to reduce citywide GHG emissions to 30 percent below 2005 levels by 2030 was codified by Local Law 22 of 2008, known as the *New York City Climate Protection Act* (the “GHG reduction goal”).⁴ The city has also announced a longer-term goal of reducing emissions to 80 percent below 2005 levels by 2050, and is currently engaged in the preparation of a plan to achieve that goal. For certain projects subject to *CEQR* (e.g., projects with 350,000 gsf or more of development or other energy-intensive projects), an analysis of the project’s contribution of GHG emissions is required to determine its consistency with the city’s citywide reduction goal, which is currently the most appropriate standard by which to analyze a project under *CEQR Technical Manual* guidance. Consequently, the GHG emissions analysis is applied in this chapter.

In December 2009 the New York City Council enacted ~~four~~⁴ laws addressing energy efficiency in new and existing buildings, as recommended in PlaNYC. The laws require owners of existing buildings larger than 50,000 gsf to conduct energy efficiency audits every 10 years, to optimize building energy efficiency, and to “benchmark” the building energy and water consumption annually, using an USEPA online tool. By 2025, commercial buildings over 50,000 sf will also require lighting upgrades, including the installation of sensors and controls, more efficient light fixtures, and the installation of submeters, so that tenants can be provided with information on their electricity consumption. The legislation also creates a local *New York City Energy Code*, which along with the *New York State Energy Conservation Code* (as updated in 2010), requires equipment installed during a renovation to meet current efficiency standards.

A number of benchmarks for energy efficiency and green building design have also been developed. For example, the Leadership in Energy and Environmental Design (“LEED”) system is a benchmark for the design, construction, and operation of high performance green buildings that includes energy efficiency components. USEPA’s Energy Star is a voluntary labeling program designed to identify and promote the construction of new energy efficient buildings, facilities, and homes and the purchase of energy efficient appliances, heating and cooling

⁴ *Administrative Code of the City of New York*, §24-803.

systems, office equipment, lighting, home electronics, and building envelopes. Jewish Home Lifecare, Manhattan (“JHL”) is currently evaluating the specific energy-efficiency measures and design elements which would be implemented, and intends to achieve certification under the LEED rating system.

Methodology

Although the contribution of any single project’s emissions to climate change is infinitesimal, the combined GHG emissions from all human activity are severely impacting global climate. While the increments of criteria pollutants and toxic air emissions are assessed in the context of health-based standards and local impacts, there are no established thresholds for assessing the significance of a project’s contribution to climate change. Nonetheless, prudent planning dictates that all sectors address GHG emissions by identifying GHG sources and practicable means to reduce them. Therefore, this chapter presents the total GHG emissions potentially associated with the Proposed Project and identifies measures that would be implemented and measures that are still under consideration to limit emissions.

The analysis of GHG emissions that would be associated with the Proposed Project is based on the methodology presented in the *CEQR Technical Manual*. Estimates of emissions of GHGs from the Proposed Project have been quantified, including off-site emissions associated with use of electricity, on-site emissions from heat and hot water systems, and emissions from vehicle use associated with the Proposed Project. GHG emissions that would result from construction are discussed as well.

CO₂ is the primary pollutant of concern from anthropogenic emission sources and is accounted for in the analysis of emissions from all development projects. GHG emissions for gases other than CO₂ are included where practicable or in cases where they comprise a substantial portion of overall emissions. The various GHG emissions are added together and presented as metric tons (“mton”) of CO₂e emissions per year (see “Pollutants of Concern,” above).

Building Operational Emissions. Emissions due to electricity and fuel oil use were developed using preliminary estimates of projected energy consumption developed specifically for the Proposed Project by the project engineers and the emission factors referenced in the 2011 inventory of GHG emissions for New York City.⁵ The Proposed Project is estimated to require 8.2 gigawatt-hours per year (“GWh/yr”) of electricity and approximately 21.4 million standard cubic feet (“MMscf”) of natural gas. Note that these estimates conservatively do not include energy-efficiency measures which are currently being evaluated for the Proposed Project (more detail later in this chapter). GHG emission factors for natural gas and grid supplied electricity were taken from New York City’s GHG inventory. The energy consumption and the emission factors used are detailed in the following section.

⁵ The City of New York Mayor’s Office of Long-Term Planning and Sustainability, *Inventory of New York City Greenhouse Gas Emissions*, December 2012.

Mobile Source Emissions. The number of annual weekday vehicle trips by mode (cars, taxis, and trucks) that would be generated was calculated using the transportation planning assumptions developed for the analysis and presented in Chapter 7, “Transportation.” The assumptions used in the calculation include average daily weekday person trips and delivery trips by proposed use, the percentage of vehicle trips by mode, and the average vehicle occupancy. To calculate annual totals, the number of trips on weekend days were assumed to be the same as on weekdays, because staff trips would be slightly fewer on weekends, visitor trips would be slightly higher, admissions/discharges and off-site appointments would be similar (or maybe slightly lower), and deliveries would be lower. An additional 10 percent was added to the truck deliveries projected for the 7:00 a.m. to 7:00 p.m. total to account for delivery trips occurring before 7:00 a.m. Travel distances shown in Table 18-4 of the *CEQR Technical Manual* were used in the calculations of annual VMT by cars, taxis, and trucks. The average truck trip was assumed to be 38 miles, per the *CEQR Technical Manual*. Table 18-6 of the *CEQR Technical Manual* was used to determine the percentage of VMT by road type and the mobile GHG emissions calculator was used to obtain an estimate of car, taxi, and truck GHG emissions attributable to the projects.

USEPA estimates that the well-to-pump GHG emissions of gasoline and diesel are more than 20 percent of the tailpipe emissions.⁶ Although upstream emissions (emissions associated with production, processing, and transportation) of all fuels can be substantial and are important to consider when comparing the emissions associated with the consumption of different fuels, fuel alternatives are not being considered for the Proposed Project, and per the *CEQR Technical Manual* guidance, the well-to-pump emissions are not considered in the analysis. The assessment of tailpipe emissions only is in accordance with the *CEQR Technical Manual* guidance on assessing GHG emissions and the methodology used in developing the New York City GHG inventory, which is the basis of the GHG reduction goal.

The projected annual VMT, forming the basis for the GHG emissions calculations from mobile sources, is 782,354 VMT for cars, 51,655 VMT for taxis and 859,940 VMT for trucks, as detailed in Table 9-2.

**Table 9-2. Annual Vehicle Miles Traveled (VMT) per Year
by Mode and by Vehicle Type**

Mode	Passenger Vehicles	Taxi	Truck
Local	172,118	11,364	189,187
Arterial	375,530	24,794	412,771
Interstate/Expressway	234,706	15,496	257,982
<i>Total</i>	<i>782,354</i>	<i>51,655</i>	<i>859,940</i>
Note: VMT calculations are not limited to any specific geographic area.			

⁶ Environmental Protection Agency, *MOVES2004 Energy and Emission Inputs*, Draft Report, EPA420-P-05-003, March 2005.

Construction Emissions. Emissions associated with construction have not been estimated explicitly for the Proposed Project, but analyses of residential projects in New York City have shown that construction emissions (both direct and emissions embedded in the production of materials, including on-site construction equipment, delivery trucks, and upstream emissions from the production of steel, rebar, aluminum, and cement used for construction) are equivalent to the total operational emissions over approximately 5 to 10 years.

Emissions from Solid Waste Management. The Proposed Project would not fundamentally change the city’s solid waste management system. Therefore, the GHG emissions from solid waste generation, transportation, treatment, and disposal do not need to be quantified.

Projected GHG Emissions from the Proposed Project

Building Operational Emissions. The fuel consumption, electricity use, emission factors, and resulting GHG emissions from the Proposed Project are presented in detail in Table 9-3. Most of the emissions would be associated with electricity consumption rather than fuel use. This is a result of the carbon intensity of the electricity delivered in New York City, the selection of the relatively low-carbon natural gas, and the differences in consumption of the two energy sources. Note that these estimates do not include energy efficiency measures which are still being evaluated for the Proposed Project (see below). Based on initial estimates, it is expected that the Proposed Project would be designed to reduce energy expenditure by at least 10 percent (to meet the LEED prerequisite) and may reduce energy expenditure by up to 20 percent as compared to a baseline building designed to meet but not exceed building energy code requirements. The total estimated annual building operational GHG emissions for the 2018 Build Year~~year~~ is 3,617 mtons of CO₂e.

Table 9-3. Estimated 2018 Annual Building Operational Energy Consumption in Million Standard Cubic Feet (MMscf) and Gigawatt Hours per Year (GWh/yr) and Emission Factors in Metric Tons (mtons) per MMscf (mtons/MMscf) and mton/Megawatt Hours (MWh), and GHG Emissions (mtons/CO₂e/Year) by Fuel Type

	Natural Gas	Electricity
Annual Fuel Consumption	21.4 MMscf	8.2 GWh/yr
Emission Factor (mtons/million Btu) *	54.70 mton/MMscf	298.3 mton/MWh
<i>GHG Emissions (mtons CO₂e/year)</i>	<i>1,171</i>	<i>2,446</i>
Total	3,617	
Note:	*From PlaNYC inventory (for 2011) Unit: British Thermal Unit (BTU)	

Mobile Source Emissions. The detailed mobile source related GHG emissions from the Proposed Project are presented in detail in Table 9-4. The total estimated mobile source emissions for the 2018 Build Year~~year~~ is 2,443 mtons of CO₂e.

Table 9-4. Estimated 2018 Mobile Source Emissions in Metric Tons of Carbon Dioxide Equivalent (mtons CO₂e) by Roadway Type and Vehicle Type

Roadway Type	Mobile Source Emissions (mtons/CO ₂ e)			
	Passenger Vehicle	Taxi	Truck	Total
Local	174	10	637	822
Arterial	232	14	857	1,102
Interstate/Expressway	102	6	410	518
<i>Total</i>	<i>508</i>	<i>30</i>	<i>1,904</i>	<i>2,443</i>

Summary. A summary of GHG emissions by source type is presented in Table 9-5. The total estimated annual GHG emissions for the 2018 Build ~~Year~~ year is 6,059 mtons of CO₂e. Note that if a new building were to be constructed elsewhere to accommodate the same uses, the emissions from the use of electricity, energy for heating and hot water, and vehicle use could equal or exceed those estimated for the Proposed Project, depending on the location, access to transit, building type, and energy efficiency measures. As described in the “Methodology” section above, construction emissions were not modeled explicitly, but are estimated to be equivalent to approximately 5 to 10 years of operational emissions, including both direct energy and emissions embedded in materials (extraction, production, and transport). Per the *CEQR Technical Manual* guidance, the Proposed Project would not result in changes to any regulations or other actions that fundamentally change the city’s solid waste management system by changing solid waste transport mode, distances, or disposal technologies and, thus, would not fundamentally change the city’s solid waste management system. Therefore, the GHG emissions from solid waste generation, transportation, treatment, and disposal do not need to be quantified.

Table 9-5. Summary of Estimated 2018 Annual GHG Emissions in Metric Tons of Carbon Dioxide Equivalent (mtons CO₂e) by Source and Type

Source	Emissions
Building Operations	3,617
Mobile	2,443
<i>Total</i>	6,059

The operational emissions from building energy use include on-site emissions from fuel consumption as well as emissions associated with the production and delivery of the electricity to be used on site. JHL is currently evaluating specific energy-efficiency measures and design elements that would be implemented (see below), and intends to achieve certification under the LEED rating system. To qualify for LEED, the building would be required to exceed the energy requirements of the building code and American Society of Heating, Refrigeration, and Air-Conditioning Engineers (“ASHRAE”) 90.1-2007, so as to reduce energy expenditure by at least

10 percent, as compared to a baseline building designed to meet the minimum building code requirements. Based on initial estimates, it is expected that the Proposed Project may reduce energy expenditure by up to 20 percent as compared to a baseline building designed to meet but not exceed building energy code requirements. The energy efficiency measures to achieve those ratings are conservatively not included in the estimate of emissions from building operations presented above; emissions would be lower than those shown.

Elements of the Proposed Project that would Reduce GHG Emissions

The Proposed Project would include a number of sustainable design features which would, among other benefits, result in lower GHG emissions. Many of the measures that may be included in the Proposed Project would result in a smaller carbon footprint. In general, as a prerequisite for LEED certification, the Proposed Project would use considerably less energy than it would if built only to meet the building code. These energy-efficiency assumptions were not included in the GHG emissions calculations presented above. Development within urban areas, with access to transit and existing roadways is consistent with sustainable land use planning and smart growth strategies to reduce the carbon footprint of new development. These features and other measures currently under consideration are discussed in this section, addressing the PlaNYC goals as outlined in the *CEQR Technical Manual*.

Build Efficient Buildings. JHL is currently evaluating many specific energy-efficiency measures and other measures such as green roof areas, building materials with recycled content, and innovative measures such as programmed lighting and climate control systems based on usage trends and needs in each building area. While the specific measures to be included in the design have not yet been determined, the design would include measures that would, at a minimum, reduce building energy expenditure by 10 percent as compared to a baseline building meeting the minimum building code energy requirements (ASHRAE 90.1-2007); preliminary review has identified a potential for reduction of up to 20 percent below baseline. These measures would result in substantially-lower energy intensity and GHG emissions than presented in the analysis above.

Use Clean Power. The Proposed Project would use natural gas, a lower carbon fuel, for the normal operation of the heat and hot water systems.

Transit-Oriented Development and Sustainable Transportation. The Proposed Project is located in an area supported by many transit options (bus and existing subway service are all within walking distance of the project). In addition, the Proposed Project is located next to a major protected southbound bike route on Columbus Avenue, (currently beginning at West 96th Street but planned to extend further north), and near the northbound bike route on Central Park West. Bicycle storage, showers, and changing rooms would be provided within the Proposed Project building. JHL would continue to provide its employees with access to tax-free options for commuter expenses. JHL operates a shuttle bus for patient transport and would continue to do so at the new location; JHL is investigating the option of upgrading to hybrid-engine shuttles.

Reduce Construction Operation Emissions. Construction would include an extensive diesel emissions reduction program including diesel particle filters for large construction engines and other measures. These measures would reduce particulate matter emissions; while

particulate matter is not included in the list of standard GHGs (“Kyoto gases”), recent studies have shown that black carbon — a constituent of particulate matter — may play an important role in climate change.

Use Building Materials with Low Carbon Intensity. Recycled steel would most likely be used for most structural steel since the steel available in the region is mostly recycled. Some cement replacements such as fly ash and/or slag may also be used. The Proposed Project would use some recycled products and materials produced regionally (goal of 10 percent each).

Construction waste would be diverted from landfills by separating out materials for reuse and recycling (goal of 50 percent reused or recycled).

Conclusions

Without the energy-efficiency measures, which are still being evaluated for the Proposed Project, GHG emissions from the Proposed Project are estimated to be 6,059 mtons per year, including 3,617 mtons from building operations, and 2,443 mtons from mobile sources. Energy measures to be implemented under LEED are expected to reduce energy expenditure by at least 10 percent, and might be as much as 20 percent; this would reduce the total GHG emissions.

The implementation of the various design measures and features described would result in development that is consistent with the city’s emissions reduction goal, as demonstrated by the review of the PlaNYC goals of (1) building efficient buildings; (2) using clean power; (3) transit-oriented development and sustainable transportation; (4) reducing construction operation emissions; and (5) using building materials with low carbon intensity, as defined in the *CEQR Technical Manual*.

Chapter 10. Noise

Introduction

Noise pollution in an urban area comes from many sources. Some sources are activities essential to the health, safety, and welfare of a city's inhabitants, such as noise from emergency vehicle sirens, garbage collection operations, and construction and maintenance equipment. Other sources, such as traffic, are essential to the viability of a city as a place to live and do business. Although these and other noise-producing activities are necessary to a city, the noise they produce is undesirable. Urban noise detracts from the quality of the living environment, and there is increasing evidence that excessive noise represents a threat to public health.

The noise analysis presented in this chapter considers noise associated with the operation of the Proposed Project resulting from mobile and stationary sources, as well as the level of window/wall attenuation that would be necessary to ensure that noise levels within the proposed building on the Project Site meet *CEQR Technical Manual* interior noise level requirements. The effects of the construction of the Proposed Project on community noise levels are discussed in Chapter 13, "Construction." In response to comments on the DEIS, additional on-site noise level measurements were conducted at the façades of the P.S. 163 building and Annex trailers to refine the construction noise analysis, and additional construction noise control measures were evaluated and incorporated into the construction logistics plan for the Proposed Project. These are presented in Chapter 13, "Construction."

Acoustical Fundamentals

Sound is a fluctuation in air pressure. Sound pressure levels are measured in units called decibels ("dB"). The particular character of the sound that we hear (a whistle compared with a French horn, for example) is determined by the frequency at which the air pressure fluctuates, or "oscillates." Frequency defines the oscillation of sound pressure in terms of cycles per second. One cycle per second is known as 1 Hertz ("Hz"). People can hear over a relatively limited range of sound frequencies, generally between 20 Hz and 20,000 Hz, and the human ear does not perceive all frequencies equally well. High frequencies (e.g., a whistle) are more easily discernible and, therefore, more intrusive, than many of the lower frequencies (e.g., the lower notes on the French horn).

A-Weighted Sound Level ("dBA"). In order to establish a uniform noise measurement that simulates people's perception of loudness and annoyance, the decibel measurement is weighted to account for those frequencies most audible to the human ear. This is known as the A-weighted sound level, or "dBA," and it is the descriptor of noise levels most often used for community noise. As shown in Table 10-1, the threshold of human hearing is defined as 0 dBA; very quiet conditions (as in a library, for example) are approximately 40 dBA; levels between 50 dBA and 70 dBA define the range of noise levels generated by normal daily activity; levels above 70 dBA would be considered noisy, and then loud, intrusive, and deafening as the scale approaches 130 dBA.

Table 10-1. Common Noise Levels by Sound Source and by Decibels (dBA)

Sound Source	Decibels (dBA)
Military jet, air raid siren	130
Amplified rock music	110
Jet takeoff at 500 meters	100
Freight train at 30 meters	95
Train horn at 30 meters	90
Heavy truck at 15 meters	80 – 90
Busy city street, loud shout	80
Busy traffic intersection	70 – 80
Highway traffic at 15 meters, train	70
Predominantly industrial area	60
Light car traffic at 15 meters, city or commercial areas, or residential areas close to industry	50 – 60
Background noise in an office	50
Suburban areas with medium-density transportation	40 – 50
Public library	40
Soft whisper at 5 meters	30
Threshold of hearing	0
Note: A 10-dBA increase in level doubles the perceived loudness, and a 10-dBA decrease halves it.	
Sources: Cowan, James P. <i>Handbook of Environmental Acoustics</i> , Van Nostrand Reinhold, New York, 1994. Egan, M. David, <i>Architectural Acoustics</i> . McGraw-Hill Book Company, 1988.	

In considering these values, it is important to note that the dBA scale is logarithmic, meaning that each increase of 10 dBA describes a doubling of perceived loudness. Thus, the background noise in an office, at 50 dBA, is perceived as twice as loud as that in a library, at 40 dBA. For most people to perceive an increase in noise level, it must increase at least 3 dBA. At 5 dBA, the change will be readily noticeable.

Sound Level Descriptors. Because the sound pressure level applies to just one moment in time, and very few noises are constant, other ways of describing noise that fluctuates over extended periods have been developed. One way is to describe the fluctuating sound heard over a specific time period as if it had been a steady, unchanging sound. For this condition, a descriptor called the “equivalent sound level” (“ L_{eq} ”) can be computed. L_{eq} is the constant sound level that, in a given situation and time period (e.g., 1 hour, denoted by $L_{eq(1)}$, or 24 hours, denoted by $L_{eq(24)}$), represents the same sound energy as the actual time-varying sound. Statistical sound level descriptors such as L_1 , L_{10} , L_{50} , L_{90} , and L_x , are used to indicate noise levels that are exceeded 1, 10, 50, 90, and x percent of the time, respectively.

The relationship between L_{eq} and levels of exceedance is worth noting. Because L_{eq} is defined in energy rather than straight numerical terms, it is not simply related to the levels of exceedance. If the noise fluctuates very little, L_{eq} will approximate L_{50} or the median level. If the noise fluctuates broadly, the L_{eq} will be approximately equal to the L_{10} value. If extreme

fluctuations are present, the L_{eq} will exceed L_{90} or the background level by 10 or more decibels. Thus the relationship between L_{eq} and the levels of exceedance will depend on the character of the noise. In community noise measurements, it has been observed that the L_{eq} is generally between L_{10} and L_{50} .

For purposes of the Proposed Project, the L_{10} descriptor has been selected as the noise descriptor to be used in this noise impact evaluation. The 1-hour L_{10} is the noise descriptor used in the *CEQR Technical Manual* noise exposure guidelines for city environmental impact review classification.

Noise Standards and Criteria

New York CEQR Noise Standards. The *CEQR Technical Manual* sets external noise exposure standards; these standards are shown in Table 10-2. Noise exposure is classified into ~~four~~ four categories: acceptable, marginally acceptable, marginally unacceptable, and clearly unacceptable. The *CEQR Technical Manual* also defines attenuation requirements for buildings based on exterior noise levels (see Table 10-3). Recommended noise attenuation values for buildings are designed to maintain interior noise levels of 45 dBA or lower for residential uses and 50 dBA or lower for commercial uses, and are determined based on exterior $L_{10(1)}$ noise levels.

Impact Definition. The determination of significant adverse noise impacts in this analysis is informed by the use of both absolute noise level limits and relative impact criteria. The 2012 *CEQR Technical Manual* states that “it is reasonable to consider 65 dBA $L_{eq(1)}$ as an absolute noise level that should not be significantly exceeded.” Therefore, the determination of impacts first considers whether a projected noise increase would result in noise levels exceeding 65 dBA $L_{eq(1)}$. Where appropriate, this study also consults the following relative impact criteria to define a significant adverse noise impact, as recommended in the *CEQR Technical Manual*:

- If the noise level in the ~~Future-Without~~ future without the Proposed Project (i.e., the “No-Build” noise level) is less than 60 dBA $L_{eq(1)}$, a 5-dBA- $L_{eq(1)}$ increase or greater would be considered a significant adverse impact if the analysis period is a daytime period (defined by the *CEQR Technical Manual* criteria as being between 7:00 a.m. and 10:00 p.m.).
- If the No-Build noise level is greater than 60 dBA $L_{eq(1)}$ and less than 62 dBA $L_{eq(1)}$, an incremental noise level increase that would result in an overall $L_{eq(1)}$ of 65 dBA or greater would be considered a significant adverse impact if the analysis period is a daytime period (defined by the *CEQR Technical Manual* criteria as being between 7:00 a.m. and 10:00 p.m.).
- If the No-Build noise level is equal to or greater than 62 dBA $L_{eq(1)}$, a 3-dBA- $L_{eq(1)}$ increase or greater would be considered a significant adverse impact if the analysis period is a daytime period (defined by the *CEQR Technical Manual* criteria as being between 7:00 a.m. and 10:00 p.m.).
- For any No-Build noise level, an increase of 3 dBA $L_{eq(1)}$ or more, would be considered a significant adverse impact if the analysis period is a nighttime period

(defined by the *CEQR Technical Manual* criteria as being between 10:00 p.m. and 7:00 a.m.).

Table 10-2. Noise Exposure Guidelines For Use in City Environmental Impact Review¹ by Receptor Type

Receptor Type	Time Period	Acceptable General External Exposure	Airport ³ Exposure	Marginally Acceptable General External Exposure	Airport ³ Exposure	Marginally Unacceptable General External Exposure	Airport ³ Exposure	Clearly Unacceptable General External Exposure	Airport ³ Exposure
Outdoor area requiring serenity and quiet ²		$L_{10} \leq 55$ dBA	----- Ldn ≤ 60 dBA -----	NA	A	NA	A	NA	A
Hospital, nursing home		$L_{10} \leq 55$ dBA		$55 < L_{10} \leq 65$ dBA	$65 < L_{10} \leq 80$ dBA	----- $60 < Ldn \leq 65$ dBA -----	$65 < L_{10} \leq 80$ dBA	(i) $65 < Ldn \leq 70$ dBA, (II) $70 \leq Ldn$	$L_{10} > 80$ dBA
Residence, residential hotel, or motel	7 a.m. to 10 p.m.	$L_{10} \leq 65$ dBA		$65 < L_{10} \leq 70$ dBA	$70 < L_{10} \leq 80$ dBA		$70 < L_{10} \leq 80$ dBA		$L_{10} > 80$ dBA
	10 p.m. to 7 a.m.	$L_{10} \leq 55$ dBA		$55 < L_{10} \leq 70$ dBA	$70 < L_{10} \leq 80$ dBA		$70 < L_{10} \leq 80$ dBA		$L_{10} > 80$ dBA
School, museum, library, court, house of worship, transient hotel or motel, public meeting room, auditorium, outpatient public health facility		Same as Residential Day (7 a.m.-10 p.m.)		Same as Residential Day (7 a.m.-10 p.m.)	Same as Residential Day (7 a.m.-10 p.m.)	Same as Residential Day (7 a.m.-10 p.m.)	Same as Residential Day (7 a.m.-10 p.m.)		
Commercial or office		Same as Residential Day (7 a.m.-10 p.m.)		Same as Residential Day (7 a.m.-10 p.m.)	Same as Residential Day (7 a.m.-10 p.m.)	Same as Residential Day (7 a.m.-10 p.m.)	Same as Residential Day (7 a.m.-10 p.m.)		
Industrial, public areas only ⁴	Note 4	Note 4	Note 4	Note 4	Note 4	Note 4			

Notes:

(i) In addition, any new activity shall not increase the ambient noise level by 3 dBA or more; (ii) *CEQR Technical Manual* noise criteria for train noise are similar to the above aircraft noise standards: the noise category for train noise is found by taking the L_{dn} value for such train noise to be a L_{dn}^y (L_{dn} contour) value.

Table Notes:

¹ Measurements and projections of noise exposures are to be made at appropriate heights above site boundaries as given by American National Standards Institute (“ANSI”) Standards; all values are for the worst hour in the time period.

² Tracts of land where serenity and quiet are extraordinarily important and serve an important public need, and where the preservation of these qualities is essential for the area to serve its intended purpose. Such areas could include amphitheaters, particular parks or portions of parks, or open spaces dedicated or recognized by appropriate local officials for activities requiring special qualities of serenity and quiet. Examples are grounds for ambulatory hospital patients and patients and residents of sanitariums and nursing homes.

³ One may use Federal Aviation Administration (“FAA”)-approved L_{dn} contours supplied by The Port Authority of New York and New Jersey, or the noise contours may be computed from the federally-approved Integrated Noise Model (“INM”) Computer Model using flight data supplied by the Port Authority.

⁴ External Noise Exposure standards for industrial areas of sounds produced by industrial operations other than operating motor vehicles or other transportation facilities are spelled out in the *Zoning Resolution of the City of New York*, Sections 42-20 and 42-21. The referenced standards apply to M1, M2, and M3 manufacturing districts and to adjoining residence districts (performance standards are octave band standards).

Source: New York City Department of Environmental Protection (adopted policy 1983).

Table 10-3. Required Attenuation Values (dBA) to Achieve Acceptable Interior Noise Levels (dBA)

	Marginally Acceptable				Clearly Unacceptable
Noise Level With Proposed Project	$70 < L_{10} \leq 73$	$73 < L_{10} \leq 76$	$76 < L_{10} \leq 78$	$78 < L_{10} \leq 80$	$80 < L_{10}$
Attenuation ^A	(I) 28 dBA	(II) 31 dBA	(III) 33 dBA	(IV) 35 dBA	$36 + (L_{10} - 80)^B$ dBA
Notes:					
^A The above composite window-wall attenuation values are for residential dwellings. Commercial office spaces and meeting rooms would be 5 dBA less in each category. All the above categories require a closed window situation and hence an alternate means of ventilation.					
^B Required attenuation values increase by 1-dBA increments for L ₁₀ values greater than 80 dBA.					
Source: New York City Department of Environmental Protection					

Noise Prediction Methodology

General Methodology. At all of the receptor sites in the study area, the dominant operational noise sources are vehicular traffic on adjacent and nearby streets and roadways. Noise from other sources are limited and do not contribute significantly to local ambient noise levels. An analysis of changes in mobile-source noise levels resulting from the Proposed Project was conducted, as is warranted according to *CEQR Technical Manual* guidelines. To calculate noise from traffic on adjacent and nearby streets and roadways, a proportional modeling technique was used.

Proportional Modeling. Proportional modeling was used to determine locations with the potential for having significant noise impacts. Proportional modeling is one of the techniques recommended in the *CEQR Technical Manual* for mobile source analysis.

Using this technique, the prediction of future noise levels where traffic is the dominant noise source is based on a calculation using measured existing noise levels and predicted changes in traffic volumes to determine noise levels in the ~~Future Without~~ future without the Proposed Project (the “No-Build Condition”) and the Future With the Proposed Project (the “Build Condition”). Vehicular traffic volumes are converted into Noise Passenger Car Equivalent (“Noise PCE”) values, for which 1 medium-duty truck (having a gross weight between 9,900 and 26,400 pounds) is assumed to generate the noise equivalent of 13 cars, and 1 heavy-duty truck (having a gross weight of more than 26,400 pounds) is assumed to generate the noise equivalent of 47 cars, and 1 bus (vehicles designed to carry more than 9 passengers) is assumed to generate the noise equivalent of 18 cars.

Future noise levels are calculated using the following equation:

$$F\ NL - E\ NL = 10 * \log_{10} (F\ PCE / E\ PCE)$$

where:

F NL = Future Noise Level

E NL = Existing Noise Level

F PCE = Future Noise PCEs

E PCE = Existing Noise PCEs

Sound levels are measured in decibels and therefore increase logarithmically with sound source strength. In this case, the sound source is traffic volumes measured in Noise PCEs. For example, assume that traffic is the dominant noise source at a particular location. If the existing traffic volume on a street is 100 Noise PCE and if the future traffic volume were increased by 50 Noise PCE to a total of 150 PCE, the noise level would increase by 1.8 dBA. Similarly, if the future traffic were increased by 100 Noise PCE, or doubled to a total of 200 Noise PCE, the noise level would increase by 3.0 dBA. (Traffic data from Chapter 7, “Transportation,” were used to calculate Noise PCE values.)

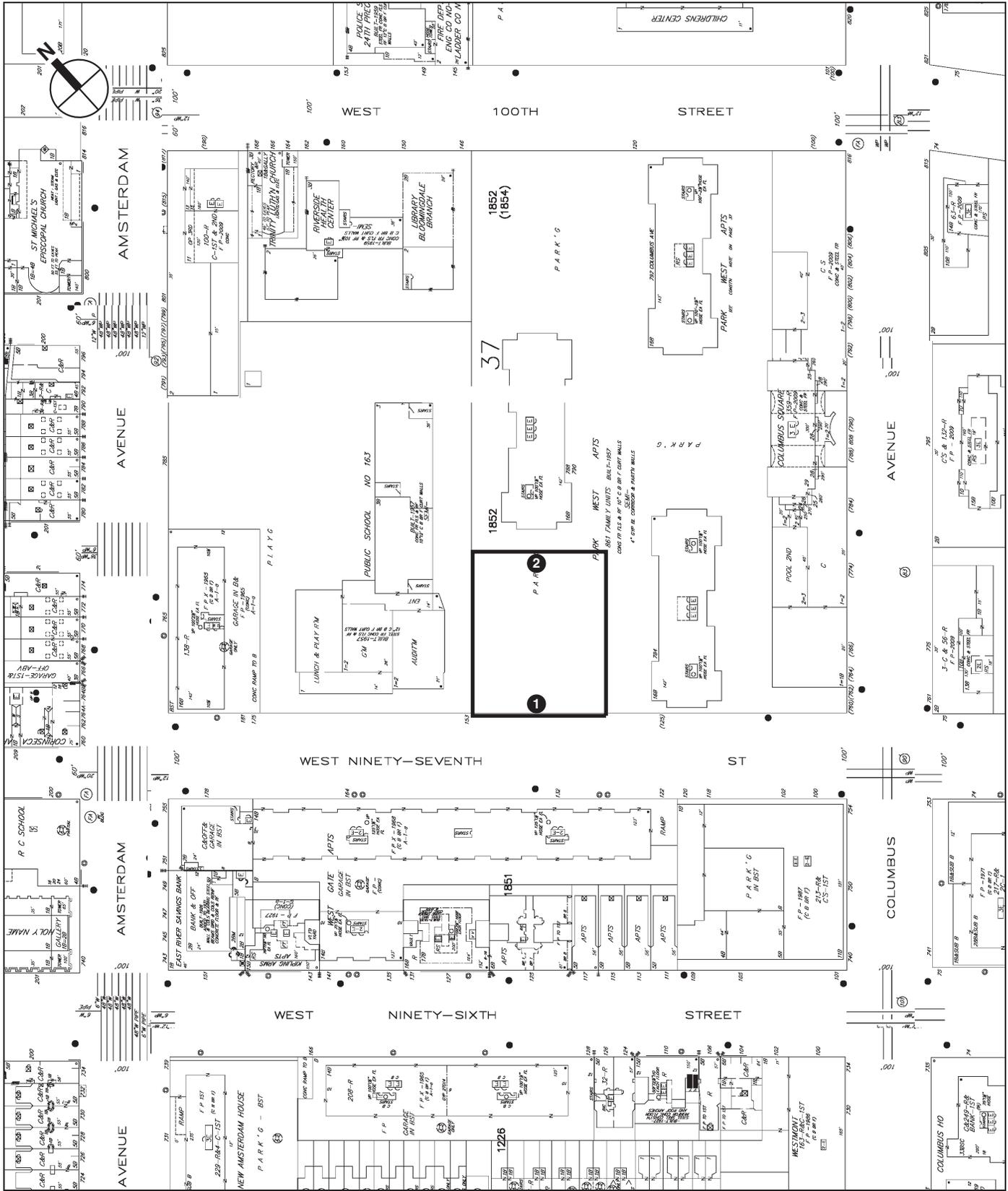
Stationary Sources. The building mechanical systems — i.e., heating, ventilation, and air conditioning (“HVAC”) systems — would be designed to meet applicable noise regulations (i.e., Subchapter 5, §24-227 of the *New York City Noise Control Code* and Section MC 926 of the NYCDOB *Building Code*) and to avoid producing levels that would result in any significant increase in ambient noise levels.

Window/Wall Attenuation. Ambient noise levels adjacent to the Project Site were considered in order to address noise abatement requirements for the building. The noise levels adjacent to the building in the Future Build Condition were compared to the *CEQR Technical Manual* Noise Exposure Guidelines and the required attenuation to achieve acceptable interior noise levels were determined as shown in Table 10-3.

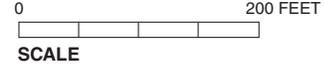
Existing Conditions

Existing Noise Levels. Existing noise levels at the Project Site were measured at ~~two~~^{two} locations, as shown in Table 10-4 and Figure 10-1. At Receptor Site 1, existing noise levels were measured for a 24-hour continuous period. At Receptor Site 2, existing noise levels were measured by a 20-minute spot measurement during the p.m. (5:00 p.m. – 6:00 p.m.) peak hour. Existing noise levels at Receptor Site 2 were determined based on the levels measured at Receptor Site 1 for the a.m. (7:00 a.m. – 8:00 a.m.) and midday (12:00 p.m. – 1:00 p.m.) time periods. Measurements were taken on June 5 and June 6, 2013.

Equipment Used During Noise Monitoring. Measurements were performed using Brüel & Kjær Sound Level Meters (“SLMs”) Types 2250 and 2260, a Brüel & Kjær ½-inch microphone Type 4189, and a Brüel & Kjær Sound Level Calibrator Type 4231. The SLMs are Type 1 instruments according to American National Standards Institute (“ANSI”) Standard S1.4-1983 (“R2006”), and were factory calibrated within the past year of use. The microphone was mounted on a tripod at a height of approximately 5 feet above the ground, and at least 5 feet



- Project Site
- Noise Receptor Location



Noise Receptor Locations
Figure 10-1

away from any large reflecting surfaces. The SLMs were calibrated before and after readings with the Brüel & Kjær Type 4231 Sound Level Calibrator. The data were digitally recorded by the sound level meter and displayed at the end of the measurement period in units of dBA. The sound level metrics recorded included L_{eq} , L_1 , L_{10} , L_{50} , L_{90} , and $\frac{1}{3}$ octave band levels. A windscreen was used during all sound measurements. All measurement procedures were based on the guidelines outlined in ANSI Standard S1.13-2005.

The results of the existing noise level measurements are summarized in Table 10-4.

Table 10-4. Existing Noise Levels by Site, Measurement Location and Time (A.M., Midday and P.M. Peak Hour) and by Sound Level Descriptors (L_{eq} , L_1 , L_{10} , L_{50} and L_{90} in dBA)

Site	Measurement Location	Time	L_{eq}	L_1	L_{10}	L_{50}	L_{90}
1	South Side of Parking Lot at 125 West 97 th Street	a.m.	61.3	68.4	63.9	59.7	56.7
		midday	62.4	72.5	63.3	59.9	57.7
		p.m.	59.9	65.3	61.6	59.1	57.3
2	North Side of Parking Lot at 125 West 97 th Street	a.m. ¹	58.5	63.7	60.8	57.3	55.1
		midday ¹	59.6	67.7	60.2	57.5	56.1
		p.m.	57.1	60.5	58.5	56.7	55.7
Note:	¹ Existing noise levels at Site 2 during the a.m. and midday peak hours were determined based on measurements at Site 1 and the difference between noise levels at Site 1 and Site 2 from simultaneous measurements during the p.m. peak hour. Measurements were conducted by the AKRF Acoustics Department on June 5 and June 6, 2013.						

At all receptor sites, vehicular traffic was the dominant noise source, and levels were low. In terms of the *CEQR Technical Manual* criteria, the existing noise levels at Receptor Sites 1 and 2 would be in the “acceptable” category.

Future Without the Proposed Project

Based on the assumption of 0.25 percent per year of background growth in traffic, and using the methodology previously described, noise levels were calculated at each of the receptor sites in the No-Build Condition. These No-Build values are shown in Table 10-5.

Table 10-5. No-Build Noise Levels (in dBA) by Site and by Time (A.M., Midday and P.M. Peak Hour)

Site	Time	Existing $L_{eq(1)}$	No-Build $L_{eq(1)}$	Change	No-Build $L_{10(1)}$
1	a.m.	61.3	61.5	0.2	64.0
	midday	62.4	62.5	0.1	63.4
	p.m.	59.9	60.0	0.1	61.7
2	a.m.	58.5	58.7	0.2	60.9
	midday	59.6	59.7	0.1	60.3
	p.m.	57.1	57.2	0.1	58.6

In the No-Build Condition, at all locations and during all time periods, the increase in $L_{eq(1)}$ noise levels would be significantly less than 1.0 dBA as compared to the existing condition and, thus, imperceptible according to *CEQR Technical Manual* guidance criteria.

Probable Impacts of the Proposed Project

Based on the amount of vehicle trips predicted to occur as a result of the Proposed Project, and using the methodology previously described, noise levels were calculated at each of the receptor sites in the Build Condition. These Build values are shown in Table 10-6.

Table 10-6. Build Condition Noise Levels (in dBA) by Site and by Time (A.M., Midday and P.M. Peak Hour)

Site	Time	No-Build $L_{eq(1)}$	Build $L_{eq(1)}$	Change	Build $L_{10(1)}$
1	a.m.	61.5	61.9	0.4	64.4
	midday	62.5	62.6	0.1	63.5
	p.m.	60.0	60.2	0.2	61.9
2	a.m.	58.7	59.1	0.4	61.3
	midday	59.7	59.8	0.1	60.4
	p.m.	57.2	57.4	0.2	58.8

In the Build Condition, at all locations and during all time periods, the increase in $L_{eq(1)}$ noise levels would be less than 1.0 dBA as compared to the No-Build Condition, which would be imperceptible according to *CEQR Technical Manual* guidance criteria.

Noise Attenuation Measures

The proposed building would be constructed using standard construction methods, including acoustically-rated windows and air conditioning as an alternate means of ventilation. The proposed building façade, including these elements, would be expected to provide a composite Outdoor-Indoor Transmission Class¹ (“OITC”) such that interior noise levels would be less than 45 dBA or lower for residential uses and 50 dBA or lower for commercial uses. Furthermore, because the exterior $L_{10(1h)}$ noise levels at the Project Site would be less than 70 dBA, the *CEQR Technical Manual* does not provide a specific requirement for the level of window/wall attenuation.

¹ The attenuation of a composite structure is a function of the attenuation provided by each of its component parts, and how much of the area is made up of each part. A building façade generally consists of wall, glazing, and any vents or louvers associated with building mechanical systems. The OITC classification is defined by the American Society of Testing and Materials (“ASTM”) E1332-10 and is used in the acoustical design of building façades.

Conclusions

The Proposed Project would not result in a significant increase in noise levels at any nearby noise receptor locations. Additionally, the projected exterior noise levels at the Project Site are less than those for which the *CEQR Technical Manual* specifies a required level of window/wall attenuation. It is expected that standard construction techniques, and the provision for an alternate means of ventilation, would result in acceptable interior noise levels at the Proposed Project.

Based on the information presented above, operation of the Proposed Project would not result in any significant adverse noise impacts.

Chapter 11. Public Health

Introduction

The *CEQR Technical Manual* defines as its goal with respect to public health “to determine whether adverse impacts on public health may occur as a result of a proposed project, and if so, to identify measures to mitigate such effects.” According to the *CEQR Technical Manual*, a public health analysis is only necessary when a significant unmitigated adverse impact is found in other *CEQR* analysis areas, such as hazardous materials, water quality, air quality, or noise. As discussed in Chapters 5, 6, 8, and 10, accordingly, the Proposed Project would not generate any unmitigated adverse impacts to any environmental analysis areas related to public health. However, given the extent of public concern over lead, in particular the potential for lead exposure to the community during the construction of the Proposed Project, an assessment of public health is presented below. Further discussion of the levels of lead found in site soils can be found in Chapter 5, “Hazardous Materials,” and there is a discussion of construction procedures in Chapter 13, “Construction.” In addition, this chapter also contains a discussion of the construction-related noise impacts discussed in Chapter 13, “Construction.”

Potential Environmental Hazard Exposures

Lead poisoning remains a significant health problem in New York City. Exposing a fetus or young child to lead can result in long-lasting damage, including learning and behavioral difficulties. According to the New York City Department of Health and Mental Hygiene (“NYCDOHMH”), lead-based paint is the most common cause of poisoning. Although atmospheric levels of lead have declined significantly over the years, following the transition to unleaded gasoline lead remains ubiquitous in the urban environment.

During construction projects, excavation can create airborne dust (“particulate matter”) that must be appropriately contained to prevent or minimize inhalation or ingestion exposure, since some of the dust contains lead. Particulate matter can also settle in local soils or on and within buildings, and can ultimately be inhaled or ingested. Respirable particulate matter (even without lead as an ingredient) is an issue as well. This air pollutant can be deposited in the lower respiratory tract and can affect those individuals sensitive to respiratory ailments, such as the elderly, asthmatics, and persons suffering from cardio-pulmonary disorders.

As discussed in Chapter 5, “Hazardous Materials,” lead levels, measured in 38 samples of the Project Site’s soils, averaged 290 parts per million (“ppm”) with ~~three~~³ of the samples (i.e., approximately 8 percent) above 1,000 ppm with a maximum of 3,850 ppm. Lead levels in urban soils are typically highly variable, but concentrations in fill material typically fit a “lognormal distribution” (see, for example, www.epa.gov/osp/hstl/tsc/Singh1997.pdf USEPA EPA/600/R-97/006 December 1997 *The Lognormal Distribution in Environmental Applications*, Ashok K. Singh, Anita Singh, and Max Engelhardt) in which levels 10 or more times above the average occur with some frequency. Additionally, the measured average lead level of 290 ppm was consistent with New York State Department of Environmental Conservation (“NYSDEC”) Technical and Administrative Guidance Memorandum (“TAGM”) #4046 which states that

“average background lead levels in metropolitan or suburban areas or near highways typically range from 200 to 500 ppm.” NYSDEC noted in 2 letters dated August 6, 2014 and September 24, 2014 (see Appendix B), that the site does not pose a significant threat to public health or the environment based on the lead concentrations present and, therefore, no remediation of lead contamination is required.

During soil disturbance associated with the Proposed Project, as discussed in Chapter 5, “Hazardous Materials,” NYSDEC’s Division of Environmental Remediation (“DER”)-10 requirements for dust control measures (e.g., in Section 5.4 and Appendices 1A and 1B) would include real-time monitoring to ensure that 15-minute average respirable dust levels stay below 150 micrograms per cubic meter (“ $\mu\text{g}/\text{m}^3$ ”). No reliable technology exists for real-time measurement of airborne lead, but airborne lead levels can be estimated from the known proportion of lead present in the Project Site’s soil because any airborne lead would be attached to dust particles in approximately the same proportion as the lead is present in the soil.

The National Ambient Air Quality Standards (“NAAQS”) for lead, which provides “*public health protection, including protecting the health of ‘sensitive’ populations such as asthmatics, children, and the elderly,*” as well as “*public welfare protection, including protection against decreased visibility and damage to animals, crops, vegetation, and buildings*” is $0.15 \mu\text{g}/\text{m}^3$ of lead (calculated as a rolling 3-month average).¹ The respirable dust monitoring to ensure total dust levels stay below $150 \mu\text{g}/\text{m}^3$ means that 15-minute average airborne lead levels would on average stay below $0.0435 \mu\text{g}/\text{m}^3$ (since with a total dust level of $150 \mu\text{g}/\text{m}^3$ only a 290/1,000,000 fraction of this total would be lead and $(290/1,000,000) \times 150 \mu\text{g}/\text{m}^3$ equals $0.0435 \mu\text{g}/\text{m}^3$). This average lead level of $0.0435 \mu\text{g}/\text{m}^3$ would be less than one-third of the (3-month average) $0.15 \mu\text{g}/\text{m}^3$ lead NAAQS. In reality, since the $150 \mu\text{g}/\text{m}^3$ level is an upper limit and although the actual level of airborne lead would vary over the duration of excavation even when areas of the site with relatively higher levels of lead were being excavated, airborne lead levels would rarely (if ever) be expected to exceed $0.15 \mu\text{g}/\text{m}^3$, even on a short-term basis, and would be significantly lower when averaged over the 3-month period (which would include nights and weekend days when excavation would not typically occur) associated with the NAAQS.

As discussed in Chapter 10, “Noise,” there would be no significant adverse noise impacts due to operation of the Proposed Project. Consequently, operation of the Proposed Project would not have the potential to result in Public Health impacts associated with noise. However, as discussed in Chapter 13, “Construction,” the immediately adjacent P.S. 163 would experience elevated noise levels that exceed *CEQR Technical Manual* noise level impact criteria during some limited portions of the construction periods. Since the Project Site is located close to an existing residential community and P.S. 163, the Proposed Project is committed to taking a proactive approach during construction, which would employ a wide variety of measures that exceed standard construction practices, to minimize construction noise and reduce potential off-site

¹ The federal standard for lead has not yet been officially adopted by New York State. Hence, there is no New York State Ambient Air Quality Standard for lead.

noise impacts. The additional noise control measures, which are summarized below and detailed in Chapter 13, “Construction,” are designed to reduce the amount of noise experienced at nearby receptors (including residences, schools, and open spaces) by decreasing the amount of noise produced by on-site equipment and by shielding the receptors from the noise-producing activities and equipment. These additional measures include alternate construction equipment and/or practices as well as additional or improved construction noise barriers.

In terms of source controls (i.e., reducing noise levels at the source or during the most sensitive time periods), the project would implement best practices to the extent feasible and logistically practicable, including:

- Construction equipment that meets the sound level standards specified in Subchapter 5 of the *New York City Noise Control Code*;
- Replacement of diesel- or gas-powered equipment with electrical-powered equipment (e.g., welders, water pumps, bench saws, and table saws);
- The construction site layout would be configured to minimize need for back-up alarm noise and trucks would not be allowed to idle more than 1 minute at the construction site; and
- Contractors and subcontractors would be required to properly maintain their equipment and mufflers

In terms of path controls (e.g., placement of equipment, implementation of barriers or enclosures between equipment and sensitive receptors), the project would implement the following measures, to the extent feasible and logistically practical:

- Noisy equipment, such as pile drivers, cranes, concrete pumps, concrete trucks, and delivery trucks, would be located away from sensitive receptor locations;
- A 16-foot high noise barrier would be installed on the west side of the Project Site facing P.S. 163 and 10-foot, cantilevered, acoustically-treated noise barriers constructed from plywood or other materials would be utilized to provide shielding during excavation and foundation activities; during other times of the construction period, 8-foot-high noise barriers constructed from plywood would be utilized on the northern, eastern, and southern sides of the Project Site and a 16-foot sidewalk bridge constructed from plywood would be utilized on the western side of the Project Site (i.e., facing P.S. 163) during superstructure, exterior façade, and interior fit-out activities; and
- Use of portable noise barriers, panels, enclosures, and acoustical tents would be used for certain dominant noise equipment to the extent feasible and practical (i.e., cranes and generators).

As detailed in Chapter 13, “Construction,” even with the implementation of a wide variety of measures that exceed code requirements and standard construction practices to minimize noise disruption to the community during construction, construction of the Proposed Project would result in significant adverse impacts with respect to noise. This conclusion is

based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

Construction noise levels directly outside the east and south façades of P.S. 163 would exceed the *CEQR* guidance noise level impact criteria during the excavation and foundation activities, superstructure construction, and when ~~two~~ construction stages overlap. During the excavation/foundation stage of construction lasting approximately 3 months, the maximum increase in hourly noise levels would range from ~~9.65.0~~ dBA to ~~21.217.5~~ dBA, with absolute noise levels up to ~~79.577.2~~ dBA. During superstructure construction lasting approximately 6 months, the maximum increase in hourly noise levels would range from ~~9.83.9~~ dBA to ~~24.19.9~~ dBA, with absolute noise levels up to ~~81.071.7~~ dBA. The higher end of the expected increases in maximum 1-hour noise levels would potentially occur during the excavation and foundation activities, and the portion of superstructure construction that would take place when the lower floors are being constructed. As the work progresses in height to the upper floors of the Proposed Project, noise levels would decrease with the greater distance to the noise sources. ~~As show in in Table 13-14 of Chapter 13, "Construction," during~~ During the ~~two~~ overlap periods of the construction schedule when more than ~~one~~ stage of construction would occur simultaneously, each of which would last only for a limited duration (2 months for exterior façade construction with interior fit-out activities and 3 months for interior fit-out activities with site work), the maximum increase in hourly noise levels would range from ~~3.73.4~~ dBA to ~~8.67.5~~ dBA, with absolute noise levels up to ~~72.471.8~~ dBA. The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that do not exceed the *CEQR Technical Manual* noise level impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. During this time, the maximum increase in hourly noise levels would range from 0.1 dBA to ~~4.61.1~~ dBA, which would be considered imperceptible, with absolute noise levels up to ~~65.965.4~~ dBA. The above noise level increments resulting from construction refer to the increases predicted to occur at various locations of the school during the single loudest hour throughout each phase of construction. The peak 1-hour noise level is the metric recommended by the *CEQR Technical Manual* for construction noise analysis, but noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at these maximum values.

The noise analysis considers the peak hourly noise level as is standard practice according to methodology prescribed by the *CEQR Technical Manual*. The peak hourly noise level increment at P.S. 163 during the excavation/foundation stage of construction would be up to ~~21.217.5~~ dBA and maximum absolute noise level would be ~~79.577.2~~ dBA, but during the hours when dominant pieces of equipment such as the hydraulic break ram, crane, and impact pile driver are not operating, the noise levels would be up to approximately 45 dBA lower, resulting in noise level increments up to ~~17.312.6~~ dBA and absolute noise levels up to ~~75.973.5~~ dBA. ~~The peak hourly noise level increment at P.S. 163 during the superstructure construction stage would be up to 24.1 dBA and maximum absolute noise level would be 81.0 dBA, but during the hours when dominant pieces of equipment such as the crane and concrete vibrators are not operating, the noise levels would be up to approximately 3 dBA lower, resulting in noise level increments up to 21.1 dBA and absolute noise~~

levels up to 78.0 dBA. These off-peak hour noise levels still include many pieces of construction equipment operating simultaneously on the site but demonstrate the lower noise levels that would occur in the absence of some intermittently used construction equipment.

The project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site. The classrooms on the eastern façade of P.S. 163 currently have window air conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor would provide window air conditioning units for all classrooms along the eastern façade of P.S. 163 that do not have functioning window air conditioning units. With these acoustical interior windows and with window air conditioning units, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation, along with an alternate method of ventilation. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix E, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) throughout the construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA.

Conclusions

In summary, the precautionary measures required by the NYSDOH- and NYSDEC-approved Remedial Action Plan ("RAP")/Construction Health and Safety Plan ("CHASP") (such as wetting exposed soils to reduce the generation of dust, and covering soil stockpiles and haul trucks) would control and limit the potential for airborne exposure to dust and lead, and the associated respirable dust monitoring would be more than sufficient to ensure that the level of lead would not violate the NAAQS, i.e., with the implementation of the construction procedures described in Chapter 13, "Construction," and with the air monitoring and dust control requirements set out in the May 2010 NYSDEC DER-10 (including Section 5.4 and Appendices 1A and 1B) during soil disturbance. With these measures undertaken, the Proposed Project would not result in any significant adverse impacts from dust or lead on public health.

~~While there would be periods of the construction when P.S. 163 experiences noise level increments in excess of the *CEQR Technical Manual* impact criteria and that would be intrusive and noisy, the duration of the exceedances and the absolute value of the noise levels at the school were also considered in determining whether or not the construction noise at P.S. 163 would constitute a significant adverse impact.~~

~~The construction noise analysis predicts that construction of the Proposed Project would result in noise level increments exceeding the *CEQR Technical Manual* impact criteria for no more than 9 consecutive months (3 months for excavation and foundation plus 6 months for superstructure) and no more than 14 total months (accounting for 3 months for excavation and~~

~~foundation, 6 months for superstructure, 2 months for exterior façade with interior fit out, and 3 months for interior fit-out with site work, as described in Chapter 13, “Construction”). This would be less than the CEQR threshold of 2 or more years of sustained elevated noise levels. Additionally, absolute noise levels at the school’s exterior façade during the loudest periods of construction would be expected to range from the low 70s dBA to the low 80s dBA. Noise levels of this magnitude are similar to noise levels on busy New York City streets. Currently, the school’s east and south façades include single paned windows and window air conditioners, which would be expected to provide approximately 15-20 dBA of attenuation of exterior noise sources. However, with this level of attenuation, it is not expected that interior noise levels would be below 45 dBA $L_{10(1)}$ (the CEQR Technical Manual acceptable interior noise level criteria for classroom uses) in either the current condition or in the future during the construction period.~~

Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from elevated noise levels generated by construction would be expected to also be comparable to those that would occur adjacent to any typical New York City construction site during the limited portions of the construction period when the loudest activities would occur. ~~Based on the relatively short duration of the construction noise level increments and absolute noise levels at the school that are comparable to those on heavily trafficked roadways throughout New York City, the noise level increases resulting from construction of the Proposed Project would not constitute a significant adverse impact.~~

With specific reference to the construction noise impacts on P.S. 163, the construction noise analysis predicts that construction of the Proposed Project would result in noise level increments that exceed the CEQR Technical Manual impact criteria at certain times during the first 9 months of the construction period, consisting of 3 months for excavation and foundation construction, plus 6 months for superstructure construction, and no more than 14 total months (accounting for 3 months for excavation and foundation, 6 months for superstructure, 2 months for exterior façade with interior fit-out, and 3 months for interior fit-out with site work, as described in Chapter 13, “Construction”). This would be less than the CEQR threshold for identifying a significant adverse noise impact, which is 2 or more years of sustained elevated noise levels. Additionally, absolute noise levels at the school’s exterior façade during the loudest periods of construction would be expected to range from the low to high 70s dBA. Noise levels of this magnitude are similar to noise levels encountered on busy New York City streets.

Although not deemed a significant adverse impact pursuant to CEQR Technical Manual impact criteria, the project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site and would provide window air conditioning units for all classrooms along the eastern façade of P.S. 163 that do not have functioning window air conditioning units. With these measures in place, the school’s interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to CEQR Technical Manual criteria) during construction, except for the loudest times within the 9-month window of the most intense construction activity, during which interior noise levels at P.S. 163 could reach a maximum of the low-50s dBA at certain discrete and limited times. The occurrence of this level

of noise exposure at certain limited, episodic times would not likely result in significant adverse public health impacts.

Chapter 12. Neighborhood Character

Introduction

This chapter discusses the principal characteristics of the neighborhood surrounding the Project Site, including the streets within the neighborhood, and assesses the Proposed Project's potential to result in impacts to neighborhood character. Neighborhood character is typically considered to be a combination of various elements that give neighborhoods their distinct "personality," which may include aspects of socioeconomic conditions, land use, urban design and visual resources, noise, or other social or physical characteristics that help to define a community. A neighborhood character assessment considers how these components combine to create the context and feel of a neighborhood and how the Proposed Project would affect that context. According to the *CEQR Technical Manual*, neighborhood character impacts are rare and occur under unusual circumstances. In the absence of an impact on any of the relevant technical areas, a combination of moderate effects to the neighborhood could result in an impact to neighborhood character. Moreover, a significant impact identified in one of the technical areas that contribute to a neighborhood's character is not necessarily equivalent to a significant impact on neighborhood character.

As defined in the *CEQR Technical Manual*, a neighborhood character assessment is generally needed when a proposed project has the potential to result in significant adverse impacts in any technical area presented below, or when the project may have moderate effects on several of the elements that define a neighborhood's character. Therefore, an assessment of neighborhood character is generally appropriate if a proposed project has the potential to result in any significant adverse impacts in the following areas:

- Land Use, Zoning, and Public Policy;
- Socioeconomic Conditions;
- Open Space;
- Historic and Cultural Resources;
- Urban Design and Visual Resources;
- Shadows;
- Transportation; or
- Noise

As described in the relevant chapters of this EIS, consistent with the impact criteria presented in the *CEQR Technical Manual*, the Proposed Project would not result in significant adverse impacts in the areas of land use, zoning, or public policy; socioeconomic conditions; open space; historic and cultural resources; urban design and visual resources; shadows; or noise. As discussed in Chapter 7, "Transportation," the Proposed Project is projected to result in significant adverse traffic impacts. However, as described in Chapter 7, "Transportation," and Chapter 14, "Mitigation Measures," these potential impacts could all be mitigated. With implementation of the proposed mitigation measures, there would be no significant adverse

impacts and no noticeable change to neighborhood character as it relates to transportation conditions. A preliminary assessment of the Proposed Project's effects on neighborhood character was conducted to determine the need for a detailed analysis. This preliminary assessment describes the defining features of the neighborhood and considers the potential for the Proposed Project to affect these defining features. In addition, in accordance with the guidance of the *CEQR Technical Manual*, this analysis considers the potential for the Proposed Project to affect neighborhood character through a combination of moderate effects on several of the elements that contribute to neighborhood character. As recommended in the *CEQR Technical Manual*, the study area for the neighborhood character analysis is the area within a 400-foot radius of the Project Site, which is consistent with the study areas in the relevant technical areas assessed under the *CEQR* guidance criteria that contribute to the neighborhood's character (see Figure 2-1 for a depiction of a 400-foot radius around the Project Site).

Preliminary Assessment

Defining Features of the Neighborhood. In general, the neighborhood character of the Project Site and the surrounding area is defined by its physical setting in Park West Village ("PWV") and the mix of residential, commercial, community facility, and open space uses that make up PWV and the newer mixed-use developments on the block south of the Project Site and east of the Project Site along Columbus Avenue.

The Project Site superblock and the superblock to the east (Block 1833) contain PWV, a mixed-use development originally created as the Manhattantown (renamed the West Park) Urban Renewal Area ("URA") in 1952. The purpose of the West Park URA was to improve a deteriorating area and to preserve some existing buildings, including the Trinity Lutheran Church of Manhattan. The Redevelopment Plan established use and bulk controls for parcels in the URA, and originally called for 17 residential buildings clustered on portions of the URA as well as sites for commercial and recreational uses. The ~~three~~³ PWV buildings on the Project Site superblock were completed in 1959, and the ~~four~~⁴ buildings on the superblock to the east fronting Central Park West were completed in 1961. The three 16-story PWV residential buildings on the Project Site superblock are connected by landscaped open areas, a parking lot in the middle of the block, the vacant Project Site parking lot on the southern end of the block, and another ~~parking~~^{vacant} lot on the northern end of the block. The southwestern corner of the Project Site superblock is occupied by a 16-story residential building at 181 West 97th Street. The residential uses on the superblock are interspersed with community facility uses, including P.S. 163 Alfred E. Smith School, a pre-kindergarten through fifth grade school; the Bloomingdale Branch of the New York Public Library; and the Trinity Lutheran Church of Manhattan. Happy Warrior Playground, a 1.7-acre park containing basketball and handball courts and play equipment is also located on the Project Site superblock. The original Redevelopment Plan and subsequent modifications included a covenant that the uses specified in the Redevelopment Plan would be in effect for a period of 40 years from the completion of the project. The final residential certificate of occupancy for the URA was issued in 1966 and the Redevelopment Plan expired on July 22, 2006.

Newer residential developments on the Project Site superblock include 801 Amsterdam Avenue and 808 Columbus Avenue, which were both built between 2007 and 2008 as part of the Columbus Square development. These buildings include ground-floor retail, the Ryan Women and Children’s Center, and several entrances to underground parking. Several newer, mixed-use developments are also located on the block south of the Project Site, including the Stonehenge Village residential development located at 120 through 160 West 97th Street, which houses ground-floor medical offices, the Chabad Early Learning Center, and a ~~two~~two-story Associated grocery store on the corner of West 97th Street and Amsterdam Avenue. East of Stonehenge Village, is the Archstone West 96th apartment building, which contains the Mandell School, the William F. Ryan Community Health Center, and retail uses. The north sidewalk, along the Project Site fronting West 97th Street, also hosts a weekly Greenmarket Farmers’ Market every Friday (8:00 a.m. – 2:00 p.m.), with approximately 20 vendors.

The urban design of the neighborhood character study area is defined by the typical, rectangular Manhattan street grid interrupted by the Project Site superblock and the varied mix of building forms and street walls in the area. The Project Site superblock is a much larger contiguous block than the block south of West 97th Street. The Project Site superblock contains a mix of freestanding, high-rise residential buildings and low-rise, community-facility buildings interspersed with open space uses, parking, and other open areas, as well as a wide sidewalk along the north side of West 97th Street. As a result, the buildings do not present a consistent street wall — they are more of a “tower-in-the-park” approach to urban design. South of West 97th Street, the building forms generally consist of attached structures that contribute to a largely uninterrupted street wall.

Historic resources within and immediately adjacent to the study area contribute to the overall neighborhood character. As discussed in Chapter 4, “Historic and Cultural Resources,” there are ~~three~~3 known architectural resources within and immediately adjacent to the study area, and ~~three~~3 potential architectural resources in the surrounding area. The 3 known architectural resources are Trinity Lutheran Church of Manhattan, which is located within the Project Site superblock; the former East River Savings Bank located at the northeast corner of West 96th Street and Amsterdam Avenue; and Saint Michael’s Church, located at the northwest corner of West 99th Street and Amsterdam Avenue. The potential resources include the Church of the Holy Name of Jesus at 207 West 96th Street, the former New York City firehouse at 766 Amsterdam Avenue, and the group of 5-story apartment buildings at 768-774 Amsterdam Avenue.

Like many neighborhoods in New York City, a defining characteristic of the study area is its wide range of travel modes, with moderate foot traffic on most of the area’s sidewalks and crosswalks, and a mix of auto/taxi/service traffic on the streets. Bus transit services are located along Columbus Avenue, Amsterdam Avenue and West 96th Street, and subway service is located along Broadway and Central Park West. The foot-traffic patterns and timing for pedestrian activity associated with residents, workers, and visitors are consistent with the mix of residential, commercial, community facility, and open space uses in the area. The street system consists primarily of one-way streets that generally carry ~~one~~1 lane of moving traffic on the east-west streets and ~~three~~3 or ~~four~~4 lanes on the north-south streets. West 96th Street is a primary

east-west corridor carrying ~~two~~two-way traffic traveling to and from Henry Hudson Parkway/Route 9A to the west, and the 97th Street Transverse through Central Park to the east. The study area generally contains a high level of vehicular traffic, particularly on Columbus Avenue and Amsterdam Avenue and West 96th Street. Vehicular traffic is the dominant noise source in the area immediate around the Project Site. At the Project Site, noise levels are low and are in the “acceptable” category in terms of *CEQR* guidance criteria, as described in Chapter 10, “Noise.”

Overall, the study area is characterized by a mix of residential, commercial, community facility, and open space uses within freestanding structures on the Project Site superblock and in attached structures in the surrounding blocks. No one defining feature would be considered dominant in defining the character of the neighborhood. Rather, the various localized neighborhood components contribute to the overall neighborhood character of the Project Site and the study area.

Absent the Proposed Project, no significant changes to neighborhood character in the area are expected to occur. The Project Site would remain ~~and continue to function as an accessory parking~~a vacant lot for the tenants of PWV. The configuration of Park West Drive, the north-south access road within the PWV complex, ~~may be~~has been modified as part of the PWV property owner’s planning for the complex, ~~but~~and will continue to function as a discontinuous ~~two~~two-way access road for PWV parkers. ~~These potential changes, if implemented, would occur. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. This change occurred~~ independently of the Proposed Project. No other development projects are currently anticipated to be built within the 400-foot study area by 2018.

Potential to Affect the Defining Features of the Neighborhood. The Proposed Project would replace the ~~existing~~, approximately 31,804-square-foot (“sf”), ~~former~~ 88-space, surface accessory parking lot on the Project Site with a new, 20-story (plus cellar floor), approximately 275-foot-high and 376,000-gross-square-foot (“gsf”) building on the Project Site.¹ This building would contain a new nursing-care facility with a total of 414 beds as well as common areas, administrative offices, and service and support areas. The proposed building would have ~~three~~3 access areas: a public pedestrian entrance on West 97th Street; a public vehicular entrance on the north side of the building; and loading and service access on West 97th Street. The ground-floor level would include a landscaped area along the Project Site’s west side that would be accessible for Jewish Home Lifecare, Manhattan (“JHL”) residents, visitors, and employees, as well as PWV residents, who would access it using a keycard.

As described in Chapter 2, “Land Use, Zoning, and Public Policy,” the Proposed Project would result in a new land use on the Project Site, but would be in keeping with residential uses in the study area, and would be compatible with existing community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163

¹ ~~Users~~Since the issuance of the existing surfaceDEIS, a replacement parking lot would receive substitute nearby parking within the has been completed in PWV complex (the property owner commenced construction north of the Project Site and the Project Site parking has been relocated surface parking lot in March 2014). As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings prior to the construction of the Proposed Project.

Alfred E. Smith School — as well as commercial uses. Upon completion of the Proposed Project, the weekly Greenmarket Farmers' Market could relocate back to its current location in front of the Project Site. The study area would continue to include a mix of residential, commercial, community facility, parking, and open space uses. Therefore, the Proposed Project would not result in any significant adverse impacts to neighborhood character related to land use.

As described in other chapters of this EIS, the Proposed Project would not result in any adverse impacts to socioeconomic conditions, open space, historic and cultural resources, shadows, urban design and visual resources, or noise and, thus, would not have the potential to adversely affect those components of neighborhood character. As the Proposed Project would not add any new residential units to the area, and would not introduce enough new workers to diminish the capacity of open space in the area to serve the future population, it would not affect open space resources as a component of neighborhood character. Additionally, the Proposed Project would provide a new landscaped area with seating in ~~an area currently used for a~~ former surface parking lot. This space would function as an open space for JHL residents, patients, visitors, and employees, as well as PWV residents, who would access it using a keycard. The Proposed Project would not displace existing playgrounds within the Project Site superblock. Although the Proposed Project would displace trees and landscaping within the existing parking lot on the Project Site, these trees would be replaced, and the Proposed Project would comply with the street tree planting requirements of the *Zoning Resolution* for the zoning lot.

As described in Chapter 4, "Historic and Cultural Resources," the Proposed Project would be allowable under existing zoning and would, therefore, not result in significant adverse impacts to urban design and visual resources. The Proposed Project would replace ~~an existing a~~ former surface parking lot on the Project Site with a new building and landscaped areas, thereby activating an underutilized portion of the West 97th Street streetscape. This change would alter the pedestrian experience along the Project Site, but it would not have the potential to adversely affect neighborhood character. The Proposed Project would result in a new, freestanding structure on the Project Site superblock, which would be compatible with the existing mix of freestanding structures. The proposed building would be of a comparable height, bulk, and footprint to other modern structures in the surrounding area — including the 29-story building at 808 Columbus Avenue and the 15-story building at the northwest corner of the Project Site superblock — as well as the surrounding 16-story PWV structures.

As described in Chapter 4, "Historic and Cultural Resources," none of the known or potential architectural resources in the study area are located within 90 feet of the Project Site, and the Proposed Project would not isolate any historic resources from or alter their setting or visual relationships with the streetscape; introduce any incompatible visual, audible, or atmospheric elements to a resource's setting; or eliminate or screen any publicly-accessible views of any resource. Therefore, the Proposed Project would not result in any significant adverse impacts to neighborhood character related to historic and cultural resources.

As described in Chapter 3, "Shadows," while the Proposed Project would cast new shadows on the Happy Warrior Playground for 2¼ hours in the early spring and fall, and up to approximately 4½ hours on the December 21 analysis day, these new shadows would not reach any areas of the playground containing trees or other vegetation in March 21/September 21, and

could not affect the trees in winter when they have no leaves. On the December 21 analysis day, by 11:00 a.m. and onwards into the afternoon much of the playground would be in sunlight. Therefore, the new shadows would not significantly alter the public's use of the Happy Warrior Playground and the Proposed Project would not cause a significant adverse impact to neighborhood character related to shadows. Furthermore, the patterns of sunlight and shadow on Happy Warrior Playground are not a defining feature of the neighborhood character study area. The Proposed Project would not result in new shadows on Trinity Lutheran Church of Manhattan, and would only result in 10 minutes of new shadows on Saint Michael's Church, which would be too limited in duration and size to cause an adverse impact.

As discussed in Chapter 7, "Transportation," the Proposed Project is projected to result in significant adverse traffic impacts at the West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue intersections during the Weekday a.m., Weekday Midday, and Weekday p.m. peak hours. However, as described in Chapter 14, "Mitigation Measures," all of these impacts could be mitigated with signal-timing and phasing changes. Furthermore, as previously discussed, the neighborhood character of the study area is partly defined by the existing high level of vehicular traffic, particularly on Columbus Avenue and Amsterdam Avenue, and West 96th Street. Therefore the increased traffic resulting from the Proposed Project does not represent a significant alteration of this character-defining feature. With respect to noise levels, the Proposed Project would not result in a significant increase in noise levels at any nearby noise receptor locations.

Conclusions

According to the *CEQR Technical Manual*, even if a project does not have the potential to result in a significant adverse impact to neighborhood character in a certain technical area, additional analysis of neighborhood character may be warranted based on the potential for a project to result in a combination of moderate effects in more than one technical area. A "moderate" effect is generally defined as an effect considered reasonably close to the significant adverse impact threshold for a particular technical analysis area. As discussed above and throughout this EIS, the Proposed Project would not result in moderate effects that would be reasonably close to the impact thresholds in the other technical areas. The physical changes from the Proposed Project would be limited to the Project Site and would be compatible with the land use and urban design characteristics of the surrounding neighborhood. The Proposed Project would result in moderate effects due to new shadows, but the patterns of sunlight and shadow on Happy Warrior Playground are not a defining feature of the neighborhood character study area. Although the Proposed Project would increase activity modestly in the surrounding area, the new population would not result in a combination of moderate effects in the areas of socioeconomic conditions, open space, or transportation that would have the potential to adversely affect neighborhood character. While the Proposed Project would result in significant adverse traffic impacts in the area of transportation, mitigation measures are available to mitigate these impacts. In any event, increases in vehicular and pedestrian traffic would be unlikely to result in significant adverse impacts to the study area's neighborhood character given the existing high level of traffic in the neighborhood. Therefore, the Proposed Project would not have the potential to adversely affect neighborhood character through a combination of moderate effects.

Overall, the Proposed Project would not result in any significant adverse impacts on the neighborhood character of the Project Site and the study area.

Chapter 13. Construction

Introduction

As described in Chapter 1, “Project Description,” NYSDOH has received a request from JHL for authorization to construct a replacement nursing facility on an approximately 0.73±-acre (31,804-sf) parcel situated at 125 West 97th Street in Manhattan’s Upper West Side neighborhood (the “Project Site”). The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west. The Proposed Project would replace the ~~existing former~~ surface accessory parking lot on the Project Site with a new, 20-story (plus cellar floor) building approximately 275 feet high. Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months.

This chapter summarizes the Proposed Project’s construction plans and assesses the potential for significant adverse construction impacts. The city, state, and federal regulations and policies that govern construction are described, followed by the construction schedule and the types of activities likely to occur during construction. The types of construction equipment are also discussed, along with the expected number of workers and truck deliveries. Finally, the potential impacts from construction activity are assessed and the methods that may be employed to avoid significant adverse construction-related impacts are evaluated.

Governmental Coordination and Oversight

Construction oversight involves several city, state, and federal agencies. Table 13-1 lists the primary involved agencies and their areas of responsibility. For projects in New York City, primary construction oversight lies with the New York City Department of Buildings (“NYCDOB”), which oversees compliance with the *New York City Building Code*. In addition, NYCDOB enforces safety regulations to protect workers and the general public during construction. The areas of oversight include installation and operation of equipment such as cranes and lifts, sidewalk bridges, safety netting, and scaffolding. The New York City Department of Environmental Protection (“NYCDEP”) enforces the *New York City Noise Code* and regulates water disposal into the sewer system. The New York City Fire Department (“FDNY”) has primary oversight of compliance with the *New York City Fire Code* and the installation of tanks containing flammable materials. The New York City Department of Transportation (“NYCDOT”) reviews and approves any traffic lane and sidewalk closures. The New York City Department of Parks and Recreation (“NYCDPR”) is responsible for the oversight, enforcement, and permitting of the replacement of street trees that are lost due to construction. Section 5-102 et. seq. of the *Laws of the City of New York* requires a permit to remove any street trees and the replacement of the street trees as determined by calculating the size, condition, species, and location rating of the tree proposed for removal.

On the state level and as discussed in Chapter 5, “Hazardous Materials,” the NYSDOH reviews and approves and the New York State Department of Environmental Conservation (“NYSDEC”) review and approve any needed Remedial Action Plan (“RAP”) and Construction

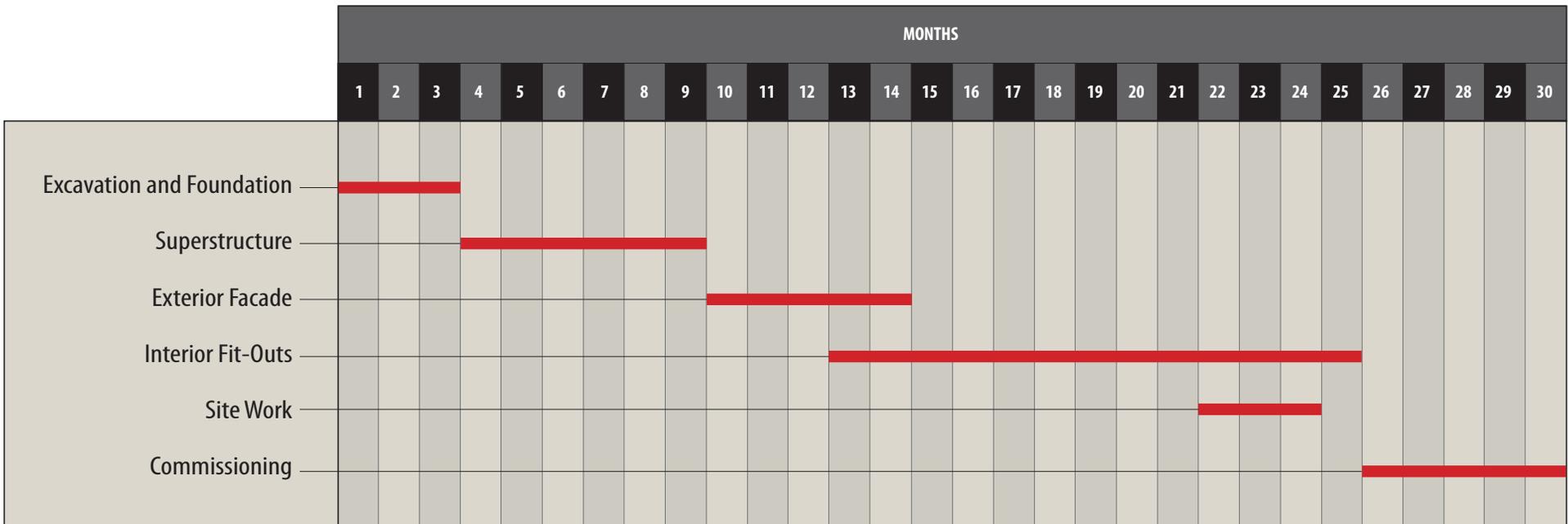
Health and Safety Plan (“CHASP”). ~~The New York State Department of Environmental Conservation (“NYSDEC”)~~NYSDEC also regulates disposal of hazardous materials, and construction and operation of bulk petroleum and chemical storage tanks. On the federal level, although the United States Environmental Protection Agency (“USEPA”) has wide-ranging authority over environmental matters, including air emissions, noise, hazardous materials, and the use of poisons, much of its responsibility is delegated to the state level. The Occupational Safety and Health Administration (“OSHA”) sets standards for work site safety and construction equipment.

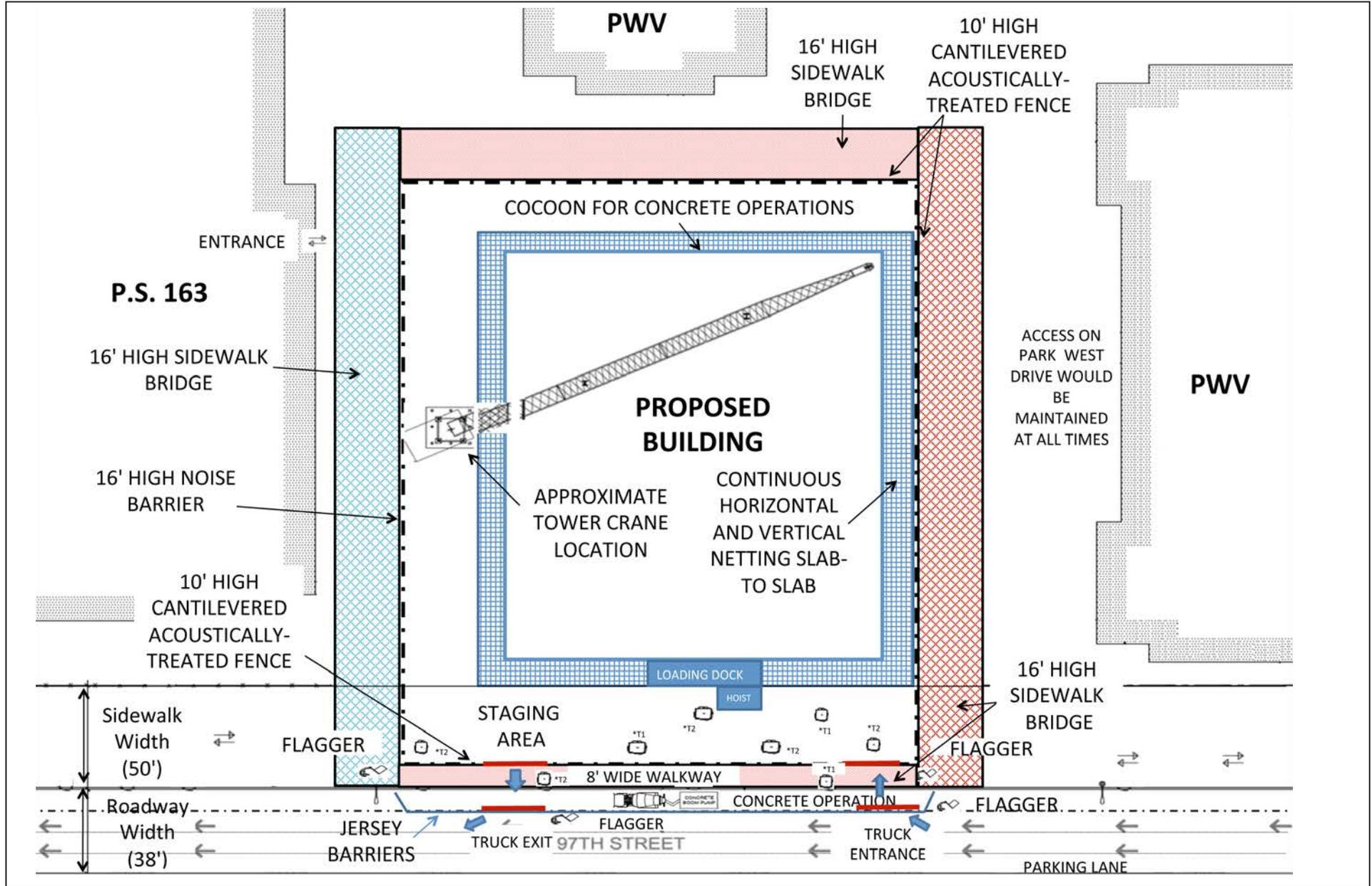
Table 13-1. Construction Oversight in New York City by Agency and by Areas of Responsibility

Agency	Areas of Responsibility
New York City	
Department of Buildings	Primary oversight for Building Code and site safety
Department of Environmental Protection	Noise and dewatering
Fire Department	Compliance with Fire Code, fuel tank installation
Department of Transportation	Lane and sidewalk closures
Department of Parks and Recreation	Street trees
New York State	
Department of Health	RAPs and CHASPs
Department of Environmental Conservation	Hazardous materials and fuel/chemical storage tanks
United States	
Environmental Protection Agency	Air emissions, noise, hazardous materials, poisons
Occupational Safety and Health Administration	Worker safety

Construction Phasing and Schedule

The illustrative construction schedule shown in Figure 13-1 and Table 13-2 reflects the sequencing of construction events as currently contemplated. Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. It is expected that construction would be completed in a single phase. Construction would proceed in several stages, some of which would overlap: excavation and foundation; superstructure; exterior façade; interior fit out; site work; and commissioning. The existing surface parking area on the Project Site would first be demolished followed by the excavation of the soils, any required remediation, and the construction of the foundations. When the below-grade construction is completed, construction of the superstructure (the building’s beams, columns, floor decks, and core) of the new building would begin. Next, the exterior precast façade of the building would be placed and interior fit out would commence. The interior fit out would include the construction of nonstructural building elements such as interior partitions and interior finishes (i.e., flooring, painting, etc.). Once the interior fit-out task is substantially completed, site work would begin. The site work task would include the construction of the landscaped area along the west side of the Project Site and the rooftop garden. Finally, commissioning would





NOTE:
 1) T1 = Existing Tree to be Removed and Relocated Offsite; T2=Existing Tree to Protect
 2) This figure has been updated in the FEIS to reflect to latest measures (e.g., taller sidewalk bridges and taller noise barrier between P.S. 163 and the Project Site) that would be implemented by the Proposed Project to minimize the effects of construction.

(This is a new figure in the FEIS)

Preliminary Construction Logistics Plan
Figure 13-2

occur towards the end of construction and would involve completing all of the punch list items, which are typically small tasks that were not completely finished. These construction stages are described in greater detail below under “Construction Tasks.”

Excavation and foundation activities would begin in late 2014/early 2015 and would take approximately 3 months to complete. Superstructure construction would commence in Month 4 of construction and would be completed by Month 9 of construction. Exterior façade work would begin in Month 10 of construction and would be completed by Month 14 of construction. Interior fit-out work is expected to begin in Month 13 of construction and would take approximately 13 months to complete. Site work would begin in Month 22 of construction and would take approximately 3 months to complete. Finally, commissioning would commence in Month 26 of construction and would be completed by Month 30 of construction.

Table 13-2. Illustrative Construction Schedule by Construction Task, Start Month, Finish Month, and Approximate Duration (Months)

Construction Task	Start Month	Finish Month	Approximate Duration (Months)
Excavation and Foundation	Month 1	Month 3	3
Superstructure	Month 4	Month 9	6
Exterior Façade	Month 10	Month 14	5
Interior Fit Out	Month 13	Month 25	13
Site Work	Month 22	Month 24	3
Commissioning	Month 26	Month 30	5

Source: Tishman Construction Corporation, September 2013.

Construction Description

Overview. This section describes construction activities for the Proposed Project, including the types of equipment to be used and the estimated number of workers and truck deliveries. The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. Since the Project Site is located in close proximity to an existing residential community and Public School 163 (“P.S. 163”), the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction.

General Construction Practices. A community liaison officer (“CLO”) for the Proposed Project would be available throughout the entire construction period. The CLO would serve as the contact person for the community and local leaders, and would be available to address concerns or problems that may arise during the construction period. The CLO would maintain direct communication with the construction project managers and would be able to quickly troubleshoot and respond to construction-related inquiries. The CLO would also participate in a

Community Board Construction Task Force to address concerns that may arise during construction. New York City maintains a 24-hour telephone hotline (311) so that concerns can be registered with the city. In addition, JHL would also maintain a hotline for construction-related inquiries.

Hours of Work. Construction for the Proposed Project would be carried out in accordance with New York City laws and regulations, which allow construction activities between 7:00 a.m. and 6:00 p.m. Construction work would begin at 7:00 a.m. on weekdays, with most workers arriving between 6:00 a.m. and 7:00 a.m. Normally, weekday work would end by 3:30 p.m., but it can be expected that, in order to meet the construction schedule or to complete certain critical tasks, the workday may occasionally be extended beyond normal work hours. Any extended workdays would generally last until approximately 6:00 p.m. and would not include all construction workers on site, but only those involved in the specific task requiring additional work time. As discussed below in “Perimeter Safety,” efforts would be made to schedule construction deliveries outside of the school commuting traffic peak hours (generally 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.) to the extent practicable while school is in session.

Night or weekend work would not be scheduled regularly, but may occur occasionally to make up for weather delays or other unforeseen circumstances. In such cases, appropriate work permits from NYCDOB would be required and no night or weekend work could be performed until such permits were obtained. Similar to an extended workday, the numbers of workers and pieces of equipment in operation would be limited to those needed to complete the particular task at hand. The duration of a typical weekend workday would be on Saturday from approximately 9:00 a.m. to 5:00 p.m.

Pest Management. Construction contracts would include provisions for a pest management control program for rodents such as rats and mice. Before the start of construction, the contractor would survey and bait the appropriate areas and provide for proper site sanitation. During construction, the contractor would carry out a maintenance program, as necessary. Signage would be posted, and coordination would be conducted with appropriate public agencies. Only USEPA- and NYSDEC-registered rodenticides would be permitted, and the contractor would be required to implement the rodent control program in a manner that is not hazardous to the general public, domestic animals, and nontarget wildlife.

Site Access, Deliveries, and Closures. During construction of the Proposed Project, access to the Project Site would be controlled. As shown in the logistics plan in Figure 13-2, the work areas would be fenced off, and limited access points for workers and trucks would be provided. There would be security presence on the construction site 24 hours a day, 365 days a year, with regular patrol of the construction site after work hours and over the weekends to prevent unauthorized access and ensure public safety. Flaggers would be posted as necessary to control trucks entering and exiting the Project Site and to ensure the safety of pedestrians passing through the area. Trucks delivering materials would enter the south side of the construction site from West 97th Street. The staging and laydown of materials would be done from the associated southern portion of the Project Site along West 97th Street. Additional details on site access and deliveries are discussed below in the “Perimeter Safety” section of this chapter.

Similar to many other construction projects in New York City, temporary curb-lane and sidewalk closures may be required adjacent to the Project Site. If a curb-lane closure is required, approximately 10 parking spaces would be temporarily lost. These parking spaces would be restored once construction activities no longer require a curb-lane closure. However, no rerouting of traffic is anticipated and moving lanes of traffic on West 97th Street adjacent to the Project Site are expected to be available at all times. The West 97th Street sidewalk south of the Project Site is ~~40~~approximately 50 feet in width, much wider than the typical 10- to 15-foot sidewalk widths fronting residential blocks. A pedestrian walkway within the existing sidewalk would always be maintained, although it would be narrowed during construction to an 8-foot-wide pathway. This 8-foot-wide pathway would exceed the minimum 5-foot-wide pathway NYCDOT requirement. A Traffic and Protection Maintenance Plan (“MPT”) would be developed for any temporary curb-lane closure and sidewalk narrowing as required by NYCDOT. Approval of these plans and implementation of the closures would be coordinated with NYCDOT’s Office of Construction Mitigation and Coordination (“OCMC”) to ensure that access is maintained to nearby buildings.

Perimeter Safety. The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west. P.S. 163 Alfred E. Smith School, a pre-kindergarten through fifth grade school, is located on this block immediately to the west of the Project Site, and ~~two~~2 Park West Village (“PWV”) residential buildings are located to the immediate north and east of the Project Site respectively. As shown in the preliminary construction logistics plan in Figure 13-2, for pedestrian safety purposes, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic. This would ensure that pedestrians are provided a safe path to walk to and from P.S. 163 or nearby residences, away from construction vehicles and equipment. In addition, to ensure the safety of the children, teachers, administrative personnel and the public traveling to and from P.S. 163, the construction manager would coordinate construction activities with the NYCDOE and with the P.S. 163 principal on an ongoing basis. Further, JHL would work with the school community to reschedule or avoid particularly noisy construction activities that occur for a limited period of time (such as pile driving activities) during yearly school testing periods.

As discussed above, a protected 8-foot-wide pedestrian pathway within the width of the existing West 97th Street sidewalk south of the Project Site would always be maintained. Flaggers would also be employed at each of the gates to control trucks entering and exiting the Project Site. NYCDOB oversees the installation and operation of the tower crane to ensure safe operation of the equipment. In addition, to ensure safe operation of the tower crane, the crane would be programmed to limit its swing to 180 degrees such that no loads or any part of the crane would hang over the nearby P.S. 163. Further, during severe wind conditions, the tower crane would cease operations, carry no load, and would be under a weathervane condition so as to prevent it from resisting the prevailing winds and risking a potential snap or collapse. This weathervane condition is a specific safety measure mandated by NYCDOB during severe weather conditions. The tower crane would be bolted to a slab at its base and additional anchor points would be installed on the side of the building as the tower crane progresses upwards to ensure its steadiness.

One of the main points of ingress/egress for P.S. 163 is located on the eastern façade of the school facing the Project Site. Although the *New York City Building Code* does not require a sidewalk bridge to be installed on the pedestrian pathway between P.S. 163 and the Project Site, since the proposed building would be located more than 20 feet away from this pathway, a sidewalk bridge would be erected between P.S. 163 and the Project Site when superstructure construction commences to provide overhead protection. To maximize light and air circulation, the P.S. 163 sidewalk bridge would be ~~±~~ 16 feet high (instead of the typical 8-foot-high bridge). Sidewalk In addition, a 16-foot-high noise barrier would be installed on the west side of the Project site facing P.S. 163 during construction to provide noise shielding. 10-foot cantilevered fences with sound absorptive material mounted in the inner surface would be installed around the remaining perimeter of the construction site during excavation and foundation to provide noise shielding. A 16-foot-high sidewalk bridge/construction sheds would also be erected to the immediate north and east, and south of the Project Site when superstructure construction commences to provide overhead protection for pedestrians and vehicles passing through these areas respectively. In addition, 10-foot cantilevered fences with sound absorptive material mounted in the inner surface would be installed around the perimeter of the While project-specific construction site during construction details are still being developed, the construction managers would use a continuous vertical- and horizontal-netting, slab-to provide noise shielding. As is typical of high-rise-slab system that exceeds code requirements to capture construction practices, safety netting would be installed on the sides of the proposed building as the superstructure advances upward to prevent inadvertent debris from falling to the ground debris and minimize any off-site deposition. Construction supplies and materials would be secured to minimize the potential for objects to fall off from open areas. In addition, a safety cocoon (a building perimeter protection system during construction) would be erected on the sides of the building covering the top 3 floors during concrete pours to ensure the safety of the workers and prevent debris from falling to the ground. As currently envisioned, the safety cocoon on the west side of the proposed building facing P.S. 163 would be constructed from plywood or other solid materials while the safety cocoons on the remaining sides of the proposed building would be composed of safety netting. All NYCDOT safety requirements would be followed and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations (locations such as residences, schools, houses of worship, libraries, parks, and playgrounds) to the Proposed Project.

The typical construction traffic peak hours would occur outside of the school commuting traffic peak hours (generally 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.). However, to avoid temporary traffic disruptions in the surrounding area, efforts would be made to schedule construction deliveries (except for concrete deliveries since concrete operation is very time sensitive — continuous pours are necessary to form one structure without joints) outside of the school commuting traffic peak hours to the extent practicable while school is in session. As described in more details below in “Air Quality” and “Noise,” on-site control measures would be implemented during construction to minimize air quality and noise disruptions to the school population. Noise control measures as required by the *New York City Noise Control Code*, including both path and source controls, as well as additional project-specific source and path control measures would be implemented. Air/dust emissions control measures — including

watering of exposed areas and dust covers for trucks — would be implemented to ensure compliance with the *New York City Air Pollution Control Code*, which regulates construction-related dust emissions.

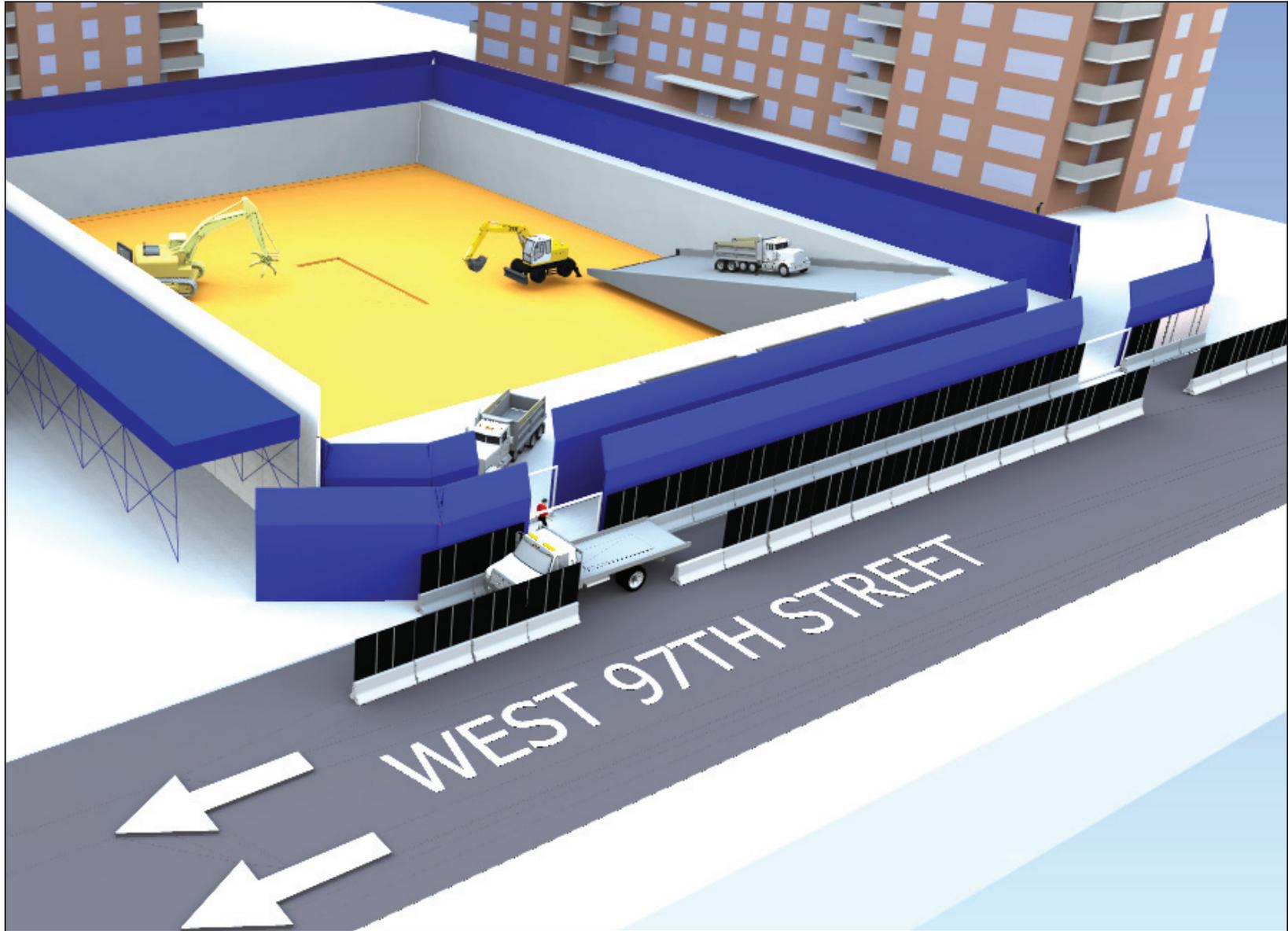
Figures 13-3 through 13-5 show illustrative construction site logistic renderings during excavation and foundation as well as superstructure activities.

Greenmarket. GrowNYC, a New York City-sponsored green market organization, hosts a weekly Greenmarket Farmers' Market every Friday (8:00 a.m. to 2:00 p.m.) on the sidewalk along the Project Site fronting West 97th Street. It is currently exploring the possibility of a safe continuation of the market during construction, including the temporary relocation of the market farther west along West 97th Street. JHL has met with GrowNYC and is supportive of GrowNYC's efforts. Upon completion of the Proposed Project, the weekly Greenmarket Farmers' Market could relocate back to its current location in front of the Project Site.

Construction Tasks. ~~The 88-space existing~~ Since the issuance of the DEIS, and independent of the Proposed Project, the Project Site's surface parking lot would be ~~relocated elsewhere onto surface lots within the PWV campus before construction commences in such manner that would ensure; therefore, there would be no displacement of existing parking during construction (the property owner commenced construction of the relocated surface parking lot in March 2014).~~ relocated elsewhere onto surface lots within the PWV campus before construction commences in such manner that would ensure; therefore, there would be no displacement of existing parking during construction (the property owner commenced construction of the relocated surface parking lot in March 2014). The Project Site would first be prepared for construction and would involve the installation of public safety measures such as fencing, netting, signs, and Jersey barriers. Access points to the Project Site would be established. As part of the Builders Pavement Plan ("BPP") and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 trees would be protected along the West 97th Street frontage of the Project Site. The size and species of the proposed replacement trees would be determined by NYCDPR. Field office trailers for the construction engineers and managers, portable toilets, and dumpsters for trash would be hauled to the site and installed. During site set-up, permanent utility connections may be made, but utility connections may be made almost any time during the construction period. Site set-up activities would be completed within a few weeks.

The construction of the Proposed Project would consist of the following primary construction tasks, which would overlap at certain times: excavation and foundation; superstructure; exterior façade; interior fit out; site work; and commissioning. Each construction stage is described below.

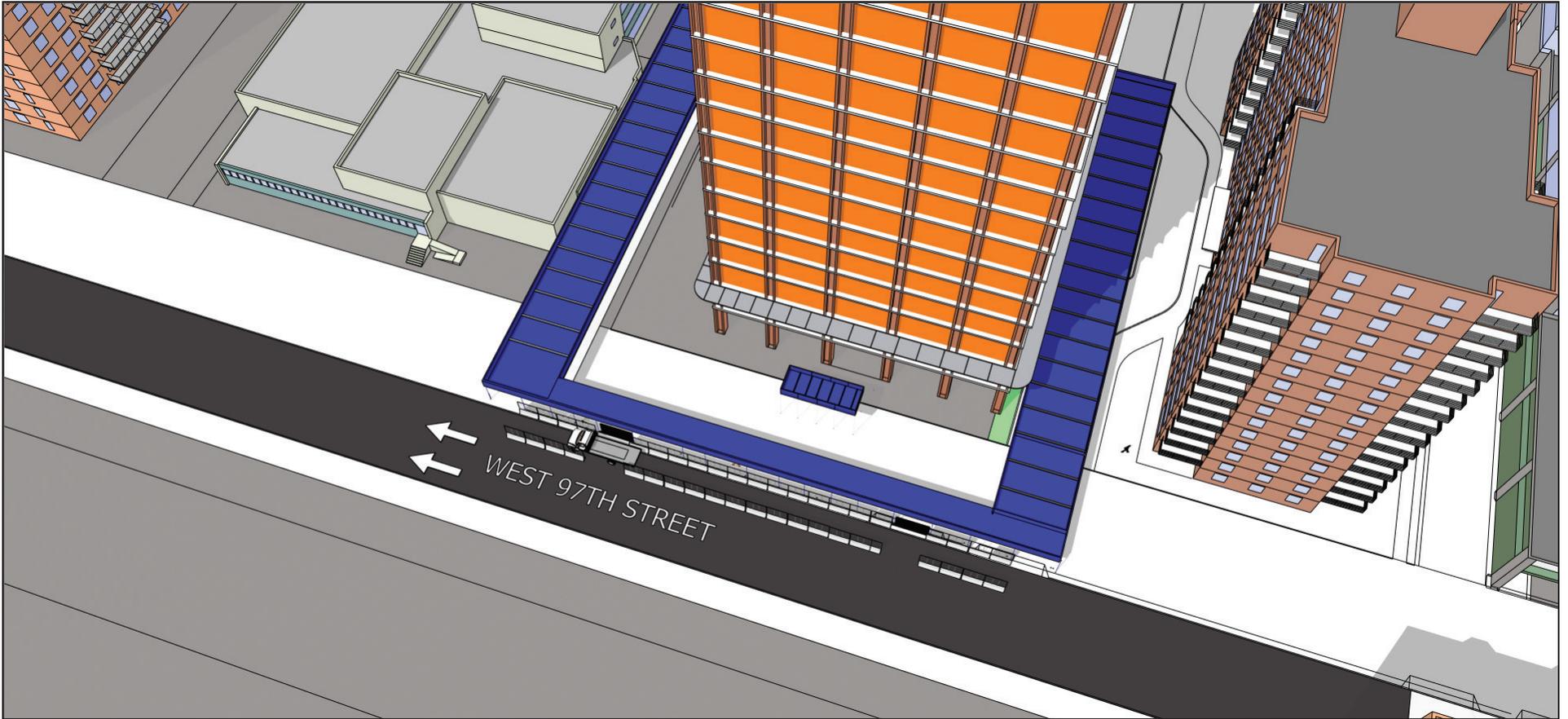
Excavation and Foundation. The existing surface parking area on the Project Site would first be demolished with the use of pavement breakers. Then, a pile driver would be used to drive sheet piles into the earth to form a continuous wall around the construction site to hold back soil around the excavation area. Next, excavators would be used for the task of excavation. The soil would be loaded onto dump trucks for transport to a licensed disposal facility or for reuse on a construction site that needs fill. The dump trucks would be loaded in the excavation itself, and a ramp would be built to the street level. No blasting is anticipated for the construction of the Proposed Project. Next, the concrete footings would be erected and subsequently the cellar floor would be installed. A spread footing foundation system is expected to be used for the project building. In this type of foundation system, concrete column footings



(This is a new figure in the FEIS)



(This is a new figure in the FEIS)



(This is a new figure in the FEIS)

would be used to accommodate the concentrated load placed on them and support the structure above. These concrete footings would be reinforced with rebar, consistent with standard operating practices.

As described in greater details below under “Hazardous Materials,” to reduce the potential for public exposure to contaminants during excavation and foundation activities, construction activities would be performed in accordance with all applicable regulatory requirements. All construction subsurface soil disturbances would be performed in accordance with a NYSDOH- and NYSDEC-approved RAP and CHASP. The RAP would provide for the appropriate handling, stockpiling, testing, transportation, and disposal of excavated materials, as well as any unexpectedly encountered underground storage tanks, in accordance with all applicable federal, state, and local regulatory requirements. The CHASP would ensure that all subsurface disturbances are performed in a manner protective of workers, the community, and the environment (such as dust control and monitoring). The excavated area would not be waterproofed until the slab-on-grade foundation is built. In addition, rain and snow could collect in the excavation, and that water would have to be removed. Temporary erosion and sediment controls during construction would be provided, and may include settling ponds and approved filtration systems. If dewatering is required, it would be performed in accordance with NYCDEP sewer use requirements. These requirements require testing to ensure any potentially contaminated groundwater is treated before it can be discharged to the sewer system.

Excavation and foundation work would also involve the use of backhoes, water pumps, bobcats, bulldozers, concrete pumps, and concrete trucks. During this stage, approximately 50 to 70 workers would be on site per day; and approximately 15 trucks would enter and leave the Project Site daily.¹

Superstructure. The superstructure of the project building would include the building’s framework (beams and columns) and floor decks. Construction of the interior structure, or core, of the proposed building would include elevator shafts; vertical risers for mechanical, electrical, and plumbing systems; electrical and mechanical equipment rooms; core stairs; and restroom areas. Superstructure construction would begin after the foundation is completed. The tower crane would first be brought onto the construction site during the superstructure task and would be used to lift structural components, façade elements, and other large materials. The tower crane would be on-site for the superstructure and exterior façade stages of construction (approximately 11 months). Since the proposed building would be located on the eastern portion of the Project Site, and due to other site constraints, the tower crane would have to be located to the west of the proposed building (see Figure 13-2) in order for the boom of the crane to reach the farthest extents of the proposed building. The starting elevation of the tower crane would be approximately 75 feet (taller than the nearby P.S. 163) and would rise as the building progresses upwards. NYCDOB oversees the installation and operation of the tower crane to ensure safe operation of the equipment. During public review of the Draft Environmental Impact Statement (DEIS), commenters expressed concern about the proximity of the tower crane to P.S. 163

¹ The number of construction workers on the construction site and trucks entering and leaving by construction task were projected by the construction managers of the Proposed Project (Tishman Construction Corporation). See Appendix D.

during construction. In response to those public comments, Tishman Construction Corporation, a construction management firm with considerable experience on construction projects of comparable size and complexity to the Proposed Project in New York City, closely examined the feasibility of the Crane Relocation Alternative and this alternative is discussed in details in Chapter 13, "Alternatives."

Superstructure activities would also require the use of a water pumps, bobcats, concrete pumps, and variety of trucks. Temporary construction hoists would also be constructed for the delivery of materials and vertical movement of workers during this stage of construction. During this stage, approximately 75 to 100 workers would be on site per day; and approximately 15 to 20 trucks would enter and leave the Project Site daily.

Exterior Façade. During this stage of construction, the exterior façades of the proposed building would be installed. The precast façades would arrive on trucks and be lifted into place for attachment by the tower crane. Approximately 20 to 75 workers would be on site per day during this stage; and approximately 5 trucks would enter and leave the Project Site daily.

Interior Fit Out. This stage would include the construction of interior partitions, installation of lighting fixtures, and interior finishes (flooring, painting, etc.), and mechanical and electrical work.

Equipment used during interior construction would include construction hoists, pneumatic equipment, delivery trucks, and a variety of small hand-held tools. The construction hoist would be used to transport mechanical equipment to the roof of the building. During this stage, approximately 100 to 500 workers would be on site per day; and approximately 20 to 25 trucks would enter and leave the Project Site daily. While the greatest number of construction workers would be on site during this stage of construction, this stage is the quietest because most of the construction activities would occur within the building.

Site Work. The ground-floor level would include an approximately 8,700-gsf, publicly-accessible open space along the west side of the Project Site. The Proposed Project would also include a rooftop garden available to the facility's future residents. Top soil would be imported for installation of the grassy areas and landscaping. Concrete sidewalks would be poured, and street furniture, such as benches and tables, would be installed. Dump trucks would bring the soil to the site for spreading. Trees and shrubs would be planted. A public vehicular entrance on the north side of the building to the same areas via a covered, semicircular driveway for patient drop off and pick up, including ambulette and taxi access, would be installed.

Equipment used during site work would include backhoes, jackhammers, asphalt saws, asphalt pavers, and mini excavators. During this stage, approximately 30 workers would be on site per day; and approximately 5 trucks would enter and leave the Project Site daily.

Commissioning. Commissioning would occur towards the end of construction and would involve completing all of the punch list items, which are typically small tasks that were not completely finished. In addition, final cleanup and touchup of the Project Site and final building system (i.e., electrical system, fire alarm, plumbing etc.), testing, inspections, and approvals from city and state authorities would be part of the commissioning process. During this stage,

approximately 40 workers would be on site per day; and approximately 15 trucks would enter and leave the Project Site daily.

Number of Construction Workers and Material Deliveries. Table 13-3 shows the estimated average daily numbers of workers and deliveries to the Project Site by calendar quarter for the duration of the construction period. The average number of workers throughout the entire period would be approximately 177 per day. The peak number of workers would be 483 per day, and would occur in the third quarter of second year of construction. For truck trips, the average number of trucks throughout the entire construction period would be 18 per day, and the peak would occur in the fourth quarter of second year of construction, with 27 truck trips per day.

Table 13-3. Average Number of Daily Workers and Trucks by Year and by Quarter

Year	Year 1				Year 2				Year 3		Average	Peak
	1 st	2 nd	3 rd	4 th	1 st	2 nd	3 rd	4 th	1 st	2 nd		
Workers	60	92	100	33	175	400	483	330	60	117	177	483
Trucks	15	18	18	4	25	22	22	27	17	15	18	27

Source: Tishman Construction Corporation, September 2013.

Future Without the Proposed Project

As discussed in Chapter 1, “Project Description,” in the ~~Future Without~~ future without the Proposed Project (“No-Build Condition”), the Project Site would remain ~~in its current state and continue to function as a parking area~~ vacant lot.

Probable Impacts of the Proposed Project

Hazardous Materials. The potential for hazardous materials was evaluated based on a *Phase I Environmental Site Assessment (“ESA”)* prepared in accordance with American Society for Testing and Materials (“ASTM”) Standard E1527-05 in May 2011 (updated with evaluation of a new regulatory database in January 2014) and a *Subsurface (Phase II) Investigation* in September 2013, conducted in accordance with a work plan approved by NYSDOH. The *Phase I ESA* found no evidence of Recognized Environmental Conditions (“RECs”). The laboratory analytical data of the Phase II investigation indicated that detected levels of soil contaminants in soil (and groundwater) samples were consistent with those typically found in the kinds of fill material encountered in the borings, which included brick and other building materials. Several volatile organic compounds (“VOCs”), semivolatile organic compounds (“SVOCs”), metals, and pesticides were detected in exceedance of conservative NYSDEC Subpart 375 Unrestricted Use Soil Cleanup Objectives (“USCOs”), which assume long-term exposure to unpaved soils. Only certain SVOCs and metals exceeded Subpart 375 Soil Cleanup Objectives for Restricted Residential use (“RRSCOs”), which assume site use as multifamily residences with some potential for soil contact. In particular, lead levels in 3 of the 38 soil samples exceeded 1,000 parts per million (“ppm”) with a maximum of 3,850 ppm and an average lead level for all

sampling of 290 ppm. The average lead level in the samples from the top 6 inches of tree pits was 304 ppm (maximum 681 ppm). These findings do not indicate a “soil-lead hazard” defined by USEPA to mean: “bare soil on residential real property or on the property of a child-occupied facility that contains total lead equal to or exceeding 400 parts per million in a play area or average of 1,200 parts per million of bare soil in the rest of the yard based on soil samples.” See 40 *Code of Federal Regulations* (“CFR”) 745.65(c). Additional information on lead and the potential for exposure to lead is in Chapter 11, “Public Health.”

The future with the Proposed Project would involve subsurface disturbance for the construction of the proposed new building and outdoor improvements. Soil that would be disturbed by the Proposed Project includes widespread historical fill materials, limited petroleum-contaminated soil (in the southeastern corner of the Project Site) for which Spill No. 1306324 has been reported to NYSDEC, and some soil exceeding the hazardous waste threshold for barium content. The Proposed Project would disturb these materials, potentially increasing pathways for human exposure. However, as described in Chapter 5, “Hazardous Materials,” impacts would be avoided by implementing the following measures as a part of the Proposed Project:

- A NYSDOH- and NYSDEC-approved RAP and associated CHASP ~~would behave been~~ prepared for implementation during the subsurface disturbance associated with the Proposed Project. The RAP ~~would address~~addresses requirements for the identified petroleum contamination, barium in soils and historical fill material as well as soil stockpiling, soil disposal and transportation; dust control; quality assurance; and contingency measures, should petroleum storage tanks or additional contamination be encountered. The RAP ~~would include~~includes the requirement for a vapor barrier surrounding the new building’s cellar slab and sidewalls to prevent vapor intrusion. The RAP ~~would also require~~requires a 2-foot cap of clean imported soil in areas not covered by buildings or paving. The CHASP ~~would identify~~identifies potential hazards that may be encountered during construction and ~~specify~~specifies appropriate health and safety measures to be undertaken to ensure that subsurface disturbance is performed in a manner protective of workers, the community, and the environment (such as dust control, personal protective equipment for construction workers, dust and VOCs monitoring, and emergency response procedures). The CHASP ~~would include~~includes the requirements for implementation of a Community Air Monitoring Plan (“CAMP”) and Fugitive Dust and Particulate Monitoring in accordance with the requirements established in the May 2010 NYSDEC Division of Environmental Remediation (“DER”)-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute average respirable dust levels stay below 150 µg/m³. No reliable technology exists for real-time measurement of airborne lead, but airborne lead levels can be estimated from the known proportion of lead present in the Project Site’s soil because any airborne lead would be attached to dust particles in approximately the same proportion as the lead is present in the soil. The measures required by the RAP and CHASP

would control and limit the potential for airborne exposure to dust and lead and the associated respirable dust monitoring would be more than sufficient to ensure that the level of lead would not violate the National Ambient Air Quality Standards (“NAAQS”).²

- During subsurface disturbance, excavated soil would be handled and disposed of in accordance with applicable regulatory requirements (e.g., NYSDEC Part 360 regulations for Solid Waste Management Facilities and Parts 370-374 for hazardous wastes and federal requirements 49 *CFR* Parts 170-180 for transporting hazardous materials) and the requirements of the receiving facility, which may well be in another state (e.g., New Jersey, *New Jersey Administrative Code* (“*N.J.A.C.*”) 7:26 Solid Waste Regulations). As in the future without the Proposed Project, Spill No. 1306324 would be remediated in accordance with NYSDEC requirements.
- If dewatering is required (due to rainfall in the excavation area or if below-grade activities extend below groundwater levels), it would be performed in accordance with NYCDEP sewer use requirements. These requirements require testing to ensure contaminated groundwater is treated before it can be discharged to the sewer system. Although the data from the Phase II investigation suggests treatment would not be necessary, since dewatering can draw water from off-site areas, additional testing would be required as a part of the NYCDEP approval process. Were treatment to be required (such as settling or carbon filtration), it would be in enclosed containers with any residuals disposed off site in accordance with the same regulatory requirements as the excess soil. Water pumps would be used for task of dewatering.

With the implementation of the measures described above, the Proposed Project would not result in any significant adverse impacts related to hazardous materials during construction. Once excavation and foundation activities are complete, all of the disturbed contaminated soil would be remediated and removed from the Project Site and no further potential for future human exposure would occur.

Transportation. Construction is anticipated to commence in late 2014/early 2015 and would last approximately 30 months. The construction peak in terms of number of workers is projected to be during 2016. ~~The 88 space existing~~Since the issuance of the DEIS, and independent of the Proposed Project, the Project Site’s surface parking lot would be relocated to another surface lot/lots within the PWV campus ~~before the first stages of construction in such manner that would ensure;~~ therefore, there would be no displacement of existing parking during construction. Construction staging would maintain access to the surface parking for the PWV buildings at all times. Construction workers would be expected to use public transportation, walk, or park in off-site parking facilities. This section describes the potential

² The NAAQS for lead, which provides “public health protection, including protecting the health of ‘sensitive’ populations such as asthmatics, children, and the elderly,” as well as “public welfare protection, including protection against decreased visibility and damage to animals, crops, vegetation, and buildings” is 0.15 µg/m³ of lead (calculated as a rolling 3-month average).

impacts to traffic, parking, transit, and pedestrians during the construction of the Proposed Project.

Traffic. This section details the traffic factors considered in the construction-period impact assessment.

Construction Trip Generation. Average daily construction worker and truck activities by quarter were projected for the entire construction period, as shown in Table 13-3 above (see Appendix D for details). Construction is anticipated to begin in late 2014/early 2015 and would last approximately 30 months. Peak construction traffic is expected to take place in the third quarter of the second year of construction which would occur in 2016. For a reasonable worst-case analysis of potential transportation-related impacts during construction, the daily workforce and truck trip projections during this period were used as the basis for estimating peak-hour construction trips. It is expected that construction activities would generate the highest number of daily trips during this quarter, with an estimated average of 483 workers and 22 truck deliveries per day, as shown above in Table 13-3.

Worker and truck trip projections were multiplied by worker modal splits (a percentage breakdown of the travel modes such as private autos and public transportation which construction workers would use to get to and from the Project Site) and divided by vehicle occupancy, based on the 2000 Census reverse-journey-to-work data for the construction and excavation industry for Project Site census tracts. Approximately 31 percent of the construction workers would be expected to travel to the project area by private autos at an average occupancy of 1.19 persons per vehicle. The remaining 69 percent would use public transportation or walk to the site.

Worker and truck trip projections were also refined to account for arrival and departure distribution and passenger car equivalent (“PCE”) factors for construction truck traffic.

Peak-Hour Construction Worker Vehicle and Truck Trips. As detailed above in “Hours of Work,” site activities would take place during ~~one~~one construction shift from 7:00 a.m. to 3:30 p.m. Construction truck trips would be made throughout the day (with more trips made during the morning period) and most trucks would remain in the area for only short durations. However, construction workers would typically commute during the hours before and after their work shift. For analysis purposes, each worker vehicle was assumed to arrive in the morning and depart in the afternoon or early evening, whereas each truck delivery was assumed to result in 2 truck trips during the same hour (1 “in” and 1 “out”). Furthermore, in accordance with the *CEQR Technical Manual*, the traffic analysis assumed that each truck has a PCE of 2.0.

The estimated daily vehicle trips were distributed throughout the workday based on projected work shift allocations and conventional arrival/departure patterns of construction workers and trucks. For construction workers, the majority (80 percent) of the arrival and departure trips would take place during the hour before and after each shift. For construction trucks, deliveries would occur throughout the day when the construction site is active. Construction truck deliveries typically peak during the early morning (approximately 25 percent), overlapping with construction worker arrival traffic. As described above in “Perimeter Protection,” to avoid temporary traffic disruptions in the surrounding area, efforts would be made to schedule construction deliveries (except for concrete deliveries since concrete operation

is very time sensitive) outside of the school commuting traffic peak hours (generally 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.) to the extent practicable. The construction hourly trip projections for each quarter are summarized in Table 13-4.

Table 13-4. Construction Trip Generation by Year^{Quarter} and by Vehicle PCE Trips (Automobiles and Trucks)

Vehicle PCE Trips (Autos + Trucks)	Year 1				Year 2				Year 3	
	1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q	1Q	2Q
6 AM - 7 AM	28	37	39	10	61	105	123	96	31	39
7 AM - 8 AM	9	13	13	4	20	30	34	29	11	12
8 AM - 9 AM	0	0	0	0	0	0	0	0	0	0
9 AM - 10 AM	6	8	8	2	11	9	9	12	8	6
10 AM - 11 AM	6	8	8	2	11	9	9	12	8	6
11 AM - 12 PM	6	8	8	2	11	9	9	12	8	6
12 PM - 1 PM	6	8	8	2	11	9	9	12	8	6
1 PM - 2 PM	6	8	8	2	11	9	9	12	8	6
2 PM - 3 PM	7	9	9	2	13	14	15	16	9	8
3 PM - 4 PM	13	19	21	6	36	83	101	69	13	24
4 PM - 5 PM	2	4	4	1	7	16	19	13	2	5
5 PM - 6 PM	0	0	0	0	0	0	0	0	0	0
6 PM - 7 PM	0	0	0	0	0	0	0	0	0	0
Daily Total	89	122	126	33	192	293	337	283	106	118

During the peak period of construction activity in 2016 (i.e., third quarter), 123 PCE trips are anticipated between 6:00 and 7:00 a.m. and 101 PCE trips are anticipated between 3:00 and 4:00 p.m. on weekdays. Of these trips, the construction worker auto trips would travel to and from the off-site parking facilities and only the truck-equivalent trips would travel to and from the Project Site. The peak-construction hourly-trip projections are summarized in Table 13-5.

Construction Period Traffic Patterns. Construction traffic patterns for workers within the study area would be based largely on the location of parking facilities, availability, and origins/destinations. Construction traffic patterns for truck trips would be based on truck routes to and from the Project Site.

Table 13-5. Peak-Construction Vehicle-Trip Projections (2016) by Hour and by Auto Trips, Truck Trips and Total Trips

Hour	Auto Trips			Truck Trips			Total Trips					
	Vehicles Trips			PCE Trips			Vehicle Trips			PCE Trips		
	In	Out	Total	In	Out	Total	In	Out	Total	In	Out	Total
Weekday (Peak Construction Period 2016)												
6 AM - 7 AM	101	0	101	11	11	22	107	6	112	112	11	123
7 AM - 8 AM	25	0	25	5	5	9	27	2	30	30	5	34
8 AM - 9 AM	0	0	0	0	0	0	0	0	0	0	0	0
9 AM - 10 AM	0	0	0	5	5	9	2	2	5	5	5	9
10 AM - 11 AM	0	0	0	5	5	9	2	2	5	5	5	9
11 AM - 12 PM	0	0	0	5	5	9	2	2	5	5	5	9
12 PM - 1 PM	0	0	0	5	5	9	2	2	5	5	5	9
1 PM - 2 PM	0	0	0	5	5	9	2	2	5	5	5	9
2 PM - 3 PM	0	6	6	5	5	9	2	8	11	5	11	15
3 PM - 4 PM	0	101	101	0	0	0	0	101	101	0	101	101
4 PM - 5 PM	0	19	19	0	0	0	0	19	19	0	19	19
5 PM - 6 PM	0	0	0	0	0	0	0	0	0	0	0	0
Daily Total	126	126	252	43	43	85	147	147	295	169	169	337
Note: Hourly construction worker and truck trips were derived from an estimated monthly average number of construction workers and truck deliveries per day, with each truck delivery resulting in two daily trips (arrival and departure). Trips do not add exactly due to rounding. Assumed 2 PCE's for each truck trip.												

Construction Period Traffic Analysis. Due to the additional trips generated by construction workers, a detailed traffic analysis was conducted for the construction period. According to the criteria specified in the *CEQR Technical Manual*, the analysis was conducted at intersections where 50 or more new and/or rerouted trips would be generated by the construction of the Proposed Project or at other intersections requested by NYCDOT. This trip threshold was met at only one of the study area intersections. However, to be conservative and consistent with Chapter 7, "Transportation," ~~both~~ all of the study area ~~intersections~~ locations studied in the transportation analysis were also studied in this construction analysis. As shown in Figure 13-~~36~~, the ~~two~~ 3 study area ~~intersections~~ locations are:

- West 97th Street and Amsterdam Avenue
- West 97th Street and Columbus Avenue
- West 97th Street and Park West Drive

The representative peak hours for the construction analysis were determined to be:

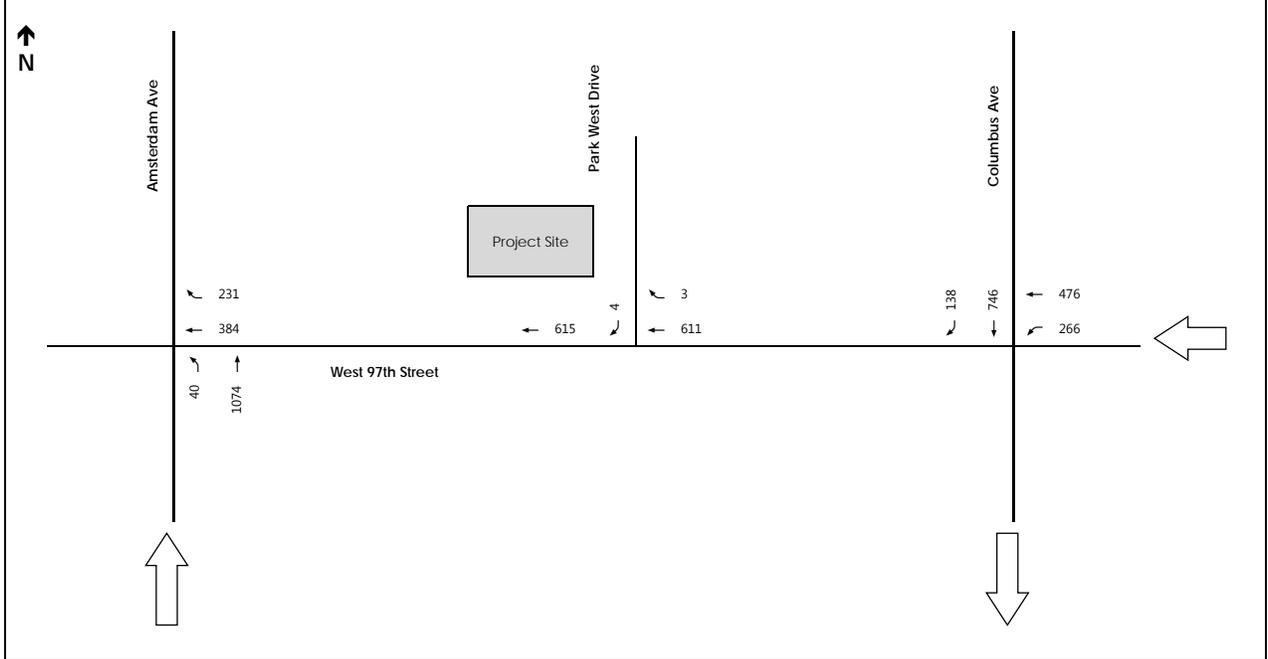
- Weekday a.m.: 6:00 a.m. to 7:00 a.m.; this represents the construction worker arrival peak.
- Weekday p.m.: 3:00 p.m. to 4:00 p.m.; this represents the construction worker departure peak.

Construction Period Traffic Analysis: Existing Conditions. Existing study area traffic volumes were based on updated traffic data collected in ~~May and November 2013~~ June 2014 including manual traffic counts, vehicle classification counts, and crosswalk counts at study area

Construction a.m. Peak Hour (6:00 a.m. - 7:00 a.m.)



Construction p.m. Peak Hour (3:00 p.m. - 4:00 p.m.)



2013 Existing Traffic Volumes
 Weekday Construction Peak Hours

intersections during the ~~two~~ peak hours while local schools were in session. Traffic volumes were balanced between intersections where appropriate. Automated Traffic Recorders (“ATRs”) were placed for a continuous 9-day period in November 2013 and were used to identify daily and temporal traffic variations. An inventory of the study intersections was performed to determine traffic signal timing, phasing, and cycle length; street and curbside signage; pavement markings; and lane dimensions to be used in the calculation of street capacities. In addition, official signal timing data were obtained from NYCDOT to confirm field observations and for incorporation into the capacity analysis. Figure 13-36 shows the existing condition traffic volumes for the ~~two~~ peak hours.

~~Table 13-6 presents the existing condition capacity analysis results for the signalized intersections.~~ An 88-space surface parking lot was in operation at the time of the existing conditions count. As discussed in Chapter 7, “Transportation,” this surface parking has since been relocated to other surface parking lots within the PWV campus. ~~The existing condition analysis includes this parking lot in operation, while it has been removed for the No-Action and Construction period analyses.~~ Table 13-6 presents the existing condition capacity analysis results for the study locations included in the study area. The majority of the analyzed intersection approaches and lane groups operate at an acceptable level of mid-LOS D or better (45.0 seconds of delay for signalized intersections) during the ~~two~~ analysis peak hours. ~~The exception is~~ exceptions are as follows:

West 97th Street and Amsterdam Avenue

- During the construction p.m. peak hour, the westbound through-right-lane group operates at LOS ~~FF~~ with an average delay of ~~80.1~~65.6 seconds and volume to capacity (“v/c”) ratio of 1.0500.

West 97th Street and Columbus Avenue

- During the construction p.m. peak hour, the westbound through-left-lane group operates at LOS ~~FF~~ with an average delay of ~~67.9~~82.0 seconds and v/c ratio of ~~1.00~~1.05.

Construction Period Traffic Analysis: No-Build Conditions. ~~The Future Without future without~~ the Proposed Project (or “No-Build Condition”) builds on the existing conditions analysis by incorporating background growth, other nearby projects expected to be complete, and anticipated changes in the transportation network. The analysis of the No-Build Condition serves as the baseline to which the Build Condition during construction will be compared to identify impacts.

The No-Build ~~development~~ project located at 15-17 West 96th Street, which includes residential and community facility uses as described in Chapter 7, “Transportation,” was considered for the construction period No-Build analysis.

Table 13-6. Existing Conditions Level of Service (LOS) Analysis by Intersection and Approach and by Construction A.M. and P.M. Peak Hour³

#	Intersection & Approach	Construction a.m. Peak Hour				Construction p.m. Peak Hour			
		Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS
Signalized									
Amsterdam Avenue & West 97th Street									
1	Westbound	TR	0.42	24.8	C	TR	1.00	65.6	E
	Northbound	LT	0.27	13.6	B	LT	0.58	17.0	B
	Intersection			18.2	B	Intersection		34.0	C
Columbus Avenue & West 97th Street									
2	Westbound	L	0.41	25.2	C	L	0.60	30.4	C
		LT	0.61	29.8	C	LT	1.05	82.0	F
	Southbound	TR	0.48	14.4	B	TR	0.65	17.2	B
Intersection			19.9	B	Intersection		40.0	D	
Unsignalized									
Park West Drive & West 97th Street									
3	Southbound	R	0.00	10.0	A	R	0.02	25.8	D
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service.									

The 88-space surface parking lot formerly in operation at the Project Site has since been relocated to other surface lots within the PWV campus. As described in Chapter 7, “Transportation,” the trips for this parking lot have been rerouted for the No-Build analysis to reflect this change in conditions.

Figure 13-47 shows the No-Build traffic volumes for the two peak hours. Table 13-7 presents a comparison of Existing and No-Build conditions for the ~~signalized~~—study ~~intersections~~locations. Based on the analysis results, the majority of the approaches/lane groups would operate at the same LOS as in existing conditions. At the following locations, the addition of No-Build traffic would result in changes in ~~LOS~~delay beyond mid-LOS D:

West 97th Street and Amsterdam Avenue

- During the construction p.m. peak hour, the westbound through-right-lane group would degrade within LOS ~~FE~~ from an average delay of ~~80.165.6~~ seconds and v/c ratio of ~~1.051.00~~ to an average delay of ~~85.967.9~~ seconds and a v/c ratio of ~~1.071.01~~.

West 97th Street and Columbus Avenue

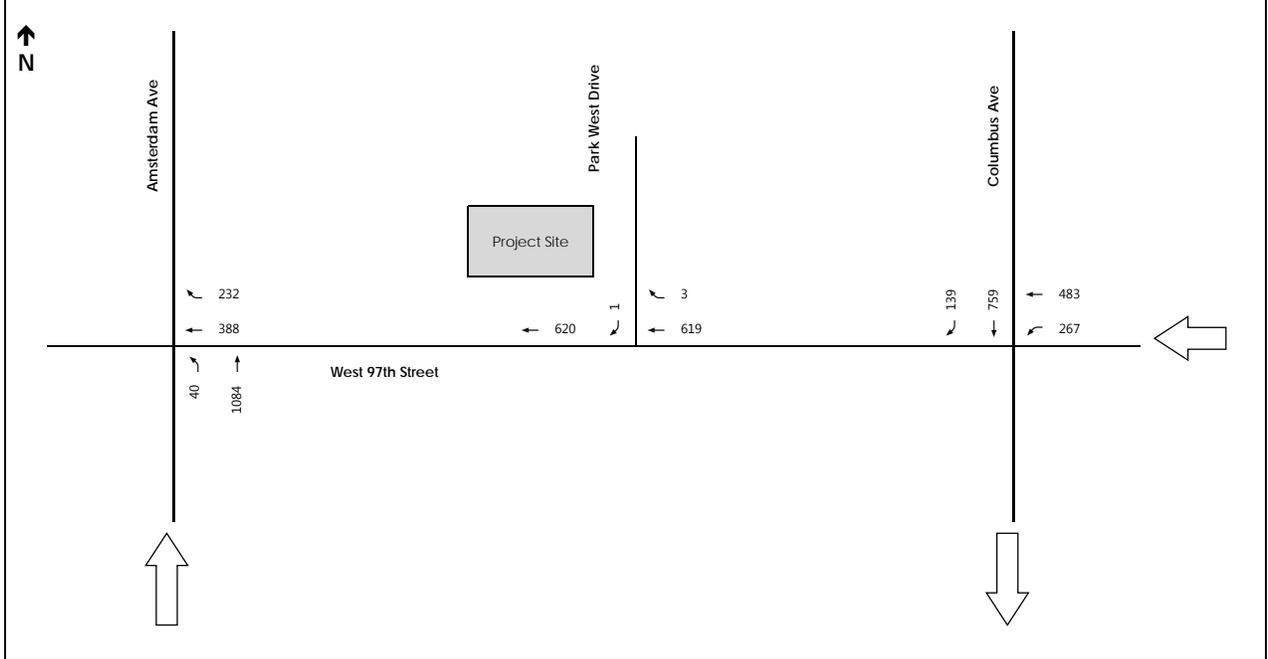
- During the construction p.m. peak hour, the westbound through-left-lane group would degrade within LOS ~~EF~~ from an average delay of ~~67.982.0~~ seconds and v/c ratio of ~~1.001.05~~ to an average delay of ~~73.087.1~~ seconds and a v/c ratio of ~~1.021.07~~.

³ This table has been updated for the FEIS.

Construction a.m. Peak Hour (6:00 a.m. - 7:00 a.m.)



Construction p.m. Peak Hour (3:00 p.m. - 4:00 p.m.)



2016 No-Build Traffic Volumes
 Weekday Construction Peak Hours

Table 13-7. Existing Condition and No-Build Condition Level of Service (LOS) Analysis by Intersection and Approach and by Construction A.M. and P.M. Peak Hour⁴

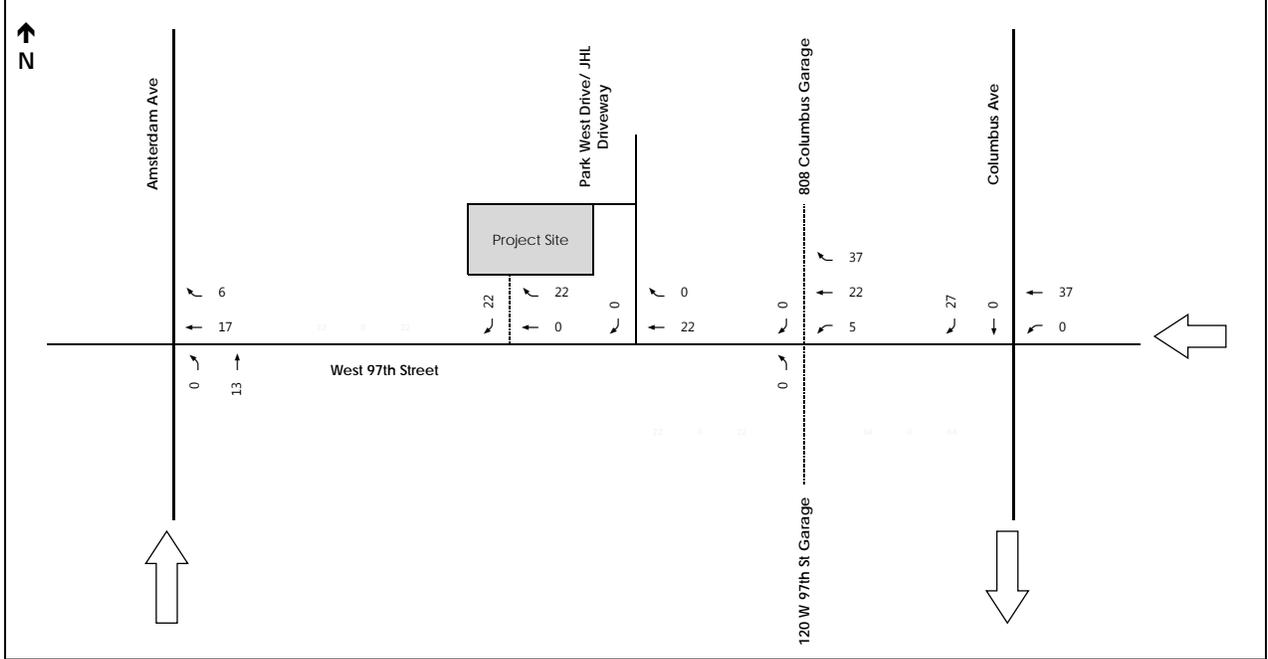
#	Intersection & Approach	Construction a.m. Peak Hour								Construction p.m. Peak Hour										
		Existing 2014				No-Build 2016				Existing 2014				No-Build 2016						
		Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS			
Signalized																				
1	Amsterdam Avenue & West 97th Street																			
	Westbound	TR	0.42	24.8	C	TR	0.42	24.8	C	TR	1.00	65.6	E	TR	1.01	67.9	E			
	Northbound	LT	0.27	13.6	B	LT	0.27	13.6	B	LT	0.58	17.0	B	LT	0.59	17.1	B			
	Intersection			18.2	B	Intersection			18.2	B	Intersection			34.0	C	Intersection			34.8	C
2	Columbus Avenue & West 97th Street																			
	Westbound	L	0.41	25.2	C	L	0.41	25.2	C	L	0.60	30.4	C	L	0.60	30.4	C			
		LT	0.61	29.8	C	LT	0.62	30.3	C	LT	1.05	82.0	F	LT	1.07	87.1	F			
	Southbound	TR	0.48	14.4	B	TR	0.48	14.5	B	TR	0.65	17.2	B	TR	0.66	17.4	B			
	Intersection			19.9	B	Intersection			20.0+	C	Intersection			40.0	D	Intersection			41.8	D
Unsignalized																				
3	Park West Drive & West 97th Street																			
	Southbound	R	0.00	10.0	A	R	0.00	10.0	A	R	0.02	25.8	D	R	0.01	25.8	D			
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service.																				

Construction Period Traffic Analysis: Peak-Construction Period Conditions. The No-Build Condition analysis forms the future baseline to which increments associated with construction (construction-related trips generated during 2016) are added. The *CEQR Technical Manual* defines how impacts to transportation are to be determined. If the analysis results show that the Proposed Project would result in significant transportation-related impacts, mitigation measures are recommended to alleviate these impacts.

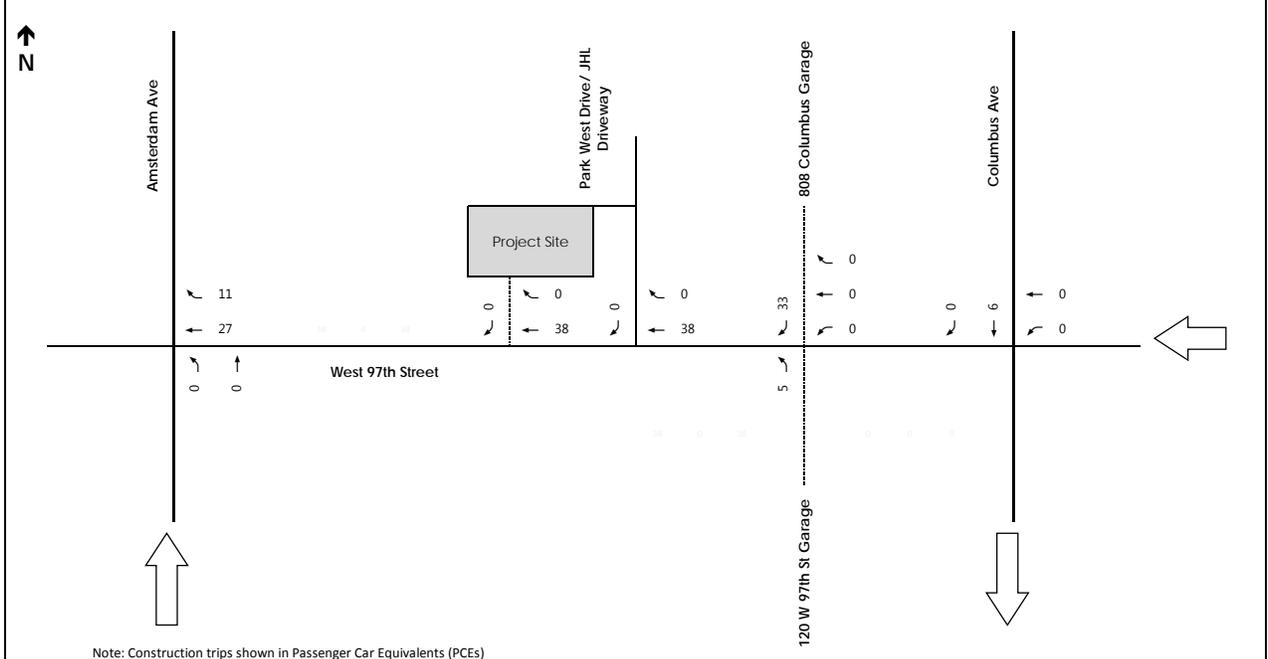
Figure 13-58 shows the peak-hour traffic generated by construction and Figure 13-69 shows the peak-construction period traffic volumes for the two peak hours. Table 13-8 presents a comparison of No-Build and peak-construction period Build Conditions for the two study area intersections/locations. Based on the significance criteria described in Chapter 16, Section 410 of the *CEQR Technical Manual*, significantly impacted lane groups are summarized below and are denoted with a “+” sign in the table.

⁴ This table has been updated for the FEIS.

Construction a.m. Peak Hour (6:00 a.m. - 7:00 a.m.)



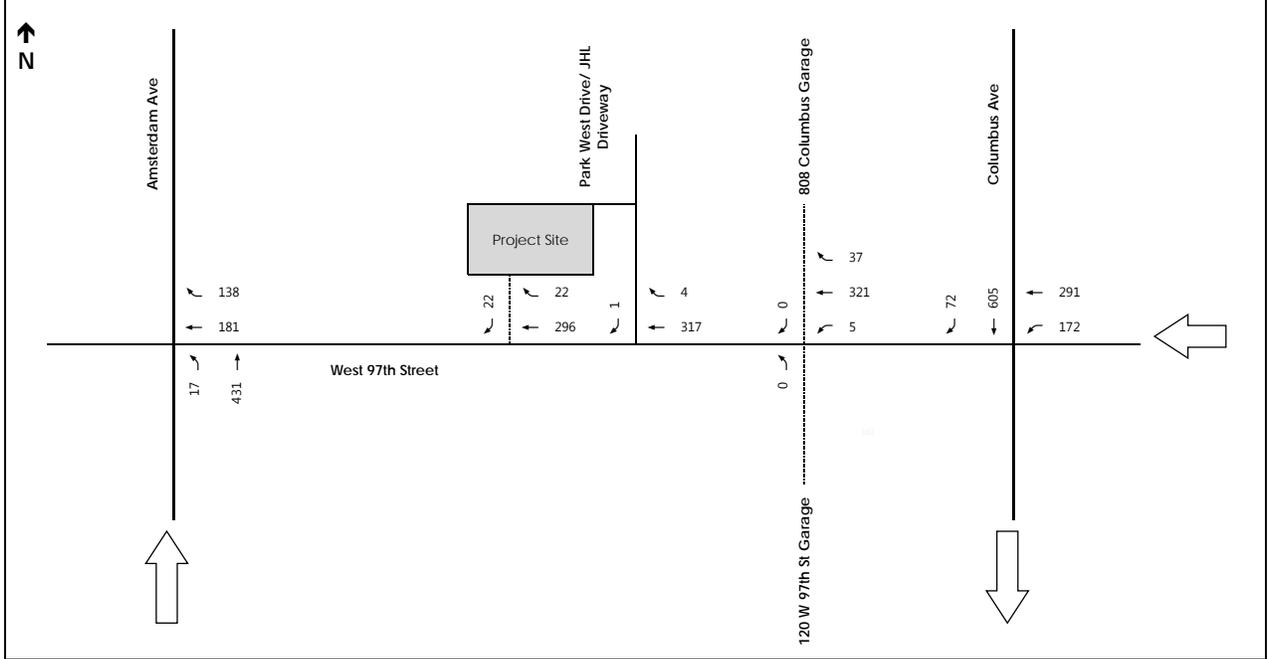
Construction p.m. Peak Hour (3:00 p.m. - 4:00 p.m.)



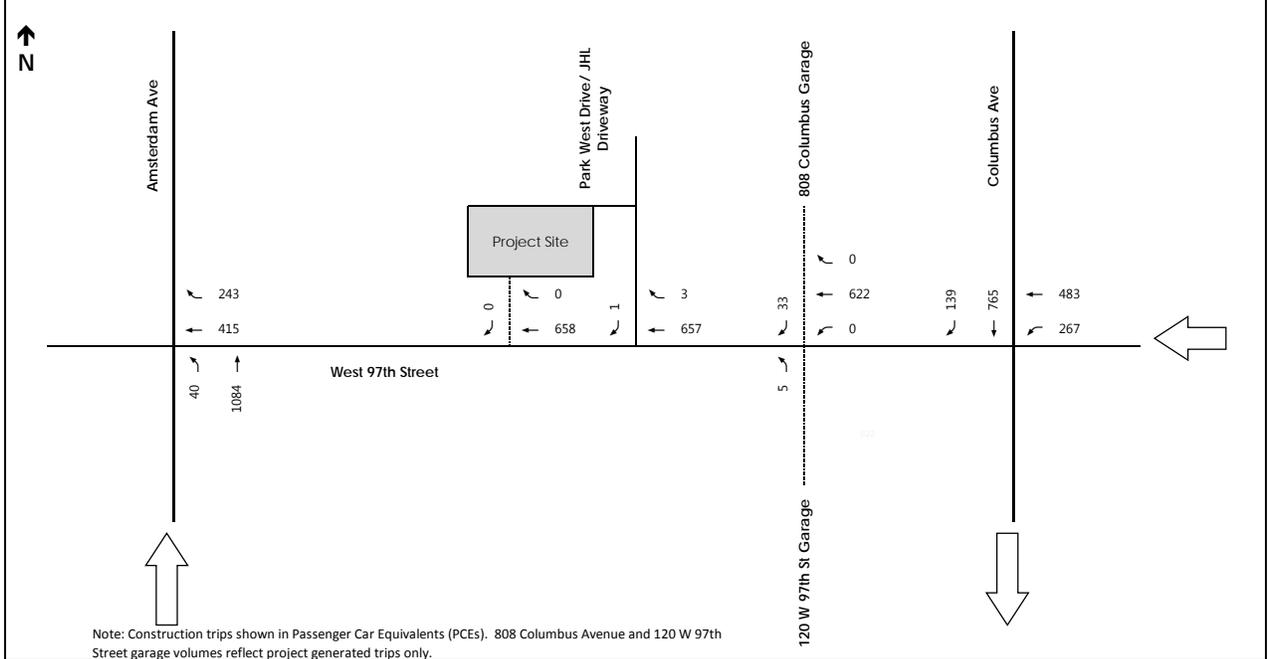
Note: Construction trips shown in Passenger Car Equivalents (PCEs)

2016 Construction-Generated Volumes
Weekday Construction Peak Hours

Construction a.m. Peak Hour (6:00 a.m. - 7:00 a.m.)



Construction p.m. Peak Hour (3:00 p.m. - 4:00 p.m.)



2016 Construction Period Traffic Volumes
 Weekday Construction Peak Hours

Table 13-8. No-Build and Peak-Construction Period Conditions Level of Service (LOS) Analysis by Intersection and Approach and by Construction A.M. and P.M. Peak Hour⁵

#	Intersection & Approach	Construction a.m. Peak Hour								Construction p.m. Peak Hour									
		No-Build				Peak Construction Period				No-Build				Peak Construction Period					
		Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS	Lane Group	v/c Ratio	Delay (sec)	LOS		
Signalized																			
1	Amsterdam Avenue & West 97th Street																		
	Westbound	TR	0.42	24.8	C	TR	0.47	25.6	C	TR	1.01	67.9	E	TR	1.08	87.4	F	+	
	Northbound	LT	0.27	13.6	B	LT	0.27	13.7	B	LT	0.59	17.1	B	LT	0.59	17.1	B	B	
	Intersection			18.2	B	Intersection			18.7	B	Intersection			34.8	C	Intersection			42.6
2	Columbus Avenue & West 97th Street																		
	Westbound	L	0.41	25.2	C	L	0.42	25.5	C	L	0.60	30.4	C	L	0.62	31.4	C	C	
	LT	0.62	30.3	C	LT	0.71	33.7	C	LT	1.07	87.1	F	LT	1.07	87.7	F	F		
	Southbound	TR	0.48	14.5	B	TR	0.51	14.9	B	TR	0.66	17.4	B	TR	0.67	17.5	B	B	
Intersection			20.0+	C	Intersection			21.4	C	Intersection			41.8	D	Intersection			42.1	D
Unsignalized																			
3	Park West Drive & West 97th Street																		
	Southbound	R	0.00	10.0	A	R	0.00	13.1	B	R	0.01	25.8	D	R	0.01	49.4	E	E	
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service.																			

The analysis results indicate that the majority of the approaches/lane groups in the peak-construction period Build Conditions would operate at about the same LOS as in the No Build Condition, with the exception of the following:

West 97th Street and Amsterdam Avenue

- During the construction p.m. peak hour, the westbound through-right-lane group would deteriorate ~~within~~ from LOS ~~E~~ from an average delay of ~~85.967.9~~ seconds and v/c ratio of ~~1.071.01~~ to LOS ~~F~~ with an average delay of ~~110.887.4~~ seconds and v/c ratio of ~~1.14~~. This increase in delay represents a significant adverse impact at this location ~~1.08~~.

At the unsignalized driveway intersection of Park West Drive and West 97th Street, southbound Park West Drive would operate at worse than mid-LOS D during the weekday construction p.m. peak hour. Although this approach would experience some delay, this increase would only affect 1 vehicle anticipated to use this approach during this peak hour. This increase in delay would not considered a significant adverse impact since the minor street volume is below the minimum criteria (less than 90 PCEs) defined for a significant impact for unsignalized intersections.

Construction Period: Traffic Mitigation. The West 97th Street and Amsterdam Avenue intersection would experience a significant impact in the westbound through-right-lane group during the Weekday p.m. peak hour under the peak construction period. This impact can be mitigated with the proposed mitigation as described in Chapter 14, “Mitigation Measures.” The proposed mitigation is to reallocate 2 seconds of green time to the westbound phase from the northbound phase.

Transit. The Project Site is served by 5 subway lines (1, 2, 3, B, and C) and 4 bus routes (M7, M11, M96, and M106). Approximately 49 percent of construction workers were projected

⁵ This table has been updated for the FEIS.

to travel to the Project Site via public transit, including 43 percent by subway/rail and 6 percent by bus. Most of these trips would be made during hours outside of the typical commuter peak periods.

During the peak-construction period, the 49 percent travel-by-transit distribution would represent approximately 237 daily regular shift workers traveling by transit. With 80 percent of these workers arriving during the construction peak hour from 6:00 a.m. to 7:00 a.m. and 80 percent departing during the construction peak hour from 3:00 p.m. to 4:00 p.m., the total estimated numbers of peak-hour transit trips would be approximately 190 trips during the a.m. peak hour (167 subway/rail, 23 bus) and 190 trips during the p.m. peak hour (167 subway/rail, 23 bus).

Since the increase in trips would be fewer than 200 trips on any one subway route and fewer than 50 trips on any one bus route during the peak-construction period, detailed subway and bus line-haul analyses are not required as per *CEQR Technical Manual* guidelines. Therefore, no construction-related transit impacts are expected during the peak construction period.

Pedestrians. Construction workers would arrive or depart during the construction peak hours via various modes of transportation.

- Construction workers traveling by auto would park in one of the off-site parking facilities within one-quarter mile of the Project Site and would result in new pedestrian trips in the one-quarter-mile study area.
- Construction workers traveling by subway, rail, or bus would also walk between transit stops and the Project Site.

~~Construction workers were routed between the site and the above mentioned travel modes. Based on pedestrian trip estimate for each mode, this routing, fewer than 200 new peak-hour pedestrian trips would be added to any one pedestrian element during the construction period. Therefore, no construction-related pedestrian impacts are expected during the peak construction period.~~

During, a portion of the northern sidewalk along West 97th Street between Amsterdam Avenue and Columbus Avenue would be used for construction activity. A pedestrian walkway with a total width of 8 feet would be provided at this location. To determine whether the reduction in sidewalk space would result in a significant impact during construction, a sidewalk analysis was performed according to guidelines provided in the latest *CEQR Technical Manual*.

As described in the 2010 Highway Capacity Manual (“HCM”), the average pedestrian space is the primary performance measure used to evaluate sidewalks. This measure is an indicator of the quality of pedestrian movement and comfort. To accurately calculate sidewalk LOS, it is important to determine whether the pedestrian flow is generally “platoon” (with surges from a bus stop, subway station, or a crosswalk) or “non-platoon” (uniform) within the peak period being analyzed. Accounting for platoons generally results in a poorer LOS. Table 13-9 shows the non-platoon and platoon LOS conditions for sidewalks based on PFM.

Table 13-9. LOS Criteria for Sidewalks⁶

LOS	Non-Platoon Flow	Platoon Flow
A	> 60 sf/p	> 530 sf/p
B	> 40 - 60 sf/p	> 90 - 530 sf/p
C	> 24 - 40 sf/p	> 40 - 90 sf/p
D	> 15 - 24 sf/p	> 23 - 40 sf/p
E	> 8 - 15 sf/p	> 11 - 23 sf/p
F	≤ 8 sf/p	≤ 11 sf/p

Note: sf/p = square feet per pedestrian
Source: 2014 CEQR Technical Manual.

In both Existing and No-Build conditions, the northern sidewalk would operate at LOS A in non-platoon and platoon conditions during the construction a.m. and p.m. peak hours. In the Build condition, the northern sidewalk is projected to continue to operate at LOS A under the non-platoon condition during the construction a.m. and p.m. peak hours. The sidewalk is projected to operate at LOS B in the construction a.m. peak hour and LOS C in the construction p.m. peak hour under platoon conditions. Therefore, the Proposed Project would not cause a significant adverse impact at this location during the construction period. Table 13-10 shows the results of the pedestrian analysis.

Table 13-10. Existing, No Action, and Build Conditions: Sidewalk LOS Analysis⁶

Location	Scenario	Total Width (feet)	Obstruction Width (feet)	Effective Width (feet)	Peak Hour Volume				Peak Hour Factor		Flow Rate (sf/p)		Non-Platoon Conditions LOS		Platoon Conditions LOS	
					Weekday				Weekday		Weekday		Weekday		Weekday	
					AM		PM		AM	PM	AM	PM	AM	PM	AM	PM
					EB	WB	EB	WB								
W 97th Street (North Sidewalk)	Existing	50	16.2	33.8	30	41	184	203	0.71	0.85	3654.0	806.0	A	A	A	A
	No Action	50	16.2	33.8	30	41	185	204	0.71	0.85	3635.8	802.0	A	A	A	A
	Construction	8	3	5	225	41	185	399	0.71	0.85	143.1	78.6	A	A	B	C

Parking. Construction workers traveling by private automobile would primarily park at off-site facilities near the construction site. Within a one-quarter-mile radius of the Project Site, there would be a total of 441 available spaces during the peak-construction period at existing off-site parking facilities.

Based on the projected peak-construction trip estimates for 2016, the peak-construction worker parking demand would be 101 spaces. As shown in Table 13-9¹¹, the construction worker parking demand can be accommodated within the off-site parking facilities. Therefore, no construction-related parking impacts are expected.

Air Quality. Emissions from on-site construction equipment and on-road construction-related vehicles, as well as dust generating construction activities, have the potential to affect air quality. The analysis of potential air quality impacts of the construction of the Proposed Project includes a quantitative analysis of both on-site and on-road sources of air emissions, including

⁶ This table is new to the FEIS.

fugitive dust emissions, and the overall combined impact of both sources, where applicable. As described in greater details below, the Proposed Project would be committed to employing a wide variety of measures that exceed standard construction practices to minimize the emissions of air pollutants and fugitive dust and reduce potential off-site air quality impacts.

Table 13-911. Commuter and Peak-Construction Worker Weekday Parking Analysis by Parking Location and by Available Supply (2016)

Parking Location	Available Supply (2016)	
Availability in Existing Off-Site Parking Facilities ¹	808 Columbus Avenue	76
	750 Columbus Avenue	2
	120 W 97 th Street	9
	50 W 97 th Street	4
	70 W 95 th Street	58
	721 Amsterdam Avenue	6
	9-11 W 100 th Street	17
	801 Amsterdam Avenue	3
	100 W 93 rd Street	67
	215 W 95 th Street	37
	205 W 101 st Street	115
	2561 Broadway	47
Total Parking Supply (2016)	441	
	Peak Construction Worker Demand ²	101
	Total Parking Demand (2016)	101
Notes:		
1. Availability in the existing off-site parking facilities based on No-Build utilization assuming that no facilities would be filled beyond a maximum occupancy of 98 percent.		
2. Peak construction worker demand based on total auto trips arriving to the sites in 2016 (see Table 13-4).		

In general, most construction engines are diesel powered, and produce relatively high levels of nitrogen oxides (“NO_x”) and particulate matter (“PM”). Construction activities also emit fugitive dust. Although diesel engines emit much lower levels of carbon monoxide (“CO”) than gasoline engines, the stationary nature of construction emissions and the large quantity of engines could lead to elevated CO concentrations, and impacts on traffic could increase mobile source-related emissions of CO as well. Therefore, the pollutants analyzed for the construction period are nitrogen dioxide (“NO₂”), particles with an aerodynamic diameter of less than or equal to 10 micrometers (“PM₁₀”), particles with an aerodynamic diameter of less than or equal to 2.5 micrometers (“PM_{2.5}”), and CO. The Proposed Project would commit to the use of ultra-low-sulfur diesel (“ULSD”) for all diesel engines used in the construction of its building, which would result in negligible emissions of sulfur oxides (“SO_x”).

Emission Control Measures. Construction activity in general has the potential to adversely affect air quality as a result of diesel emissions. Measures would be taken to reduce pollutant emissions during construction in accordance with all applicable laws, regulations, and building codes. These include dust suppression measures and the idling restriction for on-road vehicles:

- *Dust Control Measures.* To minimize fugitive dust emissions from construction activities, a strict fugitive dust control plan including a robust watering program would be required as part of contract specifications. For example, stabilized truck exit areas would be established for washing off the wheels of all trucks that exit the construction sites; truck routes within the Project Site would be either watered as needed or, in cases where such route would remain in the same place for an extended duration, the routes would be stabilized, covered with gravel, or temporarily paved to avoid the resuspension of dust; all trucks hauling loose material would be equipped with tight-fitting tailgates and their loads securely covered prior to leaving the Project Site; an on-site vehicular speed limit would be imposed to minimize dust emissions; water sprays would be used for all demolition, excavation, and transfer of soils to ensure that materials would be dampened as necessary to avoid the suspension of dust into the air. Loose materials would be watered, stabilized with chemical suppressing agent, or covered. All measures required by the portion of the *New York City Air Pollution Control Code* regulating construction-related dust emissions would be implemented.
- *Idling Restriction.* In addition to adhering to the local law restricting unnecessary idling on roadways, on-site vehicle idle time ~~will~~would also be restricted to ~~3 minutes~~1 minute for all equipment and vehicles that are not using their engines to operate a loading, unloading, or processing device (e.g., concrete mixing trucks) or otherwise required for the proper operation of the engine.

In addition to the required laws and regulations, the Proposed Project would commit to implementing an emissions reduction program for all construction activities to the extent practicable, consisting of the following components (commitments relating to the items set forth below ~~will~~would be included as part of construction contract specifications):

- *Diesel Equipment Reduction.* Electrically powered equipment would be preferred over diesel-powered and gasoline-powered versions of that equipment to the extent practicable.
- *Clean Fuel.* ULSD would be used exclusively for all diesel engines throughout the construction site.
- *Best Available Tailpipe Reduction Technologies.* Nonroad diesel engines with a power rating of 50 horsepower (“hp”) or greater and controlled truck fleets (i.e., truck fleets under long-term contract with the project) including but not limited to concrete mixing and pumping trucks would utilize the best available tailpipe (“BAT”) technology for reducing diesel particulate matter (“DPM”) emissions. Diesel particulate filters (“DPFs”) have been identified as being the tailpipe technology currently proven to have the highest reduction capability. Construction contracts would specify that all diesel nonroad engines rated at 50 hp or greater would utilize DPFs, either installed by the original equipment manufacturer (“OEM”) or retrofitted. Retrofitted DPFs must be verified by

USEPA or the California Air Resources Board (“CARB”). Active DPFs or other technologies proven to achieve an equivalent reduction may also be used.

- *Utilization of Newer Equipment.* USEPA’s Tier 1 through 4 standards for nonroad engines regulate the emission of criteria pollutants from new engines, including PM, CO, NO_x, and hydrocarbons (“HC”). All nonroad construction equipment with a power rating of 50 hp or greater would meet at least the Tier 3 emissions standard to the extent practicable. Tier 3 NO_x emissions range from 40 to 60 percent lower than Tier 1 emissions and considerably lower than uncontrolled engines. All nonroad engines in the project rated less than 50 hp would meet at least the Tier 2 emissions standard.

Overall, the proposed emission reduction program is expected to significantly reduce pollutant emissions during the construction of the Proposed Project.

Methodology. Chapter 8, “Air Quality”, contains a review of the applicable pollutant regulations, standards, and benchmarks. Construction air quality analysis methodology is presented in the following section.

On-Site Construction Activity Assessment. The illustrative construction schedule and durations as shown in Table 13-2 have been developed with experienced New York City construction managers to serve as the basis of the analyses and is representative of the reasonable worst case for potential impacts. The schedule also allows for reasonable projections to be developed regarding the number of workers, types and number of pieces of equipment, and number of construction vehicles anticipated to be operating during each month of the construction period. Based on the construction schedule and equipment list, a worst-case short-term period and a worst-case year were identified for dispersion modeling of annual and short-term (i.e., 24-hour, 8-hour, and 1-hour) averaging periods. The excavation and foundation task (Month 1 to Month 3) and the 12-month period from Month 1 through Month 12 of construction were identified as the worst-case short-term and annual periods, since these periods would involve the use of heavy diesel equipment, such as excavators and loaders and, therefore, would generate the highest project-wide construction emissions. Broader conclusions regarding potential concentrations during other periods, which were not modeled, are presented as well based on the emissions comparison with the worst-case period results.

Engine Exhaust Emissions. The projected engine usage factors (estimates of the fraction of time engines operate), sizes, types, and numbers of construction equipment were estimated based on the construction activity schedule. Emission factors for NO_x, CO, PM₁₀, and PM_{2.5} from on-site construction engines were developed using USEPA’s NONROAD2008 Emission Model (“NONROAD”). With respect to trucks, emission rates for NO_x, CO, PM₁₀, and PM_{2.5} for truck engines were developed using the EPA mobile source emissions model, MOVES.⁷ A maximum of 3-minute idle time was assumed for truck deliveries.

Based on the previously-mentioned project commitments, emission factors for the construction of the Proposed Project were calculated assuming the exclusive use of ULSD for all

⁷ USEPA, Motor Vehicle Emission Simulator (“MOVES”), User Guide for MOVES2010b, June 2012.

construction engines, the use of Tier 3 or newer equipment with DPFs (OEM or the equivalent tailpipe controls to reduce DPM emissions by at least 90 percent compared with normal private construction practices) on all nonroad construction engines with an engine output rating of 50 hp or greater. All nonroad construction equipment with an engine output of 50 hp or less were assumed to meet the Tier 2 emission standard.

Fugitive Emissions. In addition to engine emissions, PM emissions would also be generated by material handling activities (e.g., loading/drop operations for fill materials and excavate) and truck movement on paved and unpaved surfaces. Estimates of air emissions from these activities were developed based on USEPA procedures delineated in AP-42 Table 13.2.3-1. It was estimated that the planned control of fugitive emissions would reduce PM emissions from such processes by 50 percent.

On-Road Emissions. On-road truck emissions adjacent to the Project Site were included with the on-site dispersion analysis (in addition to on-site truck and nonroad engine activity) in order to address all local project-related emissions cumulatively.

Dispersion Modeling. Projected NO₂, CO, PM₁₀, and PM_{2.5} concentration increments resulting from project construction were predicted using the USEPA/AMS AERMOD dispersion model.⁸ AERMOD is a state-of-the-art dispersion model, applicable to rural and urban areas, flat and complex terrain, surface and elevated releases, and multiple sources. AERMOD is a steady-state plume model that incorporates current concepts with respect to flow and dispersion in complex terrain.

For the short-term model scenarios, all stationary sources that idle in a single location while unloading were simulated as point sources. Other engines, which would move around the site on any given day, were simulated as area sources. In the annual analyses, all sources except the tower crane would move around the site throughout the year and were therefore simulated as area sources.

Meteorological Data. The meteorological data set consisted of ~~five~~5 consecutive years of meteorological surface data from the nearest national weather station collected at LaGuardia Airport (2008–2012) and concurrent upper air data collected in Brookhaven, New York.

Receptor Locations. Discrete receptors (locations in the model where concentrations are predicted) were placed along the sidewalks closest to the construction site that would remain publicly accessible, at residential locations (i.e., PWV buildings to the north and east of the Project Site) and other sensitive uses (i.e., P.S. 163) at both ground-level and elevated locations (e.g., residential windows), and in open spaces (i.e., Happy Warrior Playground and the landscaped areas serving the PWV buildings).

Background Concentrations. To estimate the maximum expected total pollutant concentrations, the calculated impacts from the construction emission sources must be added to a background value that accounts for existing pollutant concentrations from other sources (see

⁸ USEPA, AERMOD: Description of Model Formulation, 454/R-03-004, September 2004; and USEPA, User's Guide for the AMS/USEPA Regulatory Model AERMOD, 454/B-03-001, September 2004 and Addendum December 2006.

Table 13-4012). The background levels are based on concentrations monitored at the nearest NYSDEC ambient air monitoring stations over a recent 5-year period for which data are available (2008-2012), with the exception of PM₁₀, which is based on 3 years of data (2010-2012), consistent with current NYCDEP guidance. Consistent with the NAAQS for each pollutant, for averaging periods shorter than a year, the second highest value is used.

Table 13-4012. Maximum Background Pollutant Concentrations by Pollutant and by Annual and Short-Term Averaging Periods

Pollutant	Average Period	Location	Concentration (µg/m³)	NAAQS (µg/m³)
PM _{2.5}	24-hour	JHS 45, New York	24.0	35
	Annual	JHS 45, New York	9.9	12
PM ₁₀	24-hour	P.S. 19, New York	44.0	150
NO ₂	Annual	Botanical Garden, Bronx	43.1	100
CO	1-Hour	CCNY, New York	2.7	35 ppm
	8-Hour	CCNY, New York	1.8	9 ppm
Source: New York State Air Quality Report Ambient Air Monitoring System, NYSDEC, 2008–2012.				

The 24-hour PM₁₀ background concentration (44 µg/m³) was based on the second-highest concentration measured over the specified period (2010 to 2012).⁹ The annual average NO₂ background value of 43.1 µg/m³ is the highest measured average concentrations over 5 years (2008 to 2012). The 1-hour and 8-hour CO background concentrations used in the analysis, which were based on the highest second-highest concentrations over 5 years (2008 to 2012), were 2.7 ppm and 1.8 ppm, respectively.

PM_{2.5} impacts are assessed on an incremental basis and compared with the PM_{2.5} *de minimis* criteria. The PM_{2.5} 24-hour average background concentration of 24 µg/m³ (based on the 98th percentile concentrations averaged over 2010 to 2012) was used to establish the *de minimis* value, consistent with the background concentration provided for Junior High School (“JHS”) 45 in the *CEQR Technical Manual*. The PM_{2.5} annual background concentration (9.9 µg/m³) was based on the measured annual value averaged over 2010 to 2012.

Construction Air Quality Analysis Results. Maximum predicted concentration increments, and overall concentrations including background concentrations, are presented in Table 13-4413. For PM_{2.5}, monitored concentrations are not added to modeled concentrations from sources, since impacts are determined by comparing the predicted increment from the Proposed Project as compared with the No-Build with the *de minimis* criteria.

As presented in Table 13-4413, there were no predicted 24-hour average PM_{2.5} concentration increments greater than the *de minimis* threshold value of 5.5 µg/m³. The maximum predicted 24-hour average PM_{2.5} incremental concentration (5.0 µg/m³) occurred at a West 97th Street sidewalk receptor location immediately adjacent to the construction. It should

⁹ Consistent with how the NAAQS is defined, for averaging periods (i.e., 1-hour, 8-hour, 24-hour) shorter than a year, the second highest value is used.

be noted that the maximum increments, predicted at sidewalks and covered walkways adjacent to construction, are overstated, since they do not include the effect of the solid fence and sidewalk protection on mixing. In addition, the location of the maximum 24-hour average increments would vary based on the location of the sources, which would move throughout the site over time. Nevertheless, the maximum 24-hour average concentration increment was predicted to be less than the applicable *de minimis* threshold value.

Table 13-4113. Maximum Predicted Pollutant Concentrations from Construction Site Sources ($\mu\text{g}/\text{m}^3$) by Pollutant and Receptor Location

Pollutant	Averaging Period	No-Build	Proposed Actions	Increment	De Minimis Threshold	NAAQS
P.S. 163						
PM _{2.5}	24-hour	—	—	3.3	5.5	35
	Annual Local	—	—	0.06	0.3	12
PM ₁₀	24-hour	44.0	13.2	57.2	—	150
NO ₂	Annual	43.1	1.4	44.5	—	100
CO	1-hour	2.7 ppm	23.3 ppm	26.0 ppm	—	35 ppm
	8-hour	1.8 ppm	3.7 ppm	5.5 ppm	—	9 ppm
Residences or Open Space						
PM _{2.5}	24-hour	—	—	3.5	5.5	35
	Annual Local	—	—	0.14	0.3	12
PM ₁₀	24-hour	44.0	15.9	59.9	—	150
NO ₂	Annual	43.1	3.4	46.5	—	100
CO	1-hour	2.7 ppm	23.6 ppm	26.3 ppm	—	35 ppm
	8-hour	1.8 ppm	4.2 ppm	6.0 ppm	—	9 ppm
Sidewalks and Covered Walkways Adjacent to Construction						
PM _{2.5}	24-hour	—	—	5.0	5.5	35
	Annual Local	—	—	0.26	0.3	12
PM ₁₀	24-hour	44.0	16.5	60.5	—	150
NO ₂	Annual	43.1	7.5	50.6	—	100
CO	1-hour	2.7 ppm	27.4 ppm	30.1 ppm	—	35 ppm
	8-hour	1.8 ppm	7.0 ppm	8.8 ppm	—	9 ppm
Notes:						
-Results for any other time period, or locations other than these sites, would be lower.						
-PM _{2.5} concentration increments were compared with threshold values. Total concentrations for PM ₁₀ , NO ₂ , and CO were compared with the NAAQS.						
-The maximum predicted neighborhood-scale annual average PM _{2.5} concentration would be 0.004 $\mu\text{g}/\text{m}^3$ — lower than the <i>de minimis</i> threshold level of 0.1 $\mu\text{g}/\text{m}^3$.						

The maximum predicted 24-hour average PM_{2.5} incremental concentration (3.5 $\mu\text{g}/\text{m}^3$) at a sensitive receptor location (e.g., residences, academic building, or open space locations) occurred at the residential building located to the south of the Project Site located at 164 West

97th Street (West Gate Apartments), well below the *de minimis* threshold value of 5.5 $\mu\text{g}/\text{m}^3$. The maximum 24-hour average $\text{PM}_{2.5}$ incremental concentration at the neighboring PWV buildings was predicted to be 3.2 $\mu\text{g}/\text{m}^3$, while the maximum predicted incremental concentrations at P.S. 163 and the nearby Happy Warrior Playground were 3.3 $\mu\text{g}/\text{m}^3$ and 0.9 $\mu\text{g}/\text{m}^3$, respectively, all well below the *de minimis* threshold value of 5.5 $\mu\text{g}/\text{m}^3$.

As presented in Table 13-413, the maximum predicted local annual average $\text{PM}_{2.5}$ incremental concentration would be 0.26 $\mu\text{g}/\text{m}^3$, which is less than the applicable *de minimis* threshold value of 0.30 $\mu\text{g}/\text{m}^3$. The maximum predicted neighborhood-scale annual average $\text{PM}_{2.5}$ concentration would be 0.004 $\mu\text{g}/\text{m}^3$ — lower than the *de minimis* threshold level of 0.1 $\mu\text{g}/\text{m}^3$. In addition, the maximum predicted total concentrations of PM_{10} , annual-average NO_2 , and CO would not exceed the NAAQS.

These maximum increments were computed for the peak-construction period; for other construction time periods with lesser emissions, the potential 24-hour increments would be less.

Conclusions. Measures would be taken to reduce on-site pollutant emissions during construction in accordance with all applicable laws, regulations, and building codes. These include dust suppression measures and the idling restriction for on-road vehicles. In addition to the required laws and regulations, the Proposed Project would commit to a robust emissions reduction program, including diesel equipment reduction, the use of ULSD, best available tailpipe reduction technologies, and utilization of newer equipment. With the implementation of these emission reduction measures, a detailed analysis of construction emissions determined that $\text{PM}_{2.5}$, PM_{10} , annual-average NO_2 , and CO concentrations would be below their corresponding *de minimis* thresholds or NAAQS, respectively.

Noise. Impacts on community noise levels during construction would include noise from the operation of construction equipment and noise from construction and delivery vehicles traveling to and from the site. Noise and vibration levels at a given location are dependent on the type and quantity of construction equipment being operated, the acoustical utilization factor of the equipment (i.e., the percentage of time a piece of equipment is operating), the distance from the construction site, and any shielding effects (from structures such as buildings, walls, or barriers). Noise levels caused by construction activities would vary widely, depending on the stage of construction (i.e., structure rehabilitation, interior fit out, etc.) and the location of the construction activities relative to noise-sensitive receptor locations. The most significant construction noise sources are expected to be the operation of pile driver, tower crane, pavement breakers, and concrete pumps, as well as movements of trucks to and from the Project Site.

Construction noise is regulated by the requirements of the *New York City Noise Control Code* (also known as Chapter 24 of the *Administrative Code of the City of New York*, or Local Law 113), the NYCDEP Notice of Adoption of Rules for Citywide Construction Noise Mitigation (also known as Chapter 28), and the USEPA's noise emission standards. These local and federal requirements mandate that specific construction equipment and motor vehicles meet specified noise emission standards; that construction activities be limited to weekdays between the hours of 7:00 a.m. and 6:00 p.m.; and that construction materials be handled and transported in such a manner as not to create unnecessary noise. As described above, for weekend and after hour work, permits would be required to be obtained, as specified in the *New York City Noise*

Control Code. As part of the *New York City Noise Control Code*, a site-specific noise mitigation plan would be developed and implemented that may include source controls, path controls, and receiver controls.

Construction Noise Impact Criteria. The *CEQR Technical Manual*, as described on pages 22-1 and 22-2 divides construction duration into “short-term (less than ~~two~~two years) and long-term (~~two~~two or more years)” and states that impacts resulting from short-term construction generally do not require detailed assessment. This has typically been interpreted to mean that construction noise would generally only have a significant impact on sensitive receptors only when the activity with the potential to create high noise levels (the “intensity”) would occur continuously for ~~two~~two or more years (the “duration”).¹⁰ However, also as described on page 22-1 of the *CEQR Technical Manual*, there are instances where a potential impact may be of short duration but nonetheless significant, because it raises specific issues of concern.

The *CEQR Technical Manual* states on page 22-13 that the impact criteria for vehicular sources, using the No-Build noise level as the baseline, should be used for assessing construction noise impacts. As recommended in the *CEQR Technical Manual*, this study uses the following criteria to define a significant adverse noise impact from mobile and on-site construction activities:

- If the No-Build noise level is less than 60 dBA $L_{eq(1)}$, a 5 dBA $L_{eq(1)}$ or greater increase would be considered significant.
- If the No-Build noise level is between 60 dBA $L_{eq(1)}$ and 62 dBA $L_{eq(1)}$, a resultant $L_{eq(1)}$ of 65 dBA or greater would be considered a significant increase.
- If the No-Build noise level is equal to or greater than 62 dBA $L_{eq(1)}$, or if the analysis period is a nighttime period (defined in the *CEQR* criteria as being between 10:00 p.m. and 7:00 a.m.), the incremental significant impact threshold would be 3 dBA $L_{eq(1)}$.

Noise Analysis Fundamentals. Construction of the Proposed Project would be expected to last only approximately 25 months (excluding commissioning, which does not have the potential to result in elevated noise levels at adjacent receptors), and the construction stages with the greatest potential to result in noise level increases (i.e., excavation and foundation and superstructure construction) would last only approximately 9 months. The Proposed Project’s construction would consequently fall into the short-term duration category according to the *CEQR Technical Manual* definition as described above. However, also as described in the *CEQR Technical Manual*, “a shorter term construction phase may affect a highly-sensitive location (such as schools, hospitals, etc.), warranting further analysis.”¹¹ Because P.S. 163 is located immediately adjacent to the Project Site and would experience construction noise associated with the Proposed Project, a detailed analysis of construction noise was conducted to quantify the magnitude and duration of noise level increases resulting from construction of the Proposed Project.

¹⁰ See page 22-1 of *CEQR Technical Manual* in the definition of “Construction Duration.”

¹¹ *Ibid.*, p. 22-2.

Construction activities for the Proposed Project would be expected to result in increased noise levels as a result of: (1) the operation of construction equipment on site; and (2) the movement of construction-related vehicles (i.e., worker trips, and material and equipment trips) on the roadways to and from the Project Site. The effect of each of these noise sources was evaluated. The results presented below show the effects of construction activities (i.e., noise due to both on-site construction equipment and construction-related vehicle operation) and the total cumulative impacts due to operational effects (caused by project-generated vehicular trips) and construction effects (as construction proceeds on uncompleted components of the project).

Noise from the operation of construction equipment on-site at a specific receptor location near a construction site is generally calculated by computing the sum of the noise produced by all pieces of equipment operating at the construction site. For each piece of equipment, the noise level at a receptor site is a function of the following:

- The noise emission level of the equipment;
- A usage factor, which accounts for the percentage of time the equipment is operating at full power;
- The distance between the piece of equipment and the receptor;
- Topography and ground effects; and
- Shielding.

Similarly, noise levels due to construction-related traffic are a function of the following:

- The noise emission levels of the type of vehicle (e.g., auto, light-duty truck, heavy-duty truck, bus, etc.);
- Volume of vehicular traffic on each roadway segment;
- Vehicular speed;
- The distance between the roadway and the receptor;
- Topography and ground effects; and
- Shielding.

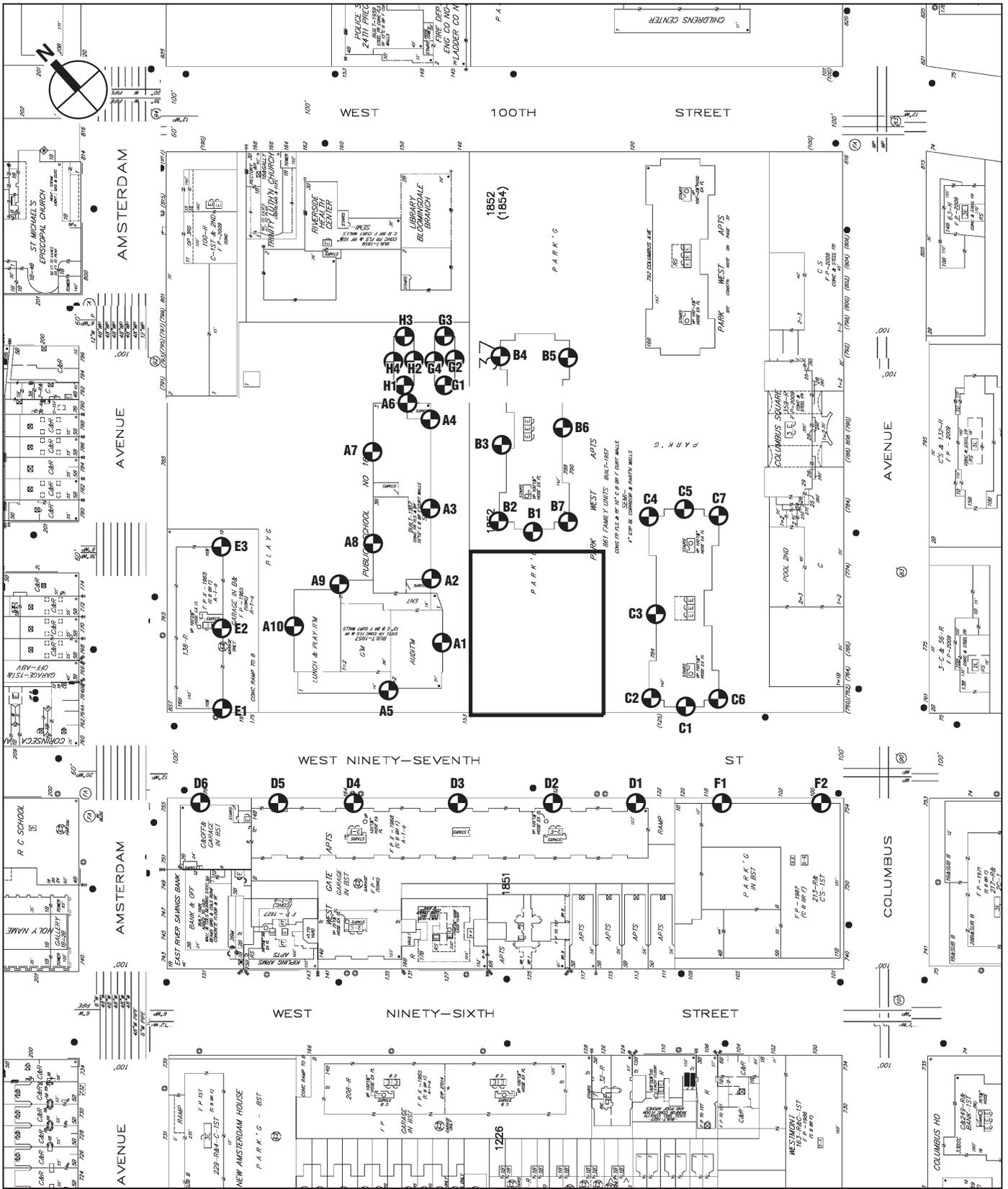
Construction Noise Modeling. Noise effects from construction activities were evaluated using the Computer Aided Noise Abatement (“CadnaA”) model, a computerized model developed by DataKustik for noise prediction and assessment. The model can be used for the analysis of a wide variety of noise sources, including stationary sources (e.g., construction equipment, industrial equipment, power generation equipment), transportation sources (e.g., roads, highways, railroad lines, busways, airports), and other specialized sources (e.g., sporting facilities). The model takes into account the reference sound pressure levels of the noise sources at 50 feet, attenuation with distance, ground contours, reflections from barriers and structures, attenuation due to shielding, etc. The CadnaA model is based on the acoustic propagation standards promulgated in International Standard ISO 9613-2. This standard is currently under review for adoption by the American National Standards Institute (“ANSI”) as an American Standard. The CadnaA model is a state-of-the-art tool for noise analysis and is approved for construction noise level prediction by the *CEQR Technical Manual*.

Geographic input data used with the CadnaA model included CAD drawings that defined site work areas, adjacent building footprints and heights, locations of streets, and locations of sensitive receptors. For each analysis period, the geographic location and operational characteristics — including equipment usage rates (percentage of time operating at full power) for each piece of construction equipment operating at the Project Site, as well as noise control measures — were input to the model. In addition, reflections and shielding by barriers erected on the construction site, and shielding from both adjacent buildings and project buildings as they are constructed, were accounted for in the model. In addition, construction-related vehicles were assigned to the adjacent roadways. The model produced A-weighted $L_{eq(1)}$ noise levels at each receptor location for each analysis period, as well as the contribution from each noise source.

Determination of No-Build and Nonconstruction Noise Levels. Noise generated by construction activities is added to noise generated by nonconstruction traffic on adjacent roadways in order to determine the total noise levels at each receptor location. No-Build levels would be expected to be similar to existing noise levels in the study area, because no substantial increases in traffic are predicted to occur in the No-Build Condition. Consequently, existing noise levels were conservatively used as the baseline noise levels for determining construction-generated noise level increases. Existing noise levels at the analysis receptors were determined by:

- Performing noise measurements at various at-grade locations;
- Calculating noise levels at the receptor sites and measurement locations using the CadnaA model with existing site geometry and existing traffic on adjacent roadways as inputs;
- Determining adjustment factors based on the difference between the measured and calculated existing noise levels at the measurement locations; and
- Applying the adjustment factors to the calculated existing noise levels at the construction noise receptors.

Existing noise levels were measured at 6 locations near or adjacent to the project site. These results of these existing noise level measurements are shown in Table 13-14. The measurement locations are shown in Figure 13-10.



- Project Site
- A1 Noise Receptor Site

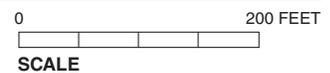


Table 13-14. Existing Noise Levels by Site, Measurement Location and by Sound Level Descriptors (L_{eq} , L_1 , L_{10} , L_{50} and L_{90} in dBA)

<u>Site</u>	<u>Measurement Location</u>	<u>L_{eq}</u>	<u>L_1</u>	<u>L_{10}</u>	<u>L_{50}</u>	<u>L_{90}</u>
<u>C1</u>	<u>South Side of Parking Lot at 125 West 97th Street</u>	<u>61.3</u>	<u>68.4</u>	<u>63.9</u>	<u>59.7</u>	<u>56.7</u>
<u>C2</u>	<u>North Side of Parking Lot at 125 West 97th Street</u>	<u>58.5</u>	<u>63.7</u>	<u>60.8</u>	<u>57.3</u>	<u>55.1</u>
<u>C3</u>	<u>South Façade of P.S. 163 Annex Trailers</u>	<u>61.0</u>	<u>70.2</u>	<u>62.7</u>	<u>60.5</u>	<u>59.0</u>
<u>C4</u>	<u>North Façade of P.S. 163</u>	<u>58.4</u>	<u>68.4</u>	<u>60.2</u>	<u>57.6</u>	<u>56.3</u>
<u>C5</u>	<u>West Façade of P.S. 163</u>	<u>61.1</u>	<u>67.0</u>	<u>62.8</u>	<u>60.4</u>	<u>58.7</u>
<u>C6</u>	<u>East Façade of P.S. 163</u>	<u>59.6</u>	<u>61.5</u>	<u>60.2</u>	<u>59.5</u>	<u>59.0</u>
Notes:	Existing noise levels at Site 2 during the a.m. and midday peak hours were determined based on measurements at Site 1 and the difference between noise levels at Site 1 and Site 2 from simultaneous measurements during the p.m. peak hour. Measurements were conducted by the AKRF Acoustics Department on June 5 and June 6, 2013.					

Analysis Periods. As described above, construction activities are expected to take place over a period of about 2 years (i.e., from about 2014 through 2016). Except for unusual circumstances construction activities would occur on weekdays only. Therefore, construction noise analyses were performed only for the weekday periods.

As described above, the illustrative construction schedule and durations have been developed with an experienced New York City construction manager to serve as the basis of the analyses and is representative of the reasonable worst case for potential impacts. The schedule also allowed for reasonable projections to be developed regarding the number of workers, types and number of pieces of equipment, and number of construction vehicles anticipated to be operating during each month of the construction period. Five months during the construction period (i.e., 2014-2016) were selected for analysis based on the construction schedule and equipment list. These months are representative of the range of construction activities expected to occur over the course of construction of the proposed nursing care facility. To be conservative, the noise analysis assumed that both peak on-site construction activities and peak-construction-related traffic conditions occurred simultaneously.

Based on the 5 months selected for analysis, noise levels throughout the construction period were determined, which allowed for the calculation of the magnitude and duration of noise level increments at each receptor location resulting from construction of the proposed nursing care facility.

Noise Reduction Measures. Construction of the Proposed Project would be required to follow the requirements of the *New York City Noise Control Code* for construction noise control measures. Specific noise control measures would be described in a noise mitigation plan required under the *New York City Noise Code*. These measures would include a variety of source and path controls.

The Proposed Project would be committed to taking a proactive approach during construction, which would employ a wide variety of measures that exceed standard construction practices, to minimize construction noise and reduce potential off-site noise impacts. The additional noise control measures, which are described in detail below, are designed to reduce

the amount of noise experienced at nearby receptors (including residences, schools, and open spaces) by decreasing the amount of noise produced by on-site equipment and by shielding the receptors from the noise-producing activities and equipment. These additional measures include alternate construction equipment and/or practices as well as additional or improved construction noise barriers.

In terms of source controls (i.e., reducing noise levels at the source or during the most sensitive time periods), the following measures would be implemented:

- Equipment that meets the sound level standards specified in Subchapter 5 of the *New York City Noise Control Code* would be used from the start of construction. Table 13-~~12~~15 shows the noise levels for typical construction equipment and the mandated noise levels for the equipment that would be used for construction of the Proposed Project.
- As early in the construction period as logistics would allow, diesel- or gas-powered equipment would be replaced with electrical-powered equipment such as welders, water pumps, bench saws, and table saws (i.e., early electrification) to the extent feasible and practicable.
- Where feasible and practical, the construction site would be configured to minimize back-up alarm noise. In addition, all trucks would not be allowed to idle more than ~~3 minutes~~ 1 minute at the construction site based upon New York City Local Law.
- Contractors and subcontractors would be required to properly maintain their equipment and mufflers.

In terms of path controls (e.g., placement of equipment, implementation of barriers or enclosures between equipment and sensitive receptors), the following measures for construction would be implemented to the extent feasible and practical:

- Where logistics allow, noisy equipment, such as pile drivers, cranes, concrete pumps, concrete trucks, and delivery trucks, would be located away from sensitive receptor locations.
- A 16-foot-high noise barrier would be installed on the west side of the Project site facing P.S. 163 and 10-foot, cantilevered, acoustically-treated noise barriers constructed from plywood or other materials would be utilized to provide shielding (typically construction sites utilize an 8-foot-high standard barrier) during excavation and foundation activities; during other times of the construction period, 8-foot-high noise barriers constructed from plywood would be utilized on the northern, eastern, and southern sides of the Project Site and a ~~12~~16-foot sidewalk bridge constructed from plywood would be utilized on the western side of the Project Site (i.e., facing P.S. 163); and
- Path noise control measures (i.e., portable noise barriers, panels, enclosures, and acoustical tents, where feasible) would be used for certain dominant noise equipment to the extent feasible and practical (i.e., cranes

and generators). These barriers are conservatively assumed to offer only a 10-dBA reduction in noise levels for each piece of equipment to which they are applied, as shown in Table 13-12~~15~~. The details for construction of portable noise barriers, enclosures, tents, etc. are based upon NYCDEP’s rules for Citywide Construction Noise Mitigation.

Receptor Sites. Two noise measurement locations (i.e., Site 1 and Site 2) were selected at the Project Site to determine the baseline existing noise levels, and 48 receptor sites (i.e., Sites A1 to H4) close to the project area (including the immediately adjacent P.S. 163) were selected as discrete noise receptor sites for the construction noise analysis. The receptor sites were located adjacent to the Project Site at the location of a residence or other noise-sensitive use. At some buildings, multiple building façades were analyzed. At high-rise buildings, noise receptors were selected at multiple elevations. Figure 13-10 shows the 2 noise measurement locations and the 30 noise receptor sites, and Table 13-16 lists the associated land use at each location/site. The receptor sites selected for detailed analysis are representative of other noise receptors in the immediate project area and are the locations where maximum project impacts due to construction noise would be expected.

Table 13-12~~15~~. Typical Construction Equipment Noise Emission Levels (dBA) by Type of Construction Equipment

Type of Construction Equipment	NYCDEP and FTA Typical Noise Level at 50 feet ¹	Noise Level with Path Controls at 50 feet ²
Backhoe/Loader	80	
Compactors	80	
Compressors	58	
Concrete Pump	82	
Concrete Vibrator	80	
Concrete Saw	90	
Concrete Trucks	85	
Cranes (Tower Cranes)	85	75
Delivery Trucks	84	
Dump Trucks	84	
Excavator	85	
Generators	82	72
Hoe Ram	90	
Hoist	85	
Impact Pile Driver	95	
Jackhammers / Pavement Breakers	71	
Pumps	77	
Rebar Bender	80	
Rivet Buster / Chipping Gun	85	
Welding Machines	73	

Notes:
¹ Sources: Citywide Construction Noise Mitigation, Chapter 28, Department of Environmental Protection of New York City, 2007. Transit Noise and Vibration Impact Assessment, FTA, May 2006.
² Path controls include portable noise barriers, enclosures, acoustical panels, and curtains, whichever feasible and practical.
³ Source: Kessler, Frederick M., “Noise Control for Construction Equipment and Construction Sites,” report for Hydro Quebec.

Table 13-1316. Noise Receptor Locations by Receptor, and by Location and Associated Land Use

Receptor	Location	Associated Land Use
1	South Side of Parking Lot on West 97 th Street	Future Residential
2	North Side of Parking Lot on West 97 th Street	Future Residential
A1-A5A10	163 West 97 th Street (P.S. 163)	Institutional
B1-B7	790788 Columbus Avenue	Residential
C1-C7	125 West 97 th Street784 Columbus Avenue	Residential
D1-D6	122 West 97 th Street	Residential
E1-E3E5	181 West 97 th Street	Residential
F1-F2F5	755 Amsterdam Avenue	Residential / Commercial
G1-G4	P.S. 163 Annex East Trailer	Institutional
H1-H4	P.S. 163 Annex West Trailer	Institutional

~~30 receptor sites (i.e., Sites A1 to F2) close to the project area (including the immediately adjacent P.S. 163) were selected as discrete noise receptor sites for the construction noise analysis.~~

~~Figure 10-1 shows the 2 noise measurement locations and Figure 13-7 shows the 30 noise receptor sites, and Table 13-13 lists the associated land use at each location/site.~~

Construction Noise Analysis Results – Cumulative Analysis. Using the methodology described above, and considering the noise abatement measures from path controls specified above, cumulative noise analyses were performed to determine maximum 1-hour equivalent ($L_{eq(1)}$) noise levels that would be expected to occur during 5 individual months during the construction period, including the month when peak construction activity would be expected and the month when the least construction activity would be expected. This resulted in a predicted range of peak hourly construction noise levels for each year of the construction period.

The noise analysis results in Appendix ~~DE~~ show that predicted noise levels due to construction-related activities would result in increases in noise levels that would exceed the *CEQR Technical Manual* impact criteria during ~~one~~ 1 or more months at 28 of the ~~3048~~ 3048 receptor sites (i.e., A1-A5, A9, A10, B1-B7, C1-~~C4~~, C6, D1-D6, E1-E3, and F1-F2, G1-G4, H1-H4).

For impact determination purposes, the significance of adverse noise impacts is determined based on whether predicted incremental noise levels at sensitive receptor locations would be greater than the impact criteria suggested in the *CEQR Technical Manual* for 2 consecutive years or more, although, also as described on page 22-1 of the *CEQR Technical Manual*, there are instances where a potential impact may be of short duration but nonetheless significant, because it raises specific issues of concern.. While increases exceeding the *CEQR* impact criteria for less than 2 years may be noisy and intrusive, they are not considered to be significant adverse noise impacts using the *CEQR Technical Manual* methodology.

The noise analysis results show that predicted noise levels would exceed the *CEQR* impact criteria during 2 or more years on ~~one~~ 1 or more floors ~~at~~ directly outside 6 of the ~~3048~~ 3048 receptor sites locations (i.e., C2, D1-D4, and F1). Table 13-~~14~~ 17 summarizes analysis results where predicted noise level increases exceed the *CEQR* impact criteria for 2 or more consecutive years (additional details of the construction analysis are presented in Appendix ~~DE~~). Table 13-

1417 shows the analysis results at groups of floors on each of the buildings predicted to experience exceedances of *CEQR* impact criteria during 2 or more years, including the maximum predicted noise level increase resulting from construction during each of the analysis periods, and the duration of the construction stage represented by the analysis period. The results are separated into groups of 5 or fewer floors of each building.

The conceptual schedule on which the noise analysis was based represented a conservative potential timeline for construction that tended to show the most construction activity and the most construction equipment operating simultaneously, the conditions of which would result in the largest increase in noise levels at the nearby receptors.

As outlined above in the “Analysis Periods” section, the construction noise analysis was performed using 5 months of the construction period that are anticipated to result in the respective maximum and minimum peak hourly construction noise levels. The analysis conservatively assumed that the worst-case month would represent construction levels in the subsequent months, until the next analyzed month. During times of less intense construction activity, construction noise levels are anticipated to be less. For instance, pile driving would be expected to last only 2 months, and even shorter durations for each pile location within the Project Site. Consequently, an individual receptor location would experience pile driving noise for only a limited period of time out of the construction period. Additionally, rock excavation using hydraulic break rams at the Project Site would be expected to last only 2 months, and even shorter durations for excavation area within the building site. Consequently, an individual receptor location would experience hydraulic break ram noise for only a limited period of time out of the construction period. Similarly, excavators, concrete saws, and other noise-intensive equipment would also not operate throughout the construction period, but would function in individual locations only for limited periods of time. The construction analysis considers a reasonable worst-case scenario with all mobile equipment in the locations that would tend to generate the most noise at the adjacent receptors (see “Analysis Periods” section above). Such a scenario, and the high noise levels associated with it, as have been examined in this noise analysis, would be likely to occur only during limited times throughout the construction period, and thus represent a conservative analysis.

At exterior façade locations predicted to experience an exceedance of the *CEQR Technical Manual* impact criteria, the exceedances would be due principally to noise generated by on-site construction activities (rather than construction-related traffic). As previously discussed, this noise analysis examined the reasonable worst-case, peak-hourly noise levels that would result from construction in an analyzed month and, consequently, is conservative in predicting significant increase in noise levels. Typically, the loudest hourly noise level during each month of construction would not persist throughout the entire month. Furthermore, this analysis is based on a conceptual site plan and construction schedule. It is possible that the actual construction noise may be of lesser magnitude.

Table 13-1417. Locations Where Exterior Noise Increases Exceed CEQR Guidance Criteria for Two or More Years by Building/Location and by Maximum Increase in dBA

Building /Location	Associated Land Use	Total Stories	Façade	Associated Receptor(s)	Impacted Floor(s)	Maximum Increase in dBA				
						Excavation/ Foundation (3 months) ¹	Super-structure (6 months) ¹	Exterior Façade/ Interior Fit Out (2 months) ¹	Interior Fit Out (7 months) ¹	Interior Fit-Out/Site Work (3 months) ¹
125 West 97 th Street 784 Columbus Avenue (Park West Village Building East of Project Site)	Residential	16	South/West Within 50 feet of Southwest Corner	C2	3-5	14.5	14.2	11.4	3.49	15.28
					6-10	15.8	14.4	11.2	3.49	14.98
					11-15	15	14.4	10.6	3.34	14.08
					4-6	15.9	14.4	10.2	3.2	13.0
122 West 97 th Street (Residential Building South of Project Site)	Residential	13	North Except for Western Most Portion	D1, D2, D3, D4	3-5	21.4	18.3	12.39	4.26	15.78
					6-10	21.3	18.16.8	13.49	6.05.2	16.98
					11-13	20.5	18.8	18.1	13.59	6.37
110 West 97 th Street (Residential Building Southeast of Project Site)	Residential	12	West Half of North Façade	F1	12	14	12.4	9.3	3.04	11.41

⁽¹⁾ See "Analysis Periods" section above.

The exterior façade locations predicted to experience exceedances of *CEQR Technical Manual* impact criteria are at the upper floors (meaning the floors above the level of the construction site perimeter fences, typically the third floor of a building and higher) of buildings immediately adjacent to the Project Site. At these locations, noise levels in the No-Build Condition would be particularly low because of their distance from adjacent roadways and the relatively low level of traffic on the roadways. These low noise baseline levels result in higher predicted increases in noise level during construction. However, the total noise levels during most of the construction period would be moderate. Specifically, at the locations shown in Table 13-14 on the project block predicted to experience significant adverse construction noise impacts, absolute L₁₀₍₁₎ noise levels would be in the high 60s to low 70s dBA. This would be comparable to the existing noise levels of at-grade locations along Columbus or Amsterdam Avenues during the day.

Based on the locations outlined above in Table 13-1417 where predicted noise level increases exceed the *CEQR Technical Manual* impact criteria for 2 of more consecutive years, a visual survey was performed to identify which locations may not currently have double-glazed windows and/or a means of alternate ventilation, and which locations may have balconies, whose exterior space would have the potential to experience impact. For the visual survey, each façade of each building predicted to experience 2 or more consecutive years of significant noise level increase was inspected. The window types were determined based on the condition, thickness, and material of the window frame, as well as the size of the individual glass panes and the general condition of the glass. The type of alternate means of ventilation was determined by the

size, shape, and number of visible air conditioners or louvers on the building facades, as well as any visible cooling towers, air handlers, or other identifiable heating, ventilation and air conditioning (“HVAC”) equipment on the building roof that was visible from publicly-accessible locations or aerial photographs.

The buildings listed in Table 13-4417 have double-glazed windows and alternate ventilation (i.e., air conditioners). For buildings with double-glazed windows and well-sealed, through-the-wall/sleeve/packaged terminal air conditioners (“PTACs”), interior noise levels would be approximately 25 to 30 dBA less than exterior noise levels. The typical attenuation provided by double-glazed windows and the alternate ventilation outlined above would be expected to result in interior noise levels during most of the time that are below 45 dBA $L_{10(1)}$ (the *CEQR* guidance acceptable interior noise level criteria). However, although these structures have double-glazed windows and alternate ventilation, during some limited time periods construction activities may result in interior noise levels that would be above the 45 dBA $L_{10(1)}$ noise level recommended by *CEQR Technical Manual* for these uses.

Additionally, two buildings (i.e., 784 Columbus Avenue and 122 West 97th Street) listed in Table 13-4417 have outdoor balconies, which would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. During the loudest periods of construction, noise level increases resulting from construction at these balconies would range from ~~14.5~~13.9 to ~~21.4~~18.8 dBA, with absolute noise levels up to ~~88.1~~87.7 dBA. Consequently, balconies on various floors may experience significant noise impacts due to construction for limited portions of the construction period. However, it should be noted that even during the portions of the construction period that would generate the most noise at these balconies, the balconies could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g. during late afternoon, nighttime, and on weekends. At these outdoor balconies, there would be no feasible or practicable ~~mitigation way~~ to mitigate the construction noise impacts. Therefore, these balconies would be considered to experience unmitigated significant noise impacts as a result of construction.

As shown in Table 13-4417, the noise level increments at these balconies are highest during excavation/foundation activities (3 months), superstructure construction (6 months), and when ~~two~~ construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that just barely exceed the *CEQR Technical Manual* impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. Due to relatively low existing levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

Construction Noise Analysis Results at P.S. 163. With this conservative analysis, the east and south façades of the immediately adjacent P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during some construction activities. Construction noise levels would exceed the *CEQR* guidance noise level impact criteria during the

excavation and foundation activities (3 months), superstructure construction (6 months), and when ~~two~~ construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction with interior fit-out activities and 3 months for interior fit-out activities with site work). During the excavation/foundation stage of construction, the maximum increase in hourly noise levels would range from ~~9.65.0~~ dBA to ~~21.217.5~~ dBA, with absolute noise levels up to ~~79.577.2~~ dBA. During superstructure construction, the maximum increase in hourly noise levels would range from ~~9.83.9~~ dBA to ~~24.19.9~~ dBA, with absolute noise levels up to ~~81.071.7~~ dBA. The higher end of the expected increases in maximum 1-hour noise levels would potentially occur during the excavation and foundation activities, and the portion of superstructure construction that would take place when the lower floors are being constructed. As the work progresses in height to the upper floors of the Proposed Project, noise levels would decrease with the greater distance to the noise sources. During the overlap periods of the construction schedule when more than ~~one~~ stage of construction would occur simultaneously, the maximum increase in hourly noise levels would range from ~~3.73.4~~ dBA to ~~8.67.5~~ dBA, with absolute noise levels up to ~~72.471.8~~ dBA. The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that do not exceed the *CEQR Technical Manual* noise level impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. During this time, the maximum increase in hourly noise levels would range from 0.1 dBA to ~~4.61.1~~ dBA, which would be considered imperceptible, with absolute noise levels up to ~~65.965.4~~ dBA. The above noise level increments resulting from construction refer to the increases predicted to occur at various locations of the school during the single loudest hour throughout each phase of construction. The peak 1-hour noise level is the metric recommended by the *CEQR Technical Manual* for construction noise analysis, but noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at these maximum values.

The noise analysis considers the peak hourly noise level in accordance with the methodology prescribed by the *CEQR Technical Manual*. The peak hourly noise level increment at P.S. 163 during the excavation/foundation stage of construction would be up to ~~21.217.5~~ dBA and maximum absolute noise level would be ~~79.577.2~~ dBA, but during the hours when dominant pieces of equipment such as the hydraulic break ram, crane, and impact pile driver are not operating, the noise levels would be up to approximately 45 dBA lower, resulting in noise level increments up to ~~17.312.6~~ dBA and absolute noise levels up to ~~75.973.5~~ dBA. ~~The peak hourly noise level increment at P.S. 163 during the superstructure construction stage of construction would be up to 24.1 dBA and maximum absolute noise level would be 81.0 dBA, but during the hours when dominant pieces of equipment such as the crane and concrete vibrators are not operating, the noise levels would be up to approximately 3 dBA lower, resulting in noise level increments up to 21.1 dBA and absolute noise levels up to 78.0 dBA.~~ These off-peak hour noise levels still include many pieces of construction equipment operating simultaneously on the site but demonstrate the lower noise levels that would occur in the absence of some intermittently used construction equipment.

Additionally, top floor windows of the lunch/play room along the west façade of P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during the peak hour of the excavation/foundation stage of construction (3 months), and the peak hour of the overlap between the exterior façade and interior fit-out stages of construction (2 months). However, for each of these construction stages, noise levels during the hours when

dominant pieces of equipment such as the hydraulic break ram, crane, impact pile driver, or concrete vibrator are not operating, noise levels at these locations would not experience noise levels in excess of CEQR Technical Manual noise level impact criteria.

In response to public comment, the FEIS construction analysis added discrete noise analysis locations at the P.S. 163 trailers. Analysis for the trailers included existing noise level measurements and calculations of construction noise levels during construction of the Proposed Project. The detailed construction noise analysis at the trailers showed lower noise level increments there than at the P.S. 163 main building. The maximum predicted construction noise increment was 7.3 dBA, and noise resulting from construction was predicted to exceed CEQR Technical Manual impact criteria only during the excavation and foundation work (3 months) and overlap between exterior façade and interior finishing work (2 months). Maximum exterior L_{10} noise levels at the trailers would not exceed 70 dBA, which would be considered “marginally acceptable” according to CEQR Technical Manual noise exposure criteria. With approximately 25 dBA of window/wall attenuation provided by the trailers’ façades, interior noise levels inside the trailers during construction would be less than the 45 dBA threshold considered acceptable for classroom use.

While there would be periods of the construction when P.S. 163 experiences noise level increments in excess of the CEQR Technical Manual impact criteria and that would be intrusive and noisy, the duration of the exceedances and the absolute value of the noise levels at the school were also considered in determining whether or not the construction noise at P.S. 163 would constitute a significant adverse impact.

The construction noise analysis predicts that construction of the Proposed Project would result in noise level increments exceeding the CEQR Technical Manual impact criteria for no more than 9 consecutive months (3 months of excavation and foundation work and 6 months of superstructure) and no more than 14 total months (3 months of excavation and foundation work, 6 months of superstructure, exterior façade construction with interior fit-out activities, and 3 months of interior fit-out activities with site work). This period of time would be less than 24 or more consecutive months. Additionally, absolute noise levels at the school’s exterior facade during the loudest periods of construction would be expected to range from the low to high 70s dBA to the low 80s dBA. Noise levels of this magnitude are similar to noise levels on busy New York City streets. ~~Currently, the school’s east and south façades include single paned~~ The project sponsor would provide acoustical interior windows and for classrooms on the east façade of P.S. 163 facing the Project Site. The classrooms on the east façade of P.S. 163 currently have window air conditioners, which would be conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor would make window air conditioning units available to P.S. 163 for classrooms on the eastern façade without functional units. With these acoustical interior windows and with window air conditioning units, the school’s façade is expected to provide approximately 15-20 to 30 dBA of composite window/wall attenuation of exterior noise sources. However with this level of attenuation, it is not expected that. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix E, the school’s interior noise levels would be below 45 dBA $L_{40(1)}$ (i.e., the threshold considered acceptable according to CEQR Technical Manual acceptable interior noise level criteria for classroom uses) in the existing condition or during the) throughout the

construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at points during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at points during the approximately 6 months that this work would take place. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA.

Additionally, noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from elevated noise levels generated by construction would be expected to also be comparable to those that would occur adjacent to a typical New York City construction site during the limited portions of the construction period when the loudest activities would occur. While construction of the Proposed Project would intermittently result in noise level increments exceeding the *CEQR* impact criteria at P.S. 163, these exceedances would occur intermittently for a period less than 24 consecutive months, and would result in absolute noise levels at the school's façade that would be comparable to those on heavily trafficked roads in New York City.

Vibration. Construction activities have the potential to result in vibration levels that may in turn result in structural or architectural damage, and/or annoyance or interference with vibration-sensitive activities. In general, vibratory levels at a receiver are a function of the source strength (which in turn is dependent upon the construction equipment and methods utilized), the distance between the equipment and the receiver, the characteristics of the transmitting medium, and the receiver building construction. Construction equipment operation causes ground vibrations which spread through the ground and decrease in strength with distance. Vehicular traffic, even in locations close to major roadways, typically does not result in perceptible vibration levels unless there are discontinuities in the roadway surface. With the exception of the case of fragile and possibly historically significant structures or buildings, generally construction activities do not reach the levels that can cause architectural or structural damage, but can achieve levels that may be perceptible and annoying in buildings very close to a construction site. An assessment has been prepared to quantify potential vibration impacts of construction activities on structures and residences near the Project Site.

Construction Vibration Criteria. For purposes of assessing potential structural or architectural damage, the determination of a significant impact was based on the vibration impact criterion used by the New York City Landmarks Preservation Commission ("LPC") of a peak-particle velocity ("PPV") of 0.50 inch/second ("in/sec"). For nonfragile buildings, vibration levels below 0.60 in/sec would not be expected to result in any structural or architectural damage.

For purposes of evaluating potential annoyance or interference with vibration-sensitive activities, vibration levels greater than 65 vibration decibels ("VdB") would have the potential to result in significant adverse impacts if they were to occur for a prolonged period of time.

Analysis Methodology. For purposes of assessing potential structural or architectural damage, the following formula was used:

$$PPV_{\text{equip}} = PPV_{\text{ref}} \times (25/D)^{1.5}$$

where: PPV_{equip} is the peak-particle velocity in in/sec of the equipment at the receiver location;
 PPV_{ref} is the reference vibration level in in/sec at 25 feet; and
D is the distance from the equipment to the received location in feet.

For purposes of assessing potential annoyance or interference with vibration sensitive activities, the following formula was used:

$$L_v(D) = L_v(\text{ref}) - 30\log(D/25)$$

where: $L_v(D)$ is the vibration level in VdB of the equipment at the receiver location;
 $L_v(\text{ref})$ is the reference vibration level in VdB at 25 feet; and
D is the distance from the equipment to the receiver location in feet.

Table 13-~~15~~18 shows vibration source levels for typical construction equipment.

Table 13-~~15~~18. Vibration Source Levels by Type of Construction Equipment

Type of Construction Equipment	PPVref (in/sec)	Approximate Lv (ref) (VdB)
Pile Driver (Impact)*	0.644-1.518	104-112
Vibratory Roller	0.210	94
Hoe Ram	0.089	87
Large bulldozer	0.089	87
Caisson drilling	0.089	87
Loaded trucks	0.076	86
Jackhammer	0.035	79
Small bulldozer	0.003	58
Note: * Sonic rather than impact pile drivers will <u>would</u> be utilized.		
Source: <i>Transit Noise and Vibration Impact Assessment</i> , FTA-VA-90-1003-06, May 2006.		

Construction Vibration Analysis Results. The buildings and structures of most concern with regard to the potential for structural or architectural damage due to vibration are the buildings at P.S. 163, ~~790~~788 Columbus Avenue, ~~125 West 97th Street~~784 Columbus Avenue, and 122 West 97th Street located adjacent to the Project Site. However, as a result of these structures' distances from the construction site, vibration levels at these buildings and structures would not be expected to exceed 0.50 in/sec PPV. Additional receptors farther away from the Project Site, including St. Michael's Church, Trinity Lutheran Church, and The Holy Name of Jesus Church would experience even less vibration than those listed above, which would not be expected to cause structural or architectural damage.

In terms of potential vibration levels that would be perceptible and annoying, the equipment that would have the most potential for producing levels that exceed the 65 VdB limit is a large bulldozer. It would have the potential to produce perceptible vibration levels (i.e., vibration levels exceeding 65 VdB) at receptor locations within a distance of approximately 140 feet depending on soil conditions. However, the operation would only occur for limited periods of time at a particular location and therefore would not result in any significant adverse impacts. In no case are significant adverse impacts from vibrations expected to occur.

Other Technical Areas

Land Use and Neighborhood Character. Construction activities would affect land use on the Project Site, but would not alter surrounding land uses. As is typical with construction projects, during periods of peak construction activity there would be some disruption, predominantly noise, to the nearby area. There would be construction trucks and construction workers coming to the Project Site. These disruptions would be temporary in nature and would have limited effects on land uses within the study area, particularly as most construction activities would take place within the Project Site or within portions of sidewalks, curbs, and travel lanes of public streets immediately adjacent to the construction sites. Overall, while construction activities at the Project Site would be evident to the local community, the limited duration of construction would not result in any significant or long-term adverse impacts on local land use patterns or the character of the nearby area.

Socioeconomic Conditions. Construction activities associated with the Proposed Project would not result in any significant adverse impacts on socioeconomic conditions. With the exception of the weekly farmers market on the sidewalk in front of the Project Site, construction of the Proposed Project would not block or restrict access to any facilities in the area, affect the operations of any nearby businesses, including the Whole Foods loading dock located to the east of the Project Site, or obstruct major thoroughfares used by customers or businesses. As discussed above in “Greenmarket,” GrowNYC, the New York City-sponsored green market organization that hosts the farmers market on the sidewalk in front of the Project Site, is currently exploring the possibility of a safe continuation of the market during construction, including the temporary relocation of the market farther west along West 97th Street. JHL has met with GrowNYC and is supportive of GrowNYC’s efforts. Upon completion of the Proposed Project, the weekly Greenmarket Farmers’ Market could relocate back to its current location in front of the Project Site. Construction would create direct benefits resulting from expenditures on labor, materials, and services, and indirect benefits created by expenditures by material suppliers, construction workers, and other employees involved in the construction activity. Construction also would contribute to increased tax revenues for the city and state, including those from personal income taxes.

Community Facilities. While construction of the Proposed Project would result in temporary increases in traffic during the construction period, access to and from the adjacent P.S. 163 located directly west of the Project Site and the Bloomingdale Branch of the New York Public Library and Trinity Lutheran Church along West 100th Street would not be blocked during the construction period. As described above in “Closures and Staging,” to ensure that safe vehicular and pedestrian access is provided during the hours of operation of school activities,

construction activities would be coordinated with P.S. 163 on an ongoing basis. For pedestrian control purposes, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic. Construction workers would not place any burden on public schools and would have minimal, if any, demands on libraries, child-care facilities and health-care facilities. Construction activities would not materially affect the New York City Police Department (“NYPD”), FDNY, or other emergency services or response times.

Open Space. There are no existing recreational open spaces (i.e., public parks, playgrounds, passive public seating areas) on the Project Site, and no recreational open space resources would be used for staging or other construction activities. There are several recreational open spaces on the Project Site superblock, including Happy Warrior Playground, a 1.7-acre park containing basketball and handball courts, and play equipment, located adjacent to P.S. 163 and northwest of the Project Site, and the landscaped open space areas serving the PWV buildings to the north and east of the Project Site. Access to these open spaces would be maintained during the construction period. Construction activities may generate noise that could impair the enjoyment of these nearby open spaces, but such noise effects would be temporary and of short duration. As discussed above in “Hours of Work,” the construction hours would typically be from 7:00 a.m. to 3:30 p.m. on weekdays so these open spaces would not be affected by the construction of the Proposed Project after 3:30 p.m. on weekdays and on most weekends. Construction activities would be conducted with the care mandated by the close proximity of an open space to the Project Site. Construction on the Project Site would include noise control measures as required by the *New York City Noise Control Code*, including both path and source controls, as well as additional project-specific source and path control measures. Air emissions control measures — including watering of exposed areas and dust covers for trucks — would be implemented to ensure compliance with the *New York City Air Pollution Control Code*, which regulates construction-related dust emissions. Therefore, construction of the Proposed Project would not result in any significant adverse impacts on open space.

Historic and Cultural Resources. Historic and cultural resources include both archaeological and architectural resources. A detailed assessment of potential impacts on archaeological and architectural resources is described in Chapter 4, “Historic and Cultural Resources.” The section below summarizes the potential for the Proposed Project to result in adverse construction-period impacts on archaeological and/or architectural resources.

In a letter dated December 13, 2013, the New York State Office of Parks, Recreation, and Historic Preservation (“OPRHP”) determined that the Proposed Project would not result in an impact upon cultural resources in or eligible for inclusion in the State and/or National Register of Historic Places. Therefore, no additional analysis is required for archaeological resources, and no significant adverse impacts on archaeological resources would occur during the construction of the Proposed Project.

There are no known or potential architectural resources on the Project Site.¹² Therefore, the proposed redevelopment of the Project Site would not have a direct or indirect effect on any

¹² In a letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon historic or archaeological resources in or eligible for inclusion in the State and National Register of Historic Places.

on-site architectural resources and no additional analysis is required for archaeological resources. As described in Chapter 4, “Historic and Cultural Resources,” there are ~~three~~3 known architectural resources within and immediately adjacent to the study area: Trinity Lutheran Church of Manhattan (located on the north side of the project block, at 164 West 100th Street); East River Savings Bank (located at the northeast corner of West 96th Street and Amsterdam Avenue); and St. Michael’s Church (located at 225 West 99th Street, at the northwest corner of West 99th Street and Amsterdam Avenue). In addition, ~~three~~3 buildings in the surrounding area have been identified as potential architectural resources: the Church of the Holy Name of Jesus (located at 207 West 96th Street, at the northwest corner of West 96th Street and Amsterdam Avenue); the 3-story building at 766 Amsterdam Avenue; and the group of 5-story apartments at 768-774 Amsterdam Avenue). None of the known or potential architectural resources in the study area are located within 90 feet of the Project Site, which as described above is the distance defined as “adjacent construction” in NYCDOB’s TPPN #10/88, which outlines procedures for the avoidance of damage to historic structures resulting from adjacent construction. Therefore, no such resources would be physically affected during construction-period activities on the Project Site.

Conclusions

Construction Phasing and Schedule. Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. Excavation and foundation activities would begin in late 2014/early 2015 and would take approximately 3 months to complete. Superstructure construction would commence in Month 4 of construction and would be completed by Month 9 of construction. Exterior façade work would begin in Month 10 of construction and would be completed by Month 14 of construction. Interior fit-out work is expected to begin in Month 13 of construction and would take approximately 13 months to complete. Site work would begin in Month 22 of construction and would take approximately 3 months to complete. Finally, commissioning would commence in Month 26 of construction and would be completed by Month 30 of construction.

Perimeter Safety. The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west. P.S. 163 is located on this block immediately to the west of the Project Site, and ~~two~~2 PWV residential buildings are located to the immediate north and east of the Project Site respectively. For pedestrian safety purposes, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic and provide a safe path to walk to and from P.S. 163 or nearby residences for the pedestrians. In addition, to ensure the safety of the children, teachers, administrative personnel and the public traveling to and from P.S. 163, the construction manager would coordinate construction activities with NYCDOE and with the P.S. 163 principal on an ongoing basis. Further, JHL would work with the school community to reschedule or avoid particularly noisy construction activities that occur for a limited period of time (such as pile driving activities) during yearly state testing periods.

A protected, 8-foot-wide pedestrian pathway within the width of the existing West 97th Street sidewalk south of the Project Site would always be maintained. Flaggers would also be

employed at each of the gates to control trucks entering and exiting the Project Site. NYCDOB oversees the installation and operation of the tower crane to ensure safe operation of the equipment. In addition, to ensure safe operation of the tower crane, the crane would be programmed to limit its swing to 180 degrees such that no loads or any part of the crane would hang over the nearby P.S. 163. Further, during severe wind conditions, the tower crane would cease operations, carry no load, and would be under a weathervane condition so as to prevent it from resisting the prevailing winds and risking a potential snap or collapse. This weathervane condition is a specific safety measure mandated by NYCDOB during severe weather conditions. The tower crane would be bolted to a slab at its base and additional anchor points would be installed on the side of the building as the tower crane progresses upwards to ensure its steadiness.

Although the Building Code does not require a sidewalk bridge to be installed on the pedestrian pathway between P.S. 163 and the Project Site, since the project building would be located more than 20 feet away from this pathway, a sidewalk bridge would be erected between P.S. 163 and the Project Site when ~~superstructure~~ construction commences to provide overhead protection. To maximize light and air circulation, the P.S. 163 sidewalk bridge would be ~~12~~¹⁶ feet high (instead of the typical 8-foot-high bridge). In addition, a 16-foot-high noise barrier would be installed on the west side of the Project site facing P.S. 163 site during construction to provide noise shielding. 10-foot cantilevered fences with sound absorptive material mounted in the inner surface would be installed around the remaining perimeter of the construction site during construction to provide noise shielding. A 16-foot-high sidewalk bridge/construction shed would also be erected to the immediate north, east, and east~~south~~ of the Project Site when superstructure construction commences to provide overhead protection for pedestrians and vehicles passing through these areas respectively. In addition, ~~10-foot cantilevered fences with sound absorptive material mounted in the inner surface would be installed around the perimeter of the construction site during construction to provide noise shielding.~~ Safety nettings would be installed on the sides of the proposed building as the superstructure advances upward to prevent ~~inadvertent debris from falling to the ground.~~ While project-specific construction details are still being developed, the construction managers would use a continuous vertical- and horizontal-netting, slab-to-slab system that exceeds code requirements to capture construction debris and minimize any off-site deposition. In addition, a cocoon would be erected on the sides of the building covering the top 3 floors during concrete pours to ensure the safety of the workers and prevent debris from falling to the ground. As currently envisioned, the cocoon on the west side of the proposed building facing P.S. 163 would be constructed from plywood or other solid materials while the cocoons on the remaining sides of the proposed building would be composed of safety. All NYCDOB safety requirements would be followed, and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations to the Proposed Project.

To avoid any temporary traffic disruptions in the surrounding area, construction deliveries would be made outside of the school commuting traffic peak hours to extent practicable while school is in session. As described below in “Air Quality” and “Noise,” control measures would be implemented during construction to minimize air quality and noise disruptions to the school users.

Construction Impacts. Based on the analyses presented in this chapter, construction activities associated with the Proposed Project would result in significant adverse impacts in traffic and noise; additional information for key technical areas is summarized below.

Hazardous Materials. Construction activities associated with the Proposed Project would not result in any significant adverse hazardous materials impacts. A NYSDOH- and NYSDEC-approved RAP and associated CHASP ~~would behave been~~ prepared for implementation during the subsurface disturbance associated with the Proposed Project. As in the future without the Proposed Project, Spill No. 1306324 would be remediated in accordance with NYSDEC requirements. During construction associated with the Proposed Project, regulatory requirements pertaining to excavated soil, petroleum storage tanks, and dewatering would be followed. Once excavation and foundation activities are complete, all of the contaminated soil would be remediated and removed from the Project Site and no further potential for future human exposure would occur.

Transportation – Traffic. The peak period of construction activity is projected to be during 2016. This period of peak of activity would result in 123 PCEs during the Weekday a.m. and 101 PCEs during the Weekday p.m. construction peak hours. Construction workers would be expected to park in off-site parking facilities. A detailed traffic analysis was conducted for the Weekday a.m. (6:00 to 7:00 a.m.) and Weekday p.m. (3:00 to 4:00 p.m.) peak hours.

A significant adverse traffic impact is expected at the intersection of West 97th Street and Amsterdam Avenue in 2016. This impact can be mitigated by implementing the proposed mitigation at this location, as described in Chapter 14, “Mitigation Measures.” The proposed mitigation is to reallocate 2 seconds of green time to the westbound phase from the northbound phase.

Transportation – Transit. The Project Site is served by 5 subway lines and 4 bus routes. During the peak construction period, the total estimated number of peak-hour transit trips would be approximately 190 trips during the a.m. peak hour (167 subway/rail, 23 bus) and 190 trips during the p.m. peak hour (167 subway/rail, 23 bus). Since the increase in trips would be fewer than 200 trips on any ~~one~~ subway route and fewer than 50 trips on any ~~one~~ bus route during the peak construction period, detailed subway and bus line-haul analyses are not required. Therefore, no construction-related transit impacts are expected during the peak construction period.

Transportation – Pedestrians. New pedestrian trips generated during the construction period would consist of construction workers who would park in off-site parking facilities, as well as those who take transit or walked to the construction site. Based on pedestrian trip assignment, fewer than 200 new peak-hour pedestrian trips would be added to any ~~one~~ pedestrian element during the construction period. Therefore, no construction-related pedestrian impacts are expected during the peak construction period.

Transportation – Parking. If a curb-lane closure is required, approximately 10 parking spaces would be temporarily lost. These parking spaces would be restored once construction activities no longer require a curb-lane closure. During the peak construction period, a total of 441 parking spaces would be available at existing off-site parking facilities within a one-quarter-mile radius of the Project Site. Based on the projected peak-construction trip estimates for 2016,

the peak-construction worker parking demand would be 101 spaces. The construction-worker parking demand would be accommodated within the off-site parking facilities; therefore, no construction-related parking impacts are expected.

Air Quality. Construction activity in general has the potential to adversely affect air quality as a result of diesel emissions. Measures would be taken to reduce pollutant emissions during construction in accordance with all applicable laws, regulations, and building codes. These include dust suppression measures and the idling restriction for on-road vehicles. In addition to the required laws and regulations, the Proposed Project would commit to a robust emissions reduction program, including diesel equipment reduction, the use of ULSD, best available tailpipe reduction technologies, and utilization of newer equipment. With the implementation of these emission reduction measures, a detailed analysis of construction emissions determined that PM_{2.5}, PM₁₀, annual-average NO₂, and CO concentrations would be below their corresponding *de minimis* thresholds or NAAQS, respectively. The maximum predicted 24-hour and annual average PM_{2.5} incremental concentrations would be 5.0 µg/m³ and 0.26 µg/m³, respectively, below the applicable *de minimis* threshold values of 5.5 µg/m³ and 0.30 µg/m³. The maximum predicted 24-hour average PM₁₀ concentration would be 60.5 µg/m³, well below the applicable NAAQS value of 150 µg/m³. The maximum predicted annual average NO₂ concentration would be 50.6 µg/m³, well below the applicable NAAQS value of 100 µg/m³. The maximum predicted 1-hour and 8-hour average CO concentrations would be 30.1 µg/m³ and 8.8 µg/m³, respectively, below the applicable NAAQS values of 35 ppm and 9 ppm. Therefore, the construction of the Proposed Project would not result in significant adverse air quality impacts due to construction sources.

Noise. Construction of the Proposed Project would result in significant adverse impacts with respect to noise. This conclusion is based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

Construction of the Proposed Project would include noise control measures as required by the *New York City Noise Control Code*, including both path and source controls. Even with these measures, the results of detailed construction analyses indicate that elevated noise levels are predicted to occur for 2 or more years at directly outside 6 of the 30 48 receptor sites/locations (i.e., C2, D1, D2, D3, D4 and F1) analyzed. Affected locations include residential areas adjacent to the Proposed Project. However, the affected buildings have double-glazed windows and air-conditioning and, consequently, would be expected to experience interior L₁₀₍₁₎ values less than 45 dBA, which would be considered acceptable according to *CEQR Technical Manual* criteria. Two buildings (i.e., ~~125 West 97th Street~~ 784 Columbus Avenue and 122 West 97th Street) listed in Table 13-~~14~~15 have outdoor balconies, which would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. During the loudest periods of construction, noise level increases resulting from construction at these balconies would range from ~~14.5~~13.9 to ~~21.4~~18.8 dBA, with absolute noise levels up to ~~88.1~~87.7 dBA. Consequently, balconies on various floors may experience significant noise impacts due to construction for limited portions of the construction period. However, ~~it should be noted that~~ even during the portions of the construction period that would generate the

most noise at these balconies, the balconies could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g. during late afternoon, nighttime, and on weekends. At these outdoor balconies, there would be no feasible or practicable ~~mitigation way~~ to mitigate the construction noise impacts. Therefore, these balconies would be considered to experience unmitigated significant noise impacts as a result of construction.

Additional options for source and path controls would be incorporated into the construction methodology to the extent practicable and feasible. Due to relatively low existing levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

The east and south façades of the immediately adjacent P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during some construction activities. Construction noise levels would exceed the *CEQR Technical Manual* noise level impact criteria during the excavation and foundation activities (3 months), superstructure construction (6 months), and when ~~two~~ 2 construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction with interior fit-out activities and 3 months for interior fit-out activities with site work). During the excavation/foundation stage of construction, the maximum increase in hourly noise levels would range from ~~9.65.0~~ 21.217.5 dBA, with absolute noise levels up to ~~79.577.2~~ 79.577.2 dBA. During superstructure construction, the maximum increase in hourly noise levels would range from ~~9.83.9~~ 24.49.9 dBA, with absolute noise levels up to ~~81.071.7~~ 81.071.7 dBA. The higher end of the expected increases in maximum 1-hour noise levels would potentially occur during the excavation and foundation activities, and the portion of superstructure construction that would take place when the lower floors are being constructed. As the work progresses in height to the upper floors of the Proposed Project, noise levels would be expected to decrease with the greater distance to the noise sources. During the overlap periods of the construction schedule when more than ~~one~~ 1 stage of construction would occur simultaneously, the maximum increase in hourly noise levels would range from ~~3.73.4~~ 8.67.5 dBA, with absolute noise levels up to ~~72.471.8~~ 72.471.8 dBA. The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that do not exceed the *CEQR Technical Manual* noise level impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. During this time, the maximum increase in hourly noise levels would range from 0.1 dBA to ~~4.61.1~~ 4.61.1 dBA, which would be considered imperceptible, with absolute noise levels up to ~~65.965.4~~ 65.965.4 dBA ~~which would be considered imperceptible~~. The above noise level increments resulting from construction refer to the increases predicted to occur at various locations of the school during the single loudest hour throughout each phase of construction. The peak 1-hour noise level is the metric recommended by the *CEQR Technical Manual* for construction noise analysis, but noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at these maximum values.

While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would exceed the *CEQR Technical Manual* noise level criteria and would be intrusive and noisy, these exceedances would occur for a period less than 24 consecutive months. Cumulative noise levels at the school during the loudest periods of construction would be expected

to range from the low to high 70s dBA ~~to the low 80s dBA~~. Noise levels of this magnitude are similar to noise levels on busy New York City streets. Currently, the school's east and south façades include single-paned windows and window air conditioners, which would be expected to provide approximately 15-20 dBA of attenuation of exterior noise sources. ~~With this level~~The project sponsor would provide acoustical interior windows for classrooms on the east façade of P.S. 163 facing the Project Site. The classrooms on the east façade of P.S. 163 currently have window air conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor would make window air conditioning units available to P.S. 163 for classrooms on the eastern façade without functional units. With these acoustical interior windows and with window air conditioning units, the school's façade is expected to provide approximately 25 to 30 dBA composite window/wall attenuation, it is not expected that. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix E, the school's interior noise levels would be below 45 dBA $L_{40(1)}$ (i.e., the threshold considered acceptable according to CEQR Technical Manual acceptable interior noise level criteria for classroom uses) in the existing condition or during the ~~throughout the~~ construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at points during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at points during the approximately 6 months that this work would take place. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA.

Additionally, noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from elevated noise levels generated by construction would be expected to also be comparable to those that would occur adjacent to a typical New York City construction site during the limited portions of the construction period when the loudest activities would occur.

Vibration. The Proposed Project is not expected to result in significant adverse construction impacts with respect to vibration. Use of construction equipment that would have the most potential to exceed the 65 VdB criterion within a distance of 230 feet of sensitive receptor locations (e.g., equipment used during pile driving) would be perceptible and annoying. Therefore, for limited time periods, perceptible vibration levels may be experienced by occupants and visitors to all of the buildings and locations on and immediately adjacent to the Project Site. However, the operations which would result in these perceptible vibration levels would only occur for limited periods of time at any particular location and, therefore, the resulting vibration levels, while perceptible, would not result in any significant adverse impacts.

Open Space. There are no existing recreational open spaces within the Project Site, and no recreational open space resources would be used for staging or other construction activities. There are several recreational open spaces on the Project Site superblock, including Happy Warrior Playground, located adjacent to P.S. 163 and northwest of the Project Site, and the landscaped open space areas serving the PWV buildings, located to the north and east of the Project Site. Construction activities may generate noise that could impair the enjoyment of these

nearby open spaces, but such noise effects would be temporary and of short duration. The construction hours would typically be from 7:00 a.m. to 3:30 p.m. on weekdays so these open spaces would not be affected by the construction of the Proposed Project after 3:30 p.m. on weekdays and on most weekends. Construction activities would be conducted with the care mandated by the close proximity of an open space to the Project Site. Construction on the Project Site would include noise control measures as required by the *New York City Noise Control Code* and air emissions control measures, including compliance with the *New York City Air Pollution Control Code*, which regulates construction-related dust emissions. In addition, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction. Therefore, construction of the Proposed Project would not result in any significant adverse impacts on open space.

Historic and Cultural Resources. There are no known or potential architectural or archaeological resources on the Project Site. Therefore, the proposed redevelopment of the Project Site would not have a direct or indirect effect on any on-site architectural or archaeological resources. None of the known or potential architectural resources in the study area are located within 90 feet of the Project Site. Therefore, no such resources would be physically affected during construction-period activities on the Project Site.

Chapter 14. Mitigation Measures

Introduction

The preceding chapters of this Environmental Impact Statement (“EIS”) discuss the potential for significant adverse impacts to result from the Proposed Project. Where such potential impacts have been identified, in the areas of transportation—(traffic, transit) and construction noise, measures are examined to minimize or eliminate the anticipated impacts to the fullest extent practicable. These mitigation measures are discussed below.

Transportation

Overview. This section discusses measures that would mitigate significant adverse traffic impacts identified in the EIS.

As described in Chapter 7, “Transportation,” the intersections of West 97th Street with Columbus Avenue and Amsterdam Avenue in the study area would experience significant adverse traffic impacts as a result of the Proposed Project under the reasonable worst-case transportation-development scenario. The discussion below outlines readily implementable mitigation measures (e.g., revised signal timings, lane restriping, etc.) that would fully mitigate the identified impacts. The implementation of these measures would be conducted in coordination with the New York City Department of Transportation (“NYCDOT”) as development proceeds.

As detailed in the “Operational Analysis Methodology” section of Chapter 7, the operation of an intersection is defined in terms of control delay per vehicle and the corresponding level of service (“LOS”) and volume-to-capacity (“v/c”) ratio. The criteria used for defining significant adverse impacts are based on a sliding scale for various LOS and delay measures. A significant adverse impact is considered to be fully mitigated when the projected delay for an intersection lane group or movement under the Build Condition is brought back to within an acceptable range of its No-Build Condition level or to marginally acceptable mid-LOS D (45.0 seconds for signalized intersections). In some cases, viable mitigation measures for a particular movement could result in additional delay or LOS deterioration for other movements. Such increases in delay and deterioration in LOS do not constitute a significant adverse impact as long as the mid-LOS D threshold is not exceeded, or the increase in delay does not exceed the limits of the sliding scale mentioned above.

Traffic Operations. The Proposed Project would result in a new nursing care facility with 414 beds for residents and 625 full-time-equivalent staff.

Vehicular access to the Project Site would be along West 97th Street via an existing curb cut at Park West Drive. A turnaround located at the rear entrance of the building would serve as a ~~pick-up~~ pickup/drop-off zone. Truck access to the loading docks would be provided via West 97th Street. Pedestrian access to the Project Site would be along West 97th Street.

Three peak hours were considered for the transportation analysis: Weekday a.m. (8:00 a.m. to 9:00 a.m.), Weekday midday (2:45 p.m. to 3:45 p.m.), and Weekday p.m. (5:4530 p.m. to 6:4530 p.m.).

In 2018, the ~~two~~2 study locations are forecast to experience significant adverse traffic impacts attributable to the Proposed Project during the analyzed peak periods:

- West 97th Street and Amsterdam Avenue during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours. (Intersection 1 on Figure 7-2)
- West 97th Street and Columbus Avenue during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours. (Intersection 2 on Figure 7-2)

Subject to review and approval by the relevant agencies, including NYCDOT, each of the above significant adverse impacts could be fully mitigated as outlined below. A comparison of the analysis results and a description of the mitigation measures are presented in Tables 14-1 through 14-3 for each of the study periods following the discussions of each intersection (below).

West 97th Street and Amsterdam Avenue. This intersection would experience a significant impact in the westbound through/right-turn-lane group during all ~~three~~3 peak hours. To mitigate the potential impact, green time would be reallocated as follows:

- Weekday a.m. peak hour: Shift 1.0 second from the northbound phase to the westbound phase.
- Weekday midday peak hour: Shift ~~2~~1.0 seconds from the northbound phase to the westbound phase.
- Weekday p.m. peak hour: Shift 1.0 seconds from the northbound phase to the westbound phase.

West 97th Street and Columbus Avenue. This intersection would experience a significant impact in the westbound left-turn-lane group during all ~~three~~3 peak hours and the westbound through/left-turn-lane group during the Weekday a.m. peak hour. To mitigate the potential impact, green time would be reallocated as follows:

- Weekday a.m. peak hour: Shift 2.0 seconds from the southbound phase to the westbound phase.
- Weekday midday peak hour: Shift 2.0 seconds from the southbound phase to the westbound phase.
- Weekday p.m. peak hour: Shift 1.0 second from the southbound phase to the westbound phase.

Table 14-1. Level of Service (LOS) Analysis Weekday A.M. Peak Hour by Intersection and by No-Build, Build, and Build with Mitigation Conditions¹

#	Int.	No-Build				Build				Build with Mitigation				Notes	
		Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS		
1	Amsterdam Avenue & West 97th Street														
	WB	TR	1.00	66.4	E	TR	1.03	73.8	E	+	TR	1.00	63.7	E	Shift 1 second from NB phase to WB phase.
	NB	LT	0.54	16.4	B	LT	0.54	16.5	B		LT	0.56	17.4	B	
	Intersection		34.4	C	Intersection		37.5	D	Intersection		34.4	C			
2	Columbus Avenue & West 97th Street														
	WB	L	0.80	40.7	D	L	0.81	41.8	D		L	0.76	35.7	D	Shift 2 seconds from SB phase to WB phase.
		LT	1.08	91.4	F	LT	1.15	117.7	F	+	LT	1.08	90.1	F	
	SB	TR	0.69	18.0	B	TR	0.70	18.2	B		TR	0.73	20.8	C	
Intersection		43.2	D	Intersection		52.2	D	Intersection		44.2	D				
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service. "+" implies a significant adverse impact															

Table 14-2. Level of Service (LOS) Analysis Weekday Midday Peak Hour by Intersection and by No-Build, Build, and Build with Mitigation Conditions¹

#	Int.	No-Build				Build				Build with Mitigation				Notes	
		Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS		
1	Amsterdam Avenue & West 97th Street														
	WB	TR	1.01	67.2	E	TR	1.06	81.8	F	+	TR	1.02	70.2	E	Shift 1 second from NB phase to WB phase.
	NB	LT	0.53	16.3	B	LT	0.53	16.3	B		LT	0.54	17.3	B	
	Intersection		35.5	D	Intersection		41.8	D	Intersection		37.9	D			
2	Columbus Avenue & West 97th Street														
	WB	L	0.69	35.3	D	L	0.70	35.9	D		L	0.65	31.3	C	Shift 2 seconds from SB phase to WB phase.
		LT	1.07	89.0	F	LT	1.13	107.5	F	+	LT	1.06	81.6	F	
	SB	TR	0.66	17.4	B	TR	0.67	17.4	B		TR	0.70	19.9	B	
Intersection		42.5	D	Intersection		49.4	D	Intersection		41.5	D				
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service. "+" implies a significant adverse impact															

Table 14-3. Level of Service (LOS) Analysis Weekday P.M. Peak Hour by Intersection and by No-Build, Build, and Build with Mitigation Conditions¹

#	Int.	No-Build				Build				Build with Mitigation				Notes	
		Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS		
1	Amsterdam Avenue & West 97th Street														
	WB	TR	1.05	76.0	E	TR	1.09	91.2	F	+	TR	1.05	76.5	E	Shift 1 second from NB phase to WB phase.
	NB	LT	0.61	17.3	B	LT	0.61	17.3	B		LT	0.63	18.4	B	
	Intersection		38.5	D	Intersection		44.6	D	Intersection		39.8	D			
2	Columbus Avenue & West 97th Street														
	WB	L	0.54	27.9	C	L	0.54	28.1	C		L	0.52	26.7	C	Shift 1 second from SB phase to WB phase.
		LT	1.07	86.8	F	LT	1.09	93.7	F	+	LT	1.06	81.9	F	
	SB	TR	0.66	17.2	B	TR	0.67	17.3	B		TR	0.69	18.5	B	
Intersection		40.6	D	Intersection		43.1	D	Intersection		39.8	D				
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service. "+" implies a significant adverse impact															

¹ This table has been updated for the FEIS.

As described in Chapter 7, “Transportation,” the Leading Pedestrian Interval (LPI) crossing Columbus Avenue at West 97th Street is proposed to be extended from 7.0 to 9.0 seconds. An analysis was performed to determine the effect of implementing the mitigation measures along with the extended LPI and is shown in Appendix F.

Construction

Traffic. As detailed in Chapter 13, “Construction,” during the peak-construction period in 2016, a significant adverse traffic impact was identified at the West 97th Street and Amsterdam Avenue intersection during the Weekday p.m. peak hour of the peak-construction period condition. Subject to review and approval by the relevant agencies, including NYCDOT, the above significant adverse impact could be fully mitigated as follows:

- Construction Weekday p.m. peak hour: Shift 2.0 seconds from the northbound phase to the westbound phase.

A comparison of the analysis results and a description of the mitigation measure are presented in Table 14-4.

Table 14-4. Level of Service (LOS) Analysis Weekday Construction P.M. Peak Hour by Intersection and by No-Build, Build, and Build with Mitigation Conditions¹

#	Int.	No-Build				Peak Construction Period				Mitigated				Notes	
		Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS		
1	Amsterdam Avenue & West 97th Street														Shift 2 seconds from NB phase to WB phase.
	WB	TR	1.01	67.9	E	TR	1.08	87.4	F	+	TR	1.01	64.9	E	
	NB	LT	0.59	17.1	B	LT	0.59	17.1	B		LT	0.62	19.2	B	
	Intersection		34.8	C	Intersection		42.6	D	Intersection		35.8	D			
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service. *+* implies a significant adverse impact															

Noise. The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. Since the Project Site is located close to an existing residential community and P.S. 163, the Proposed Project would be committed to taking a proactive approach during construction, which would employ a wide variety of measures that exceed standard construction practices, to minimize construction noise and reduce potential off-site noise impacts. The additional noise control measures, which are described in detail below and in Chapter 13, “Construction,” are designed to reduce the amount of noise experienced at nearby receptors (including residences, schools, and open spaces) by decreasing the amount of noise produced by on-site equipment and by shielding the receptors from the noise-producing activities and equipment. These additional measures would include alternate construction equipment and/or practices as well as additional or improved construction noise barriers.

¹ This table has been updated for the FEIS.

In terms of source controls (i.e., reducing noise levels at the source or during the most sensitive time periods), the following measures would be implemented:

- Equipment that meets the sound level standards specified in Subchapter 5 of the *New York City Noise Control Code* would be used from the start of construction. Table 14-5 shows the noise levels for typical construction equipment and the mandated noise levels for the equipment that would be used for construction of the Proposed Project.
- As early in the construction period as logistics would allow, diesel- or gas-powered equipment would be replaced with electrical-powered equipment such as welders, water pumps, bench saws, and table saws (i.e., early electrification) to the extent feasible and practicable.
- Where feasible and practical, the construction site would be configured to minimize back-up alarm noise. In addition, all trucks would not be allowed to idle more than ~~3 minutes~~ 1 minute at the construction site based upon based upon New York City Local Law.
- Contractors and subcontractors would be required to properly maintain their equipment and mufflers.

In terms of path controls (e.g., placement of equipment, implementation of barriers or enclosures between equipment and sensitive receptors), the following measures for construction would be implemented to the extent feasible and practical:

- Where logistics allow, noisy equipment, such as pile drivers, cranes, concrete pumps, concrete trucks, and delivery trucks, would be located away from sensitive receptor locations;
- A 16-foot-high noise barrier would be installed on the west side of the Project Site facing P.S. 163 and 10-foot, cantilevered, acoustically-treated noise barriers constructed from plywood or other materials would be utilized to provide shielding (typically construction sites utilize an 8-foot-high standard barrier) during excavation and foundation activities; during other times of the construction period, 8-foot-high noise barriers constructed from plywood would be utilized on the northern, eastern, and southern sides of the Project Site and a ~~12~~16-foot sidewalk bridge constructed from plywood would be utilized on the western side of the Project Site (i.e., facing P.S. 163) during superstructure, exterior façade, and interior fit-out activities; and
- Path noise control measures (i.e., portable noise barriers, panels, enclosures, and acoustical tents, where feasible) would be used for certain dominant noise equipment to the extent feasible and practical (i.e., cranes and generators). These barriers are conservatively assumed to offer only a reduction of 10 dBA in noise levels for each piece of equipment to which they are applied, as shown in Table 14-5. The details for construction of portable noise barriers, enclosures, tents, etc., are based upon the NYCDEP rules for Citywide Construction Noise Mitigation.

Table 14-5. Typical Construction Equipment Noise Emission Levels (dBA) by Type of Construction Equipment

Type of Construction Equipment	NYCDEP and FTA Typical Noise Level at 50 feet ¹	Noise Level with Path Controls at 50 feet ²
Backhoe/Loader	80	
Compactors	80	
Compressors	58	
Concrete Pump	82	
Concrete Vibrator	80	
Concrete Saw	90	
Concrete Trucks	85	
Cranes (Tower Cranes)	85	75
Delivery Trucks	84	
Dump Trucks	84	
Excavator	85	
Generators	82	72
Hoe Ram	90	
Hoist	85	
Impact Pile Driver	95	
Jackhammers / Pavement Breakers	71	
Pumps	77	
Rebar Bender	80	
Rivet Buster / Chipping Gun	85	
Welding Machines	73	

Notes:
¹ Sources: Citywide Construction Noise Mitigation, Chapter 28, Department of Environmental Protection of New York City, 2007. Transit Noise and Vibration Impact Assessment, FTA, May 2006; NYCDEP = New York City Department of Environmental Protection; FTA = Federal Transportation Authority
² Path controls include portable noise barriers, enclosures, acoustical panels, and curtains, whichever feasible and practical.
Source: Kessler, Frederick M., "Noise Control for Construction Equipment and Construction Sites," report for Hydro Quebec.

As detailed in Chapter 13, "Construction," even with the implementation of a wide variety of measures that would exceed code requirements and standard construction practices to minimize noise disruption to the community during construction, construction of the Proposed Project would result in significant adverse impacts with respect to noise. This conclusion is based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

The results of detailed construction analyses indicate that predicted noise levels due to construction-related activities would result in increases in noise levels that would exceed the *CEQR Technical Manual* impact criteria during 1 or more months at 28 of the ~~30~~48 receptor sites (i.e., A1-A5, A9, A10, B1-B7, C1-C4, C6, D1-D6, E1-E3, and F1-F2, G1-G4, and H1-H4 as shown in Figure 13-~~7~~10).

For impact determination purposes, the significance of adverse noise impacts is determined based on whether predicted incremental noise levels at sensitive receptor locations would be greater than the impact criteria suggested in the *CEQR Technical Manual* for 2 consecutive years or more. While increases exceeding the *CEQR Technical Manual* impact criteria for less than 2 years may be noisy and intrusive, they are not considered to be significant adverse noise impacts using the *CEQR Technical Manual* methodology, although, as described

on page 22-1 of the *CEQR Technical Manual*, there are instances where a potential impact may be of short duration but nonetheless significant, because it raises specific issues of concern.

Construction Noise Impacts at Nearby Residences. The noise analysis results show that predicted noise levels would exceed the *CEQR Technical Manual* impact criteria during 2 or more years on one or more floors at directly outside 6 of the ~~30~~⁴⁸ receptor sites/locations (i.e., C2, D1-D4, and F1). Table 14-6 summarizes analysis results where predicted noise level increases exceed the *CEQR* impact criteria for 2 or more consecutive years (additional details of the construction analysis are presented in Appendix ~~DE~~^{DE}). Table 14-6 shows the analysis results at groups of floors on each of the buildings predicted to experience exceedances of *CEQR Technical Manual* impact criteria during 2 or more years, including the maximum predicted noise level increase resulting from construction during each of the analysis periods, and the duration of the construction stage represented by the analysis period. The results are separated into groups of 5 or fewer floors of each building.

Table 14-6. Locations Where Exterior Noise Increases Exceed CEQR Criteria for Two or More Years by Building/Location and by Maximum Increase in dBA

Building /Location	Associated Land Use	Total Stories	Façade	Associated Receptor(s)	Impacted Floor(s)	Maximum Increase in dBA				
						Excavation/ Foundation (3 months)	Super-structure (6 months)	Exterior Façade/ Interior Fit-Out (2 months)	Interior Fit-Out (7 months)	Interior Fit-Out/ Site Work (3 months)
125 West 97 th Street/784 Columbus Avenue (Park West Village Building East of Project Site)	Residential	16	South/West Within 50 feet of Southwest Corner	C2	3-5	13.9	11.1	12.0	3.49	15.28
					6-10	13.9	12.0	12.0	3.49	14.98
					11-15	14.8	12.0	11.1	3.34	14.08
122 West 97 th Street (Residential Building South of Project Site)	Residential	13	North Except for Western Most Portion	D1, D2, D3, D4	3-5	18.8	16.8	12.39	4.26	15.78
					6-10	18.8	16.8	13.49	6.05	16.98
					11-13	18.8	16.8	13.59	6.37	17.48
110 West 97 th Street (Residential Building Southeast of Project Site)	Residential	12	West Half of North Façade	F1	12	12.9	11.1	10.1	3.04	11.41

The buildings listed in Table 14-6 have double-glazed windows and alternate ventilation (i.e., air conditioners). For buildings with double-glazed windows and well-sealed, through-the-wall/sleeve/packaged terminal air conditioners, interior noise levels would be approximately 25 to 30 dBA less than exterior noise levels. The typical attenuation provided by double-glazed windows and the alternate ventilation outlined above would be expected to result in interior noise

levels that are below 45 dBA $L_{10(1)}$ (the *CEQR Technical Manual* acceptable interior noise level criteria). ~~But although~~ at most times. Although these structures have double-glazed windows and alternate ventilation, during some limited time periods construction activities may result in interior noise levels that would be above the 45 dBA $L_{10(1)}$ noise level recommended by the *CEQR Technical Manual* for these uses.

Additionally, ~~two~~ buildings — ~~125 West 97th Street~~ 784 Columbus Avenue and 122 West 97th Street — have outdoor balconies, and would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. During the loudest periods of construction, noise level increases resulting from construction at these balconies would range from ~~14.5~~13.9 to ~~21.4~~18.8 dBA, with absolute noise levels up to ~~88.1~~87.7 dBA. Consequently, balconies on various floors may experience significant noise impacts for limited portions of the construction period due to construction. It should be noted that even during the portions of the construction period that would generate the most noise at these balconies, they could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, i.e., during late afternoon, nighttime, and on weekends. For these outdoor balconies, there would be no feasible or practicable mitigation way to mitigate the construction noise impacts. Therefore, these balconies would be considered unmitigated significant noise impacts as a result of construction.

As shown in Table 14-6, the noise level increments at these balconies are highest during excavation/foundation activities (3 months), superstructure construction (6 months), and when ~~two~~ construction stages overlap, each of which would last for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that just barely exceed the *CEQR Technical Manual* impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. Due to relatively low existing levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

Construction Noise at P.S. 163. Based on this conservative analysis, the east and south façades of the immediately adjacent P.S. 163 are predicted to experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during some construction activities. Construction noise levels would exceed the *CEQR Technical Manual* noise level impact criteria during the excavation and foundation activities, superstructure construction, and when ~~two~~ construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). During the excavation/foundation stage of construction, the maximum increase in hourly noise levels would range from ~~9.6~~5.0 dBA to ~~21.2~~17.5 dBA, with absolute noise levels up to ~~79.5~~77.2 dBA. During superstructure construction, the maximum increase in hourly noise levels would range from ~~9.8~~3.9 dBA to ~~24.1~~19.9 dBA, with absolute noise levels up to ~~81.0~~71.7 dBA. The higher end of the expected increases in maximum 1-hour noise levels would potentially occur during the excavation and foundation activities, and the portion of superstructure construction that

would take place when the lower floors are being constructed. As the work progresses in height to the upper floors of the Proposed Project, noise levels would decrease with the greater distance to the noise sources. During the overlap periods of the construction schedule when more than ~~one~~^{one} stage of construction would occur simultaneously, the maximum increase in hourly noise levels would range from ~~3-73.4~~^{8-67.5} dBA to ~~72-471.8~~^{65-965.4} dBA. The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that do not exceed the *CEQR Technical Manual* noise level impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. During this time, the maximum increase in hourly noise levels would range from 0.1 dBA to ~~4-61.1~~^{65-965.4} dBA, which would be considered imperceptible, with absolute noise levels up to ~~65-965.4~~^{65-965.4} dBA. The above noise level increments resulting from construction refer to the increases predicted to occur at various locations of the school during the single loudest hour throughout each phase of construction. The peak 1-hour noise level is the metric recommended by the *CEQR Technical Manual* for construction noise analysis, but noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at these maximum values.

Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Potential disruptions to adjacent residences and schools resulting from construction would be expected to also be comparable to those occurring adjacent to a typical New York City construction site during the portions of the construction period when the loudest activities would occur. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Cumulative noise levels at the school during the loudest periods of construction would be expected to range from the low to high 70s dBA ~~to the low 80s dBA~~. Noise levels of this magnitude are similar to noise levels on busy New York City streets. ~~However, with this level of attenuation, it is not expected that interior noise levels would be below 45 dBA L₁₀₍₁₎ (the *CEQR Technical Manual* acceptable interior noise level criteria for classroom uses) in the existing condition or during the construction period.~~

Currently, the school's east and south façades include single-paned windows and window air conditioners, which would be expected to provide approximately 15-20 dBA of attenuation of exterior noise sources. The project sponsor would provide acoustical interior windows for classrooms on the east façade of P.S. 163 facing the Project Site. The classrooms on the east façade of P.S. 163 currently have window air conditioning units, with the exception of 6 rooms, according to information provided by NYCSCA. The project sponsor would make window air conditioning units available to P.S. 163 for classrooms on the eastern façade without functional units. With these acoustical interior windows and with window air conditioning units, the school's façade is expected to provide approximately 25 to 30 dBA composite window/wall attenuation. Based on the predicted L₁₀₍₁₎ noise levels at P.S. 163 for each construction phase shown in Appendix E, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) throughout the construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at certain discrete during the

approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete time during the approximately 6 months that this work would take place. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA.

Chapter 15. Alternatives

Introduction

In accordance with the *CEQR Technical Manual*, this chapter presents and analyzes alternatives to the Proposed Project. Alternatives selected for consideration in an EIS are generally those which are feasible and have the potential to reduce, eliminate, or avoid adverse impacts of a proposed action while meeting some or all of the goals and objectives of the action.

In addition to a comparative impact analysis, the alternatives in this chapter are assessed to determine to what extent they would meet the goals and objectives of the Proposed Project, which include replacing an inefficient, outdated nursing home facility with a new, state-of-the-art facility using the innovative “Green House”-living model of long-term care, thus enabling Jewish Home Lifecare, Manhattan (“JHL”) to continue serving the needs of the residents in the local community and the borough, as well as accommodating the shift from long-term care to short-stay, post-acute rehabilitation needs. The new facility would be groundbreaking as the first true urban Green House model to be developed in New York City and New York State, and one of the first developed nationwide. The Green House design would create a small home environment that allows ~~more~~-enhanced, interaction, more focused attention and care between residents and staff and allows for greater resident independence.

This chapter considers ~~three~~⁴ alternatives to the as-of-right Proposed Project:

- A No-Build Alternative, which is mandated by *CEQR* and *SEQRA*, and is intended to provide the decision makers with an assessment of the expected environmental impacts of no action on their part. For the Proposed Project, the No-Build Alternative assumes that the Project Site would remain ~~in its current state and continue to function as a parking area vacant lot~~. JHL would maintain its existing 514 beds in ~~three~~³ distinct buildings on the West 106th Street campus. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement;
- A West 106th Street Redevelopment Alternative, which considers a project that would involve the redevelopment of the West 106th Street site with a new nursing care facility and a new residential building; ~~and~~ not owned or operated by JHL;
- A Crane Relocation Alternative, which considers a project that would involve the development of the same Green House-model, replacement, nursing-care facility as the Proposed Project on the Project Site, but would involve locating the tower crane south of the proposed building parallel to West 97th Street during construction, rather than to the west of the proposed building; and,
- A No Significant Adverse Impacts Alternative, which considers a project that would avoid the Proposed Project’s significant adverse impacts due to operational and construction traffic and construction noise.

No-Build Alternative

Description of the No-Build Alternative. Throughout the earlier chapters of this EIS, the ~~Future Without~~future without the Proposed Project, or “No-Build Condition” is considered as the baseline for determining the impacts of the Proposed Project. Under the No-Build Alternative, the proposed discretionary approval would not be required, and the Proposed Project would not be constructed. The Project Site would ~~continue to function as an accessory parking~~remain a vacant lot. JHL would maintain its existing 514 beds in ~~three~~3 distinct buildings on the West 106th Street campus. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement.

No-Build Alternative Compared with the Proposed Project. Conditions resulting from the No-Build Alternative as compared with the Proposed Project are summarized below.

Land Use, Zoning, and Public Policy. In the No-Build Alternative, the Project Site would remain ~~in its current state and continue to function as an accessory parking~~a vacant lot. Like the as-of-right Proposed Project, the No-Build Alternative would not result in any significant adverse impacts to land use, zoning, or public policy. However, under the No-Build Alternative, JHL would not be able to achieve its goal of constructing the first true urban Green House-model nursing facility in New York City and New York State, and would continue to use the existing facilities, which have an institutional design, with long corridors that are not ideal for the wheelchair-bound. The existing facility would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement. ~~These buildings~~This configuration would constrain JHL’s ability to implement modernization and improved patient care initiatives. Although the EIS assumes that the Project Site would remain in its current state for purposes of *SEQR* environmental impact assessment, it should be noted that, absent the Proposed Project, the current zoning would allow for other as-of-right redevelopment of the Project Site in the future.

Shadows. Under the No-Build Alternative, the Project Site would remain unchanged and, therefore, there would be no change with respect to shadows. Although the Proposed Project would cast new shadows on Saint Michael’s Church and Happy Warrior Playground, the shadows on Saint Michael’s Church would be very limited in duration and extent such that they would not result in a significant adverse shadow impact, and the shadows cast on Happy Warrior Playground would not alter the public’s ability to utilize that open space resource. Therefore, neither the No-Build Alternative nor the Proposed Project would result in significant adverse shadow impacts.

Historic and Cultural Resources. The No-Build Alternative would not result in any changes to the Project Site. Therefore, like the Proposed Project, the No-Build Alternative would not result in any significant adverse impacts to historic and cultural resources.

Hazardous Materials. Unlike the Proposed Project, there would be no construction on the Project Site in the No-Build Alternative. The subsurface condition on the Project Site includes historical fill materials, limited petroleum-contaminated soil, and some soil exceeding the hazardous waste threshold for lead and barium content; ~~(although lead levels did not indicate a “soil-lead hazard” defined by the USEPA).~~ There is an existing open-status petroleum spill

(likely related to a historical petroleum tank on the site) on an isolated portion of the Project Site, and a closed-status spill with the same address as the site but actually relating to a Con Edison manhole located off site within the West 97th Street roadway. Unlike the Proposed Project, soil disturbance for the No-Build Alternative would be minimal, i.e., limited to any excavation needed to clean up the petroleum spill to the satisfaction of NYSDEC. However, as discussed in Chapter 5, “Hazardous Materials,” the Proposed Project would minimize and avoid the potential for impacts with the implementation of a number of measures, including: (1) implementation of a NYSDOH-approved RAP and associated CHASP, which would ~~describe~~prescribe the protocols for testing, safe handling, protection from exposure, and remediation of on-site contamination; (2) ~~the following of adherence to~~ applicable regulations for the handling and appropriate disposal of the excavated and contaminated soil; (3) remediation of the petroleum spill; and (4) precautionary testing and, if necessary, pretreatment of contaminated groundwater from dewatering activities prior to disposal. Neither the Proposed Project nor the No-Build Alternative would result in any significant adverse impacts with respect to hazardous materials. However, unlike the No-Build Alternative, the Proposed Project would result in permanent cleanup and remediation of the subsurface soil condition, precluding future potential for exposure to the contaminated materials.

It should be noted that any as-of-right development that could occur on the Project Site in the future would result in similar soil disturbance as the Proposed Project. In the case of any future as-of-right development on the Project Site, the petroleum spill would be remediated and applicable regulations for the handling and appropriate disposal of excavated and contaminated soil would be followed. However, any future as-of-right development on the Project Site (i.e., development that does not require a discretionary approval or permit from the city or a state agency) would not require the implementation of a NYSDOH-approved RAP or CHASP, including air monitoring.

Water and Sewer Infrastructure. The No-Build Alternative would not result in increased demand on New York City’s water supply and would not result in a change in wastewater and sanitary sewage generation. Neither the No-Build Alternative nor the Proposed Project would result in any significant adverse impacts on the city’s water supply, wastewater, or storm water conveyance and treatment infrastructure.

Transportation. Under the No-Build Alternative, the Project Site would remain a vacant lot in its current state. Although the No-Build Alternative would not result in any of the travel demand associated with the Proposed Project (and would therefore not generate any new vehicular trips), traffic volumes in the study area would be expected to increase as a result of background growth and planned development in the study area.

The No-Build Alternative would not result in the significant adverse traffic impacts identified for the Proposed Project at the intersections of West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue. However, as described in Chapter 7, “Transportation,” this intersection does not operate at an acceptable level of service in the existing conditions. Under the No-Build Alternative, additional trips added by background growth would result in further degradation of operations on West 97th Street. The Proposed Project’s traffic impacts at these intersections could be mitigated with signal-timing and phasing

changes. Mitigation that would occur under the Proposed Project would not occur under the No-Build Alternative. As noted in Chapter 7, “Transportation,” upon review of the ~~two~~² study intersections, the intersection of West 97th Street and Columbus Avenue met the criteria for a high-pedestrian/bicycle crash location. As with the Proposed Project, the No-Build Alternative would increase the level of vehicular activity at this intersection. NYCDOT has already implemented a range of significant pedestrian and bicycle safety improvements on Columbus Avenue, including at this intersection, and independent of the Proposed Project, NYCDOT is reviewing an ~~area-wide~~^{areawide} safety study developed by Community Board 7 with the aim of reducing accidents involving pedestrians and bicyclists. NYCDOT could implement some or all elements of this study to further improve safety at this location. Neither the No-Build Alternative nor the Proposed Project would result in any significant adverse impacts related to subway or bus transit, pedestrians, or parking conditions.

Air Quality. The No-Build Alternative, like the Proposed Project, would not significantly alter traffic conditions and, thus, would not have the potential to result in a significant increase in on-street mobile source emissions. The No-Build Alternative also would not result in incremental emissions from new heating, ventilation, and air conditioning (“HVAC”) systems associated with the Proposed Project. However, as discussed in Chapter 8, “Air Quality,” the Proposed Project would not cause any significant adverse air quality impacts from HVAC systems. Therefore, neither the No-Build Alternative nor the Proposed Project would result in significant adverse air quality impacts.

Greenhouse Gas (“GHG”) Emissions. Unlike the Proposed Project, the No-Build Alternative would not result in an increase in energy use, fuel consumption, or vehicle trips and, hence, would not result in the increase in GHG emissions on the Project Site that would result from the Proposed Project. However, the Proposed Project would be consistent with New York City’s long-term sustainability program’s (“PlaNYC’s”) GHG emissions reduction goals.

Noise. The No-Build Alternative would not introduce new traffic-generated or on-site sources of noise. Therefore, like the Proposed Project, the No-Build Alternative would not generate sufficient traffic to have the potential to cause a significant increase in noise levels at nearby sensitive noise receptor locations. Therefore, neither the Proposed Project nor the No-Build Alternative would result in any significant adverse noise impacts.

Public Health. The No-Build Alternative, like the Proposed Project, would not result in any significant adverse public health impacts.

Neighborhood Character. Under the No-Build Alternative, the Project Site would remain unchanged. Therefore, the No-Build Alternative would not adversely affect neighborhood character. Although the Proposed Project would result in the construction of a new building on the Project Site and a modest increase in activity in the surrounding area, the Proposed Project would be compatible with existing land use and urban design features ~~and, thus, would also in the study area.~~ The Proposed Project would be compatible with existing community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163 Alfred E. Smith School — as well as commercial uses, and the study area would continue to include a mix of residential, commercial, community facility, parking, and open space uses. Thus, the Proposed Project also would not result in any significant

adverse impacts to neighborhood character. Overall, neither the No-Build Alternative nor the Proposed Project would result in any significant adverse impacts to neighborhood character.

Construction. Under the No-Build Alternative, no construction would occur on the Project Site. The Project Site would remain ~~in its current state~~ a vacant lot.

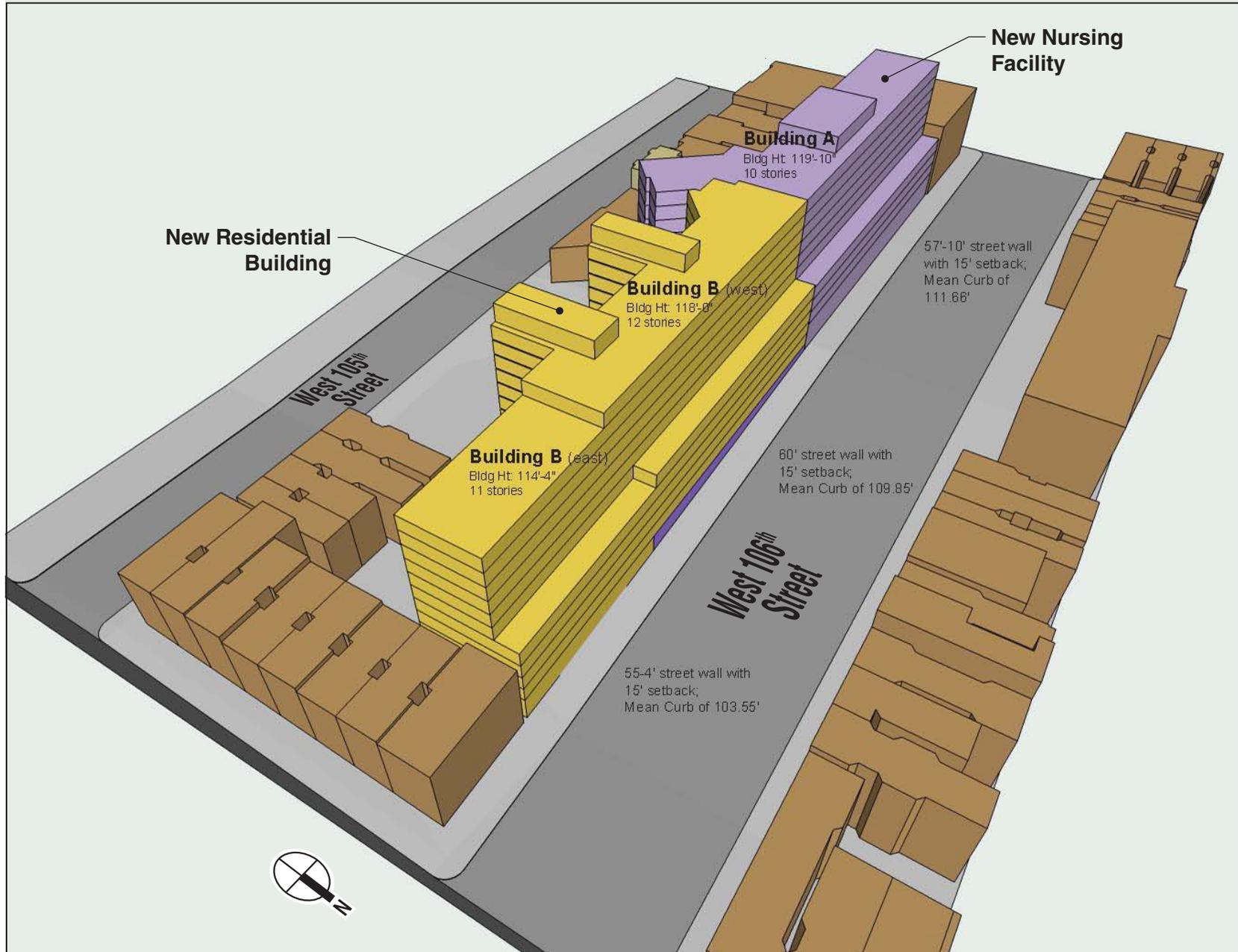
The No-Build Alternative would not result in the additional vehicle trips or increased parking demand generated by the Proposed Project's construction activities. The No-Build Alternative also would not result in any air pollutant emissions or increased noise levels that would be associated with the construction of the Proposed Project. As such, the No-Build Alternative would not result in the significant adverse impacts to traffic and noise during the construction period. As with the Proposed Project, the No-Build Alternative would not result in potential significant adverse construction impacts with respect to air quality, historic and cultural resources, hazardous materials, open space, socioeconomic conditions, community facilities, and land use and neighborhood character. As described above, any as-of-right development that could occur on the Project Site in the future (i.e., development that does not require a discretionary approval or permit from the city or a state agency) would result in similar soil disturbance as the Proposed Project. While the petroleum spill would be remediated and applicable regulations for the handling and appropriate disposal of excavated and contaminated soil would be followed in the case of any as-of-right development on the Project Site, such development would not require the implementation of a NYSDOH-approved RAP or CHASP, including air monitoring.

West 106th Street Redevelopment Alternative

Description of the West 106th Street Redevelopment Alternative. During public review of the *Draft Scoping Document*, commenters requested that the EIS study the redevelopment of the West 106th Street site as an alternative to the Proposed Project on West 97th Street. The following discussion presents this alternative in response to those public comments.

The West 106th Street Redevelopment Alternative would involve the redevelopment of the existing JHL facility with a new nursing care facility on the western portion of the West 106th Street site and a new residential development on the eastern portion of the site (see Figure 15-1). The West 106th Street ~~site is the subject of a current Uniform Land Use Review Procedure ("ULURP") application to rezone the site~~ was recently rezoned from a R7-2 General Residence District to a R8A General Residence District along West 106th Street, and a R8B General Residence District along West 105th Street (ULURP №. 130208ZMM and CEQR №. 14DCP084M). A *Negative Declaration Notice of Determination of Nonsignificance* was issued by the New York City Planning Commission ("CPC") on December 13, 2013, and the ULURP application is currently undergoing ULURP public review.[†] was approved on July 1, 2014. The West 106th Street Rezoning Environmental Assessment Statement ("EAS") considered a program comprising 507,649 gross square feet ("gsf") of residential space (up to 597 residential units), approximately 31,006 gsf of community facility space, and 208 accessory parking spaces.

[†] http://www.nyc.gov/html/dcp/pdf/env_review/eas/14dcp084m_negative_declaration.pdf



For illustrative Purposes Only

Illustrative Massing of West 106th Street Redevelopment Alternative

Figure 15-1

The West 106th Street Redevelopment Alternative assumes redevelopment of the extant site under the ~~proposed~~new R8A and R8B zoning. Under this alternative, a new nursing care facility would be developed on one-third of the site (i.e., the westernmost 270 feet of frontage along West 106th Street). The R8A and R8B zoning would restrict the height of the building to a maximum of 120 feet, resulting in a 10-story, approximately 325,000-gsf building. Under the West 106th Street Redevelopment Alternative, the new nursing facility would accommodate a total of 303 beds — 111 fewer beds, or 27 percent less than the 414-bed Proposed Project. Of the 303 beds, 189 would be long-term-care beds and 114 would be post-acute (~~short~~short-term rehabilitation) beds.

The remainder of the site to the west of the new nursing care facility would be sold to a developer for construction of a new residential development that would enable the applicant to raise the capital necessary to support the redevelopment of the JHL facility under this alternative. Under the West 106th Street Redevelopment Alternative, a residential building of up to 260,000 zoning square feet (“zsf”) (approximately 260 units) with a height of up to 120 feet could be developed. The residential building would be built to the front and side lot lines, and would have a 30-foot rear yard setback and a 60-foot rear yard equivalent along the West 105th Street line. The building could include 104 accessory parking spaces. As described below, the West 106th Street Redevelopment Alternative would have a build year of ~~2024~~2018.

West 106th Street Redevelopment Alternative Compared with the Proposed Project. Along West 97th Street, the environmental effects of this alternative would be the same as under the No-Build Alternative because this alternative would not involve any new development on the West 97th Street Project Site. Since this alternative would not involve any new development on the West 97th Street Project Site, unlike the Proposed Project, the West 106th Street Redevelopment Alternative would not result in significant adverse traffic impacts at the intersections of West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue. However, as discussed in Chapter 14, “Mitigation Measures,” traffic improvement measures have been identified for the Proposed Project to address these potential significant adverse traffic impacts.

Along West 106th Street, the environmental effects of this alternative would be similar to existing conditions, ~~except that the new residential building would result in a modest increase in activity along the block with uses that are different from those that are currently on the site. The Level 1 transportation screening analysis in the West 106th Street Rezoning EAS concluded that the incremental 217 residential units added by the proposal would not exceed CEQR thresholds for new vehicle, transit, and pedestrian trips, and would therefore not result in any significant adverse transportation impacts. Based on the travel demand characteristics presented in the West 106th Street Rezoning EAS, the approximately 260 residential units added by the West 106th Street Redevelopment Alternative would generate 10 to 19 vehicle trip ends during peak hours.² These additional trips would not exceed thresholds identified in the CEQR Technical Manual for which additional traffic analyses are required. As described above, the residential building under~~

² ~~Based on Table 2-7.1, “Travel Demand Characteristics” in the West 106th Street Rezoning EAS (http://www.nyc.gov/html/dep/pdf/env_review/eas/14dep084m_eas.pdf)~~

~~the West 106th Street Alternative would include 104 accessory parking spaces.³ As indicated in the CEQR Technical Manual, since the thresholds for traffic are not surpassed, a parking assessment is generally not needed. Unlike the Proposed Project, the West 106th Street Redevelopment Alternative would result in a longer construction phasing that would result in prolonged disruption to the existing JHL residents and adjacent community and greater significant construction impacts. In order to facilitate construction of the new nursing care facility and the new residential development on the West 106th Street site, JHL would need to reduce the number of nursing home residents to 328, so that only a portion of the existing facility would be occupied. Construction of To construct this alternative would then proceed in two phases. First, the unoccupied portion of the existing facility would be demolished and the new nursing facility would be built on that site. This phase Demolition of the existing facility would require approximately 6 to 8 months for demolition and approximately 24 to 30 months for and construction of the new nursing facility would require approximately 24 to 30 months. Upon completion of the new nursing care facility, residents would be relocated to the new facility. In the second phase of construction, the remainder of the existing facility (now unoccupied as residents would have moved into the new nursing facility) would be demolished and a new residential development would be constructed on the remainder of the site. As with the first phase, this phase would require approximately 6 to 8 months for demolition and approximately 24 to 30 months for construction of the new residential development. As a result, this alternative would result in significant disruption to the nursing care facility's operations and to the adjacent neighborhood as compared with the Proposed Project. Under Although construction of the West 106th Street Redevelopment Alternative would not be directly adjacent to a public school, under this alternative, a different sensitive population, residents of the nursing care facility, would be located immediately adjacent to ongoing construction activities while the new nursing care facility and residential building are completed. In total, this alternative would result in up to approximately 76 months of ongoing construction along West 106th Street, compared with approximately 30 months with the Proposed Project on West 97th Street. is completed. With the Proposed Project, nursing facility residents would be relocated from West 106th Street to West 97th Street once the new facility on West 97th Street is completed; thus, there would be no interruption to the care of the nursing home residents and no construction activities would occur adjacent to the nursing care facility while it is occupied. Also, with the Proposed Project, JHL would not lose ~~111~~ an additional 111 beds. Consequently, the West 106th Street Redevelopment Alternative would neither be consistent with the goals nor the objectives of the Proposed Project. This alternative would not result in an efficient new nursing care facility to the same extent as the Proposed Project. Because of the smaller size of the facility under this alternative, a similar the amount of common space, infrastructure, and support areas must, while reduced, would still be provided disproportionately sized for a smaller number of beds. This, in turn, makes the facility under this alternative more costly to operate, since fewer beds must support the same similar overhead cost. Moreover, the design of this alternative, with longer corridors than proposed under the Proposed Project, would result in greater inefficiencies for staff providing services to the residents and would hamper the independence of the residents.~~

³ The new nursing care facility developed under the West 106th Street Redevelopment Alternative would not require any additional parking spaces.

Furthermore, this alternative would not be able to adhere to the Green House model of long-term care.⁴ ~~For example, due to the narrower floor plates on the West 106th Street site, the building design~~As described in Chapter 1, “Project Description,” the Green House Project is a national organization that sets forth operational and architectural standards necessary for a project’s layout and design to be considered a Green House building, and reviews local Green House projects according to these design and quality standards. Unlike a traditional design with rooms located along a corridor, each Green House home must include a maximum of 12 elders living in private rooms only, organized adjacent to the hearth area — which includes the living room, dining room, and kitchen — with short corridors. Each home must also include fenced outdoor space, significant window areas in all common areas, and there must be visual sight lines from the kitchen to the majority of the hearth area, bedrooms, and outdoor space. Each private bedroom must contain a private, full bathroom and natural light. In a high-rise building, a Green House project may include one or more independent Green House homes per floor, but they must each have separate entries and no connections except for a shared elevator lobby or hallway. Due to the narrower floor plates on the West 106th Street site, the building design of the West 106th Street Redevelopment Alternative would have a more traditional, linear layout, with common spaces in one location and long double-loaded corridors to connect resident rooms to those common areas. In order to accommodate the maximum number of residents on floorplates with a limited amount of exterior window space, this alternative would include semiprivate long-term-care bedrooms, which are not permitted under the Green House model. In addition, these semiprivate rooms would not conform to the Green House-model design principles that require private rooms to be adjacent to the common spaces and sight lines between these areas to be maintained, and they would not be able to provide a window for each resident. In contrast, the Proposed Project would provide private long-term-care bedrooms and, thus, every resident ~~with~~would have a dedicated bedroom window. With the Proposed Project, each 12-bed Green House home would have ~~balcony space~~ a porch. The West 106th Street Redevelopment Alternative would not be able to provide ~~balcony~~outdoor space ~~on~~for each floorhome because it would further reduce the number of residents in the building, and would require longer travel distances between bedrooms and dining rooms, which serve as physical and psychological barriers for residents.

Overall, this alternative would not be consistent with the goals and objectives of the Proposed Project because it would result in an inefficient facility that would not meet Green House design principles to the same extent as the Proposed Project. This alternative would also ~~have more~~result in significant construction impacts ~~due~~disruption to the longer construction time ~~frame~~nursing care facility’s operations as compared to the Proposed Project. Moreover, unlike the Proposed Project, it is expected that this alternative would continue to present physical challenges that would negatively impact residents’ quality of life, mobility, privacy, and independence as well as significantly reduce the number of nursing home residents that could be served ~~by~~in a redeveloped facility.

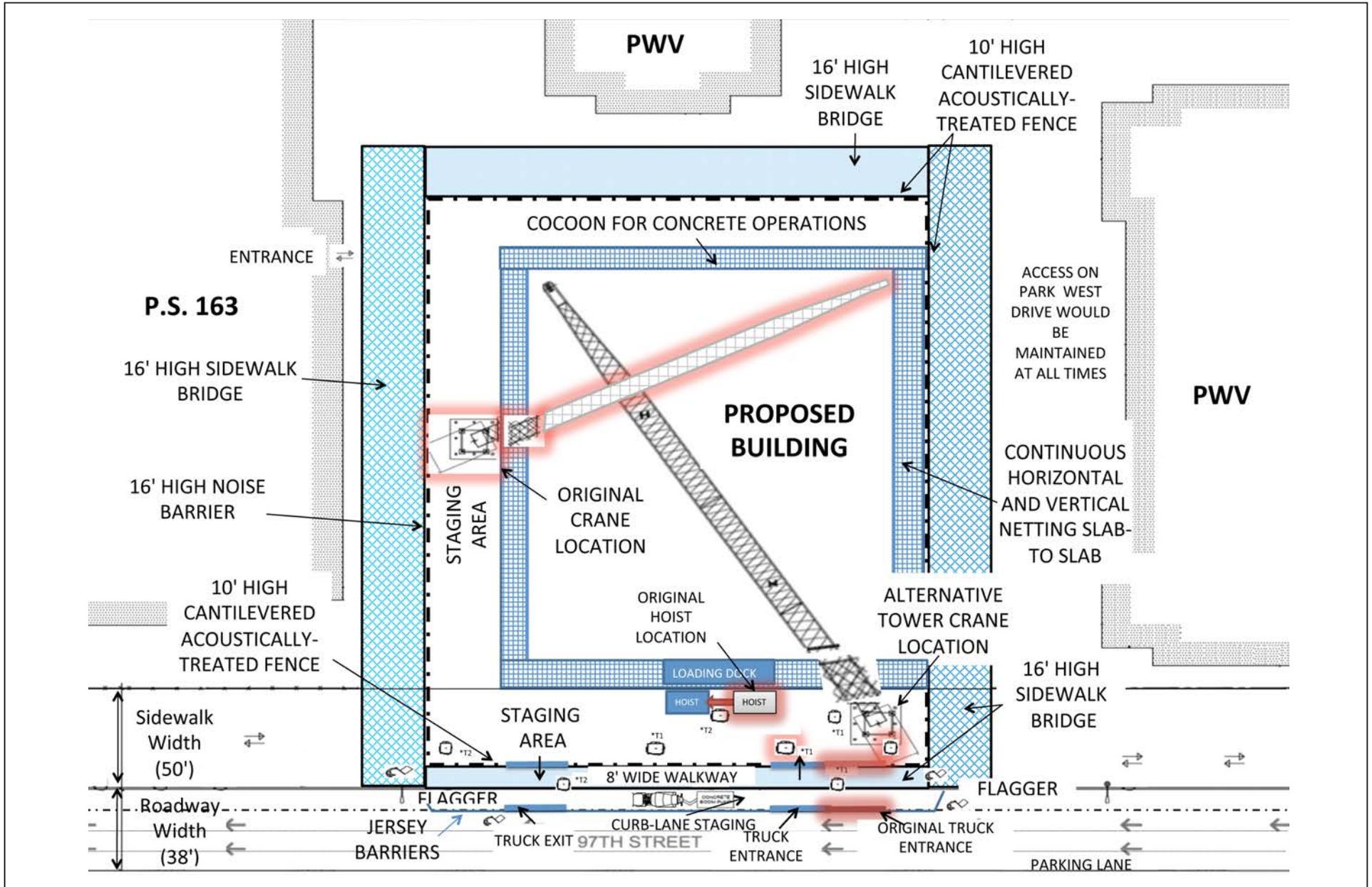
⁴ Although a Green House-model facility could be constructed on the West 106th Street site, such a facility would only contain 156 beds, 258 fewer beds (62 percent less) than the Proposed Project, and would also be an economically inefficient facility that would not be viable to operate.

Crane Relocation Alternative

Description of the Crane Relocation Alternative. During public review of the DEIS, commenters expressed concern about the proximity of the tower crane to P.S. 163 during construction. The following discussion presents an alternative in response to those public comments.

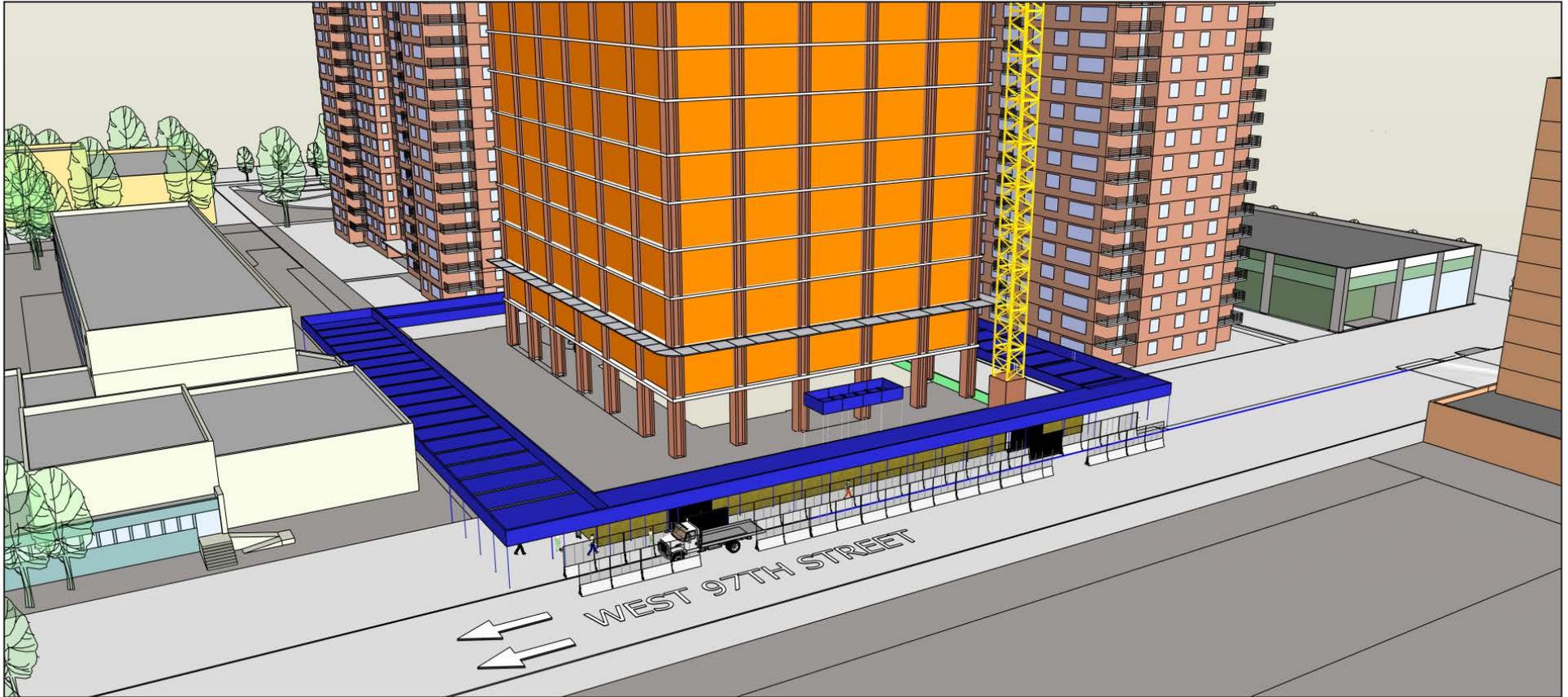
The Crane Relocation Alternative would involve the development of the same Green House-model, replacement, nursing-care facility as the Proposed Project on the Project Site, but would involve locating the tower crane southeast of the proposed building near West 97th Street during construction (see Figures 15-2 and 15-3), as compared to locating the crane west of the proposed building for the Proposed Project. Tishman Construction Corporation, a construction management firm with considerable experience on construction projects of comparable size and complexity to the Proposed Project in New York City, closely examined the feasibility of the Crane Relocation Alternative and determined that although the Crane Relocation Alternative would result in a reduction in staging area at the associated southern portion of the Project Site along West 97th Street, this alternative would neither adversely affect the construction schedule and staging logistics, nor result in significant added construction costs for the Proposed Project. However, there would be additional material staging to the west of the proposed building under this alternative as a result of vacated space by the original location of the tower crane. In addition, the construction truck access point on the southeast portion of the Project Site would need to be relocated farther west under this alternative to accommodate the footprint of the tower crane. This would require the removal of approximately 2 additional existing street trees along the West 97th Street frontage of the Project Site as compared to the Proposed Project. Further, there would be a decrease in the West 97th Street curb-lane staging area. However, construction-related truck deliveries to the Project Site would be highly regimented and scheduled to minimize any potential off-site queuing. In order for the boom of the tower crane to reach the farthest extents of the proposed building under this alternative, the length of the boom would be longer than that originally contemplated for the Proposed Project.

Although the tower crane in the Crane Relocation Alternative would be located farther away from P.S. 163, the tower crane at this alternative placement would be located much closer to 784 Columbus Avenue (residential building within the Park West Village complex to the east of the Project Site) and 122 West 97th Street (residential building south of the Project Site across West 97th Street). As with the construction of the Proposed Project, the Crane Relocation Alternative would not compromise public safety in the surrounding area during construction. NYCDOB would oversee the installation and operation of the tower crane to ensure safe operation of the equipment and as with the construction of the Proposed Project, construction activities for the Crane Relocation Alternative would be undertaken with the care mandated by the close proximity of sensitive receptor locations to the Proposed Project. As with the Proposed Project, the tower crane under this alternative would be programmed to limit its swing such that no loads or any part of the crane would hang over the nearby P.S. 163 or nearby residential buildings. In addition, during severe wind conditions, the tower crane would cease operations, carry no load, and would be under a weathervane condition so as to prevent it from resisting the prevailing winds and risking a potential snap or collapse. This weathervane condition is a



Note: T1 = Existing Tree to be Removed and Relocated Offsite; T2 = Existing Tree to Protect.
(This is a new figure in the FEIS)

Crane Relocation Alternative
Preliminary Construction Logistics Plan
Figure 15-2



For Illustrative Purposes Only

(This is a new figure in the FEIS)

specific safety measure mandated by NYCDOB during severe weather conditions. The final determination of the crane location is subject NYCDOB and NYCDOT approval.

Operational Effects. The operational environmental effects of this alternative would be the same as under the Proposed Project because it would involve construction of the same Green House-model nursing facility. As the Crane Relocation Alternative would generate the same traffic as the Proposed Project, it would result in the same significant adverse traffic impacts at the intersections of West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue. However, as discussed in Chapter 14, "Mitigation Measures," traffic improvement measures have been identified for the Proposed Project to address these potential significant adverse traffic impacts; these same improvement measures would be implemented under the Crane Relocation Alternative.

Construction Effects. The Crane Relocation Alternative would generate the same construction traffic as the Proposed Project. Therefore, based on the illustrative construction schedule presented in Chapter 13, "Construction," as with the construction of the Proposed Project, the Crane Relocation Alternative would be expected to result in the potential for a significant adverse traffic impact at the West 97th Street and Amsterdam Avenue intersection during the Weekday p.m. peak hour of the peak construction period. Subject to review and approval by NYCDOT, this potential significant adverse impact could be fully mitigated by shifting 2 seconds from the southbound phase to the westbound phase.

As discussed above, the tower crane would be located farther away from P.S 163 under this alternative. As with the construction of the Proposed Project, the starting elevation of the tower crane under this alternative would be approximately 75 feet (taller than the nearby P.S. 163) and would rise as the building progresses upwards. Therefore, the receptors surrounding P.S. 163 and the P.S. 163 Annex east trailer would experience noise levels similar or less than those predicted for the Proposed Project. In contrast, the tower crane would be located much closer to 784 Columbus Avenue and 122 West 97th Street under the Crane Relocation Alternative as compared to the Proposed Project. In addition, these residential buildings are taller than the starting elevation of tower crane. Therefore, the buildings would experience an increase in noise levels under this alternative during superstructure activities as compared to those predicted for the Proposed Project until the crane is elevated well above the building lines. Similar to the Proposed Project, the balconies on various floors of these buildings may experience significant noise impacts under the Crane Relocation Alternative. However, as with the construction of the Proposed Project, it should be noted that even during the portions of the construction period that would generate the most noise at these balconies, the balconies could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g. during late afternoon, nighttime, and on weekends under the Crane Relocation Alternative. At these outdoor balconies, there would be no feasible or practicable mitigation to lessen the construction noise impacts. Therefore, as with the construction of the Proposed Project, these balconies would be considered to experience temporary unmitigated significant noise impacts as a result of construction activities under the Crane Relocation Alternative.

The operational environmental effects of this alternative would be the same as under the Proposed Project because it would involve construction of the same Green House-model nursing

facility. While there may be slightly greater impacts related to loss of truck queuing on the curb lane and increased noise levels at the adjacent, elevated residential balconies, this alternative crane location would result in comparable construction effects as the Proposed Project. Overall, this alternative would be consistent with goals and objectives of the Proposed Project, but it would not avoid any of the Proposed Project's significant adverse impacts to traffic and construction traffic and noise.

No Significant Adverse Impacts Alternative

Description of the No Significant Adverse Impacts Alternative. As discussed elsewhere in this EIS, the Proposed Project would result in the potential for significant adverse impacts in the areas of operational and construction traffic and construction noise. The Proposed Project would not result in any significant adverse impacts in the other 10 technical areas assessed. The No Significant Adverse Impacts Alternative addresses operational or construction related impacts that could be minimized or eliminated. As this alternative would be smaller than the Proposed Project, its effects would be comparable or more limited in the technical areas for which the Proposed Project would not result in significant adverse impacts.

As discussed in Chapter 7, "Transportation," the Proposed Project would result in the potential for significant adverse traffic impacts at the West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue intersections during the Weekday a.m., Weekday midday, and Weekday p.m. peak hours. In addition, as discussed in Chapter 14, "Mitigation Measures," the Proposed Project would result in unmitigated significant adverse impacts due to construction noise. Therefore, an alternative was developed to explore modifications to the Proposed Project that would avoid these significant adverse impacts.

Traffic. As described in Chapter 7, "Transportation," the Proposed Project would result in the potential for significant adverse operational traffic impacts at the intersections of West 97th Street with Columbus Avenue and Amsterdam Avenue. In order to avoid the potential for significant adverse impacts, the program for the nursing care facility on the Project Site would have to be reduced to 4157 beds. A nursing care facility of this size would not generate enough trips to result in a level of service ("LOS") deterioration that would result in a significant adverse impact at either of these intersections. However, a 4157-bed alternative would not be consistent with the goals and objectives of the Proposed Project, and would serve very few residents in the community and the borough. Because of the substantial reduction in the size of the facility under this alternative, a similar amount of common space infrastructure, and support areas ~~must, while reduced, would still be provided~~ disproportionately sized for a ~~very small~~ smaller number of beds. This, in turn, would make the facility under this alternative more costly to operate since fewer beds would support ~~the same~~ similar overhead cost. Further, as described in Chapter 14, "Mitigation Measures," the significant adverse traffic impacts that would result from the Proposed Project could be fully mitigated.

Construction Traffic and Noise. Based on the illustrative construction schedule presented in Chapter 13, "Construction," construction of the Proposed Project would be expected to result in the potential for a significant adverse traffic impact at the West 97th Street and Amsterdam Avenue intersection during the Weekday p.m. peak hour of the peak construction period

condition. Subject to review and approval by the relevant agencies, including NYCDOT, this potential significant adverse impact could be fully mitigated by shifting 2 seconds from the southbound phase to the westbound phase.

Construction of the Proposed Project would be expected to result in substantially elevated noise levels for 2 or more years at ~~three~~3 locations within the study area. While there would be periods of the construction when these locations experience elevated noise levels that would be intrusive and noisy, noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at the maximum 1-hour noise levels shown in the construction noise analysis results. In addition, the affected buildings have double-glazed windows and alternate ventilation (i.e., air conditioners) and, consequently, would be expected to ~~result in experience~~ interior noise levels during most of the ~~time~~construction that are below 45 dBA $L_{10(1)}$ (the *CEQR* acceptable interior noise level ~~criteria~~criterion). However, although these structures have double-glazed windows and alternate ventilation, during some limited time periods construction activities may result in interior noise levels that would be above the 45 dBA $L_{10(1)}$ noise level recommended by the *CEQR Technical Manual* guidance for these uses. In addition, ~~two~~2 affected buildings have outdoor balconies, which would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. As a consequence, balconies on various floors may experience significant noise impacts due to construction for limited portions of the construction period. The impacts at the residential balcony locations would be considered unmitigated. Furthermore, the east and south façades of P.S. 163 immediately adjacent to the Project Site would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during the excavation and foundation activities, superstructure construction, and when ~~two~~2 construction stages overlap, each of which would last only for a limited duration. As the work on the superstructure progresses in height to the upper floors of the Proposed Project, noise levels would be expected to decrease with the greater distance to the noise sources. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and, therefore, would not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Noise levels typically fluctuate throughout the day and from day to day during each construction phase, and would not be sustained at the maximum 1-hour noise levels shown in the construction noise analysis results.

The noise impacts and the elevated noise levels at P.S. 163 would be temporary and limited and would only occur during the construction period; the operations of the Proposed Project would not result in a significant increase in noise levels at any nearby noise receptor locations. Any construction from the ground up on the Project Site that would require excavation, foundation, and superstructure construction (where large equipment such as cranes and pile drivers would be employed) would result in comparable noise levels at the locations mentioned above.

Both the temporary traffic impacts due to the construction of the Proposed Project and the temporary unmitigated noise impacts at residential balconies would be avoided if there were no construction on the Project Site. However, this would neither meet the goal of the Proposed

Project to provide a new, state-of-the-art facility using the innovative Green House-living model of long-term care nor be economically feasible. Finally, any development on the Project Site would result in temporary traffic and noise disruption to the surrounding community during construction.

Conclusions

Under the No-Build Alternative, JHL would ~~not be able~~unable to achieve its goal of constructing the first true urban Green House-model nursing facility in New York City and New York State; and would continue to use the existing facilities on West 106th Street, which have an institutional design; with long corridors that are not ideal for the wheelchair-bound. Any as-of-right development that could occur on the Project Site in the future would result in similar soil disturbance as the Proposed Project, and the petroleum spill would be remediated and applicable regulations for the handling and appropriate disposal of excavated and contaminated soil would be followed. However, any future as-of-right development on the Project Site (i.e., development that does not require a discretionary approval or permit from the city or a state agency) would not require the implementation of a NYSDOH- and NYSDEC-approved RAP or CHASP, including air monitoring. The No-Build Alternative would not result in the additional vehicle trips or increased parking demand generated by the Proposed Project's construction activities and also would not result in any air pollutant emissions or increased noise levels that would be associated with the construction of the Proposed Project. As such, the No-Build Alternative would not result in the significant adverse impacts to traffic and noise during the construction period.

The West 106th Street Redevelopment Alternative would result in a modest increase in activity along West 106th Street with uses that are different from those that are currently on the site, but would result in a total of only 303 beds — 111 fewer beds than the Proposed Project. The West 106th Street Redevelopment Alternative would not result in significant adverse traffic impacts at the intersections of West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue that would be expected with the Proposed Project. However, traffic improvement measures have been identified for the Proposed Project to mitigate these potential significant adverse traffic impacts. ~~The~~Although construction of the West 106th Street Redevelopment Alternative would ~~result in not be directly adjacent to a longer construction phasing than the Proposed Project, which~~public school, it would result in ~~prolonged~~ disruption to other sensitive receptors, namely the JHL residents and adjacent community ~~and greater significant construction impacts~~. The West 106th Street Redevelopment Alternative could incorporate some Green House-model concepts, but overall would not be consistent with the goals and objectives of the Proposed Project, would not be able to adhere to the Green House-model as currently contemplated, nor would it result in an efficient new nursing care facility to the same extent as the Proposed Project.

The No Significant Adverse Impacts Alternative would minimize or eliminate the significant adverse impacts identified with the Proposed Project in the areas of operational and construction traffic and construction noise. As this alternative would be smaller than the Proposed Project, its effects would be comparable or more limited in the technical areas for which the Proposed Project would not result in significant adverse impacts. In order to avoid the

potential for significant adverse traffic impacts, the program for the nursing care facility on the Project Site would have to be reduced to 4157 beds, which would not be consistent with the goals and objectives of the Proposed Project, and would serve very few residents in the community and the borough. The 4157-bed facility under this alternative would be more costly to operate since fewer beds would support ~~the same~~ similar overhead cost. Further, the significant adverse traffic impacts that would result from the Proposed Project could be fully mitigated. Both the temporary traffic impacts due to the construction of the Proposed Project and the temporary unmitigated noise impacts at residential balconies would be avoided if there were no construction on the Project Site. However, this would not meet the goal of the Proposed Project to provide a new, state-of-the-art facility using the innovative Green House living model of long-term care nor be economically feasible. Finally, any future development on the Project Site would result in temporary traffic and noise disruption to the surrounding community during construction.

The Crane Relocation Alternative would be operationally the same as the Proposed Project. While there may be slightly greater impacts related to loss of truck queuing on the curb lane and increased noise levels at the adjacent, elevated residential balconies, this alternative crane location would result in comparable construction effects as the Proposed Project. Overall, this alternative would be consistent with the goals and objectives of the Proposed Project, but it would not avoid any of the Proposed Project's significant adverse impacts to traffic and construction traffic and noise.

As detailed above, neither the No-Build Alternative, the West 106th Street Redevelopment Alternative, nor the No Significant Adverse Impacts Alternative would meet JHL's goals and objectives for the Proposed Project. While the Crane Relocation Alternative would be consistent with goals and objectives of the Proposed Project, it would not avoid any of the Proposed Project's significant adverse impacts to traffic and construction traffic and noise. Therefore, there is no reasonable alternative to the Proposed Project that would substantively meet the goals and objectives of the Proposed Project while also avoiding a significant adverse impact to traffic and construction traffic and noise.

Chapter 16. Unavoidable Significant Adverse Impacts of the Proposed Project

Introduction

This chapter presents the unavoidable significant adverse environmental impacts that would be likely to result from the Proposed Project. Unavoidable significant adverse impacts are defined as those that meet the following ~~two~~ criteria:

- There are no reasonably practicable mitigation measures to eliminate the impacts; and
- There are no reasonable alternatives to the Proposed Project that would meet the purpose and need of the action, eliminate the impact, and not cause other or similar significant adverse impacts.

As described in Chapter 14, “Mitigation Measures,” a number of the potential impacts identified for the Proposed Project could be mitigated. However, as described below, in some cases, project impacts would not be fully mitigated.

Construction Impacts

Noise. The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. Since the Project Site is located close to an existing residential community and P.S. 163, the Proposed Project is committed to taking a proactive approach during construction, which would employ a wide variety of measures that exceed standard construction practices, to minimize construction noise and reduce potential off-site noise impacts. The additional noise control measures, which are described in detail below and in Chapter 13, “Construction,” are designed to reduce the amount of noise experienced at nearby receptors (including residences, schools, and open spaces) by decreasing the amount of noise produced by on-site equipment and by shielding the receptors from the noise-producing activities and equipment. These additional measures include alternate construction equipment and/or practices as well as additional or improved construction noise barriers.

In terms of source controls (i.e., reducing noise levels at the source or during the most sensitive time periods), the following measures would be implemented:

- Equipment that meets the sound level standards specified in Subchapter 5 of the *New York City Noise Control Code* would be used from the start of construction. Table 16-1 shows the noise levels for typical construction equipment and the mandated noise levels for the equipment that would be used for construction of the Proposed Project.
- As early in the construction period as logistics would allow, diesel- or gas-powered equipment would be replaced with electrical-powered equipment such as welders, water pumps, bench saws, and table saws (i.e., early electrification) to the extent feasible and practicable.

- Where feasible and practical, the construction site would be configured to minimize back-up alarm noise. In addition, all trucks would not be allowed to idle more than ~~3 minutes~~ 1 minute at the construction site based upon *New York City Noise Control Code*.
- Contractors and subcontractors would be required to properly maintain their equipment and mufflers.

In terms of path controls (e.g., placement of equipment, implementation of barriers or enclosures between equipment and sensitive receptors), the following measures for construction would be implemented to the extent feasible and practical:

- Where logistics allow, noisy equipment, such as pile drivers, cranes, concrete pumps, concrete trucks, and delivery trucks, would be located away from sensitive receptor locations;
- A 16-foot-high noise barrier would be installed on the west side of the Project Site facing P.S. 163 and 10-foot, cantilevered, acoustically-treated noise barriers constructed from plywood or other materials would be utilized to provide shielding (typically construction sites utilize an 8-foot-high standard barrier) during excavation and foundation activities; during other times of the construction period, 8-foot-high noise barriers constructed from plywood would be utilized on the northern, eastern, and southern sides of the Project Site and a ~~12~~16-foot sidewalk bridge constructed from plywood would be utilized on the western side of the Project Site (i.e., facing P.S. 163) during superstructure, exterior façade, and interior fit-out activities; and
- Path noise control measures (i.e., portable noise barriers, panels, enclosures, and acoustical tents, where feasible) would be used for certain dominant noise equipment to the extent feasible and practical (i.e., cranes and generators). These barriers are conservatively assumed to offer only a reduction of 10 dBA in noise levels for each piece of equipment to which they are applied, as shown in Table 16-1. The details for construction of portable noise barriers, enclosures, tents, etc., are based upon the NYCDEP rules for Citywide Construction Noise Mitigation.

As detailed in Chapter 13, “Construction,” even with the implementation of a wide variety of measures that exceed code requirements and standard construction practices to minimize noise disruption to the community during construction, construction of the Proposed Project would result in significant adverse impacts with respect to noise. This conclusion is based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

The noise analysis results show that predicted noise levels would exceed the *CEQR Technical Manual* impact criteria during 2 or more years on 1 or more floors at 6 of the ~~30~~48 receptor ~~sites~~locations analyzed. During the loudest periods of construction, noise level increases ~~resulting from construction~~ at these ~~buildings~~locations would range from ~~14.5~~13.9 to ~~21.4~~18.8 dBA, with absolute noise levels up to ~~88.1~~87.7 dBA. Affected locations include

residential areas adjacent to the Proposed Project, including ~~125 West 97th Street~~ 784 Columbus Avenue (Park West Building east of Project Site), 122 West 97th Street (residential building south of Project Site), and 110 West 97th Street (residential building southeast of Project Site). However, these buildings have double-glazed windows and alternate ventilation (i.e., air conditioners). For buildings with double-glazed windows and well-sealed, through-the-wall/sleeve/packaged terminal air conditioners (PTACs’), interior noise levels would be approximately 25 to 30 dBA less than exterior noise levels. The typical attenuation provided by double-glazed windows and the alternate ventilation outlined above would be expected to result in interior noise levels during most of the ~~time~~ construction period that are below 45 dBA L₁₀₍₁₎ (the *CEQR Technical Manual* acceptable interior noise level criteria). However, although these structures have double-glazed windows and alternate ventilation, during some limited time periods construction activities may result in interior noise levels that would be above the 45 dBA L₁₀₍₁₎ noise level recommended by the *CEQR Technical Manual* for these uses.

Table 16-1. Typical Construction Equipment Noise Emission Levels (dBA) by Type of Construction Equipment

Type of Construction Equipment	NYCDEP and FTA Typical Noise Level at 50 feet ¹	Noise Level with Path Controls at 50 feet ²
Backhoe/Loader	80	
Compactors	80	
Compressors	58	
Concrete Pump	82	
Concrete Vibrator	80	
Concrete Saw	90	
Concrete Trucks	85	
Cranes (Tower Cranes)	85	75
Delivery Trucks	84	
Dump Trucks	84	
Excavator	85	
Generators	82	72
Hoe Ram	90	
Hoist	85	
Impact Pile Driver	95	
Jackhammers / Pavement Breakers	71	
Pumps	77	
Rebar Bender	80	
Rivet Buster / Chipping Gun	85	
Welding Machines	73	
Notes:		
¹ Sources: Citywide Construction Noise Mitigation, Chapter 28, Department of Environmental Protection of New York City, 2007. Transit Noise and Vibration Impact Assessment, FTA, May 2006		
² Path controls include portable noise barriers, enclosures, acoustical panels, and curtains, whichever feasible and practical.		
Source: Kessler, Frederick M., “Noise Control for Construction Equipment and Construction Sites,” report for Hydro Quebec.		

Additionally, ~~two~~ 2 buildings — ~~125 West 97th Street~~ 784 Columbus Avenue and 122 West 97th Street — have outdoor balconies that would not experience the same attenuation provided by the windows and alternate means of ventilation that exists at the interior of the buildings. During the loudest periods of construction, noise level increases resulting from construction at these balconies would range from ~~44.5~~ 13.9 to ~~21.4~~ 18.8 dBA, with absolute noise

levels up to ~~88.4~~87.7 dBA. Consequently, balconies on various floors may experience significant noise impacts due to construction for limited portions of the construction period. However, it should be noted that even during the portions of the construction period that would generate the most noise at these balconies, they could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g., during late afternoon, nighttime and on weekends. At these outdoor balconies, there would be no feasible or practicable ~~mitigation~~way to mitigate the construction noise impacts. Therefore, these balconies would be considered to experience unavoidable significant noise impacts as a result of construction.

The noise level increments at these balconies are highest during excavation/foundation activities (3 months), superstructure construction (6 months), and when ~~two~~two construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction/interior fit-out activities and 3 months for interior fit-out activities/site work). The interior fit-out stage of construction, when it would not overlap with other construction stages, would result in noise levels that just barely exceed the *CEQR Technical Manual* impact criteria. This stage of construction would be the longest, and would last 7 months without overlap. Due to relatively low levels of traffic volumes on West 97th Street, existing and No-Build noise levels at the sensitive receptor locations near the Project Site are also especially low. The calculation of construction noise associated with the Proposed Project was conservative, tending to produce the highest calculated construction noise level for each stage of construction.

Conclusions

As described in Chapter 14, “Mitigation Measures,” a number of the potential impacts identified for the Proposed Project could be mitigated. However, as described above, in some cases, project impacts would not be fully mitigated at the ~~two~~two buildings with outdoor balconies. During the loudest periods of construction, balconies may experience significant noise impacts due to construction for limited portions of the construction period. There would be no feasible or practicable ~~mitigation~~way to mitigate the construction noise impacts. Therefore, these locations would be considered to experience unavoidable, unmitigated significant noise impacts as a result of construction.

Chapter 17. Growth-Inducing Aspects of the Proposed Project

This chapter discusses the potential of the Proposed Project to induce growth on the Project Site and in its vicinity. Proposed actions may induce primary growth by expanding the numbers of employees on a site or secondary growth if further development is triggered by the proposed actions. In an environmental context, secondary growth is the main concern. Actions that may result in secondary growth effects include actions that introduce a substantial amount of new residents or new employment that could induce additional development of a similar kind and/or development of support uses (e.g., stores to serve new residents or employees). In addition, actions that result in the expansion of infrastructure capacity (e.g., sewers, central water supply, or roadways) could also induce secondary growth. This chapter is closely linked to the information presented in other chapters of this EIS, such as Chapter 2, “Land Use, Zoning, and Public Policy,” and Chapter 6, “Water and Sewer Infrastructure.”

As described in Chapter 1, “Project Description,” the Proposed Project would replace the ~~existing~~, approximately 31,804-square-foot (“sf”), former 88-space, surface accessory parking lot on the Project Site with a new, as-of-right, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building on the Project Site. Following the construction of the new facility, Jewish Home Lifecare, Manhattan (“JHL”) would close the current location of its Manhattan Division, which is located at 120 West 106th Street in the borough of Manhattan, New York County, New York. Upon completion of the Proposed Project, the total New York State Department of Health (“NYSDOH”)-certified bed complement at JHL would be reduced from 514 beds to 414 beds, and would relocate approximately 625 full-time-equivalent (“FTE”) employees to the Project Site.

As described in Chapter 2, “Land Use, Zoning, and Public Policy,” the Proposed Project would result in a new, more-intensive land use on the Project Site, but would be in keeping with residential uses in the study area, and would be compatible with existing community facility and commercial uses in the study area. In addition, the Proposed Project would result in the construction of a building that is consistent with and permitted under existing zoning. The area surrounding the Project Site is fully developed, and the level of development is controlled by zoning. As such, the Proposed Project would not “induce” new growth in the study area. The Proposed Project and related actions are specific to the Project Site only.

As described in Chapter 6, “Water and Sewer Infrastructure,” the Proposed Project would utilize existing infrastructure, and the proposed actions would not result in any significant adverse impacts to water supply or wastewater and storm water infrastructure. Therefore, secondary growth is not expected to be induced as a result of the Proposed Project.

Chapter 18. Irreversible and Irretrievable Commitment of Resources

There are a number of resources, both natural and built, that would be expended in the construction and operation of the Proposed Project. These resources would include the materials used in construction; energy in the form of gas and electricity consumed during construction and operation of the Proposed Project; and the human effort (i.e., time and labor) required to develop, construct, and operate various components of the Proposed Project.

The resources are considered irretrievably committed because their reuse for some purpose other than for the Proposed Project would be unlikely. The land use changes associated with the development of the Project Site would be considered a resource loss. The Proposed Project would constitute an irreversible and irretrievable commitment of the Project Site as a land resource, thereby rendering land use for other purposes infeasible, at least in the near term.

These commitments of land resources and materials are weighed against the benefits of the Proposed Project, which would introduce a new, state-of-the-art nursing-care facility to an underdeveloped site. This action would be expected to substantially improve the Project Site. Overall, the Proposed Project would not represent a substantial new irreversible and irretrievable commitment of energy resources for building operations.

Chapter 19. Response to Comments on the DEIS¹

Introduction

This document summarizes and responds to comments on the Draft Environmental Impact Statement (“DEIS”), issued for public review on March 21, 2014, for the Jewish Home Lifecare, Manhattan (“JHL”) Replacement Nursing Facility Project (“Proposed Project”).

Oral and written comments were received during public hearings held by the New York State Department of Health (“NYSDOH”) on Wednesday, May 7, 2014 and Thursday, May 8, 2014 at P.S. 163, located at 163 West 97th Street, New York, New York 10025. Written comments on the DEIS were accepted through the close of the public comment period, which ended on Monday, May 19, 2014.

The following section contains a summary of those relevant comments and a response to each. Because of the extremely large volume of comments, these summaries convey the substance of the comments made, but do not necessarily quote the comments verbatim. Comments are organized by subject matter and generally parallel the chapter structure of the DEIS.

Comments and Responses

Environmental Review Process

Comment 1: JHL representatives were allowed on stage to make their presentation, while the public was not allowed the same opportunity. JHL representatives and their supporters were allowed more time for their presentations, while other hearing speakers were strictly limited to two minutes for their presentations.

Response 1: NYSDOH, as lead agency, and the New York State Dormitory Authority (“DASNY”) hearing officer conducted the hearing in a fair and impartial manner. It is the practice of the lead agency to grant the applicant and its technical team time to present project details and a summary of the potential significant adverse environmental impacts to the public. It did not provide preferential treatment to speakers supporting the Proposed Project. The only preferential treatment provided at the hearing was to elected officials and representatives of Community Board 7, who were allowed to speak first, which is a long-standing lead agency policy and was announced at the start of the hearing.

Comment 2: The public comment period on the DEIS should be extended. A 15-day extension is needed to review the sampling results and Phase I report that NYSDOH released

¹ This chapter is new to the FEIS.

only two weeks prior to the comment submission deadline. NYSDOH has refused this extension, which is a clear due process violation.

Response 2: NYSDOH complied with all applicable *SEQRA* regulations. The DEIS was prepared for the Proposed Project, and a notice of completion for the DEIS was issued and the DEIS was distributed on March 21, 2014. While not required by law, a public hearing on the DEIS was held on two separate days, May 7 and May 8, 2014, to accept oral comments, and written comments were accepted through May 26, 2014, for a comment period of 65 days from the issuance of the DEIS, beyond the 15 days required pursuant to regulation. The environmental reports, including the approval of the Remedial Action Plan/Construction Health and Safety Plan (“RAP/CHASP”) on June 4, 2014, were made available after review and approval by NYSDOH and the New York State Department of Environmental Conservation (“NYSDEC”), although the substantive elements of those documents were summarized in the DEIS.

Comment 3: NYSDOH has failed to objectively review, comment on, and analyze the DEIS. NYSDOH has blindly adopted the DEIS that the applicant’s consultants have prepared. NYSDOH and DASNY have permitted the applicant’s attorney to participate in the lead agency’s preparation and review of the DEIS. The DEIS is biased and should be prepared by an independent consultant.

Response 3: As described in the *Draft and Final Scoping Documents*, and as stated on page 1-1 of the Project Description in the DEIS, the *CEQR Technical Manual*, a document relied upon by the City of New York for use by city agencies complying with *SEQRA*, is generally used as a guide with respect to environmental analysis methodologies and impact criteria for evaluating the effects of the Proposed Project, unless determined otherwise by NYSDOH. The analyses presented in the DEIS follow guidance presented in the *CEQR Technical Manual*, including criteria for determining significant adverse impacts. As noted in the *CEQR Technical Manual*:

“The purpose of the DEIS is to disclose and discuss potential significant adverse environmental impacts so that a decision maker may understand them and their context. It is analytic, but it is not a repository for all knowledge about a given technical area. The DEIS fully describes the project and its background; purpose; public need and benefits, including social and economic considerations; approvals required; and the role of the EIS in the approval process.”

“The EIS describes the potential significant adverse environmental impacts identified in the scoping process at a level of detail sufficient to enable the lead agency and other involved agencies to make informed decisions about those impacts for a proposed project, and if necessary, how to avoid or mitigate those impacts to the maximum extent practicable. The lead agency should take care to explain the identified impacts in sufficient detail, considering the nature and magnitude of the proposed project and the significance of the potential impacts.”

The Applicant's attorney was responsible for conveying to the lead agency documents and other information prepared by the Applicant at the request of the lead agency. *SEQRA* contemplates and permits the Applicant to prepare drafts of *SEQRA* documents, including the Scoping Document, draft EIS and draft Final EIS, but the lead agency has the final say as to the contents of those documents. The Applicant's attorney represented the Applicant and not the lead agency, which relied on its own counsel for legal advice relating to the lead agency's compliance with *SEQRA*.

Comment 4: The DEIS fails to satisfy *SEQRA* legal standards for at least 7 key subject areas: the alternate build scenario; noise during construction; hazardous materials during construction; impacts on traffic and pedestrian safety; unavoidable significant adverse impacts of the Proposed Project; public health; and shadows. The DEIS uses a narrow and selective reading of the *CEQR Technical Manual* to avoid issues.

Response 4: The environmental review for the Proposed Project follows *SEQRA* requirements. As described in the *Draft and Final Scoping Documents*, and as stated on page 1-1 of the Project Description in the DEIS, the *CEQR Technical Manual*, a document relied upon by the City of New York for use by city agencies complying with *SEQRA*, is generally used as a guide with respect to environmental analysis methodologies and impact criteria for evaluating the effects of the Proposed Project, unless determined otherwise by NYSDOH.

Based on the guidance presented in the *CEQR Technical Manual*, the following areas were addressed in the DEIS: Chapter 15 addresses alternatives to the Proposed Project; Chapter 13 addresses noise levels during construction and the potential for hazardous materials during construction; Chapter 7 addresses the potential for impacts on traffic and pedestrian safety during the operation of the Proposed Project and Chapter 13 addresses the potential for impacts on traffic and pedestrian safety during construction; Chapter 16 addresses unavoidable significant adverse impacts of the Proposed Project; Chapter 11 addresses public health; and Chapter 3 addresses shadows. In addition, some of these analyses have been refined and/or clarified since the issuance of the DEIS, as a result of public comments.

Comment 5: There has been no coordinated review among the various agencies for this DEIS such as with the New York City Department of Education ("NYCDOE") and the City's Health Inspectors Office. The New York City Department of Transportation ("NYCDOT") accepted and tacitly recommended approval of the DEIS traffic analysis without consulting or reviewing the community's independent consultant's critiques.

Response 5: The Proposed Project does not require any local discretionary actions that are subject to review and approval by New York City agencies, including NYCDOE and the New York City Department of Health and Mental Hygiene ("NYCDOHMH"); the lead agency for this application is NYSDOH, a New York State government agency.

As stated on page 7-1 of the DEIS, although a detailed transportation analysis was not warranted based on *CEQR Technical Manual* threshold criteria, a detailed transportation analysis was nevertheless performed. While not required by law, the transportation analysis was reviewed by NYCDOT in addition to NYSDOH. Revisions were made to the transportation analysis in response to NYCDOT comments, which included the need for consistency with safety improvement measures proposed as part of a larger area-wide study. As stated on page 7-26 of the DEIS, NYCDOT has also been reviewing an area-wide safety study developed by Manhattan Community Board 7 with the aim of reducing accidents involving pedestrians and bicyclists. The EIS evaluated pedestrian and bicycle safety improvements associated with the Proposed Project in coordination with those recently implemented on Columbus Avenue.

Comment 6: The EIS should evaluate the entire CON review process. By allowing this project to proceed, NYSDOH would be failing in its mandate to protect the public from health threat. The public had to petition NYSDOH about the lead in the parking lot to get their attention.

Response 6: The EIS evaluates the replacement nursing facility project described in the Certificate of Need (“CON”) application. NYSDOH’s CON process governs establishment, construction, renovation and major medical equipment acquisitions of health care facilities, including nursing homes. The CON process aims to promote the delivery of high-quality health care, and to ensure that services are aligned with community need, by providing oversight to limit investment in duplicate beds, services and medical equipment. As noted in Chapter 1, “Project Description,” the DEIS, prepared in accordance with the *Final Scoping Document*, is a comprehensive document that systematically considered the potential environmental effects of the Proposed Action and Proposed Project, evaluated reasonable alternatives, and identified reasonable and practicable mitigation measures to reduce or eliminate the significant adverse environmental impacts of the Proposed Project. Accepted methodologies and procedures that have been used in the past in New York and are consistent with *SEQRA* were utilized as a general guide for evaluating the potential environmental impact of the Proposed Project. Specific methodologies and impact significant criteria used in the technical analyses are discussed accordingly in each DEIS chapter.

In accordance with the *SEQR* regulations (6 *N.Y.C.R.R.* §617.11[d]), lead and involved agencies each must adopt a formal set of written findings based on the FEIS. The *SEQR* Findings Statement issued in connection with a proposed action must (a) consider the relevant environmental impacts disclosed in the FEIS; (b) weigh and balance the relevant adverse environmental impacts with applicable social, economic and other essential consideration; (c) provide the rationale for the agency’s decision; (d) certify that the *SEQR* requirements (as specified in 6 *N.Y.C.R.R.* §617) have been met; and (e) certify that, consistent with social, economic and other essential factors, and considering the available reasonable alternatives, the proposed action is one that avoids or minimized adverse environmental impact to the maximum

extent practicable by incorporating as conditions to the decision those mitigation measures identified as practicable.

Prior to the *SEQR* process, the site history for the Project Site did not indicate any Recognized Environmental Conditions (“RECs”) and, therefore, no environmental testing of the site was performed. As part of the *SEQR* process and in response to community comments, additional testing was performed. The results of that testing are set forth in Chapter 5 of the DEIS, “Hazardous Materials.” Further, all work would be performed in accordance with the procedures set out in the NYSDOH- and NYSDEC-approved RAP and CHASP, which would be followed during construction to minimize the potential for unacceptable exposures. Chapter 5 of the DEIS concludes that with the RAP and CHASP in place, significant adverse impacts related to hazardous materials would not be expected due to construction or operation of the Proposed Project.

Comment 7: Why was Uniform Land Use Review Procedure (“ULURP”) not required?

Response 7: As noted on page 2-7 of the DEIS, the Proposed Project can be constructed as of right under zoning laws, would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution of the City of New York* (“*Zoning Resolution*”). No zoning map changes, zoning text changes, zoning special permits, New York City Board of Standards and Appeals (“BSA”) variances or special permits, or park mapping actions are required to implement the Proposed Project. The Proposed Project would result in the construction of a building that is consistent with and permitted under existing zoning. In addition, the City Planning Commission (“CPC”) certification pursuant to Section 22-42, “Certification of Certain Community Facility Uses,” of the *Zoning Resolution* was approved on March 26, 2012. The CPC certification is an action requiring review and approval by the CPC, but is not a discretionary action subject to ULURP. Applications requiring ULURP are detailed in Section 197-c of the New York City Charter; the Proposed Project does not involve any action or approval listed in Section 197-c. The only discretionary action being sought by the applicant is the request for authorization to construct a nursing-care facility, which is under the jurisdiction of NYSDOH. There are no local land use or any other discretionary approvals being sought for this project besides the NYSDOH authorization and, thus, undertaking the city’s Uniform Land Use Review Procedure is neither necessary nor required.

Analysis Framework

Comment 8: The DEIS fails to satisfy *SEQRA* and should include analyses of key subject areas critical to the health and safety of the P.S. 163 community: the alternate build scenario; noise during construction; hazardous materials during construction; impacts on traffic and pedestrian safety; unavoidable significant adverse impacts of the Proposed Project; public health; solid waste; community facilities; shadows; open space and landscape, among others.

Response 8: As summarized on page 1-8 of the DEIS, screening analyses were undertaken in accordance with the *CEQR Technical Manual*, which provides guidance for assessing potential for environmental impacts on New York City projects and is widely relied on by the City of New York and its agencies. Based on the Proposed Project's program and the impact thresholds presented in the *CEQR Technical Manual*, the following technical areas were found to not require detailed analyses because the Proposed Project would not result in any significant adverse impacts in these areas: Socioeconomic Conditions, Community Facilities and Services, Open Space, Urban Design and Visual Resources, Natural Resources, Solid Waste and Sanitation Services, and Energy. The DEIS conducted detailed analyses of the potential of the Proposed Project to result in significant adverse impacts with respect to the following areas: Land Use, Zoning, and Public Policy; Shadows, Historic and Cultural Resources; Hazardous Materials; Water and Sewer Infrastructure; Transportation; Air Quality; Greenhouse Gas Emissions; Noise; Public Health; Neighborhood Character; Construction Impacts; and Alternatives. As required under *SEQRA* and consistent with the *CEQR Technical Manual*, NYSDOH, in the context of a DEIS, (i) examined the nature and extent of each of these impacts, (ii) identified steps to avoid or minimize any significant impacts, (iii) identified required mitigation measures, and (iv) disclosed unavoidable significant adverse impacts. The DEIS also included an assessment of alternatives that would address or minimize the Proposed Project's potential for significant adverse impacts and those alternatives' ability to achieve the goals and objectives of the Proposed Project.

Comment 9: The site is currently a parking lot within Park West Village, and it lies in one of a pair of superblocks that run from West 97th Street to West 100th Street spanning from Amsterdam Avenue to Columbus Avenue to Central Park West. Despite the site's superblock totaling more than 700 feet in length (encompassing three standard city blocks each at 200 feet plus two demapped city streets each at 60 feet in width), the default scope of the study is only 400 feet and falls far short of reaching even the end of the superblock on which it sits.

Response 9: The 400-foot study area for land use, zoning, and public policy is consistent with the guidelines presented in the *CEQR Technical Manual*. Study areas for other areas examined in the EIS vary in accordance with the guidelines set forth in the *CEQR Technical Manual*.

Comment 10: The EIS should study the loss of jobs at JHL's Manhattan Division for the past 5 years since the nursing home has been laying off direct care staff for a significant period and, compared to other nursing homes, had already been under-staffed in nursing for years. The EIS must analyze the number of staff projected for the long-stay residents, on each shift, within each discipline, for each long-stay household to know whether staffing would be at least adequate.

Response 10: The analyses presented in the EIS are based on current operations and employment information provided by JHL and modified to reflect anticipated operations at the Proposed Project.

Comment 11: Where will JHL relocate its day-care facility?

Response 11: As noted in Appendix A of the *Final Scoping Document*,² the future location of JHL's adult day-care facility has not been determined. The Proposed Project does not include a day-care facility.

Comment 12: The existing driveway is on private property and is not the eastern end of the Project Site.

Response 12: As described in Chapter 1, "Project Description," the Project Site is defined as the former surface parking lot that occupies Block 1852, Lot 5, and does not include the existing driveway (Park West Drive), which is described in Chapter 1 as located along the eastern end of the Project Site within the Park West Village ("PWV") complex. The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway on the Project Site allowing for pick-up and drop-off activity. The actual pick-ups and drop-offs would occur on the private loop roadway separate from Park West Drive or West 97th Street.

Project Description

Purpose and Need

Comment 1-1: How can NYSDOH allow JHL to reduce the number of beds when data show that the City is under-bedded? NYSDOH ignores the adverse impacts to elderly people who need residential skilled nursing. Approving the proposed institution would also be inconsistent with New York State's Olmstead Implementation Plan, which states that "DOH has committed to reduce the long-stay population in nursing homes" and that "DOH has set a goal of reducing the long-stay population by 10 percent over the next five years."

Response 1-1: NYSDOH has a policy of "right sizing" the long-term-care system to promote the development of alternative levels of care, discourage inappropriate nursing home placements, encourage the reduction of beds, generate Medicaid savings and assist nursing homes in maintaining viability during a period of declining occupancies. As part of this policy, facilities are encouraged to convert beds to less-restrictive, long-term-care beds, units or slots. As described in Chapter 1 of the DEIS, "Project Description," the Proposed Project would include 100 fewer beds than the existing JHL facility, resulting in a reduction in the total NYSDOH-certified bed complement from 514 beds to 414 beds. The total bed complement would include 264 long-term-care beds located on 11 floors, each floor containing 2 "Green House" homes with 12 beds each, as well as 150 post-acute (short-term rehabilitation) beds

² "Response to Comments on the Draft Scoping Document"

located on 5 floors. The Proposed Project would represent an approximately 30 percent reduction in long-term-care beds as compared to the existing facility and, therefore, would be consistent with the Olmstead Implementation Plan's goal of reducing the long-stay population. Further, the design of the proposed facility would allow JHL to convert long-term beds to post-acute beds in the future, should the need arise.

Comment 1-2: The previous applications submitted to NYSDOH contradict the assertion that the West 97th Street Project Site must be accepted over the 106th Street Alternative in order to construct an urban Green House. The dismissal of the 106th Street Alternative is arbitrary and capricious.

Response 1-2: The applicant has stated that the Proposed Project would construct a new nursing-care facility that would provide for an innovative model of long-term care called "Green House" living. This Green House model is based on the creation of a small home environment that allows enhanced interaction between residents and more focused attention and care between residents and staff. The model also allows for greater independence. The CON application for the Proposed Project is not inconsistent with previous CON applications at the West 106th Street site. Chapter 1, "Project Description," and Chapter 15, "Alternatives," of the FEIS have been revised to provide greater details of the Green House model and its applicability to the Proposed Project and to the West 106th Street Redevelopment Alternative.

Nursing Home Culture and Community

Comment 1-3: A nursing home should not be housed in a 20-story, high-rise building. The proposed facility's current design would not provide adequate bathing facilities, exercise areas, or public community areas. It will inhibit resident mobility, adversely affect their physical and emotional quality of life, and violate the *Americans with Disabilities Act* ("ADA"). The Proposed Project is not representative of a true Green House model and is simply a warehousing of senior citizens.

Response 1-3: There are many high-rise, health-care institutional buildings in the City of New York. The proposed facility would be designed to create a home for elders similar to the multistory apartment buildings that many have lived in for years. As noted on page 1-5 of the DEIS, the proposed facility would provide "Green House" living, which would create a small home environment that allows for enhanced interaction, more focused attention and care between residents and staff and allow for greater independence. The facility would be groundbreaking as the first use of the Green House model in an urban setting to be developed in New York City and New York State, and one of the first nationwide.

There would be 264 long-term-care beds in the Green House model. Each of the Proposed Project's Green House homes would include a communal living room and dining room with production kitchens, as well as a central bath area/spa; each resident would have a private room and bathroom with a shower, as well as windows with views and natural light. The

Proposed Project's 150 post-acute beds would be located on 5 floors, each with a community dining room and pantry, as well as decentralized therapy and activity space. The Proposed Project would include outdoor areas for activities and events, and spaces for therapy and reflection. The second floor of the Proposed Project would include a multipurpose room and bistro seating, and the building would also include a library, private dining room for residents' family gatherings, and program areas for volunteer and career development programs.

Comment 1-4: According to JHL's website, the Proposed Project would "feature affinity floors: Kosher households; LGBT households." By stating a preference or a limitation for residents based on their race, religion, or sexual orientation, JHL's Proposed Project violates the *Fair Housing Act*, the *New York State Human Rights Law*, and the *New York City Human Rights Law*.

Response 1-4: The comment raises legal issues that are not pertinent to the scope of the environmental review. JHL has stated that it will operate its facility in compliance with all applicable laws. The inclusion of affinity households is consistent with JHL's proposed Green House model and would be offered on a purely voluntary basis that would permit, but not require, residents to live as part of such a household.

Safety and Emergency Evacuations

Comment 1-5: The Green House model, especially as envisioned in a 20-story building, poses concerns related to fire safety and emergency evacuations. The EIS should evaluate JHL's capacity to evacuate the proposed high-rise building in the case of an emergency, and the appropriateness of a shelter-in-place or horizontal evacuation plan.

Response 1-5: The Proposed Project would be designed to meet all applicable codes, as well as comply with safety and emergency response protocols. The Proposed Project would comply with all applicable fire and safety codes, and fully addresses life and fire safety matters in accordance with all regulations for a health-care facility located in a high-rise building. In addition to utilizing the latest building materials, alarm systems, and sprinklers, staff of the facility would be rigorously trained to respond to emergencies and would have in place a NYSDOH-approved Emergency Management and Evacuation Plan.

All nursing buildings are classified as Institutional with an I-2 Occupancy Group by the *New York City Building Code* and as a Health Care Occupancy by the *National Fire Protection Association Life Safety Code*. Through these classifications, a noncombustible construction type is mandated, which requires that all the main elements of the building be noncombustible and all permanent elements and finishes be under strict limitations including smoke and flame spread ratings. In addition to the 2-hour fire separation created by the floor and shaft construction, each floor of the proposed building would be subdivided into 2 areas also separated by a 2-hour fire separation. All openings such as doorways would be connected to the fire detection system to

automatically close to maintain that rated protection. Further, all spaces within the proposed building would be protected by an automatic fire suppression system.

There are 2 possible emergency preparedness strategies for any building: evacuation and defend-in-place. While the general public is most familiar with the evacuation strategy, the appropriate strategy for any building depends on the occupants' evacuation capabilities and how the building is constructed and protected to accommodate those occupants. Hospitals and nursing facilities must accommodate the defend-in-place strategy due to the varying and uncertain abilities of the occupants. If a fire or smoke incident were to occur in the proposed building, notification would be initiated, the automatic sprinklers would be activated, and the smoke and fire doors would be closed to contain the effects of the incident. At the same time, according to the Emergency Management and Evacuation Plan, staff and other designated individuals would move all residents from the affected area to the other side of the 2-hour separation wall. The proposed building would also include other life safety features found in nursing homes and high-rise construction, such as enhanced voice/alarm communication and emergency power for elevators. The high-rise code also requires smoke evacuation measures and a fire command center to assist the New York City Fire Department ("FDNY") in assessment and communication once on site.

Comment 1-6: There is not adequate space for light, air, and vehicle circulation between the proposed building and the 784 Columbus Avenue building.

Response 1-6: The Proposed Project would comply with all the requirements under the existing zoning regulations and building code. JHL is not seeking any discretionary approvals that would affect the light and air requirements or vehicular circulation required under the existing zoning.

Land Use, Zoning, and Public Policy

Land Use

Comment 2-1: The Proposed Project would alter land use by replacing 2 parking lots, creating a through road, removing green space, and relocating PWV's dumpsters.

Response 2-1: As described in Chapter 2, "Land Use, Zoning, and Public Policy," the Proposed Project would result in a new land use on the Project Site. However, the proposed facility is consistent with the applicable zoning for the parcel, would be in keeping with residential uses in the study area, and would be compatible with nearby community facility uses — including the William F. Ryan Community Health Center and P.S. 163 — as well as commercial uses. Chapter 2 of the DEIS described the Project Site as occupied by an 88-space, accessory, surface parking lot and trash removal area serving the neighboring PWV residential complex. As described in Chapter 2 of the FEIS, since the issuance of the DEIS, a replacement parking lot has been completed in the PWV complex north of the Project Site, and users of the former surface parking lot at the Project Site have received substitute parking at the replacement

lot or elsewhere within the PWV complex. As described in detail in Response 2-5 below, while the Project Site is considered “open space” under the *Zoning Resolution*, it is not considered as a recreational open space resource under *SEQRA* or *CEQR*. There are currently no plans to transform Park West Drive into a through-only street. Since the issuance of the DEIS, Park West Drive has been modified as part of the PWV property owner’s planning for the complex; however, it will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. These changes have occurred independently of the Proposed Project. The relocation of the dumpsters from the Project Site would not represent a substantial change of land use.

Comment 2-2: The neighborhood is overdeveloped.

Response 2-2: As described in Chapter 2 of the DEIS, “Land Use, Zoning, and Public Policy,” the Proposed Project can be constructed as of right and would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution*. The Proposed Project would result in the construction of a building that is consistent with and permitted under existing zoning, which permits up to 1,061,154 square feet of zoning floor area (“zfa”) for community facilities within the zoning lot.

Zoning

Comment 2-3: The Proposed Project would have been subject to greater review if it were a residential use of the same size/density.

Response 2-3: The Proposed Project is a nursing home, which is classified as a community facility use under the *Zoning Resolution*. The *Zoning Resolution* provides that both residential and community facility uses are permitted in residential zoning districts. This is not a loophole, but is instead part of a well-considered plan for the city’s zoning. The Proposed Project was granted a certification by CPC under Section 22-42 of the *Zoning Resolution*, “Certification of Certain Community Facility Uses,” on March 26, 2012. This issuance of this certification is evidence that there is no oversaturation of nursing homes within Community District 7. The Proposed Project is part of a zoning lot that contains the Park West Village development, which contains both residential and commercial uses. Under the *Zoning Resolution*, there is available community facility floor area on the zoning lot, and the Proposed Project may be developed on an as-of-right basis once the certification regarding lack of oversaturation of nursing homes has been granted. The New York City Department of Buildings (“NYCDOB”) has reviewed the zoning analysis for the proposed building as part of the foundation permit review, and issuance of the foundation permit is confirmation of zoning compliance of the Proposed Project, including with respect to density.

The approval required by NYSDOH for the proposed nursing home triggered the need for a *SEQRA* review, which would not have occurred if this otherwise as-of-right building did not require state agency discretionary approval.

Comment 2-4: The Proposed Project would result in significant adverse impacts to land use, zoning, and public policy. The Proposed Project would result in a loss of open space and would not be compatible with P.S. 163. The Proposed Project would also ignore the zoning determination by the CPC related to open space in District 7. The DEIS dismisses public policy concerns without any analysis.

Response 2-4: The Proposed Project would introduce a community facility use in an area that contains a mix of land uses, including residential, commercial, community facility, open space, and parking.

CPC issued a certification under Section 22-42 of the Zoning Resolution as described in Response 2-3, above; it has not made any determination with respect to open space. As part of the certification, CPC determined that there is no scarcity of land within Community District 7 for community purposes.

With respect to the Proposed Project's compatibility with P.S. 163, the Proposed Project would introduce a community facility, which would be compatible with P.S. 163, which is also a community facility use. While the Proposed Project would represent a change in land use on the Project Site as compared to the No-Build Condition analyzed for purposes of *SEQR* environmental impact assessment — in which the Project Site would remain in its current state — it should be noted that, absent the Proposed Project, the current zoning would allow for other as-of-right redevelopment of the Project Site in the future. Current zoning would allow other community facility uses on the Project Site, including colleges and universities, dormitories, schools, museums, hospitals, ambulatory care centers, and houses of worship.

With respect to the public policy concerns, Chapter 2 of the DEIS, "Land Use, Zoning, and Public Policy," examined the consistency of the Proposed Project with applicable public policies. The assessment considers PlaNYC sustainability goals in several relevant areas, including air quality, water quality and land use, open space, natural resources, and transportation. For each area, PlaNYC includes consistency criteria that are compared to the characteristics and potential impacts of the Proposed Project. Many of these areas rely on technical analyses presented elsewhere in the DEIS. Chapter 2 also considers the Proposed Project's consistency with the *New York State Smart Growth Public Infrastructure Policy Act* ("SSGPIPA"). Consistent with the SSGPIPA, article 6 of the New York State Environmental Conservation Law ("ECL"), a Smart Growth Impact Statement Assessment Form ("SGISAF") was completed for the Proposed Project to assist the applicant and NYSDOH in deliberations to determine whether the Proposed Project is consistent with the SSGPIPA. The SGISAF is included in Appendix C, and assesses compatibility with 10 criteria of the SSGPIPA. The Proposed Project was found to be consistent with PlaNYC's sustainability objectives relevant to the Proposed Project, and the Proposed Project was found to be generally consistent with the relevant Smart Growth Criteria in the SSGPIPA.

Definition of the Project Site as Open Space Under Zoning Resolution

Comment 2-5: The Project Site is considered to be open space intended for PWV, and as the grounds of a housing complex, it is considered open space under *CEQR*. The Proposed Project would eliminate this open space, as well as benches, trees, playgrounds and walkways. The EIS should assess the loss of this open space as a result of the Proposed Project.

Response 2-5: As described in Chapter 2, “Land Use, Zoning, and Public Policy,” the Project Site is part of the former West Park Urban Renewal Area (“URA”), which was created in 1952, when the land acquisition and disposition were authorized for development according to the approved redevelopment plan for the area (the “Redevelopment Plan” or “Plan”). The purpose of the West Park URA was to improve a deteriorating area and to preserve some existing buildings. The Redevelopment Plan established use and bulk controls for parcels in the URA, and originally called for 17 residential buildings clustered on portions of the URA as well as sites for commercial and recreational uses. The Plan expired on July 22, 2006. The Project Site is currently vacant except for a trash removal area serving the neighboring PWV complex. Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated and the site is now vacant. While the Project Site is considered “open space” under the *Zoning Resolution*, and while the *CEQR Technical Manual* lists “housing complex ground, if publicly accessible” as possible open space, the Project Site is not considered as a recreational open space resource under *SEQRA* or *CEQR*. The Project Site includes trees and walkways; however, it does not include benches or playgrounds. The Project Site is a former surface parking lot and does not operate for leisure, play or sport and is not set aside for the protection and/or enhancement of the natural environment. Therefore the Project Site is not considered as a recreational open space resource under *SEQRA* or *CEQR*.

Further, the Proposed Project would comply with the street tree planting requirements of the *Zoning Resolution* and would replace 16 trees that would be removed from the Project Site during construction. In addition, as part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th and West 100th Streets, and Columbus Avenue, and additional trees would be planted off site at the direction of the New York City Department of Parks and Recreation (“NYCDPR”). The size and species of the proposed replacement trees would be determined by NYCDPR. While the Proposed Project would remove 16 trees that are currently located on the Project Site in addition to the 3 existing street trees during construction, new trees would be planted within the PWV property.

Comment 2-6: The Proposed Project would result in a loss of open space for 784 Columbus, and would not comply with zoning requirements for open space. Under a divided open space scheme, the proposed building covers too high of a percentage of the 784 Columbus open space. However, the DEIS analyzes the zoning assuming a nondivided open space. Under

this scenario 808 Columbus Avenue's open space cannot be counted as it fails to meet the definition under the *Zoning Resolution*.

Response 2-6: The Proposed Project would comply with the *Zoning Resolution*. As described above, in Response 2-3, NYCDOB has issued a foundation permit, which is confirmation that the Proposed Project is in compliance with the *Zoning Resolution*, including with respect to open space requirements.

Comment 2-7: The DEIS should analyze whether it is appropriate to treat the newly created through street as open space for zoning purposes.

Response 2-7: There are currently no plans to transform Park West Drive into a through-only street. Since the issuance of the DEIS, the configuration of Park West Drive has been modified as part of the PWV property owner's planning for the complex, and it will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. As noted above, CPC issued a certification under Section 22-42 of the *Zoning Resolution* as described in Response 2-3, above; it has not made any determination with respect to open space. In addition, Park West Drive would not constitute open space in accordance with zoning.

Comment 2-8: In a prior construction project in this neighborhood, the developer misrepresented the amount of mandated open space that would remain in the public domain. When that project was completed, the open space turned out to be on the rooftop of a new building, which is inaccessible to the community. The developer should be required to leave this current parking lot as open space to compensate the community for the previous loss of adjacent open space he caused.

Response 2-8: As described in detail in Response 2-5, the Project Site is not considered as a recreational open space resource under *SEQRA* or *CEQR*.

Public Policy

Comment 2-9: The Proposed Project may lead to changes in public policy such as diminishing tenants' rights and protection of affordable housing. The Proposed Project would provide a precedent for landlords to revoke ancillary services whenever and however they choose.

Response 2-9: In March 2014 the property owner commenced construction of the relocated surface parking lot, which occurred independently of the Proposed Project. Since the issuance of the DEIS, the replacement parking lot has been completed in PWV north of the Project Site, and users of the former surface parking lot at the Project Site have received substitute parking at the replacement lot or elsewhere within PWV. The Proposed Project is the relocation of a local, existing nursing-care facility and is not expected to affect public policy related to tenants' rights or affordable housing protection. The Proposed Project, a community facility use, does not generate any requirement for open space under the *Zoning Resolution*. Its

design preserves the required amount of open space on the zoning lot, as required under the *Zoning Resolution*. The definition of open space under the *Zoning Resolution* includes all open areas on the zoning lot, including paved areas, and may also include some roofed areas.

New York State Smart Growth Public Infrastructure Policy Act

Comment 2-10: The Proposed Project does not meet New York State Smart Growth Principle of participation in community-based planning and collaboration. This principle is not met through simply fulfilling legal obligations under the environmental review process.

Response 2-10: In addition to the community outreach and collaboration described in the SGISAF, JHL has had ongoing dialogue with Community Board 7, the P.S. 163 Task Force, the School Construction Authority (“SCA”), and NYCDOE. JHL met with the P.S. 163 Task Force, along with SCA and NYCDOE on April 9, 2014, to discuss concerns about construction of the Proposed Project and P.S. 163. Following that meeting, JHL provided additional information about the Proposed Project requested by the P.S. 163 Task Force, as well as responses to specific questions.

Comment 2-11: The Smart Growth Assessment Form is deficient in the following areas: description of access for the Proposed Project, description of tree removal, analysis of impacts on the New York City water supply and infrastructure, as well as questions 6 (regarding preserving and enhancing the state’s resources) and 8 (regarding encouraging transportation mobility). In addition, the Smart Growth Impact Statement Assessment Form does not assess any alternatives to the Proposed Project.

Response 2-11: The description of the Proposed Project in the SGISAF, including the access areas for the proposed building and the description of tree removal are consistent with Chapter 1 of the DEIS, “Project Description.” The analysis of impacts on the New York City water supply and infrastructure in the SGISAF is consistent with the analysis presented in Chapter 6 of the DEIS, “Water and Sewer Infrastructure,” which was conducted according to *CEQR Technical Manual* guidelines.

The response to question 6 of the SGISAF concludes that the Proposed Project would preserve and enhance the state’s resources, including agricultural lands, forests, surface and groundwater, air quality, recreation and open space, scenic areas, and/or significant historic and archeological resources. As described in the SGISAF, though the Proposed Project would cast new shadows on Happy Warrior Playground, those shadows would not cause a significant adverse impact to that resource or any other resources, and the New York State Office of Parks, Recreation and Historic Preservation (“OPRHP”) has determined that the Proposed Project would not have an adverse impact on cultural resources listed in or eligible for listing in the National and/or State Registers of Historic Places. As described in the SGISAF, the Proposed Project would not otherwise have an adverse impact on agricultural land, forests, surface and groundwater, air quality, recreation and open space, and scenic areas.

With regard to question 8 of the SGISAF, it is not within the scope of the Proposed Project to improve public transportation. However, as described in the SGISAF and below in Response 2-13 in detail, the Project Site is well served by public transit services, including the №. 1, №. 2, and №. 3 subway lines and the M7, M11, and M106 buses; and it is located next to a major, protected-bike route. JHL would continue to provide its employees with access to tax-free options for commuter expenses, including public transportation, and the proposed building would include bicycle storage, showers, and changing rooms. JHL currently operates a shuttle bus for patient transport and would continue to do so at the new location, and it is investigating the option of upgrading to hybrid-engine shuttles. Therefore, as described in the SGISAF, the Proposed Project would encourage transit use, and promote cycling and other sustainable modes of transportation.

The SGISAF form itself does not require an analysis of alternatives to the Proposed Project; however, alternatives to the Proposed Project are addressed in Chapter 15 of the DEIS, “Alternatives.”

Comment 2-12: The Smart Growth Assessment Form does not mention Shadows which will affect the several nearby residential buildings and the next-door public school. Nor does it mention the effect on air quality or the removal of open space and trees and of the additional truck, ambulance, delivery, employee and residential traffic of the nursing home.

Response 2-12: With regard to the technical areas that the commenter mentions — shadows and air quality — the SGISAF is consistent with the analyses presented in Chapter 3, “Shadows,” and Chapter 8, “Air Quality,” of the DEIS.

See Response to Comment 7-1 regarding the effects of shadows on nearby residential buildings and P.S. 163.

While urban trees do contribute to region-wide air quality improvements, limited changes in local tree cover would not have a significant impact on local or regional air quality. Further, while the Proposed Project would remove 16 trees during construction, trees removed from the Project Site during construction would be replaced.

As described in Chapter 8 of the DEIS, “Air Quality,” the Proposed Project does not exceed the thresholds for mobile source air quality analyses, indicating that the Proposed Project would not cause significant adverse air quality impacts from increased traffic.

Comment 2-13: The Proposed Project will not encourage transportation mobility or improve public transportation.

Response 2-13: Criterion 8 of the SGISAF asks “Does the project provide mobility through transportation choices, including improved public transportation and reduced automobile dependency?” The Proposed Project’s potential effects on traffic, parking, transit, and pedestrian impacts, and the potential vehicular and pedestrian safety issues associated with the Proposed

Project are addressed in Chapter 7, “Transportation.” However, criterion 8 of the SGISAF is focused not on the effects of the Proposed Project on existing traffic patterns, but on providing mobility through transportation choices. It is not within the scope of the Proposed Project to improve public transportation; however, as described in the SGISAF, the Project Site is well-served by public transit services, including the No. 1, No. 2 and No. 3 subway lines and the M7, M11 and M106 buses. JHL would continue to provide its employees with access to tax-free options for commuter expenses, including public transportation. The Proposed Project also would be located next to a major protected, southbound bike route on Columbus Avenue, (currently beginning at West 96th Street but planned to extend further north), and near the northbound bike route on Central Park West. Bicycle storage, showers, and changing rooms would be provided within the proposed building. While these transportation options may not be feasible for JHL residents, JHL currently operates a shuttle bus for patient transport and would continue to do so at the new location. In addition, JHL is investigating the option of upgrading to hybrid-engine shuttles. Therefore, as described in the SGISAF, the Proposed Project would encourage transit use, and promote cycling and other sustainable modes of transportation.

Comment 2-14: The Proposed Project does not “ensure predictability in building and land use codes,” as the current parking lot was not suitable for an equivalent residential project.

Response 2-14: As described in the SGISAF, the Proposed Project would result in the construction of a building allowable under existing zoning, which permits up to 1,061,154 square feet of zoning floor area for community facilities within the zoning lot. In addition, the Proposed Project would comply with Section 22-42, “Certification of Certain Community Facility Uses,” of the *Zoning Resolution*, which requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the CPC must certify to NYCDOB that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. CPC determined that none of these findings exist in Community District 7, and the certification was approved on March 26, 2012. Further, the Proposed Project would be in keeping with existing residential uses in the study area, and would be compatible with community facility uses — including the William F. Ryan Community Health Center and P.S. 163 — as well as commercial uses. The Proposed Project would not alter the mix of uses in the study area; the study area would continue to include a mix of residential, commercial, institutional, parking, and open space uses.

Comment 2-15: The DEIS minimizes impacts on the school, and does not promote sustainability by strengthening existing and creating new communities which reduce greenhouse gas emissions and do not compromise the needs of future generations, by among other means encouraging broad based public involvement in developing and implementing a community plan and ensuring the governance structure is adequate to sustain its implementation.

Response 2-15: As described in the SGISAF and discussed in Chapter 9, “Greenhouse Gas Emissions,” energy measures to be implemented as part of the Proposed Project are expected to reduce energy expenditure as compared to a baseline building designed to meet but not exceed building energy code requirement. These measures would also result in development that is consistent with the city’s emissions reduction goal, as demonstrated by the review of the PlaNYC goals of (1) building efficient buildings; (2) using clean power; (3) transit-oriented development and sustainable transportation; (4) reducing construction operation emissions; and (5) using building materials with low carbon intensity, as defined in the *CEQR Technical Manual*. See Response 2-10, above, regarding the Proposed Project and community-based planning and collaboration.

Socioeconomic Conditions

Comment 3-1: The Proposed Project would result in indirect residential displacement, accelerating the trend started by the Columbus Square development.

Response 3-1: The Proposed Project would not introduce any residential units or commercial or retail uses to the Project Site that could substantially affect rents in the area. For purposes of *SEQR*, nursing home rooms do not constitute residential units.³ While residents of the nursing home would be living in the neighborhood, they would not be expected to introduce a substantial new demand for retail goods and services that would be associated with the population of new residential units. Further, the residents of the proposed nursing home would live in rooms that would not be available within the larger residential market; therefore, these rooms would not compete with residential units in the study area, nor would they have the potential to substantially increase rents in the study area. The Proposed Project would be a new use in the study area, but it would not be defined as substantial new development because the scale of the use is contemplated under existing zoning, and the use is similar to the economic activities of other institutions and businesses within the broader neighborhood. Therefore, the Proposed Project would not be expected to introduce a trend or accelerate an existing trend of changing socioeconomic conditions that would lead to any indirect residential displacement.

Comment 3-2: The DEIS should assess the economic impact on the farmers and other vendors of moving the Greenmarket during construction.

Response 3-2: As described in Chapter 13, “Construction,” GrowNYC, a New York City-sponsored green market organization, hosts a weekly Greenmarket Farmers’ Market every Friday (8:00 a.m. to 2:00 p.m.) on the sidewalk along the Project Site fronting West 97th Street. It is currently exploring the possibility of a safe continuation of the market during construction,

³ Pursuant to 6 *N.Y.C.R.R.* 617.2(ae): “Residential means any facility used for permanent or seasonal habitation, including but not limited to: realty subdivisions, apartments, mobile home parks, and campsites offering any utility hookups for recreational vehicles. It does not include such facilities as hotels, hospitals, nursing homes, dormitories or prisons.”

including the temporary relocation of the market farther west along West 97th Street. JHL has met with GrowNYC and is supportive of GrowNYC's efforts. Upon completion of the Proposed Project, the weekly Greenmarket Farmers' Market could relocate back to its current location in front of the Project Site. Therefore, the Proposed Project would not be expected to affect the long term viability of the Greenmarket, nor would the potential temporary disruption to the operation of the Greenmarket affect neighborhood character.

Comment 3-3: If JHL staff were to move into PWV buildings, this would lead to rent increases.

Response 3-3: The impact of a project-generated worker population on residential rents is not the subject of the assessment of indirect residential displacement under SEQR. The Proposed Project would employ approximately 625 full-time-equivalent ("FTE") employees, the majority of whom would be relocated from the existing facility on West 106th Street. As this facility is located near the site of the proposed facility, the Proposed Project would not likely cause a substantial number of employees to relocate. Further, the estimated 625 FTEs that would be employed at the proposed facility would not represent a worker population that would be markedly different from the existing worker population in the neighborhood, as the study area contains other community facility uses, including the William F. Ryan Community Health Center. Therefore, this worker population would not be expected to introduce or accelerate a trend that leads to increases in residential rents.

Community Facilities and Services

Comment 4-1: Construction of the Proposed Project may lead parents of children who attend P.S. 163 to move their children to other schools, and teachers to look for work at other schools. This would impact the PTA budget, affecting the viability of the school, and would disproportionately affect lower-income, minority students who cannot afford to move, ultimately affecting the socioeconomic diversity of the school.

Response 4-1: The impacts suggested by these comments are entirely speculative. The construction of the Proposed Project would be typical of construction activities that occur throughout the city, including next to schools. As described in Chapter 13 of the DEIS, "Construction," while construction of the Proposed Project would result in temporary increases in traffic during the construction period, access to and from the adjacent P.S. 163 would not be blocked during the construction period. Construction activities would be coordinated with P.S. 163 on an ongoing basis to ensure that safe vehicular and pedestrian access is provided during the hours of operation of school activities. For pedestrian control purposes, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic. The expected 30 months of construction would be temporary in nature, and would not be expected to result in a loss of enrollment at P.S. 163 or disinvestment in the neighborhood/indirect residential displacement.

Comment 4-2: The DEIS mentions the Bloomingdale branch of the New York Public Library (“NYPL”) on 100th Street as a defining feature of the neighborhood, but does not indicate how the construction of the Proposed Project will affect the Library and its many users. Recent construction caused the Library to close for several weeks to allow for cleanup due to dust.

Response 4-2: Chapter 13 of the DEIS, “Construction,” addresses the potential for the Proposed Project to impact community facilities during construction. As described in Chapter 13, while construction of the Proposed Project would result in temporary increases in traffic during the construction period, access to and from the Bloomingdale Branch of the NYPL would not be blocked during the construction period. Construction workers would have minimal, if any, demands on libraries.

With respect to the dust that the commenter mentions, Chapter 13 includes an analysis of the Proposed Project’s potential to result in air quality impacts due to on-site and on-road sources of air emissions, including dust generating construction activities. As described below in Response 19-37, discrete receptors (locations in the model where concentrations are predicted) were placed along the sidewalks closest to the construction site that would remain publicly accessible, at residential locations and other sensitive uses, including the Bloomingdale Library, at both ground-level and elevated locations, and in open spaces. As described in Chapter 13, with the implementation of the Proposed Project’s emission reduction measures, PM_{2.5}, PM₁₀, annual-average NO₂, and CO concentrations would be below their corresponding *de minimis* thresholds or the National Ambient Air Quality Standards (“NAAQS”), respectively. Therefore, the construction of the Proposed Project would not result in significant adverse air quality impacts due to construction sources.

Comment 4-3: The Project Site is surrounded by community facilities, including P.S. 163, 6 other schools and day-care facilities, a New York City Health Department facility as well as 2 treatment facilities of the Ryan Health Center network, the Bloomingdale Branch of the New York Public Library, the New York City Police Department (“NYPD”) 24th Precinct and the New York City Fire Department (“FDNY”) Engine 76 and Ladder 22 companies. The final scoping document limits “a direct effect on a community facility” to a discussion of whether it would displace such a facility, but the EIS quantifies the stress and burdens imposed on these facilities by the construction and operation of the Proposed Project.

Response 4-3: The *CEQR Technical Manual* requires a community facilities assessment if a project would have a direct effect on a community facility, or if it would have an indirect effect on an existing community facility or facilities by introducing new residential populations that would overburden such facilities. The operation of the Proposed Project would not displace any community facilities and thus would not have any direct effect on a community facility. In addition, the proposed number of nursing-care residents added to the Project Site would not have the potential to result in any significant indirect effects on public schools, libraries, child-care

facilities, health-care facilities, or police and fire services. Therefore, the operation of the Proposed Project would not result in any significant adverse impacts to community facilities.

Chapter 13 of the DEIS, “Construction,” addresses the potential of the Proposed Project to result in significant adverse impacts to community facilities during construction. As described in Chapter 13, while construction of the Proposed Project would result in temporary increases in traffic during the construction period, access to and from the adjacent P.S. 163 located directly west of the Project Site and the Bloomingdale Branch of the New York Public Library and Trinity Lutheran Church located along West 100th Street would not be blocked during the construction period. Construction activities would be coordinated with P.S. 163 on an ongoing basis to ensure that safe vehicular and pedestrian access is provided during the hours of operation of school activities, and flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic. Construction workers would not place any burden on public schools and would have minimal, if any, demands on libraries, child-care facilities and health-care facilities. Construction activities would not materially affect NYPD, FDNY, or other emergency services or response times. Therefore, the construction of the Proposed Project would not result in any significant adverse impacts to community facilities.

Comment 4-4: The EIS should consider the increased demand for library services that will occur at the Bloomingdale Library after this project is complete.

Response 4-4: As described in the *CEQR Technical Manual*, an analysis of potential impacts on libraries is only warranted for projects that would increase the catchment area population by 5 percent or more, which would be triggered by the introduction of 901 residential units in Manhattan (see *CEQR Technical Manual* Table 6-1). While the Proposed Project would result in 414 beds, the facility’s residents would be served by the Proposed Project’s on-site library and, therefore, would not contribute substantially to the demand on libraries in the area.

Comment 4-5: Police, Fire, and Other Emergency Protection must be studied in depth to know if the Proposed Project will impede emergency vehicles by its physical nature and by the current traffic condition is exacerbated.

Response 4-5: As noted in the *Final Scoping Document*, an analysis of police and fire services is warranted only if a project would directly affect a police or fire facility, or would result in the introduction of a significant number of new residents, workers, or visitors. Because the Proposed Project would neither result in the introduction of a sizable new neighborhood, nor would it directly displace a police or fire station, the Proposed Project would not result in significant adverse impacts to police and fire protection in the study area. The Proposed Project would relocate the existing nursing facility at West 106th Street to a new facility at the Project Site; it would have 100 fewer beds. Thus, there would not need to be additional ambulance service and any further analysis in this respect is unnecessary. Further, as described below in Response 13-59, the traffic analysis in the EIS found that, with mitigation, traffic conditions with

the Proposed Project would remain similar to conditions anticipated in the Future Without the Proposed Project (“No-Build Condition”). Therefore, the Proposed Project is not anticipated to impact response times for emergency vehicles.

Open Space

Comment 5-1: The Proposed Project would eliminate the space for the PWV dumpsters, and they may be relocated to some other space that is currently open space used as a walkway, playground or quiet area with benches.

Response 5-1: As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings, respectively, prior to the construction of the Proposed Project. The relocated dumpsters would not eliminate any open space.

Comment 5-2: The Proposed Project would not include any open space or trees that would benefit seniors who would live there.

Response 5-2: The Proposed Project would include an approximately 8,700-gsf landscaped area along the west side of the Project Site for JHL residents, visitors, and employees, and PWV residents, of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard. The Proposed Project would also include an approximately 1,950-gsf rooftop garden for JHL residents and their visitors. Each Green House home would also have a 160-sf porch. As described in Response 2-5, as part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th and West 100th Streets, and Columbus Avenue, and additional trees would be planted off site.

Comment 5-3: The EIS should examine the claim that 8,700 square feet of publicly accessible open space would be built on the Project Site, which does not seem feasible since the Proposed Project would result in a loss of existing open space on the Project Site. This space would also not be publicly accessible if it is surrounded by walls, accessible only through the proposed building, and intended for use by the residents of the facility and their guests. The 1,950 gsf rooftop garden would also not serve the public.

Response 5-3: As described above in Response 2-5, the Project Site is currently vacant except for a trash removal area. Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated and the site is now vacant. While the Project Site is considered “open space” under the *Zoning Resolution*, it is not considered as a recreational open space resource under *SEQRA* or *CEQR*,

and as such there is no requirement to provide new or replacement publicly-accessible open space. The Proposed Project would include an approximately 8,700-gsf landscaped area along the west side of the Project Site, of which only about 1,850 gsf would be covered by the building above and would comply with NYCDOB's determination for covered open space. This area would not be considered publicly-accessible open space, but would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard. The proposed building would also include an approximately 1,950-gsf rooftop garden, which would also not be considered publicly-accessible open space, but would be accessible for JHL residents and their visitors.

Comment 5-4: Open space would be eliminated to make room for the replacement parking lot in front of 788 Columbus.

Response 5-4: The PWV property owner commenced construction of the Project Site's relocated surface parking lot in March 2014. Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated and the site is now vacant. As this relocation has occurred independent of the Proposed Project, it is not included in the review of the Proposed Project under *SEQRA*.

Historic Resources

Architectural Resources

Comment 6-1: The DEIS should analyze the potential impacts of the Proposed Project on the historic character of PWV as a planned community. The DEIS should analyze the effect of the height of the proposed building on architectural resources as well as historical and cultural resources.

Response 6-1: Pursuant to the *CEQR Technical Manual*, historic and cultural resources include archaeological resources and architectural resources, and these are the resources that need to be considered in a historic and cultural resources analysis. Chapter 4, "Historic and Cultural Resources" of the DEIS thoroughly evaluated the Proposed Project against the full list of adverse impact criteria for historic and cultural resources as presented in the *CEQR Technical Manual*. As described in Chapter 4, "Historic and Cultural Resources" of the DEIS, neither OPRHP nor the New York Landmarks Preservation Commission ("LPC") had concerns with respect to archaeological resources. OPRHP was consulted to clarify whether the PWV complex warrants consideration in the DEIS as a potential architectural resource. In a consultation letter dated December 13, 2013, OPRHP determined that the Proposed Project would not result in an impact upon cultural resources and did not deem PWV eligible for listing on the S/NR of Historic Places. In addition, LPC reviewed the project for its potential to affect historic and cultural resources. In a letter dated April 14, 2014, LPC indicated that the Project Site has no archaeological or architectural significance. The height of the Proposed Project would be

allowable under the existing zoning regulations and, therefore, would not meet the *CEQR Technical Manual* threshold for an analysis of urban design and visual resources.

Shadows

Comment 7-1: The EIS should analyze the Proposed Project's shadows impacts on the design of PWV, on nearby residential buildings, and on P.S. 163.

Response 7-1: The shadows analysis in the EIS followed the methodology set forth in the *CEQR Technical Manual*. The analysis included all the sun-sensitive resources that could potentially be affected by project-generated shadow. Per the *CEQR Technical Manual*, sun-sensitive resources include public open spaces (parks, beaches, playgrounds, plazas, schoolyards, greenways, landscaped medians with seating), sunlight-dependent features of historic architectural resources, sun-sensitive natural resources such as water bodies and wetlands, and Greenstreets medians. *CEQR* methodology does not consider buildings (other than sunlight-dependent features of historic architectural resources) or private open spaces to be sunlight-sensitive resources and their assessment for shadow effects is not required.

Comment 7-2: The DEIS incorrectly concludes that the Proposed Project would not result in a significant adverse impact due to shadows on Happy Warrior Playground. Students — at Chabad of the West Side as well as P.S. 163 — and residents use the playground year round, including during the winter months and outside of school hours. In addition, students utilize the asphalt play area. The EIS should further analyze the utilization of the playground during the morning hours and winter months.

Response 7-2: The shadows analysis included the Happy Warrior Playground associated with P.S. 163 as a sunlight-sensitive resource. The DEIS states that “The Happy Warrior Playground (see Figure 3-4) is associated with P.S. 163 Alfred E. Smith School. On school days it is used by the school and is closed to the public from 8:00 a.m. to 4:00 p.m. according to a sign posted on the entrance gate (see Figure 3-5).” It also states that “According to the *CEQR Technical Manual*, the loss of direct sunlight on paved or hardscape open spaces that accommodate active uses — such as basketball or tennis courts — is not generally considered significant, although it depends on the specific nature and rates of utilization of each individual case.” It then states that on the March 21/September 21 analysis day, “large areas of sunlight would remain on portions of the playground during the affected period.” On the winter analysis day, “In the late morning and early afternoon, when the school could use the playground for recess on school days, large areas of the open space would be in sun.”

Comment 7-3: The Proposed Project would cast permanent dark shadow on P.S. 163, reducing the quality of light and air for the students.

Response 7-3: According to the *CEQR Technical Manual*, classrooms are not publicly-accessible open space resources, and P.S. 163 is not a sun-sensitive historic resource. Therefore,

the interior rooms of P.S. 163 were not included as a sensitive resource in the *CEQR* shadow study. In addition, Figure 3-2, showing the Tier 3 Assessment, does not show the school in permanent dark shadow; it shows the path of the Proposed Project's shadow as it would move from west to east and clockwise over the course of each analysis day. The proposed building's shadow would not fall on the school after approximately noon in any season.

Comment 7-4: The computer modeling software used in the shadows analysis should lead to more definitive conclusions than those presented in the DEIS.

Response 7-4: The phrase "could potentially" was taken from the documentation of a preliminary phase of the assessment, which modeled the daily path of the proposed building's shadow as it moved across the landscape, in the absence of existing intervening buildings. In this context, the phrase was accurate, because at that stage it was not known how the shadows from intervening buildings would affect whether new shadow would fall. The subsequent detailed analysis refined the study by including the existing buildings in the model, and the conclusions were correspondingly more specific, positing the exact duration and extent of the incremental shadows according to the modelling software. The phrases "is likely" and "somewhat" came from the statement that the use of the park in winter was potentially somewhat limited, due to the inclement weather. This is not connected with the precision or comprehensiveness of the 3D modeling tools used in the analysis. The phrase "appear to be," from "the garden and tot lot appear to be limited access for the school students only," is, similarly, a conservative statement based on best available information and not connected with the computer software tools.

Comment 7-5: The EIS should include an analysis of shadows on P.S. 163 grounds and playgrounds.

Response 7-5: The EIS includes an analysis of shadows on the P.S. 163 schoolyard and playgrounds.

Comment 7-6: The EIS dismisses the significance of incremental shadow cast for 10 minutes on a small portion of the windows on the south façade of St. Michael's Church.

Response 7-6: The *CEQR Technical Manual* states: "In general, an incremental shadow is not considered significant when its duration is no longer than 10 minutes at any time of year and the resource continues to receive substantial direct sunlight."

Comment 7-7: The EIS should assess the Proposed Project's impacts due to shadows on Frederick Douglass Playground, Happy Warrior Playground, St. Michael's Church, Trinity Lutheran Church, Holy Name Church, P.S. 163, Riverside Community Health Center, and Bloomingdale Branch Library, and it should identify mitigation measures for those impacts.

Response 7-7: Frederick Douglass Playground and Happy Warrior Playground are publicly-accessible open spaces that were included in the shadow study as sensitive resources. Trinity Lutheran Church, St. Michael's Church and Holy Name Church are all listed or potential historic resources that have sunlight-sensitive features, and were assessed for potential shadows effects in the shadow study. No significant adverse shadow impacts were identified, and therefore no mitigation measures were necessary. As described in Response 7-3, above, the interior rooms of P.S. 163 were not included as a sensitive resource in the *CEQR* shadow study since classrooms are not publicly-accessible open space resources and P.S. 163 is not a sun-sensitive historic resource.

Comment 7-8: Shadows from the proposed building on PWV — an architectural resource — should be analyzed.

Response 7-8: PWV is not currently listed, and as noted in Response to Comment 6-1, OPRHP has determined that it is not eligible for listing on the S/NR of Historic Places as a historic architectural resource. Therefore, it was not included in the shadow study.

Comment 7-9: Shadows from the proposed building on the following resources should be analyzed:

- P.S. 163 schoolyard
- P.S. 163 playground and the P.S. 163 Learning Garden
- Happy Warrior Playground
- Riverside Health Center
- New York Public Library grounds on West 100th Street between Columbus and Amsterdam Avenues
- Frederick Douglass Playground
- Open Door Child Care Center play yard at 820 Columbus Avenue
- The 788 Columbus Avenue playgrounds and benches
- Open space and landscaped grounds bounded by 792, 808, 784, and 788 Columbus Avenue
- West 97th Street when it is cordoned off for Holy Name School and De La Salle Academy
- Residential buildings adjacent to the Project Site, which would be permanently depleted of air and light

Response 7-9: As noted in the Response to Comment 7-1, above, all publicly-accessible, sunlight-sensitive resources as defined in the *CEQR Technical Manual* were included in the shadow analysis, and private open spaces, buildings or structures that are not designated or potential historic resources, were not included in the shadow study.

Comment 7-10: The EIS should analyze the actual height of the proposed building, not “approximately 280 feet,” and should use the “worst-case building envelope” to determine the study area.

Response 7-10: The DEIS analyzed a “reasonable worst-case” scenario of the proposed building for shadows, and included rooftop mechanical equipment and parapets, per *CEQR Technical Manual* guidelines. The height of the proposed building analyzed in the shadow analysis was correct according to the most current architectural plans.

Comment 7-11: The EIS should consider shadow in relation to other projects expected to be built in the study area that would be completed by the Proposed Project’s analysis year, and how shadow from other projects would affect overall shadow in this study area.

Response 7-11: As described in Chapter 3 of the DEIS, “Shadows,” known development projects for the Proposed Project’s Build Year were considered as part of the shadows analysis. These projects, along with existing buildings and sunlight-sensitive resources, were incorporated into the No-Build Condition to illustrate the baseline shadows from buildings and other structures in the study area defined in the preliminary assessment. The future condition with the Proposed Project and its shadows was then compared to the baseline condition, to determine the incremental shadows that would result with the Proposed Project.

Comment 7-12: Shadow would affect the usefulness and enjoyment of open space by the area’s school children and neighborhood residents of all ages, including the potential residents of the Proposed Project itself.

Response 7-12: The analysis concluded that only 1 open space would be affected by project-generated shadow: the Happy Warrior Playground. There would be no new shadows on this space in the late spring and summer. In the fall, winter and early spring there would be new shadows on the space, but they would be limited to paved portions of the playground and would only occur for a part of the day; they would not substantially reduce the usability of the space.

Urban Design and Visual Resources

Comment 8-1: The DEIS should analyze impacts on the planned character, urban design and historic significance of PWV, including its design for open space design and pedestrian circulation.

Response 8-1: The Park West Village complex was developed in 1958-1961, originally as a slum clearance project known as Manhattantown. As noted, its original design has been substantially modified, including removal of 1-story commercial buildings associated with the original design and construction of Park West Village, and the addition of new, tall, residential buildings. These alterations have impacted the integrity of the original design, such that LPC and OPRHP have determined that they do not have historic resource concerns with respect to Park West Village, and have determined that the Proposed Project would have no significant

adverse impact on historic resources. The proposed nursing facility in the location of the former surface parking lot would not remove original structures or open space elements of Park West Village and would be at the edge of the grouping of the Park West Village residential buildings. As the Proposed Project would replace a vacant lot, it would not adversely impact the ebb and flow of pedestrian traffic throughout Park West Village.

Pedestrian Wind

Comment 8-2: The Project Site is located in a dangerous wind channel that must be analyzed in the EIS.

Response 8-2: The *CEQR Technical Manual* recommends an analysis of pedestrian wind conditions as part of the urban design and visual resources assessment, for projects that would result in the construction of large buildings at locations that experience high-wind conditions (such as along the waterfront, or other locations where winds from the waterfront are not attenuated by buildings or natural features), which may result in an exacerbation of wind conditions due to “channelization” or “downwash” effects that may affect pedestrian safety. Development of the Project Site would constitute infill construction within a built environment and is not a location that would result in high-wind conditions and, furthermore, that the size and orientation of the proposed building do not warrant an analysis of pedestrian wind conditions. Therefore, the EIS did not include an analysis of pedestrian wind conditions.

Natural Resources

Comment 9-1: In anticipation of the Proposed Project, trees have been removed from another area of PWV to construct a parking lot. In addition, construction of the Proposed Project would result in the loss of trees on the site, which provide aesthetic and environmental benefits, including shade, temperature reduction, improved air quality, and storm water runoff reduction.

Response 9-1: Any tree removal conducted in PWV but not on the Project Site is independent of the Proposed Project.

Tree replacement, protection, and transplanting associated with the Proposed Project would comply with the city’s applicable rules and regulations. Street trees are under the jurisdiction of NYCDPR and may not be removed without a permit pursuant to Title 18 of the *Administrative Code of the City of New York*. Chapter 5 of Title 56 of the *Rules of the City of New York* establishes rules for valuing trees that are approved for removal in order to determine the appropriate number of replacement trees. As currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th Street, West 100th Street, and Columbus Avenue, and additional trees would be planted off site at the direction of NYCDPR. Sixteen trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property. While urban trees do

contribute to region-wide air quality improvements, limited changes in local tree cover would not have a significant impact on local or regional air quality.

As described in Response 15-1, below, while some trees and their associated sequestration would be removed during the construction of the Proposed Project, these trees would soon be replaced by new trees. While urban trees contribute to region-wide air quality improvements, limited changes in local tree cover would not have a significant impact on local or regional air quality. As described in Chapter 6 of the DEIS, “Infrastructure,” the Proposed Project would incorporate Best Management Practices (“BMPs”) — such as controlled drainage on the roof and first-floor garden levels and plantings throughout the Project Site — designed to control storm water runoff from the Project Site. With the BMPs, the overall volume of sanitary sewer discharge and storm water runoff and the peak storm water runoff rate would be reduced to allowable flow requirements.

Hazardous Materials

Comment 10-1: The DEIS must analyze impacts from lead and other contaminants in the soil, specifically as they effect the health of children.

Response 10-1: The well-documented potential hazards posed by the presence of lead in soils and air are discussed in the DEIS. Additional details on the effects of lead or other contaminants would not change the procedures that would be implemented to minimize potential exposure pathways for lead and other contaminants during soil disturbance. The DEIS includes, via the RAP/CHASP, monitoring procedures to confirm that construction controls are being followed and are effective at ensuring that lead exposure is minimized.

Comment 10-2: It is not true that “No reliable technology exists for real-time measurement of airborne lead.”

Response 10-2: The commenter cites a technology, AeroLead, which albeit fast is not real time. However, there are readily available, reliable instruments that measure real-time levels of respirable dust. The RAP, approved by NYSDEC and NYSDOH, includes dust criteria for workers and the community that are protective of public health based on both dust (in total) and the lead fraction of the dust (based on the laboratory data from the site’s soil samples). As such, attempting to measure lead levels in or near real-time would be unnecessary and duplicative of the dust monitoring that would be implemented in connection with the construction of the project.

Comment 10-3: The Community Air Monitoring Plan (“CAMP”) should include monitoring of nonrespirable particles.

Response 10-3: NYSDOH’s guidance for a CAMP is based on respirable (less than 10 microns) particles rather than larger particles, as the respirable particles both represent the greater potential for a health risk (as these smaller particles are more likely to not be filtered out

by the human respiratory system) and can travel much greater distance. The RAP and CHASP for the construction at the Project Site has been reviewed and approved by NYSDEC and NYSDOH.

Comment 10-4: It is indicated that the new unpaved/landscaped areas should be covered with 2 feet of soil meeting NYSDEC Part 375 Restricted/Residential Soil Objective Criteria (“SOC”). Given the proximity to the school, the soil covering should meet the NYSDEC Unrestricted Soil Objective Criteria instead of Restricted/Residential, which was called for in the DEIS.

Response 10-4: Based on NYSDOH’s and NYSDEC’s September 2006 Development of Soil Cleanup Objectives–Technical Support Document, restricted-residential is the appropriate categorization as the Proposed Project meets the required limitations, i.e., used for residences when there is common control of the property; no farm or vegetable garden (although community gardens may be allowed with NYSDEC approval). As such, the restricted-residential criteria provide sufficient protection against unacceptable contact with soil, by users of or visitors to the Project Site and by the surrounding community.

Comment 10-5: Toxics Targeting reports 3 sites of potential concern at the proposed construction site. One is a closed spill associated with a manhole. One is a Consolidated Edison (“Con Ed”) Hazardous Waste Treatment Storage and Disposal (“TSD”) Facility. The third is an active spill in the parking area.

Response 10-5: The first and third of these were specifically addressed on Page 5-3 of the DEIS. The second is not a TSD Facility but a Hazardous Waste Generator listing which provides a summary of the waste manifest information relating to the disposal by Con Ed of the wastes removed at the closed-status, manhole petroleum spill.

Comment 10-6: JHL failed to say in the executive summary why they removed lead from analysis as a hazardous material.

Response 10-6: The EIS did not remove lead from the analysis as a hazardous material; see Chapter 5, “Hazardous Materials,” and Chapter 11, “Public Health.”

Comment 10-7: The findings of the Phase II investigation, including 3 lead levels in soil samples above 1,000 milligrams per kilogram (mg/kg) (with a maximum of 3,850) as well as other metals including arsenic and mercury necessitates greater scrutiny of construction. The DEIS dismisses the dangers of these as remediable, but there is scientific evidence that they are not and that health risks of airborne lead particles and other contaminants are inadequately addressed. Additionally, it was suggested that the project would have environmental hazards such as asbestos, lead, and obtaining sufficient water.

Response 10-7: The RAP/CHASP that have been prepared for construction account for both known and unanticipated soil contamination that may be encountered during the construction of building foundations and other soil disturbance associated with redevelopment of the remainder of the Project Site including utility installation and connections. Asbestos is not anticipated to be present in the fill material at the Project Site, based on the Phase II Subsurface Investigation. If it were to be encountered, it would be separated and disposed of off-site at an appropriately permitted facility, in accordance with applicable regulatory requirements. The city's water system has adequate capacity to supply water to the Project Site as discussed in Chapter 6 of the DEIS, "Water and Sewer Infrastructure."

Comment 10-8: The New York State Department of Environmental Conservation ("NYSDEC") should examine the hazardous materials testing performed by AKRF, Inc., so the data collected from the proposed site can be examined by an additional and neutral party.

Response 10-8: NYSDEC and NYSDOH have reviewed the Phase II Subsurface Investigation report (NYSDOH had previously reviewed and approved the scope of the investigation). Both agencies have also reviewed and approved a May 2014 RAP/CHASP prepared by AKRF. NYSDEC noted in 2 letters dated August 6, 2014 and September 24, 2014 (see Appendix B), that the site does not pose a significant threat to public health or the environment and, therefore, no remediation of lead contamination is required. Specifically, in the letter dated September 24, 2014, NYSDEC stated that "none of the samples exceeded the TCLP [toxicity characteristics leaching procedure] threshold for lead, accordingly the Department has determined that the site does not pose a significant threat to public health or the environments based on the concentrations present. Therefore, the Department has no basis for requiring remediation of lead contamination based on the levels identified in the soil."

Comment 10-9: The scope of subsurface testing and other procedures should have been in accordance with the NYC Environmental Quality Review Technical Manual and NYC Office of Environmental Remediation ("OER") guidance.

Response 10-9: As noted in the DEIS, the environmental review of the Proposed Project follows *SEQRA*, and the *CEQR Technical Manual* is generally used as a guide with respect to environmental analysis methodologies and impact criteria for evaluating the effects of the Proposed Project, unless NYSDOH determines otherwise. Review of the scope of the Phase II investigation was performed by NYSDOH, including the number and location of samples. NYSDOH has expertise in determining the appropriate scope of environmental testing and its review was appropriate given that it is the lead agency and only agency with discretionary approvals under *SEQRA* with regard to the Proposed Project. Since evidence of petroleum was found in the soil during the Phase II investigation, NYSDEC was informed (as required by law) and subsequently NYSDEC reviewed and approved the Remedial Action Plan that would be implemented to clean up the release.

Comment 10-10: Investigation was not performed in locations where soil disturbance would occur outside of the proposed building footprint. Lead contamination was measured using the arithmetic mean of the sample results rather than in reference to individual samples and samples were drawn from depths that understated true levels of lead. Lead levels were not consistent with the stated likely urban fill origin, but were more likely related to atmospheric deposition and/or releases.

Response 10-10: Sampling locations, which were reviewed and approved in advance of sampling by NYSDOH, were biased towards areas where greater disturbance would occur (i.e., the building footprint). Additional samples would likely show similar variability in contaminant levels for site soils given that such contamination identified to date is very likely attributable to the fact that the site was previously filled. The contamination, with the exception of the minor petroleum contamination identified, is likely not attributable to any activities that occurred on site and rather relates to the nature of the fill material present at the site and at many similar sites throughout the City of New York. Regarding the variation of lead levels with depth, the average lead level in the samples from the top 6 inches of tree pits was 304 ppm (maximum 681 ppm), which is comparable to the 290 ppm average of all the samples. The shallow samples do not reflect greater contamination. Arithmetic means were used for comparison with standards/guidelines related to potential chronic (i.e., not short-term) exposures. Although lead can be associated with acute (i.e., short-term) health hazards, the concern during an excavation/construction project with lead levels such as those found during the Phase II Subsurface Investigation is properly addressed as a chronic exposure risk and thus the use of averaging is appropriate. A level of 1,000 ppm is not inherently dangerous; it is only when exposure (e.g., ingestion or inhalation) occurs that the potential for a risk is created. Since the Project Site has long been predominantly paved, the “urban fill” origin of the contamination observed in this material seems far more likely than atmospheric deposition or vehicle releases. In any event, the nature of the source of contamination does not affect the results of the testing or the required procedures that would be implemented to minimize the potential for human exposure and other adverse effects during soil disturbance.

Comment 10-11: Given that VOCs were found in at least 1 soil boring at 40,468 ppm, a Tier 2 screening should have been conducted, including soil gas sampling.

Response 10-11: The levels of VOCs were in micrograms per kilogram (or parts per billion), i.e., not 40,468 ppm but 40.468 ppm. These were associated with the deeper sample where signs of a potential petroleum spill were noted. Vapor testing was not performed as this area would be excavated (both to clean up the spill per NYSDEC requirements and to facilitate foundation construction) and the RAP requires installation of a vapor barrier beneath the new building foundations to reduce the potential for vapor intrusion into the newly constructed building.

Comment 10-12: The DEIS apparently assumes that its remediation plan will capture 100% of the contaminants. The assumption that any real-world mitigation plan could capture 100% of the contaminated dust and debris is not realistic. The details of the programs to attenuate exposure to contaminated dust are not fully known, but appear to rely on little more than wetting the soil and surfaces being removed, and covering them while they await transport (i.e., a hose and a tarp).

Response 10-12: The DEIS does not make such an assumption. All construction, however carefully performed, can result in releases e.g., of dust, whether petroleum contaminated soil, urban fill or clean soil/rock is being excavated. The RAP/CHASP sets out procedures and the necessary oversight to ensure appropriate procedures are followed to reduce, control, and measure, among other things, dust and VOCs in the air. Remediation procedures for the petroleum spill area, as discussed in the RAP, will be in accordance with applicable NYSDEC regulatory requirements.

Comment 10-13: The DEIS dismisses the dangers of toxic materials as remediable, despite scientific evidence that they are not.

Response 10-13: Controlled remediation of contaminated sites has been performed since the 1970s. Well documented procedures, including excavation with off-site disposal or capping to prevent human exposure, have been used at countless sites subject to federal, state and local agency jurisdiction for remediation allowing the sites, sometimes with appropriate controls, to be reused. Remediation will be performed in accordance with the procedures set out in NYSDOH- and NYSDEC-approved RAP/CHASP.

Comment 10-14: The EIS must reveal how much lead and other hazardous materials would affect P.S. 163, PWV, and other nearby community facilities and residences.

Response 10-14: The findings (including results of laboratory analyses of site samples) of the Phase II Subsurface Investigation were used to determine appropriate procedures (safety measures, monitoring, dust control, etc.) to use during excavation that would be associated with the proposed construction.⁴ These procedures are set out in the RAP/CHASP, which has been approved by NYSDOH and NYSDEC, and would be followed during construction to minimize the potential for unacceptable exposures.⁵

Comment 10-15: The DEIS bends the application of mostly outdated standards to advise that the lead that was found, in its totality, is nothing to be alarmed about. The DEIS claims that

⁴ The Subsurface (Phase II) Investigation is available on the NYSDOH website: http://www.health.ny.gov/facilities/cons/environmental_quality_review/jewish_home_lifecare/docs/2014-05_jhl_97_st_phase_ii_rpt.pdf

⁵ The RAP and CHASP are available on the NYSDOH website: http://www.health.ny.gov/facilities/cons/environmental_quality_review/jewish_home_lifecare/docs/2014-05_jhl_w_97th_st_rap_chasp.pdf

the findings do not indicate a “soil-lead hazard” defined by the EPA *Code of Federal Regulations* (“CFR”) as “bare soil on residential real property or on the property of a child-occupied facility that contains total lead equal to or exceeding 400 parts per million in a play area or average of 1,200 parts per million of bare soil in the rest of the yard based on soil samples.” However, once this soil is disturbed, dust will be released and will no longer be in-place in the parking lot. The EPA CFR also states that “A dust-lead hazard is surface dust in a residential dwelling or child occupied facility that contains a mass-per-area concentration of lead equal to or exceeding 40 $\mu\text{g}/\text{ft}^2$ on floors or 250 $\mu\text{g}/\text{ft}^2$ on interior window silk based on wipe samples.” Why did the DEIS only disclose the top 3 samples, as 10 other samples were at the 400 level or above?

Response 10-15: As noted in the comment, a “soil-lead hazard” requires “bare soil on residential real property or on the property of a child-occupied facility.” The Project Site does not currently meet these requirements (since it is a former parking lot and predominantly paved), nor would it meet them during construction (since access would be controlled) or following construction (since the building or landscaping with clean material would prevent contact with remaining soils). During construction, dust controls and outdoor dust measurement would be in accordance with the RAP/CHASP. The surface dust criteria relate to building interiors not outdoor levels, but it is proposed to wipe test and, as necessary, clean off-site outdoor surfaces.

Comment 10-16: The public has provided independent testing for hazardous materials and medical and scientific data indicating that no level of lead is safe, none of which was cited in the EIS.

Response 10-16: The extensive data on the hazards of lead exposure was considered. Although it is recognized that there is controversy as to whether there is any level of lead exposure which can be considered “safe,” lead is ubiquitous in the urban environment and standards and guidelines such as NAAQS and NYSDOH’s Generic CAMP provide appropriate guidelines for developing control procedures and monitoring during construction. The data provided could not be verified, since despite requests to the parties that submitted it, details and backup, such as locations, depths and laboratory QA/QC, were not received. Instead, the applicant completed its own testing in accordance with a NYSDOH-approved testing protocol, and this data was used to assess potential lead exposure impacts and measures designed to prevent and/or minimize lead exposure impacts. NYSDEC noted in 2 letters dated August 6, 2014 and September 24, 2014 (see Appendix B) that the site does not pose a significant threat to public health or the environment based on the lead concentrations present and, therefore, no remediation of lead contamination is required.

Comment 10-17: There is concern about a leaking fuel tank and several spills on and nearby the Project Site, and evidence of a former Con Ed substation and Department of Water Supply Pumping Station nearby. Additional testing for hazardous materials should be done, the

sampling methodology must be disclosed, and a RAP and associated CHASP must be prepared and approved by NYSDOH.

Response 10-17: NYSDOH approved the scope of the Subsurface (Phase II) Investigation based on its review of a Phase I report prepared by Ethan Eldon, Associates, dated May 24, 2011, and AKRF's proposed Work Plan. Additional testing was not required by NYSDEC and NYSDOH following completion of the Subsurface Investigation, and both agencies have approved the RAP/CHASP that would be implemented during construction to minimize the potential for adverse effects on site workers and the community and to address the minor petroleum contamination discovered on the Project Site.

Comment 10-18: There is no mention of the auto emissions from the vehicles that parked there for 50 years spewing all sorts of petroleum and vehicle-related poisons into the parking lot soil.

Response 10-18: Because the site is and has long been paved, the potential for subsurface impacts is limited. To the extent that contaminants, such as dripping motor oil, did migrate beneath the paving, the Phase II Subsurface Investigation that included sampling of soils immediately beneath the paving found no evidence of significant petroleum contamination. The RAP/CHASP includes procedures to identify and address contamination should it be encountered as well as measures (e.g., capping of unpaved areas) to minimize exposure following construction.

Comment 10-19: The Phase I did not address the 6/2/1997 fuel spill in the parking lot reported to NYSDEC. NYSDEC records show that the tank had failed, and the case was not closed until 7/25/2005. On July 12, 2005, a report shows that there was a minor amount of fuel detected at Boring 3. Fuel was leaking for a number of years but the Phase I did not identify this as a possible problem.

Response 10-19: Spill №. 9702659 was not mentioned in the text of the Phase I but was in Attachment D. This spill was reported not at the Project Site, but at 784 Columbus Avenue, the east-adjacent property, in May 1997. It reportedly involved subsurface contamination but was given a closed status by NYSDEC in July 2005. The Phase II Subsurface Investigation included borings near the Project Site's eastern property line — none of these borings indicated that contamination had migrated to the Project Site from 784 Columbus Avenue.

Comment 10-20: The EIS should evaluate why JHL responded to NYSDOH's question that their proposed site has no environmental issues when in reality the property is contaminated with lead, if not also with other toxic substances. If JHL had had the property tested, did they subsequently misrepresent the findings? If they did not have the property tested, how can they have assured that there were no environmental issues? They could only have honestly commented that environmental factors are unknown but warrant thorough investigation. The

EIS must analyze this discrepancy between JHL's answer and the facts and must further test the proposed site for additional toxic risks.

Response 10-20: The site history did not indicate any RECs and, therefore, no environmental testing of the Project Site was performed. As part of the *SEQR* process and in response to community comments, additional testing was performed. The results of that testing are set forth in Chapter 5. Further, all work would be performed in accordance with the procedures set out in the NYSDOH- and NYSDEC-approved RAP and CHASP, which would be followed during construction to minimize the potential for unacceptable exposures.

Comment 10-21: If NYSDOH should grant JHL the authority to build on West 97th Street, all residents would have to remove our shoes and wipe down dogs' paws, wash wheelchair, walkers and bicycle tires before entering our homes. How should we protect the children and their backpacks? How should we safeguard shoppers with shopping bags? We could not eat herbs and vegetables we grow on terraces, in back yards and community gardens. And even if our Farmers' Market were to move a couple of blocks away, airborne lead dust would make the organic produce unsafe for consumption.

Response 10-21: NYSDEC and NYSDOH have approved the RAP/CHASP which sets out procedures for controlling airborne dust and other release mechanisms during project construction (e.g., tracking by vehicles or via storm water). Compliance with the procedures in these documents would minimize the potential for any such adverse effects.

Comment 10-22: The FEIS should state how New York City Local Law 1 (The Childhood Lead Poisoning Prevention Act of 2003) will be followed during construction.

Response 10-22: This Local Law relates to testing, repair and renovation work in existing apartments which have or might have lead paint. As such, it is not applicable to the Proposed Project. Potential releases of lead-containing dust during construction are addressed in the RAP/CHASP.

Water and Sewer Infrastructure

Comment 11-1: The infrastructure analysis claims that the project would not generate any net new demand because JHL currently generates a comparable amount at its existing facility. This ignores the fact that the West 106th Street site would be redeveloped with over 500 residential units as currently proposed. The DEIS should include an analysis of the cumulative effect of both properties.

Response 11-1: The scope of this EIS does not include potential significant impacts from the West 106th Street project, which was recently rezoned from a R7-2 General Residence District to a R8A General Residence District along West 106th Street and a R8B General Residence District along West 105th Street. Although the Proposed Project and the West 106th Street project are the subject of a business arrangement between JHL and the owner of the West

97th Street parcel, the projects are unrelated. They do not have a common design, would be separately owned, and have independent utility. The fact that they are both the subject of a contract involving the 2 separately-owned development parcels is insufficient, standing alone, to create an interrelationship for environmental review purposes. The Proposed Project is a nursing home and the West 106th Street project is a residential development. They are geographically separated by over one-half mile and, thus, would not have synergistic or cumulative impacts that are appropriately studied in a common EIS.

As described in Chapter 6 of the DEIS, “Infrastructure,” the estimated amount of water supply demand by the Proposed Project and the sanitary sewage generated from domestic water use on the Project Site would represent approximately 0.05 percent of the average daily flow at the North River Wastewater Treatment Plant (“WWTP”), and would not result in an exceedance of the plant’s permitted capacity. Therefore, the Proposed Project would not create a significant adverse impact on the city’s sanitary sewage treatment system.

Comment 11-2: The DEIS takes no note of the new normal of our community in this climate-change era, which now routinely produces storms of once rare severity. The current levels of storm sewer runoff result with increasing frequency in the release into the Hudson River of solid waste that our treatment facilities attempt to manage.

Response 11-2: The analysis of potential storm water impacts presented in Chapter 6 of the DEIS was conducted in accordance with the *CEQR Technical Manual*, which takes into account NYCDEP’s rules for storm water management in combined sewer areas of New York City. NYCDEP recognizes that changing precipitation patterns and associated flooding may affect housing, business, and other development and therefore has adopted these rules as part of a comprehensive program of source controls to reduce storm water demand on the combined sewer system. Therefore, the analysis presented in Chapter 6 of the DEIS takes into account a portion of the citywide strategy related to changing weather trends. Further, the Proposed Project would include sustainability elements such as planters on the ground level, low-flow fixtures, and irrigation efficiency measures.

Comment 11-3: The water and sewer infrastructure in the area is old and overburdened. Instead of relying on the capacity of the North River Sewage Treatment Plant, the EIS should analyze the capacity of the existing infrastructure and the impact of the Proposed Project on the existing sewage and drainage systems.

Response 11-3: New York City’s sewers are sized and designed based on the designated zoning for a given area and related population density and surface coverage. The *CEQR Technical Manual* requires an analysis of wastewater and storm water infrastructure for projects that would (i) greatly increase population density, (ii) be located in an area of special concern in New York City (which the Project Site is not), or (iii) substantially increase impervious surfaces. This project would not greatly increase population density and, as noted in

the *CEQR Technical Manual* and in Chapter 6 of the DEIS, if NYCDEP-approved BMPs are incorporated into the project design, further detailed analysis of the Proposed Project's potential impacts on the sewer system is not warranted. With the BMPs described below in Response 11-4 that would be required as a part of the NYCDEP site-connection approval process, the Proposed Project would not have any significant impact on the North River WWTP or the combined sewer system. Accordingly, no further detailed analysis of the Proposed Project's storm water and sewer infrastructure impacts was required.

Comment 11-4: What will happen to storm drainage and flooding in the school and neighborhood when trees are removed from the site? There are already drainage and flooding issues in PWV and 808 Columbus.

Response 11-4: Overall, the Proposed Project would decrease the permeability of the surface of the Project Site. The Project Site is approximately 32,000 square feet, and is currently occupied mostly by a former paved parking lot. During wet weather, 85 percent of precipitation falling on the Project Site runs off the site, directly to the combined sewer. Approximately 15 percent of storm water permeates through the surface of the pavement, and cracks and gaps in the pavement, to the subsurface.

The Proposed Project would cover most of the Project Site (approximately 29,000 square feet out of 32,000 square feet) with an impervious building rooftop, and the overall impermeability of the Project Site would be 93 percent. To offset this increase in the amount of storm water that would run directly to the sewer if uncontrolled, the Proposed Project would include appropriate storm water detention measures and storm water BMPs to control flooding on the Project Site and to reduce sanitary and storm water runoff volumes to the combined sewer system. As discussed in Chapter 6 of the DEIS, although the weighted runoff coefficient of the affected combined sewer overflow ("CSO") outfall would increase slightly in the future with the Proposed Project, the Proposed Project would incorporate BMPs — such as controlled drainage on the roof and first-floor garden levels and plantings throughout the Project Site — designed to control storm water runoff from the Project Site. With the BMPs, the overall volume of sanitary sewer discharge and storm water runoff and the peak storm water runoff rate would be reduced to allowable flow requirements (dictated by NYCDEP). NYCDEP's storm water performance standards require that the release rate of storm water flow from a project site be no more than the greater of 0.25 cubic feet per second ("cfs") of the drainage plan allowable flow or 10 percent of the allowable flow or, if the allowable flow is less than 0.25 cfs, no more than the allowable flow.

Comment 11-5: The EIS should analyze the Proposed Project's impact on the New York City water supply and its infrastructure.

Response 11-5: As discussed in the Chapter 6 of the DEIS, the Proposed Project would generate an incremental water demand of approximately 117,509 gpd as compared to the No-

Build Condition. This would represent a 0.01 percent increase in demand on the New York City water supply system. It is expected that there would be adequate water service to meet the incremental water demand, and that there would be no significant adverse impacts on the city's water supply.

Solid Waste and Sanitation

Comment 12-1: The DEIS should analyze the Proposed Project's impacts on solid waste and sanitation. Waste handling would occur on West 97th Street, which would be inefficient and located near P.S. 163. The Proposed Project would result in the relocation of the PWV dumpsters currently on the Project Site, complicating waste management for PWV.

Response 12-1: According to the *CEQR Technical Manual*, a solid waste assessment determines whether a project has the potential to cause a substantial increase in solid waste production that may overburden available waste management capacity or otherwise be inconsistent with the city's Solid Waste Management Plan ("SWMP" or "Plan") or with the state policy related to the city's integrated solid waste management system. The city's solid waste system includes waste minimization at the point of generation, collection, treatment, recycling, composting, transfer, processing, energy recovery, and disposal. The *CEQR Technical Manual* states that few projects generate substantial amounts of solid waste (50 tons a week or more) that would result in a significant adverse impact or that would affect the carting and transfer station capacity in the metropolitan area. The Proposed Project is not expected to generate an amount of solid waste that the *CEQR Technical Manual* defines as affecting the city's capacity to handle solid waste. In addition, JHL would use private carters and the Proposed Project's waste handling and storage operations would take place all internal to the building. Therefore, the Proposed Project would not result in any significant adverse impacts to solid waste and sanitation services, and no further analysis is required.

Comment 12-2: No estimate was given in either the *Draft* or *Final Scoping Document* of the actual amount of solid waste that the proposed facility would generate.

Response 12-2: The Environmental Assessment Statement ("EAS") included a calculation of the Proposed Project's projected operational solid waste generation, which was estimated to 26,739 pounds per week. According to EAS form guidance, the estimate was calculated using Table 14-1 in Chapter 14 of the *CEQR Technical Manual*. Based on the generation rates for hospitals and single offices in Table 14-1, the Proposed Project would be projected to generate 51 pounds per bed per week for 414 beds, and 9 pounds per employee per week for 625 FTEs.

Comment 12-3: The DEIS should analyze how medical and biohazard waste would be handled, specifically as Title 10 of the New York Code of Rules and Regulations requires that primary containers holding regulated medical waste shall be "located away from pedestrian traffic, be vermin and insect free, and shall be maintained in a sanitary condition." Medical waste

from the Proposed Project would be located on loading docks too close to pedestrian traffic on West 97th Street. The DEIS should also analyze the possibility of an accident or a spill involving medical waste.

Response 12-3: The *CEQR Technical Manual* provides information on medical/healthcare facilities, which are required to separate their waste into 2 categories: regulated medical waste and ordinary waste. NYSDOH and NYSDEC regulate the generation, treatment, storage, transfer, and disposal of these medical wastes, and each health-care facility is required to submit a plan to the New York City Department of Sanitation (“DSNY”) explaining how it plans to dispose of its waste. Therefore, a detailed analysis of the Proposed Project’s solid waste generation is not warranted.

Like all doctors’ offices and medical facilities, management of medical and associated wastes is subject to strict regulatory requirements at local, state and federal levels. These facilities are located throughout the city near and frequently within buildings with residences. There is nothing unique or significant regarding the potential environmental impacts associated with the wastes that would be managed at the proposed facility. The city and state have procedures to address spills on the rare occasions that they do occur. As such, a specific analysis of waste generation and management for the Proposed Project is not appropriate or necessary.

Comment 12-4: The DEIS should analyze the relocation of the PWV dumpsters currently located on the Project Site. The DEIS should analyze any increase to the waste disposal occurring on West 97th Street and resulting odors, vermin, and other health hazards.

Response 12-4: As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings prior to the construction of the Proposed Project. JHL would use private carters and the Proposed Project’s waste handling and storage operations would take place all internal to the building. Therefore, there would be no change in the amount of waste disposal in the relocated dumpsters as a result of the Proposed Project.

Comment 12-5: The DEIS ignores the following guidance in the *CEQR Technical Manual*: “any waste management features to be included in the project should also be disclosed. If a project would result in the development of more than either 500 residential units or 100,000 square feet of commercial space, the proposed location and method of storage of refuse and recyclables prior to collection should be disclosed. In addition, if the use of compactors, dumpsters, and/or “roll on/roll off” refuse containers are proposed to avoid large piles of bags with refuse on the sidewalk or building perimeter awaiting collection, they should also be discussed. If refuse set out for collection would consist of large piles of bags with refuse and/or recyclables, the applicant should also discuss the expected location, square footage, volume, and duration of such piles, and their effects upon traffic, pedestrians, public health, and community character.”

Response 12-5: The Proposed Project would not result in more than 500 residential units or 100,000 square feet of commercial space.

Transportation

Traffic

Comment 13-1: The traffic study conducted for the EIS must be a 12-hour study from 7:00 a.m. to 7:00 p.m. to cover all of the activity on the block. It is not sufficient to focus on the peak hours identified in the Travel Demand Factors memorandum. The study should be conducted on school days during school and work rush hours when all schools and businesses are open. The traffic study should sample the traffic for an hour between 8:00 a.m. and 6:00 p.m. on any weekday to observe actual traffic conditions.

Response 13-1: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. Vehicle turning movement counts and pedestrian counts were conducted over several hours for peak periods during a typical weekday under normal school and business operations. Observations were conducted in conjunction with the counts. The peak hours chosen for the traffic analysis were based on the highest traffic volumes observed and include traffic volumes associated with P.S. 163 school activity. Automatic Traffic Recorders (“ATRs”), which collect continuous 24-hour traffic data, were deployed for a 9-day period and were used to verify the peak hours through the whole day over multiple days. The peak hours were verified to include the arrival and dismissal periods for P.S. 163. The highest peak-hour trips generated by the Proposed Project were conservatively applied to the peak hours of the background traffic for the analysis.

Comment 13-2: West 97th Street is the only east-to-west artery between West 96th Street (which doesn't handle east to west traffic coming from the East Side) and West 105th Street, due to the superblocks and one-way streets. This unique situation must be taken into account.

Response 13-2: Traffic counts were conducted at West 97th Street at Amsterdam Avenue and Columbus Avenue over several weekdays. These counts capture existing traffic volumes in the area and, therefore, take into consideration the existing volume on West 97th Street.

Comment 13-3: A traffic study of this area has been requested even outside of the context of this project. Transportation impacts must be studied on the exterior of the superblock in which the Proposed Project would be developed and beyond. This study should review curb cuts, sight distance, new intersections created, existing intersection capacity, and the extent to which the Proposed Project will worsen the already poor traffic conditions. The analysis needs to analyze the impact that all the different types of vehicles related to the project will have on

traffic in the surrounding area. The Proposed Project will create an enormous amount of vehicle traffic and would cause traffic problems.

Response 13-3: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. The traffic analysis found that, with the recommended mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts. The Proposed Project would create no new intersections and proposes to add 1 new curb cut to serve the JHL loading dock. As no new intersections would be created, a review of sight distance is not necessary. The proposed curb cut would be reviewed by NYCDOB.

Comment 13-4: The weekly West 97th Street Greenmarket and its impact on traffic needs to be addressed in the DEIS for pedestrian and traffic analysis.

Response 13-4: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. The study was conducted to reflect typical traffic conditions (Tuesday through Thursday) as specified in the *Manual*.

Existing parking regulations reserve the curb lane for the Farmer's Market on Friday. This provides a space for trucks to park without blocking the travel lanes. The Farmer's Market is not intended to extend into the travel way.

Comment 13-5: The DEIS does not reflect a new traffic pattern which has emerged due to left turn prohibitions at the intersection of West 96th Street and Broadway. Left turns are prohibited for southbound Broadway and westbound West 96th Street. The proposed mitigation plan does not reflect this traffic pattern and suggests the shortcomings in the DEIS' assumptions and understandings of traffic.

Response 13-5: The left-turn prohibitions at the intersection of West 96th Street and Broadway were implemented after the issuance of the DEIS. New traffic counts along West 97th Street at Amsterdam Avenue, Columbus Avenue, and Park West Drive were collected in June 2014. A review of these new traffic counts confirmed that traffic patterns have not changed significantly at the study locations with the implementation of the left-turn prohibitions. However, the traffic study in the FEIS was updated to include the more recent traffic data.

Comment 13-6: The FEIS should include a weekend analysis due to the higher number of visitor activities for the Proposed Project.

Response 13-6: A weekend analysis was determined not to be necessary for several reasons. Background traffic volumes in the study area are generally lower during the weekend compared to a typical weekday. According to employee punch-in/punch-out data at the existing West 106th Street facility, the number of employees during the weekend is significantly lower than during the rest of the week. There are 57 fewer employee trips during the peak employee hour on a Saturday versus the peak employee hour on a weekday. Visitor data, also obtained from the existing West 106th Street facility, indicate more visitors do arrive at the facility during

the weekend. There are 37 additional visitor trips during the peak visitor hour on Saturday versus the peak visitor hour on a weekday. Therefore, the increase in visitor trips is offset by the decrease in employee trips.

Since the weekday background volumes are higher than weekend volumes and the Proposed Project would generate more trips on a weekday versus a weekend overall, the DEIS already covers the reasonable worst case scenario in terms of traffic by studying a weekday.

Comment 13-7: The proposed site is unusually close to P.S. 163 and neighboring buildings. The study must be qualitative, yet the scope only considers quantitative study. The DEIS overlooks significant facts that define the traffic context for the Proposed Project, such as the queuing on West 97th Street between Columbus and Amsterdam Avenues during peak hours.

Response 13-7: The *CEQR Technical Manual* provides guidance in the procedures for analysis, including specific analysis guidelines for a quantitative transportation assessment. The traffic analysis conducted for the proposed action was performed following procedures outlined in the *CEQR Technical Manual*. The traffic analysis included calibration to reflect existing traffic conditions observed in the field. During the peak hours where queuing was observed, for the analysis of Amsterdam Avenue and West 97th Street, the saturation flow rate (capacity) of the westbound approach was lowered to more accurately reflect the queuing condition in the results. Therefore, in summary, the traffic analysis reflects the current travel conditions, including queuing.

Comment 13-8: The DEIS specifically does not describe the queuing found on West 97th Street and the factors that contribute to it, including the heavy crosstown traffic and frequent double parking along West 97th Street between Columbus and Amsterdam Avenues. The FEIS must include a detailed study of the queuing phenomenon and how the Proposed Project would impact it. Increased queuing would result in additional vehicle emissions, additional delay, would impact emergency vehicle access, and would transform the street from a multiuse neighborhood block into a thoroughfare. The queuing would block access to Park West Drive. Traffic modeling for future traffic operations might be warranted in order to determine the effect of queuing and double parking along West 97th Street.

Response 13-8: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. The traffic analysis included calibration to reflect existing traffic conditions observed in the field including queuing and observed delay during peak periods. During the peak hours where queuing was observed, for the analysis of Amsterdam Avenue and West 97th Street, the saturation flow rate (capacity) of the westbound approach was lowered to more accurately reflect the queuing condition in the results. The traffic analysis found that, with mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts. Therefore, travel conditions, including queuing, delays, and emergency vehicle access, are anticipated to remain similar to those anticipated in the No-Build Condition.

Comment 13-9: Traffic has increased due to introduction of bike lanes/closing of travel lanes on Columbus Avenue (previously 4-5 lanes, now 2 lanes).

Response 13-9: The traffic analysis was conducted after the reconfiguration of Columbus Avenue and incorporates the current geometry and volumes for that roadway.

Comment 13-10: The DEIS study hours excluded morning drop-off and afternoon pick-up at the 6+ schools nearby.

Response 13-10: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. Vehicle turning movement counts and pedestrian counts were conducted over all peak periods during a typical weekday under normal school and business operations. The peak hours chosen for the traffic analysis were based on the highest traffic volumes observed and include traffic volumes associated with P.S. 163 school activity as well as all other schools in the area within study area intersections. Automatic Traffic Recorders ATRs, which collect continuous 24-hour traffic data, were deployed for a 9-day period and were used to verify the peak hours throughout the whole day over multiple days.

Comment 13-11: School buses must be considered, both in motion and at idle. School buses deliver children to many schools besides P.S. 163. There are special occasions that school buses are present but waiting for the children's class trips. Additional traffic or slowdowns could seriously impact the students who ride the buses.

Response 13-11: School buses were included in the traffic counts conducted for the traffic analysis. The traffic analysis included calibration to reflect existing traffic conditions observed in the field. Where potential impacts were found, mitigation measures were proposed to improve intersection operations. With mitigation, traffic conditions would not change significantly from the No-Build Condition, and the Proposed Project is not anticipated to result in significant unmitigated adverse impacts. Therefore, school buses would likely not be impacted by traffic generated by the Proposed Project.

Comment 13-12: The Proposed Project will add greater traffic to the already crowded West 97th Street thoroughfare, with Jewish Home Lifecare's loading docks and construction vehicles changing traffic patterns and slowing traffic overall. West 97th Street is a main east-west thoroughfare that experiences high traffic volume and frequent jams. The Proposed Project would exacerbate these existing issues and would gridlock the street and/or bring traffic to a standstill.

Response 13-12: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. The traffic analysis included calibration to reflect existing traffic conditions observed in the field at and near the actual Project Site. The traffic study found that, with mitigation, the Proposed Project is not anticipated to result in significant unmitigated

adverse impacts. Although other traffic issues may exist throughout the neighborhood, they are beyond the scope of this study to solve.

Comment 13-13: A nursing home on this site would be just too great a risk to all parties concerned. West 97th Street was not developed to accommodate the nursing home purpose. Another more suitable (residential or commercial) building must be substituted instead.

Response 13-13: Compared to other potential uses, a nursing home is not a high generator of traffic. A commercial use for this site would be prohibited under current zoning regulations. According to the Institute for Transportation Engineers (ITE) *Trip Generation Manual*, 9th Edition (an industry standard for trip generation), an office building (ITE Land Use Code 710) would generate over 45 percent more trips throughout the day than would a nursing home (ITE Land Use Code 620) on a square footage basis. An apartment building (ITE Land Use Code 220) would generate over 20 percent more trips when comparing the number of beds (residents) to the number of people in a residential building.

The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. The traffic study found that, with mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts.

Comment 13-14: It is critical not to limit traffic measurements to the intersections only. Daily activities on the entire block, from Columbus Avenue to Amsterdam Avenue, will be very much intertwined with the aspects of the proposed construction zone. It is important that activities including high pedestrian volumes (including student crossings for many schools and day centers in the area,) ambulances idling at the Ryan Health Center, trucks using the Whole Foods loading dock, school bus activity, deliveries to the Associated Supermarket, parking garages with rental services, and Fed Ex deliveries be considered. All of this happens in the context of West 97th Street serving as a link between the Central Park transverse road and the West Side Highway.

Response 13-14: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. Vehicle turning movement counts and pedestrian counts were conducted over several hours at the Project Site during a typical weekday under normal school and business operations. The peak hours chosen for the traffic analysis were based on the highest traffic volumes observed. The traffic counts and analysis include all of the traffic activity associated with nearby schools, the Ryan Health Center, Whole Foods, Associated Supermarket, traffic associated with the parking garages on the block, and all pedestrian crossings at the intersections. The volumes include traffic from the Central Park transverse road and drivers traveling on West 97th Street to the West Side highway. The traffic analysis included calibration to reflect existing traffic conditions observed in the field. The traffic analysis performed in the EIS demonstrates that with mitigation the Proposed Project would not cause

significant traffic impacts. Although other traffic issues may exist throughout the neighborhood, they are beyond the scope of this study to solve.

Comment 13-15: The EIS traffic study must take into account the additional sanitation truck trips that would be generated by the Proposed Project. The traffic study must examine the impacts of these additional sanitation truck trips would have on West 97th Street (both at Columbus Avenue and Amsterdam Avenue) and along Park West Drive.

Response 13-15: Existing traffic patterns are included in the traffic counts conducted for the analysis. The additional truck traffic generated by the Proposed Project, including sanitation truck trips, was also accounted for in the trip generation and incorporated in the analysis.

Comment 13-16: The Proposed Project will have significant impacts on surrounding intersections including the West 97th Street intersections with Columbus and Amsterdam Avenues. Unmitigated, the Proposed Project will cause an additional 25 seconds of delay for vehicles traversing intersections. With the additional delay, many movements through the intersection will cause cars to be delayed by nearly 2 minutes. West 97th Street is not only a vital crosstown link, but it is fronted by the Ryan Center. Any increase in delay on this street would be untenable.

Response 13-16: Although traffic impacts were identified in the analysis, mitigation measures were proposed in the DEIS that would fully mitigate the impacted intersections. For example, as shown in Table 14-3, the delay for the westbound, through-right movement the intersection of Amsterdam Avenue during the Weekday p.m. peak increased in the DEIS analysis from 85.7 seconds to 110.7 seconds (an increase of more than 25 seconds as identified in the comment). However, with the proposed mitigation, this delay would be mitigated back to 82.2 seconds (less than the delay anticipated for the No-Build Condition).

It is up to the discretion of NYCDOT to implement the proposed mitigation measures. JHL would work with NYCDOT to implement these mitigation measures as well as establish a traffic-monitoring program.

Comment 13-17: West 106th Street is better able to accommodate JHL than West 97th Street because of the following: West 106th Street is double wide (accommodating the many ambulettes, Access-A-Rides, and other emergency vehicles double parked in front); West 106th Street is not a major access road; and West 106th Street has no other commercial uses on the block. West 97th Street, in contrast, is not double wide, serves as a crosstown street cutting through Central Park serving as a major route to the West Side Highway, and has the Whole Foods loading docks, the Ryan Health Center, the Associated Supermarket loading area, 3 parking garages, and P.S. 163. P.S. 163 has many double-parked school buses and hundreds of children walking to school, many unaccompanied by an adult.

Response 13-17: Traffic counts were conducted at West 97th Street at Amsterdam Avenue and Columbus Avenue over several weekdays. These counts, serving as a basis for the DEIS traffic analysis, capture existing activity in the area including background traffic from nearby school activity, truck activity from the Whole Foods and Associated Supermarket, activity for the Ryan Health Center, traffic associated with the parking garages on the block, and all pedestrian crossings at the intersections. The volumes include traffic from the Central Park transverse road and drivers traveling to the West Side highway. The traffic analysis included calibration to reflect existing traffic conditions observed in the field. The traffic analysis performed in the EIS demonstrates that, with mitigation, the Proposed Project would have no significant traffic impacts. Although other traffic issues may exist throughout the neighborhood, they are beyond the scope of this study to solve. There are no unmitigated traffic impacts at the West 97th Street location.

The advantages of either West 97th Street or West 106th Street vary depending on what aspect is being considered. For example, the proposed location at West 97th Street would feature a separate loop roadway for pickups and drop-offs, which is not provided at the West 106th Street facility. Therefore, it is not possible to simply state one location is better than the other from a traffic perspective.

Comment 13-18: The traffic analysis must take into account that West 97th Street may be closed daily as it was for the Holy Name School when that school is replaced.

Response 13-18: Should the West 97th Street closures for school activity resume, it would be considered in the traffic-monitoring program. At this point it would be entirely speculative to assume that a school function would occur at that location in the future.

Comment 13-19: The traffic study must take into account all potential conditions that could combine to cause traffic issues in 2018. This must incorporate existing elements contributing to traffic including deliveries to the Whole Foods, ambulances dwelling at the Ryan Health Center, trucks double parked to off-load at the Associated Supermarket, existing activity on Park West Drive, emergency vehicle activity, and school dismissal activity. The study must then add in the potential issues that would be caused by added parking in the interior of Park West Village, the reconfiguration of Park West Drive to become a 2-way through street, and the additional traffic generated by potential development at the West 100th Street lot. The traffic study must add on to these conditions traffic generated by the Proposed Project, including vehicles waiting to pick-up in the Proposed Project's turnaround driveway and truck activity at the loading dock. Studying the confluence of all of these issues at the same time would indicate that the Proposed Project would cause or exacerbate traffic issues.

Response 13-19: Traffic counts, including cars, trucks, and buses were conducted at West 97th Street at Amsterdam Avenue and Columbus Avenue over several weekdays. These counts, serving as a basis for the DEIS traffic analysis, capture existing traffic volumes in the

area including background traffic from nearby school activity, activity for the Whole Foods and Associated Supermarket, and the Ryan Health Center.

SEQR does not require that a lead agency consider speculative impacts from “soft” development sites where it is not projected that such project development will occur prior to or at the same time as the project under review. There are currently no applications or announced plans to develop the West 100th Street lot and, thus, it is not likely that this site would be developed prior to or at the same time as the West 97th Street parcel. Should the site be developed later, any traffic associated with that development would be considered separately at that time and thus outside the scope of this study.

Additionally, the PWV property owner has relocated the Project Site’s surface parking to other surface lots within the PWV complex. The configuration of Park West Drive has been modified as part of the PWV property owner’s planning for the complex, and it will continue to function as a discontinuous 2-way access road for PWV parkers. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes have occurred independently of the Proposed Project and since the issuance of the DEIS. A gate has been installed to enforce this circulation pattern, and the operation of the gate would deter non-PWV traffic from using Park West Drive as a through street..

The DEIS traffic analysis shows that, with mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts.

Comment 13-20: No space exists on the site for off-street parking and delivery.

Response 13-20: A parking survey was conducted as part of the transportation analysis in the DEIS. The analysis verified that there is sufficient available off-street parking within the study area to accommodate parking for the Proposed Project. The Proposed Project would include 2 loading docks for truck deliveries.

Comment 13-21: The construction of the relocated surface parking lot is currently in litigation and the outcome is unclear; this should be noted in the DEIS.

Response 13-21: Litigation on the relocation of the surface parking lot has been resolved and construction for the relocation of the parking began in March 2014. Since the issuance of the DEIS, a replacement parking lot has been completed in PWV north of the Project Site, and the Project Site parking has been relocated and the site is now vacant.

Comment 13-22: As the neighborhood changes from rent-stabilized tenants to market rate tenants, the results are significant numbers of people moving in and out. Moving vans don’t obey traffic laws and will cause traffic problems.

Response 13-22: Should this scenario arise, it would not be related to the Proposed Project and is outside the scope of the DEIS traffic study.

Comment 13-23: As observed at the current facility, ambulettes for the project would line up and double park. Visitors will create traffic problems trying to pick up and drop off residents.

Response 13-23: A vehicle accumulation study of expected driveway activity from JHL admissions and discharges and off-site appointments, which takes into account vehicle wait times, was performed based on data from the existing JHL facility. The FEIS was updated to include this accumulation analysis in Appendix D. According to this analysis, a maximum of 8 concurrent vehicles may occupy the JHL driveway throughout the entire day. The JHL driveway has sufficient space to accommodate 8 vehicles within the driveway without impeding through traffic on the JHL drive or outside of JHL property. Therefore, the JHL driveway would be able to accommodate the projected demand and vehicles associated with JHL activity are not expected to back up into Park West Drive. Taxis and personal vehicles were not included as part of the accumulation because it was assumed that their dwell times would be minimal. However, there is space in the travel lane of the JHL driveway beyond the staging space provided to accommodate 8 additional queuing taxis and personal vehicles should it be needed.

Transportation Study Area

Comment 13-24: The DEIS only studies 2 intersections in isolation, assuming that the traffic entering the block on West 97th Street at Columbus Avenue and the traffic exiting the same block on West 97th Street at Amsterdam Avenue are independent phenomena. The study area must be expanded beyond the standard minimum 400-foot boundary. 400 feet is insufficient to show the impact of traffic to Amsterdam Avenue, West 100th Street, and Columbus Avenue. It must be extended to study how congestion impacts traffic coming through Central Park on West 97th Street through to West End Avenue, and how that affects vehicular turns onto West 96th Street from both Broadway and West End Avenue to gain access to the West Side Highway.

Response 13-24: According to the *CEQR Technical Manual*, a traffic analysis is warranted where 50 or more vehicle trips are generated at any intersection during any hour. The trip distribution analysis determined the Proposed Project would not result in any intersection with 50 or more vehicle trips during any hour. Therefore, the EIS properly concluded that a traffic analysis was not warranted. Nevertheless, a traffic analysis was performed according to *CEQR Technical Manual* standards for the 2 intersections adjacent to the Proposed Project in response to comments requesting study of those intersections, the proximity of those intersections to the Proposed Project, and given the existing level of traffic at those intersections.

The traffic analysis included calibration to reflect existing traffic conditions observed in the field. During the peak hours where queuing was observed, for the analysis of Amsterdam Avenue and West 97th Street, the saturation flow rate (capacity) of the westbound approach was lowered to more accurately reflect the queuing condition in the results. The traffic analysis

found that, with mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts.

Comment 13-25: The study area ignores the newly created intersection of West 97th Street and Park West Drive. As the Proposed Project would increase peak-hour vehicular traffic at this unsignalized intersection, the FEIS must evaluate the impact of that increase, particularly for pedestrian safety. This newly created intersection will delay traffic and impact pedestrian safety along the heavily populated north side of West 97th Street. JHL's "principal entrance" will only be accessible to motorists by turning into the Park West Drive driveway. To reach this entrance, a motorist will have to wait before being able to drive responsibly across a very wide, heavily trafficked pedestrian sidewalk, which in turn will add to the current West 97th Street congestion.

Response 13-25: No new intersection would be created as a result of this project; JHL traffic would use the existing Park West Drive to access the private JHL loop roadway.

Park West Drive is a private driveway and therefore West 97th Street at Park West Drive was not considered for inclusion in the analysis. Despite this distinction, the FEIS has been updated to include a study of this location.

Comment 13-26: All changes in the study area should be studied as a result of the proposed action. This includes the modification of Park West Drive, the new traffic to be generated in the study area by the redevelopment of the existing nursing home site, and the effect of eliminating the current parking lot.

Response 13-26: Regarding Park West Drive and parking within PWV, the PWV property owner has relocated the Project Site's surface parking to other surface lots within the PWV complex since the issuance of the DEIS. The configuration of Park West Drive, the north-south access road within the PWV complex, has been modified as part of the PWV property owner's planning for the complex, and will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes have occurred independently of the Proposed Project and since the issuance of the DEIS. Signage would prohibit JHL traffic from exiting at West 100th Street, and thus all traffic exiting the proposed building would be directed onto West 97th Street.

Regarding the existing nursing home site, a study of the redevelopment of the current JHL site on West 106th Street is outside the scope and study area of this project.

Park West Drive and Site Access

Comment 13-27: Park West Drive, which currently serves the apartment complex 784 Columbus Avenue, will be the only access road to the proposed nursing home and will need to accommodate all of the additional generated traffic. It is essential that the driveway be shown in

the proposed site plan. The document should make it clear as to whether Park West Drive would be modified independent of the proposed nursing home and whether Park West Drive would be modified to provide through access between West 97th Street and West 100th Street. An analysis of vehicular trips and wait times generated by vehicles using the north-south access roadway must be performed. It may not be possible to mitigate the effects of the ensuing congestion. The EIS must look at how the Proposed Project impacts the internal traffic conditions in Park West Village, including the Park West Drive and the Proposed Project's turnaround.

Response 13-27: Park West Drive has been modified independently of this project, as part of the PWV property owner's planning for the complex. Park West Drive will continue to function as a 2-way discontinuous driveway. The driveway would not provide vehicular access from West 100th Street.

The vehicles anticipated to use Park West Drive are accounted for and presented in the count data, trip generation, and overall traffic analysis. The FEIS has been updated to include a study of Park West Drive at West 97th Street, and showed that the Proposed Project would not result in any significant adverse immitigable impacts. An exclusive driveway to accommodate JHL activity would be located within the Project Site, which would remove pick-up/drop-off activity from Park West Drive.

As described in the Response to Comment 13-23, a vehicle accumulation study of expected driveway activity from JHL admissions and discharges and off-site appointments, which takes into account vehicle wait times, was performed based on data derived from the existing JHL facility. According to the results of the accumulation study, the private JHL driveway has sufficient space to accommodate all JHL traffic within the driveway without impacting Park West Drive or any public streets.

Comment 13-28: A new 2-way road for vehicular traffic would replace what is now a busy and safe pedestrian right-of-way from 100th Street through to 97th Street. The new road would introduce a new pattern that cars and trucks would quickly discover and abuse. The DEIS makes reference to "Park West Boulevard" as if it were already a connection running north-south through the superblock where the site is located, when in fact there are driveways leading to 2 different Park West Village residential buildings separated by bollards. The removal of the bollards and joining of the driveways into a new north-south street is a proposed condition that requires study, analysis, disclosure and mitigation.

Response 13-28: As stated in Response to Comment 13-27, the PWV property owner has relocated the Project Site's surface parking to other surface lots within the PWV complex. The configuration of Park West Drive, the north-south access road within the PWV complex, has been modified as part of the PWV property owner's planning for the complex, and will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes have occurred independently of the Proposed Project and since the issuance of the DEIS.

As stated in the Response to Comment 13-25, no new intersection would be created as a result of this project; JHL traffic would use the existing Park West Drive to access the private JHL loop roadway.

The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway allowing for pick-up and drop-off activity. The actual pickups and drop-offs would occur on the private loop roadway separate from Park West Drive and signage would prohibit JHL traffic from exiting at West 100th Street. Therefore, all traffic exiting the proposed building would be directed onto West 97th Street, and pick-up and drop-off activities are not anticipated to affect traffic along Park West Drive. Park West Drive would neither be closed off to PWV residents due to the Proposed Project, nor would it be closed during construction of the Proposed Project.

Comment 13-29: The “baseline” no-action condition is inaccurate. The “access road” may have NYCDOB’s approval as a continuous one-way southbound road, but it is currently NOT used as a through street. It is inaccurate and misleading to label something that doesn’t exist to be the “baseline.” The current actual baseline no-action condition of the “access road” does not have traffic heading south from West 100th Street. If and when it does, there would be a significant increase of traffic on West 97th Street from drivers circumnavigating Columbus Avenue. This would add a significant traffic burden to West 97th Street.

Response 13-29: There are currently no plans to transform Park West Drive into a southbound through-only street. The configuration of Park West Drive has been modified as part of the PWV property owner’s planning for the complex, and will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. These changes have occurred independently of the Proposed Project. The traffic analysis incorporates this new circulation pattern in the No-Build and Build scenarios.

Comment 13-30: The EIS must assume that the driveway of 784 Columbus Avenue will be turned into a through roadway; that the space in front of 788 Columbus Avenue may become a parking lot; that 788 Columbus Avenue may be ringed with parked cars; that the 100th Street lot will be developed; and that the shared roadway between 100th Street to 97th Street may become a northbound and/or southbound through roadway, all in conjunction with each other.

Response 13-30: The PWV property owner has relocated the Project Site’s surface parking to other surface lots within the PWV complex. The configuration of Park West Drive has been modified as part of the PWV property owner’s planning for the complex, and will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes have occurred independently of the Proposed Project and since the issuance of the

DEIS. The traffic analysis incorporates this new circulation pattern in the No-Build and Build scenarios.

As stated in the Response to Comment 13-19, *SEQR* does not require that a lead agency consider speculative impacts from “soft” development sites where it is not projected that such project development will occur prior to or at the same time as the project under review. There are currently no applications or announced plans to develop the West 100th Street lot and, thus, it is not likely that this site would be developed prior to or at the same time as the West 97th Street parcel. Should the site be developed later, any traffic associated with that development would be considered in conjunction with that development and thus outside the scope of this study.

Comment 13-31: Traffic generated by the Proposed Project will back up in front of 784 Columbus Avenue and bring all the congestion of vehicular traffic right to the entrance of this residential building. This would exacerbate existing heavy use of this driveway. The vehicles stopping and discharging passengers would create congestion on Park West Drive making it difficult for emergency vehicles and services like UPS, FedEx, and movers to transverse Park West Drive either from West 97th Street or West 100th Street.

Response 13-31: JHL-related vehicles are anticipated only to pass through Park West Drive and not pick up or drop off within the driveway. The Proposed Project would include a separate loop driveway within the Proposed Project Site off of Park West Drive, which would accommodate vehicles associated with JHL activity.

The configuration of Park West Drive has been modified as part of the PWV property owner’s planning for the complex, and will continue to function as a discontinuous 2-way access road for PWV parkers. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. Signage would prohibit JHL traffic from exiting at West 100th Street, and thus all traffic exiting the proposed building would be directed onto West 97th Street. These changes have occurred independently of the Proposed Project. The traffic analysis incorporates this new circulation pattern in the No-Build and Build scenarios.

The FEIS has been updated to include a study of Park West Drive at West 97th Street.

Comment 13-32: The JHL needs to have its own access road, as stated in Section 711.3(a) &(c) of the State Hospital Code, which requires a health facility to have its own paved roads, as well as off-street parking, which the new site will not have.

The access to the nursing homes loading docks should be from paved roadways within the grounds of the facility as required by Section 711.3(a) of the State Hospital Code instead of from West 97th Street where they would have to cross a busy sidewalk. Also, having the loading dock off the street would reduce the congestion impact.

The NYSDOH response to a Public Comment about the State Hospital Code stated, “There is no NYSDOH regulation that requires health facilities to accommodate vehicles within

their lot lines.” The purpose of Section 711.3(a) is to provide access not accommodation. This section also requires off-street parking for patients, staff and visitors to accommodate their vehicles, and requires a health facility to provide paved roads within its own grounds to prevent the traffic accessing the facility from burdening the adjacent properties or the surrounding community.

Response 13-32: The Proposed Project would provide paved access to the JHL facility, including all ancillary emergency, maintenance, and delivery areas, over both walkways and driveways. This is sufficient to meet the requirements outlined by Section 711.3 of the State Hospital Code, a provision intended to increase access for possible patients or patrons of health care facilities.

The first sentence of the regulation specifies that “each health facility shall be easily accessible to patients or residents, staff and visitors, and to service vehicles such as fire protection apparatus,” before stating that all facilities shall have “paved roads and walkways to provide access.” N.Y. Comp. Codes R. & Regs. tit. 10, § 711.3(a). The regulation does not require that vehicle-bearing roads be on the property of the facility itself, only that appropriate access be made available. Here, additional paved roads would be unnecessary since the proposed facility would already be accessible.

The Proposed Project would not provide on-site parking. While the regulation requires the construction of off-street parking facilities, this provision can be waived by the NYSDOH Commissioner in the event that parking “compliance with this requirement is burdensome or unnecessary.” N.Y. Comp. Codes R. & Regs. tit. 10, § 711.3(c). For the Proposed Project, requiring substantial off-street parking for the facility would prove excessively burdensome and beyond what is necessary for a facility in New York City, permitting the Commissioner to waive this requirement.

Comment 13-33: The JHL vehicle entrance on the north side of the Proposed Project is not a “semi-circle,” as it is described in the *Draft Scoping Document*. It is a turnaround loop that sits under the Proposed Project that will cause traffic congestion.

Response 13-33: The turnaround loop driveway within the Project Site was designed to accommodate JHL traffic, including the largest ambulettes anticipated at the facility.

As described in the Response to Comment 13-23, a vehicle accumulation study of expected driveway activity from JHL admissions and discharges and off-site appointments, which takes into account vehicle wait times, was performed based on data derived from the existing JHL facility. According to the results of the accumulation study, the private JHL driveway has sufficient space to accommodate all JHL traffic within the driveway without impacting Park West Drive or any public streets.

Trip Generation

Comment 13-34: The transportation section asserts that a detailed transportation analysis is not necessary because the Proposed Project would not generate more than 50 new vehicle trips in any peak hour. This assertion is contradicted several pages later by the statement that the project will generate between 50 and 69 new trips during each peak hour. Therefore, a detailed analysis, as established by the 2014 *CEQR Technical Manual*, is warranted.

Response 13-34: According to the *CEQR Technical Manual*, a traffic analysis is warranted where 50 or more vehicle trips are generated at any intersection during any hour. The trip distribution analysis determined that the Proposed Project would not result in any intersection with 50 or more vehicle trips during any peak hour. Therefore, the EIS properly concluded that a traffic analysis was not warranted. Nevertheless, a traffic analysis was performed according to *CEQR Technical Manual* standards for the driveway of Park West Drive along West 97th Street, as well as 2 intersections adjacent to the Proposed Project in response to comments requesting study of those locations, the proximity of those locations to the Proposed Project, and given the existing level of traffic at those locations. Even under the current conditions on West 97th Street, it is unlikely that 50 car trips per hour could even reach the West 97th Street/Amsterdam Avenue intersection due to traffic congestion and signal light timing. The Travel Demand Factors Memorandum states that “no individual intersections would have an increase in 50 vehicle trips.” It is a threshold that cannot be applied because it is a condition that probably cannot exist at this location.

Based on traffic counts and field observations, despite some queuing during peak periods, it is not likely that congestion would prevent project-generated trips from reaching the study intersections. However, the 50-trip vehicle threshold presented in the *CEQR Technical Manual* is conservatively based on demand rather than measured throughput. Based on the trip generation and assignment, the Proposed Project would not result in any intersection with 50 or more vehicle trips. Nevertheless, a traffic analysis was performed according to *CEQR Technical Manual* standards for the driveway of Park West Drive along West 97th Street as well as the 2 intersections adjacent to the Proposed Project, in response to comments requesting study of those locations, the proximity of those locations to the Proposed Project, and given the existing level of traffic at those locations.

Comment 13-35: An original, multi-day count/travel survey study should be conducted for the existing facility according to the *CEQR* guidelines to obtain trip generation and travel demand factor data instead of using the punch-in/punch-out schedule for staff and the visitor arrival log or relying on prior studies.

Response 13-35: The employee punch-in/punch-out data and visitor logs are original, project-specific data reflecting several days’ worth of activity and capture all of the staff and visitor trips to and from the facility. This data was collected in January of 2014 and satisfies the *CEQR Technical Manual* guidelines for trip generation data. Census data and other established

sources, as done typically for *CEQR* analyses, were utilized to develop the mode split and other travel demand factors used in the trip generation of the proposed development for the traffic analysis.

Comment 13-36: The 24-hour temporal distribution for staff shows a total of 468 inbound and 456 outbound person trips, but the total number of staff is estimated to be approximately 625. Assuming 1 inbound and 1 outbound trip per staff, the proposed analysis is based on only 74% of the staff not 100% (projecting about 26% absentee rate). The original table should be provided to verify an absentee rate. The transportation analysis should be based on 100% staff attendance.

Response 13-36: The number of full-time-equivalent (“FTE”) employees reflects employees at this facility that operates 24 hours per day, 7 days a week. Not all of the 625 FTE employees work each day. For example, some employees work shifts that include weekends and therefore do not work all weekdays.

Comment 13-37: Vehicle occupancy and mode split assumptions should be established by using the existing facility located at 106th Street instead of the *Hospital for Special Surgery Expansion FEIS* (2008). The 2008 *Hospital for Special Surgery Expansion FEIS* is not a comparable use for a nursing home and the data from this FEIS relies on data from the 2001 *Memorial Sloan-Kettering Cancer Center Rezoning FEIS* that is no longer reliable as it is 13 years old. The estimated number of visitor trips, based on the vehicle occupancy for a hospital, is not appropriate for this use, and the temporal distribution for both uses are different. The hospital rate should not be utilized for the nursing home use.

Response 13-37: Like the proposed nursing home, The Hospital for Special Surgery (“HSS”) is a medical facility in Manhattan that is likely to have similar travel patterns. The HSS study assumes a conservatively high auto share of 32 percent for a facility that is located in Manhattan near transit. To the extent there is a difference in the makeup between the 2 facilities, the JHL facility would likely have a smaller share of auto trips because of the Proposed Project’s proximity to 2 subway stations serving 5 subway lines (HSS is approximately 0.65 mile from the nearest subway station, while the Project Site is approximately 0.25 mile from the nearest subway station, with another subway station on another line 0.30 mile away). Thus, use of the HSS study constitutes a conservative assumption relating to the number of vehicle trips anticipated for the Proposed Project.

Comment 13-38: The DEIS uses the 2000 *Census Reverse Journey to Work* data as a basis for modal splits and vehicle occupancies for staff; the 2000 Census has been superseded and the 2010 data should be used instead. The modal split information should be based on Census Tract #185 if a survey of the existing site for the mode of transportation is not possible. The applicant should be using the updated 2014 *CEQR Technical Manual*.

Response 13-38: The FEIS has been updated to reflect staff modal split information from the 2010 Census Reverse-Journey-to-Work data for Census Tract #185, as well as the neighboring tracts.

The EIS traffic study was based on the methodology outlined in the 2012 *CEQR Technical Manual*. The 2014 *CEQR Technical Manual* was released in March 2014, after the scope of this EIS had been finalized and analysis had commenced.

While the updated manual provides additional guidance on particular analysis points, none of these aspects would likely change the findings of this traffic study, and the methodology remains similar to that found in the previous manual. In addition, NYCDOT reviewed the DEIS traffic study, was aware of the then-upcoming changes to *CEQR Technical Manual*, and approved the analysis without requiring an update. NYSDOH, as the Lead Agency, has made the determination that the analysis does not need to be updated to the 2014 *CEQR Technical Manual* because the methodology between the 2012 *CEQR Technical Manual* and 2014 *CEQR Technical Manual* remains the same.

Comment 13-39: The visitor trips for the midday and p.m. peak hours do not reflect the pick-up/drop-off zone operation. The auto/ambulette inbound and outbound trips should be the same due to the pick-up and drop-off zone definition. If the auto/ambulette drop-off/pick-up operation would take more than 1 hour, then the document should provide an analysis that would show the adequacy of the pick-up/drop-off zone. The pick-up and drop-off operations that occur within the same hour should be applied to the resident vehicle trips.

Response 13-39: As stated in the EIS, ambulettes performing a pick-up or drop-off for an off-site appointment were assumed to dwell for 15 minutes while performing this activity. Ambulettes were assumed to dwell for 1 hour during admission or discharge. The departure times correspond to these dwell times. Therefore, in some instances, where arrival trips and departure trips occur during different hours, ambulette arrival and departure numbers may not match exactly for a given hour.

As described in the Response to Comment 13-23, a vehicle accumulation study of expected driveway activity from JHL admissions and discharges and off-site appointments, which takes into account vehicle wait times, was performed based on data derived from the existing JHL facility. According to the results of the accumulation study, the private JHL driveway has sufficient space to accommodate all JHL traffic within the driveway without impacting Park West Drive or any public streets.

Comment 13-40: No estimate was given of the number of off-site appointments.

Response 13-40: Based on a review of all off-site appointment activity for a full month, 5 off-site appointments were assumed per day for the traffic analysis. This reflects the activity for the 85th percentile day. This conservatively assumed no reduction in trips as a result of the reduction in beds at the proposed facility.

Comment 13-41: The DEIS assumes no walk or transit trips for the JHL residents.

Response 13-41: JHL resident trips were taken into account under the admissions and discharges and off-site appointment portions of the trip generation. All of these trips were assumed to be made by vehicle.

Comment 13-42: No indication was given of how many truck deliveries would be made at the front loading dock and how many short truck deliveries would be made at the rear of the facility, using the north-south access road.

Response 13-42: All deliveries would use the loading dock accessed via West 97th Street; no deliveries would be made via the turnaround loop.

Comment 13-43: This scope only takes into account the traffic as it is generated at the current 106th Street location. The existing location (106th Street) shares no similarity with the proposed location (97th Street) and cannot be a stand-in for the proposed location. There are many differences between the existing location and the proposed location. West 106th Street is a 2-way, unusually wide, quiet residential boulevard that crosses only 5 avenues, and stops at Central Park West. Unlike West 97th Street, West 106th Street is not a crosstown designated truck route and East-West transverse. It has no destination shopping nearby. It does not have heavy traffic.

Response 13-43: In terms of trip generation, the existing facility serves as the best possible comparable for the Proposed Project as the 2 are anticipated to operate similarly. The volume of activity is anticipated to be similar to that of the existing facility as described in “Trip Generation” in Chapter 7 of the DEIS.

The vehicle trips were routed independently based on the new location taking into account the roadway network serving West 97th Street. The traffic analysis for this study was done for the locations closest to the proposed location.

Comment 13-44: The Travel Demand Factors Memorandum states that of the 14 daily delivery trucks, 5 are not on a set schedule and were therefore evenly distributed throughout the day. It is not a valid statement to conclude that because the trucks are not on a set schedule they will therefore be evenly distributed throughout the day.

Response 13-44: The traffic analysis used all available truck scheduling data from the existing facility. This included a week’s worth of scheduled trucking activity found at the existing facility. An additional 5 truck trips were added to conservatively include activity that does not occur on a regular schedule. These trucks were assigned to have a schedule similar to the overall schedule of all trucks that deliver to JHL.

Comment 13-45: The DEIS assertion that the project would generate fewer than 200 pedestrian trips during the peak hour appears to be low for a facility that has 625 full time

equivalent (FTE) employees. The DEIS further asserts that the Proposed Project will add neither significant vehicular traffic nor significant pedestrian traffic. It seems unlikely that a 20-story high building holding over 400 residents, their guests, and 625 FTE employees would not add significant pedestrian traffic.

Response 13-45: The number of FTE employees reflects the total number of employees that work to operate this facility, 24 hours per day for 7 days a week. Not all of the 625 FTE employees work 7 days per week, or during the peak hours. Employees work in several shifts in varying times of the day and days of the week. For example, some employees work shifts that include weekends and therefore do not work all weekdays.

Employee trips were accounted for and verified using several days' worth of punch-in/punch-out data. Visitor trips were accounted for and verified using visitor logs over several days. The trip generation analysis accounts for all vehicle and pedestrian trips anticipated for the proposed study as detailed in the trip generation section of the traffic analysis.

Loading Dock

Comment 13-46: The proposed loading bays for trucks with backing-in operations along West 97th Street will be problematic for traffic along West 97th Street. The scope must consider the effect of delivery trucks, tractor-trailers, and garbage removal blocking West 97th Street traffic to gain access to loading docks. JHL's street front delivery and garbage loading docks will add yet another driveway that will be much like that of the nearby Whole Foods driveway.

The proposed loading bays will also be problematic for pedestrians and school children on the north sidewalk including all school entrance activities. The combination of the project generated truck trips using the loading dock and vehicle trips using Park West Drive will introduce new pedestrian/vehicle conflicts (new vehicle crossings between every 1.1 and 1.3 minutes during school arrival and dismissal hours). This does not include additional trips related to making Park West Drive a through street. The loading dock is of added concern as it will be situated a short distance from the entrance of P.S. 163, directly in the path of children walking to and from school. A safety plan has not been developed as part of the DEIS that would address the safety concerns of the Proposed Project's driveway.

Response 13-46: Regarding truck crossings across the north sidewalk of West 97th Street in the Build Condition, these truck trips were included as part of the trip generation and traffic analysis. Based on the trip generation conducted for the Proposed Project, a total of 15 truck trips are anticipated for JHL spread throughout the course of the day, with a peak of 7 truck trips during any hour of the day (entering and exiting). A peak of 4 back-in maneuvers would occur during the peak hour of the day. This translates to a truck trip occurring once every 8 minutes on average during the peak hour of the day with a back-in maneuver occurring every 15 minutes on average during the peak hour of the day. Note that the volumes shown in the DEIS reflect Passenger Car Equivalents (a scaled up factor to represent a truck's more pronounced

effect on traffic compared to a passenger car) rather than actual truck trips. It is unlikely that this low number of trips would cause significant delays because they are so infrequent.

Furthermore, JHL expects only smaller, single-unit trucks to use their loading docks. Smaller trucks are easier to maneuver and therefore require less time to enter the loading dock.

The FEIS has been updated to state that JHL would staff a dock master for all times when the loading dock would be operational. The dock master would temporarily stop pedestrians on the sidewalk when trucks are backing in or exiting and would only allow the truck to proceed when the truck's path is clear of pedestrians.

For West 97th Street at Park West Drive, no available data indicated that this is a high-accident location that would necessitate safety improvements. Regarding vehicle trips using Park West Drive, not all project-generated trips would use Park West Drive. A portion of project-generated vehicle trips are to and from parking facilities in the area. The Proposed Project is anticipated to generate a maximum of 14 vehicle trips entering and exiting Park West Drive from West 97th Street during any of the peak hours studied. This translates to less than 1 vehicle crossing every 4 minutes on average.

Parking

Comment 13-47: The DEIS assumes that on-street parking will be readily available for staff, visitors, and service providers. No attempt was made to extrapolate from the existing congestion on the avenues and side streets near the site, which is exacerbated by both private cars and delivery vehicles double-parking and further constricting through traffic. The DEIS should study these effects rather than assume that they will be remedied by others.

Response 13-47: The DEIS acknowledges that on-street parking is mostly full and does not assume that vehicles generated by JHL would be able to use on-street parking. The DEIS provides an analysis demonstrating sufficient off-street parking is available in the area to accommodate the anticipated parking demand for JHL.

Comment 13-48: A study is needed to determine if nearby parking can handle the new influx of employees and visitors, and to see how much street parking the Proposed Project would eliminate.

Response 13-48: The Proposed Project is anticipated to remove approximately 2 to 3 parking spaces to allow for access to the loading dock. This is standard for all New York City buildings where loading docks are needed and would not have a significant impact on the availability of on-street parking in the neighborhood.

The DEIS provides an analysis that demonstrates that there is sufficient off-street parking available in the area to accommodate the anticipated parking demand for JHL.

Transit

Comment 13-49: The 96th Street crosstown bus is already at maximum capacity without JHL's presence on West 97th Street. Further analysis is warranted by the EIS of the 96th Street crosstown bus and of the traffic.

Response 13-49: As shown in the DEIS trip generation, the Proposed Project would not generate more than 200 transit trips during any peak hour. The Proposed Project is anticipated to generate a peak of 130 transit trips during any peak hour, of which 29 would be bus trips. Therefore, the Proposed Project would not exceed the thresholds described in the *CEQR Technical Manual* for a bus transit analysis to be warranted.

Comment 13-50: The 96th Street subway stations are heavily used (more than the 103rd Street Station) and usage is likely to increase given development near West 97th Street.

Response 13-50: As shown in the DEIS trip generation, the Proposed Project would not generate more than 200 transit trips during any peak hour. The Proposed Project is anticipated to generate a peak of 130 transit trips during any peak hour, of which 101 would be subway trips. Therefore, the Proposed Project would not exceed the thresholds described in the *CEQR Technical Manual* for a subway transit analysis to be warranted.

Pedestrians

Comment 13-51: West 97th Street is a critical juncture used by shoppers and workers. The street in front of the school serves as a docking station for children getting on and off their buses that queue on the block. The DEIS lacks any quantitative or qualitative pedestrian analysis.

Response 13-51: The *CEQR Technical Manual* provides analysis guidelines for a transportation assessment. The transportation analysis conducted for the proposed action was performed following procedures outlined in the *CEQR Technical Manual*. As shown in the DEIS trip generation, the Proposed Project would not generate more than 200 pedestrian trips during any peak hour. Therefore, the Proposed Project would not exceed the thresholds described in the *CEQR Technical Manual* for a pedestrian analysis to be warranted.

Comment 13-52: The 784 Columbus Avenue parking lot is a crucial pedestrian artery that acts as a buffer and safe zone for tenants and children alike as they walk in relative safety, avoiding the overcrowded streets.

Response 13-52: Currently, the Project Site is bordered by a fence to the west and south, preventing north-south or east-west pass-through travel for pedestrians. The Proposed Project would also prevent pass-through travel for the public. However, PWV residents (via keycard access) would have access to a new landscaped area along the west side of the Project Site.

Comment 13-53: A pedestrian analysis is warranted for the West 97th Street north sidewalk where all pedestrians for all modes of transportation would accumulate. As shown in

the DEIS trip generation, the Proposed Project would not generate more than 200 pedestrian trips during any peak hour, including trips destined to and from transit. Therefore, the Proposed Project would not exceed the thresholds described in the *CEQR Technical Manual* for a pedestrian analysis to be warranted.

The Proposed Project will add traffic that will put children and other pedestrians at increased risk by exacerbating existing safety issues.

Response 13-53: In general, the Proposed Project generates relatively few vehicle trips (less than 50 at any intersection during any hour). The traffic analysis conducted as part of the DEIS found that, with mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts.

Even though a detailed traffic analysis was not warranted by the trip generation of the Proposed Project, a detailed safety assessment was performed for the intersections of West 97th Street with Columbus Avenue and Amsterdam Avenue in accordance with procedures outlined in the *CEQR Technical Manual* for study area locations. As the intersection of West 97th Street and Columbus Avenue was found to be a high-crash location, safety recommendations were made to improve conditions at this location and provided to NYCDOT.

Comment 13-54: The 97th Street neighborhood supports 9 schools and daycare centers (P.S. 163, Solomon Schechter School, Mandell School, Open Door Day Care, Montclare School, Chabad, De La Salle Academy, Basic Trust, and replacement school planned for Holy Name location), as opposed to 106th Street's 2 schools. All of the schools can be reached from the proposed site by crossing at most 2 streets in any one direction. The student pedestrian traffic on the superblock of Park West Village is unusually dense.

Response 13-54: The pedestrian counts conducted for the purposes of the traffic analysis reflect the existing conditions around the Proposed Project. As shown in the DEIS trip generation, the Proposed Project would not generate more than 200 pedestrian trips during any peak hour. Therefore, the Proposed Project would not exceed the thresholds described in the *CEQR Technical Manual* for a pedestrian analysis to be warranted.

Safety Analysis

Comment 13-55: The DEIS needs to show a proper analysis of the pedestrian safety in the area as well as using more recent crash data for the analysis. Recent pedestrian fatalities were not considered in this analysis. More recent data is available via the Police Department's website that should be used in this analysis. The results of the pedestrian safety assessment are not explored in the DEIS and instead it is only noted that NYCDOT is already involved in plans to increase pedestrian safety in the area. These plans do not account for JHL-related increased traffic flow.

Response 13-55: The source used for accident data provided the most up-to-date information available at the time the DEIS was being prepared. As newer information is available now from the NYPD website, the safety assessment in the FEIS was revised to include the most up-to-date information available.

A fatality occurred at the intersection of Amsterdam Avenue and West 97th Street in June 2013, and it is included in the revised crash data table in the FEIS. While it is important to note when fatalities occur, it is also important to understand the circumstances of these incidents and whether intersection design or other factors contributed to the incident. In the case of this fatality, the accident was a result of a police chase that could happen at any location and could not be avoided through design improvements. The vehicle volumes generated by the Proposed Project would not affect this type of incident. The FEIS performed an assessment of vehicular and pedestrian safety as per the procedures outlined in the *CEQR Technical Manual*.

Comment 13-56: As stated in the *CEQR Technical Manual*, a detailed safety analysis should be done since the project is located near sensitive land uses, like schools, elderly housing (intersections are located in the Manhattan Valley Senior Pedestrian Focus Area) and will be a nursing home adding more seniors to the area. The study area intersections have an unusually high number of seniors and children; this must be considered in the pedestrian safety analysis.

Response 13-56: Even though a detailed traffic analysis was not warranted by the trip generation of the Proposed Project, a detailed safety assessment was performed for the intersections of West 97th Street with Columbus Avenue and Amsterdam Avenue in accordance with procedures outlined in the *CEQR Technical Manual* for study area locations. As the intersection of West 97th Street and Columbus Avenue was found to be a high-crash location, safety recommendations were made to improve conditions at this location and provided to NYCDOT. The FEIS has been updated to include the results of the analysis including these safety recommendations in Appendix F.

Comment 13-57: The curb cut that leads to JHL's proposed use of an existing driveway was not intended for daily traffic. With an estimate of 12,000 daily pedestrian crossings and 600 school children crossings, street safety will be compromised with the increased traffic to JHL's "principle entrance."

Response 13-57: The Proposed Project is anticipated to generate a maximum of 14 vehicle trips entering and exiting Park West Drive from West 97th Street during any of the peak hours studied. This translates to less than 1 vehicle crossing every 4 minutes on average. This relatively low increase in trips is not anticipated to impact existing pedestrian safety.

A review of counts conducted on the north sidewalk of West 97th Street adjacent to the Project Site showed an average of 4,500 pedestrians use this sidewalk from 6:00 a.m. to 7:00 p.m. (averaged from a count over 3 weekdays while school was in session). This suggests that far less than 12,000 pedestrians per day use this sidewalk.

Comment 13-58: The JHL vehicle entrance on the north side of the Proposed Project is not a “semi-circle,” as it is described in the Draft Scoping Document. It is a turnaround loop that sits under the Proposed Project. This will create a potential safety hazard to all aspects of life on the superblock, including JHL. This element of design as it applies to the PWV superblock must be studied. On paper the driveway loop looks as preposterous as it looks dangerous.

Response 13-58: The turnaround loop driveway within the Project Site was designed to safely accommodate JHL traffic including the largest ambulettes anticipated at the facility. A vehicle turning maneuver analysis was conducted and showed that the driveway could accommodate the largest ambulettes anticipated at the facility. This turning analysis is shown in Appendix D of the FEIS.

Emergency Vehicles

Comment 13-59: The DEIS does not have any substantive analysis of the impact the Proposed Project will have on fire, EMS, and police response to the residential buildings at Park West Village and the residential buildings and streets in the surrounding neighborhood. West 97th Street experiences high traffic volumes and frequent jams — any greater amount of traffic could prevent city ambulances, police, and firefighters from providing necessary services as quickly as possible. The EIS should examine the highly congested thoroughfare and the added traffic that the nursing home would bring (including delivery trucks, garbage collection, visitors, and employees) that would compromise the ability of emergency personnel to respond in a timely manner. The DEIS needs to cover the existing and future response times of runs made by emergency vehicles.

Response 13-59: The EIS includes a traffic analysis prepared according to the methodology laid out in the *CEQR Technical Manual*. The analysis was calibrated to reflect existing conditions, including existing queuing and delays. This analysis found that, with mitigation, traffic conditions with the Proposed Project would remain similar to conditions anticipated in the No-Build Condition. Therefore, the Proposed Project is not anticipated to impact response times for emergency vehicles.

Comment 13-60: The DEIS does not consider the impact of a congested West 97th Street as an evacuation route. Security concerns warrant a traffic study for a building of this size and adjacent to a large public school be done in consultation with the NYPD and the fire department.

Response 13-60: The EIS includes a traffic analysis prepared according to the methodology laid out in the *CEQR Technical Manual*. This analysis found that, with mitigation, traffic conditions would remain similar to the No-Build Condition, and the Proposed Project is not anticipated to result in significant unmitigated adverse impacts. Therefore, the Proposed Project is not anticipated to impact response times for emergency vehicles or the use of West 97th Street as an evacuation route.

JHL would coordinate with local emergency responders to develop emergency access plans for the Proposed Project.

Comment 13-61: JHL plans to use the Park West Village Access Drive as a road for all its Access-A-Ride vans, ambulances, visitor, and staff vehicles. The vehicles stopping and discharging passengers would create congestion on Park West Drive and make it difficult for emergency vehicles to transverse Park West Drive either from West 97th Street or West 100th Street.

Response 13-61: The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway allowing for pick-up and drop-off activity. The actual pickups and drop-offs would occur on the private loop roadway separate from Park West Drive and, therefore, pick-up and drop-off activity is not anticipated to affect emergency vehicle access along Park West Drive.

As described in the Response to Comment 13-23, a vehicle accumulation study of expected driveway activity from JHL admissions and discharges and off-site appointments, which takes into account vehicle wait times, was performed based on data derived from the existing JHL facility. According to the results of the accumulation study, the private JHL driveway has sufficient space to accommodate all JHL traffic within the driveway without impacting Park West Drive or any public streets.

Comment 13-62: Queuing and double parking problems are observed to occur throughout the day on West 97th St and the access point to Park West Drive gets blocked. This is a major concern for ambulance and emergency vehicles. The nursing home should include an alternative access point.

Response 13-62: The EIS includes a traffic analysis prepared according to the methodology laid out in the *CEQR Technical Manual*. This analysis incorporated existing traffic issues, including queuing, as part of the calibration. The analysis found that, with mitigation, conditions would remain similar to the No-Build Condition and the Proposed Project is not anticipated to result in significant unmitigated adverse impacts. Therefore, the Proposed Project would not impact emergency service response times.

JHL would coordinate with local emergency responders that would provide emergency services to the proposed West 97th Street location.

Comment 13-63: Due to the nature of the facility, it is expected that the Proposed Project will generate a high number of emergency vehicle traffic. The project will create serious impacts on congestion on West 97th Street — especially when school is in session, due to school buses stopping for boarding and discharging students. This will make it more difficult for emergency vehicles to respond to the area.

Response 13-63: The traffic analysis was performed following procedures outlined in the *CEQR Technical Manual*. School buses were included in the traffic counts conducted for the traffic analysis. The traffic analysis included calibration to reflect existing traffic conditions observed in the field. The analysis found that, with mitigation, conditions would remain similar to the No-Build Condition and the Proposed Project is not anticipated to result in significant unmitigated adverse impacts. Therefore, the Proposed Project would not impact school bus activity.

There is no basis to assume this project would result in a disproportionate number of emergency vehicles. Residents are anticipated to be transported using ambulettes, which were included in the trip generation for the traffic analysis. The traffic analysis found that, with the recommended mitigation, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts.

Comment 13-64: West 100th Street is home to both a firehouse and a police department. In accordance with that, West 100th Street has its own peculiar emergency traffic demands that come with having 2 first responder units.

Response 13-64: Park West Drive has been modified as part of the PWV property owner's planning for the complex, and will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. This change has occurred independently of the Proposed Project. A gate has been installed to enforce the new circulation pattern; however, emergency responders would be able to override the gate to travel southbound on Park West Drive through PWV if necessary. Signage would prohibit JHL traffic from exiting via 100th Street. Therefore, the Proposed Project is not anticipated to affect emergency traffic on West 100th Street.

Comment 13-65: When car accidents have occurred on West 97th Street on multiple occasions, the traffic can back up past the Park West Village Driveway, blocking all vehicular traffic including any emergency vehicles. This would be worse on a busy weekday when school is in session.

Response 13-65: As would occur anywhere, should a traffic accident occur, traffic delays would be unavoidable and independent of the Proposed Project.

Comment 13-66: The Project Site could prove vital in case of an emergency for the police, fire and other emergency vehicles. The parking lot that exists now could be used by emergency vehicles during an emergency. There should be consultation done with the emergency department to lessen the impact this project will have on their access.

Response 13-66: The EIS includes a traffic analysis prepared according to the methodology laid out in the *CEQR Technical Manual*. This analysis found that, with mitigation, traffic conditions with the Proposed Project would not change significantly from the No-Build

Condition. Therefore, the Proposed Project is not anticipated to result in significant unmitigated adverse impacts on West 97th Street.

The Park West Village property owner and JHL would coordinate with emergency response officials that would provide emergency services to the proposed facility.

Comment 13-67: The potential transformation of the access drive to a one- or two-direction roadway and the possible creation of the parking lot in front of 788 Columbus Avenue will diminish rescue accessibility for ambulance access to all buildings of PWV. The “shared” driveway is 784 Columbus Avenue’s only entranceway, and currently a fire lane.

Response 13-67: The PWV property owner has relocated the Project Site’s surface parking to other surface lots within the PWV complex. The configuration of Park West Drive has been modified as part of the PWV property owner’s planning for the complex, and will continue to function as a discontinuous 2-way access road. Vehicles may now enter PWV from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes have occurred independently of the Proposed Project and since the issuance of the DEIS. A gate has been installed to enforce the new circulation pattern; however, emergency responders would be able to override the gate to travel southbound on Park West Drive through PWV if necessary. Signage would prohibit JHL traffic from exiting at West 100th Street, and thus all traffic exiting the proposed building would be directed onto West 97th Street. The Park West Village property owner is responsible for coordinating any changes made within PWV with emergency response officials.

The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway allowing for pick-up and drop-off activity. The actual pickups and drop-offs would occur on the private loop roadway separate from Park West Drive and, therefore, pick-up and drop-off activities are not anticipated to affect traffic along Park West Drive.

As described in the Response to Comment 13-23, a vehicle accumulation study of expected driveway activity from JHL admissions and discharges and off-site appointments, which takes into account vehicle wait times, was performed based on data derived from the existing JHL facility. According to the results of the accumulation study, the private JHL driveway has sufficient space to accommodate all JHL traffic within the driveway without impacting Park West Drive or any public streets.

Air Quality

Comment 14-1: Traffic associated with the Proposed Project, including idling ambulettes, would affect air quality. This is not analyzed in the DEIS.

Response 14-1: As stated on page 8-1 of the DEIS, the Proposed Project does not exceed the thresholds for mobile source air quality analyses, indicating that the Proposed Project would not cause significant adverse air quality impacts from increased traffic volumes or

changes in speed or other similar effects. Ambulettes would be expected to comply with applicable restrictions on idling. Air quality emissions from the operation of the Proposed Project are expected to be negligible and thus, a public health assessment of potential asthma effects is not warranted.

Comment 14-2: While it may or may not be true that the Proposed Project will not exceed the 170-vehicle trip screening threshold, it will increase traffic congestion and add emissions to the neighborhood. The DEIS must include a detailed analysis of the risk of increased particulate pollution from automobiles and other sources as a result of the reduction in the number of trees.

Response 14-2: As stated on page 8-1 of the DEIS, the maximum hourly incremental traffic from the Proposed Project would not exceed the *CEQR Technical Manual* threshold requiring an analysis of particulate matter from mobile sources. Therefore, no analysis of mobile sources of emissions is necessary.

Comment 14-3: The DEIS fails to address that adding a loading dock would increase vehicle emissions.

Response 14-3: Loading dock activities are included in the trip generation analyses presented in Chapter 7, “Transportation,” of the DEIS. As noted on page 8-1 of the DEIS, the Proposed Project does not exceed the particulate matter (“PM”) emission screening threshold discussed in Chapter 17, Sections 210 and 311, of the *CEQR Technical Manual*.

Comment 14-4: The Proposed Project would trap air pollution. The Air Quality analysis in the EIS must examine the possibility of Park West Village becoming a 2-way street, the effects of the replacement parking lot in PWV, the effects of the HVAC system for 808 Columbus, and the possibility of a high-rise building constructed on West 100th Street.

Response 14-4: Emissions from vehicles accessing the Project Site and the PWV complex would not be significant. As described in Chapter 8, “Air Quality” of the DEIS, pick-up and drop-off activities are not anticipated to affect traffic along Park West Drive. The construction of the Proposed Project would not create significant adverse air quality impacts due to a canyon effect. The buildings in the nearby vicinity are tall enough such that the HVAC emission plumes from their rooftops would not be diverted to the ground level; specifically, the 808 Columbus Avenue building is taller than the Proposed Project’s building, and HVAC typically vents upwards from the roof. The effect of these aerodynamic changes on air quality, if any, would be insignificant. Accordingly, as described in Chapter 8 of the DEIS, no further air analysis is warranted.

Comment 14-5: The Air Quality analysis in the EIS must consider the effects of the Proposed Project’s covered turnaround driveway.

Response 14-5: As described in Chapter 7 of the DEIS, vehicular access to the Project Site would be along West 97th Street via an existing curb cut at Park West Drive. A turnaround located at the rear of the building would serve as a pick-up/drop-off zone. The peak number of vehicles that would be generated by the Proposed Project would be below the thresholds in the *CEQR Technical Manual* that require a mobile-source air quality analysis. Exhaust from vehicles utilizing pick-up/drop-off zone would not be restricted in a manner that would create a dangerous condition. The turnaround is only partially covered, would be open to the sides, and approximately 16 feet in height and, therefore, would not impede ventilation of vehicle exhaust fumes. The small number of vehicles that would be utilizing the pick-up/drop-off zone at any given time would not generate sufficient emissions to create a significant adverse air quality impact.

Comment 14-6: The DEIS should consider the close proximity of the JHL building to the nearby school and residential buildings. The proposed facility would make use of many chemical substances in its daily operation — cleaning compounds, floor treatments, and paints as well as medically oriented substances like anesthetics and antiseptics, which are generally vented from a building, exiting through the exhaust ducts of the HVAC system. Moreover, there is the possibility of dangerous bacteria dwelling in the ducts of the HVAC system.

Response 14-6: JHL would operate in compliance with applicable codes and standards, including NYSDOH requirements for operation of acute- and post-acute care nursing homes. Ventilation air containing trace levels of products routinely used in nursing homes, which are typical of other similar facilities located throughout the city, would be exhausted to the roof of the building. The general ventilation air would not contain harmful levels of chemicals.

Comment 14-7: If the air becomes unhealthy to breathe, will JHL take responsibility?

Response 14-7: As presented in Chapter 8, “Air Quality,” of the DEIS, the Proposed Project would not result in any significant adverse air quality impacts.

Greenhouse Gas Emissions (“GHG”)

Comment 15-1: The DEIS should analyze the effects of the elimination of at least 25 trees on greenhouse gas emissions.

Response 15-1: While the Proposed Project would remove 16 trees from the Project Site during construction, those trees would be replaced. In addition, as part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th Street, West 100th Street, and Columbus Avenue, and additional trees would be planted off site at the direction of the NYCDPR. The size and species of the proposed replacement trees would be determined by NYCDPR.

As described in Chapter 9, “Greenhouse Gas Emissions,” CO₂ is the most abundant greenhouse gas (“GHG”) and, therefore, the most influential. CO₂ is removed (“sequestered”) from the lower atmosphere by natural processes such as photosynthesis. While the removal of the trees during construction would temporarily reduce carbon sequestration on the Project Site, the new trees would replace this lost function, and the potential loss in sequestration would have an extremely small effect in the context of climate change.

The absolute amount of carbon stored in the existing 16 trees and sequestered annually for as long as the trees continue to grow would be negligible. Further, there is an inherent difference between urban trees and forestry in terms of net sequestration. In general, trees do not provide net sequestration over the long term since the carbon that is sequestered is released back to the atmosphere when the trees die. However, forests have the capacity to continue to grow until full maturity and to sequester carbon in soils. In addition, as old trees die in forests and release carbon back into the atmosphere, new trees grow. Therefore, sequestration in forests can increase annually due to continuous densification of forested areas that are not fully mature.

In contrast, urban trees have very limited ability to transfer carbon to soils and only provide long-term storage to the extent that they are replaced when they die or are removed — as is the case with the replacement of trees for the Proposed Project. Urban trees will only provide annual net sequestration if the total number of trees is increased and maintained.

Noise

Comment 16-1: The Proposed Project would generate traffic on an already congested block, adding additional noise for PWV, including in front of the entrance to 784 Columbus Avenue.

Response 16-1: As described in Chapter 10, “Noise,” of the DEIS, based on the number of vehicle trips predicted to occur as a result of the Proposed Project, the predicted change in noise levels in the future with the Proposed Project would be imperceptible and well below the threshold for a significant impact according to *CEQR Technical Manual* criteria.

Comment 16-2: The Proposed Project would generate noise from emergency vehicles.

Response 16-2: The Proposed Project is not a hospital and thus would not generate a significant number of emergency vehicle trips. Most residents are transported in ambulettes that do not have sirens. Emergency vehicle sirens and vehicle horns in both the existing condition and the future with the Proposed Project would result in elevated noise levels over a brief period, but would not have a substantial effect on the 1-hour equivalent noise level (L_{eq(1)}), which is the metric by which significant adverse noise impacts are evaluated according to *CEQR Technical Manual* criteria.

Comment 16-3: How loud will the trucks be, backing up with pick-ups and drop-offs to and from the loading dock day and night?

Response 16-3: The proposed loading dock, located along the south façade of the proposed new building at its southeast corner, would not be in use during overnight hours, between 7:00 p.m. and 5:00 a.m. the following morning. The proposed loading dock would be shielded from most adjacent buildings by the proposed new building itself. However, the loading dock would have a direct line of sight to the residential building across West 97th Street from the Project Site approximately 155 feet from the proposed loading dock, the southern-most portions of P.S. 163 (i.e., the auditorium) approximately 95 feet from the proposed loading dock and the residential building immediately east of the Project Site approximately 50 feet from the proposed loading dock. These locations are all in close proximity to West 97th Street, and experience noise resulting primarily from vehicular traffic along that street. It is expected that approximately 15 delivery trucks would use the proposed loading dock on a typical weekday, and it is assumed that approximately 4 trucks would use the proposed loading dock in a peak hour of a typical weekday. These 4 truck operations would be substantially less than the level of truck activity on West 97th Street during the hours of loading dock operations, and would consequently not be expected to result in an appreciable increase in 1-hour equivalent noise levels ($L_{eq(1)}$), which is the noise descriptor used to evaluate noise impacts according to *CEQR Technical Manual* criteria, even at the locations with a direct line of sight to the proposed loading dock.

Comment 16-4: While the noise generated by 808 Columbus Avenue may or may not be standard, the positioning of the mechanicals and vents to surrounding buildings in PWV has created noise pollution that is trapped in the center of the superblock that will be compounded by the placement of the Proposed Project's structure, and potentially by its mechanicals. The environmental effect of noise must be studied as it pertains to the open space of PWV and the buildings that surround it in every direction.

Response 16-4: As described in Chapter 10, "Noise," of the DEIS, mechanical systems associated with the Proposed Project — i.e., heating, ventilation, and air conditioning ("HVAC") systems — are required to meet applicable noise regulations (i.e., Subchapter 5, §24-227 of the *New York City Noise Control Code* and Section MC 926 of the NYCDOB Building Code). These restrictions are more stringent than the noise impact criteria prescribed by the *CEQR Technical Manual*. Consequently, by complying with these code requirements, the Proposed Project's mechanical systems would not result in a significant adverse noise impact at any surrounding receptors.

Public Health

Comment 17-1: The EIS should examine shadow in relation to public health because blocked sunlight would adversely impact the physical and emotional wellbeing of thousands of residents.

Response 17-1: A shadows analysis was performed in accordance with CEQR. As noted in Chapter 3, “Shadows,” of the DEIS, the shadows assessment concluded that the proposed building would cast new shadows on the Happy Warrior Playground for 2¼ hours in the early spring and fall, and up to approximately 4½ hours in the winter. These new shadows would not reach any areas of the playground containing trees or other vegetation on the spring and fall analysis days, and the new shadows would not significantly alter the public’s use of the Happy Warrior Playground. No significant adverse shadows impacts from the Proposed Project were identified. Consistent with *CEQR Technical Manual* guidance, a public health assessment of shadows is not warranted because no significant unmitigated adverse shadow impact was identified.

Comment 17-2: The EIS must consider the impacts of the Proposed Project’s construction on public health, especially on the health of P.S. 163 students and nearby residents.

Response 17-2: Chapter 13, “Construction Impacts,” of the DEIS summarizes the Proposed Project’s construction plans and assesses the potential for significant adverse construction impacts. An analysis of construction hazardous materials, air quality, noise and vibration is presented in Chapter 13. A NYSDOH- and NYSDEC-approved RAP and associated CHASP has been prepared and would be implemented during the subsurface disturbance associated with the Proposed Project, and Spill №. 1306324 would be remediated in accordance with NYSDEC requirements.

In addition, during construction associated with the Proposed Project, regulatory requirements pertaining to excavated soil, petroleum storage tanks, and dewatering would be followed. Once excavation and foundation activities are complete, all of the contaminated soil would be remediated and removed from the Project Site and no further potential for future human exposure would occur.

Comment 17-3: Remaining available space in PWV would become unhealthy and unusable as a result of air pollution from traffic of the new roadway; vehicular exhaust trapped in the Proposed Project’s turnaround driveway; exhaust emanating from the new building itself; and noise pollution.

Response 17-3: As summarized in Chapter 8, “Air Quality,” and Chapter 13, “Construction Impacts,” of the DEIS, a detailed analysis of operational and construction air quality impacts was prepared for the Proposed Project. The Proposed Project would utilize natural gas as part of its HVAC system, and would not result in any significant adverse stationary source air quality impacts. The Proposed Project would not generate 170 or more peak-hour vehicle trips, the *CEQR* threshold requiring a quantified assessment of on-street mobile source emissions; therefore, the Proposed Project would not result in any significant adverse mobile source air quality impacts. In addition, construction of the Proposed Project would comply with all required laws and regulations, and would commit to a robust emissions

reduction program, including diesel equipment reduction, the use of ultra-low-sulfur diesel (“ULSD”) fuel, best available tailpipe reduction technologies, and the utilization of newer equipment. Based on the assessment of construction air quality presented in the DEIS, the Proposed Project would not result in any significant adverse air quality impacts due to construction sources.

P.S. 163 – Teaching and Learning

Comment 17-4: Construction of the Proposed Project would result in impacts on P.S. 163 students due to noise, dust, the loss of light, and safety concerns. Construction of the Proposed Project would affect the ability of P.S. 163 students to concentrate and learn and the ability of the teachers to teach. Hazardous materials released during construction could cause lead poisoning and asthma, and construction noise would be especially harmful to children with ADHD and could cause migraines. These effects would be more pronounced for the large proportion of students who are learning English as a second language. Construction could lead to depression, anxiety, or post-traumatic stress disorder for teachers and students.

Response 17-4: The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. However, potential disruptions to P.S. 163 resulting from construction would be expected to be less than those occurring adjacent to a typical New York City construction site because the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the effects of construction and to ensure public safety during construction.

As discussed in greater details in Chapter 13, “Construction,” these measures would include construction manager coordination with the P.S. 163 Task Force, availability of a Community Liaison Officer to serve as the contact person for the community, commitment to schedule deliveries outside peak school periods, maintenance of an 8-foot-wide pedestrian path within existing sidewalk, a 16-foot-high sidewalk bridge over P.S. 163 pathway, continuous vertical and horizontal safety netting slab-to-slab, a safety cocoon for concrete operations, and 24-hour site security.

In addition, the contractor would take a number of transportation-related precautions to work as safely as possible, including staffing flagmen to stop pedestrians when trucks enter or exit the site, installing signage, installing safety barriers, and developing a Maintenance and Protection of Traffic (“MPT”) plan for any temporary curb-lane closure and sidewalk narrowing as required by NYCDOT.

Further, the Proposed Project would also commit to implementing a robust air quality emissions reduction program for all construction activities to the extent practicable, including diesel equipment reduction, the use of ULSD fuel, best available tailpipe reduction technologies, utilization of newer equipment, strict dust control plan, and idling restriction.

Moreover, a NYSDOH-approved RAP and associated CHASP would be prepared to minimize the effects of hazardous materials during subsurface disturbance associated with the Proposed Project. The CHASP would include the requirements for implementation of a CAMP and fugitive dust and particulate monitoring in accordance with the requirements established in the May 2010 NYSDEC Division of Environmental Remediation (“DER”)-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute average respirable dust levels stay below $150 \mu\text{g}/\text{m}^3$. No reliable technology exists for real-time measurement of airborne lead, but airborne lead levels can be estimated from the known proportion of lead present in the Project Site’s soil because any airborne lead would be attached to dust particles in approximately the same proportion as the lead is present in the soil. The measures required by the RAP and CHASP would control and limit the potential for airborne exposure to dust and lead and the associated respirable dust monitoring would be more than sufficient to ensure that the level of lead would not violate the NAAQS.

Construction on the Project Site would also include noise control measures as required by the *New York City Noise Control Code* as well as additional measures that go beyond code requirements including source control measures such as early electrification (i.e., use of electrical equipment rather than diesel equipment as early as is practicable and feasible in the construction schedule), path control measures such as portable noise barriers or enclosures for certain dominant equipment (i.e., cranes, generators), and receptor control measures such as the installation of acoustical interior windows on the eastern façade of P.S. 163 facing the Project Site, along with installation of air conditioning units in classrooms along the eastern façade that currently do not have operating units to supply an alternate means of ventilation. Such measures would serve to decrease the level of noise at nearby receptors resulting from construction of the Proposed Project. With these measures, interior noise levels along the eastern façade of P.S. 163 would be below an $L_{10(1)}$ of 45 dBA throughout the construction period, with the exception of certain limited times during the excavation, foundation, and superstructure work. This $L_{10(1)}$ noise level of 45 dBA is the threshold considered acceptable according to *CEQR Technical Manual* criteria, and is slightly less than the NC-45 for the L_{10} condition, which is the level considered acceptable according to the New York City School Construction Authority (“NYCSCA”) design guidelines in Section 1.3.1.9(B)2. During certain discrete times within the 9-month window of the most intense construction activity (i.e., excavation, foundation, and superstructure work), interior noise levels at P.S. 163 would reach the low 50s dBA, which would be comparable to interior noise levels in many locations throughout New York City and typical urban environments, which generally range from the low-40s to mid-60s dBA.

Chapter 13, “Construction,” of the DEIS provides a comprehensive analysis of construction-period impacts in the areas of hazardous materials, transportation, air quality, noise, vibration, land use and neighborhood character, socioeconomic conditions, community facilities (including emergency response times), open space, and historic and cultural resources. The

analysis concluded that construction activity associated with the Proposed Project would not result in significant adverse impacts at P.S. 163. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and, therefore, would not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, as discussed above, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction. Moreover, additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site and JHL would work with the school community to avoid any particularly noisy construction activities that occur for a limited period of time [i.e., pile driving activities] during testing periods) have been proposed in the FEIS to further minimize the effects of construction on P.S. 163.

Comment 17-5: The EIS should examine the effects of the exposure of P.S. 163 students to high levels of noise during construction, including the possibility of permanent hearing loss.

Response 17-5: As described in Chapter 13, “Construction,” of the DEIS, 1-hour equivalent (i.e., $L_{eq(1)}$) noise levels at the exterior of P.S. 163 are predicted to be no greater than 80 dBA throughout the construction period. Additionally, exterior construction noise would be attenuated by the school’s façade, such that interior noise levels inside P.S. 163 would be lower. While not deemed a significant adverse construction noise impact under applicable *CEQR Technical Manual* criteria, the project sponsor nevertheless would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site to reduce construction noise impacts. The classrooms on the east façade of P.S. 163 currently have window air conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor would make window air conditioning units available for any classrooms that currently do not have functioning units in order to ensure an alternate means of ventilation for classrooms where acoustical interior windows are installed. With these acoustical interior windows and with window air conditioning units, the school’s façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation, compared to the 15 to 20 dBA attenuation of exterior noise levels that would occur absent installation of these windows. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix B of the DEIS, the school’s interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) throughout almost the entire construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During these times within that 9-month window of the

most intense construction activity, interior noise levels at P.S. 163 could reach a maximum noise level of the low-50s dBA. While construction activities during the peak times described above would produce noise levels of a magnitude that at times are annoying and intrusive, and would be considered undesirable, these maximum predicted noise levels would be for a limited duration of time when the loudest construction activities are occurring nearest P.S. 163. Further the total interior noise levels inside P.S. 163 up to the low-50s dBA are comparable to interior noise levels in many locations throughout New York City and typical urban environments, which generally range from the low-40s to mid-60s dBA.

Toxics

Comment 17-6: Construction of the Proposed Project could result in lead poisoning. There are no acceptable levels of lead exposure; therefore, any impacts from lead cannot be mitigated.

Response 17-6: The well-documented potential hazards posed by the presence of lead in soils and air are discussed in the DEIS. The DEIS includes, via the RAP/CHASP, monitoring procedures to confirm that construction controls are being followed and are effective at ensuring that lead exposure is minimized.

Comment 17-7: P.S. 163 students and their families, teachers and staff would be subjected to cleaning agents, and various chemicals that can pose health risk to fragile and asthmatic children, and would result in excessive absence from school, threatening their health and their ability to learn.

Response 17-7: The proposed facility would use only standard, commercially-available products for cleaning, disinfecting, etc., of floors and other surfaces. No significant impacts would be anticipated from the use of these products either within the facility or in off-site locations.

Asthma and Respiratory Issues

Comment 17-8: Construction of the Proposed Project would exacerbate or cause problems related to allergies, asthma, and other respiratory conditions, and would be worse for pregnant women. Air pollutants contain toxins known to affect neurological function and have effects on the fetus in utero, including leading to a higher likelihood of having children with autism spectrum disorder.

Response 17-8: Chapter 13, "Construction," of the DEIS presents an analysis of air quality during construction, including a quantitative analysis of both on-site and on-road sources of air emissions, including fugitive dust emissions, and the overall combined impact of both sources, where applicable. Pollutant concentrations of nitrogen dioxide ("NO₂"), particulate matter ("PM₁₀" and "PM_{2.5}"), and carbon monoxide ("CO") from construction site sources on the sidewalks and covered walkways adjacent to the construction site, at P.S. 163, the residential

building at 164 West 97th Street (West Gate Apartments), and the nearby Happy Warrior Playground, were estimated in accordance with accepted *CEQR Technical Manual* methodology. (These pollutants are of the type that would potentially trigger asthma attacks in people susceptible to asthma.) In addition, the Proposed Project would include measures to reduce on-site pollutant emissions during construction in accordance with all applicable laws, regulations, and building codes, and would employ a wide variety of measures that exceed standard construction practices to minimize the emissions of air pollutants and fugitive dust and reduce potential off-site air quality impacts. Such measures include diesel equipment reduction, the use of ULSD fuel, best available tailpipe reduction technologies, and utilization of newer equipment. With these emission reduction measures in place, the analysis of construction emissions determined that PM_{2.5}, PM₁₀, NO₂, and CO concentrations would be below their corresponding *de minimis* thresholds or the NAAQS (which have been established to protect human health, including vulnerable populations), respectively, and no significant adverse air quality impacts from construction would occur with the Proposed Project. Therefore, in accordance with *CEQR*, no significant adverse impacts to public health would occur as a result of construction air quality.

Neighborhood Character

Comment 18-1: This project would ruin the physical and aesthetic character of this neighborhood.

Response 18-1: The potential for the Proposed Project to result in impacts to neighborhood character is assessed in Chapter 12 of the DEIS. As described in Chapter 12, “Neighborhood Character,” and throughout the DEIS, the Proposed Project would not result in significant adverse impacts in the areas of land use, zoning, or public policy; socioeconomic conditions; open space; historic and cultural resources; urban design and visual resources; shadows; or noise. The Proposed Project is projected to result in significant adverse traffic impacts; however, as described in Chapter 7, “Transportation,” and Chapter 14, “Mitigation Measures,” with implementation of the proposed mitigation measures, there would be no significant adverse impacts and no noticeable change to neighborhood character as it relates to transportation conditions. Further, as described in Chapter 12, the Proposed Project would not result in a combination of moderate effects in more than one technical area that could result in impacts to neighborhood character. The physical changes from the Proposed Project would be limited to the Project Site and would be compatible with the land use and urban design characteristics of the surrounding neighborhood. The Proposed Project would result in moderate effects due to new shadows, but the patterns of sunlight and shadow on Happy Warrior Playground are not a defining feature of the neighborhood character study area. Although the Proposed Project would increase activity modestly in the surrounding area, the new population would not result in a combination of moderate effects in the areas of socioeconomic conditions, open space, or transportation that would have the potential to adversely affect neighborhood character. Therefore, as concluded in Chapter 12, the Proposed Project would not result in any significant adverse impacts on the neighborhood character of the Project Site and the study area.

Comment 18-2: The EIS should examine shadow in relation to Neighborhood Character. The neighborhood character in and around the proposed site is defined by both public open space and architectural features with sun sensitive features.

Response 18-2: As described in Chapter 3 of the DEIS, “Shadows,” and Chapter 12, while the Proposed Project would cast new shadows on the Happy Warrior Playground for 2¼ hours in the early spring and fall, and up to approximately 4½ hours on the December 21 analysis day, these new shadows would not reach any areas of the playground areas containing trees or other vegetation in March 21/September 21, and could not affect the trees in winter when they have no leaves. On the December 21 analysis day, by 11:00 a.m. and onwards into the afternoon much of the playground would be in sunlight. Therefore, the new shadows would not significantly alter the public’s use of the Happy Warrior Playground and the Proposed Project would not cause a significant adverse impact to neighborhood character related to shadows. Furthermore, the patterns of sunlight and shadow on Happy Warrior Playground are not a defining feature of the neighborhood character study area. The Proposed Project would not result in new shadows on Trinity Lutheran Church of Manhattan, and would only result in 10 minutes of new shadows on Saint Michael’s Church, which would be too limited in duration and size to cause a significant adverse shadows impact or to adversely impact neighborhood character.

Comment 18-3: Even though Open Space was not addressed in the DEIS, it is a crucial aspect of this neighborhood’s character.

Response 18-3: As described in Chapter 12 and as the commenter mentions, the study area is characterized by a mix of uses, including open space. As the Proposed Project would not add any new residential units to the area, and would not introduce enough new workers to diminish the capacity of open space in the area to serve the future population, it would not affect open space resources as a component of neighborhood character. As described throughout the DEIS, the Proposed Project would also not result in direct effects on nearby open spaces due to shadows (analyzed in Chapter 3), noise (Chapter 10), air quality (Chapter 8), or construction (Chapter 13). While open space contributes to the defining features of the character of the neighborhood, the Proposed Project would not result in significant adverse impacts to open space or neighborhood character.

Comment 18-4: The Proposed Project would affect neighborhood character by replacing open space and affecting the urban design and visual resources that define PWV, impacting socioeconomic conditions and traffic, and reducing light and air.

Response 18-4: As described in Chapter 12 and throughout the DEIS, the Proposed Project would not result in significant adverse impacts in the areas of socioeconomic conditions; open space; or urban design and visual resources. See Response 18-3 regarding open space and neighborhood character. The operation of the Proposed Project would not directly displace any

residential populations, businesses, or employees, nor would it introduce any residential units, commercial or retail use. Therefore, according to *CEQR Technical Manual* guidelines, the Proposed Project would not result in any significant adverse impacts on socioeconomic conditions. As described in Chapter 13 of the DEIS, “Construction,” the potential displacement of the weekly farmers market during the construction of the Proposed Project would be temporary and would not result in any significant adverse impacts. The Proposed Project would be allowable under existing zoning and, consequently, would not result in significant adverse impacts to urban design and visual resources.

The Proposed Project is projected to result in significant adverse traffic impacts; however, as described in Chapter 7, “Transportation,” and Chapter 14, “Mitigation Measures,” with implementation of the proposed mitigation measures, there would be no significant adverse impacts and no noticeable change to neighborhood character as it relates to transportation conditions.

Further, the Proposed Project would comply with all of the applicable requirements under the existing zoning regulations, and JHL is not seeking any discretionary approvals that would affect the light and air requirements.

Comment 18-5: The EIS should examine community facilities as a component of neighborhood character.

Response 18-5: Community facilities are not included as an element that typically defines a neighborhood’s character. However, as described in Chapter 12, the character of the study area is in part defined by the mix of uses in the area, including community facilities like P.S. 163, the Bloomingdale Branch of the New York Public Library, and the Trinity Lutheran Church of Manhattan. As also described in Chapter 12, the Proposed Project would be compatible with existing community facilities in the area. Further, the Proposed Project would not displace any existing community facilities, nor would the nursing-care residents added to the Project Site have the potential to result in any significant indirect effects on public schools, libraries, child-care facilities, health-care facilities, or police and fire services. Therefore, the Proposed Project would not result in any significant adverse impacts to community facilities or neighborhood character.

Construction Impacts

Construction Overview and Assumptions

Comment 19-1: The Full EIS form says that about 400,000 cubic feet of rock and soil will have to be removed, an estimate that seems low.

Response 19-1: The volume of rock and soil to be removed (400,000 cubic feet) was estimated by a construction manager with experience on projects of comparable size and

complexity in New York City and is based on the size of the excavation area and the required excavation depth (approximately 20 feet).

Comment 19-2: The DEIS fails to consider the Reasonable Worst-Case Development Scenario in terms of construction. Its estimate of the duration of the subsurface disturbance (e.g., excavation, remediation, and foundation work) is unrealistic. Unexpected occurrences will cause delays; it is completely unreasonable to assume no overlap between the superstructure schedule and the façade schedule. It is certain that the project will span between 36-42 months.

Response 19-2: The construction schedule presented in Chapter 13, “Construction,” of the DEIS was developed by Tishman Construction, the applicant’s construction manager for the proposed nursing-care facility. This schedule was developed based on comparable construction projects undertaken throughout the city and modified to incorporate the proposed program- and project-site-specific information, as currently available. It presents a timeline for the various construction activities and serves as a reasonable basis for evaluating a range of potential impacts from construction activities. The DEIS conservatively analyzes a 30-month construction phasing plan that includes overlapping construction activities and represents concentrated periods of construction with its intense level of activity.

Comment 19-3: Construction of the Proposed Project would result in adverse impacts due to hazardous materials, construction noise and transportation. The EIS must consider these impacts and determine whether the mitigations are sufficient to remedy the adverse effects on the community, particular on the P.S. 163 community next door.

Response 19-3: Chapter 13, “Construction,” of the DEIS provides a comprehensive analysis of construction-period impacts in the areas of hazardous materials, transportation, air quality, noise, vibration, land use and neighborhood character, socioeconomic conditions, community facilities, open space, and historic and cultural resources. These analyses consider the effects of construction on the Project Site as well as in the surrounding neighborhood, including P.S. 163. Since the Project Site is located in close proximity to an existing residential community and P.S. 163, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction.

As detailed in Chapter 13, “Construction,” even with the implementation of a wide variety of measures that would exceed code requirements and standard construction practices to minimize noise disruption to the community during construction, construction of the Proposed Project would result in significant adverse impacts with respect to traffic and noise. This conclusion is based on a conservative analysis of the construction procedures, including peak monthly levels, a maximum amount of construction equipment assumed to be operational at locations closest to nearby receptors, and a conceptual construction schedule.

As described in Chapter 14, “Mitigation Measures,” a number of the potential impacts identified for the Proposed Project could be mitigated. However, project impacts would not be fully mitigated at the 2 buildings with outdoor balconies (e.g., 125 West 97th Street and 122 West 97th Street). There would be no feasible or practicable way to mitigate those particular construction noise impacts. However, it should be noted that even during the portions of the construction period that would generate the most noise at these balconies, they could still be enjoyed without the effects of construction noise outside of the hours that construction would occur, e.g., during late afternoon, nighttime and on weekends.

Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Accordingly, potential disruptions to adjacent residences and schools resulting from construction also would be expected to also be comparable to those occurring adjacent to a typical New York City construction site during the portions of the construction period when the loudest activities would occur. While there would be periods of the construction when P.S. 163 would experience elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and, therefore, would not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site) to minimize the effects of construction noise on P.S. 163. Additionally, JHL would work with the school community to reschedule or avoid particularly noisy construction activities that occur for a limited period of time (such as pile driving activities) during yearly state testing periods.

Comment 19-4: It is neither practicable nor possible at any time to schedule construction deliveries outside of the school commuting traffic peak hours (generally 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.).

Response 19-4: The Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction. Construction-related truck trips to the Project Site would be highly regimented and unscheduled deliveries would not be allowed. To avoid temporary traffic disruptions in the surrounding area, efforts would be made to schedule construction deliveries (except for concrete deliveries since concrete operation is very time-sensitive — continuous pours are necessary to form one structure without joints) outside of the school commuting traffic peak hours (generally 8:00 a.m. to 9:00 a.m. and 3:00 p.m. to 4:00 p.m.) to the extent practicable while school is in session.

Comment 19-5: Special permitting during construction of the Proposed Project would result in additional impacts and should not be allowed.

Response 19-5: As discussed in Chapter 13, “Construction,” construction for the Proposed Project would be carried out in accordance with New York City laws and regulations, which ordinarily allow construction activities between 7:00 a.m. and 6:00 p.m. Night or weekend work is not anticipated to be needed regularly but may occur to complete specific tasks that are either better accomplished during times of limited on-site activity or are required to be performed on weekends. An example would be the installation of the tower crane on a weekend day. If work is required outside of normal construction hours (i.e., night or weekend work), necessary permits would be required from the appropriate agencies (i.e., NYCDOB). No night or weekend work could be performed until such permits were obtained.

Public Safety

Comment 19-6: Blasting during construction would jeopardize the health and safety of P.S. 163 students.

Response 19-6: In response to concerns from Community Board 7, blasting would not be used for rock excavation or any other purpose. Instead, rock drilling methods — with the use of hoe rams and jackhammers — would be employed.

Comment 19-7: Construction of the Proposed Project would put the health and safety of P.S. 163 students and PWV residents at risk. The P.S. 163 building and trailers would be in danger if objects or debris fell from the proposed building during construction. The net or cage around the floors under construction would not prevent objects falling as they are being lifted into place.

Response 19-7: As discussed in Chapter 13, “Construction,” all NYCDOB safety requirements would be followed, and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations (locations such as residences, schools, houses of worship, libraries, parks, and playgrounds) to the Proposed Project. For example, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic. This would ensure that pedestrians are provided a safe path to walk to and from P.S. 163 or nearby residences, away from construction vehicles and equipment. In addition, to ensure the safety of the children, teachers, administrative personnel and the public traveling to and from P.S. 163, the construction manager would coordinate construction activities with NYCDOE and with the P.S. 163 principal on an ongoing basis. Further, a protected 8-foot-wide pedestrian pathway within the width of the existing West 97th Street sidewalk south of the Project Site would always be maintained. Although the *New York City Building Code* does not require a sidewalk bridge to be installed on the pedestrian pathway between P.S. 163 and the Project Site, since the proposed building would be located more than 20 feet away from this pathway, a sidewalk bridge would be erected between P.S. 163 and the Project Site when superstructure construction commences to provide additional overhead protection. To maximize light and air circulation, the P.S. 163 sidewalk bridge would be 16 feet high (instead of the typical 8-foot-high bridge).

In addition, a continuous vertical- and horizontal-netting slab-to-slab system would be used during construction to capture construction debris and minimize any off-site deposition. Moreover, a safety cocoon (a building perimeter protection system during construction) would be erected on the sides of the building covering the top 3 floors during concrete pours to ensure the safety of the workers and prevent debris from falling to the ground. As currently envisioned, the safety cocoon on the west side of the proposed building facing P.S. 163 would be constructed from plywood or other solid materials while the cocoons on the remaining sides of the proposed building would be composed of safety netting.

Comment 19-8: The crane positioned over the school poses safety issues.

Response 19-8: All NYCDOB safety requirements would be followed and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations to the Proposed Project. The NYCDOB oversees the installation and operation of the tower crane to ensure safe operation of the equipment. In addition, to ensure safe operation of the tower crane, the crane would be programmed to limit its swing such that any part of the crane, including its boom, would not hang over the nearby P.S. 163 during loading operations. Further, during severe wind conditions, as mandated by NYCDOB, the tower crane would cease operations, carry no load, and would be under a weathervane condition so as to prevent it from resisting the prevailing winds and risking a potential snap or collapse. When the crane is under a weathervane condition, the boom of the crane would be positioned such that it would not hang over any nearby buildings, including P.S. 163. The tower crane would be bolted to a slab at its base and additional anchor points would be installed on the side of the building as the tower crane progresses upwards to ensure its steadiness. The FEIS assesses a Crane Relocation Alternative that considers the feasibility of locating the tower crane to the south of the proposed building during construction.

Comment 19-9: Since the tower crane would weathervane when not in use under NYCDOB regulations, there would be times that the crane's boom is over the P.S. 163 building and playground.

Response 19-9: During operations, the tower crane would be programmed to limit its swing such that no loads or any part of the crane would hang over the nearby P.S. 163. During regular operating conditions, the crane would not be allowed to weathervane. During severe wind conditions, the tower crane would cease operations, carry no load, and would be under a weathervane condition so as to prevent it from resisting the prevailing winds and risking a potential snap or collapse. This weathervane condition is a specific safety measure mandated by NYCDOB during severe weather conditions. When the crane is under a weathervane condition, the boom of the crane would be positioned such that it would not hang over any nearby buildings, including P.S. 163.

Comment 19-10: The construction site safety plan should be publicly available.

Response 19-10: Figure 13-2 shows the construction logistics plan for the Proposed Project. The construction logistics plan includes the locations of a wide variety of measures that would be implemented during Project construction to ensure public safety and to minimize the effects of construction on the surrounding community. Figure 13-2 is updated in the FEIS to reflect the latest construction plan envisioned for the Proposed Project.

Construction and P.S. 163

Comment 19-11: The EIS should analyze the impacts of the construction of the Proposed Project on the students and the learning environment at P.S. 163, specifically the trailers. The Proposed Project should not be constructed if the noise during construction cannot be mitigated. The EIS should analyze the impacts of the construction of the residential building on the West 106th Street site.

Response 19-11: Chapter 13, “Construction,” of the DEIS provides a comprehensive analysis of construction-period impacts on the surrounding neighborhood, including P.S. 163. Since the Project Site is located in close proximity to an existing residential community and P.S. 163, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction.

The DEIS analyzed representative locations closest to the Project Site, including the eastern façade of P.S. 163’s main building. However, in response to public comment, the FEIS construction analysis has been updated to include additional discrete noise analysis locations directly outside of the P.S. 163 trailers. Analysis for the trailers included existing noise level measurements and calculations of construction noise levels during construction of the Proposed Project.

Chapter 15, “Alternatives,” includes a discussion of the West 106th Street Redevelopment Alternative, which studied the redevelopment of the West 106th Street site as an alternative to the Proposed Project on West 97th Street.

Comment 19-12: The Proposed Project would not be similar to typical construction projects; it would result in more significant impacts on P.S. 163 due to the distance of less than 50 feet between the Project Site and the school. No building should be constructed within 50 feet of a public school.

Response 19-12: Construction of the Proposed Project would be carried out in accordance with all applicable laws, regulations, and building codes. There is no legal regulation precluding construction adjacent to a school.

Comment 19-13: Construction of the Proposed Project would result in impact due to dust, noise, traffic congestion, fumes, which would be especially harmful to P.S. 163 students.

According to the PTA's construction expert, "no amount of mitigation can be implemented to ensure that P.S. 163 is kept safe at all times and to allow it to continue to function as a high performing public elementary school." This is an unavoidable significant adverse impact of the Proposed Project for which there is no mitigation.

Response 19-13: The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. However, potential disruptions to P.S. 163 resulting from construction would be expected to be less than those occurring adjacent to a typical New York City construction site because the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the effects of construction. As discussed in greater details in Chapter 13, "Construction," these measures would include construction manager coordination with the P.S. 163 Task Force, a Community Liaison Officer, flaggers, commitment to schedule deliveries outside peak school periods, maintenance of an 8-foot-wide pedestrian path within existing sidewalk, a 16-foot-high sidewalk bridge over P.S. 163 pathway, continuous vertical and horizontal safety netting slab-to-slab, a safety cocoon for concrete operations, and 24-hour site security. In addition, control measures would also be implemented during construction to minimize the effects of hazardous materials, transportation, air quality, and noise disruption to the school population. For example, the project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site. With these acoustical interior windows, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation, a significant increase from the attenuation that would occur with only the existing windows in place. Construction-related project commitments would be included in construction contracts to ensure their implementation during construction of the Proposed Project.

The analysis presented in Chapter 13, "Construction," concluded that construction activity associated with the Proposed Project would not result in significant adverse impacts at P.S. 163 within the terms of the *CEQR Technical Manual*. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, as discussed above, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction. Moreover, JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site along with air conditioning window units for eastern façade classrooms that currently do not have them) to further minimize the effects of construction on P.S. 163.

Comment 19-14: The school uses both the schoolyard and West 97th Street for safe evacuation. As a direct result of construction, fire drills and full evacuations would become compromised due to the risk of construction hazards of the construction site.

Response 19-14: All NYCDOB safety requirements would be followed and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations (e.g., P.S. 163) to the Proposed Project. To maintain the safety of the children, teachers, administrative personnel and the public traveling to and from P.S. 163 and to ensure that fire drills and full evacuations of P.S. 163 would not be compromised, the construction manager would coordinate construction activities with the NYCDOE and with the P.S. 163 principal on an ongoing basis.

The West 97th Street sidewalk south of P.S. 163 and the Project Site is approximately 50 feet in width, much wider than the typical 10- to 15-foot sidewalk widths fronting residential blocks. The existing sidewalk immediately south of P.S. 163 would not be narrowed during construction although the sidewalk south of the Project Site would be temporarily narrowed to an 8-foot pathway. However, this 8-foot-wide pathway would exceed the minimum 5-foot-wide pathway required by NYCDOT and a pedestrian walkway within the existing sidewalk would always be maintained south of the Project Site. An MPT would be developed for any temporary curb-lane closure and sidewalk narrowing as required by NYCDOT. Approval of these plans and implementation of the closures would be coordinated with NYCDOT's Office of Construction Mitigation and Coordination ("OCMC") to ensure that access is maintained to nearby buildings.

Comment 19-15: There is water that flows under the Project Site. Construction of the Proposed Project could back up this groundwater into the foundation of the P.S. 163 building.

Response 19-15: If dewatering is required (due to rainfall in the excavation area or if below-grade activities extend below groundwater levels), it would be performed in accordance with NYCDEP sewer use requirements. These requirements require testing to ensure contaminated groundwater is treated before it can be discharged to the sewer system. Although the data from the Phase II investigation suggests treatment would not be necessary, since dewatering can draw water from off-site areas, additional testing would be required as a part of the NYCDEP approval process. If treatment is required (such as settling or carbon filtration), it would be in enclosed containers with any residuals disposed off site in accordance with the same regulatory requirements as the excess soil.

Comment 19-16: Because the Project Site is adjacent to P.S. 163, code requires that idling be restricted to 1 minute for vehicles adjacent to the school and on-site equipment and vehicles that are not using their engines to operate a loading, unloading, or processing device (e.g., concrete mixing trucks) or otherwise required for the proper operation of the engine.

Response 19-16: Comment noted. Vehicle idle time adjacent to the school would be restricted to 1 minute for all equipment and vehicles that are not using their engines to operate a loading, unloading, or processing device (e.g., concrete mixing trucks) or otherwise required for the proper operation of the engine. The FEIS has been revised to include this specific provision.

Comment 19-17: An enclosed tent should be used during excavation.

Response 19-17: Based on the levels of lead (“Pb”) and other contaminants detected by the Subsurface Investigation, NYSDOH and NYSDEC concluded that the proposed RAP/CHASP, the plans that govern how excavation and other subsurface disturbance would be conducted for the Proposed Project, were sufficient to control and measure dust levels. The relationship between dust levels and lead levels in dust and air was established from the laboratory analyses of soil samples performed as a part of the subsurface investigation of the Project Site. Therefore, use of a tent is not warranted.

Access and Emergency Response

Comment 19-18: Construction activities will hinder fire, police and emergency vehicle access and response times.

Response 19-18: Emergency access via the 784 Columbus Avenue driveway would be maintained during construction. Construction activities would not materially affect the NYPD, FDNY, or other emergency services or response times. An MPT plan would be developed and reviewed for approval by NYCDOT’s Office of Construction Mitigation and Coordination (“OCMC”) to ensure that adequate circulation and access would be maintained for regular and emergency vehicle services.

Hazardous Materials

Comment 19-19: Construction would release lead and other toxic substances into the air and polluting all of us and for much longer than JHL says it will.

Response 19-19: The RAP/CHASP procedures are not dependent on a particular construction schedule and a longer duration of subsurface disturbance would not change their ability to prevent significant adverse impacts on worker and community health.

Comment 19-20: A CAMP consistent with or more stringent than DEC’s DER-10 Technical Guidance must be included to provide a measure of protection for the downwind community from potential airborne contaminant releases resulting from investigative and remedial work activities. The action level should be substantially less than a lead concentration of 1,000 ppm. Several monitoring stations should be employed at the Project Site.

Response 19-20: As discussed in Chapter 13, “Construction,” the CHASP would include the requirements for implementation of a CAMP and fugitive dust and particulate monitoring in accordance with the requirements established in the May 2010 NYSDEC Division

of Environmental Remediation (“DER”)-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute average respirable dust levels stay below 150 µg/m³. Note that the 1,000 ppm level cited by the commenter relates to lead in soil rather than in air. Chapter 11, “Public Health,” of the DEIS discusses why dust monitoring to the 150 µg/m³ level would provide adequate protection against the levels of lead present at the Project Site. In summary, since no reliable technology exists for real-time measurement of airborne lead, but airborne lead levels can be estimated from the known proportion of lead present in the Project Site’s soil because any airborne lead would be attached to dust particles in approximately the same proportion as the lead is present in the soil. The measures required by the RAP and CHASP would control and limit the potential for airborne exposure to dust and lead and the associated respirable dust monitoring would be more than sufficient to ensure that the level of lead would not violate the NAAQS. The NAAQS for lead, which provides “*public health protection, including protecting the health of ‘sensitive’ populations such as asthmatics, children, and the elderly,*” as well as “*public welfare protection, including protection against decreased visibility and damage to animals, crops, vegetation, and buildings*” is 0.15 µg/m³ of lead (calculated as a rolling 3-month average).

The average lead level in the Phase II Subsurface Investigation soil samples from the top 6 inches of tree pits was 304 ppm (maximum 681 ppm), which is comparable to the 290 ppm average of all the samples. These findings do not indicate a “soil-lead hazard” defined by the USEPA at 40 *Code of Federal Regulations* (“CFR”) 745.65(c) as, “*bare soil on residential real property or on the property of a child-occupied facility that contains total lead equal to or exceeding 400 parts per million in a play area or average of 1,200 parts per million of bare soil in the rest of the yard based on soil samples.*”

Comment 19-21: The DEIS fails to consider that decreased ventilation in the school resulting from the closing of windows during construction will increase exposure to airborne toxins (particularly polychlorinated biphenyls [“PCBs”]).

The DEIS fails to analyze the danger that occupants of the P.S. 163 building will be exposed to highly toxic PCBs as a result of the construction. The closing of windows to reduce the noise of construction would cause decreased ventilation in the P.S. 163 building, which is among the public schools with window caulking that is “potentially contaminated.” In order for JHL to adequately mitigate the detrimental effects of noise upon student learning combined with the increased risk of PCB exposure caused by an accompanying decrease in ventilation, the window AC units must be removed and an alternate means of ventilation (e.g., central AC with a HVAC system) must be installed in the school.

Response 19-21: The Proposed Project would include the placement of “secondary” acoustical interior windows (behind the existing windows) on the windows outside the eastern façade of the school, the area of the school closest to the construction zone. In addition to

reducing noise, this would reduce the potential for exposure to any PCBs associated with window caulk. The other façades do not directly front the construction activities and, thus, would not require that windows be closed, decreasing ventilation. To ensure an alternate means of ventilation on the eastern façade air conditioning window units would be provided for any eastern façade classrooms that currently do not have a functioning unit.

Transportation—Traffic

Comment 19-22: West 97th Street is already congested. The construction traffic that would be generated by the Proposed Project, including numerous concrete trucks, would exacerbate existing traffic issues on West 97th Street.

Response 19-22: As described in Chapter 13, “Construction,” the detailed construction traffic analysis in the DEIS includes both car travel by construction workers and construction truck traffic. The construction-related traffic analysis found that, with mitigation, traffic conditions in the construction period would not change significantly from the No-Build Condition. Therefore, there would be no unmitigated significant adverse impacts.

Comment 19-23: During construction, concrete trucks would have to line up to pour concrete for each floor.

Response 19-23: Concrete must be placed within a limited window after it has been mixed in the mixing plant. Therefore, every effort would be made to limit the amount of time that concrete trucks would queue before pouring concrete. Furthermore, when possible, efforts would be made to have concrete trucks that would queue (if necessary) do so within the footprint of the construction site.

Comment 19-24: Construction barriers and the covered construction walkway will protrude into the street and bottleneck the West 97th Street further than it already is.

Response 19-24: Construction barriers are planned to be installed in the northern parking lane on West 97th Street. These barriers would not extend into either of the travel lanes on West 97th Street. An MPT plan would be developed for any temporary curb-lane closure and sidewalk narrowing as required by NYCDOT. Approval of these plans and implementation of the closures would be coordinated with NYCDOT’s OCMC.

Comment 19-25: No analysis has been presented or remediation proposed relating to the series of trucks that will be needed to remove ground infill. Instead, the DEIS argues that such deliveries and pickups will be scheduled to avoid the periods of highest congestion for the school, the neighbors or the street. No commitment is made that a delivery or pickup occurring outside those hours would be turned away, nor would such a commitment be measurable or realistic.

Response 19-25: JHL would make every effort to schedule construction deliveries outside of school commuting peak traffic hours to the extent practicable. Also see Response to Comment 19-4.

Comment 19-26: The vast amount of construction vehicles and vehicles for construction workers that will be entering the site will drastically interfere with traffic movement.

Response 19-26: Construction workers traveling by private automobile would primarily park at off-site facilities near the Project Site; they would not enter the Project Site. Construction-related truck trips would occur throughout the day and would typically peak during the early morning (generally 6:00 a.m. to 7:00 a.m.)

The traffic analysis for the construction period was performed following procedures outlined in the *CEQR Technical Manual*. As described in Chapter 13, "Construction," the construction-related traffic analysis found that, with mitigation, traffic conditions in the Construction period would not change significantly from the No-Build Condition. Therefore, there would be no unmitigated significant adverse impacts.

JHL would make every effort to schedule construction deliveries outside of school commuting peak traffic hours to the extent practicable. Also see Response to Comment 19-4.

Comment 19-27: For construction purposes, a traffic study should be done for West 97th Street from 7:00 a.m. to 7:00 p.m. It should not deal with just the 2 mentioned intersections in the DEIS, but also include what is going on for the entirety of the 2 blocks, as curbside activities, active use of driveways, and pedestrian traffic on these blocks would impact vehicle flow. For environmental impact purposes, the school day should be considered to be 7:45 a.m. to 5:45 p.m., based on extended day schedules.

Response 19-27: The traffic analysis for the construction period was performed following procedures outlined in the *CEQR Technical Manual*. The vehicle traffic associated with construction workers and arriving and departing the construction site was combined with the anticipated truck volumes, and peak hours were identified where construction for the Proposed Project would generate the most vehicle trips. The construction traffic analysis was conducted for these periods.

JHL would make every effort to schedule construction deliveries outside of school commuting peak traffic hours to the extent practicable.

Comment 19-28: The DEIS construction analysis is incomplete, and the estimated PCE trips shown in the AM and PM peak hours table does not match the PCE trips shown in the trip assignment maps. If construction workers park outside the traffic study area, the trip assignment map should include a larger study area that would include those off-street parking facilities in the parking study area with available space, as is specified in the *CEQR Technical Manual*.

Response 19-28: The traffic analysis for the construction period was performed following procedures outlined in the *CEQR Technical Manual*. Table 13-5 in the DEIS presents the overall peak-construction hourly-trip projections by auto trips, truck trips, and total trips while Figure 13-5 shows the peak-hour, construction-generated traffic volumes at intersections near the Project Site after the construction-related vehicle trips have been assigned to the study area. The location of the off-site parking facilities within a one-quarter mile of the Project Site is shown on Figure 7-4 of the DEIS and the parking utilization summary for these parking facilities is presented in Table 7-11.

Comment 19-29: During construction, the movements of cement trucks and vehicles on West 97th Street near P.S. 163 would adversely impact traffic enough to hinder emergency response.

Response 19-29: The DEIS includes a traffic analysis prepared for the construction period according to the methodology laid out in the *CEQR Technical Manual*. This analysis found that, with mitigation, traffic conditions during construction would not change significantly from the No-Build Condition. Therefore, the Proposed Project is not anticipated to impact response times for emergency vehicles.

Transportation—Parking

Comment 19-30: The DEIS assumes that on-street parking will be readily available during construction for workers. It makes no attempt to extrapolate from the existing congestion on the avenues and side streets near the site, which is exacerbated by both private cars and delivery vehicles double-parking and further constricting through traffic. The DEIS should study these effects rather than assume that they will be remedied by others.

Response 19-30: The DEIS acknowledges that on-street parking is mostly full and does not assume that vehicles generated by construction for JHL would be able to use on-street parking. The DEIS does provide, in Table 13-9, an analysis that demonstrates that there is sufficient off-street parking available in the area to accommodate the anticipated parking demand for JHL construction workers.

Transportation—Pedestrians

Comment 19-31: The congestion caused by construction vehicles would not be safe.

Response 19-31: A safety assessment was performed according to the methodology outlined in the *CEQR Technical Manual* (see Table 7-12 in the DEIS). Safety improvements were recommended to improve conditions at the intersection of Columbus Avenue with West 97th Street.

During construction, the contractor would take a number of precautions to work as safely as possible, including staffing flagmen to stop pedestrians when trucks enter or exit the site, installing signage, installing safety barriers, and expediting truck movements to minimize

disruptions to pedestrians and traffic. In addition, an MPT plan would be developed for any temporary curb-lane closure and sidewalk narrowing as required by NYCDOT. Approval of these plans and implementation of the closures would be coordinated with NYCDOT's OCMC.

Comment 19-32: Many children in the area surrounding the Project Site walk to school. The construction will put the children at risk. Construction trucks would back into the construction site putting pedestrians, particularly school children, at risk over the 30-month construction period.

Response 19-32: As described in Chapter 13, "Construction," all NYCDOB safety requirements would be followed and construction activities associated with the Proposed Project would be conducted with the care mandated by the close proximity of sensitive receptor locations (i.e., P.S. 163) to the Proposed Project.

For pedestrian safety purposes, flaggers would be employed adjacent to the Project Site to provide guidance to pedestrians and to alert or slow down the traffic. This would provide pedestrians a safe path to walk to and from P.S. 163 or nearby residences, away from construction vehicles and equipment. Construction vehicles are not anticipated to back into the site; trucks should be able to enter and exit the site using forward maneuvers. Moreover, efforts would be made to schedule construction deliveries outside of the school commuting traffic peak hours to the extent practicable while school is in session.

In addition, to maintain the safety of the children, teachers, administrative personnel and the public traveling to and from P.S. 163, the construction manager would coordinate construction activities with NYCDOE and with the P.S. 163 principal on an ongoing basis. Further, as discussed above, a protected 8-foot-wide pedestrian pathway within the width of the existing West 97th Street sidewalk south of the Project Site would always be maintained. Flaggers would also be employed at each of the gates to control trucks entering and exiting the Project Site. Although the *New York City Building Code* does not require a sidewalk bridge to be installed on the pedestrian pathway between P.S. 163 and the Project Site, since the proposed building would be located more than 20 feet away from this pathway, a sidewalk bridge would be erected between P.S. 163 and the Project Site when superstructure construction commences to provide overhead protection. To maximize light and air circulation, the P.S. 163 sidewalk bridge would be 16 feet high (instead of the typical 8-foot-high bridge).

In addition, a continuous vertical- and horizontal-netting slab-to-slab system would be used during construction to capture construction debris and minimize any off-site deposition. Further a safety cocoon would be erected on the sides of the building covering the top 3 floors during concrete pours to ensure the safety of the workers and prevent debris from falling to the ground. As currently envisioned, the safety cocoon on the west side of the proposed building facing P.S. 163 would be constructed from plywood or other solid materials while the cocoons on the remaining sides of the proposed building would be composed of safety netting.

Comment 19-33: During the construction period, pedestrian traffic will increase on the south side of West 97th Street due to the covered construction walkway on the north side.

Response 19-33: As the sidewalk would remain open to pedestrians at all times, no rerouting of pedestrians to the south sidewalk or otherwise is anticipated.

Comment 19-34: The pedestrian access along the north side of West 97th Street, which currently provides a large corridor for people to walk in this busy area, would be diminished to an 8-foot sidewalk, which would make getting to the school difficult.

Response 19-34: An MPT plan would be developed for any temporary curb-lane closure and sidewalk narrowing as required by NYCDOT. Approval of these plans and implementation of the closures would be coordinated with NYCDOT's OCMC to ensure that access is maintained to nearby buildings.

Chapter 13 of the FEIS was revised to include an analysis of this sidewalk taking into account the reduced width of the sidewalk during the construction period.

Air Quality

Comment 19-35: The point that the bedrock on the Project Site is a mixture of gneiss and schist, both soft and granular forms of igneous rock that are extremely high in silica content. The bedrock would require blasting, and the vast amounts of dust raised by blasting these granular rocks releases silica-laden dust into the atmosphere. This dust is directly linked to, and causal of, silicosis, which spraying water on the excavation site would not prevent.

Response 19-35: In response to concerns from Community Board 7 blasting would not be used for rock excavation or any other purpose. Instead, rock drilling methods with the use of hoe rams and jackhammers would be employed. Nevertheless, as detailed in Chapter 13, "Construction," the Proposed Project would include a strict fugitive dust control plan to minimize fugitive dust emissions from construction activities. For example, stabilized truck exit areas would be established for washing off the wheels of all trucks that exit the construction sites; truck routes within the Project Site would be either watered as needed or, in cases where such routes would remain in the same place for an extended duration, the routes would be stabilized, covered with gravel, or temporarily paved to avoid the resuspension of dust; all trucks hauling loose material would be equipped with tight-fitting tailgates and their loads securely covered prior to leaving the Project Site; an on-site vehicular speed limit would be imposed to minimize dust emissions; water sprays would be used for all demolition, excavation, and transfer of soils to ensure that materials would be dampened as necessary to avoid the suspension of dust into the air. Loose materials would be watered, stabilized with chemical suppressing agent, or covered. All measures required by the portion of the *New York City Air Pollution Control Code* regulating construction-related dust emissions would be implemented.

Comment 19-36: The diesel dump trucks that climb up the necessarily steep ramp of such a small-site excavation must do so in a gear called dual low, with the engine turning at or above 7,000 RPM. This emits vast amounts of diesel exhaust, a known causal factor for asthma. With the large hydraulic shovels and front-end loaders now used, 1 truck will be climbing out of the pit about every 12 minutes. And this does not consider the impact of braking these heavy trucks on the ramp into the pit, for almost all use asbestos-impregnated braking pads that wear down rapidly.

Response 19-36: Chapter 13, “Construction,” includes a comprehensive analysis of air quality during the construction of the Proposed Project. The analysis of potential air quality impacts of the construction of the Proposed Project includes a quantitative analysis of both on-site and on-road sources of air emissions, including truck emissions on-site and off-site. Construction-related truck emission rates were developed using the EPA mobile source emissions model, Motor Vehicle Emissions Simulator (“MOVES”). This emissions model calculated engine emission factors based on the fuel type (gasoline, diesel, or natural gas), meteorological conditions, vehicle speeds, vehicle age, roadway type and grade, number of starts per day, engine soak time, and various other factors that influence emissions, such as inspection maintenance programs.

Comment 19-37: The EIS does not consider the potential impacts of dust and debris on the patrons and staff at the Bloomingdale Library.

Response 19-37: The air quality analysis presented in Chapter 13, “Construction” includes emissions from on-site construction equipment and on-road construction-related vehicles, as well as dust generating construction activities. Discrete receptors (locations in the model where concentrations are predicted) were placed along the sidewalks closest to the construction site that would remain publicly accessible, at residential locations and other sensitive uses, including the Bloomingdale Library, at both ground-level and elevated locations, and in open spaces. The analysis indicates that there would be no potential significant adverse air quality impacts at the receptors located at the Bloomingdale Library.

Comment 19-38: The most protective measure a building can employ against outdoor air pollution is an HVAC system, infrastructure neither P.S. 163 nor its kindergarten trailers have. During construction, the school will need to keep windows shut as a noise control measure, preventing air from circulating and allowing particulate matter to accumulate. In this environment, asthma will spread. Pre-existing respiratory issues of faculty and staff will also be exacerbated.

Response 19-38: As detailed in Chapter 13, “Construction,” the Proposed Project would include a strict fugitive dust control plan to minimize fugitive dust emissions from construction activities. For example, truck routes within the Project Site would be watered as needed; all trucks hauling loose material would be equipped with tight-fitting tailgates and their loads

securely covered prior to leaving the Project Site; water sprays would be used for all demolition, excavation, and transfer of soils to ensure that materials would be dampened as necessary to avoid the suspension of dust into the air. Loose materials would be watered, stabilized with chemical suppressing agent, or covered. All measures required by the portion of the *New York City Air Pollution Control Code* regulating construction-related dust emissions would be implemented.

In addition, the Project would implement a CAMP in accordance with the requirements established in the May 2010 NYSDEC DER-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute average respirable dust levels stay below $150 \mu\text{g}/\text{m}^3$.

Further, the Proposed Project would commit to implementing a robust emissions reduction program for all construction activities, including diesel equipment reduction, the use of ULSD fuel, best available tailpipe reduction technologies, utilization of newer equipment, and idling restriction.

Finally, new window unit air conditioners would be provided for the classrooms along the eastern façade of P.S. 163 that currently do not have functioning units as a way to ensure an alternate means of ventilation for times when windows would need to remain closed due to construction.

As presented in Chapter 13, “Construction,” with the implementation of these emission reduction measures, a detailed analysis of construction emissions determined that $\text{PM}_{2.5}$, PM_{10} , annual-average NO_2 , and CO concentrations would be below their corresponding *de minimis* thresholds or NAAQS, respectively. Therefore, the construction of the Proposed Project would not result in significant adverse air quality impacts on P.S. 163, its kindergarten trailers, or the adjacent residential community during construction activities.

Noise and Vibration

Comment 19-39: Construction of the Proposed Project would create unacceptable noise levels for at least 3 to 5 months during the excavation and foundation phase; thereafter, noise levels are unknown for the rest of the 3 to 4 years.

Response 19-39: A detailed analysis of construction noise in Chapter 13, “Construction,” of the DEIS quantifies the magnitude and duration of noise level increases in the area surrounding the Project Site based on a reasonable worst-case construction schedule developed by a construction management firm with considerable experience on construction projects of comparable size and complexity to the Proposed Project in New York City. The schedule includes only 3 months of excavation and foundation work and 24 total months of on-site construction work. It is correct that the detailed construction noise analysis predicts elevated noise levels resulting from construction would occur at times during the 3 months of excavation and foundation work. However, during the rest of the construction period noise levels would

generally be lower and, at nearly all receptor locations, would be less than the threshold for a significant adverse impact according to *CEQR Technical Manual* criteria. Noise levels expected to result from the construction of the Proposed Project would be comparable to those from any typical construction site in New York City involving construction of a new building with concrete slab floors and foundation. Accordingly, potential disruptions to nearby residences and schools resulting from construction also would be expected to also be comparable to those occurring adjacent to a typical New York City construction site during the portions of the construction period when the loudest activities would occur. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction. Moreover, JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site) to further minimize the effects of construction noise on P.S. 163.

Comment 19-40: The community is already inundated with noise from construction projects.

Response 19-40: Other construction projects that might occur simultaneously with construction of the Proposed Project would be located substantially further from the receptor locations (i.e., residences and P.S. 163) adjacent to the Proposed Project, which would experience the highest level of construction noise associated with the Proposed Project. At the greater distance from these receptors, and shielded from the receptors by existing buildings, the additional noise potentially resulting from additional simultaneous construction would result in little or no increase in overall noise level at the receptors of most concern with respect to noise associated with construction of the Proposed Project.

Comment 19-41: It is not a reasonable conclusion that the noise levels identified in the DEIS will be limited to 14 months given the expected construction delays, and it is likely that the noise levels will remain above state levels for 2 or more years.

Response 19-41: As described in Chapter 13 of the DEIS, the predicted duration of construction noise in the DEIS is based on a reasonable worst-case construction schedule developed by a construction management firm with considerable experience on construction projects of comparable size and complexity to the Proposed Project in New York City. Based on this schedule, worst-case construction noise levels were calculated for each construction phase. The duration of construction noise level increases were conservatively determined based on these predicted noise levels and the reasonable worst-case construction schedule.

Comment 19-42: The DEIS assumptions about times of day at which the construction noise will be the most intense are inaccurate, as the DEIS makes no assumption or commitment that no after-hours variances will be sought, and such variances are commonly issued.

Response 19-42: As discussed in Chapter 13, “Construction,” construction for the Proposed Project would be carried out in accordance with New York City laws and regulations, which ordinarily allow construction activities between 7:00 a.m. and 6:00 p.m. Night or weekend work is not anticipated to be needed regularly but may occur to complete specific tasks that are either better accomplished during times of limited on-site activity or are required to be performed on weekends. An example would be the installation of the tower crane on a weekend day. If work is required outside of normal construction hours (i.e., night or weekend work), necessary permits would be required from the appropriate agencies (i.e., NYCDOB). This would also require that an alternative noise mitigation plan be prepared according to NYCDEP regulations. No night or weekend work could be performed until such permits were obtained. The occasional night or weekend work would not be expected to include the full complement of on-site construction activities, and consequently would not be expected, when it would occur, to result in noise levels as high or higher than those predicted for weekday daytime activity described in the detailed construction noise analysis presented in the DEIS. Furthermore, the *CEQR Technical Manual* construction noise impact criteria considers a significant impact to be one that occurs for an extended period of time, i.e., at least 2 continuous years. The occasional night and weekend work that may occur as part of construction of the Proposed Project, being intermittent, would not be considered to occur for an extended period of time.

Noise and P.S. 163

Comment 19-43: Noise from construction of the Proposed Project would impact P.S. 163 students and teachers.

Response 19-43: A detailed analysis of construction noise in Chapter 13, “Construction,” of the DEIS quantifies the magnitude and duration of noise level increases in the area surrounding the Project Site based on a reasonable worst-case construction schedule developed by a construction management firm with considerable experience on construction projects of comparable size and complexity to the Proposed Project in New York City. The detailed construction noise analysis predicted that east and south façades of the immediately adjacent P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria during some construction activities. Construction noise levels would exceed the *CEQR Technical Manual* noise level impact criteria at times during the excavation and foundation activities (3 months), superstructure construction (6 months), and when 2 construction stages overlap, each of which would last only for a limited duration (2 months for exterior façade construction with interior fit-out activities and 3 months for interior fit-out activities with site work) for a total of 14 months and a maximum consecutive 11 months experience exceedance. While there would be periods of the construction when P.S. 163

experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction. Moreover, JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site) to further minimize the effects of construction noise on P.S. 163. With these acoustical interior windows, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix D of the DEIS, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) throughout the construction period, with the exception of the loudest portions of excavation, foundation, and superstructure work. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low 50s dBA. The total interior noise levels inside P.S. 163 up to the low-50s dBA at limited times during construction are comparable to interior noise levels in many locations throughout New York City and typical urban environments, which generally range from the low-40s to mid-60s dBA.

Comment 19-44: The EIS should reexamine the assumption that construction noise above the first floor will have no or minimal impact on the school. P.S. 163 is located in the bottom of a hardscape canyon, with taller buildings surrounding it and forming an echo chamber.

Response 19-44: The detailed construction noise analysis included in the DEIS utilized a 3-dimensional model of the Project Site and study area, including receptors at each floor of each of the buildings analyzed. Appendix D, "Construction," shows the predicted noise level results for each floor of each receptor. Additionally, the 3-dimensional noise calculation model includes the effects of reflections of adjacent buildings and other obstacles, combining the sound reaching the receptor directly with the sound that is reflected toward the receptor.

Comment 19-45: The DEIS reveals that construction of the Proposed Project will create noise levels that far exceed the applicable standard, but because this period of noise falls short of the *CEQR* standard of 24 months, the DEIS concludes that the Proposed Project will not result in significant noise impacts. This technical analysis ignores the reality of a public school 30 feet away from a 30-month construction project.

Response 19-45: The threshold of 2 consecutive years to determine the significance of construction noise level impacts is based on guidance in the *CEQR Technical Manual*. Noise level increases in excess of *CEQR Technical Manual* noise impact criteria lasting less than 24 months, while they may be intrusive, are considered to be temporary and do not rise to the level of a significant impact. The detailed construction noise analysis, based on *CEQR Technical*

Manual criteria, considered the maximum 1-hour equivalent noise level — the $L_{eq(1)}$ — during each phase of construction, to determine the magnitude and duration of predicted noise level increases at P.S. 163. The construction noise analysis used the maximum $L_{eq(1)}$ noise level predicted during each construction phase to represent the entire phase, for as long as the phase was determined to last according to the construction schedule. By this very conservative means of determining the duration of noise impact criteria exceedances, the noise analysis predicted that construction of the Proposed Project would result in exceedances of noise impact criteria at P.S. 163 in a total of 14 months and a maximum consecutive 11 months. Based on *CEQR Technical Manual* guidance, this was not determined to constitute a significant adverse construction noise impact. Nevertheless, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction and JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site) to minimize the effects of construction noise on P.S. 163.

Comment 19-46: The EIS should analyze the impact of construction noise on the temporary trailers in the rear of the P.S. 163 building. The DEIS noise analysis fails to consider noise impacts on the trailers that are past their useful life, offer no noise abatement, and are fragile.

Response 19-46: The DEIS analyzed representative locations closest to the Project Site, including the eastern façade of P.S. 163's main building. However, in response to public comment, the FEIS construction analysis has been updated to include additional discrete noise analysis locations at the exterior of the P.S. 163 trailers. Analysis for the trailers included existing noise level measurements and calculations of construction noise levels that would be experienced during construction of the Proposed Project. The detailed construction noise analysis at the trailers showed lower noise level increments there than at the P.S. 163 main building. The maximum predicted construction noise increment at the trailers was 7.3 dBA, and noise resulting from construction was predicted to exceed *CEQR Technical Manual* impact criteria only at times during the excavation and foundation work (3 months) and overlap between exterior façade and interior finishing work (2 months). Maximum exterior L_{10} noise levels at the trailers would not exceed 70 dBA, which would be considered "marginally acceptable" according to *CEQR Technical Manual* noise exposure criteria. With approximately 25 dBA of window/wall attenuation provided by the trailers' façades and windows, interior noise levels inside the trailers during construction would be less than the 45 dBA threshold considered acceptable for classroom use.

Comment 19-47: Although the DEIS states that P.S. 163 would experience noise levels that exceed *CEQR Technical Manual* noise level impact criteria, the DEIS fails to state what the required additional construction noise mitigation measures would need to be in order to comply with the *CEQR Technical Manual* impact criteria.

Response 19-47: The noise analysis predicted that construction of the Proposed Project would result in exceedances of noise impact criteria at P.S. 163 in a total of 14 months and a maximum consecutive 11 months. Based on *CEQR Technical Manual* guidance, this was not determined to constitute a significant adverse construction noise impact. Nevertheless, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction and JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site) to minimize the effects of construction noise on P.S. 163.

Comment 19-48: The additional construction noise mitigation measures must include the installation of new acoustical interior windows on classroom and office windows on the eastern façade, and installation of a central air conditioning HVAC system to provide alternate means of ventilation to these affected rooms on the eastern façade, so that fresh air can be provided to the rooms, to enable the windows to be fully closed during the JHL construction period.

Response 19-48: While not deemed a significant adverse construction noise impact under applicable *CEQR Technical Manual* criteria, the project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site to reduce construction noise impacts. The classrooms on the eastern façade of P.S. 163 also have window air conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor would make window air conditioning units available for all eastern façade classrooms without functioning units in order to ensure an alternate means of ventilation for classrooms where acoustical interior windows are installed. With these acoustical interior windows and window air conditioning units, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation, compared to the 15 to 20 dBA attenuation of exterior noise levels that would occur absent installation of these windows. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix D of the DEIS, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) throughout the construction period, with the exception of the loudest portions of excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During these times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA.

Comment 19-49: Air conditioners would not provide enough noise attenuation to bring the interior noise level down to 45 dBA, the accepted noise level for classrooms. Air

conditioners — which very few of the classrooms have — are not used continuously throughout the school year and are thus not a viable solution to the noise problem.

Response 19-49: The air conditioners are an alternate means of ventilation to allow windows to remain closed. The estimated approximately 25- to 30-dBA composite window/wall attenuation predicted accounts for the existing air conditioning units installed in the façade as well as the new units to be installed by the project sponsor. During the portions of the year that the air conditioners are not needed and can be removed from the window, fully closed windows would provide even more composite window/wall attenuation and even less construction noise reaching the school's interior.

Comment 19-50: *CEQR Technical Manual* guidance states that a public elementary school should have ambient noise levels consistent with those found in residential apartment buildings (45 dBA). The American National Standards Institute specifies that ambient noise levels for core learning spaces should not exceed 40 dBA due to exterior noise sources (like transportation). The maximum ideal and acceptable background noise levels for classrooms are 20 to 25 dBA.

Response 19-50: The *CEQR Technical Manual* noise exposure guidelines recommend 45 dBA $L_{10(1)}$ interior noise level for community facility uses, including classrooms. Additionally the NYCSCA design guidelines in section 1.3.1.9(B)2 recommend interior classroom noise levels of NC-45 for the L_{10} condition, which is slightly greater than the 45-dBA $L_{10(1)}$ criteria. While the 40-dBA interior noise level criteria from ANSI S12.60 may be appropriate in some parts of the country, it is not often achieved in densely-populated urban locations such as New York City. This is why the classroom noise guideline specific to New York City provide somewhat higher criteria. Interior background noise levels in the 20- to 25-dBA range are extremely rare and difficult to attain in all but the most rural and remote locations, would be unnecessarily low for the functioning of a classroom, and would not be a reasonable interior classroom noise level.

Comment 19-51: Existing noise levels in the classrooms are misrepresented in the DEIS; readings in the classrooms without construction are between 36 dBA and 42 dBA, which is consistent with CEHC recommendations. Therefore, the DEIS incorrectly assumes that noise levels at the school are already higher and that construction noise would be intermittent and insignificant.

Response 19-51: Pursuant to the methodology set forth in the *CEQR Technical Manual* and consistent with NYCSCA practices, the construction noise analysis examined exterior noise levels, and the interior noise levels at P.S. 163 were estimated based on noise level measurements taken outside and adjacent to the school conducted over a 24-hour period, and an estimate of window/wall attenuation provided by the school's façade. Estimating the effects of construction of the Proposed Project on interior noise levels based on exterior noise levels along

with the attenuation of the building façade is more conservative, because it does not take into account the background noise from interior noise sources (e.g., building mechanical systems, students/faculty use of the building), which would tend to result in a larger noise level increment. The estimate of the attenuation provided by the school's façade was confirmed by Robert A. Hansen Associates, Inc.'s field testing according to ASTM E966. Based on the measured exterior noise levels and the estimated and field tested façade attenuation, it is expected that there would be times of day when existing interior $L_{10(1)}$ noise levels at the school are greater than 45 dBA. To the extent that existing attenuation is greater in the existing condition than calculated in the EIS, the same would hold true for attenuation during construction of the Proposed Project.

Comment 19-52: Construction noise would impact P.S. 163 students, who are especially vulnerable. Construction noise would disrupt learning, and children with attentional deficit hyperactivity disorder and autism spectrum disorders may have increased vulnerability to noise. Research on the impact of increased noise on reading comprehension studied exterior noise ranging from 30 to 70 dBA, and the proposed construction is predicted to exceed these levels.

Response 19-52: The project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site, along with window unit air conditioners for classrooms along the eastern façade that currently do not have them. With these acoustical interior windows, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation. The detailed analysis of construction noise in Chapter 13, "Construction," of the DEIS concluded that, while construction of the Proposed Project would result in maximum exterior $L_{eq(1)}$ noise levels in the mid-60s to low-70s dBA at P.S. 163. During the loudest points during excavation and foundation work, construction of the Proposed Project would result in exterior $L_{eq(1)}$ noise levels up to 77.2 dBA at P.S. 163, and during the loudest points during the superstructure work, construction of the Proposed Project would result in exterior $L_{eq(1)}$ noise levels up to 71.7 dBA at P.S. 163. Based on these predicted noise levels at P.S. 163, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* guidance criteria) throughout the construction period, with the exception of the loudest times during the excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and the loudest times during the superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA. Such noise levels are comparable to background noise levels in an office, and have not been demonstrated to have the potential to result in negative health effects to students based on research cited in the Mount Sinai Children's Environmental Health Center's comments on the DEIS. The only threshold specifically mentioned in the Mount Sinai Children's Environmental Health Center's comments relating to physiological effects is 85 dBA, which is well above the interior noise levels that would be experienced at the school. Furthermore, as explained in the DEIS, the detailed construction noise

examines the maximum 1-hour equivalent ($L_{eq(1)}$) noise levels for each construction phase. Construction noise typically fluctuates from hour to hour and day to day, and would be expected to be lower than the levels predicted in the DEIS in all but the times when peak activities of each construction phase are occurring. Consequently, conclusions regarding the effects of noise from more constant sources such as vehicular or aircraft traffic on reading comprehension in children do not necessarily apply to construction noise which is more intermittent. As a result, the impact criteria from the *CEQR Technical Manual* prescribed specifically for construction noise has been used to evaluate noise associated with construction of the Proposed Project.

Comment 19-53: Blasting during construction would cause a large amount of noise. Pile driving would involve hitting the top of 40-foot steel beams; therefore, the noise created would not be mitigated by the 10-foot-high construction fence. Up to two 30-foot tie rods would also be driven to stabilize the beams. These tie rods could reach under the school.

Response 19-53: In response to concerns from Community Board 7, blasting would not be used for rock excavation or any other purpose. Instead, rock drilling methods — with the use of hoe rams and jackhammers — would be employed. The detailed construction noise analysis included in Chapter 13, “Construction,” of the DEIS used the noise level resulting from most intense activity of each construction phase to represent the entire phase. In the case of excavation and foundation work, pile driving was included in that most intense period of activity. The noise level at P.S. 163 resulting from pile driving was calculated using a 3-dimensional model of the Project Site and study area, including receptors at each floor of P.S. 163. The model accounts for the shielding provided by obstacles such as site-perimeter noise barriers when the obstacles obstruct the line of sight between a noise source and receptor, but for elevated receptors or elevated sources where barriers would not break the line of sight, no shielding is accounted for. The DEIS predicted $L_{eq(1)}$ noise levels up to 79.5 dBA outside P.S. 163 during this activity, a condition described in the DEIS as noisy and intrusive. However, the pile driving, which would only be used for support of excavation and not foundation support, would occur for a very brief period of time, likely less than 2 weeks, and only a portion of the pile driving would occur on the portion of the Project Site directly adjacent to P.S. 163. As a result of the very short duration of pile driving, noise associated with this activity would not rise to the level of a significant adverse impact.

Comment 19-54: Noise was so bad when they built 808 Columbus Avenue that residents had to wear noise protectors.

Response 19-54: Comment noted.

Comment 19-55: The DEIS discusses minimum and maximum decibel levels, but I don't understand what that means — they should simulate noise levels in a classroom and invite the press, elected officials, and parents.

Response 19-55: The DEIS construction noise analysis discusses the $L_{eq(1)}$ and $L_{10(1)}$ noise descriptors, both in absolute (total) and incremental terms. These descriptors are explained in the “Acoustical Fundamentals” Section of Chapter 10, “Noise,” of the DEIS. Also explained in this section are common perceptions of and responses to various noise levels and noise level increments.

Comment 19-56: The EIS should consider the potential impacts of noise pollution on the patrons and staff at the Bloomingdale Library, including P.S. 163 students who use the library.

Response 19-56: The Bloomingdale Library is located at a substantially greater distance from the Project Site than the locations considered in the detailed construction analysis included in Chapter 13, “Construction,” of the DEIS, and is shielded from the Project Site by the taller building at 790 Columbus Avenue. However, receptor B4 in the DEIS construction noise analysis can be considered to conservatively represent noise levels at the Bloomingdale Library. Based on the maximum noise levels at this receptor shown in Appendix D, “Construction,” of the DEIS, predicted maximum exterior noise levels at the Bloomingdale Library during construction of the Proposed Project would be in the mid-50s to mid-60s dBA, with exceedances of the *CEQR Technical Manual* noise impact criteria only during the loudest superstructure phase of construction (6 months). Based on the library’s façade, which comprises masonry walls with double-glazed windows as well as a central air conditioning system, the building façade would be expected to provide at least 30 dBA of window/wall attenuation and, consequently, the level of construction noise reaching the interior of the library would be no greater than the mid-30s dBA. This would be less than the level of nonconstruction (e.g., vehicular traffic) exterior noise reaching the interior of the library and the interior noise levels expected to occur in the library resulting from the building’s mechanical systems and use by its occupants, and would not result in a perceptible increase in interior noise levels. Consequently, the Bloomingdale Library was not considered to experience a significant adverse noise impact as a result of construction of the Proposed Project.

Vibration

Comment 19-57: The Proposed Project would result in impacts due to vibration due to blasting and/or pile driving. The EIS should examine these impacts, including impacts on Trinity Lutheran Church, the windows or organ of St. Michael’s Church, and foundations of nearby buildings including P.S. 163. An engineering and structural analysis of the school and trailers should be conducted and made publicly available.

Response 19-57: Chapter 13, “Construction,” of the DEIS considers vibration resulting from construction of the Proposed Project. The vibration analysis considers vibration from equipment that would be used for construction of the Proposed Project based on the reasonable worst-case construction schedule prepared by the project sponsor. This includes pile driving as is shown in Table 13-5. The analysis concludes that based on the distance between the Project Site and the adjacent buildings the peak-particle velocity that would occur at the adjacent

buildings would not reach the level that would have the potential to result in architectural or structural damage. It acknowledges that construction of the Proposed Project would have the potential to produce perceptible vibration levels at receptor locations within a distance of approximately 140 feet depending on soil conditions, but that this would not constitute a significant impact because of the intermittent and short-duration nature of these perceptible vibration levels. No blasting is expected to occur in connection with construction of the Proposed Project.

Comment 19-58: When they built 808 Columbus Avenue, a dynamite accident caused apartments to be evacuated.

Response 19-58: In response to concerns from Community Board 7, blasting would not be used for rock excavation or any other purpose. Instead, rock drilling methods — with the use of hoe rams and jackhammers — would be employed.

Community Facilities

Comment 19-59: Construction of the Proposed Project would result in impacts on P.S. 163, the Mandell School, the Solomon Schechter School, the Douglass Nursery School (where the children play in the outdoor playground), the Chabad Early Learning Center, the Ryan Health Center, the school at St. Michael's Church, the summer camp and other programs at Trinity Lutheran Church.

Response 19-59: Chapter 13, "Construction," of the DEIS provides a comprehensive analysis of construction-period impacts on the surrounding community, including P.S. 163 and other community facilities located nearby. Since the Project Site is located in close proximity to an existing residential community and P.S. 163, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction. The construction analysis in the DEIS did not identify any significant adverse impacts from construction on the other community facilities identified in this comment as they are located at greater distance from the construction site (construction effects decrease with distance) and as discussed above, the Proposed Project is committed to employing a wide variety of measures to minimize the effects of construction.

Open Space

Comment 19-60: P.S. 163 would lose access to its playgrounds and Happy Warrior Playground during construction of the Proposed Project, and noise and dust would make them unusable.

Response 19-60: No open space resources would be used for staging or other construction activities. These open space resources include Happy Warrior Playground, a 1.7-acre park containing basketball and handball courts, and play equipment, located adjacent to P.S.

163 and northwest of the Project Site, and the landscaped open space areas serving the PWV buildings to the north and east of the Project Site.

As discussed in Chapter 13, “Construction,” construction activities may generate noise that could impair the enjoyment of these nearby open spaces, but such noise effects would be temporary and of short duration. The construction hours would typically be from 7:00 a.m. to 3:30 p.m. on weekdays so these open spaces would not be affected by the construction of the Proposed Project after 3:30 p.m. on weekdays and on most weekends. Construction activities would be conducted with the care mandated by the close proximity of an open space to the Project Site. Construction on the Project Site would include noise control measures as required by the *New York City Noise Control Code* and air emissions control measures, including compliance with the *New York City Air Pollution Control Code*, which regulates construction-related dust emissions.

In addition, the Proposed Project is committed to employing a wide variety of measures to minimize the disruption to the community during construction, including implementation of a NYSDOH-approved CHASP. The CHASP would include the requirements for implementation of a CAMP and Fugitive Dust and Particulate Monitoring in accordance with the requirements established in the May 2010 NYSDEC DER-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute-average respirable dust levels stay below 150 $\mu\text{g}/\text{m}^3$.

Mitigation

Comment 20-1: JHL must meet the needs and considerations presented by the community on mitigation measures.

Response 20-1: The Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to the community during construction. JHL would work with the P.S. 163 Task Force, Community Board 7, and city officials to see if further mitigation measures are warranted.

Transportation Mitigation

Comment 20-2: While the applicants propose shifting red-light times from the north/south to the east/west bound lanes, this mitigation would be difficult to implement without a corresponding pedestrian safety plan. Reducing the red light times does not simply allow cars to move faster, but it reduces pedestrian crossing times. Any changes to these intersections cannot be executed if they will put more residents at risk when crossing the street. As such, this impact must be considered unmitigated until such time as a pedestrian safety study is undertaken in conjunction with any change.

Response 20-2: For all proposed mitigation, the proposed changes extend the phasing for vehicles on West 97th Street. This would reduce the time available for pedestrians crossing

West 97th Street (the shorter crossing) by 1 to 2 seconds, while extending the time for pedestrians crossing either Columbus Avenue or Amsterdam Avenue (the longer crossing). Overall, this would benefit pedestrians by giving more time to make the longer crossing.

Signal-timing changes were designed to bring conditions back to No-Build conditions. Significant changes in vehicle speed are not anticipated.

Comment 20-3: The DEIS proposes to undo Community Board 7's careful work in partnership with NYCDOT, and others, to prevent future fatalities. The DEIS proposes to add back the seconds removed from the westbound approach at Columbus Avenue, and add even more westbound green time at Amsterdam — exactly what the community concluded should not be done.

Response 20-3: Community Board 7 worked with NYCDOT to change the signal coordination along West 97th Street to prevent vehicles traveling along this corridor from proceeding through several intersections without stopping at a red signal. This was intended to reduce vehicles speeding through consistent, coordinated green signals. This is best achieved through the use of offsets rather than the actual amount of green time. No changes to the offsets were recommended, and the minor signal-timing changes proposed (changes of 2 seconds or less) are unlikely cause the signals to become coordinated. Signal-timing changes were designed to bring conditions back to No-Build conditions. Significant changes in vehicle speed are not anticipated.

Furthermore, NYCDOT has reviewed the traffic study presented in the DEIS and has approved the proposed signal-timing changes.

Comment 20-4: Traffic conditions can be treacherous due to truck activity for the Whole Foods and Associated Supermarket. These conditions often delay emergency vehicles. Delaying signal lights as recommended in the DEIS could not solve these problems. It is unlikely that the impact of the additional vehicles and construction to West 97th Street can simply be mitigated.

Response 20-4: The traffic analysis was performed following procedures set forth in the *CEQR Technical Manual*. The traffic analysis included calibration to reflect existing traffic conditions observed in the field and a growth factor was applied for the future baseline condition. The traffic analysis found that, with mitigation, traffic conditions with the Proposed Project would not change significantly from the No-Build Condition and, therefore, would not result in unmitigated significant adverse impacts.

Comment 20-5: There is a lack of a full mitigation analysis. The signal timing adjustments proposed to mitigate congestion impacts were not combined with the recommended safety improvement of extending the Leading Pedestrian Interval ("LPI") at West 97th Street and Columbus Avenue. Extending the LPI would add 2 seconds to the signal cycle length which

would in turn add delay to all approaches to the intersection and would neutralize or worsen congestion. The proposal for the LPI extension was based solely on crash data and does not consider the actual pedestrian population. These measures must take into account the prevalence of children and seniors in the area.

Response 20-5: A separate analysis was conducted as part of the safety study that showed the recommended extension of the Leading Pedestrian Interval (“LPI”) could work in conjunction with the proposed mitigations and still have traffic conditions be similar to the No-Build condition. This analysis was provided to NYCDOT to demonstrate the viability of this improvement. The FEIS was updated to include an analysis of the LPI extension in conjunction with the proposed mitigation in Appendix F.

Comment 20-6: An explanation needs to be made on how a traffic monitoring program implemented after the project has been built will correct traffic problems. A public explanation must be made as to why this proposal was approved before the release of the EIS by NYSDOH.

Response 20-6: The traffic analysis for the Proposed Project was done in coordination with NYCDOT. Ultimately, any recommended mitigation measure must be approved by NYCDOT for implementation. NYCDOT has reviewed and approved this analysis and the mitigation measures recommended.

In some instances, NYCDOT may agree to have a traffic-monitoring program implemented after a Proposed Project is built. This is a standard practice when certain conditions, like existing congestion, suggest that further steps be taken to best integrate a new facility into a location. In this case, JHL has agreed to conduct a traffic-monitoring program in coordination with NYCDOT to verify that the recommended mitigation measures are successful in accommodating project generated traffic.

Construction Mitigation

Comment 20-7: The DEIS must include a comprehensive description of all of JHL’s proposed mitigation measures and their efficacy, including the noise reduction wall, the mesh that would enshroud the construction site, and fugitive dust control measures.

Response 20-7: Chapter 13, “Construction,” includes a comprehensive description of the wide variety of measures that the Proposed Project would implement during construction. The efficacy of the proposed measures is a function of a variety of factors, including the noise/air emission level of the construction source, the distance between the construction source and the receptor location, topography, and shielding.

Comment 20-8: By shifting some elements of heavy construction periods to the weekends, they could have 2 days of weekday rest, mitigating 40% of risks to children.

Response 20-8: Construction of the Proposed Project would be carried out in accordance with New York City laws and regulations, which normally allow construction

activities between 7:00 a.m. and 6:00 p.m. While the effects of construction activities on P.S. 163 were carefully considered, there is also the need to balance the concerns of the residential population adjacent to the Project Site. However, JHL would work with the school community to reschedule or avoid particularly noisy construction activities that occur for a limited period of time (such as pile driving activities) during yearly state testing periods.

Comment 20-9: The EIS could also have considered a plan that has the heaviest, noisiest parts of construction occurring during the summer months, mitigating up to 33% of risks to children, or more if all construction were conducted during summers.

Response 20-9: While the effects of construction activities on P.S. 163 were carefully considered, it is not feasible to conduct all work during summers given the overall construction schedule and the need to balance the concerns of the residential population adjacent to the Project Site. However, JHL would work with the school community to reschedule or avoid particularly noisy construction activities that occur for a limited period of time (such as pile driving activities) during yearly state testing periods.

Comment 20-10: JHL could house P.S. 163 at another location during construction.

Response 20-10: The duration and intensity of construction impacts do not merit a relocation of P.S. 163. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S. 163 during construction. Moreover, JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site and providing window unit air conditioners to classrooms along the eastern façade that currently do not have functioning units) to further minimize the effects of construction noise on P.S. 163.

Comment 20-11: The contract should require a commitment that the sound protection fence and vapor barrier work as described, and outline penalties that will be paid in compensation if not.

Response 20-11: Construction-related project commitments would be included in construction contracts and can be conditions of project approval. Table 13-1 lists the primary involved agencies for construction oversight.

Construction Air Quality Mitigation

Comment 20-12: If steps can't be taken to ensure that dust from the construction site would not be blown into a sandstorm by the wind, the project must not be approved. Wetting

soil and covering soil stockpiles is not adequate to control dust when the health of school children is at risk.

Response 20-12: As detailed in Chapter 13, “Construction,” the Proposed Project would include a strict fugitive dust control plan to minimize fugitive dust emissions from construction activities. For example, stabilized truck exit areas would be established for washing off the wheels of all trucks that exit the construction sites; truck routes within the Project Site would be either watered as needed or, in cases where such route would remain in the same place for an extended duration, the routes would be stabilized, covered with gravel, or temporarily paved to avoid the resuspension of dust; all trucks hauling loose material would be equipped with tight-fitting tailgates and their loads securely covered prior to leaving the Project Site; an on-site vehicular speed limit would be imposed to minimize dust emissions; water sprays would be used for all demolition, excavation, and transfer of soils to ensure that materials would be dampened as necessary to avoid the suspension of dust into the air. Loose materials would be watered, stabilized with chemical suppressing agent, or covered. All measures required by the portion of the *New York City Air Pollution Control Code* regulating construction-related dust emissions would be implemented.

Further, the CHASP would include the requirements for implementation of a CAMP and Fugitive Dust and Particulate Monitoring in accordance with the requirements established in the May 2010 NYSDEC DER-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute average respirable dust levels stay below $150 \mu\text{g}/\text{m}^3$.

Comment 20-13: P.S. 163 lacks central air conditioning and therefore must rely upon windows for ventilation. In order to mitigate the dust, NYCDOE would need to install air conditioners in the windows, which may necessitate upgrading of electrical sockets. Further, the units’ filters would require constant cleaning in order to prevent contamination. Even if mitigation measures were pursued, the DEIS clearly states that any mitigation plan should include real-time monitoring of dust levels, but admits that no reliable technology currently exists to monitor lead levels in real-time. The Center for Disease Control reports that if a child is exposed to high levels of lead, there can be irreversible effects on their ability to pay attention, and academic achievement. Therefore, this significant impact cannot be mitigated.

Response 20-13: Measures would be taken to reduce pollutant emissions during construction in accordance with all applicable laws, regulations, and building codes. These include dust suppression measures and the idling restriction for on-road vehicles. In addition to the required laws and regulations, the Proposed Project would commit to implementing a robust emissions reduction program for all construction activities to the extent practicable, including early electrification, the use of ULSD fuel, best available tailpipe reduction technologies, and utilization of equipment in compliance with stringent EPA regulations. Further, the CHASP would include the requirements for implementation of a CAMP and Fugitive Dust and

Particulate Monitoring in accordance with the requirements established in the May 2010 NYSDEC DER-10 Appendices 1A and 1B during soil disturbance. DER-10 requirements for dust control measures would include real-time monitoring to ensure 15-minute average respirable dust levels stay below $150 \mu\text{g}/\text{m}^3$. No reliable technology exists for real-time measurement of airborne lead, but airborne lead levels can be estimated from the known proportion of lead present in the Project Site's soil because any airborne lead would be attached to dust particles in approximately the same proportion as the lead is present in the soil. The measures required by the RAP and CHASP would control and limit the potential for airborne exposure to dust and lead and the associated respirable dust monitoring would be more than sufficient to ensure that the level of lead would not violate the NAAQS. NYCSCA and NYCDOE have advised that adequate electricity is available to accommodate additional air conditioner units for classrooms that do not currently have functioning units.

Comment 20-14: The DEIS fails to provide the maximum mitigation measures to protect P.S. 163 from hazardous materials. For example, contractors should utilize an enclosed tent during excavation to prevent any particles and odors from emanating from the site, and the soil covering should meet the NYSDEC Unrestricted Soil Objective Criteria instead of Restricted/Residential, which is called for in the DEIS.

Response 20-14: As detailed in Chapter 13, "Construction," impacts would be avoided by implementing a NYSDOH-approved RAP and associated CHASP during the subsurface disturbance associated with the Proposed Project. During subsurface disturbance, excavated soil would be handled and disposed of in accordance with applicable regulatory requirements and the requirements of the receiving facility, and Spill No. 1306324 would be remediated in accordance with NYSDEC requirements sufficient to close the spill. Finally, if dewatering is required, it would be performed in accordance with NYCDEP sewer use requirements. With the implementation of the measures described above, the Proposed Project would not result in any significant adverse impacts related to hazardous materials during construction.

Construction Noise Mitigation

Comment 20-15: There are no adequate plans to mitigate construction noise.

Response 20-15: As described in Chapter 13, "Construction," of the DEIS, construction on the Project Site would include noise control measures as required by the *New York City Noise Control Code* as well as additional measures that go beyond code requirements including source control measures such as early electrification (i.e., use of electrical equipment rather than diesel equipment as early as is practicable and feasible in the construction schedule), path control measures such as portable noise barriers or enclosures for certain dominant equipment (i.e., cranes, generators), and receptor control measures such as the installation of acoustical interior windows on the eastern façade of P.S. 163 facing the Project Site. Such measures would serve to decrease the level of noise at nearby receptors resulting from construction of the Proposed Project.

Comment 20-16: The DEIS does not offer any noise mitigation for construction noise impacts that will compromise learning. Mitigation measures should include upgrading P.S. 163 windows, providing central air conditioning, improved window glazing to provide 35 dBA of attenuation in conformance with SCA requirements, and the provision of any other design features to achieve 40 dBA of building attenuation.

Response 20-16: The project sponsor would provide at its cost acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site along with window unit air conditioners for the eastern façade classrooms that currently do not have functioning units to ensure an alternate means of ventilation. With these acoustical interior windows, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation, rather than the 15- to 20-dBA attenuation that would be achieved by the current windows. Based on the predicted $L_{10(1)}$ noise levels at P.S. 163 for each construction phase shown in Appendix B of the DEIS, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR* guidance criteria) throughout the construction period, with the exception of the loudest times during the excavation and foundation work, which would occur at certain discrete periods during the approximately 3 months that this work would take place, and the loudest portions of superstructure work, which would occur at certain discrete periods during the approximately 6 months that this work would take place. During the loudest times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA. While this level is above the threshold considered acceptable by *CEQR Technical Manual* noise exposure guidelines, it would occur only intermittently during the loudest times within the 9-month window.

Comment 20-17: The DEIS does not consider alternative methods to pile driving such as caisson drilling, nor does it consider new technology such as jackhammer mufflers as well as individual machine unit sound blankets.

Response 20-17: The only pile driving anticipated to occur during construction of the Proposed Project would be sheeting used for support of excavation. Drilled caissons would not be appropriate for this purpose, and were consequently not considered. Jackhammer mufflers are required by the *New York City Noise Control Code* to be used for construction within 200 feet of a residence (which this Project Site is) and, consequently, would be used for all jackhammers or pavement breakers used in construction of the Proposed Project. Portable noise barriers or enclosures are among the path noise control measures committed to by the project sponsor for certain dominant equipment (i.e., cranes, generators) where feasible and practicable.

Comment 20-18: The DEIS considers the school's window air conditioner units as a noise mitigation measure. Noise from the air conditioners would add to the problem. In addition those units are only utilized for a few months out of the year. Since the school does not have air conditioning in all classrooms, windows would have to remain open.

Response 20-18: The air conditioning units do not serve to mitigate noise impacts. Rather, the school classrooms along the eastern façade have window air conditioner units that can serve as an alternate means of ventilation, permitting the windows to remain closed. It is the windows that provide the requisite noise attenuation. The classrooms on the eastern façade of P.S. 163 also have window air conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor has committed to provide additional window air conditioner units for classrooms along the eastern façade that do not currently have functioning units.

Comment 20-19: The mitigation measures as outlined in the DEIS may not be sufficient to fully prevent negative impacts on P.S. 163 students, especially during the noisiest phases of construction.

Response 20-19: The project sponsor would provide acoustical interior windows for classrooms on the eastern façade of P.S. 163 facing the Project Site. The classrooms on the eastern façade of P.S. 163 also have window air conditioning units, with the exception of 6 rooms, according to information provided by the NYCSCA. The project sponsor would make window air conditioning units available for all eastern façade classrooms without functioning units. With these acoustical interior windows and window air conditioners, the school's façade is expected to provide approximately 25- to 30-dBA composite window/wall attenuation. The detailed analysis of construction noise in Chapter 13, "Construction," of the DEIS concluded that, while construction of the Proposed Project would result in maximum exterior $L_{eq(1)}$ noise levels in the mid-60s to low-70s dBA at P.S. 163 during the loudest periods of excavation and foundation work, construction of the Proposed Project would result in exterior $L_{eq(1)}$ noise levels up to 77.2 dBA at P.S. 163; and during the loudest periods of superstructure work, construction of the Proposed Project would result in exterior $L_{eq(1)}$ noise levels up to 71.7 dBA at P.S. 163. Based on these predicted noise levels at P.S. 163, the school's interior noise levels would be below 45 dBA (i.e., the threshold considered acceptable according to *CEQR* guidance criteria) throughout the construction period, with the exception of certain discrete times during the excavation and foundation work, which would occur at certain discrete times during the approximately 3 months that this work would take place, and certain discrete times during the superstructure work, which would occur at certain discrete times during the approximately 6 months that this work would take place. During these times within that 9-month window of the most intense construction activity, interior noise levels at P.S. 163 would reach the low-50s dBA. While this level is above the threshold considered acceptable by *CEQR Technical Manual* noise exposure guidelines, it would occur only intermittently during the loudest times within the 9-month window.

Comment 20-20: When feasible, the noisiest activities during the first 3 phases of construction should be scheduled for times when the children are not present in the school. Noise levels should be continuously monitored at the school during all phases of construction to evaluate the effectiveness of the noise mitigation plan. There should be regular communication

with school representatives in order to discuss progress, concerns, and unanticipated impacts as the construction moves through its various phases.

Response 20-20: While the effects of construction activities on P.S. 163 were carefully considered, it is not feasible to conduct all of the noisiest activities during the first 3 phases of construction when children are not present in the school given the overall construction schedule and the need to balance the concerns of the residential population adjacent to the Project Site. However, the applicant is committed to collaborating with Community Board 7's construction coordinating committee. Further, the applicant has engaged in dialogue with P.S. 163, and is committed to ongoing dialogue with the school throughout the construction period.

Comment 20-21: The Applicant has stated that they will erect an 8-foot acoustic wall to contain the noise of construction; however, it can only dampen the noise and will have no effect on vibration or on any noise created above 8 feet. Should there be blasting, a warning siren will be aired before every blast, which would not be muffled by this wall.

Response 20-21: In response to concerns from Community Board 7, blasting would not be used for rock excavation or any other purpose. Instead, rock drilling methods — with the use of hoe rams and jackhammers — would be employed. The detailed construction noise analysis included in Chapter 13, "Construction," of the DEIS calculated noise levels using a 3-dimensional model of the Project Site and study area, including receptors at each floor of surrounding buildings. The model accounts for the shielding provided by obstacles such as site-perimeter noise barriers when the obstacles obstruct the line of sight between a noise source and receptor. In response to public comment, the height of the site-perimeter noise barrier along the western edge of the Project Site (facing P.S. 163) would be 16 feet tall providing additional shielding for upper floors of P.S. 163 and for higher construction noise sources. However, for elevated receptors or elevated sources where barriers would not break the line of sight, no shielding is accounted for. Furthermore, no decrease in the level of vibration predicted at nearby receptors was accounted for as a result of the site-perimeter barrier.

Impacts are Unmitigatable

Comment 20-22: Impacts from dust, noise, vibration, traffic, delayed emergency response, air pollution, and the danger of construction accidents cannot be mitigated.

Response 20-22: Chapter 13, "Construction," of the DEIS provides a comprehensive analysis of construction-period impacts in the areas of hazardous materials, transportation, air quality, noise, vibration, land use and neighborhood character, socioeconomic conditions, community facilities (including emergency response times), open space, and historic and cultural resources. Construction of the Proposed Project would be conducted in accordance with all applicable laws, regulations, and building codes. In addition, as discussed in Chapter 13, "Construction," the Proposed Project is committed to employing a wide variety of measures (i.e., a robust air emissions reduction program, a comprehensive noise control plan) that exceed code

requirements and standard construction practices to minimize the disruption to the community during construction. See Response to Comment 19-3.

Miscellaneous

Comment 20-23: The DEIS does not consider the experience of public schools facing construction; schools have had to be relocated, at the cost of the school community's academic access and performance, and at the cost of millions of taxpayer dollars.

Response 20-23: Chapter 13, "Construction," of the DEIS provides a comprehensive analysis of construction-period impacts in the areas of hazardous materials, transportation, air quality, noise, vibration, land use and neighborhood character, socioeconomic conditions, community facilities, open space, and historic and cultural resources. These analyses consider the effects of construction on the Project Site as well as in the surrounding neighborhood, including P.S. 163.

The approach and procedures for constructing the Proposed Project would be typical of the methods utilized in other construction projects throughout New York City. However, potential disruptions to P.S. 163 resulting from construction would be expected to be less than those occurring adjacent to a typical New York City construction site because the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the effects of construction. As discussed in greater detail in Chapter 13, "Construction," these measures would include construction manager coordination with the P.S. 163 Task Force, a Community Liaison Officer, flaggers, commitment to schedule deliveries outside peak school periods, maintenance of an 8-foot-wide pedestrian path within existing sidewalk, a 16-foot-high sidewalk bridge over P.S. 163 pathway, a continuous vertical and horizontal safety netting slab-to-slab, a safety cocoon for concrete operations, and 24-hour site security. In addition, control measures would also be implemented during construction to minimize the effects of hazardous materials, transportation, air quality, and noise disruption to the school population. For example, a Community Air Monitoring Plan would be implemented during soil disturbance activities and a 10-foot, cantilevered, acoustically-treated noise barriers construction from plywood or other materials would be utilized to provide shielding (typically construction sites utilize and 8-foot-high standard barrier) during excavation and foundation activities.

The analysis presented in Chapter 13, "Construction," concluded that construction activity associated with the Proposed Project would not result in significant adverse impacts at P.S. 163. While there would be periods of the construction when P.S. 163 experiences elevated noise levels that would be intrusive and noisy, construction would not result in 2 or more years of sustained elevated noise levels and would therefore not be considered a significant adverse noise impact according to *CEQR Technical Manual* construction noise impact criteria. Nevertheless, as discussed above, the Proposed Project is committed to employing a wide variety of measures that exceed code requirements and standard construction practices to minimize the disruption to P.S.

163 during construction. Moreover, JHL has committed to implementing additional measures (e.g., the installation of acoustical interior windows on the eastern façade of the school facing the Project Site) to further minimize the effects of construction on P.S. 163.

Alternatives

Comment 21-1: The analyses of the No-Build and West 106th Street Redevelopment Alternatives are contrary to the letter and spirit of the Environmental Conservation Law and the regulations of NYSDEC because they state that the needs of a private developer outweigh the protection of human and community resources.

Response 21-1: In accordance with the *CEQR Technical Manual*, Chapter 15, “Alternatives,” of the DEIS presents and analyzes alternatives to the Proposed Project. The *CEQR Technical Manual* states that the EIS should consider a range of reasonable alternatives to the project that have the potential to reduce or eliminate a Proposed Project’s impacts and that are feasible, considering the objectives and capabilities of the project sponsor. The analysis in Chapter 15 concludes that none of the alternatives considered would substantively meet the goals and objectives of the Proposed Project while also avoiding a significant adverse impact to operational traffic, as well as construction traffic and noise.

As described in Chapter 1, “Project Description,” the Proposed Project aims to replace the existing, outdated and inefficient facility at West 106th Street that presents physical challenges that negatively impact residents’ quality of life, mobility, privacy, and independence. The Proposed Project would enable JHL to continue serving residents in the community and the borough, but in a new, state-of-the-art facility, that would provide an innovative model of long-term care called “Green House” living — the result of over 8 years of planning to identify the best model of care for JHL. The Green House model is a deinstitutionalization effort that restores individuals to a home in the community, similar to the home in which they previously lived. It combines small Green House “homes” consisting of a maximum of 12 elders with the full range of personal care and clinical services of a nursing home. Staff in a Green House project is reorganized so that each individual home functions independently with a self-managed work team.

The chapter does not, as the commenter claims, “state that the needs of a private developer outweigh the protection of human and community resources.” Chapter 15 concludes that, while the No-Build Alternative would not result in the Proposed Project’s significant adverse impacts to traffic and noise during the construction period, it would not achieve JHL’s goals of replacing its existing, outdated facility with the first true urban Green House-model nursing facility in New York City and New York State. It would also not preclude any future as-of-right development on the Project Site (i.e. development that does not require a discretionary approval or permit from the city or a state agency) that would not require the implementation of a NYSDOH-approved RAP or CHASP, including air monitoring.

Chapter 15 concludes that the West 106th Street Redevelopment Alternative would have similar construction impacts to the Proposed Project and would not be consistent with the goals and objectives of the Proposed Project because it would not implement the Green House model, nor would it result in an efficient new nursing-care facility to the same extent as the Proposed Project.

As noted above, according to guidelines set forth in the *CEQR Technical Manual*, and under *SEQR*, the alternatives analysis should consider a range of reasonable alternatives to the project that have the potential to reduce or eliminate a Proposed Project's impacts and that are feasible, considering the objectives and capabilities of the project sponsor. While the No-Build Alternative would reduce the Proposed Project's impacts, it would not meet the objectives of the Proposed Project and, therefore, would not be a feasible alternative to the Proposed Project. The West 106th Street Redevelopment Alternative would relocate a nursing-care facility with a reduced number of beds and an inefficient design to a different location on the Upper West Side of Manhattan, and would not significantly reduce or eliminate the impacts of the Proposed Project or fully achieve the objectives of the Proposed Project. Although construction at the West 106th Street site would not be directly adjacent to a public school, it would be adjacent to the nursing-care facility residents temporarily housed in the eastern portion of the facility, and nearby other public schools.

Comment 21-2: The Alternatives analysis fails to acknowledge a realistic alternative no build scenario that would both leave West 97th Street unaffected and allow JHL to reach its goals.

Response 21-2: Chapter 15 of the DEIS, "Alternatives," considers 3 alternatives to the Proposed Project, including a No-Build Alternative (in response to public comments, a fourth alternative was added to the FEIS, as described below). The No-Build Alternative is required under *SEORA*, and demonstrates environmental conditions that would exist if the Proposed Project were not implemented. As described in Chapter 15, the No-Build Alternative would not allow JHL to achieve its goal of constructing the first true urban Green House-model nursing facility in New York City and New York State. Instead, JHL would continue to use the existing facilities on West 106th Street, which have an institutional design, with long corridors that are not ideal for the wheelchair bound.

The DEIS also considers 2 other alternatives: a West 106th Street Redevelopment Alternative and a No Significant Adverse Impacts Alternative. As described in Chapter 15, the West 106th Street Redevelopment Alternative would not significantly reduce or eliminate the impacts of the Proposed Project, nor would it fully meet the objectives of the Proposed Project. The No Significant Adverse Impacts Alternative would minimize or eliminate the significant adverse impacts identified with the Proposed Project in the areas of operational and construction traffic and construction noise. However, the traffic impacts that would result from the Proposed Project could be fully mitigated. Further, the No Significant Adverse Impacts Alternative would

be substantially smaller than the Proposed Project, could not be operated in a cost-effective manner, and would not meet the objectives of the Proposed Project. A fourth alternative was added to the FEIS — the Crane Relocation Alternative — which considers a project that would involve the development of the same Green House model replacement nursing-care facility as the Proposed Project on the Project Site, but would involve locating the tower crane south of the proposed building parallel to West 97th Street during construction, as opposed to west of the proposed building. The Crane Relocation Alternative would be operationally the same as the Proposed Project. While there may be slightly greater impacts related to loss of truck queuing on the curb lane and increased noise levels at the adjacent, elevated residential balconies, this alternative crane location would result in comparable construction effects as the Proposed Project. Overall, this alternative would be consistent with goals and objectives of the Proposed Project, but it would not avoid any of the Proposed Project's significant adverse impacts to traffic and construction traffic and noise. Therefore, as described in Chapter 15 of the FEIS, there is no reasonable alternative to the Proposed Project that would substantively meet the goals and objectives of the Proposed Project while also avoiding a significant adverse impact to traffic and construction-related traffic and noise.

Comment 21-3: The DEIS must assess whether as a result of adverse impacts on Emergency Response and Police and Fire Protection the best alternatives for the Proposed Project would be a No-Build or West 106th Street rebuild alternative.

Response 21-3: The Proposed Project would be responsible for obtaining approvals from emergency response officials that would provide emergency services to the proposed facility. As set forth in the Response to Comments on the Draft Scoping Document, emergency vehicles could access the Proposed Site from West 97th Street, from Park West Drive, and from the JHL private loop roadway. Actual emergency response plans would be coordinated between JHL and emergency response officials. As described in Response 13-59, the EIS includes a traffic analysis prepared according to the methodology laid out in the *CEQR Technical Manual*, which found that, with mitigation, traffic conditions with the Proposed Project would remain similar to conditions anticipated in the No-Build Condition. Therefore, the Proposed Project is not anticipated to impact response times for emergency vehicles. As described in Response 19-18, emergency access on 784 Columbus Avenue driveway would be maintained during construction. Construction activities would not materially affect the NYPD, FDNY, or other emergency services or response times. An MPT plan would be developed and review for approval by NYCDOT's OCMC to ensure that adequate circulation and access would be maintained for regular and emergency vehicle services. Therefore, it is not necessary to consider an alternative to the Proposed Project that would reduce, eliminate, or avoid significant adverse impacts to Emergency Response and Policy and Fire Protection.

No-Build Alternative

Comment 21-4: The analysis of the No-Build Alternative asserts that the hazardous materials would stay in the ground, and the next as-of-right project to come around will not have the mitigation protections under the RAP monitoring provided for in this project. This is specious and totally speculative reasoning; it is not clear that anyone would try to build something here given the all the community opposition. In addition, future changes in the *Zoning Resolution* may prohibit any further building on the site.

Response 21-4: As described in Chapter 15, it is assumed that in the No-Build Alternative, the Project Site would remain a vacant lot. In this condition, as in the existing condition, the subsurface condition on the Project Site would include historical fill materials, limited petroleum-contaminated soil, and some soil exceeding the hazardous waste threshold for barium content. Under the No-Build Alternative, soil disturbance for the No-Build Alternative would be minimal, but would include excavation needed to clean up the petroleum spill to the satisfaction of NYSDEC. Unlike the No-Build Alternative, the Proposed Project would require more extensive soil disturbance. However, the Proposed Project would minimize and avoid the potential for impacts with the implementation of a number of measures, including implementation of a NYSDOH-approved RAP and associated CHASP that the commenter mentions. Further, the No-Build Alternative would not result in permanent cleanup and remediation of the subsurface soil condition, which would preclude future potential for exposure to the contaminated materials.

As noted by the commenter, absent the Proposed Project, as-of-right development on the Project Site is unknown. Accordingly, as stated in Chapter 15, for purposes of *SEQR* environmental impact assessment, the EIS assumes that the Project Site would remain in its current state absent the Proposed Project. This presents a conservative analysis, as it compares the Proposed Project to the existing conditions, rather than other development on the Project Site. However, current zoning would allow for other as-of-right redevelopment of the Project Site in the future. Therefore, it is worth noting that any future as-of-right development on the Project Site (i.e. development that does not require a discretionary approval or permit from the city or a state agency) would not require the implementation of a NYSDOH-approved RAP or CHASP, including air monitoring, which are required for the Proposed Project.

Any future changes in the *Zoning Resolution* that could prohibit further building on the site, mentioned by the commenter, would be speculative. Therefore, such assumptions were not considered as part of the No-Build Alternative.

106th Street Alternative

Comment 21-5: JHL should redevelop its existing facility on the West 106th Street site. The West 106th Street site is larger than the West 97th Street site, and could accommodate a facility based on the Green House model that would contain more beds than the Proposed Project

and would fulfill JHL's current and future needs. The West 106th Street site would not result in the same impacts as the Proposed Project related to hazardous materials, air quality, traffic congestion, conflicts during loading, pedestrian safety, construction noise, delayed emergency response times, the danger of falling debris or crane collapses during construction, or solid waste and sanitation.

Response 21-5: Chapter 15 of the DEIS, "Alternatives," considers a West 106th Street Redevelopment Alternative, which would result in the redevelopment of the West 106th Street site with a new nursing-care facility on the western portion of the West 106th Street site. As described in Chapter 15, under this alternative, the eastern portion of the site would be sold to a developer, enabling the applicant to raise the capital necessary to support the redevelopment of the JHL facility on the smaller, western portion of the site. Therefore, the new nursing-care facility would be developed on one-third of the site (i.e., the westernmost 270 feet of frontage along 106th Street). In addition, as described in Chapter 15 of the FEIS, the West 106th Street site was recently rezoned from a R7-2 General Residence District to a R8A General Residence District along West 106th Street, and a R8B General Residence District along West 105th Street. Therefore, the West 106th Street Redevelopment Alternative assumes redevelopment of the extant site under the R8A and R8B zoning, which restricts the height of the building to a maximum of 120 feet, resulting in a 10-story, approximately 325,000-gsf building. The nursing-care facility developed under the West 106th Street Redevelopment Alternative would therefore accommodate a total of 303 beds — 111 fewer beds, or 27 percent less than the 414-bed Proposed Project.⁶

The Green House Project is a national organization that sets forth operational and architectural standards necessary for a project to be considered a Green House project, and reviews local Green House projects according to these design and quality criteria. As described in Response 21-1, each Green House home must include a maximum of 12 elders living in private rooms only, organized adjacent to the hearth area — which includes the living room, dining room, and kitchen — with short corridors. Each home must also include a porch, significant window areas in all common areas, and there must be visual sight lines from the kitchen to the majority of the hearth area, bedrooms, and outdoor space. Each private bedroom must contain a private, full bathroom and natural light. In a high-rise building, a Green House project may include one or more independent Green House homes per floor, but they must each have separate entries and no connections except for a shared elevator lobby or corridor.

The narrow buildable area of the West 106th Street site would force a more traditional, linear layout, with common spaces in one location and long double-loaded corridors to connect a mix of semi-private and private rooms to those common areas. This would not conform to the Green House requirements that all rooms be private, that the private rooms be adjacent to the

⁶ As described in the DEIS, although a Green-House-model facility could be constructed on the West 106th Street site, such a facility would only contain 156 beds, 258 fewer beds (62 percent less) than the Proposed Project, and would also be an inefficient facility that would not be economically viable to operate.

common spaces, or that sight lines between these areas be maintained. In addition, these semiprivate rooms would not be able to provide a window for each resident.

As described in the 2006 CON, the proposed design for a building similar to this alternative would “apply best practices from the ‘Greenhouse’ model and other innovative models.” However, as described above, the West 106th Street site presented physical constraints that limited the application of the architectural elements of the Green House model. For these reasons, the project described in the 2006 CON would not have been able to fully implement the Green House model. Since the 2006 CON, the West 106th Street site has been rezoned, further restricting the size of a nursing-care facility on the site from what was proposed in 2006. Therefore, as described in Chapter 15, while the West 106th Street Redevelopment Alternative could incorporate some of the Green House concepts, it would not be able to implement the Green House site plan and model at that location as currently envisioned.

As described in Chapter 15, while the Proposed Project would require more extensive soil disturbance than the West 106th Street Redevelopment Alternative, it would minimize and avoid the potential for impacts with the implementation of a number of measures, including implementation of a NYSDOH-approved RAP and associated CHASP. While the existing open-status petroleum spill on the Project Site would be cleaned up to the satisfaction of NYSDEC even under the West 106th Street Redevelopment Alternative, this alternative would not result in permanent cleanup and remediation of the subsurface soil condition on the West 97th Street site. The West 106th Street Redevelopment Alternative would also not preclude other as-of-right redevelopment of the Project Site in the future, which would not require the implementation of a NYSDOH-approved RAP or CHASP, including air monitoring.

The Proposed Project would not result in any significant adverse impacts to solid waste or sanitation or air quality. Therefore, the West 106th Street Redevelopment Alternative would not minimize or eliminate any significant adverse impacts in these areas.

While the West 106th Street Redevelopment Alternative would not result in the Proposed Project’s significant adverse traffic impacts at the intersections of West 97th Street and Amsterdam Avenue and West 97th Street and Columbus Avenue, as discussed in Chapter 14, “Mitigation Measures,” traffic improvement measures have been identified for the Proposed Project to address these potential significant adverse traffic impacts. Therefore, the West 106th Street Redevelopment Alternative would not minimize or eliminate any significant adverse traffic impacts as compared to the Proposed Project.

With regard to conflicts during loading, as described in the Response to Comment 13-46, JHL would staff a dock master for all times when the loading dock would be operational to temporarily stop pedestrians on the sidewalk when trucks are backing in or exiting and would only allow the truck to proceed when the truck’s path is clear of pedestrians. JHL expects only smaller, single-unit trucks to use their loading docks, which require less time to enter the loading dock. Based on the number of truck trips anticipated for JHL, it is unlikely that maneuvers for

these trucks would cause significant delays. In addition, construction vehicles are not anticipated to back into the site; trucks should be able to enter and exit the site using forward maneuvers. Therefore, while the West 106th Street Redevelopment Alternative would not result in loading on West 97th Street, it would not minimize or eliminate any conflicts during loading as compared to the Proposed Project.

With regard to pedestrian safety, while the West 106th Street Redevelopment Alternative, as compared to the Proposed Project, would not result in increased vehicular traffic that could result in increasingly unsafe conditions for pedestrians, as described in Chapter 7, “Transportation,” the Proposed Project proposed safety improvements to address conflicts. Further, NYCDOT is reviewing an area-wide safety study developed by Community Board 7 with the aim of reducing accidents involving pedestrians and bicyclists. NYCDOT could implement some or all elements of this study to further improve safety at this location.

With regard to delayed emergency response times, as described in the Response to Comment 19-29, the traffic analysis in the EIS found that, with mitigation, traffic conditions with the Proposed Project would remain similar to conditions anticipated in the No-Build Condition. Therefore, the Proposed Project is not anticipated to impact response times for emergency vehicles. Therefore, the West 106th Street Redevelopment Alternative would not minimize or eliminate any significant adverse impacts on emergency response times as compared to the Proposed Project.

As described in Chapter 15, construction of the West 106th Street Redevelopment Alternative would result in comparable construction activities to those described for the Proposed Project, but the construction would occur in closer proximity to the existing east-adjacent residences and the nursing-care facility relocated west-adjacent to the West 106th Street site. Consequently, the noise level increments at these adjacent noise receptor locations would be greater than those predicted to occur at the adjacent P.S. 163 and residential buildings during construction of the Proposed Project. The buildings adjacent to the West 106th Street site have double-glazed windows and alternate means of ventilation (i.e., air-conditioning), and would consequently experience interior noise levels less than 45 dBA (i.e., the threshold considered acceptable according to *CEQR Technical Manual* criteria) throughout most of the construction period, but would experience interior noise levels up to the mid- to high-50s during the most loud/intense periods of construction, similar to what would be experienced at West 97th Street. Although construction at the West 106th Street site would not be directly adjacent to a public school, it would be adjacent to the nursing-care facility residents temporarily housed in the eastern portion of the facility, and nearby other public schools. Therefore, the West 106th Street Redevelopment Alternative would not be expected to minimize or eliminate any significant adverse noise impacts during construction as compared to the Proposed Project.

With regard to construction safety, while the West 106th Street Redevelopment Alternative would not result in construction adjacent to P.S. 163, construction of the West 106th Street Redevelopment Alternative would result in comparable construction activities to those

described for the Proposed Project. In addition, there are other schools near to the West 106th Street Site, including P.S. 145 at 150 West 105th Street, directly south of the southern end of the site. Therefore, the West 106th Street Redevelopment Alternative would not be expected to minimize or eliminate any construction safety impacts as compared to the Proposed Project.

Comment 21-6: The 2006 CON stated that the redeveloped facility on West 106th Street would be a 408-bed facility based on the Green House model that could be constructed without substantial disruption to patients or a prohibitively lengthy construction schedule. It received a zoning carve-out to allow for a facility of this size. The 2010 modifications to the CON said that the decision to move the site to PWV, at West 100th Street, were solely financial and logistical — and not related to JHL’s inability to develop a Green-House-model facility on West 106th Street. The analysis of the West 106th Street Redevelopment Alternative in the DEIS contradicts the previous CONs.

Response 21-6: As described in Response 21-5, above, under the West 106th Street Redevelopment Alternative, the new nursing-care facility would be developed on the western portion of the site, and under the R8A and R8B zoning for the site, which would result in a 10-story, approximately 325,000-gsf building. This building would accommodate a total of 303 beds — 111 fewer beds than the 414-bed Proposed Project, and 105 fewer beds than the 408-bed facility described in the 2006 CON, which would not have complied with the new R8A and R8B zoning.

As described in Chapter 15, “Alternatives,” of the FEIS, construction of the West 106th Street Redevelopment Alternative would involve first reducing the number of nursing care residents to 328 and vacating the western portion of the existing facility. Construction would then proceed with the demolition of the western portion of the existing facility (approximately 6 to 8 months) and the construction of the new nursing-care facility in its place (approximately 24 to 30 months). Upon completion of the new nursing-care facility, residents would be relocated to the new facility. Construction of the West 106th Street Redevelopment Alternative would result in comparable construction activities to those described for the Proposed Project, except that under the West 106th Street Redevelopment Alternative, residents of the nursing-care facility would be located immediately adjacent to ongoing construction activities while the new nursing-care facility is completed, resulting in significant disruption to the nursing-care facility’s operations as compared with the Proposed Project. Although construction at the West 106th Street site would not be directly adjacent to a public school, it would be adjacent to these nursing-care facility residents and nearby other public schools.

The construction estimates for the West 106th Street Redevelopment Alternative in the DEIS were developed using the same detailed set of assumptions that were used to develop the Proposed Project’s construction schedule for *SEQRA* purposes. These assumptions (e.g., site logistics constraints, etc.) are far more refined and detailed than the estimate used for the purpose of the 2006 CON, which had not yet been subjected to an environmental review, resulting in

differences in the construction duration estimates. In addition, since the issuance of the 2006 CON, there have been changes in New York City construction regulations (e.g., site safety, equipment operation, etc.), which would affect the construction duration estimates for the West 106th Street Redevelopment Alternative as reflected in the DEIS.

The 2010 modifications to the CON cited financial reasons for moving the facility to the site at West 100th Street, but also described that this site would have advantages over the West 106th Street site, such as eliminating the disruption to residents and staff that would result from construction at the site of the existing facility, and allowing for a more-efficiently-designed facility.

As noted in Chapter 15, the West 106th Street Redevelopment Alternative described in the DEIS is not consistent with the current goals and objectives of JHL. The analysis of the West 106th Street Redevelopment Alternative in the DEIS does not contradict the previous CONs; instead it describes the best program that could be envisioned for the site under the current R8A and R8B zoning, which was not in place when the previous CONs were submitted, and reflects the current thinking and experience of JHL in developing an appropriate model of care for the twenty-first century.

Comment 21-7: The West 106th Street Redevelopment Alternative does not consider the fact that JHL could request a zoning variance in order to redevelop the site with a larger facility.

Response 21-7: The West 106th Street Redevelopment Alternative considered in Chapter 15 of the DEIS is defined according to zoning proposed for the site at the time of the publication of the DEIS. Since the publication of the DEIS, this rezoning application was approved, rezoning the site from a R7-2 General Residence District to a R8A General Residence District along West 106th Street, and a R8B General Residence District along West 105th Street. The FEIS has been updated to reflect the new zoning, and the West 106th Street Redevelopment Alternative assumes redevelopment of the extant site under the recently adopted R8A and R8B zoning.

Any further discretionary action related to the site would be subject to environmental review and any project proposed under such action would require a separate CON. Such a project would therefore not result in a viable alternative that would meet the goals and objectives of the Proposed Project, which already has obtained a CON and is seeking approval for construction of the Proposed Project.

Comment 21-8: The 106th Street Alternative would house many fewer residents only because the plans devote the bulk of the space to residential housing.

Response 21-8: As described in Chapter 15 of the DEIS, “Alternatives,” the West 106th Street Redevelopment Alternative assumes that the western portion of the site would be sold to a developer for construction of a new residential development that would enable the applicant to

raise the capital necessary to support the redevelopment of the JHL facility under this alternative. That alternative would not be financially feasible without the sale of the western portion of the site.

Miscellaneous

Comment 22-1: If a child is hurt or if the school's test scores go down, we will enact a class action lawsuit.

Response 22-1: Comment noted.

Comment 22-2: Every resident of PWV and parent and teacher at P.S. 163 is outraged by the project.

Response 22-2: Comment noted.

Comment 22-3: The only reason to build the Proposed Project on the Project Site is to allow the Chetrit Group to build a residential building on West 106th Street and to financially benefit JHL from the sale of the property.

Response 22-3: JHL is a not-for-profit, elder-care system. JHL has identified the Project Site in coordination with NYSDOH. The Project Site would enable JHL to continue serving the residents in the community and in the borough in a new, state-of-the-art facility, and would allow JHL to build the Proposed Project according to the Green House model, an innovative model of long-term care. The Proposed Project would be the first use of the Green House model in an urban setting to be developed in New York City and New York State, and one of the first nationwide. In addition, building on West 97th Street would allow JHL to rebuild on a site away from the current facility, eliminating disruption to nursing home residents from construction.

Comment 22-4: This project is another example of greed and speculation destroying neighborhoods and the quality of life in New York City.

Response 22-4: JHL is a not-for-profit organization.

Comment 22-5: The Proposed Project should not be built on the West 97th Street site.

Response 22-5: As described in Chapter 2, "Land Use, Zoning, and Public Policy" and in Response 7 above, the Proposed Project can be constructed as of right and would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution*. In addition, the Proposed Project would comply with Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution*, which requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, CPC must certify to NYCDOB that none of the findings set

forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. The CPC certification was approved on March 26, 2012.

Support

Comment 23-1: 97th Street would be the ideal site for The Living Center of Manhattan, which will provide elders with an environment that supports increased independence, individual choice and autonomy.

The Proposed Project will replace the current aging facility and create a better, more meaningful place for those who work there.

JHL will make every effort possible to construct this building in the safest and most responsible manner possible for staff, patients, residents, and everyone in the community.

The introduction of the Green House model nursing home to New York City is critical.

Services & Advocacy for GLBT Elders (“SAGE”) has partnered with JHL in support of the creation of an LGBT neighborhood in the proposed Green House facility — the first such unit in the country and a monumental step forward in achieving cultural competency for our constituents. JHL has taken the additional step of guaranteeing that all of their staff is trained in LGBT cultural competence, ensuring that at all levels of care, older adults are allowed to age authentically, and with dignity.

By creating subunits for kosher or LGBT residents, the new facility will be able to increase the comfort level of the residents, and is the very model of religious and sexual preference accommodation that the laws envision.

Tishman Construction understands the complexity of vertical construction on a constrained site in a dense urban area with active street life and close neighbors, including schools and residences. Tishman understands the community’s concerns and will be responsive and inform the community. We are rigorous in our enforcement of safety procedures to protect the public and we shouldn’t have any incidents where something falls or drops. In the unfortunate event that something does fall, our cocoon system will make sure that it is never external to the site. On the west side of the building, facing the school, we will use a hard enclosure as an added precaution, while the other 3 sides will have netting.

NYU Langone Medical Center regularly refers many of our patients to Jewish Home as part of our post-acute continuum of care, and this Green House model will have a direct benefit to our patients and the community.

A core tenet of The Green House Project is that facilities be built in context with both the neighborhood and the cultural expectation of “home.” The plan on West 97th Street creates a home for elders similar to the multi-story apartments that many have lived in for years.

Jewish Home’s plan is consistent with the Green House philosophy – it promotes dignity, independence and a meaningful life for those who live and work in the homes.

Jewish Home is pioneering the next wave of Green House homes, working in an urban, highly unionized environment.

My congregants have gained so much from their visits to the Jewish Home Lifecare. It is a mutually-beneficial relationship which I hope can continue for many years.

The new facility would permit Kosher dining for residents — a feature sadly lacking from the current facility, and a matter of great concern to neighborhood residents.

The Proposed Project would be a state-of-the-art facility, which will benefit the Upper West Side, provide jobs for residents, and make it easier for families to visit relatives who are in the home.

This new building is also important as JHL and other long term care institutions adapt to new service requirements consistent with managed care and the Delivery System Reform Incentive Payment waiver.

Response 23-1: Comments noted.

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FINAL ENVIRONMENTAL IMPACT STATEMENT

for the

Jewish Home Lifecare, Manhattan Replacement Nursing Facility Project

**North side of West 97th Street midblock between Columbus Avenue and
Amsterdam Avenue
Borough of Manhattan, New York County, New York**

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APPENDICES

November 2014

FINAL ENVIRONMENTAL IMPACT STATEMENT

for the

Jewish Home Lifecare, Manhattan Replacement Nursing Facility Project

APPENDICES

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November 2014

¹ This appendix is new to the FEIS.

**NEW YORK STATE DEPARTMENT OF HEALTH
STATE ENVIRONMENTAL QUALITY REVIEW**

**APPENDIX A TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT**

for the

**Jewish Home Lifecare, Manhattan
*Replacement Nursing Facility Project***

CITY PLANNING COMMISSION

March 26, 2012/Calendar No. 1

N120043ZCM

IN THE MATTER OF an application, dated August 18, 2011 and revised January 12, 2012, for a certification pursuant to Section 22-42 of the New York City Zoning Resolution with respect to a skilled nursing facility to be located on West 97th Street between Columbus and Amsterdam Avenues (Block 1852, Lot 5), within Community Board 7, Manhattan .

WHEREAS, Jewish Home Lifecare seeks a certification by the City Planning Commission to the Department of Buildings pursuant to Section 22-42 of the Zoning Resolution of the City of New York that none of the findings which would require a special permit pursuant to Section 74-90 of the Z.R. apply in Community District 7 in the Borough of Manhattan, in connection with the development of a skilled nursing facility to be located on a site on the north side of West 97th Street between Columbus and Amsterdam Avenues (Block 1852, lot 5) (the “Site”) ; and

WHEREAS, Section 22-42 of the Z.R. was enacted in 1973 in order to address a “ massive expansion” in the construction of nursing homes and other residential health care facilities in certain neighborhoods, with overconcentration of such facilities having the potential to create problems of parking and traffic congestion, a heavy demand for services and facilities such as medical and hospital care, a scarcity of available land for general community purposes, and a disruption of the land use balance in the affected communities (See CP-22490, dated December 3, 1973); and

WHEREAS, in response to the potential problems caused by the proliferation of nursing homes at that time, Section 22-42 was enacted to provide that, for any nursing home or health-related facility located within a residence district or any enlargement, extension, or change in use thereof, the City Planning Commission must certify that none of the following conditions exists: (a) the ratio between the number of beds for such uses in existence, under construction or approved toward construction by the appropriate Federal or State governmental agency, to the population of the Community District compared to such ratio for other Community Districts shows a relative concentration of facilities covered in this Section in the affected district; or (b) a scarcity of land for general community purposes exists; or (c) the incidence of construction of facilities for the last three years warrants review over these facilities because they threaten to disrupt the land use balance in the community, and, if one of these conditions exists, to provide further that a Special Permit is required for the nursing home facility pursuant to Section 74-90 of the Z.R.; and

WHEREAS, the Site is located in a Residence District (R7-2) and development of a new skilled nursing facility at this location is subject to review under Section 22-42; and

WHEREAS, Jewish Home Lifecare currently operates a 514-bed skilled nursing facility at a location on West 106th Street between Columbus and Amsterdam Avenues and seeks to relocate its

operations to the Site in a new, state-of-the-art facility with up to 414 beds (the “ New Building”) , with operations at the current location to cease upon completion of the New Building, such that there will be no increase in the number of nursing homes in Community Board 7, Manhattan; and

WHEREAS, in addition to the current Jewish Home Lifecare facility on West 106th Street, there is only one other nursing home facility in Community Board 7, the Kateri Residence at 150 Riverside Drive; and

WHEREAS, for purposes of finding (a), the absence of a relative concentration of residential health care facilities in Community Board 7 resulting from these two existing facilities is evidenced by data maintained by the Department of City Planning which demonstrates: (a) that Community District 7 contains 1,034 beds in nursing homes and residential care facilities to serve a population of 207,700, resulting in a ratio of 5.0 beds per 1,000 residents, which is below the city-wide average of 5.7 beds per 1,000 residents, and (b) that since the new facility will contain approximately 100 fewer beds than the existing campus, the ratio of beds per 1,000 residents in Community Board 7 will as a result of the decommissioning of the current facility be reduced to approximately 4.5, further below the citywide average; and

WHEREAS, other than the instant application, there have been no applications submitted to the Commission pursuant to Section 22-42 for facilities in Community Board 7, Manhattan, since January, 2002 and no new nursing homes or residential health care facilities have been constructed in Community Board 7 during the past three years ; and

WHEREAS, for purposes of finding (c), there is therefore no incidence of construction of residential health care facilities which warrants review pursuant to special permit because they threaten to disrupt the land use balance in the community; and

WHEREAS, in its application, Jewish Home Lifecare states that the conditions under Finding (b) of Section 22-42 (“... a scarcity of land for general community purposes exists...”) do not exist on the basis that, in the absence of a competition for land between nursing homes and other community uses within Community Board 7, the underlying premise for this finding is not present; and

WHEREAS, Jewish Home Lifecare further states in its application that there is no general scarcity of land available for community purposes in Community Board 7 since, for purposes of Section 22-42, land available for community purposes may consist of a new building on a vacant site or an underdeveloped parcel, as well as the purchase or lease of existing buildings or portions of existing buildings, and , with respect to vacant parcels, cites to data showing that as of June, 2011, Community District 7 contained 1.5 million square feet of vacant land (a significant portion of which it acknowledges is associated with open space and streets in the Riverside South/Center Large Scale Development) , and with respect to underdeveloped parcels cites to data showing that as of such date Community District 7 had 524,000 sf of parking facilities; and

WHEREAS, Community Board 7, by Resolution dated February 7, 2012, stated that in its view the conditions set forth in Findings (a) and (c) of Section 22-42 do not currently exist in

Community District 7, Manhattan, but that there exists a “scarcity of land in this District for general community purposes”, such that a special permit is required for the New Building; and

WHEREAS, by letter, dated February 17, 2012, Community Board 7 highlighted, in respect of its February 7, 2012 Resolution, that of the 1.5 million sf of vacant land in the Community District, 1.25 million sf is located in Riverside South, with 1.170 million sf of this amount attributable to open space and streets, and that only 80,000 sf is available for other uses, and that the applicant’s consequent “reliance on ‘underdeveloped’ parcels whose current structures use less than the total permissible floor area as potential sites [for residential care facilities] further confirms the existence of a scarcity of land” and reflects an admission that “such uses must be shoe-horned into other structures since there is no other place for them to go in our District.”; and

WHEREAS, by letter dated February 28, 2012, Jewish Home Lifecare responded to the February 17, 2012 Community Board 7 letter, reiterating its view that “land for general community purposes” includes “both vacant land and underdeveloped parcels, such as a one story building, or parking lot or garage” and noting that “many community facilities seek to locate within an existing building, since they do not have the ability to obtain financing for new construction, and may have immediate space needs that cannot await the completion of a new building”; and

WHEREAS, by letter dated March 1, 2012, Community Board 7 responded to certain points in Jewish Home Lifecare’s February 28 letter, reiterating its view that streets, parks and sites already slated for development should not be counted towards available vacant land in order to evaluate finding (b) and that JHL had not offered any additional evidence for the absence of a scarcity of land “other than the potential for community groups to share unspecified space, [thereby] reaffirming rather than dispelling the existence of scarcity...”; and

WHEREAS, the Commission has considered the application, the Community Board Resolution, the several letters described above, as well as analysis and data presented to it by Department staff, at the Review Session held on March 26, 2012; and

WHEREAS, the Commission notes that the legislative purpose of Section 22-42, as stated in the Commission’s 1973 Report, was “to regulate the trends toward overconcentration in various areas of the City” (CP-22490, P.2), and that, in view of the absence of any current or anticipated trend of proliferation of nursing homes in Community District 7, Manhattan, as well as the fact that the instant application will not result in an increase in the number of nursing homes in the area, there would appear to be no underlying predicate for a finding there is a scarcity of land in the Community District which warrants special permit review of the New Building; and

WHEREAS, the Commission further believes that in predominantly built-up areas of the City such as Community District 7, the number of vacant sites does not constitute the sole measure of whether there is a scarcity of land for purposes of finding (b) and that doing so would provide an inaccurate assessment of the actual opportunities for community facilities to grow and expand within the area, in that that sole reliance upon the amount of vacant land would almost inevitably lead to a finding of scarcity where none may be found based on a more realistic assessment of such opportunities; and

WHEREAS, the Commission notes that, while the Far Rockaway and other neighborhoods in Queens which experienced the significant increase in the number of nursing homes and other facilities in the 1970's which precipitated the adoption of Section 22-42 had tracts of vacant land at the time, Section 22-42 does not by its terms limit the Commission's consideration to land which is vacant; and

WHEREAS, the Commission therefore believes it appropriate to consider the amount and number of underdeveloped parcels in Community District 7, as well as the number and size of existing buildings which currently house or could house community or public facilities; and

WHEREAS, the Commission also believes that, in determining whether a scarcity exists, it may be useful to assess whether new community facilities have been newly constructed on underdeveloped parcels and have newly occupied space within existing buildings or have expanded within existing buildings in recent years, thereby providing a further indication whether opportunities for the growth and expansion of community facilities exist; and

WHEREAS, the Commission has been advised by Department staff of each of the following with respect to Community Board 7, Manhattan:

a. Vacant Sites: There are 24 vacant lots in Community District 7 with 1.7 acres of lot area. This figure excludes City-owned sites as the Riverside South and Riverside Center developments ;

b. Riverside Center/Riverside South: The unbuilt sites at Riverside South and Riverside Center are approved for 332,000 sf of community facility floor area, of which approximately 110,000 sf will be dedicated for a new school;

c. Parking Facilities: There are 24 lots in Community District 7 with a total of 3.9 acres of lot area classified as in use for parking facilities. This calculation also excludes City-owned sites;

d. Other Soft Sites: There are 64 lots in private ownership in Community District 7 not located in historic districts, and also excluding individual landmarks and houses of worship, that meet the Department's criteria for qualifying as 'soft sites'; that is, sites of at least 5,000 sf built to less than half the FAR allowed pursuant to the underlying Zoning District. The soft sites exclude the parking facilities and vacant sites described in a. and c. above;

e. Existing Buildings: The Department's PLUTO records [11v2] indicate that there are 234 privately owned existing buildings within Community District 7, having floor area of approximately 6,328,599 sf that currently house or could house community or public facilities (based on the following Building Class Codes: Hospitals and Health; Theaters; Store Buildings; Houses of Worship; Asylums & Homes; Office Buildings; Places of Public Assembly; and Education);

f. Existing Public Facilities: The Department's PLUTO records [11v2] indicate that there are 25

publicly owned existing buildings within Community District 7, having floor area of approximately 4,062,813 sf that currently house or could house community or public facilities (based on the following Building Class Codes: Hospitals and Health; Theaters; Store Buildings; Houses of Worship; Asylums & Homes; Office Buildings; Places of Public Assembly; and Education);

g. Existing Campuses: The campuses of Fordham Law School and Lincoln center also provide a significant supply of facility space. The 11 tax lots comprising these campuses provide over 1.5 million sf of facility space today according to PLUTO [11v2];

h. Major Alterations: Since 2000, there have been 13 Major Alteration (Alt 1) permits issued or construction completed under previously issued permits for the purpose of conversion of existing space to community facility use or enlargements of existing buildings for expanded community facility use, for the purpose of schools, community centers, daycare facilities, and medical facilities . In some cases, the alteration or enlargement represents a significant amount of community facility space, such as in the case of the Jewish Community Center on Amsterdam Avenue at W. 76th St; and

i. New Buildings: Since 2000, there have been 3 New Building (NB) permits issued for new community facilities in Community District 7. This figure does not include new construction within institutional campuses, such as recent construction on the Lincoln Center and Fordham University campuses; and

WHEREAS, the Commission believes that the above data and information demonstrates that, in addition to vacant land, there exists underdeveloped property and existing buildings within Community District 7 that is available for the development of new community facilities and the expansion of existing facilities, such that there is no scarcity of land available for such purpose;

NOW THEREFORE, the Commission adopts the following Resolution:

RESOLVED, by the City Planning Commission that, based on the considerations described in this report, as of the date hereof, none of the conditions set forth in Findings (a), (b) or (c) of Section 22-42 of the Zoning Resolution exist in Community Board 7 , Manhattan; and be it further

RESOLVED, that Application N120043ZCM , for a certification pursuant to Section 22-42 of the Zoning Resolution is hereby APPROVED.

AMANDA M. BURDEN, FAICP, Chair

**ANGELA M. BATTAGLIA, RAYANN BESSER, IRWIN G. CANTOR, P.E.,
ALFRED C. CERULLO, III, MARIA M. DEL TORO, RICHARD W. EADDY,
ORLANDO MARIN, SHIRLEY A. MCRAE, Commissioners**

ANNA HAYES LEVIN, Commissioner, Abstained

RESOLUTION

Date: February 7, 2012

Committees of Origin: Steering, Land Use and Health & Human Services

Re: 125 West 97th Street, Jewish Home Lifecare (Columbus-Amsterdam Avenues.)

Application by Jewish Home Lifecare ("JHL") for a certification by the Department of City Planning pursuant to section 22-42 of the Zoning Resolution concerning 125 West 97th Street, Block 1852, Lot 5, Application No. 120043 ZCM.

Full Board Vote: 37 In favor 0 Against 4 Abstentions 0 Present

This resolution is based on the following facts:

Section 22-42 of the Zoning Resolution provides as follows:

*22-42 Certification of Certain Community Facility Uses
R1 R2 R3 R4 R5 R6 R7 R8 R9 R10*

In all #Residence Districts#, for any nursing homes and health-related facilities or #enlargement#, #extension# or change in #use# thereof, the City Planning Commission shall certify to the Department of Buildings, prior to the filing of any plans by the applicant for a building permit for such #use#, that none of the following conditions applies to the Community District within which such #use# or #enlargement#, #extension# or change in such #use# is to be located:

- (a) the ratio between the number of beds for such #uses# in existence, under construction or approved toward construction by the appropriate Federal or State governmental agency, to the population of the Community District compared to such ratio for other Community Districts shows a relative concentration of facilities covered in this Section in the affected district; or*
- (b) a scarcity of land for general community purposes exists; or*
- (c) the incidence of construction of facilities for the last three years warrants review over these facilities because they threaten to disrupt the land use balance in the community.*

If the Commission finds that one or more of the conditions set forth in this Section applies to the Community District within which such #use# or #enlargement#, #extension# or change in #use# is to be located, a special permit pursuant to Section 74-90 shall be required.

The Department of City Planning referred JHL's application under section 22-42 to Community Board 7/Manhattan for comment.

CB7 held a public hearing on this application on January 17, 2012, in the auditorium of PS 163, which is adjacent to the site which is the subject of JHL's application.

THEREFORE, BE IT RESOLVED THAT Community Board 7/Manhattan finds that:

(1) To the best of CB7's knowledge and understanding, the condition identified in subsection (a) of section 22-42 of the Zoning Resolution does not currently exist in Community District 7/Manhattan [*Vote of Combined Committee Members: 19-6-0-0; Vote of Non-Committee Board Members: 1-1-1-0*]; and

(2) The condition identified in subsection (b) of section 22-42 of the Zoning Resolution does exist in Community District 7/Manhattan, in that there is a scarcity of land in this District for general community purposes [*Vote of Combined Committee Members: 15-6-5-0; Vote of Non-Committee Board Members: 4-0-1-0*]; and

(3) To the best of CB7's knowledge and understanding, the condition identified in subsection (c) of section 22-42 of the Zoning Resolution does not currently exist in Community District 7/Manhattan [*Vote of Combined Committee Members: 25-0-1-0; Vote of Non-Committee Board Members: 4-0-1-0*]; and

(4) Therefore a special permit under section 74-90 of the Zoning Resolution is required in connection with this application and project.

**NEW YORK STATE DEPARTMENT OF HEALTH
STATE ENVIRONMENTAL QUALITY REVIEW**

**APPENDIX B TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT**

for the

**Jewish Home Lifecare, Manhattan
*Replacement Nursing Facility Project***



New York State Office of Parks, Recreation and Historic Preservation

Division for Historic Preservation
P.O. Box 189, Waterford, New York 12188-0189
518-237-8643

December 13, 2013

Andrew M. Cuomo
Governor

Rose Harvey
Commissioner

Charles P. Abel
New York State Department of Health
Div. of Health Facility Planning
Corning Tower, Room 1805
Albany, New York 12237

Re: DOH
Jewish Home Lifecare - New Nursing Facility
North side of W. 97th St. between Columbus
and Amsterdam Aves/MANHATTAN, New
York County
13PR02920

Dear Mr. Abel:

Thank you for requesting the comments of the Office of Parks, Recreation and Historic Preservation (OPRHP). We have reviewed the project in accordance with the New York State Historic Preservation Act of 1980 (Section 14.09 of the New York Parks, Recreation and Historic Preservation Law). These comments are those of the Division for Historic Preservation and relate only to Historic/Cultural resources. They do not include potential environmental impacts to New York State Parkland that may be involved in or near your project. Such impacts must be considered as part of the environmental review of the project pursuant to the State Environmental Quality Review Act (New York Environmental Conservation Law Article 8) and its implementing regulations (6 NYCRR Part 617).

Based upon this review, it is the OPRHP's opinion that your project will have No Impact upon cultural resources in or eligible for inclusion in the State and National Register of Historic Places.

If further correspondence is required regarding this project, please be sure to refer to the OPRHP Project Review (PR) number noted above.

Sincerely,

Ruth L. Pierpont
Deputy Commissioner for Historic Preservation

The Historic Preservation Review Process in New York State

In order to insure that historic preservation is carefully considered in publicly-funded or permitted undertakings*, there are laws at each level of government that require projects to be reviewed for their potential impact/effect on historic properties. At the federal level, Section 106 of the National Historic Preservation Act of 1966 (NHPA) directs the review of federally funded, licensed or permitted projects. At the state level, Section 14.09 of the New York State Parks, Recreation and Historic Preservation Law of 1980 performs a comparable function. Local environmental review for municipalities is carried out under the State Environmental Quality Review Act (SEQRA) of 1978.

regulations on line at:

<http://nysparks.state.ny.us> then select HISTORIC PRESERVATION then select Environmental Review

Project review is conducted in two stages. First, the Field Services Bureau assesses affected properties to determine whether or not they are listed or eligible for listing in the New York State or National Registers of Historic Places. If so, it is deemed "historic" and worthy of protection and the second stage of review is undertaken. The project is reviewed to evaluate its impact on the properties significant materials and character. Where adverse effects are identified, alternatives are explored to avoid, or reduce project impacts; where this is unsuccessful, mitigation measures are developed and formal agreement documents are prepared stipulating these measures.

ALL PROJECTS SUBMITTED FOR REVIEW SHOULD INCLUDE THE FOLLOWING MATERIAL(S).

Project Description

Attach a full description of the nature and extent of the work to be undertaken as part of this project. Relevant portions of the project applications or environmental statements may be submitted.

Maps Locating Project

Include a map locating the project in the community. The map must clearly show street and road names surrounding the project area as well as the location of all portions of the project. Appropriate maps include tax maps, Sanborn Insurance maps, and/or USGS quadrangle maps.

Photographs

Photographs may be black and white prints, color prints, or color laser/photo copies; standard (black and white) photocopies are NOT acceptable.

-If the project involves rehabilitation, include photographs of the building(s) involved. Label each exterior view to a site map and label all interior views.

-If the project involves new construction, include photographs of the surrounding area looking out from the project site. Include photographs of any buildings (more than 50 years old) that are located on the project property or on adjoining property.

NOTE: Projects submissions will not be accepted via facsimile or e-mail.

***Undertaking** is defined as an agency's purchase, lease or sale of a property, assistance through grants, loans or guarantees, issuing of licenses, permits or approvals, and work performed pursuant to delegation or mandate.

JEWISH HOME LIFECARE, MANHATTAN REPLACEMENT NURSING FACILITY PROJECT

PROJECT DESCRIPTION

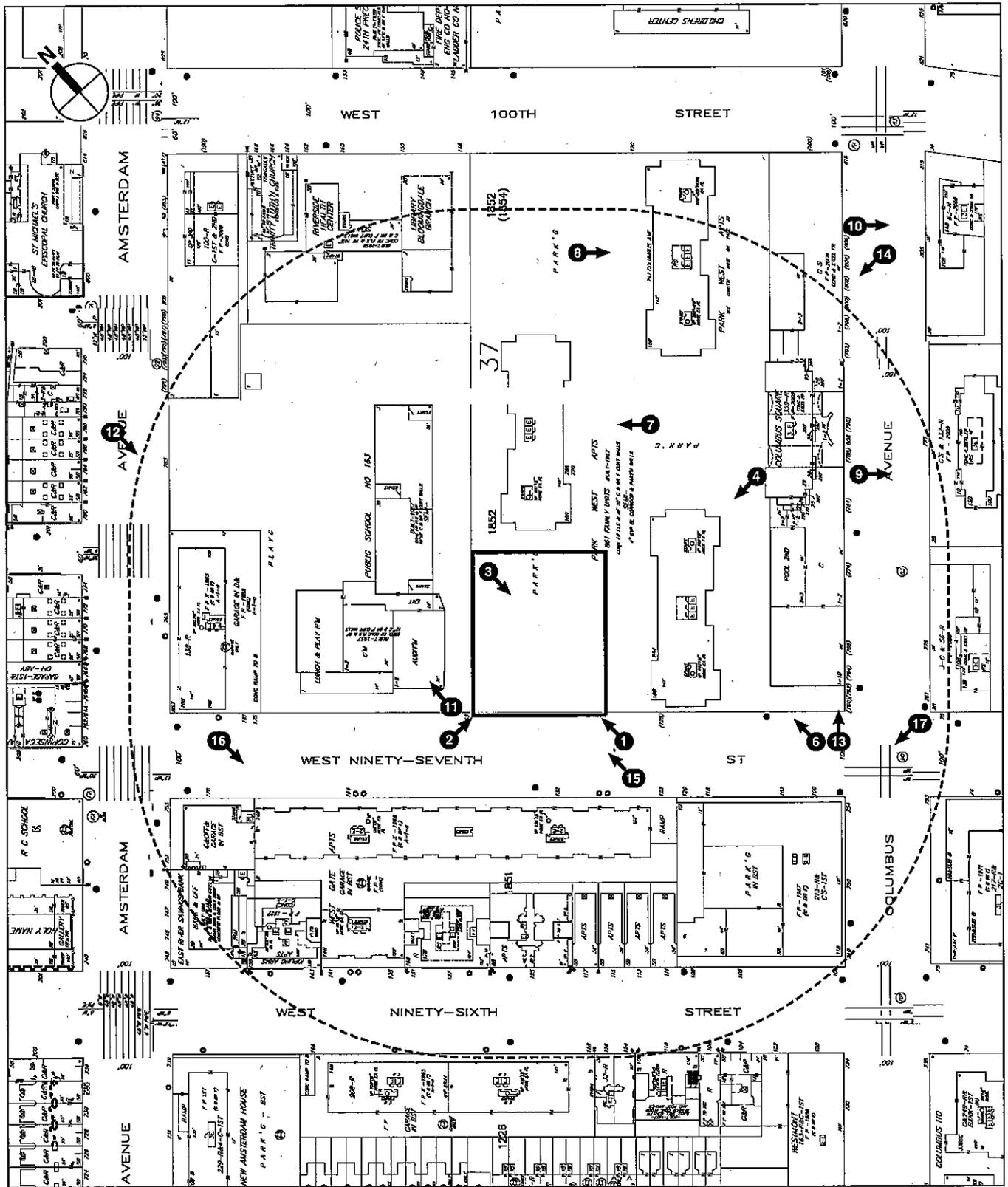
The New York State Department of Health (“NYSDOH”) has received a request from JHL, Manhattan, a member of the Jewish Home Lifecare System, to construct a replacement nursing facility (the “Proposed Project”). For purposes of *State Environmental Quality Review (“SEQR”)*, the Proposed Action would consist of NYSDOH’s approval of a construction application filed pursuant to Section 2802 of the *Public Health Law (“PHL”)* that would consist of JHL, Manhattan’s plan to rebuild its Manhattan Division, which is currently located at 120 West 106th Street in the borough of Manhattan, New York County, New York, at a new location at 125 West 97th Street (the “Project Site”) in Manhattan’s Upper West Side neighborhood¹ (see Figures 1 through 4). The Proposed Project would result in the construction of a replacement facility decertifying 100 beds for a new total reduced bed count of 414.

The Proposed Project would replace the existing, approximately 31,804-square-foot (“sf”), 88-space, surface accessory parking lot on the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building on the Project Site. Users of the existing parking lot would receive alternative nearby parking. The proposed building would have three access areas: (1) a public pedestrian entrance on West 97th Street with access to the reception, main lobby, and resident and family areas, for residents, visitors, staff, and the general public; (2) a public vehicular entrance on the north side of the building to the same areas via a covered, semi-circular driveway for patient drop-off and pick-up, including ambulette and taxi access, utilizing the existing driveway along the eastern end of the Project Site for access from West 97th Street and West 100th Street; and (3) loading and service access on West 97th Street. The ground-floor level would include an approximately 8,700-gsf landscaped area along the west side of the project site for JHL, Manhattan residents, visitors, and employees and Park West Village residents, of which about 1,850 gsf would be covered by the building above.

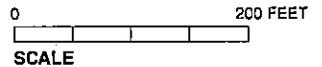
The Proposed Project would include 414 beds, with 264 long-term-care beds located on the 9th floor through the 19th floor. Each floor would house 24 beds which include two “Green House” homes, complete with living and dining areas, a kitchen, private bedrooms and bathrooms with showers, and staff support areas. Another 150 subacute (short-term rehabilitation) beds would be located on the 4th floor through the 8th floor, along with community dining and decentralized therapy and activity space. The remaining floors would contain shared common areas, administrative offices, and service and support areas. The building would have one cellar level and one mechanical story, and would include an approximately 1,950-gsf rooftop garden for JHL, Manhattan residents and their visitors. The proposed building would be up to approximately 280 feet in height. The new facility would decertify 100 beds from the current complement of 514 beds.

Construction of the Proposed Project is expected to begin in 2014 would last approximately 30 months. It is expected that construction would be completed in a single phase, and that occupants

¹ NYSDOH Certificate of Need (“CON”) Project #121075 C.

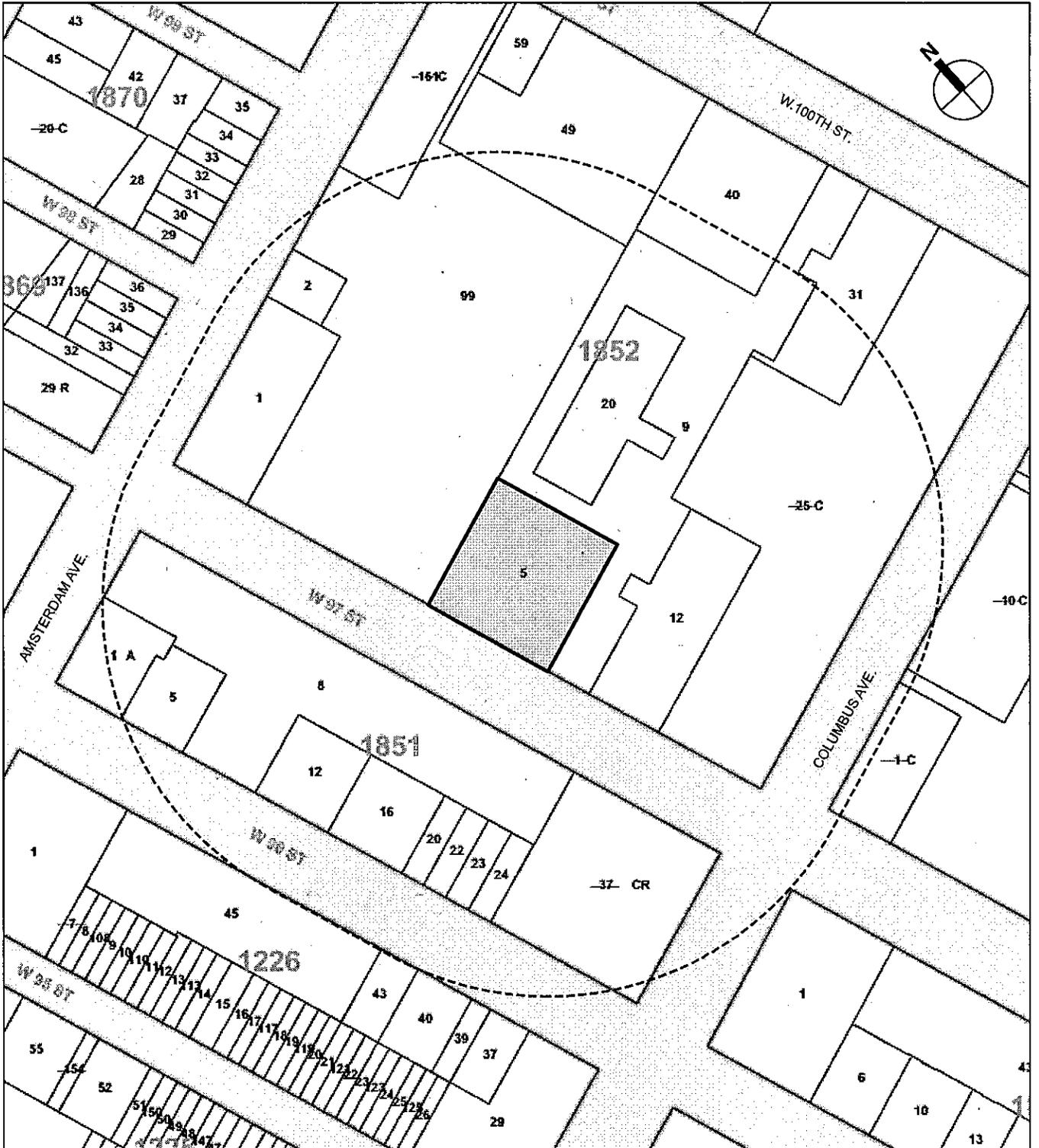


-  Project Site
-  Study Area Boundary (400-Foot Perimeter)
-  Photograph View Direction and Reference Number

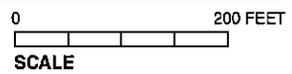


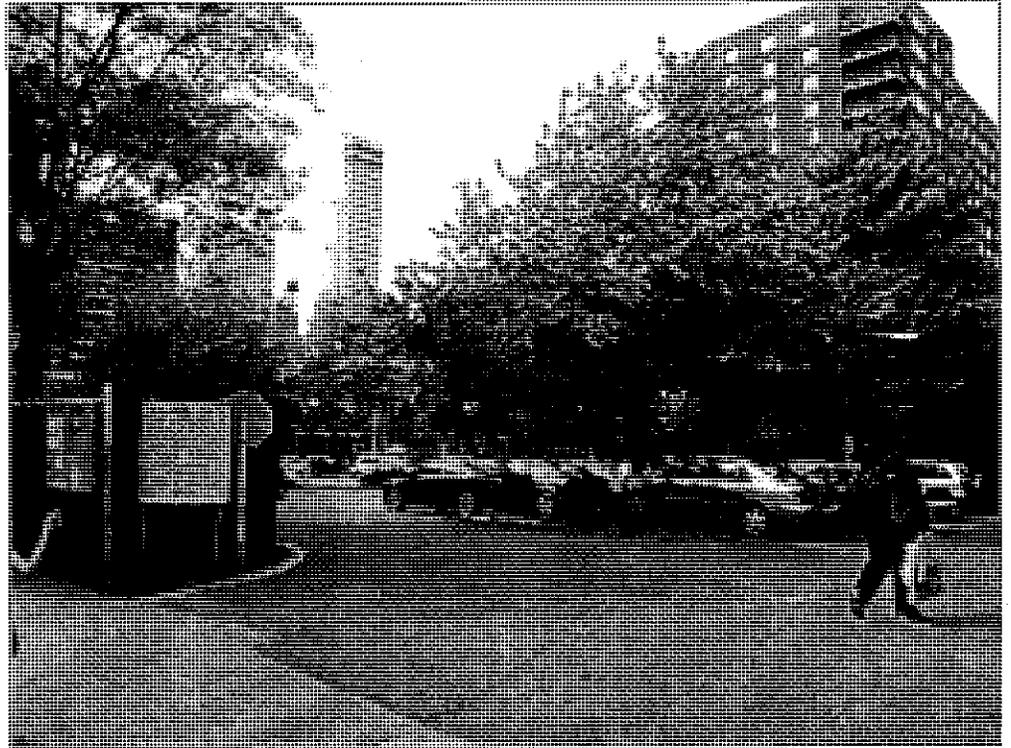
Sanborn Map and Photo Locations
Figure 1

6.3.13



-  Project Site
-  Study Area Boundary (400-Foot Perimeter)
- 1851** Block Number
- 55 Lot Number





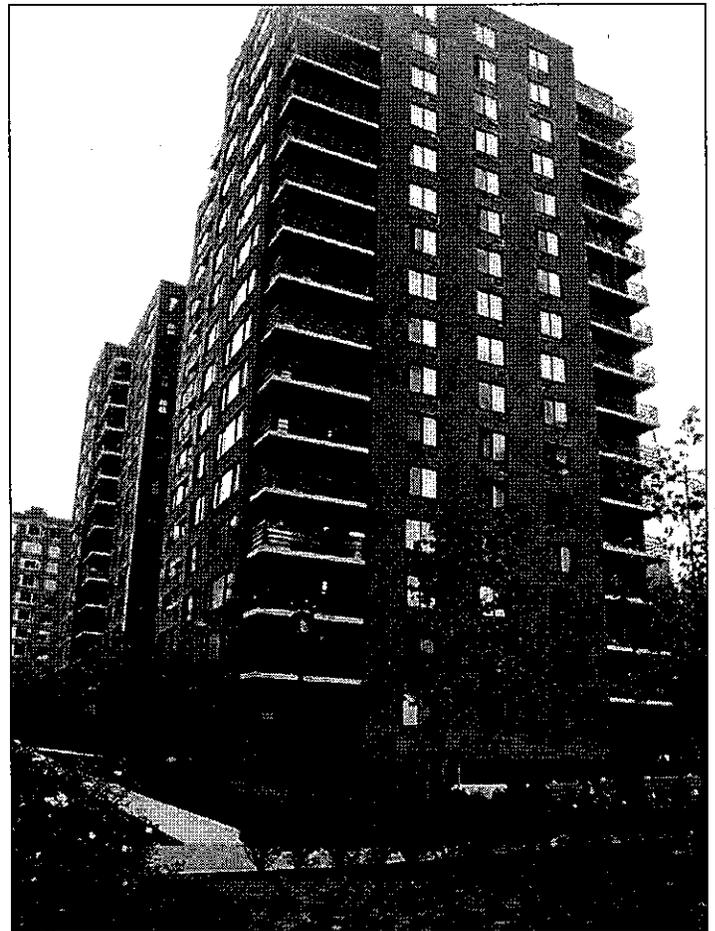
View looking northwest from West 97th Street 1



View looking northeast from West 97th Street 2



View looking southeast from the northwest corner of the project site 3



Park West Village, view southwest to building directly east of project site 4

would move into the new facility over the course of approximately 4 to 10 months. Therefore, for the purposes of this assessment, a 2018 analysis year is assumed.

NYSDOH, as the only state agency with a discretionary action, will serve as the lead agency for the environmental review. An Environmental Impact Statement ("EIS") will be prepared for the Proposed Project, which is a Type I action under *SEQRA* as specifically designated by 6 *New York Code, Rules, and Regulations* ("N.Y.C.R.R.") Part 617.4(b)(6)(v) and 10 *N.Y.C.R.R.* Part 97.14(b)(1)(v).

PROJECT SITE

The Project Site is Block 1852, Lot 5 located at 125 West 97th Street in Manhattan, New York. The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west. The site is currently occupied by an 88-space surface parking lot that is used by the tenants of the neighboring Park West Village residential development.

PROPOSED ACTION

The Proposed Project requires NYSDOH approval of a construction application filed pursuant to Section 2802 of the *PHL*. This is a discretionary action that requires review under the *State Environmental Quality Review Act* ("*SEQRA*"). The environmental review will be undertaken pursuant to *SEQRA*, which is codified at Article 8 of the Environmental Conservation Law ("*ECL*"), and its implementing regulations, promulgated at Part 617 of Title 6 of the *N.Y.C.R.R.* In addition, NYSDOH has promulgated its own implementing regulations at 10 *N.Y.C.R.R.* Part 97. Collectively these provisions of law and regulation set forth the requirements for the *SEQRA* process relevant to the Proposed Project. As set forth in correspondence from NYSDOH to JHL, Manhattan dated May 6, 2013, the 2012 *City Environmental Quality Review* ("*CEQR*") *Technical Manual* will generally serve as a guide with respect to environmental analysis methodologies and impact criteria for evaluating the effects of the Proposed Project, unless NYSDOH determines otherwise. There are no other discretionary actions associated with the Proposed Project.

The Proposed Project will also be reviewed in conformance with the *New York State Historic Preservation Act of 1980* ("*SHPA*"), especially the implementing regulations of Section 14.09 of the *Parks, Recreation and Historic Preservation Law* ("*PRHPL*"). Additionally, the Proposed Project will be reviewed in conformance with the *State Smart Growth Infrastructure Policy Act* ("*SSGPIPA*") of 2010. The compatibility of the Proposed Project with the ten criteria of the *SSGPIPA* will be detailed.

OTHER APPROVALS

A New York City Planning Commission ("*CPC*") certification pursuant to Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution of the City of New York* was issued on March 26, 2012 (see Appendix A). Section 22-42 of the *Zoning Resolution* requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the *CPC* must certify to the New York City Department of Buildings ("*NYCDOB*") that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. If any of the findings are found to exist, a special permit pursuant to Section 74-90 of the

Zoning Resolution is required for the development, extension or enlargement or change of use. The findings that would trigger a special permit are:

1. That the ratio between the number of existing and approved beds for nursing homes compared to the population of the Community District is relatively high compared to other Community Districts.
2. There is a scarcity of land for general community purposes within the Community District.
3. The incidence of nursing home construction in the past three years warrants review.

The CPC determined that none of these findings exist in Community District 7 and issued the certification.

A foundation permit was obtained from NYCDOB.

NO ACTION SCENARIO

Absent the Proposed Action, the Project Site would remain in its current state and continue to function as a parking area. JHL, Manhattan would maintain its existing 514 beds in three distinct buildings on the West 106th Street campus. The existing facilities would continue to operate inefficiently, housed in outdated buildings with a physical plant in need of major infrastructure replacement.

JEWISH HOME LIFECARE, MANHATTAN REPLACEMENT NURSING FACILITY PROJECT

PROJECT SITE AND ADJACENT PROPERTIES

PROJECT SITE

The Project Site is located at 125 West 97th Street in Manhattan, Block 1852, Lot 5. The Project Site is located on the southern portion of the superblock bounded by West 100th Street to the north, West 97th Street to the south, Columbus Avenue to the east, and Amsterdam Avenue to the west. The site is currently occupied by an 88-space parking lot that is used by tenants of the neighboring Park West Village residential development (see Figures 3 and 4, Views 1-3).

Development History of the Project Site¹

The Project Site is located in an area that was formerly occupied by all or portions of at least 19 historic lots as well as a portion of the former streetbed of West 98th Street. Viele's 1865 map of Manhattan's original topography suggests that the block on which the Project Site was situated was covered with hills along its western end and marsh-bordered streams along its eastern side.

James Randel's circa 1818 farm map of Manhattan, one of the most detailed and accurate maps produced in the early 19th century, identifies the Project Site as vacant land on the estate of James Striker. A property line which separated the Striker farm from the adjacent estate of William A. Davis was located immediately to the east of the Project Site. The Randel map appears to depict a fence along that property line in the vicinity of the Project Site. Four structures, three adjacent and one on the top of the small hill, were located at the eastern end of the block on the Davis property, outside the Project Site. On the Striker property, two small adjacent structures were located near what would later become the southeast corner of Amsterdam (Tenth) Avenue and East 97th Street. These structures are also depicted on the less-detailed 1811 Bridges map.

The 1836 Colton map also depicts the Project Site as vacant and does not indicate the presence of the nearby structures that were seen on previous maps. The 1852 Dripps map of northern Manhattan also depicts the Project Site as vacant land, but also shows that the circa 1842 Croton Aqueduct had been installed on the former Davis farm to the east of the Project Site, parallel to Columbus (Ninth) Avenue.

¹ Sources: Bridges, William

1811 *Map of the city of New York and island of Manhattan, as laid out by the commissioners appointed by the legislature, April 3d, 1807.* New York: unknown.

Bromley, G.W. and Company

1879 *Atlas of the City of New York, Complete in One Volume.* New York: George W. Bromley and E. Robinson.

1891 *Atlas of the City of New York, Manhattan Island, From Actual Surveys and Official Plans.* Philadelphia: G.W. Bromley & Co.

Colton, J.H.

1836 *Topographical Map of the City and County of New York and the Adjacent Country.* New York: J.H. Colton and Co.

Dripps, Matthew

1852 *Map of the City of New York Extending Northward to Fiftieth St Surveyed and Drawn by John F. Harrison.* New York: M. Dripps.

1867 *Plan of New York City from the Battery to Spuyten Duyvil Creek.* New York: Matthew Dripps.

Randel, John

1819-20 "The Randel Farm Map." Available online at: http://www.mbpo.org/irce_details.asp?id=371.

Robinson, E. and R.H. Pidgeon

1885 *Atlas of the City of New York, 1883-1888.* New York: E. Robinson

Viele, Egbert L.

1865 *Sanitary & Topographical Map of the City and Island of New York.* New York: Ferd. Mayer & Co.

JHL Manhattan Replacement Nursing Facility Project

Subsequent atlases published by Dripps in 1867, Bromley in 1879, and Robinson in 1885 all depict the Project Site as vacant. Bromley's 1891 atlas is the first to depict development on nearly all of the lots, as well as water and sewer lines in the adjacent streets. Therefore, it appears that the Project Site was not developed for residential use until the late 19th century, after public utilities were available in the area, and it is unlikely that domestic shaft features (e.g., cisterns, privies, and wells) would have been located on the Project Site.

ADJACENT PROPERTIES

Approximately 50 feet north and 18 feet east of the Project Site, respectively, are two of the seven buildings comprising the **Park West Village** apartment complex. Three of the seven buildings are located on the project block; the remaining four are on the block bounded by West 97th Street, West 100th Street, Central Park West and Columbus Avenue. The Park West Village complex was developed by Webb & Knapp, Inc. and completed in 1958-61. The development was a slum clearance project originally known as Manhattantown that was proposed by Robert Moses (serving as New York City Construction Coordinator and chairman of the Committee on Slum Clearance at the time) in 1951. The site, the West Park Urban Renewal Area, was acquired in 1952 under Title I of the 1949 Federal Housing Act. Slated to be developed by Jack Ferman and Seymour Milstein with S. J. Kessler & Sons as the architects, Manhattantown was originally designed with 17 tower-in-the-park structures.¹ The project became the subject of substantial controversy with corruption charges and opponents questioning the benefits of the urban renewal to the residents on the site. The corruption charges resulted in the new development team of Webb & Knapp and Alcoa (Aluminum Company of America).² The project, as built, was redesigned with a different plan and fewer buildings.

As built, Park West Village included seven apartment buildings of 16 to 19 stories that are free-standing structures, roughly rectangular in plan, with red brick curtain walls. The end portions of each building extend outward slightly and have balconies at each corner. The buildings have no setbacks and few decorative elements (see Figures 4-6, Views 4-8). The development also included landscaped grounds and

¹ *New York 1960* (Robert A. M. Stern, Thomas Mellins, David Fishman, 1995) indicates the design as having 17 buildings (p. 726). *A History of Housing in New York City* (Richard Plunz, 1990) states there were to have been 16 buildings (p. 282).

² Skidmore Owings & Merrill (SOM) is listed as the architect of Park West Village in *New York 1960, A History of Housing in New York City* and by the Park West Village Tenants' Association (<http://www.pwvta.org/PWVpast/PWVpast.htm>). *The New York Times* ("Park West Nears Half-Way Stage," September 28, 1958, p. R1) and the *AIA Guide to New York City* (Norval White and Elliot Willensky, Fifth Edition, 2010, p. 402) indicate Park West Village was designed by S.J. Kessler & Sons. According to a September 1959 article, "The Future of Title 1" in *Architectural Forum*, (v. 111, p. 194), at that time SOM had served for nine years as an outside consultant and as the "coordinating architects" to the Committee on Slum Clearance, and Title 1 projects also required a consultant contract with a housing architect, with most of the work having gone to S. J. Kessler & Sons. An August 1959 article in *Architectural Forum*, "New York's Title 1 Controversy Spotlights Architect Kessler—A Combination of Know-how and Know-who" (v.111, pp. 13-14, 16) indicates that SOM, serving as the Committee on Slum Clearance's coordinating architects for all Title 1 projects, did much of the preliminary planning for Title 1 projects but did not design any housing projects. The article further states that while Melvin E. Kessler, an investor in Manhattantown, and other private parties also involved in Manhattantown were barred by Mayor Wagner from future participation in Title 1, Kessler was the architect for the Manhattantown project and his design is still being used although with Webb & Knapp, Inc. as the sponsor. The City of New York Committee on Slum Clearance's *Revision in the Approved Redevelopment Plan, West Park, UR N.Y. 4-9*, dated June 3, 1959, includes correspondence from the Committee on Slum Clearance that identifies SOM as the "coordinating architects" with S. J. Kessler & Sons as the "sponsor's architects."



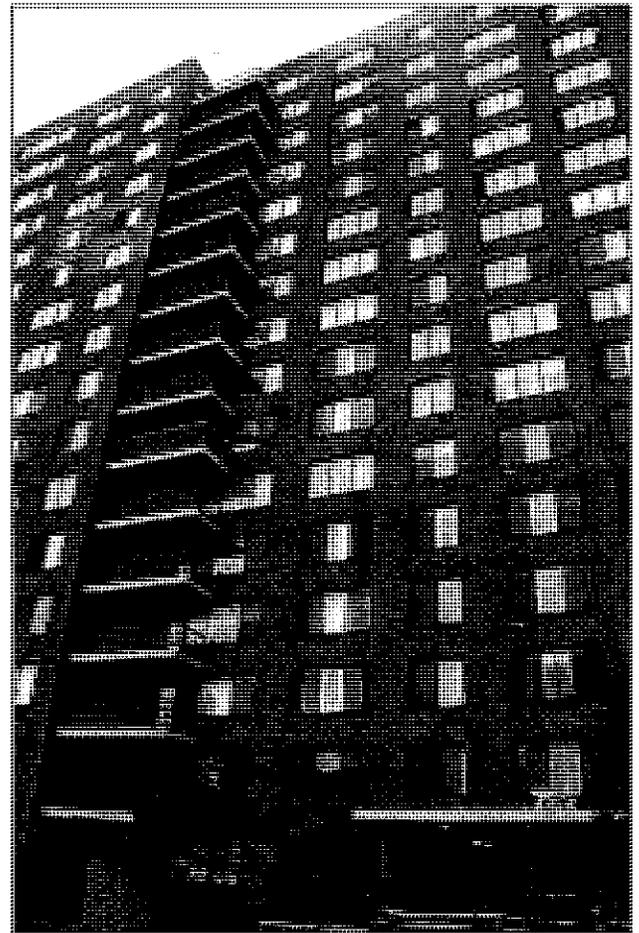
View looking northwest across Columbus Avenue from within Park West Village. The one-story commercial building and a landscaped area formerly at the southwest corner of Columbus Avenue and West 100th Street are visible. These have been replaced by new buildings constructed in 2009 (Source: Robert A. M. Stern, Thomas Mellins, David Fishman, New York 1960, The Monacelli Press: 1995, p. 727) **5**



Park West Village, including new development at the corner of Columbus Avenue and West 97th Street, looking northwest along West 97th Street **6**



View west to the Park West Village building located north of the project site 7



View east of the Park West Village building at 792 Columbus Avenue (on the south side of West 100th Street) 8

surface parking lots and one-story retail structures on Amsterdam Avenue and the west side of Columbus Avenue (see View 5 of Figure 5). A school (P.S. 163 on West 97th Street, see discussion below) was also built in 1956-57 on the urban renewal site. Also built on the urban renewal site in 1960 by the City, separate from Park West Village, were a health center and library on West 100th Street, which in addition to a firehouse and police station on the north side of the street, were designed to serve the Park West Village and Douglass Houses residents.¹ The existing Trinity Lutheran Church of Manhattan at 164 West 100th Street (built in 1908) was retained on the site.

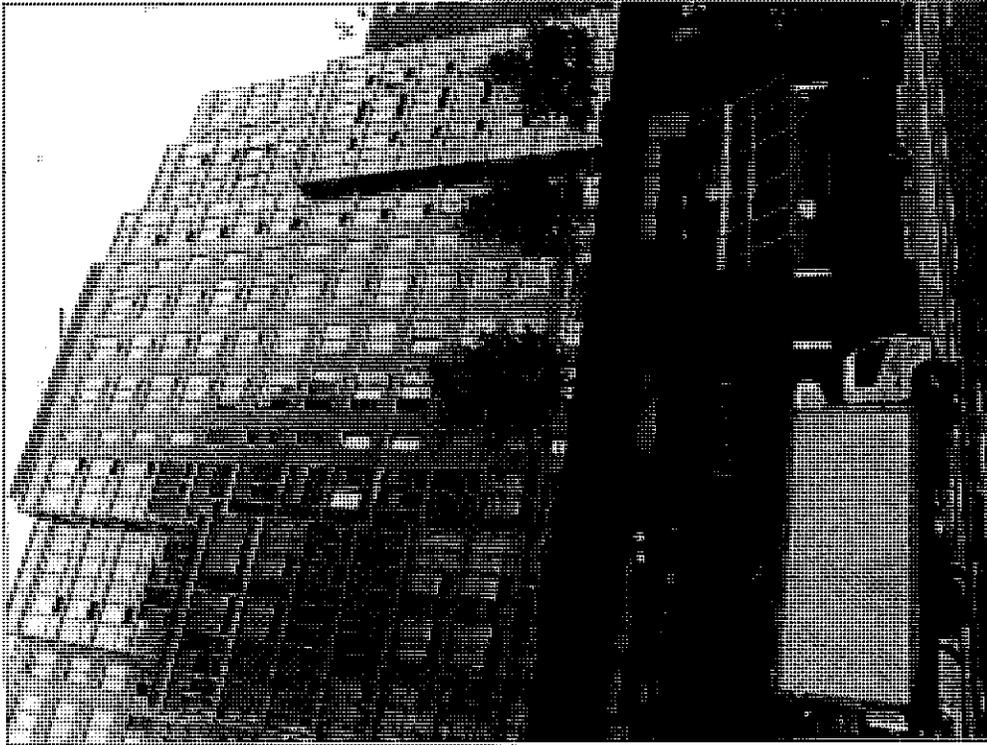
The original design of Park West Village and the urban renewal area redevelopment plan have been substantially altered since 1961. The original casement windows on the Park West Village apartment buildings have been replaced with sliding windows, and the entrances to the buildings also appear to have been modernized, including the provision of ADA access ramps (see Figure 6, View 8). 14- and 15-story buildings have been constructed at the southwest and northwest corners of the urban renewal site along Amsterdam Avenue in 1966 and 2009. The building at the northwest corner replaced a one-story commercial building. The building at the southwest corner, the Westview Apartments at 765 Amsterdam Avenue, was built on a site originally slated for commercial development under the original 1952 redevelopment plan for the urban renewal area, pursuant to a 1964 revision to the plan. The West Park Urban Renewal Plan has since expired.

In 2007-2009, the east and west blockfronts of Columbus Avenue between West 97th Street and West 100th Street were fully rebuilt with new residential buildings. These buildings were designed by Costas Kondylis & Partners, LLP and range in height from 12 to 29 stories, are set on one and two-story bases and have primarily glazed curtain wall facades. The new buildings on the east side of Columbus Avenue, which are up to 15 stories in height, replaced surface tennis courts that spanned between West 97th and 100th Streets and had been built in 1966 for the West Park Racquet Club via a lease with Alcoa, the Park West Village property owner (see Figure 7, Views 9 and 10).² The tennis courts replaced undeveloped land that had been slated for commercial use as part of the original urban renewal project but was not constructed (as shown on Figure 5, View 5). The new building on the west side of Columbus Avenue is **808 Columbus Avenue**, a 29-story apartment building with commercial space and parking constructed in 2007. The new building replaced the original Park West Village one-story commercial buildings and parking lot and landscaped areas that spanned between West 97th and 100th Streets (see Figure 5, View 5, which shows one of the former one-story buildings containing a supermarket). It extends the entire western blockfront of Columbus Avenue between West 97th and 100th Streets, with long 1- and 2-story rectangular sections on either side of the roughly rectangular tower, which is oriented toward Columbus. The modern building is clad in cast stone and glass (see Figure 9, Views 13 and 14) and is located approximately 142 feet east of the Project Site.

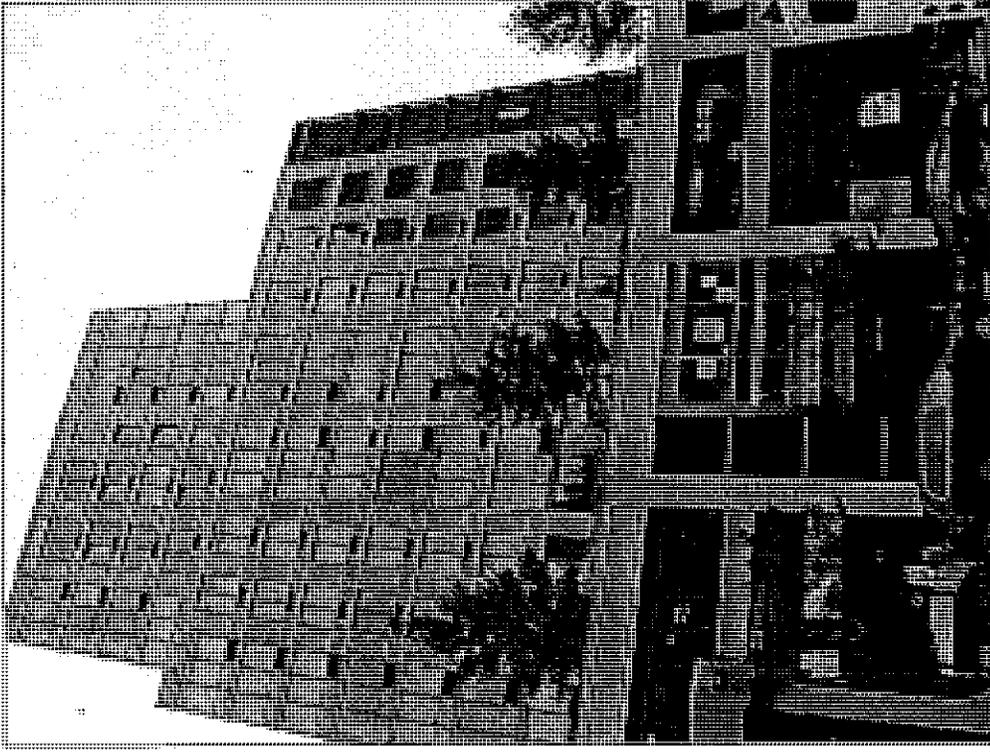
Approximately 45 feet west of the Project Site at 163 West 97th Street is **P.S. 163**, an elementary school serving grades pre-K through 5. Built in 1956-1957 by the New York City Department of Education, P. S. 163 is a 3-story structure clad in light brown brick. The southern portion of the building is one and two stories tall; the northern portion of the building is a narrow, rectangular volume three stories tall, with wide bands of metal-clad windows, painted blue (see Figure 8, Views 11 and 12). There are two trailers north-adjacent to the main structure. The school was designed by architect Michael L. Radoslovich. West-

¹ "Block on 100th Street is Given All Facilities of a Small Town," *The New York Times*, January 15, 1961, p. R1.

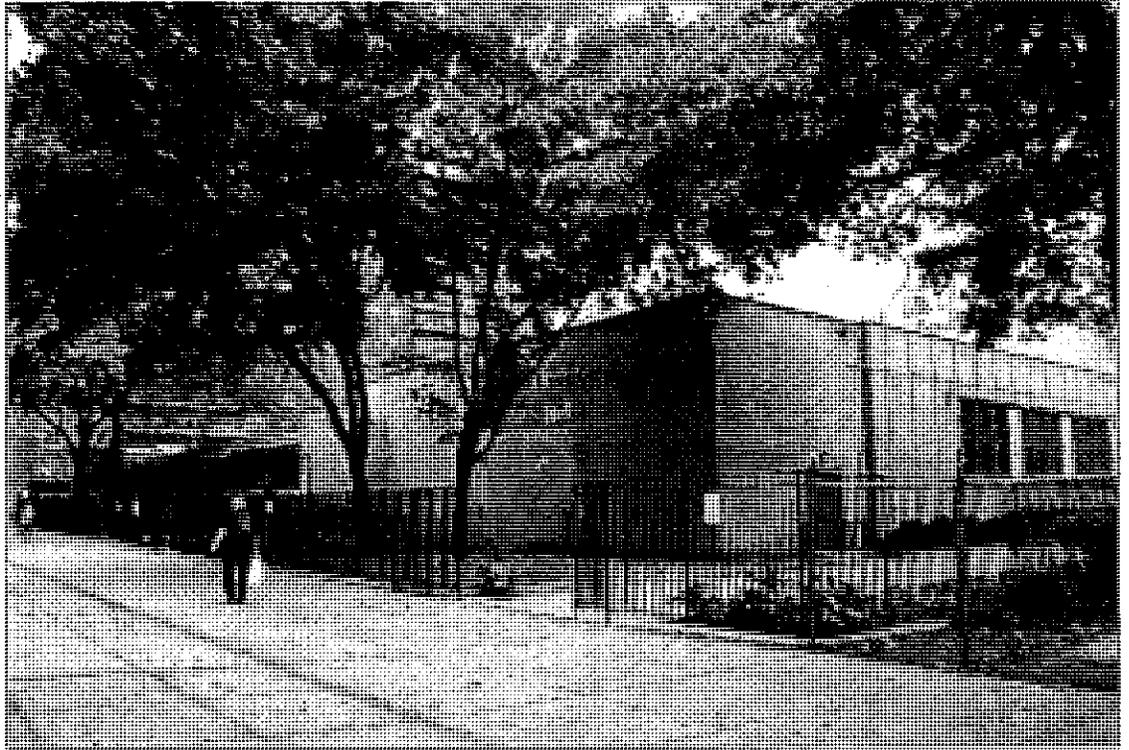
² "Broker Puts Zeal for Tennis to Use," *The New York Times*, May 1, 1966, p. 344. Note that *New York 1960* (Robert A. M. Stern, Thomas Mellins, David Fishman, The Monacelli Press: 1995) indicates that the tennis courts at the northeast corner of West 97th Street and Amsterdam Avenue (p. 726). Historic aerials clearly show the tennis courts lined the entire east blockfront of Columbus Avenue between West 97th and West 100th Streets.



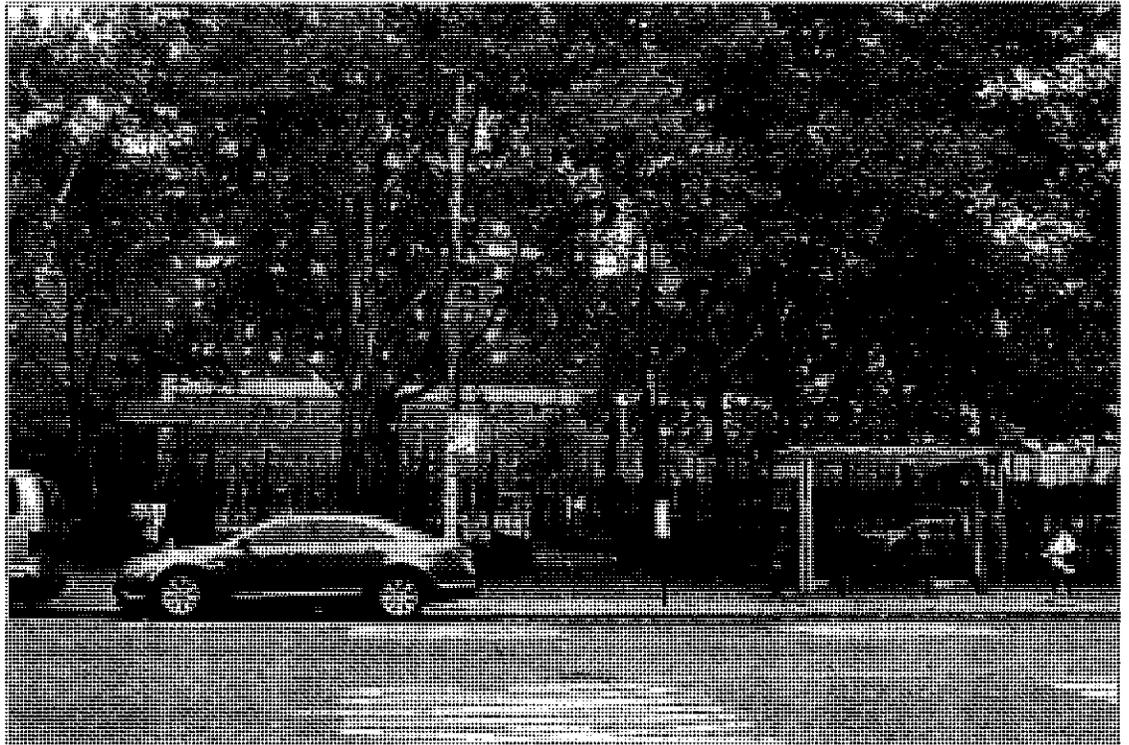
View east to 795 Columbus Avenue, located on the east side of Columbus Avenue between West 97th and West 100th Streets **9**



View east to 805 Columbus Avenue. Located at the southeast corner of Columbus Avenue and West 100th Street **10**



P.S. 163, view from West 97th Street 11



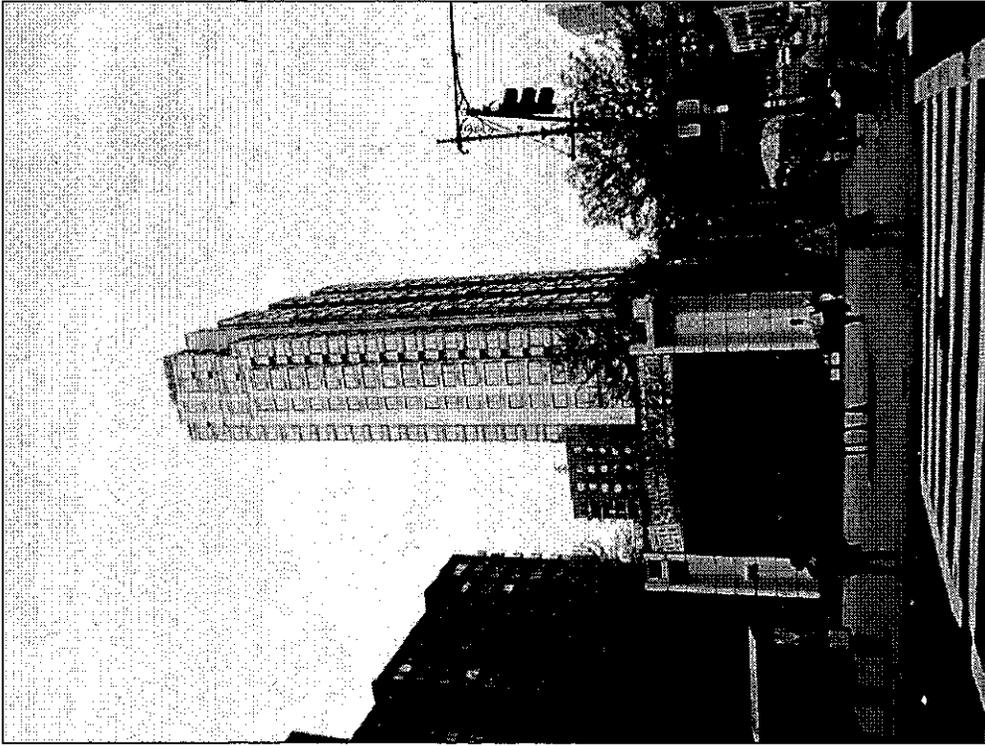
P.S. 163, view from Amsterdam Avenue behind Happy Warrior Playground 12

JHL Manhattan Replacement Nursing Facility Project

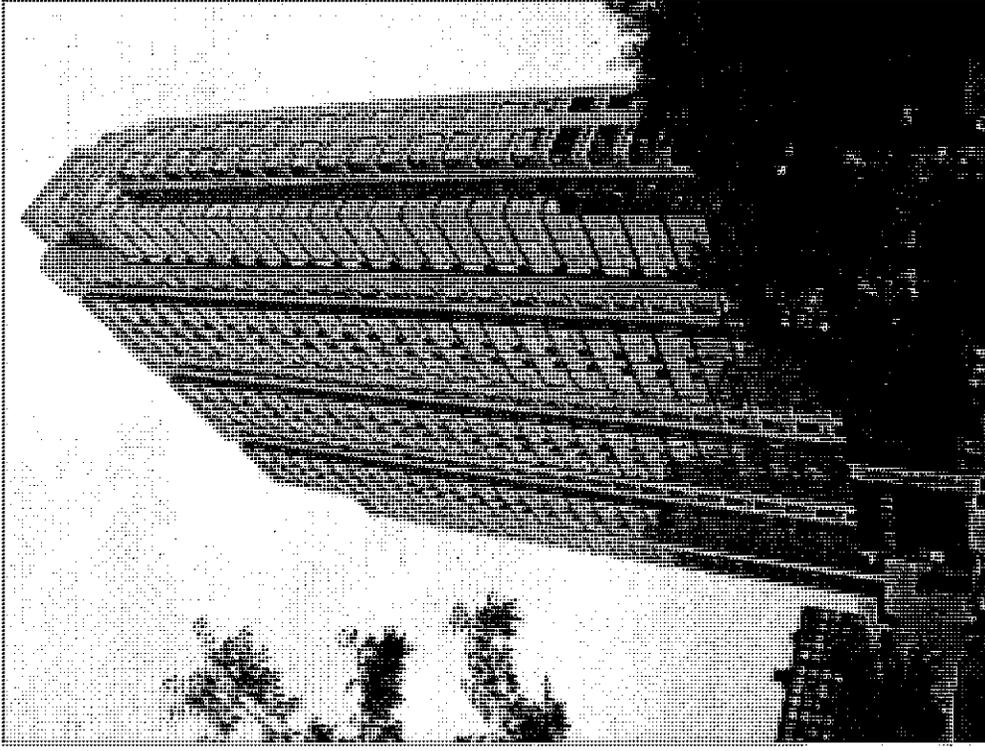
adjacent to the school is the Happy Warrior Playground, which is owned and operated by the New York City Department of Parks and Recreation.

Directly south of the Project Site, approximately 122 feet across West 97th Street, are **Westgate Houses I, II, and III** (122-178 West 97th Street, Block 1851, Lot 8). The Westgate Houses were constructed in 1968 under the Mitchell-Lama program, which was designed to provide low- and middle-income tenants with affordable housing. The complex was designed by Ballard Todd Associates. The 14-story buildings are attached, rectangular in plan, and oriented toward West 97th Street. They are clad in red brick, with regularly-spaced stone-clad vertical elements that are slightly recessed behind metal-clad balconies (see Figure 10, Views 15 and 16).

To the southeast of the Project Site, approximately 114 feet across West 97th Street, is the Archstone at **750 Columbus Avenue** (Block 1851, Lot 7501). This U-shaped 12-story apartment building was constructed ca. 1988 and designed by SLCE. It is clad in red brick and has long, vertical bay-front bands (see Figure 11, Views 17 and 18).



808 Columbus Avenue, view north from West 97th Street 13



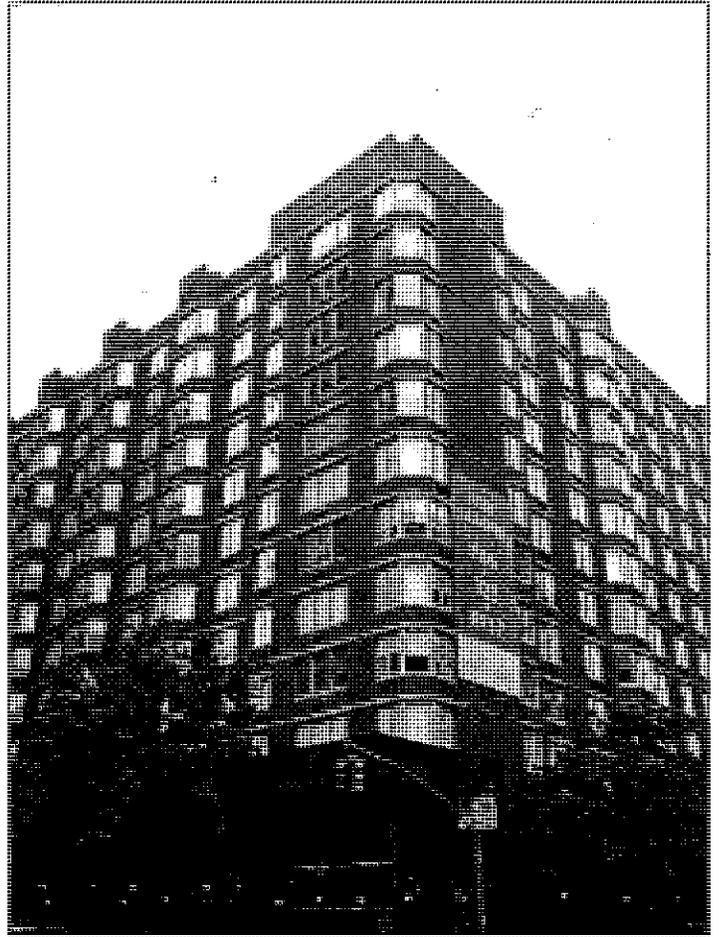
808 Columbus Avenue, view southwest 14



Westgate Houses, view west on West 97th Street 15



Westgate Houses, view east on West 97th Street 16



750 Columbus Avenue, view looking southwest 17



750 Columbus Avenue, view looking west 18

ANDREW M. CUOMO
GOVERNOR



JOE MARTENS
COMMISSIONER

STATE OF NEW YORK
DEPARTMENT OF ENVIRONMENTAL CONSERVATION
ALBANY, NEW YORK 12233-1010

AUG - 6 2014

Honorable Daniel O'Donnell
New York State Assembly
245 West 104th Street
New York, NY 10025

DIVISION OF HEALTH
FACILITY PLANNING

AUG 15 2014

RECEIVED

Dear Assemblyman O'Donnell:

Thank you for your letters regarding Jewish Home Lifecare's proposed 20-story nursing home at 125 West 97th Street.

DEC obtained all relevant documents pertaining to the Draft Environmental Impact Statement (DEIS) from the State Department of Health (DOH) and has reviewed the Phase II Subsurface Investigation (PSI) and the remedial action plan (RAP), both dated May 2014. We have also confirmed with DOH that these documents contain all hazardous material testing done for DOH.

With respect to your concerns of hazardous materials, particularly lead, data collected from the site exhibited lead concentration in one of the 38 soil samples collected at the site that exceeds the unrestricted use soil cleanup objectives. However, this level of lead is commonly found in urban fill. The site does not pose a significant threat to public health or the environment based on the concentrations present; therefore, DEC has no basis for requiring remediation based on lead in the soil.

The PSI and RAP also noted the presence of petroleum in the southeastern portion of the property, which was most likely associated with former row houses at the site. DEC worked with DOH to require that the cleanup meet unrestricted use soil cleanup objectives (which are considered the highest cleanup standards) unless it is determined by DEC that unrestricted use soil cleanup objectives are not feasible. We also added a provision for immediate notification if vapor complaints are received from the public. Further, we will implement guidance on sampling frequency to demonstrate the effectiveness of the petroleum remediation upon excavation of the site. We also included a Construction Health and Safety Plan, which provides for air and dust monitoring and mitigation as part of the DEIS and subsequent Findings Statement.

Please call me at (518) 402-8540 if you have any questions.

Sincerely,

A handwritten signature in black ink, appearing to read "Joe Martens".

Joseph J. Martens

c: C. Abel, DOH



September 24, 2014

Jack D. Homkow
Director
Office of Environmental Affairs
One Penn Plaza, 52nd Floor
New York, NY 10119-0098

Dear Mr. Homkow:

In response to your email dated August 19, this letter is intended to provide clarification to the Department of Environmental Conservation's (the Department) August 6 letter regarding Jewish Home Lifecare's proposed 20-story nursing home at 125 West 97th Street.

The Department obtained and reviewed relevant documents pertaining to the Draft Environmental Impact Statement (DEIS) from the State Department of Health (DOH) including the Phase II Subsurface Investigation (PSI) dated May 2014. We have also confirmed with DOH that these documents contain all hazardous material testing done for DOH. With respect to concerns regarding the presence of hazardous materials, particularly lead, the Department has reviewed the data and compared it to the Commercial Use Soil Cleanup Objectives (SCOs) of 1000 parts per million (ppm). Commercial use is the appropriate use category for a health care facility under DEC's guidance. Based on that comparison, the Department identified 3 samples from 2 locations out of the total of 38 samples on the site that exceed the Commercial Use SCOs at 1100 ppm, 1830 ppm and 3850 ppm, respectively. These concentrations of lead are commonly found in urban fill. Furthermore, 16 of the 38 samples were subjected to toxicity characteristics leaching procedure (TCLP) analysis, which is used to establish the presence of characteristic hazardous waste. None of the samples exceeded the TCLP threshold for lead, accordingly the Department has determined that the site does not pose a significant threat to public health or the environment based on the concentrations present. Therefore, the Department has no basis for requiring remediation of lead contamination based on the levels identified in the soil.

The PSI also noted the presence of petroleum in the southeastern portion of the property, which was most likely associated with the former row houses at the site. A spill has been assigned to the petroleum contamination report and the Department has reviewed and approved a Remedial Action Plan (RAP) which was submitted to address the spill. The approved RAP ensures cleanup of the petroleum contamination to pre-spill conditions to the extent feasible. (It should be noted that the excavation for development of the site will result in the removal of the soil at the 2 locations where the lead concentrations exceed the commercial use SCOs.) Further, post-excavation sampling will be conducted to demonstrate the effectiveness of the petroleum remediation. The RAP also includes a Construction Health and Safety Plan, which provides for air and dust monitoring and mitigation throughout the petroleum remediation and site development excavation activities.

If you have any questions regarding this letter please feel free to contact me at (718) 482-4931 or at paul.john@dec.ny.gov.

Sincerely,

A handwritten signature in black ink, appearing to read "Paul John". The signature is fluid and cursive, with the first name "Paul" being more prominent than the last name "John".

Paul John, P.E.
Regional Remediation Engineer

cc: Assemblyman Daniel O'Donnell
Charles P. Abel - NYSDOH

**NEW YORK STATE DEPARTMENT OF HEALTH
STATE ENVIRONMENTAL QUALITY REVIEW**

**APPENDIX C TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT**

for the

**Jewish Home Lifecare, Manhattan
*Replacement Nursing Facility Project***

New York State Department of Health

SMART GROWTH IMPACT STATEMENT ASSESSMENT FORM

Date: November 2014¹
Project Name: Jewish Home Lifecare, Manhattan
Project Number: CEQR Reference Number 13SHD001M
Completed by: AKRF, Inc.

This Smart Growth Impact Statement Assessment Form (“SGISAF”) is a tool to assist the applicant and the New York State Department of Health (“NYSDOH”) Smart Growth Advisory Committee in deliberations to determine whether a project is consistent with the State of New York *State Smart Growth Public Infrastructure Policy Act (“SSGPIPA”), article 6 of the New York State Environmental Conservation Law (“ECL”). Not all questions/answers may be relevant to all projects.*

Description of Proposed Action and Proposed Project:

Jewish Home Lifecare, Manhattan (“JHL”), a member of the Jewish Home Lifecare System, proposes to construct a replacement nursing facility (the “Proposed Project”). For purposes of *State Environmental Quality Review (“SEQR”),* the Proposed Action would consist of NYSDOH's approval of a construction application filed pursuant to Section 2802 of the *Public Health Law (“PHL”)* that would consist of JHL's plan to construct a new facility at 125 West 97th Street in Manhattan's Upper West Side neighborhood (the “Project Site”). Following the construction of the new facility, JHL would close the current location of its Manhattan Division, which is located at 120 West 106th Street in the borough of Manhattan, New York County, New York. The Proposed Project would result in the construction of a LEED-certified replacement facility with 100 fewer beds than the current location. Upon completion of the Proposed Project, the total NYSDOH-certified bed complement at JHL would be reduced from 514 beds to 414 beds.

More specifically, the Proposed Project would replace the ~~existing~~, approximately 0.73±-acre, ~~former~~ 88-space, accessory surface parking lot on the Project Site with a new, 20-story (plus cellar floor), approximately 376,000-gross-square-foot (“gsf”) building. ~~Users~~Since the issuance of the existing surface DEIS, a replacement parking lot would receive substitute nearby parking within has been completed in the Park West Village (“PWV”) complex (the property owner commenced construction north of the Project Site, and the Project Site parking has been relocated surface parking lot in March 2014) and the Project Site is currently vacant. As currently contemplated, the dumpsters currently located on the Project Site would be relocated behind the 792 and 784 Columbus Avenue PWV buildings prior to the construction of the Proposed Project. The proposed building would have ~~three~~3 access areas: (1) a public pedestrian entrance on West 97th Street with access to the reception, main lobby, and resident and family areas for residents, visitors, staff, and the general public; (2) a public vehicular entrance on the north side of the building to the same areas via a covered, semi-circular

¹ This form has been updated for the FEIS.

driveway for patient drop off and pick up, including ambulette and taxi access, utilizing the existing driveway along the eastern end of the Project Site for access from West 97th Street; and (3) loading and service access on West 97th Street. The ground-floor level would include an approximately 8,700-gsf landscaped area along the west side of the Project Site for JHL residents, visitors, and employees, and PWV residents, of which about 1,850 gsf would be covered by the building above. This area would be accessible for JHL residents, visitors, and employees, as well as PWV residents, who would access it using a keycard. The Proposed Project ~~also would~~ ~~also~~ comply with the street tree planting requirements of the *Zoning Resolution of the City of New York* (“Zoning Resolution”) and would also replace trees removed from the Project Site during construction. As part of the Builders Pavement Plan (“BPP”) and Forestry Application, as currently contemplated, approximately 3 existing street trees would be removed and 5 would be protected along the West 97th Street frontage of the Project Site. Approximately 18 trees would be planted along the boundary of the zoning lot, including along West 97th ~~and Street~~, West 100th ~~Streets Street~~, and Columbus Avenue, and additional trees would be planted off site at the direction of the New York City Department of Parks and Recreation (“NYCDPR”). The size and species of the proposed replacement trees would be determined by NYCDPR. Trees that are currently located on the Project Site would be removed during the construction of the Proposed Project, and new trees would be planted within the PWV property.

The proposed nursing care facility would provide for an innovative model of long-term care called THE GREEN HOUSE[®] model. The Green House model is based on the creation of a small home environment that allows enhanced interaction, more focused attention and care between residents and staff and allows for greater independence. The model is based on small “homes” consisting of a maximum of 12 elders and staff members organized so that each individual home functions independently with a self-managed work team, providing the full range of personal care and clinical services of a nursing home. The Proposed Project would include a total of 414 beds, with 264 long-term-care beds located on the 9th floor through the 19th floor. Each floor would ~~house 24 beds that include two~~ “contain 2 Green House” homes with 12 beds each, complete with living and dining areas, a kitchen, private bedrooms and bathrooms with showers, and staff support areas. Another 150 post-acute (short-term rehabilitation) beds would be located on the 4th floor through the 8th floor, along with community dining and decentralized therapy and activity space. The remaining floors would contain shared common areas, administrative offices, and service and support areas. The building would have ~~one~~ 1 cellar level and ~~one~~ 1 mechanical story, and would include an approximately 1,950-gsf rooftop garden for JHL residents and their visitors, as well as the ground-floor level landscaped area described above. The proposed building would be up to approximately 275 feet in height.

The Proposed Project would relocate approximately 625 full-time-equivalent (“FTE”) employees at the proposed facility. The new facility would decertify 100 beds from the current, NYSDOH-certified complement of 514 beds, for a new total reduced bed count of 414.

As noted above, since the issuance of the DEIS, the PWV property owner would relocate ~~has relocated~~ the Project Site’s surface parking to ~~another location~~ other locations within the PWV complex, on a ~~surface lot~~ lots. The ~~driveway (configuration of Park West Drive),~~ the north-south access road within the PWV complex, ~~may be~~ has been modified as part of the PWV property owner’s planning for the complex, ~~but~~ and will continue to function as a discontinuous ~~two~~ 2-way access road ~~for~~. Vehicles may now enter PWV parkers. These potential ~~from either West 97th Street or West 100th Street, but must exit via West 100th Street. Both of these changes, if approved, would occur~~ have occurred independently of the Proposed Project.

The proposed JHL facility would make use of the shared Park West Drive to access a private loop roadway allowing for pick-up and drop-off activity. Signage would prohibit JHL traffic from exiting at West 100th Street, and thus all exiting traffic would be directed onto West 97th Street. The actual pickups and drop-offs would occur on the private loop roadway separate from Park West Drive or West 97th Street. Pick-up and drop-off activities are not anticipated to affect traffic along Park West Drive or West 97th Street.

Construction of the Proposed Project is expected to begin in late 2014/early 2015 and would last approximately 30 months. It is expected that construction would be completed in a single phase, and that occupants would move into the new facility over the course of approximately 4 to 10 months.

Have any other entities issued a Smart Growth Impact Statement (“SGIS”) with regard to this project? (If so, attach same). Yes No

1. Does the project advance or otherwise involve the use of, maintain, or improve existing infrastructure? Check one and describe:

Yes No Not Relevant

The Proposed Project, which would result in the development of a new building to replace the existing ~~accessory parking~~ vacant lot, would connect to water supply, sewer, and energy infrastructure on the Project Site superblock.

The Proposed Project demands on the New York City water supply and associated infrastructure would be negligible. To avoid impacts on New York City’s sanitary and storm water infrastructure (which is a combined system in the location of the Project Site), the Proposed Project would employ storm water source control best management practices (“BMPs”) to reduce storm water runoff volumes to the combined sewer system, thus alleviating the demand on the sewer system as compared to existing conditions (which comprise a surface parking lot with impervious surface coverage). BMPs would also include measures to reduce water consumption and sanitary sewer discharges (such as low-flow fixtures) to further minimize demand on the combined sewer system. The Proposed Project would replace an outdated existing nursing facility, located at 120 West 106th Street, which did not incorporate these measures.

In terms of energy infrastructure demand, the existing nursing facility, located at 120 West 106th Street, is housed in ~~three~~ 3 distinct, outdated buildings constructed between 1898 and 1964 which are at the end of their useful lives and operating inefficiently. The existing facility presents physical challenges that negatively impact residents’ quality of life, mobility, privacy, and independence; the buildings operate inefficiently, are antiquated and require major infrastructure replacement. The Proposed Project would result in the construction of a state-of-the-art and efficiently-designed facility that would support the 414 residents in a single building. The new facility would incorporate sustainable design elements and systems. Therefore, the Proposed Project would be supportive of this criterion.

2. Is the project located wholly or partially in a **municipal center**, characterized by any of the following: Check all that apply and explain briefly:

- A city or a village
- Within the interior of the boundaries of a generally recognized college, university, hospital, or nursing home campus
- Area of concentrated and mixed land use that serves as a center for various activities including, but not limited to:
 - Central business districts (such as the commercial and often geographic heart of a city, “downtown”, “city center”)
 - Main streets (such as the primary retail street of a village, town, or small city. It is usually a focal point for shops and retailers in the central business district, and is most often used in reference to retailing and socializing)
 - Downtown areas (such as a city's core (or center) or central business district, usually in a geographical, commercial, and community sense).
 - Brownfield Opportunity Areas (http://nyswaterfronts.com/BOA_projects.asp)
 - Downtown areas of Local Waterfront Revitalization Plan areas (http://nyswaterfronts.com/maps_regions.asp)
- Locations of transit-oriented development (such as projects serving areas that have access to mass or public transit for residents)
- Environmental Justice areas (<http://www.dec.ny.gov/public/899.html>)
- Hardship areas

The Proposed Project would result in infill development in a dense urban setting with a diverse mixture of uses and proximity to multiple subway and bus lines. In addition, as described in Chapter 9, “Greenhouse Gas Emissions,” JHL would continue to provide its employees with access to tax-free options for commuter expenses, and would continue to operate a shuttle bus for patient transport. Further, JHL is investigating the option of upgrading to hybrid-engine shuttles. Therefore, the Proposed Project would be consistent with this criterion.

3. Is the project located adjacent to municipal centers (please see characteristics in question 2, above) with clearly-defined borders, in an area designated for concentrated development in the future by a municipal or regional comprehensive plan that exhibits strong land use, transportation, infrastructure and economic connections to an existing municipal center? Check one and describe:

- Yes No Not Relevant

As described in Chapter 2, “Land Use, Zoning, and Public Policy,” the Proposed Project is located in the former West Park Urban Renewal Area (“URA”), which expired in 2006. The URA was created in 1952, when the land acquisition and disposition were authorized for development according to the approved redevelopment plan for the area (the “Redevelopment Plan” or “Plan”). The purpose of the West Park URA was to improve a deteriorating area and to preserve some existing buildings, including the Trinity Lutheran Church of Manhattan. The Redevelopment Plan established use and bulk controls for parcels in the URA, and originally called for 17 residential buildings

clustered on portions of the URA as well as sites for commercial and recreational uses. The original Redevelopment Plan and subsequent modifications were to remain in effect for 40 years from the completion of the project, defined as the time when all certificates of occupancy have been issued for the residential buildings. The final residential certificate of occupancy for the URA was issued in 1966 and, as described above, the Plan expired on July 22, 2006.

4. Is the project located in an area designated by a municipal or comprehensive plan, and appropriately zoned, as a future municipal center? Check one and describe:

Yes No Not Relevant

5. Is the project located wholly or partially in a developed area or an area designated for concentrated infill development in accordance with a municipally-approved comprehensive land use plan, a local waterfront revitalization plan, brownfield opportunity area plan or other development plan? Check one and describe:

Yes No Not Relevant

6. Does the project preserve and enhance the state's resources, including agricultural lands, forests, surface and groundwater, air quality, recreation and open space, scenic areas, and/or significant historic and archeological resources? Check one and describe:

Yes No Not Relevant

The shadows impact assessment in Chapter 3, "Shadows," concluded that the proposed building would cast new shadows on the Happy Warrior Playground for 2¼ hours in the early spring and fall, and up to approximately 4½ hours in winter. These new shadows would not reach any areas of the playground containing trees or other vegetation in March 21/September 21, and could not affect the trees in winter when they have no leaves. The analysis concluded that the new shadows would not significantly alter the public's use of the Happy Warrior Playground and that the Proposed Project would not cause a significant adverse impact to this resource, or any other resources. Otherwise, the Proposed Project would not have an adverse impact on agricultural land, forests, surface and groundwater, air quality, recreation and open space, scenic areas. Additionally, the New York State Office of Parks, Recreation and Historic Preservation ("OPRHP") has determined that the Proposed Project will not have an adverse impact on cultural resources listed in or eligible for listing in the National and/or State Registers of Historic Places.

7. Does the project foster mixed land uses and compact development, downtown revitalization, brownfield redevelopment, the enhancement of beauty in public spaces, the diversity and affordability of housing in proximity to places of employment, recreation and commercial development and/or the integration of all income and age groups? Check one and describe:

Yes No Not Relevant

The Proposed Project would foster compact development by replacing JHL's ~~three~~³ existing nursing facility buildings located at 120 West 106th Street, which operate at 65 percent efficiency, and require major infrastructure replacement. The Proposed Project would result in the development of a state-of-the-art and efficiently-designed facility that would support the 414 residents in a single building, and would be designed with a commitment to Leadership in Energy and Environmental Design ("LEED") certification. Therefore, the Proposed Project would be supportive of this criterion.

8. Does the project provide mobility through transportation choices, including improved public transportation and reduced automobile dependency? Check one and describe:

Yes No Not Relevant

The Project Site is well-served by public transit services, including the No. 1, No. 2, and No. 3 subway lines and the M7, M11, and M106 buses. However, the Proposed Project would not result in changes to transportation choices for the Project Site's worker population. The Proposed Project is located next to a major protected, southbound bike route on Columbus Avenue, (currently beginning at West 96th Street but planned to extend further north), and near the northbound bike route on Central Park West. Bicycle storage, showers, and changing rooms would be provided within the proposed building, and JHL would continue to provide its employees with access to tax-free options for commuter expenses. JHL currently operates a shuttle bus for patient transport and would continue to do so at the new location; JHL is investigating the option of upgrading to hybrid-engine shuttles. Therefore, the Proposed Project would encourage transit use, and promote cycling and other sustainable modes of transportation, and would be supportive of this criterion.

9. Does the project demonstrate coordination among state, regional, and local planning and governmental officials? (Demonstration may include *SEQR* coordination with involved and interested agencies, district formation, agreements between involved parties, letters of support, State Pollutant Discharge Elimination System ("SPDES") permit issuance/revision notices, etc.). Check one and describe:

Yes No Not Relevant

NYSDOH, as the only state agency with a discretionary action, will serve as the lead agency for the environmental review. Other ~~involved agencies and interested parties~~agencies include the New York State Office of Parks, Recreation, and Historic Preservation ("OPRHP") and the New York City Department of Buildings ("NYCDOB").²

² Previously, a CPC certification pursuant to Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution of the City of New York* was approved on March 26, 2012. A foundation permit was obtained from NYCDOB.

10. Does the project involve community-based planning and collaboration? Check one and describe:

Yes No Not Relevant

A public scoping meeting was held for the Proposed Project at 6:30 p.m. on September 17, 2013, at P.S. 163 (163 West 97th Street, in Manhattan, New York) allowing all involved agencies, interested parties and members of the public an opportunity to comment on the scope of the DEIS. The comment period for the *Draft Scoping Document* was extended beyond the customary 10-calendar-day period, and written comments were accepted until October 4, 2013. After all comments were considered, NYSDOH prepared and issued the *Final Scoping Document*. ~~Once the DEIS is certified as complete, there will be a comment period during which the~~ The DEIS was issued for public review on March 21, 2014 and comment on the DEIS either in writing or at a public hearing that will be convened for the purpose of receiving such hearings were held for the Proposed Project at P.S. 163, at 6:30 p.m. on May 7, 2014 and 6:30 p.m. on May 8, 2014. During the comment period and at the public hearings, all involved agencies, interested parties and members of the public could provide oral and written comments on the DEIS. Written comments on the DEIS were accepted through the close of the public comment period, which ended on Monday, May 19, 2014. Once the DEIS public comment period has been closed, NYSDOH will prepare the prepared this Final Environmental Impact Statement (“FEIS”), which will summarize and respond to all substantive comments received during the public comment period. The *Response to Comments on the DEIS* is provided in Chapter 19. Once NYSDOH determines that the FEIS is complete, it will issue a Notice of Completion (“NOC”) for the FEIS and circulate the document to the interested agencies, interested parties and the public. The FEIS will be made available to the public and agencies for a minimum of 10 days before NYSDOH makes its finding regarding the Proposed Project under *SEQR*. In addition, JHL has had ongoing dialogue with Community Board 7, the P.S. 163 Task Force, the New York City School Construction Authority (“NYCSCA”), and the New York City Department of Education (“NYCDOE”). JHL met with the P.S. 163 Task Force, along with NYCSCA and NYCDOE on April 9, 2014 to discuss concerns about construction of the Proposed Project and P.S. 163. Following that meeting, JHL provided additional information about the Proposed Project requested by the P.S. 163 Task Force, as well as responses to specific questions. Therefore, the Proposed Project would be supportive of this criterion.

11. Is the project consistent with local building and land use codes? Check one and describe:

Yes No Not Relevant

As described in Chapter 2, “Land Use, Zoning, and Public Policy,” the Proposed Project would be in keeping with existing residential uses in the study area, and would be compatible with community facility uses — including the William F. Ryan Community Health Center located at 110 West 97th Street and P.S. 163 Alfred E. Smith School — as well as commercial uses. The Proposed Project would not alter the mix of uses in the

study area, and the study area would continue to include a mix of residential, commercial, institutional, parking, and open space uses. The Proposed Project would not affect the existing zoning of the Project Site or study area, and would comply with the *Zoning Resolution and building code*. The Proposed Project would result in the construction of a building allowable under existing zoning, which permits up to 1,061,154 square feet of zoning floor area for community facilities within the zoning lot. In addition, the Proposed Project would comply with Section 22-42, "Certification of Certain Community Facility Uses," of the *Zoning Resolution*, which requires that, prior to any development, enlargement, extension or change in use involving a nursing home or health-related facility in a residence district, the CPC must certify to NYCDOB that none of the findings set forth in Section 22-42 of the *Zoning Resolution* exist in the Community District within which such use is to be located. ~~The~~ CPC determined that none of these findings exist in Community District 7 and the certification was approved on March 26, 2012. Overall, the Proposed Project would not result in any significant adverse impacts to land use, zoning, or public policy, and would comply with building code, and therefore, the Proposed Project would be supportive of this criterion.

12. Does the project promote sustainability by strengthening existing and creating new communities which reduce greenhouse gas emissions and do not compromise the needs of future generations?

Yes No Not Relevant

As discussed in Chapter 9, "Greenhouse Gas Emissions," energy measures to be implemented as part of the Proposed Project under LEED are expected to reduce energy expenditure by at least 10 percent, and may reduce energy expenditure by as much as 20 percent, as compared to a baseline building designed to meet by not exceed building energy code requirement. These measures would also result in development that is consistent with the city's emissions reduction goal, as demonstrated by the review of the PlaNYC goals of (1) building efficient buildings; (2) using clean power; (3) transit-oriented development and sustainable transportation; (4) reducing construction operation emissions; and (5) using building materials with low carbon intensity, as defined in the *CEQR Technical Manual*. Therefore, the Proposed Project would be supportive of this criterion.

13. During the development of the project, was there broad-based public involvement? (Documentation may include *SEQR* coordination with involved and interested agencies, SPDES permit issuance/revision notice, approval of Bond Resolution, formation of district, evidence of public hearings, *Environmental Notice Bulletin* ("ENB"), or other published notices, letters of support, etc.). Check one and describe:

Yes No Not Relevant

The *Draft Scoping Document* was distributed on June 5, 2013, to the involved agencies and interested parties for review and comment. Notice of the *Positive Declaration* and *Draft Scoping Document* was first published in the New York State Department of

Environmental Conservation's ("NYSDEC's") *ENB* on June 12, 2013, and the Notice of Public Scoping Meeting was published in the June 28, 2013, edition of the *New York Daily News*. The Scoping Meeting was subsequently postponed and a second notice of the *Positive Declaration* and *Draft Scoping Document* was published in the *ENB* on July 10, 2013; a Notice of Public Scoping Meeting was published in the July 29, 2013 edition of the *New York Daily News*. The Scoping Meeting was postponed a second time, and the final notice of the *Positive Declaration* and *Draft Scoping Document* was published in the *ENB* on August 7, 2013; a Notice of Public Scoping Meeting was published in the August 17, 2013 edition of the *New York Daily News*. As described above, A public scoping meeting was held for the Proposed Project at 6:30 p.m. on September 17, 2013, at P.S. 163 (163 West 97th Street, in Manhattan, New York) allowing all involved agencies, interested parties and members of the public an opportunity to comment on the scope of the DEIS. The comment period for the *Draft Scoping Document* was extended beyond the customary 10-calendar-day period, and written comments were accepted until October 4, 2013. After all comments were considered, NYSDOH prepared and issued the *Final Scoping Document*. ~~Once the DEIS is certified as complete, there will be a comment period during which the~~ The DEIS was issued for public review on March 21, 2014 and comment on the DEIS either in writing or at a public hearing that will be convened for the purpose of receiving such ~~hearings were held for the Proposed Project at P.S. 163, at 6:30 p.m. on May 7, 2014 and 6:30 p.m. on May 8, 2014. During the comment period and at the public hearings, all involved agencies, interested parties and members of the public could provide oral and written comments on the DEIS. Written comments on the DEIS were accepted through the close of the public comment period, which ended on Monday, May 19, 2014. Once the DEIS public comment period has~~ was ~~closed, NYSDOH will prepare the~~ prepared this Final Environmental Impact Statement ("FEIS"), which ~~will summarize~~ summarizes and ~~responds~~ responds to all substantive comments received during the public comment period. The *Response to Comments on the DEIS* is provided in Chapter 19. Once NYSDOH determines that the FEIS is complete, it will issue a Notice of Completion ("NOC") for the FEIS and circulate the document to the interested agencies, interested parties and the public. The FEIS will be made available to the public and agencies for a minimum of 10 days before NYSDOH makes its finding regarding the Proposed Project under *SEQR*. In addition, JHL has had ongoing dialogue with Community Board 7, the P.S. 163 Task Force, the New York City School Construction Authority ("NYCSCA"), and the New York City Department of Education ("NYCDOE"). JHL met with the P.S. 163 Task Force, along with NYCSCA and NYCDOE on April 9, 2014 to discuss concerns about construction of the Proposed Project and P.S. 163. Following that meeting, JHL provided additional information about the Proposed Project requested by the P.S. 163 Task Force, as well as responses to specific questions. Therefore, the Proposed Project would be supportive of this criterion.

14. Does the Recipient have an ongoing governance structure to sustain the implementation of community planning? Check one and describe:

Yes No Not Relevant

NYSDOH has reviewed the available information regarding this project and finds:

The project was developed in general consistency with the relevant Smart Growth Criteria.

The project was not developed in general consistency with the relevant Smart Growth Criteria.

It was impracticable to develop this project in a manner consistent with the relevant Smart Growth Criteria for the following reasons:

ATTESTATION

I, Commissioner of Health of NYSDOH/designee of the Commissioner of Health of NYSDOH, hereby attest that the Proposed Project, to the extent practicable, meets the relevant criteria set forth above and that to the extent that it is not practical to meet any relevant criterion, for the reasons given above.

Howard Zucker M.D.
Signature

Howard A. Zucker, M.D., Acting Commissioner
Print Name and Title

November 14, 2014
Date

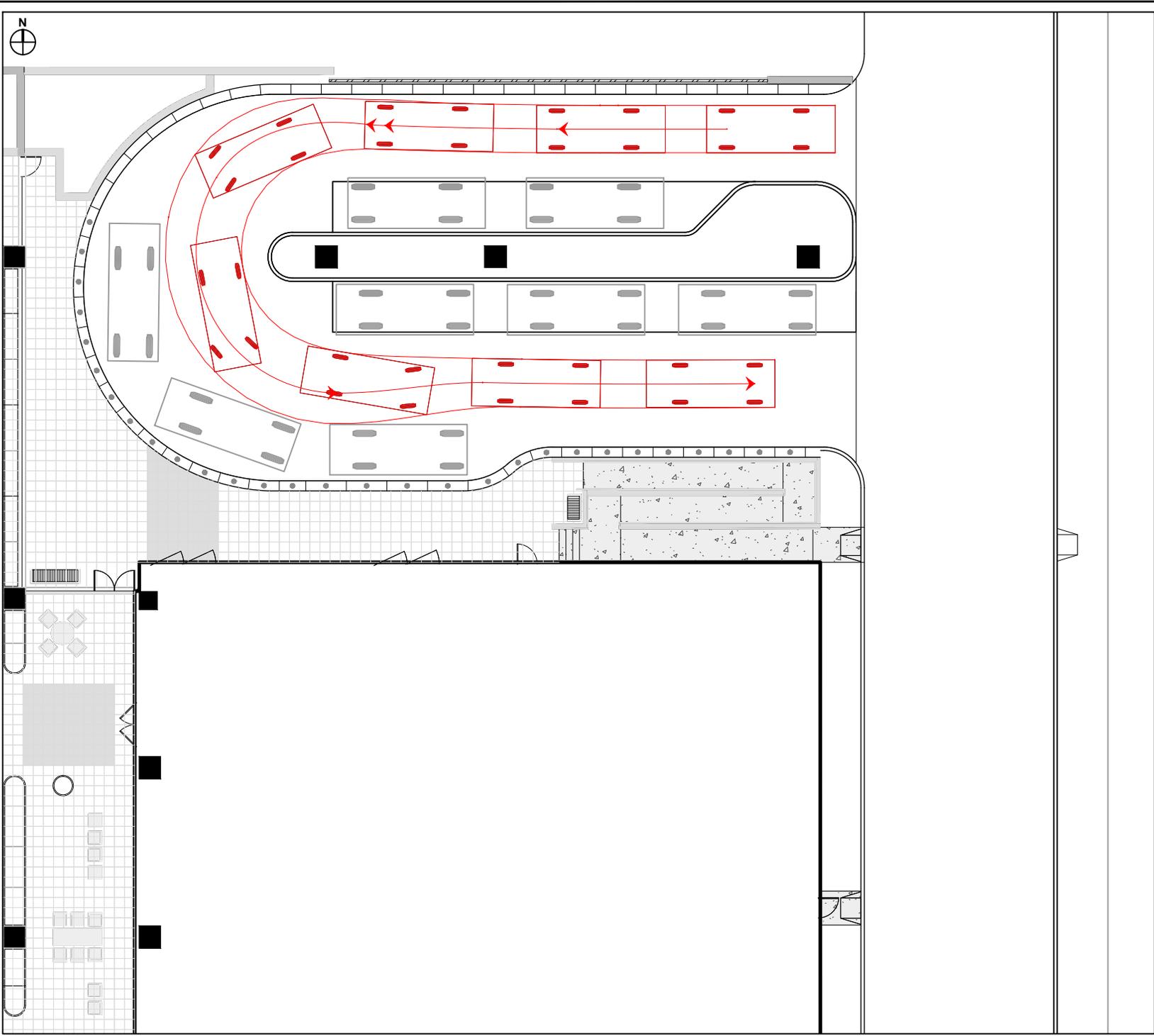
**NEW YORK STATE DEPARTMENT OF HEALTH
STATE ENVIRONMENTAL QUALITY REVIEW**

**APPENDIX D TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT**

for the

**Jewish Home Lifecare, Manhattan
*Replacement Nursing Facility Project***

\\M11-01-2220_Jewish Home Lifecare\Graphics\CAD\20130509 Updated Site Plan- New Driveway\1103_JHL_CD_SITE.DWG



CLIENT:
JEWISH HOME LIFECARE
 120 West 106th Street
 New York, NY 10025

PREPARED BY:
Sam Schwartz Engineering D.P.C.
 322 EIGHTH AVENUE
 5TH FLOOR
 NEW YORK, NY 10001

SEAL:
 FOR REVIEW & FILING
 NOT FOR CONSTRUCTION

NO.	DATE	REVISION	APPROVED

PROJECT:
JEWISH HOME LIFECARE, MANHATTAN - EIS

LOCATED AT:
 BOROUGH OF MANHATTAN,
 CITY AND STATE OF NEW YORK

TAX DESIGNATION: -

BLOCK/LOT: -

DRAWING TITLE:
Proposed JHL Driveway AutoTURN Analysis

Appendix D

DRAWN BY: EA

CHECKED BY: TP

SCALE: NTS

PROJECT NUMBER: 13-01-2320

DATE: AUGUST 18, 2014

DRAWING NUMBER:

FIGURE 1

SHEET: 1 OF: 1

JHL Manhattan EIS

Appendix D

JHL Admissions/Discharges & Off-Site Appointments Accumulation

Time	15-Minute Volume						
	Admissions / Discharges		Off-Site Appointments		Total JHL Driveway Usage		
	In	Out	In	Out	In	Out	Acc.
7:00 AM - 7:15 AM	0	0	0	0	0	0	0
7:15 AM - 7:30 AM	0	0	0	0	0	0	0
7:30 AM - 7:45 AM	0	0	0	0	0	0	0
7:45 AM - 8:00 AM	0	0	0	0	0	0	0
8:00 AM - 8:15 AM	0	0	1	0	1	0	1
8:15 AM - 8:30 AM	0	0	0	1	0	1	0
8:30 AM - 8:45 AM	0	0	0	0	0	0	0
8:45 AM - 9:00 AM	0	0	0	0	0	0	0
9:00 AM - 9:15 AM	0	0	1	0	1	0	1
9:15 AM - 9:30 AM	0	0	0	1	0	1	0
9:30 AM - 9:45 AM	0	0	0	0	0	0	0
9:45 AM - 10:00 AM	0	0	0	0	0	0	0
10:00 AM - 10:15 AM	0	0	0	0	0	0	0
10:15 AM - 10:30 AM	0	0	0	0	0	0	0
10:30 AM - 10:45 AM	0	0	1	0	1	0	1
10:45 AM - 11:00 AM	0	0	0	1	0	1	0
11:00 AM - 11:15 AM	2	0	1	0	3	0	3
11:15 AM - 11:30 AM	3	0	0	1	3	1	5
11:30 AM - 11:45 AM	2	0	0	0	2	0	7
11:45 AM - 12:00 PM	0	0	0	0	0	0	7
12:00 PM - 12:15 PM	0	2	2	0	2	2	7
12:15 PM - 12:30 PM	0	3	0	2	0	5	2
12:30 PM - 12:45 PM	0	2	0	0	0	2	0
12:45 PM - 1:00 PM	0	0	0	0	0	0	0
1:00 PM - 1:15 PM	0	0	1	0	1	0	1
1:15 PM - 1:30 PM	0	0	0	1	0	1	0
1:30 PM - 1:45 PM	0	0	1	0	1	0	1
1:45 PM - 2:00 PM	0	0	0	1	0	1	0
2:00 PM - 2:15 PM	0	0	0	0	0	0	0
2:15 PM - 2:30 PM	0	0	0	0	0	0	0
2:30 PM - 2:45 PM	0	0	0	0	0	0	0
2:45 PM - 3:00 PM	0	0	0	0	0	0	0
3:00 PM - 3:15 PM	0	0	1	0	1	0	1
3:15 PM - 3:30 PM	0	0	0	1	0	1	0
3:30 PM - 3:45 PM	0	0	0	0	0	0	0
3:45 PM - 4:00 PM	0	0	0	0	0	0	0
4:00 PM - 4:15 PM	0	0	1	0	1	0	1
4:15 PM - 4:30 PM	0	0	0	1	0	1	0
4:30 PM - 4:45 PM	2	0	0	0	2	0	2
4:45 PM - 5:00 PM	3	0	0	0	3	0	5
5:00 PM - 5:15 PM	2	0	0	0	2	0	7
5:15 PM - 5:30 PM	1	0	0	0	1	0	8
5:30 PM - 5:45 PM	0	2	0	0	0	2	6
5:45 PM - 6:00 PM	0	3	0	0	0	3	3
6:00 PM - 6:15 PM	0	2	0	0	0	2	1
6:15 PM - 6:30 PM	0	1	0	0	0	1	0
6:30 PM - 6:45 PM	0	0	0	0	0	0	0
6:45 PM - 7:00 PM	0	0	0	0	0	0	0

**NEW YORK STATE DEPARTMENT OF HEALTH
STATE ENVIRONMENTAL QUALITY REVIEW**

**APPENDIX E TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT**

for the

**Jewish Home Lifecare, Manhattan
*Replacement Nursing Facility Project***

Construction Workforce and Truck Projections

Jewish Home Lifecare																														
Daily Construction Workforce Projections	Year 1												Year 2										Year 3							
	M1	M2	M3	M4	M5	M6	M7	M8	M9	M10	M11	M12	M13	M14	M15	M16	M17	M18	M19	M20	M21	M22	M23	M24	M25	M26	M27	M28	M29	M30
Excavation & Foundation	50	60	70																											
Superstructure				75	100	100	100	100	100																					
Exterior Façade										20	30	50	50	75																
Interior Fit-Out													100	100	200	300	400	500	500	500	450	400	300	200	100					
Site Work																						30	30	30						
Commissioning																									40	40	40	40	40	
AVERAGE DAILY WORKFORCE	50	60	70	75	100	100	100	100	100	20	30	50	150	175	200	300	400	500	500	500	450	430	330	230	100	40	40	40	40	40

Year 1				Year 2				Year 3		Max	Avg
1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q	1Q	2Q		
60	92	100	33	175	400	483	330	60	117	483	177

Jewish Home Lifecare

Daily Construction Truck Projections	Year 1												Year 2												Year 3					
	M1	M2	M3	M4	M5	M6	M7	M8	M9	M10	M11	M12	M13	M14	M15	M16	M17	M18	M19	M20	M21	M22	M23	M24	M25	M26	M27	M28	M29	M30
Excavation & Foundation	15	15	15																											
Superstructure				18	18	18	18	18	18																					
Exterior Façade										4	4	4	4	4																
Interior Fit-Out													22	22	22	22	22	22	22	22	22	22	22	22	22					
Site Work																					5	5	5							
Commissioning																									15	15	15	15	15	
AVERAGE DAILY TRUCKS:	15	15	15	18	18	18	18	18	18	4	4	4	26	26	22	22	22	22	22	22	22	27	27	27	22	15	15	15	15	15

Year 1				Year 2				Year 3		Max	Avg
1Q	2Q	3Q	4Q	1Q	2Q	3Q	4Q	1Q	2Q		
15	18	18	4	25	22	22	27	17	15	27	18

Noise Analysis Results

Jewish Home Life

Noise Receptor Sites	Elevation (floor)	Façade Number	Governing Measurement Loc	dBA							
				ExAM L _{eq} at Meas	ExAM L ₁₀ at Meas	Cadna ExAM L _{eq}	Adjustment Factor at Meas Loc	Min Level (avg Meas L ₉₀)	Existing L _{eq}	L ₁₀ Difference	Existing L ₁₀
1	0		1	61.3	63.9	61.0	0.3	55.6	61.3	2.6	63.9
2	0		2	58.5	60.8	55.0	3.5	55.6	58.5	2.3	60.8
3	0		3	61.0	62.7	51.0	10.0	55.6	61.0	1.7	62.7
4	0		4	58.4	60.2	48.0	10.4	55.6	58.4	1.8	60.2
5	0		5	61.1	62.8	58.0	3.1	55.6	61.1	1.7	62.8
6	0		6	59.6	60.2	54.0	5.6	55.6	59.6	0.6	60.2
A1	1		6			55.0	5.6	55.6	60.6	0.6	61.2
A1	2		6			56.0	5.6	55.6	61.6	0.6	62.2
A1	3		6			58.0	5.6	55.6	63.6	0.6	64.2
A2	1		6			51.0	5.6	55.6	56.6	0.6	57.2
A2	2		6			52.0	5.6	55.6	57.6	0.6	58.2
A2	3		6			53.0	5.6	55.6	58.6	0.6	59.2
A2	4		6			54.0	5.6	55.6	59.6	0.6	60.2
A3	1		6			50.0	5.6	55.6	55.6	0.6	56.2
A3	2		6			51.0	5.6	55.6	56.6	0.6	57.2
A3	3		6			51.0	5.6	55.6	56.6	0.6	57.2
A3	4		6			52.0	5.6	55.6	57.6	0.6	58.2
A4	1		6			48.0	5.6	55.6	55.6	0.6	56.2
A4	2		6			49.0	5.6	55.6	55.6	0.6	56.2
A4	3		6			49.0	5.6	55.6	55.6	0.6	56.2
A4	4		6			50.0	5.6	55.6	55.6	0.6	56.2
A5	1		1			62.0	0.3	55.6	62.3	2.6	64.9
A5	2		1			63.0	0.3	55.6	63.3	2.6	65.9
A5	3		1			64.0	0.3	55.6	64.3	2.6	66.9
A6	1		4			46.0	10.4	55.6	56.4	1.8	58.2
A6	2		4			47.0	10.4	55.6	57.4	1.8	59.2
A6	3		4			48.0	10.4	55.6	58.4	1.8	60.2
A6	4		4			49.0	10.4	55.6	59.4	1.8	61.2
A7	1		5			52.0	3.1	55.6	55.6	1.7	57.4
A7	2		5			53.0	3.1	55.6	56.1	1.7	57.8
A7	3		5			54.0	3.1	55.6	57.1	1.7	58.8
A7	4		5			55.0	3.1	55.6	58.1	1.7	59.8
A8	1		5			52.0	3.1	55.6	55.6	1.7	57.4
A8	2		5			53.0	3.1	55.6	56.1	1.7	57.8
A8	3		5			54.0	3.1	55.6	57.1	1.7	58.8
A8	4		5			55.0	3.1	55.6	58.1	1.7	59.8
A9	1		5			53.0	3.1	55.6	56.1	1.7	57.8
A9	2		5			53.0	3.1	55.6	56.1	1.7	57.8
A9	3		5			56.0	3.1	55.6	59.1	1.7	60.8
A10	1		5			56.0	3.1	55.6	59.1	1.7	60.8
A10	2		5			57.0	3.1	55.6	60.1	1.7	61.8
A10	3		5			58.0	3.1	55.6	61.1	1.7	62.8
B1	1		2			53.0	3.5	55.6	56.5	2.3	58.8
B1	2		2			54.0	3.5	55.6	57.5	2.3	59.8
B1	3		2			54.0	3.5	55.6	57.5	2.3	59.8
B1	4		2			55.0	3.5	55.6	58.5	2.3	60.8
B1	5		2			56.0	3.5	55.6	59.5	2.3	61.8
B1	6		2			56.0	3.5	55.6	59.5	2.3	61.8
B1	7		2			57.0	3.5	55.6	60.5	2.3	62.8
B1	8		2			57.0	3.5	55.6	60.5	2.3	62.8
B1	9		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	10		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	11		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	12		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	13		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	14		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	15		2			58.0	3.5	55.6	61.5	2.3	63.8
B1	16		2			58.0	3.5	55.6	61.5	2.3	63.8
B2	1		2			51.0	3.5	55.6	55.6	2.3	57.9
B2	2		2			51.0	3.5	55.6	55.6	2.3	57.9
B2	3		2			52.0	3.5	55.6	56.6	2.3	58.9
B2	4		2			53.0	3.5	55.6	57.6	2.3	59.9
B2	5		2			54.0	3.5	55.6	58.6	2.3	60.9
B2	6		2			55.0	3.5	55.6	59.6	2.3	61.9

B2	7		2	56.0	3.5	55.6	59.5	2.3	61.8
B2	8		2	56.0	3.5	55.6	59.5	2.3	61.8
B2	9		2	57.0	3.5	55.6	60.5	2.3	62.8
B2	10		2	57.0	3.5	55.6	60.5	2.3	62.8
B2	11		2	58.0	3.5	55.6	61.5	2.3	63.8
B2	12		2	58.0	3.5	55.6	61.5	2.3	63.8
B2	13		2	58.0	3.5	55.6	61.5	2.3	63.8
B2	14		2	58.0	3.5	55.6	61.5	2.3	63.8
B2	15		2	58.0	3.5	55.6	61.5	2.3	63.8
B2	16		2	58.0	3.5	55.6	61.5	2.3	63.8
B3	1		2	47.0	3.5	55.6	55.6	2.3	57.9
B3	2		2	48.0	3.5	55.6	55.6	2.3	57.9
B3	3		2	48.0	3.5	55.6	55.6	2.3	57.9
B3	4		2	49.0	3.5	55.6	55.6	2.3	57.9
B3	5		2	51.0	3.5	55.6	55.6	2.3	57.9
B3	6		2	52.0	3.5	55.6	55.6	2.3	57.9
B3	7		2	53.0	3.5	55.6	56.5	2.3	58.8
B3	8		2	53.0	3.5	55.6	56.5	2.3	58.8
B3	9		2	54.0	3.5	55.6	57.5	2.3	59.8
B3	10		2	54.0	3.5	55.6	57.5	2.3	59.8
B3	11		2	55.0	3.5	55.6	58.5	2.3	60.8
B3	12		2	55.0	3.5	55.6	58.5	2.3	60.8
B3	13		2	56.0	3.5	55.6	59.5	2.3	61.8
B3	14		2	56.0	3.5	55.6	59.5	2.3	61.8
B3	15		2	56.0	3.5	55.6	59.5	2.3	61.8
B3	16		2	56.0	3.5	55.6	59.5	2.3	61.8
B4	1		3	47.0	10.0	55.6	57.0	1.7	58.7
B4	2		3	49.0	10.0	55.6	59.0	1.7	60.7
B4	3		3	50.0	10.0	55.6	60.0	1.7	61.7
B4	4		3	51.0	10.0	55.6	61.0	1.7	62.7
B4	5		3	51.0	10.0	55.6	61.0	1.7	62.7
B4	6		3	52.0	10.0	55.6	62.0	1.7	63.7
B4	7		3	52.0	10.0	55.6	62.0	1.7	63.7
B4	8		3	53.0	10.0	55.6	63.0	1.7	64.7
B4	9		3	53.0	10.0	55.6	63.0	1.7	64.7
B4	10		3	53.0	10.0	55.6	63.0	1.7	64.7
B4	11		3	54.0	10.0	55.6	64.0	1.7	65.7
B4	12		3	54.0	10.0	55.6	64.0	1.7	65.7
B4	13		3	55.0	10.0	55.6	65.0	1.7	66.7
B4	14		3	55.0	10.0	55.6	65.0	1.7	66.7
B4	15		3	55.0	10.0	55.6	65.0	1.7	66.7
B4	16		3	55.0	10.0	55.6	65.0	1.7	66.7
B5	1		3	47.0	10.0	55.6	57.0	1.7	58.7
B5	2		3	48.0	10.0	55.6	58.0	1.7	59.7
B5	3		3	48.0	10.0	55.6	58.0	1.7	59.7
B5	4		3	49.0	10.0	55.6	59.0	1.7	60.7
B5	5		3	49.0	10.0	55.6	59.0	1.7	60.7
B5	6		3	49.0	10.0	55.6	59.0	1.7	60.7
B5	7		3	50.0	10.0	55.6	60.0	1.7	61.7
B5	8		3	51.0	10.0	55.6	61.0	1.7	62.7
B5	9		3	51.0	10.0	55.6	61.0	1.7	62.7
B5	10		3	52.0	10.0	55.6	62.0	1.7	63.7
B5	11		3	52.0	10.0	55.6	62.0	1.7	63.7
B5	12		3	52.0	10.0	55.6	62.0	1.7	63.7
B5	13		3	52.0	10.0	55.6	62.0	1.7	63.7
B5	14		3	52.0	10.0	55.6	62.0	1.7	63.7
B5	15		3	52.0	10.0	55.6	62.0	1.7	63.7
B5	16		3	53.0	10.0	55.6	63.0	1.7	64.7
B6	1		2	48.0	3.5	55.6	55.6	2.3	57.9
B6	2		2	49.0	3.5	55.6	55.6	2.3	57.9
B6	3		2	50.0	3.5	55.6	55.6	2.3	57.9
B6	4		2	50.0	3.5	55.6	55.6	2.3	57.9
B6	5		2	51.0	3.5	55.6	55.6	2.3	57.9
B6	6		2	51.0	3.5	55.6	55.6	2.3	57.9
B6	7		2	52.0	3.5	55.6	55.6	2.3	57.9
B6	8		2	52.0	3.5	55.6	55.6	2.3	57.9
B6	9		2	53.0	3.5	55.6	56.5	2.3	58.8
B6	10		2	53.0	3.5	55.6	56.5	2.3	58.8
B6	11		2	53.0	3.5	55.6	56.5	2.3	58.8
B6	12		2	54.0	3.5	55.6	57.5	2.3	59.8

B6	13		2	53.0	3.5	55.6	56.5	2.3	58.8
B6	14		2	53.0	3.5	55.6	56.5	2.3	58.8
B6	15		2	54.0	3.5	55.6	57.5	2.3	59.8
B6	16		2	53.0	3.5	55.6	56.5	2.3	58.8
B7	1		2	51.0	3.5	55.6	55.6	2.3	57.9
B7	2		2	52.0	3.5	55.6	55.6	2.3	57.9
B7	3		2	52.0	3.5	55.6	55.6	2.3	57.9
B7	4		2	53.0	3.5	55.6	56.5	2.3	58.8
B7	5		2	54.0	3.5	55.6	57.5	2.3	59.8
B7	6		2	54.0	3.5	55.6	57.5	2.3	59.8
B7	7		2	54.0	3.5	55.6	57.5	2.3	59.8
B7	8		2	55.0	3.5	55.6	58.5	2.3	60.8
B7	9		2	55.0	3.5	55.6	58.5	2.3	60.8
B7	10		2	55.0	3.5	55.6	58.5	2.3	60.8
B7	11		2	56.0	3.5	55.6	59.5	2.3	61.8
B7	12		2	56.0	3.5	55.6	59.5	2.3	61.8
B7	13		2	56.0	3.5	55.6	59.5	2.3	61.8
B7	14		2	56.0	3.5	55.6	59.5	2.3	61.8
B7	15		2	56.0	3.5	55.6	59.5	2.3	61.8
B7	16		2	56.0	3.5	55.6	59.5	2.3	61.8
C1	1		1	62.0	0.3	55.6	62.3	2.6	64.9
C1	2		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	3		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	4		1	65.0	0.3	55.6	65.3	2.6	67.9
C1	5		1	65.0	0.3	55.6	65.3	2.6	67.9
C1	6		1	65.0	0.3	55.6	65.3	2.6	67.9
C1	7		1	65.0	0.3	55.6	65.3	2.6	67.9
C1	8		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	9		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	10		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	11		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	12		1	64.0	0.3	55.6	64.3	2.6	66.9
C1	13		1	63.0	0.3	55.6	63.3	2.6	65.9
C1	14		1	63.0	0.3	55.6	63.3	2.6	65.9
C1	15		1	63.0	0.3	55.6	63.3	2.6	65.9
C1	16		1	63.0	0.3	55.6	63.3	2.6	65.9
C2	1		1	61.0	0.3	55.6	61.3	2.6	63.9
C2	2		1	63.0	0.3	55.6	63.3	2.6	65.9
C2	3		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	4		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	5		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	6		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	7		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	8		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	9		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	10		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	11		1	64.0	0.3	55.6	64.3	2.6	66.9
C2	12		1	63.0	0.3	55.6	63.3	2.6	65.9
C2	13		1	63.0	0.3	55.6	63.3	2.6	65.9
C2	14		1	63.0	0.3	55.6	63.3	2.6	65.9
C2	15		1	63.0	0.3	55.6	63.3	2.6	65.9
C2	16		1	63.0	0.3	55.6	63.3	2.6	65.9
C3	1		2	54.0	3.5	55.6	57.5	2.3	59.8
C3	2		2	55.0	3.5	55.6	58.5	2.3	60.8
C3	3		2	55.0	3.5	55.6	58.5	2.3	60.8
C3	4		2	56.0	3.5	55.6	59.5	2.3	61.8
C3	5		2	57.0	3.5	55.6	60.5	2.3	62.8
C3	6		2	57.0	3.5	55.6	60.5	2.3	62.8
C3	7		2	57.0	3.5	55.6	60.5	2.3	62.8
C3	8		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	9		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	10		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	11		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	12		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	13		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	14		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	15		2	58.0	3.5	55.6	61.5	2.3	63.8
C3	16		2	58.0	3.5	55.6	61.5	2.3	63.8
C4	1		2	52.0	3.5	55.6	55.6	2.3	57.9
C4	2		2	52.0	3.5	55.6	55.6	2.3	57.9

C4	3	2	53.0	3.5	55.6	56.5	2.3	58.8
C4	4	2	53.0	3.5	55.6	56.5	2.3	58.8
C4	5	2	54.0	3.5	55.6	57.5	2.3	59.8
C4	6	2	54.0	3.5	55.6	57.5	2.3	59.8
C4	7	2	55.0	3.5	55.6	58.5	2.3	60.8
C4	8	2	55.0	3.5	55.6	58.5	2.3	60.8
C4	9	2	55.0	3.5	55.6	58.5	2.3	60.8
C4	10	2	56.0	3.5	55.6	59.5	2.3	61.8
C4	11	2	56.0	3.5	55.6	59.5	2.3	61.8
C4	12	2	56.0	3.5	55.6	59.5	2.3	61.8
C4	13	2	56.0	3.5	55.6	59.5	2.3	61.8
C4	14	2	56.0	3.5	55.6	59.5	2.3	61.8
C4	15	2	56.0	3.5	55.6	59.5	2.3	61.8
C4	16	2	56.0	3.5	55.6	59.5	2.3	61.8
C5	1	2	42.0	3.5	55.6	55.6	2.3	57.9
C5	2	2	45.0	3.5	55.6	55.6	2.3	57.9
C5	3	2	47.0	3.5	55.6	55.6	2.3	57.9
C5	4	2	49.0	3.5	55.6	55.6	2.3	57.9
C5	5	2	50.0	3.5	55.6	55.6	2.3	57.9
C5	6	2	51.0	3.5	55.6	55.6	2.3	57.9
C5	7	2	51.0	3.5	55.6	55.6	2.3	57.9
C5	8	2	52.0	3.5	55.6	55.6	2.3	57.9
C5	9	2	52.0	3.5	55.6	55.6	2.3	57.9
C5	10	2	52.0	3.5	55.6	55.6	2.3	57.9
C5	11	2	53.0	3.5	55.6	56.5	2.3	58.8
C5	12	2	53.0	3.5	55.6	56.5	2.3	58.8
C5	13	2	53.0	3.5	55.6	56.5	2.3	58.8
C5	14	2	53.0	3.5	55.6	56.5	2.3	58.8
C5	15	2	53.0	3.5	55.6	56.5	2.3	58.8
C5	16	2	52.0	3.5	55.6	55.6	2.3	57.9
C6	1	1	61.0	0.3	55.6	61.3	2.6	63.9
C6	2	1	63.0	0.3	55.6	63.3	2.6	65.9
C6	3	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	4	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	5	1	65.0	0.3	55.6	65.3	2.6	67.9
C6	6	1	65.0	0.3	55.6	65.3	2.6	67.9
C6	7	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	8	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	9	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	10	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	11	1	64.0	0.3	55.6	64.3	2.6	66.9
C6	12	1	63.0	0.3	55.6	63.3	2.6	65.9
C6	13	1	63.0	0.3	55.6	63.3	2.6	65.9
C6	14	1	63.0	0.3	55.6	63.3	2.6	65.9
C6	15	1	63.0	0.3	55.6	63.3	2.6	65.9
C6	16	1	62.0	0.3	55.6	62.3	2.6	64.9
C7	1	2	44.0	3.5	55.6	55.6	2.3	57.9
C7	2	2	49.0	3.5	55.6	55.6	2.3	57.9
C7	3	2	52.0	3.5	55.6	55.6	2.3	57.9
C7	4	2	53.0	3.5	55.6	56.5	2.3	58.8
C7	5	2	55.0	3.5	55.6	58.5	2.3	60.8
C7	6	2	56.0	3.5	55.6	59.5	2.3	61.8
C7	7	2	56.0	3.5	55.6	59.5	2.3	61.8
C7	8	2	57.0	3.5	55.6	60.5	2.3	62.8
C7	9	2	57.0	3.5	55.6	60.5	2.3	62.8
C7	10	2	57.0	3.5	55.6	60.5	2.3	62.8
C7	11	2	57.0	3.5	55.6	60.5	2.3	62.8
C7	12	2	57.0	3.5	55.6	60.5	2.3	62.8
C7	13	2	57.0	3.5	55.6	60.5	2.3	62.8
C7	14	2	44.0	3.5	55.6	55.6	2.3	57.9
C7	15	2	49.0	3.5	55.6	55.6	2.3	57.9
C7	16	2	52.0	3.5	55.6	55.6	2.3	57.9
D1	1	1	66.0	0.3	55.6	66.3	2.6	68.9
D1	2	1	67.0	0.3	55.6	67.3	2.6	69.9
D1	3	1	67.0	0.3	55.6	67.3	2.6	69.9
D1	4	1	66.0	0.3	55.6	66.3	2.6	68.9
D1	5	1	66.0	0.3	55.6	66.3	2.6	68.9
D1	6	1	65.0	0.3	55.6	65.3	2.6	67.9
D1	7	1	65.0	0.3	55.6	65.3	2.6	67.9
D1	8	1	64.0	0.3	55.6	64.3	2.6	66.9

D1	9		1	64.0	0.3	55.6	64.3	2.6	66.9
D1	10		1	64.0	0.3	55.6	64.3	2.6	66.9
D1	11		1	63.0	0.3	55.6	63.3	2.6	65.9
D1	12		1	63.0	0.3	55.6	63.3	2.6	65.9
D1	13		1	63.0	0.3	55.6	63.3	2.6	65.9
D2	1		1	66.0	0.3	55.6	66.3	2.6	68.9
D2	2		1	67.0	0.3	55.6	67.3	2.6	69.9
D2	3		1	66.0	0.3	55.6	66.3	2.6	68.9
D2	4		1	66.0	0.3	55.6	66.3	2.6	68.9
D2	5		1	65.0	0.3	55.6	65.3	2.6	67.9
D2	6		1	65.0	0.3	55.6	65.3	2.6	67.9
D2	7		1	64.0	0.3	55.6	64.3	2.6	66.9
D2	8		1	64.0	0.3	55.6	64.3	2.6	66.9
D2	9		1	64.0	0.3	55.6	64.3	2.6	66.9
D2	10		1	63.0	0.3	55.6	63.3	2.6	65.9
D2	11		1	63.0	0.3	55.6	63.3	2.6	65.9
D2	12		1	62.0	0.3	55.6	62.3	2.6	64.9
D2	13		1	62.0	0.3	55.6	62.3	2.6	64.9
D3	1		1	66.0	0.3	55.6	66.3	2.6	68.9
D3	2		1	67.0	0.3	55.6	67.3	2.6	69.9
D3	3		1	66.0	0.3	55.6	66.3	2.6	68.9
D3	4		1	66.0	0.3	55.6	66.3	2.6	68.9
D3	5		1	66.0	0.3	55.6	66.3	2.6	68.9
D3	6		1	65.0	0.3	55.6	65.3	2.6	67.9
D3	7		1	64.0	0.3	55.6	64.3	2.6	66.9
D3	8		1	64.0	0.3	55.6	64.3	2.6	66.9
D3	9		1	63.0	0.3	55.6	63.3	2.6	65.9
D3	10		1	63.0	0.3	55.6	63.3	2.6	65.9
D3	11		1	63.0	0.3	55.6	63.3	2.6	65.9
D3	12		1	62.0	0.3	55.6	62.3	2.6	64.9
D3	13		1	62.0	0.3	55.6	62.3	2.6	64.9
D4	1		1	66.0	0.3	55.6	66.3	2.6	68.9
D4	2		1	67.0	0.3	55.6	67.3	2.6	69.9
D4	3		1	67.0	0.3	55.6	67.3	2.6	69.9
D4	4		1	66.0	0.3	55.6	66.3	2.6	68.9
D4	5		1	66.0	0.3	55.6	66.3	2.6	68.9
D4	6		1	65.0	0.3	55.6	65.3	2.6	67.9
D4	7		1	65.0	0.3	55.6	65.3	2.6	67.9
D4	8		1	64.0	0.3	55.6	64.3	2.6	66.9
D4	9		1	63.0	0.3	55.6	63.3	2.6	65.9
D4	10		1	63.0	0.3	55.6	63.3	2.6	65.9
D4	11		1	63.0	0.3	55.6	63.3	2.6	65.9
D4	12		1	62.0	0.3	55.6	62.3	2.6	64.9
D4	13		1	62.0	0.3	55.6	62.3	2.6	64.9
D5	1		1	67.0	0.3	55.6	67.3	2.6	69.9
D5	2		1	67.0	0.3	55.6	67.3	2.6	69.9
D5	3		1	67.0	0.3	55.6	67.3	2.6	69.9
D5	4		1	66.0	0.3	55.6	66.3	2.6	68.9
D5	5		1	66.0	0.3	55.6	66.3	2.6	68.9
D5	6		1	66.0	0.3	55.6	66.3	2.6	68.9
D5	7		1	65.0	0.3	55.6	65.3	2.6	67.9
D5	8		1	65.0	0.3	55.6	65.3	2.6	67.9
D5	9		1	64.0	0.3	55.6	64.3	2.6	66.9
D5	10		1	64.0	0.3	55.6	64.3	2.6	66.9
D5	11		1	63.0	0.3	55.6	63.3	2.6	65.9
D5	12		1	63.0	0.3	55.6	63.3	2.6	65.9
D5	13		1	63.0	0.3	55.6	63.3	2.6	65.9
D6	1		1	68.0	0.3	55.6	68.3	2.6	70.9
D6	2		1	68.0	0.3	55.6	68.3	2.6	70.9
D6	3		1	68.0	0.3	55.6	68.3	2.6	70.9
D6	4		1	67.0	0.3	55.6	67.3	2.6	69.9
D6	5		1	67.0	0.3	55.6	67.3	2.6	69.9
D6	6		1	66.0	0.3	55.6	66.3	2.6	68.9
D6	7		1	66.0	0.3	55.6	66.3	2.6	68.9
D6	8		1	65.0	0.3	55.6	65.3	2.6	67.9
D6	9		1	65.0	0.3	55.6	65.3	2.6	67.9
D6	10		1	64.0	0.3	55.6	64.3	2.6	66.9
D6	11		1	64.0	0.3	55.6	64.3	2.6	66.9
D6	12		1	64.0	0.3	55.6	64.3	2.6	66.9
D6	13		1	63.0	0.3	55.6	63.3	2.6	65.9

D7	1	1	30.0	0.3	55.6	55.6	2.6	58.2
D7	2	1	30.0	0.3	55.6	55.6	2.6	58.2
D7	3	1	30.0	0.3	55.6	55.6	2.6	58.2
D7	4	1	30.0	0.3	55.6	55.6	2.6	58.2
D7	5	1	30.0	0.3	55.6	55.6	2.6	58.2
D7	6	1	31.0	0.3	55.6	55.6	2.6	58.2
D7	7	1	31.0	0.3	55.6	55.6	2.6	58.2
D7	8	1	31.0	0.3	55.6	55.6	2.6	58.2
D7	9	1	32.0	0.3	55.6	55.6	2.6	58.2
D7	10	1	32.0	0.3	55.6	55.6	2.6	58.2
D7	11	1	33.0	0.3	55.6	55.6	2.6	58.2
D7	12	1	34.0	0.3	55.6	55.6	2.6	58.2
D7	13	1	37.0	0.3	55.6	55.6	2.6	58.2
D8	1	1	30.0	0.3	55.6	55.6	2.6	58.2
D8	2	1	30.0	0.3	55.6	55.6	2.6	58.2
D8	3	1	31.0	0.3	55.6	55.6	2.6	58.2
D8	4	1	31.0	0.3	55.6	55.6	2.6	58.2
D8	5	1	31.0	0.3	55.6	55.6	2.6	58.2
D8	6	1	31.0	0.3	55.6	55.6	2.6	58.2
D8	7	1	32.0	0.3	55.6	55.6	2.6	58.2
D8	8	1	32.0	0.3	55.6	55.6	2.6	58.2
D8	9	1	33.0	0.3	55.6	55.6	2.6	58.2
D8	10	1	33.0	0.3	55.6	55.6	2.6	58.2
D8	11	1	34.0	0.3	55.6	55.6	2.6	58.2
D8	12	1	35.0	0.3	55.6	55.6	2.6	58.2
D8	13	1	37.0	0.3	55.6	55.6	2.6	58.2
E1	1	5	59.0	3.1	55.6	62.1	1.7	63.8
E1	2	5	61.0	3.1	55.6	64.1	1.7	65.8
E1	3	5	62.0	3.1	55.6	65.1	1.7	66.8
E1	4	5	62.0	3.1	55.6	65.1	1.7	66.8
E1	5	5	62.0	3.1	55.6	65.1	1.7	66.8
E1	6	5	62.0	3.1	55.6	65.1	1.7	66.8
E1	7	5	62.0	3.1	55.6	65.1	1.7	66.8
E1	8	5	61.0	3.1	55.6	64.1	1.7	65.8
E1	9	5	61.0	3.1	55.6	64.1	1.7	65.8
E1	10	5	61.0	3.1	55.6	64.1	1.7	65.8
E1	11	5	61.0	3.1	55.6	64.1	1.7	65.8
E1	12	5	60.0	3.1	55.6	63.1	1.7	64.8
E1	13	5	60.0	3.1	55.6	63.1	1.7	64.8
E1	14	5	60.0	3.1	55.6	63.1	1.7	64.8
E2	1	5	54.0	3.1	55.6	57.1	1.7	58.8
E2	2	5	55.0	3.1	55.6	58.1	1.7	59.8
E2	3	5	56.0	3.1	55.6	59.1	1.7	60.8
E2	4	5	57.0	3.1	55.6	60.1	1.7	61.8
E2	5	5	57.0	3.1	55.6	60.1	1.7	61.8
E2	6	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	7	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	8	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	9	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	10	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	11	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	12	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	13	5	58.0	3.1	55.6	61.1	1.7	62.8
E2	14	5	58.0	3.1	55.6	61.1	1.7	62.8
E3	1	5	49.0	3.1	55.6	55.6	1.7	57.4
E3	2	5	50.0	3.1	55.6	55.6	1.7	57.4
E3	3	5	51.0	3.1	55.6	55.6	1.7	57.4
E3	4	5	52.0	3.1	55.6	55.6	1.7	57.4
E3	5	5	52.0	3.1	55.6	55.6	1.7	57.4
E3	6	5	53.0	3.1	55.6	56.1	1.7	57.8
E3	7	5	53.0	3.1	55.6	56.1	1.7	57.8
E3	8	5	54.0	3.1	55.6	57.1	1.7	58.8
E3	9	5	54.0	3.1	55.6	57.1	1.7	58.8
E3	10	5	55.0	3.1	55.6	58.1	1.7	59.8
E3	11	5	55.0	3.1	55.6	58.1	1.7	59.8
E3	12	5	55.0	3.1	55.6	58.1	1.7	59.8
E3	13	5	55.0	3.1	55.6	58.1	1.7	59.8
E3	14	5	55.0	3.1	55.6	58.1	1.7	59.8
E4	1	5	60.0	3.1	55.6	63.1	1.7	64.8
E4	2	5	61.0	3.1	55.6	64.1	1.7	65.8

E4	3		5	62.0	3.1	55.6	65.1	1.7	66.8
E4	4		5	62.0	3.1	55.6	65.1	1.7	66.8
E4	5		5	62.0	3.1	55.6	65.1	1.7	66.8
E4	6		5	62.0	3.1	55.6	65.1	1.7	66.8
E4	7		5	61.0	3.1	55.6	64.1	1.7	65.8
E4	8		5	61.0	3.1	55.6	64.1	1.7	65.8
E4	9		5	61.0	3.1	55.6	64.1	1.7	65.8
E4	10		5	61.0	3.1	55.6	64.1	1.7	65.8
E4	11		5	61.0	3.1	55.6	64.1	1.7	65.8
E4	12		5	60.0	3.1	55.6	63.1	1.7	64.8
E4	13		5	60.0	3.1	55.6	63.1	1.7	64.8
E4	14		5	60.0	3.1	55.6	63.1	1.7	64.8
E5	1		5	64.0	3.1	55.6	67.1	1.7	68.8
E5	2		5	66.0	3.1	55.6	69.1	1.7	70.8
E5	3		5	66.0	3.1	55.6	69.1	1.7	70.8
E5	4		5	66.0	3.1	55.6	69.1	1.7	70.8
E5	5		5	66.0	3.1	55.6	69.1	1.7	70.8
E5	6		5	66.0	3.1	55.6	69.1	1.7	70.8
E5	7		5	65.0	3.1	55.6	68.1	1.7	69.8
E5	8		5	65.0	3.1	55.6	68.1	1.7	69.8
E5	9		5	65.0	3.1	55.6	68.1	1.7	69.8
E5	10		5	65.0	3.1	55.6	68.1	1.7	69.8
E5	11		5	64.0	3.1	55.6	67.1	1.7	68.8
E5	12		5	64.0	3.1	55.6	67.1	1.7	68.8
E5	13		5	64.0	3.1	55.6	67.1	1.7	68.8
E5	14		5	63.0	3.1	55.6	66.1	1.7	67.8
F1	2		1	68.0	0.3	55.6	68.3	2.6	70.9
F1	3		1	67.0	0.3	55.6	67.3	2.6	69.9
F1	4		1	67.0	0.3	55.6	67.3	2.6	69.9
F1	5		1	66.0	0.3	55.6	66.3	2.6	68.9
F1	6		1	66.0	0.3	55.6	66.3	2.6	68.9
F1	7		1	65.0	0.3	55.6	65.3	2.6	67.9
F1	8		1	65.0	0.3	55.6	65.3	2.6	67.9
F1	9		1	64.0	0.3	55.6	64.3	2.6	66.9
F1	10		1	64.0	0.3	55.6	64.3	2.6	66.9
F1	11		1	64.0	0.3	55.6	64.3	2.6	66.9
F1	12		1	63.0	0.3	55.6	63.3	2.6	65.9
F2	1		1	69.0	0.3	55.6	69.3	2.6	71.9
F2	2		1	69.0	0.3	55.6	69.3	2.6	71.9
F2	3		1	68.0	0.3	55.6	68.3	2.6	70.9
F2	4		1	67.0	0.3	55.6	67.3	2.6	69.9
F2	5		1	67.0	0.3	55.6	67.3	2.6	69.9
F2	6		1	66.0	0.3	55.6	66.3	2.6	68.9
F2	7		1	66.0	0.3	55.6	66.3	2.6	68.9
F2	8		1	65.0	0.3	55.6	65.3	2.6	67.9
F2	9		1	65.0	0.3	55.6	65.3	2.6	67.9
F2	10		1	65.0	0.3	55.6	65.3	2.6	67.9
F2	11		1	64.0	0.3	55.6	64.3	2.6	66.9
F2	12		1	64.0	0.3	55.6	64.3	2.6	66.9
F3	1		1	30.0	0.3	55.6	55.6	2.6	58.2
F3	2		1	36.0	0.3	55.6	55.6	2.6	58.2
F3	3		1	37.0	0.3	55.6	55.6	2.6	58.2
F3	4		1	38.0	0.3	55.6	55.6	2.6	58.2
F3	5		1	38.0	0.3	55.6	55.6	2.6	58.2
F3	6		1	39.0	0.3	55.6	55.6	2.6	58.2
F3	7		1	40.0	0.3	55.6	55.6	2.6	58.2
F3	8		1	40.0	0.3	55.6	55.6	2.6	58.2
F3	9		1	40.0	0.3	55.6	55.6	2.6	58.2
F3	10		1	41.0	0.3	55.6	55.6	2.6	58.2
F3	11		1	41.0	0.3	55.6	55.6	2.6	58.2
F3	12		1	42.0	0.3	55.6	55.6	2.6	58.2
F4	1		1	30.0	0.3	55.6	55.6	2.6	58.2
F4	2		1	30.0	0.3	55.6	55.6	2.6	58.2
F4	3		1	31.0	0.3	55.6	55.6	2.6	58.2
F4	4		1	31.0	0.3	55.6	55.6	2.6	58.2
F4	5		1	32.0	0.3	55.6	55.6	2.6	58.2
F4	6		1	33.0	0.3	55.6	55.6	2.6	58.2
F4	7		1	34.0	0.3	55.6	55.6	2.6	58.2
F4	8		1	35.0	0.3	55.6	55.6	2.6	58.2
F4	9		1	36.0	0.3	55.6	55.6	2.6	58.2

F4	10		1	37.0	0.3	55.6	55.6	2.6	58.2
F4	11		1	38.0	0.3	55.6	55.6	2.6	58.2
F4	12		1	41.0	0.3	55.6	55.6	2.6	58.2
F5	1		1	34.0	0.3	55.6	55.6	2.6	58.2
F5	2		1	35.0	0.3	55.6	55.6	2.6	58.2
F5	3		1	36.0	0.3	55.6	55.6	2.6	58.2
F5	4		1	37.0	0.3	55.6	55.6	2.6	58.2
F5	5		1	38.0	0.3	55.6	55.6	2.6	58.2
F5	6		1	39.0	0.3	55.6	55.6	2.6	58.2
F5	7		1	40.0	0.3	55.6	55.6	2.6	58.2
F5	8		1	41.0	0.3	55.6	55.6	2.6	58.2
F5	9		1	41.0	0.3	55.6	55.6	2.6	58.2
F5	10		1	41.0	0.3	55.6	55.6	2.6	58.2
F5	11		1	42.0	0.3	55.6	55.6	2.6	58.2
F5	12	0	1	43.0	0.3	55.6	55.6	2.6	58.2
G1	1	0	3	50.0	10.0	55.6	60.0	1.7	61.7
G1	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
G1	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
G2	1	0	3	46.0	10.0	55.6	56.0	1.7	57.7
G2	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
G2	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
G3	1	0	3	43.0	10.0	55.6	55.6	1.7	57.3
G3	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
G3	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
G4	1	0	3	41.0	10.0	55.6	55.6	1.7	57.3
G4	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
G4	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
H1	1	0	3	50.0	10.0	55.6	60.0	1.7	61.7
H1	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
H1	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
H2	1	0	3	45.0	10.0	55.6	55.6	1.7	57.3
H2	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
H2	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
H3	1	0	3	43.0	10.0	55.6	55.6	1.7	57.3
H3	2	0	3	51.0	10.0	55.6	61.0	1.7	62.7
H3	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7
H4	1	0	3	50.0	10.0	55.6	60.0	1.7	61.7
H4	2	0	3	52.0	10.0	55.6	62.0	1.7	63.7
H4	3	0	3	52.0	10.0	55.6	62.0	1.7	63.7

Jewish Home Life
 11743
 June 5, 2013

SiteID	Location		L _{eq}	L ₁	L ₁₀	L ₅₀	L ₉₀	L _{Min}	L _{Max}	Minimum L _{eq}	Maximum L ₁₀	Average L ₉₀
1	South Side of Parking Lot on West 97th Street	AM	61.3	68.4	63.9	59.7	56.7	54.1	74.7	59.9	63.9	57.2
		MD	62.4	72.5	63.3	59.9	57.7	56.0	84.8			
		PM	59.9	65.3	61.6	59.1	57.3	55.2	76.4			
2	North Side of Parking Lot on West 97th Street	AM	58.5	63.7	60.8	57.3	55.1	53.4	61.2	57.1	60.8	55.6
		MD	59.6	67.7	60.2	57.5	56.1	55.2	71.3			
		PM	57.1	60.5	58.5	56.7	55.7	54.5	62.9			
3	South façade of PS163 Trailers	AM	61.0	70.2	62.7	60.5	59.0	57.8	70.2			
4	North façade of PS163	AM	58.4	68.4	60.2	57.6	56.3	55.4	68.4			
5	West façade of PS163 near parking lot	AM	61.1	67.0	62.8	60.4	58.7	56.5	69.4			
6	East façade of PS163 near parking lot	AM	59.6	61.5	60.2	59.5	59.0	58.5	67.5			

**NEW YORK STATE DEPARTMENT OF HEALTH
STATE ENVIRONMENTAL QUALITY REVIEW**

**APPENDIX F TO THE
FINAL ENVIRONMENTAL IMPACT STATEMENT**

for the

**Jewish Home Lifecare, Manhattan
*Replacement Nursing Facility Project***

Appendix to Mitigation Measures

As discussed in Chapter 14, “Mitigation Measures,” the potential significant traffic impacts along the westbound approach of the intersection of West 97th Street and Columbus Avenue could be mitigated with the following reallocation of green time for each of the peak hours:

- Weekday a.m. peak hour: Shift 2.0 seconds from the southbound phase to the westbound phase.
- Weekday midday peak hour: Shift 2.0 seconds from the southbound phase to the westbound phase.
- Weekday p.m. peak hour: Shift 1.0 second from the southbound phase to the westbound phase.

In addition, the pedestrian safety assessment in Chapter 7, “Transportation,” recommends that the Leading Pedestrian Interval (“LPI”) crossing Columbus Avenue at West 97th Street be extended from 7.0 seconds to 9.0 seconds. An analysis was performed to determine whether the recommended mitigation measures and LPI extension could both be implemented without significantly impacting Columbus Avenue. Table 1 shows the Level of Service (“LOS”) results of the analysis with both recommended signal timing adjustments for each of the three peak hours at West 97th Street and Columbus Avenue.

Table 1. LOS Analysis – No-Build, Build, and Build with Mitigation with LPI at Columbus Avenue and West 97th Street

Int.	No-Build					Build				Build with Mitigation with LPI				Notes	
	Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS	Ln Grp	v/c	Delay (sec)	LOS			
Columbus Avenue & West 97th Street															
AM	WB	L	0.80	40.7	D	L	0.81	41.8	D		L	0.76	35.7	D	Shift 2 seconds of green time from SB phase to WB phase. Shift 2 seconds of green time from SB phase to LPI.
		LT	1.08	91.4	F	LT	1.15	117.7	F	+	LT	1.08	90.1	F	
	SB	TR	0.69	18.0	B	TR	0.70	18.2	B		TR	0.77	23.8	C	
		Intersection		43.2	D	Intersection		52.2	D		Intersection		45.8	D	
MD	WB	L	0.69	35.3	D	L	0.70	35.9	D		L	0.65	31.3	C	Shift 2 seconds of green time from SB phase to WB phase. Shift 2 seconds of green time from SB phase to LPI.
		LT	1.07	89.0	F	LT	1.13	107.5	F	+	LT	1.06	81.6	F	
	SB	TR	0.66	17.4	B	TR	0.67	17.4	B		TR	0.74	22.6	C	
		Intersection		42.5	D	Intersection		49.40	D		Intersection		43.0	D	
PM	WB	L	0.54	27.9	C	L	0.54	28.1	C		L	0.52	26.7	C	Shift 1 second from SB phase to WB phase. Shift 2 seconds of green time from SB phase to LPI.
		LT	1.07	86.8	F	LT	1.09	93.7	F	+	LT	1.06	81.9	F	
	SB	TR	0.66	17.2	B	TR	0.67	17.3	B		TR	0.72	21.0	C	
		Intersection		40.6	D	Intersection		43.1	D		Intersection		41.2	D	
Notes: L = Left Turn, T = Through, R = Right Turn, DefL = Defacto Left Turn; LOS = Level of Service. "+" implies a significant adverse impact															

According to the analysis, the recommended mitigation measures and extended LPI could be implemented simultaneously without creating a significant traffic impact at West 97th Street and Columbus Avenue.